### TOWNSHIP OF BERKELEY COUNTY OF OCEAN REPORT OF AUDIT DECEMBER 31, 2009

### WILLIAM E. ANTONIDES AND COMPANY Certified Public Accountants

506 Hooper Avenue, Suite B Toms River, NJ 08753

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### **TOWNSHIP OF BERKELEY**

### **COUNTY OF OCEAN**

### PART I

### AUDITOR'S REPORT OF THE TOWNSHIP'S FINANCIAL STATEMENTS

**FINANCIAL STATEMENTS** 

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YEAR ENDED DECEMBER 31, 2009

### William E. Antonides and Company

CERTIFIED PUBLIC ACCOUNTANTS

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### INDEPENDENT AUDITOR'S REPORT

Honorable Mayor and Members of the Township Council Township of Berkeley Berkeley, New Jersey

We have audited the accompanying balance sheet - regulatory basis of the various funds and account groups of the Township of Berkeley (the "Township"), as of December 31, 2009, the related statements of operations and changes in fund balance - regulatory basis for the year then ended, and the related statement of revenues - regulatory basis and statement of expenditures - regulatory basis of the various funds for the year ended December 31, 2009. These financial statements are the responsibility of the Township's management. Our responsibility is to express opinions on these financial statements based on our audit. The accompanying balance sheets - regulatory basis of the various funds and account groups of the Township, as of December 31, 2008, and the related statements of operations and changes in fund balance - regulatory basis for the year then ended were audited by other auditors whose report dated March 20, 2009 express an adverse opinion in regard to accounting principles generally accepted in the United States of America and a qualified opinion on the regulatory basis of accounting.

Except as discussed in the following paragraph, we conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and in compliance with audit requirements prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey (the "Division"). Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

The financial statements of the Length of Service Awards Program Fund ("LOSAP") of the Township have not been audited, and we were not required by the Division to audit nor were we engaged to audit LOSAP financial statements as part of out audit of the Township's financial statements. However, the LOSAP financial activities are included in the Township's Trust Funds, and represent 13.03% and 10% of the assets and liabilities as of December 31, 2009 and 2008, respectively, of the Township's Trust Funds.

As described more fully in Note 1, the Township prepares its financial statements on a regulatory basis of accounting prescribed by the Division, as required by state statute, that demonstrates compliance with a modified accrual basis of accounting, and the budget laws of New Jersey, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The effects on the financial statements of the variances between these regulatory accounting practices and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

In our opinion, because of the effects of the matter discussed in the preceding paragraph, the financial statements referred to do not present fairly, in conformity with accounting principles generally accepted in the Unites States of America, the financial position of the Township as of December 31, 2009, the changes in financial position, or, where applicable, its cash flows for the year then ended. Further, the Township has not presented a management's discussion and analysis that accounting principles generally accepted in the United States has determined is necessary to supplement, although not required to be part of, the basic financial statements.

However, in our opinion, except for the effects of such adjustments, if any, as might have been determined to be necessary had the LOSAP financial statements been audited, the financial statements referred to above present fairly, in all material respects, the financial position - regulatory basis of the various funds and account groups of the Township, as of December 31, 2009 and the results of operations and changes in fund balance - regulatory basis of such funds for the year then ended and the statement of revenues - regulatory basis and statement of expenditures - regulatory basis of the various funds for the year ended December 31, 2009 on the basis of accounting described in Note 1.

In accordance with Government Auditing Standards, we have also issued our report dated November 12, 2010, on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.

Our audit was conducted for the purpose of forming opinions on the financial statements of the Township taken as a whole. The accompanying supplementary schedules and the comments and recommendations section are presented for purposes of additional analysis and are not a required part of the financial statements, but is required by the Division. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the financial statements taken as a whole, on the basis of accounting described in Note 1.

> William E. Antonides and Company Independent Auditors

**Certified Public Accountant** Registered Municipal Accountant R.M.A. Number 14

### BALANCE SHEET - CURRENT FUND

### Exhibit A

### **REGULATORY BASIS**

### Sheet 1 of 2

### **DECEMBER 31, 2009 AND 2008**

	Ref.	2009	2008
Assets			
Cash	A-4	\$ 3,679,001.74	\$ 3,649,626.61
Cash - Change Fund		3,600.00	3,600.00
		3,682,601.74	3,653,226.61
Due from State of New Jersey (P.L. 1971, Ch. 20)	A-1,4,5	17,202.45	42,254.58
		3,699,804.19	3,695,481.19
Receivables and Other Assets with Full Reserves:			
Delinquent Property Taxes Receivable	A-5	1,948,732.27	1,602,033.88
Tax Title Liens Receivable	A-6	174,411.48	129,212.30
Property Acquired for Taxes		6,340,913.84	6,340,913.84
Penalty on Delinquent Taxes		9,904.84	7,986.44
Debris Clean Up Receivable		13,557.90	13,867.74
Revenue Accounts Receivable	A-7	11,286.00	8,579.33
Interfunds:			
General Capital Fund	A-14		1,769.12
Animal Control Trust Fund	A-14	17,605.69	
Trust Other Fund	A-14		199,251.93
Payroll Fund	A-14	201,598.42	
Grant Fund	A-15	103,198.17	
		8,821,208.61	8,303,614.58
Deferred Charges:		<del></del>	***************************************
Special Emergency Authorizations (40A:4-55)	A-8	580,000.00	870,000.00
		13,101,012.80	12,869,095.77
Federal and State Grant Fund			
Interfund - Current Fund	A-15		88,299.93
Grants Receivable	A-16	692,448.72	353,890.82
	1 1 1	692,448.72	442,190.75
			114,170.10
		\$ 13,793,461.52	\$ 13,311,286.52

### **BALANCE SHEET - CURRENT FUND**

### Exhibit A

### **REGULATORY BASIS**

### Sheet 2 of 2

### **DECEMBER 31, 2009 AND 2008**

	Ref.		2009		2008
Liabilities, Reserves and Fund Balance	**************************************	****			
Appropriation Reserves	A-3,9	\$	945,572.24	\$	409,936.03
Reserve for Encumbrances	A-9		425,581.31		284,879.88
Accounts Payable			57,411.99		43,250.00
Due to Municipal Utility Authority	A-4		467,11		,
Tax Overpayments			106,631.30		22,167.12
Prepaid Taxes			980,505.79		936,767.01
County Taxes Payable	A-12		91,983.91		121,935.82
Payroll Deductions Payable					131,972.61
Sales Tax Receivable			1,183.07		2,341.68
Special Emergency Note Payable			580,000.00		870,000.00
Revaluation Program			182,092.36		482,683.31
Reserve for Garden State Trust Fund			63,884.30		64,777.98
Interfunds:					
Open Space Trust Fund	A-14				1,656.47
Trust Other Fund	A-14		526,310.62		
Assessment Trust Fund	A-14				1,997.17
Grant Fund	A-15				88,299.93
			3,961,624.00		3,462,665.01
Reserve for Receivables and Other Assets			8,821,208.61		8,303,614.58
Fund Balance	A-1		318,180.19		1,102,816.18
		1	3,101,012.80	ī	2,869,095.77
Federal and State Grant Funds				****	
Interfund - Current Fund	A-15		103,198.17		
Appropriated Reserves	A-17		578,322.75		424,129.50
Reserve for Encumbrances	A-17		10,927.80		18,061.25
			692,448.72	******	442,190.75
		\$ _1	3,793,461.52	\$ 1	3,311,286.52

### **CURRENT FUND**

Exhibit A-1

Sheet 1 of 2

### STATEMENT OF OPERATIONS AND CHANGE IN FUND BALANCE

### **REGULATORY BASIS**

	Ref.	Year 2009	<b>Year 2008</b>
Revenue and Other Income Realized			
Fund Balance Utilized	A-2	\$ 1,050,000.00	\$ 2,090,000.00
Fund Balance Utilized with Prior Consent of			
Director of Local Government Services	A-2	42,000.00	40,000.00
Miscellaneous Revenue Anticipated	A-2	9,420,176.03	10,146,641.51
Receipts from Delinquent Taxes	A-2	1,586,953.90	1,416,371.30
Receipts from Current Taxes	A-2	88,725,383.33	86,427,504.89
Non-Budget Revenues	A-2	103,965.31	581,458.92
Other Credits to Income:			
Prior Year Senior Citizen Deduction Allowed			31,000.00
Construction Reserve Reimbursement		22,819.85	
Unexpended Balance of Appropriation Reserves	A-9	90,245.34	139,292.15
Trust Reserve Balances Cancelled		3,363.46	
Animal Control Fund Statutory Excess		17,605.69	
Payroll Deductions Payable Cancelled		1,595.93	
Grant Fund Balances Cancelled	A-17	156,324.09	111,111.63
Total Income		101,220,432.93	100,983,380.40
Evnandituuss			
Expenditures  Bydget Appropriations within Const			
Budget Appropriations within Caps:  Operations:			
•		15 750 055 10	15.007.073.77
Salaries and Wages		15,750,855.10	15,886,963.66
Other Expenses Deformed Charges and Statutors Expenditures		12,205,876.29	12,352,566.47
Deferred Charges and Statutory Expenditures		2,500,337.64	1,385,655.07
Budget Appropriations excluded from Caps:			
Operations:		224 150 07	227.246.16
Salaries and Wages		324,159.07	335,246.16
Other Expenses		1,160,264.40	2,530,911.51
Capital Improvements		250,000.00	250,000.00
Municipal Debt Service		3,778,285.16	3,654,432.35
Deferred Charges		290,000.00	290,000.00
Judgments	4.2	26.250.777.66	10,000.00
Deing Von Contra Cities De Latie Di II	A-3	36,259,777.66	36,695,775.22
Prior Year Senior Citizen Deductions Disallowed	A-5	102,501.36	97,044.46
Local District School Taxes	A-10	26,018,993.00	25,325,992.75
Regional School Taxes	A-11	17,832,244.14	17,313,376.53
County Taxes	A-12	19,950,201.99	19,881,525.22
Local Open Space Tax	A-13	271,482.83	269,648.47
Interfund Loans	A-14	121,381.23	201,021.05
Grants Receivable Cancelled	A-16	155,465.66	123,909.83
Refund Prior Year Tax Revenue			1,363.60
Refund Prior Year Revenue		100 516 0 5	95.12
Total Expenditures		100,712,047.87	99,909,752.25

### **CURRENT FUND**

Exhibit A-1

### STATEMENT OF OPERATIONS AND CHANGE IN FUND BALANCE

Sheet 2 of 2

### **REGULATORY BASIS**

	Ref.		Year 2009		<b>Year 2008</b>
Statutory Excess to Fund Balance	***************************************	\$_	508,385.06	\$ _	1,073,628.15
Fund Balance January 1	A		1,102,816.18		2,159,188.03
			1,611,201.24		3,232,816.18
Decreased by:					
Utilization as Anticipated Revenue	A-1,2		1,293,021.05	***************************************	2,130,000.00
Fund Balance December 31	A	\$_	318,180.19	\$_	1,102,816.18

Exhibit A-2	Sheet 1 of 3	Excess or (Deficit)		2,576.00	(4,821.00) 79,047.74	(8.162.91)	48,423.13	(188,451.80)	15,173.00	(10.863.00)	(486.27)	27,952.95	1,000.00		(.02)			9 417 86	)	36,948,35	52,219.10	(16,000.00)			
		<b>Realized</b> \$\text{1,050,000.00}\$	42,000.00 1,092,000.00	45,376.00	304,047.74	147.337.09	312,423.13	49,048.20	732 768 38	60,137.00	217,672.99	49,552.95	12,200.00	5,297,140.00	64,777.98	68,905.00		17,417,86	25,500,00	86,948.35	137,219.10	24,000.00	6 6	96,530.10	30,000.00 4,000.00
	<u>3ASIS</u>	Special N.J.S. 40A:4-87																							
T FUND	ENT OF REVENUES - REGULATORY BASIS	Anticipated Budget \$\frac{1,050,000.00}{\text{0}}\$	42,000.00 1,092,000.00	42,800.00	225,000.00	155,500.00	264,000.00	237,500.00	876,500.00	71,000.00	218,159.26	21,600.00	00.002.11	5,297,140.00	64,778.00	68,905.00		8,000.00	25,500.00	50,000.00	85,000.00	40,000.00	01 004 70	96,530.10	30,000.00 4,000.00
CURRENT FUND	INT OF REVENUE	<b>Ref.</b> A-1	A-1	A-7	A-7	A-7	A-7	A-7	A-7	A-7	A-7	A-7 A-7	~ 4 N	A-7	A-7	A-7		A-7	A-7	A-7	A-7	A-7	71 4	A-16	A-16 A-16
	STATEME	Fund Balance Anticipated Fund Balance Anticipated with Prior Consent of the	Director of Local Government Services  Miscellaneous Revenues	Alcoholic Beverages Other	Fees and Permits Fines and Costs	Municipal Court	Interest and Costs on Taxes	interest on investments and Deposits  Beach Admission Fees	Municipal Golf Course	Berkeley Township Board of Education - Trash	Water and Cable Franchise Fees	notet and Motel Occupancy Lax Central Regional Board of Education - Trash	State Aid:	Energy Receipts Tax	Garden State Trust Fund	Fineland Property Lax Stabilization Aid Special Items of Revenue:	Interlocal Services Agreements:	Animal Control Services	Fire Protection	Berkeley Board of Education Fuel Facilities	Central Regional Board of Education Fuel Facilities	Central Regional Board of Education Police Services	Federal and State Revenues Off-Set with Appropriations:	Municipal Alliance on Alcoholism and Deng Abusa	Division of Highway Safety - Click It or Ticket

STATEMENT OF REVENUES - REGULATORY BASIS

CURRENT FUND

Exhibit A-2

Sheet 2 of 3

Special Items of Dougues	Ref.	Anticipated Budget	Special N.J.S. 40A:4-87	Realized	Excess or (Deficit)
Federal mens of Nevertue: Federal and State Revenues Off-Set with Appropriations:  NJ Economic Development Authority Public Entity Grant Emergency Management Assistance for FFYOR FMPG FMA	A-16	\$ 186,663.00	<del>≤</del>	\$ 186,663.00	8
Allocation FY 07 Homeland Security Grant FY 07 Homeland Security Grant Unappropriated Reserve - OEM Grant	A-16 A-16 A-16 A-16	5,000.00 255,531.00 23,200.00 5,155.00		5,000.00 255,531.00 23,200.00 5,155.00	
State 966 Reimbursement Grant Recycling Tonnage Grant NJ Office of Homeland Security Grant Program - FY 08 Other Special Hems	A-16 A-16 A-16		10,885.11 32.297.76 13,750.00	10,885.11 32,297.76 13,750.00	
Proceeds from Land Sale Interfund - Trust Other Fund Reserve for Debt Service - General Capital	A-7 A-7 A-7 A-7	28,072.39 150,000.00 199,251.93 323,389.58		28,774.19 196,305.84 199,251.93 323,389.58	701.80 46,305.84
General Capital Fund Balance Ocean County Recycling Senior/Veteran Administration Fee Interfund - General Capital Fund JIF Refund	A-7 A-7 A-7	47,016.00 50,000.00 48,000.00 1,769.12		47,016.00 33.763.65 46,999.89 1.769.12	(16,236.35) (1,000.11)
Trust Assessment Fund Surplus Total Miscellaneous Revenues Receipts from Delinquent Taxes Subtotal General Revenues	A-7 A-1 A-1,2	1,997.17 1,997.17 9,424,957.55 1,582,000.00	56,932.87	1,22,302,92 1,997,17 9,420,176,03 1,586,953,90	8,302.92 (61,714.39) 4,953.90
Amount to be Raised by Taxes for Support of Municipal Budget Total General Revenues Non-Budget Revenues	A-2 A-1,4	25,917,621.82 38,016,579.37	56,932.87	12,099,129,93 25,852,072.62 37,951,202.55 103,965.31	(55,760.49) (65,549.20) (122,309.69) 103,965.31
	Ref.	\$ 38,016,579.37 A-3	\$ 56,932.87 A-3	\$ 38,055,167.86	\$ (18,344.38)

### **CURRENT FUND**

Exhibit A-2

### **STATEMENT OF REVENUES - REGULATORY BASIS**

Sheet 3 of 3

	Ref.	
Analysis of Realized Revenues	***************************************	
Allocation of Current Tax Collections:		
Revenue from Collections	A-1,5	\$ 88,725,383.33
Allocated to:		
School, County Taxes and Municipal Open Space	A-10,11,12,13	64,602,134.30
Balance for Support of Municipal Budget		***************************************
Appropriations		24,123,249.03
Add: Appropriation "Reserve for Uncollected		
Taxes"	A-3	1,728,823.59
Amount for Support of Municipal Budget		
Appropriations	A-2	\$ 25,852,072.62
Receipts from Delinquent Taxes:		
Delinquent Tax Collections	A-5	\$ 1,577,344.12
Tax Title Lien Collections	A-6	9,609.78
	A-2	\$ 1,586,953.90

STATEMENT OF EXPENDITURES - REGULATORY BASIS

CURRENT FUND

Sheet 1 of 9

Exhibit A-3

		Appropriated	pria	ted		Ext	Expended	Þ	Unexpended	þ
		Budget	M ~	Budget After Modification	İ	Paid or Charged		Beserved	Balance	_
OPERATIONS WITHIN CAPS General Government Functions	and the second	0	<b>'</b>				1	na nacar		_
Ceneral Administration Salaries and Wagnes	6	00 4 6 4 3 5 6	6	37 075 076	€	0) 001 000	€	i d	•	
Other Expenses	<del>-</del>	51 039 00	<del>^</del>	51 039 00	A	265,130.69 48 507 00	A	2,637.96	÷A	
Human Resources		00.700.1		01,007.00		46,707,02		2,331.31		
Salaries and Wages		82,475.00		82,643.59		81,827.01		816.58		
Other Expenses		3,066.00		3,066.00		2,859.29		206.71		
Uffice of the Mayor										
Salaries and Wages		8,500.00		8,500.00		8,500.00				
Other Expenses		2,952.00		2,952.00		2,485.02		466.98		
Township Council										
Salaries and Wages		62,000.00		60,768.12		60.000.16		96 292		
Other Expenses		5,571.00		5,571.00		4,515.00		1.056.00		
Municipal Clerk										
Salaries and Wages		204,002.00		222,269.92		220,250,10		2.019.82		
Other Expenses		31,949.00		29,324,64		21 188 66		8 135 98		
Financial Administration						) ) ) 		0,100.70		
Salaries and Wages		293,077.00		281,850.03		278.922.95		2,927,08		
Other Expenses		15,390.00		15,390.00		11,439.74		3,950.26		
Audit Services						×				
Other Expenses		00.000.09		58,750,00		58 750 00				
Revenue Administration (Tax Collection)										
Salaries and Wages		352,550.00		343,781.82		334,885.51		8.896.31		
Other Expenses		62,533.00		93,533,00		88,348,86		5 184 14		
Tax Assessment Administration						22.2.2.2.2.2.2.2.2.2.2.2.2.2.2.2.2.2.2.2		,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		
Salaries and Wages		256,592.00		257,547.88		254,980.25		2,567.63		
Other Expenses		14,714.00		14,714.00		14,349.60		364.40		

STATEMENT OF EXPENDITURES - REGULATORY BASIS

CURRENT FUND

Exhibit A-3

Sheet 2 of 9

		Appropriated	pria	ted		Ext	Expended		Unexpended	nded
To the state of th		Budget		Budget After Modification		Paid or Charged	Reserved	eq	Balance Cancelled	se led
Legal Services Other Evnences		33, 22, 20	€		€	000				
Municipal Court:		555,555.00	A	328,333.00	A	344,385.09	\$ 13,947.91	7	<b>∌</b>	
Salaries and Wages	.,	205,740.00		205,740.00		201,794,43	3.945.57	57		
Other Expenses		13,357.00		11,357.00		8,564.89	2,792,11			
Public Defender (P.L. 1997, c256)				`						
Other Expenses		25,000.00		22,000.00		11,857.68	10,142.32	32		
Engineering Services				•						
Other Expenses		166,666.00		157,427.25		132,791,86	24 635 39	39		
Economic Development Agencies		`						<u>`</u>		
Salaries and Wages		800.00		760 41		752.49	7	47		
Other Expenses		300.00		100 00		75.00	25.00	, S		
Land Use Administration						>		3		
Planning Board / Director of Planning										
Other Expenses		142,857.00		142,857,00		121.461.80	21 395 20	20		
Planning Board								) <b>1</b>		
Salaries and Wages		2,800.00		1.050.00		1.050.00				
Other Expenses	,	111,276.00		86,276,00		67,578,97	18 697 03	03		
Division of Zoning				160				3		
Salaries and Wages		88,258.00		79.358.24		78,216,71	141	53		
Other Expenses		2,828.00		2,828.00		2,648.04	179.96	96		
Zoning Board of Adjustment				`				)		
Salaries and Wages		6,290.00		2,000,00		2,000,00				
Other Expenses		46,795.00		46,795.00		37,776.47	9.018.53	53		
Insurances				`			•	)		
General Liability	),(	1,000,000.00		999,488.75		999,488.75				
Workers Compensation	7	450,000.00		508,796.15		506,255.95	2,540.20	20		
Employee Group Insurance	4,	4,100,000.00		3,820,362.40	(7)	3,814,049.12	6,313.28	28		
Unemployment Insurance		25,000.00		43,836.49		43,836.49				

### Exhibit A-3 Sheet 3 of 9 Unexpended Cancelled Balance 4 412.77 75,375.52 478.40 354.47 148.51 943.71 Reserved 5,383.31 5,805.79 5,008.00 144,972.19 19,280.81 996.31 Expended 7,845,847.42 471,202.00 343,247.19 41,142.33 7,020.69 107,888.23 238,504.21 49,277.13 32,978.53 15,001.20 239,146.29 25,000.00 28,072.39 34,992.00 171,574.69 469,780.17 15,027.81 Charged Paid or STATEMENT OF EXPENDITURES - REGULATORY BASIS Budget After 7,921,222.94 471,202.00 469,780.17 172,571.00 49,755.53 33,333.00 Modification 362,528.00 41,555.10 12,404.00 240,090.00 125,000.00 107,894.29 28,072.39 40,000.00 15,149.71 244,310.00 260,000.00 Appropriated CURRENT FUND 41,690.00 17,404.00 416,121.00 172,571.00 90,000.00 88,044.00 33,333.00 7,906,044.00 471,202.00 362,528.00 15,000.00 240,090.00 125,000.00 140,711.00 28,072.39 244,310.00 40,000.00 Budget 69 Other Public Works Functions/ Signs, Maintenance Uniform Fire Safety Act (P.L. 1983, Ch. 383). Levy Cap Waiver - Salaries and Wages Aid to Volunteer Fire Companies Streets and Roads Maintenance: **Public Works Functions** Public Safety Functions Emergency Management Salaries and Wages First Aid Contribution Municipal Prosecutor: Other Expenses Police Department Fire Department Contractual

CURRENT FUND

STATEMENT OF EXPENDITURES - REGULATORY BASIS

Exhibit A-3

Sheet 4 of 9

	Appre	Appropriated		Expended	Unexpended
Other Public Works Functions (Building Domolision	Budget	Budget After Modification	Paid or Charged	Reserved	Balance Cancelled
Other Expenses  Sanitation/Solid Waste Collection:	10,000.00	\$ 10,000.00	\$ 10,000.00	↔	<del>60</del>
Salaries and Wages Other Expenses Solid Waste Collection/Recycling	1,827,972.00 242,857.00	1,827,972.00 242,857.00	1,800,575.67	27,396.33 12,806.90	
Salaries and Wages Other Expenses Buildings and Grounds:	445,859.00 48,285.00	445,859.00 48,285.00	431,654.87 35,069.82	14,204.13 13,215.18	
Salaries and Wages Other Expenses Equipment Maintenance	209,881.00 90,571.00	189,881.00 90,571.00	183,035.54 89,443.41	6,845.46 1,127.59	
Salaries and Wages Other Expenses Health and Human Services	360,070.00 46,247.00	360,070.00 46,247.00	339,897.54 43,953.63	20,172.46 2,293.37	
Environmental Health Services Salaries and Wages Other Expenses Animal Control Services	900.00	900.00	750.00	150.00	
Salaries and Wages Other Expenses Contribution - Providence House (N.J.S.A. 40:23-8.17) Contribution - Community Servuces Inc. (N.J.S.A. 40:48-9.4) Parks and Recreation	147,864.00 14,276.00 1,000.00 1,000.00	147,864.00 14,276.00 1,000.00 1,000.00	138,915.47 12,077.99 1,000.00 1,000.00	8,948.53 2,198.01	
Recreation Services and Programs Salaries and Wages Other Expenses	450,239.00 94,619.00	458,274.91 94,619.00	457,495.19 90,164.33	779.72 4,454.67	

### STATEMENT OF EXPENDITURES - REGULATORY BASIS CURRENT FUND

Exhibit A-3

Sheet 5 of 9

	ļ	Appropriated	priat	pa			Expended		Unexpended
		Budget	∞ <	Budget After Modification		Paid or Charged	<u> </u>	Reserved	Balance Cancelled
Recreation Services and Programs/Golf Course Salaries and Wages	- ∽	565,319.00	<b>₩</b>	631,121.16	- ↔	626,499.81	€9	4,621.35	\$
Other Expenses Maintenance of Parks		134,476.00		134,476.00		126,249.67		8,226.33	
Salaries and Wages Other Evnance		555,004.00		555,004.00		549,934.36		5,069.64	
Outer Expenses  Beach and Boardwalk Operations		93,428.00		93,428.00		85,957.15		7,470.85	
Salaries and Wages		90,000.00		86,312.07		86,312.07			
Utilities and Bulk Purchases		8,571.00		8,025.15		8,025.15			
Utilities									
Other Expenses		510,000.00		531,500.00		531,476.52		23.48	
Street Lighting									
Outer Expenses Gasolina		550,000.00		550,000.00		545,502.52		4,497.48	
Other Evnenges						( ( ( ( ( ( ( ( ( ( ( ( ( ( ( ( ( ( (	,	6	
Landfill/Solid Waste		00.000,000		627,339.46		592,145.66		35,213.80	
Landfill /Solid Waste Disposal Costs									
Other Expenses/Tipping		1,736,300.00		1,736,300.00		1,685,849.10	5	50,450.90	
Code Enforcement & Administration Other Code Enforcement Eunctions								<b>.</b>	
Caloring and Women		00000							
Other Evenese		133,829.00		128,926.17		126,914.53		2,011.64	
Total Operations within Cons	ľ	4,900.00	ľ	4,900.00	ŀ	4,329.67	ŀ	570.33	
Contingent	7	5,000,000	7	5,751,731.39	7	27,301,835.72	64	649,895.67	
Total Operations within Caps including Contingent	2	27,956,731.39	27	27,956,731.39	27	27,302,041.81	65	654,689.58	
Detail:									
Salaries and Wages		15,723,339.39	15	15,750,855.10	,	15,558,506.22	19	192,348.88	
Oniei Expenses	-1	12,233,392.00	2	,205,876.29	=	,743,535.59	9	462,340.70	

### Exhibit A-3 Sheet 6 of 9 Unexpended Cancelled 69 29,421.32 Reserved 29,421.32 684,110.90 Expended 60 50.00 85.00 76,446.14 1,200,578.68 859,198.00 334,558.50 2,470,916.32 29,772,958.13 Charged Paid or STATEMENT OF EXPENDITURES - REGULATORY BASIS 6 Budget After 85.00 Modification ,203.75 770.96 ,874.75 3,262.56 2,349.02 2,759.55 5,706.00 79,022.02 ,230,000.00 859,198,00 334,558.50 30,478,571.50 2.521.840.11 Appropriated CURRENT FUND ↔ 50.00 85.00 ,203.75 3,262.56 ,770.96 ,874.75 2,349.02 2,759.55 5,706.00 334,558.50 79,022.02 1,230,000.00 859,198.00 30,478,571.50 2,521,840.11 Budget 6 STATUTORY EXPENDITURES WITHIN CAPS Schoor DePalma-December 2007-Zoning Board Schoor DePalma-December 2007-Zoning Board Total Deferred Charges and Statutory Expenditures Schoor DePalma-November 2007-Engineering Schoor DePalma-November 2007-Engineering Schoor DePalma-November 2007-Engineering Police and Firemen's Retirement System of NJ Schoor DePalma-November 2007-Planning Schoor DePalma-December 2007-Planning Deficit in Construction Code Trust Fund Public Employee Retirement System All Hours Towing-April, 2006 All Hours Towing-May, 2007 Total Appropriations within Caps DEFERRED CHARGES Social Security System

1,874.75 3,262.56 ,770.96

,203.75

Balance

2,349.02 2,759.55 5,706.00

2,575.88

The accompanying Notes to Financial Statements are an integral part of this statement

42,908.50

4,711.50

47,620.00

47,620.00

Length of Service Awards Program (N.J.A.C. 5:30-14.25)

OPERATIONS EXCLUDED FROM CAPS

within Caps

Contribution to:

Mount Laurel Planning Requirements

Other Expenses

Stormwater and Water Pollution N.J.S.A. 40A: 4-45.3(cc)

Salaries and Wages

Other Expenses

Other Expenses

240,000.00

240,000.00

35.80

203,000.00 84,964.20

203,000.00 85,000.00

203,000.00

85,000.00

240,000.00

21,502.47

21,502.47

### Exhibit A-3 Sheet 7 of 9 Unexpended 4,500.00 Cancelled Balance 7,980.04 9,804.00 Reserved Expended **⇔** 45,719.96 25,196.00 25,500.00 Charged Paid or STATEMENT OF EXPENDITURES - REGULATORY BASIS <del>(/)</del> Budget After 53,700.00 Modification 35,000.00 4,500.00 25,500.00 Appropriated CURRENT FUND **⇔** 53,700.00 35,000.00 4,500.00 25,500.00 Budget 6 Animal Control - Pine Beach, South Seaside Park, Ocean Gate Ocean County Social Services - Relocation Expenses Recycling Enhancement Act (P.L. 2007, C.311) Interlocal Municipal Service Agreements Ocean County Health - Animal Control

40,000.00 24,000.00	65,661.57 65,661.57 30.868.53 30.868.53		11,202.00 11,202.00		2,800.50 $2,800.50$ $255,531.00$ $255,531.00$	
40,000.00	65,661.57	18,798.00	11,202.00	4,699.50	2,800.50 255,531.00	23,200.00
Salaries and Wages  Public and Private Programs Offset by Revenues  Clean Communities Grant	Salaries and Wages Other Expenses	Municipal Alliance Grant-State Share Salaries and Wages	Other Expenses Municipal Alliance Grant-Municipal Share	Salaries and Wages	FY 07 Homeland Security Grant	FY 07 Homeland Security Grant

16,000.00

3,641.50

4,358.50

8,000.00

8,000.00

50,000.00

50,000.00

50,000.00

85,000.00

85,000.00

85,000.00

Central Regional Board of Education - Police Services

Central Regional Board of Education - Fuel

Other Expenses

Berkeley Board of Education - Fuel

Other Expenses

Salaries and Wages

Fire Protection - South Toms River

Other Expenses

Other Expenses

Other Expenses

Other Expenses

### CURRENT FUND

Exhibit A-3

Sheet 8 of 9

# STATEMENT OF EXPENDITURES - REGULATORY BASIS

Unexpended	Balance Cancelled	63,408.50	16,000.00 47,408.50		.02	63,408.52
Expended	Reserved	261,461.34	3,641.50 257,819.84			261,461.34
Exp	<b>Paid or Charged</b> \$ 186,663.00	5,000.00 5,155.00 4,000.00 10,885.11 32,297.76 13,750.00 1,222,962.13	320,517.57 902,444.56	250,000.00	2,575,000.00 732,601.25 344,021.71 97,438.88 29,223.32 3,778,285.16	290,000.00
Appropriated	Budget After Modification \$ 186,663.00	5,000.00 5,155.00 4,000.00 10,885.11 32,297.76 13,750.00 1,547,831.97	340,159.07 1,207,672.90	250,000.00	2,575,000.00 732,601.25 344,021.73 97,438.88 29,223.32 3,778,285.18	290,000.00
Appro	<b>Budget</b> \$ 186,663.00	5,000.00 5,155.00 4,000.00 10,885.11 32,297.76 13,750.00 1,547,831.97	340,159.07 1,207,672.90	PS 250,000.00	2,575,000.00 732,601.25 344,021.73 97,438.88 29,223.32 3,778,285.18	290,000.00
	NJ Economic Development Authority Public Entity Grant Emergency Management Assistance for FFY08 EMPG EMA	Allocation Unappropriated Reserve - OEM Grant NJ Division of Highway Safety - Click It or Ticket FY 2010 State 966 Reimbursement Program NJDEP - Recycling Tonnage Grant State Homeland Security Grant Program - FY08 Total Operations excluded from Caps Detail:	Salaries and Wages Other Expenses	CAPITAL IMPROVEMENTS EXCLUDED FROM CAPS Capital Improvement Fund	MUNICIPAL DEBT SERVICE EXCLUDED FROM CAPS Payment of Bond Principal Interest on Bonds Interest on Notes Loan Repayments for Principal and Interest Loan Repayments for Principal and Interest Total Municipal Debt Service excluded from Caps	DEFERRED CHARGES EXCLUDED FROM CAPS Special Emergency Authorizations - 5 Years (N.J.S. 40A:4-55) Total General Appropriations excluded from Caps

		CURRENT FUND	FUND			Exhibit A-3
	STATEMENT		OF EXPENDITURES - REGULATORY BASIS	RY BASIS		Sheet 9 of 9
Subtotal General Appropriations Reserve for Uncollected Taxes		Appro Budget \$ 36,344,688.65 1,728,823.59	Appropriated Budget After Modification 8.65 \$ 36,344,688.65 1,728,823.59	Exp.  Paid or Charged \$ 35,314,205.42 1,728,823.59	Expended  Reserved  42 945,572.24	Unexpended Balance Cancelled \$ 84,910.99
Total General Appropriations		\$ 38,073,512.24	\$ 38,073,512.24	\$ 37,043,029.01	\$ 945,572.24	\$ 84,910.99
	Ref.				A	A-1
Budget Appropriation by 40A:4-87	A-2 A-2		\$ 38,016,579.37 56,932.87			
	A-1,3		\$ 38,073,512.24			
Reserve for: Encumbrances Uncollected Taxes	A A-2			\$ 425,581.31 1,728,823.59		
Disbursements Deferred Charges Raised:	A-4			33,928,112.14		
Special Emergency Appropriations Interfund - Grant Fund	A-8 A-15			290,000.00 670,511.97		
	A-3			\$ 37,043,029.01		

The accompanying Notes to Financial Statements are an integral part of this statement.

### **BALANCE SHEET - TRUST FUND**

### Exhibit B

### **REGULATORY BASIS**

### Sheet 1 of 2

### **DECEMBER 31, 2009 AND 2008**

	Ref.	2009	2008
Assets			
Assessment Trust Fund	-		
Interfund - Current Fund	B-5	\$	\$ 1,997.17
Animal Control Trust Fund			
Cash	B-2	86,445.29	54,796.81
Due from State of New Jersey	D 2	00,113.20	62.20
are none of them belong		86,445.29	54,859.01
Trust-Other Fund		00,113.27	31,037.01
Cash	B-2	7,213,222.48	6,137,591.69
Investments	B-2	<b>, ,</b>	363,693.25
Interfund - Current Fund	B-5	526,310.62	, , , , , , , , , , , , , , , , , , , ,
Funds Held by Trustee - (Unaudited)	B-8	1,175,555.57	
Deficit in Reserve for Construction Code		16,105.56	76,446.14
		8,931,194.23	6,577,731.08
Trust-Other Fund - Open Space		***************************************	
Cash	B-2		1,381,348.24
Interfund - Current Fund	B-5		1,656.47
			1,383,004.71
Trust-Other Fund			***************************************
Length of Service Awards Program (LOASP) -			
(Unuadited):			
Funds Held by Trustee	B-8		900 360 00
runus field by frustee	D-0		890,369.99
		\$ 9,017,639.52	\$ 8,907,961.96

### BALANCE SHEET - TRUST FUND

### Exhibit B

### **REGULATORY BASIS**

Sheet 2 of 2

### **DECEMBER 31, 2009 AND 2008**

	Ref.	2009	2008
Liabilities and Reserves			***************************************
Assessment Trust Fund			
Fund Balance	B-1		1,997.17
Animal Control Trust Fund			
Reserve for Animal Control Trust Fund	B-4	68,839.60	54,859.01
Interfund - Current Fund	B-5	17,605.69	,
		86,445.29	54,859.01
Trust-Other Fund			
Interfund - Current Fund	B-5		199,251.93
Due To State of New Jersey		9,792.78	7,409.00
Reserve for:			,
Miscellaneous Reserves	B-6	6,194,337.51	6,371,070.15
Open Space	B-7	1,551,508.37	
Length of Service Awards Program (LOSAP) -			
(Unaudited)	B-8	1,175,555.57	
		8,931,194.23	6,577,731.08
Trust-Other Fund - Open Space			
Reserve for Open Space	B-7	***************************************	1,383,004.71
Trust-Other Fund			
Length of Service Awards Program (LOASP) -			
(Unaudited):			
Reserve for Length of Service Awards Program	B-8		890,369.99
		\$ 9,017,639.52	\$ 8,907,961.96
		7,017,057.52	Ψ 0,707,701.70

### TRUST FUND

Exhibit B-1

### STATEMENT OF FUND BALANCE - REGULATORY BASIS

### ASSESSMENT TRUST FUND

Balance December 31, 2008	Ref. B	\$ 1,997.17
Decreased by: Utilized as Current Fund Revenue	B-3	1,997.17

### **TOWNSHIP OF BARNEGAT - COUNTY OF OCEAN**

### **BALANCE SHEET - GENERAL CAPITAL FUND**

### Exhibit C

### **REGULATORY BASIS**

### **DECEMBER 31, 2009 AND 2008**

Accesto	Ref.	2009	2008
Assets Cash Deferred Charges to Future Taxation:	C-2	\$ 4,895,531.28	\$ 7,801,728.80
Funded	C-4	18,861,107.59	21,577,405.95
Unfunded Grants Receivable	C-5 C-13	14,789,890.72 1,407,875.00	9,970,023.72 367,875.00
Environmental Infrastructure Trust Loan Accounts Receivable		678,597.00	814,303.00
		\$_40,633,001.59	\$ 40,531,336.47
Liabilities, Reserves and Fund Balance			
Capital Improvement Fund	C-6	\$ 497.97	\$ 4,175.97
Interfund - Current Fund Reserve for Debt Service	C-7	140,494.73	1,769.12
Accrued Interest on Bonds	C-7	140,494.73	323,389.58 3,641.27
Miscellaneous Reserves		1,108.96	4,182.96
Contracts Payable		3,000.00	3,482.36
Reserve for Grants Receivable		•	55,000.00
Improvement Authorizations:			
Funded	C-8	1,486,176.51	2,067,273.48
Unfunded	C-8	7,903,902.73	6,251,204.84
Reserve for Encumbrances	C-8	1,382,467.66	845,794.94
Environmental Infrastructure Trust Fund Loans	C-9	2,042,498.79	2,111,280.05
Serial Bonds	C-10	15,627,000.00	18,202,000.00
Green Trust Loan Payable	C-11	1,191,608.80	1,264,125.90
Bond Anticipation Notes	C-12	10,847,000.00	9,347,000.00
Fund Balance	C-1	7,245.44	47,016.00
		\$ 40,633,001.59	\$_40,531,336.47

There were bonds and notes authorized but not issued on December 31,2009 of \$3,942,890.72 (Schedule C-14).

### TOWNSHIP OF BARNEGAT - COUNTY OF OCEAN

### **GENERAL CAPITAL FUND**

### STATEMENT OF FUND BALANCE - REGULATORY BASIS

Exhibit C-1

Balance December 31, 2008	Ref.		\$	47,016.00
Increased by: Reserve Balance Cancelled Cancelled Checks		\$ 3,641.27 3,604.17		
		***************************************		7,245.44
Decreased by:			-	54,261.44
Fund Balance Anticipated as Revenue in	0.0			477.016.00
Current Fund	C-2		-	47,016.00
Balance December 31, 2009	C		\$	7,245.44

### BALANCE SHEET - PAYROLL FUND

### Exhibit G

### **REGULATORY BASIS**

### **DECEMBER 31, 2009**

Assets Cash	\$_327,068.83_
Liabilities	
Interfund - Current Fund	201,598.42
Payroll Deductions Payable	125,470.41
	\$_327,068.83_

### BALANCE SHEET - GENERAL FIXED ASSETS ACCOUNT GROUP Exhibit H

### **REGULATORY BASIS**

### **DECEMBER 31, 2009 AND 2008**

	2009	2008
General Fixed Assets:  Land  Buildings and Improvements  Machinery and Equipment	\$ 6,531,802.28 7,625,922.71 23,976,418.22	\$ 6,531,802.28 7,588,639.71 23,121,928.22
	\$_38,134,143.21_	\$ 37,242,370.21
Investment in General Fixed Assets	\$ 38,134,143.21	\$ 37,242,370.21

### **NOTES TO FINANCIAL STATEMENTS**

### YEAR ENDED DECEMBER 31, 2009

### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

### A. Reporting Entity

The financial statements of the Township of Berkeley, County of Ocean, New Jersey (the "Township"), include every board, body, office or commission supported and maintained wholly or in part by funds appropriated by the Township as required by N.J.S. 40A:5-5. The financial statements of the Township do not include the operations of the Board of Education, Municipal Utility Authority, first aid organization or volunteer fire companies which are subject to separate audits.

The Governmental Accounting Standards Board ("GASB") Statement 14 established criteria to be used to determine which component units should be included in the financial statements of the oversight entity. The criteria differ from the Division of Local Government Services, Department of Community Affairs, State of New Jersey (the "Division") requirements where certain boards, commissions, and agencies of the Township, by statute or other directive, report separately on their financial statements. The Township had no component units in 2009.

### **B.** Descriptions of Funds

The GASB is the recognized standard-setting body for establishing governmental generally accepted accounting and financial reporting principles.

The accounting policies of the Township conform to the accounting principles applicable to municipalities which have been prescribed by the Division. Such principles and practices are designed primarily for determining compliance with legal provisions and budgetary restrictions and as a means of reporting on the stewardship of public officials with respect to public funds. Under this method of accounting, the Township accounts for its financial transactions through the following separate funds which differs from the fund structure required by generally accepted accounting principles ("GAAP"):

<u>Current Fund</u> - revenues and expenditures for governmental operations of a general nature, including federal and state grant funds.

Animal Control Trust Fund - animal control license revenues and expenditures.

Other Trust Fund - sundry deposits held for satisfactory completion of specific work; receipts and disbursements for dedicated purposes.

<u>General Capital Fund</u> - resources, including Federal and State Grants in aid of construction, and expenditures for the acquisition of general capital facilities, other than those acquired through the Current Fund, including the status of bonds and notes authorized for said purposes.

### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### B. <u>Description of Funds (Continued)</u>

<u>Payroll Fund</u> - receipt and disbursement for payroll costs and payroll taxes.

General Fixed Assets Account Group - used to account for fixed assets used in general government operations.

### C. Basis of Accounting

The accounting principles and practices prescribed for municipalities by the Division differ in certain respects from GAAP applicable to local governmental units. The more significant differences are as follows:

A modified accrual basis of accounting is followed with minor exceptions.

<u>Property Taxes and Other Revenues</u> - property taxes and other revenues are recognized on a cash basis. Receivables for property taxes and other items that are susceptible to accrual are recorded with offsetting reserves on the balance sheet of the Township's Current Fund. GAAP requires such revenue to be recognized in the accounting period when they become susceptible to accrual, reduced by an allowance for doubtful accounts.

<u>Grant Revenues</u> - Federal and State grants, entitlement or shared revenues received for purposes normally financed through the Current Fund are recognized when anticipated in the Township's budget. Federal and State grant revenues received for purposes of capital projects financed by capital ordinances are recognized when received. GAAP requires such revenues to be recognized in the accounting period when they become susceptible to accrual.

<u>Expenditures</u> - unexpended or uncommitted appropriations, at December 31, are reported as expenditures through the establishment of appropriation reserves unless cancelled by the governing body. GAAP requires expenditures to be recognized in the accounting period in which the fund liability is incurred, if measurable, except for unmatured interest on general long-term debt, which should be recognized when due.

**Encumbrances** - contractual orders at December 31, are reported as expenditures through the establishment of a reserve for encumbrances. Encumbrances do not constitute expenditures under GAAP.

Appropriation Reserves - are available, until lapsed at the close of the succeeding year, to meet specific claims, commitments or contracts incurred during the preceding year. Lapsed appropriation reserves are recorded as additions to income. Appropriation reserves do not exist under GAAP.

### NOTE 1. <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)</u>

### C. <u>Basis of Accounting (Continued)</u>

<u>Deferred Charges</u> - the regulatory basis of accounting utilized by the Township requires that certain expenditures be deferred, and raised as items of appropriation in budgets of succeeding years. These deferred charges include the two general categories, overexpenditures and emergency appropriations. Overexpenditures occur when expenditures recorded as "paid or charged" exceed available appropriation balances. Emergency appropriations occur when, subsequent to the adoption of a balanced budget, the governing body authorizes the establishment of additional appropriations based on unforeseen circumstances or for other special purposes as defined by statute. Overexpenditures and emergency appropriations are deducted from total expenditures in the calculation of operating results and are established as assets for Deferred Charges on the respective balance sheets. GAAP does not permit the deferral of overexpenditures to succeeding budgets. In addition, GAAP does not recognize expenditures based on the authorization of an appropriation. Instead, the authorization of special purpose expenditures, such as the preparation of tax maps or revaluation of assessable real property, would represent the designation of fund balance. The status of deferred charges at December 31, 2009 is set forth in Note 9.

<u>Compensated Absences</u> - expenditures relating to obligations for unused vested accumulated vacation and sick pay are not recorded until paid. GAAP requires that the amount which would normally be liquidated with expendable available financial resources be recorded as an expenditure in the Current Fund and the remaining obligations be recorded as a long-term obligation. The compensated absence liability at December 31, 2009 is set forth in Note 4.

<u>Property Acquired for Taxes</u> - is recorded in the Current Fund at the assessed valuation when such property was acquired and fully reserved. GAAP requires such property to be recorded in the general fixed assets account group at its market value.

<u>Sale of Municipal Assets</u> - Cash proceeds from the sale of Township owned property may be reserved until utilized as an item of anticipated revenue in a subsequent year budget. Year end balances of such proceeds are reported as a cash liability in the Current Fund. GAAP requires that revenue be recognized in the accounting period that the terms of sales contracts become legally enforceable.

<u>Interfunds</u> - advances in the Current Fund are reported as interfund receivables with offsetting reserves which are created by charges to operations. Income is recognized in the year the receivables are liquidated. GAAP does not require the establishment of an offsetting reserve.

<u>Inventories of Supplies</u> - The costs of inventories of supplies for all funds are recorded as expenditures at the time individual items are purchased. The costs of inventories are not included on the various balance sheets. GAAP requires that the cost of inventories be reflected on the balance sheet until utilized and expended.

<u>General Fixed Assets</u> - In accordance with the Technical Accounting Directive No. 85-2, Accounting for Governmental Fixed Assets, as promulgated by the Division, which differs in certain respects from GAAP, the Township has developed a fixed assets accounting and reporting system.

### NOTE 1. <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)</u>

### C. Basis of Accounting (Continued)

### **General Fixed Assets (Continued)**

Fixed assets used in governmental operations (general fixed assets) are required to be accounted for in the General Fixed Assets Account Group. Public domain ("infrastructure") general fixed assets consisting of certain improvements other than buildings, such as roads, bridges, curbs and gutters, streets and sidewalks and drainage systems are not capitalized.

GAAP does not require utilization of a general fixed asset account group.

All fixed assets are valued at historical cost or estimated historical cost if actual historical cost is not available.

Depreciation is not recorded in the General Fixed Assets Account Group.

Expenditures for construction in progress are required to be recorded in the Capital Funds until such time as the construction is completed and put into operation.

Fixed assets acquired through grants in aid or contributed capital have not been accounted for separately.

During 2009 the following changes occurred in the fixed assets of the Township:

	Balance <u>Jan. 1, 2009</u>	Increase (Net)	Balance Dec. 31, 2009
General Fixed Assets Account Group:			
Land	\$ 6,531,802	\$	\$ 6,531,802
Buildings	7,588,640	37,283	7,625,923
Furniture, Fixtures and Equipment	23,121,928	<u>854,490</u>	23,976,418
	\$ 37,242,370	\$ 891,773	\$ 38,134,143

### **D.** Financial Statements

The GASB Codification requires the financial statements of a governmental unit to be presented in accordance with GAAP. The Township presents its financial statements in accordance with another comprehensive basis of accounting as promulgated by the Division which differs from the financial statements required by GAAP. In addition, the Division requires the financial statements to be referenced to the supplementary schedules. This practice differs from GAAP.

### NOTE 1. <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)</u>

### E. <u>Budgets and Budgetary Accounting</u>

An annual budget is required to be adopted and integrated into the accounting system to provide budgetary control over revenues and expenditures. Budget amounts presented in the accompanying financial statements represent amounts adopted by the Township and approved by the Division in accordance with applicable statutes.

### NOTE 2. <u>CASH AND CASH EQUIVALENTS</u>

### A. Deposits

New Jersey statutes permit the deposit of public funds in institutions located in New Jersey which are insured by the Federal Deposit Insurance Corporation ("FDIC"), or by any other agencies of the United States that insure deposits or the State of New Jersey Cash Management Fund.

New Jersey statutes require public depositories to maintain collateral for deposits of public funds that exceed insurance limits as follows:

The market value of the collateral must equal five percent of the average daily balance of public funds; or

If the public funds deposited exceed 75 percent of the funds of the depository, the depository must provide collateral having a market value equal to 100 percent of the amount exceeding 75 percent.

All collateral must be deposited with the Federal Reserve Bank, the Federal Home Loan Bank Board or a banking institution that is a member of the Federal Reserve System and has capital funds of not less than \$25,000,000.

At year-end the carrying amount of the Township's deposits was \$15,922,100 and the bank balance amount was \$16,406,992. Of this amount \$525,759 was covered by federal depository insurance and a collateral pool under New Jersey's Governmental Unit Deposit Protection Act covered \$15,881,233.

### B. Investments

- a. When authorized by a cash management plan approved pursuant to N.J.S. 40A:5-14, the Township may use available funds for the purchase of the following types of securities which, if suitable for registry, may be registered in the name of the Township:
  - (1) Bonds or other obligations of the United States or obligations guaranteed by the United States.
  - (2) Government money market mutual funds.

### NOTE 2. CASH AND CASH EQUIVALENTS (CONTINUED)

### B. <u>Investments (Continued)</u>

- (3) Any obligation that a federal agency or a federal instrumentality has issued in accordance with an act of Congress, which security has a maturity date not greater than 397 days from the date of purchase, provided that such obligation bears a fixed rate of interest not dependent on any index or other external factor.
- (4) Bonds or other obligations of the Township, or bonds or other obligations of school districts of which the Township is a part or within which the school district is located.
- (5) Bonds or other obligations, having a maturity date not more than 397 days from the date of purchase, approved by the Division of Investments, New Jersey Department of the Treasury.
- (6) Municipal investment pools.
- (7) Deposits with the State of New Jersey Cash Management Fund established pursuant to section 1 of P.L. 1977, c. 281; or
- (8) Agreements for the repurchase of fully collateralized securities, if:
  - (a) the underlying securities are permitted investments pursuant to paragraphs (1) and (3) of this section;
  - (b) the custody of collateral is transferred to a third party;
  - (c) the maturity of the agreement is not more than 30 days;
  - (d) the underlying securities are purchased through a public depository as defined in section 1 of P.L. 1970, c. 236 (C.17:9-41);
  - (e) a master repurchase agreement providing for the custody and security of collateral is executed.
- b. Any investment instruments in which the security is not physically held by the Township shall be covered by a third party custodial agreement, which shall provide for the designation of such investments in the name of the Township and prevent unauthorized use of such investments.
  - c. Investments are further regulated and restricted in accordance with N.J.S. 40A:5-15.1.

The State of New Jersey Cash Management Fund is authorized by statute and regulations of the State Investment Council to invest in fixed income and debt securities which mature within one year. Collaterization of Fund investments is generally not required. "Other Than State" participants contribute up to one twentieth of one percent per year of the value of the aggregate units owned by them to establish a Reserve Fund, which is supplemented by the proportional interest of "Other Than State" participants in gains on investment transactions realized. The Reserve Fund is available to cover losses of "Other Than State" participants occasioned by the bankruptcy of an issuer of an investment held by the Fund and losses on sales of securities.

## NOTE 2. <u>CASH AND CASH EQUIVALENTS (CONTINUED)</u>

## C. <u>Cash Management Plan</u>

In accordance with N.J.S. 40A:5-14, every municipality shall adopt a cash management plan and shall deposit and invest its funds pursuant to that plan. The plan shall be approved annually by majority vote of the governing body and may be modified from time to time in order to reflect changes in federal or state law or regulations. The chief financial officer shall be charged with administering the plan.

When an investment in bonds maturing in more than one year is authorized, the maturity of those bonds shall approximate the prospective use of the funds invested.

The plan also requires a monthly report to the governing body summarizing all investments made or redeemed since the previous report and shall include, at a minimum, the specific detailed information as set forth in the statute.

## D. <u>Credit Risk Categories</u>

All bank deposits and investments as of the balance sheet date are classified as to credit risk by the following categories described below:

	Bank Balance	
	2009	2008
<b>Depository Account</b>	<del></del>	
Insured:		
FDIC	\$ 525,759	\$ 275,672
GUDPA	15,881,233	19,288,725
	\$ <u>16,406,992</u>	\$ 19,564,397

## **Custodial Credit Risk - Deposits**

Custodial credit risk is the risk that, in the event of a bank failure, the government's deposits may not be returned to it. The Township does not have a formal policy for custodial credit risk.

State law limits investments as noted above.

During the year, the Township had none of its idle funds invested in repurchase agreements collateralized by eligible securities. At the close of the year, no such investments were held by the Township.

## NOTE 3. DEBT

The Local Bond Law governs the issuance of bonds and notes to finance general municipal capital expenditures. Bonds are retired in serial installments within the statutory period of usefulness. Bonds issued by the Township are general obligation bonds, backed by the full faith and credit of the Township. Bond anticipation notes are issued to temporarily finance capital projects, prior to the issuance of serial bonds. The term of the notes cannot exceed one year but the notes may be renewed from time to time for a period not exceeding one year. All such notes must be paid no later than the tenth anniversary of the date of the original note. The State of New Jersey also prescribes that on or before the third anniversary date of the original note a payment of at least equal to the first legally payable installment of the bonds in anticipation of which such notes were issued be paid. A second legal installment must be paid if the notes are to be renewed beyond the fourth anniversary date of the original issuance and so on. Tax anticipation notes are issued if the cash on hand is not sufficient to carry on normal operations of the municipality at any time during the year. Such notes are authorized by a resolution adopted by the governing body.

## A. Long-Term Debt

The Township's long-term debt is summarized as follows:

## General Capital Fund

General Capital Fund	
\$6,027,000 1998 Bonds due in annual installments of \$550,000	
through 2010 at an interest rate of 4.50%	\$ 550,000
\$6,285,000 2001 Bonds due in annual installments ranging from	,
\$615,000 to \$710,000 through 2012 at interest rates ranging	
from 4.25% to 4.35%	2,035,000
\$8,103,000 2004 Bonds due in annual installments ranging from	, , , , ,
\$690,000 to \$973,000 through 2015 at interest rates ranging	
from 4.00% to 4.25%	5,123,000
\$9,384,000 2006 Bonds due in annual installments ranging from	, ,
\$719,000 to \$720,000 through 2020 at interest rates ranging	
from 4.00% to 4.50%	7,919,000
	**************************************
	\$ 15,627,000

## **Subsequent Event**

The Township on January 7, 2010 issued 3.00% to 4.00% General Obligation Bonds for \$12,745,000with installment maturities from January 15 2011 to January 15, 2024.

## NOTE 3. <u>DEBT (CONTINUED)</u>

## A. Long-Term Debt (Continued)

## **General Capital Fund (Continued)**

The bonds mature serially in installments to the year 2024. Debt service requirements during the next five fiscal years and thereafter are as follows:

<u>Year</u>	<u>Principal</u>	<u>Interest</u>	Total
2010	\$ 2,645,000	\$ 834,870	\$ 3,479,870
2011	2,680,000	938,662	3,618,662
2012	3,060,000	828,100	3,888,100
2013	2,550,000	723,408	3,273,408
2014	2,600,000	627,526	3,227,526
2015-19	9,323,000	1,940,951	11,263,951
2020-24	5,514,000	501,799	6,015,799
	\$ 28,372,000	\$ <u>6,395,316</u>	\$ 34,767,316

## **Green Trust Loan Programs**

During 2001, the Township closed on a Green Trust Loan in the sum of \$185,825 for the Berkeley Recreation Acquisition at an interest rate of 2%. Additionally, during 2001, the Township received proceeds from a Green Trust Loan in the amount of \$409,630 for Veterans' Park Driving Range, at an interest rate of 2%. On December 19, 2007, the Township closed on a Green Trust Loan in the sum of \$500,000 for the Toms River Park at an interest rate of 2%. On May 19, 2008, the Township closed on a Green Trust Loan in the sum of \$289,203 for Toms River Park Phase II at an interest rate of 2%

Debt service requirements during the next five fiscal years and thereafter are as follows:

<u>Year</u>	<u>Principal</u>	<u>Interest</u>	Total
2010	\$ 73,975	\$ 23,464	\$ 97,439
2011	75,462	21,977	97,439
2012	76,978	20,461	97,439
2013	78,526	18,913	97,439
2014	80,104	17,335	97,439
2015-19	396,901	62,289	459,190
2020-24	272,088	27,174	299,262
2025-28	137,575	4,614	_142,189
	\$ <u>1,191,609</u>	\$ <u>196,227</u>	\$ <u>1,387,836</u>

## NOTE 3. <u>DEBT (CONTINUED)</u>

## A. <u>Long-Term Debt (Continued)</u>

## **Environmental Infrastructure Trust Fund Loans**

During 2007, the Township entered into loan agreements funded by the New Jersey Environmental Trust in the amount of \$1,320,000 for Potters Creek. \$345,000 was funded by a trust loan with interest rates ranging from 3.40% to 5.00%. The remaining \$975,000 was funded by a fund loan with 0.00% interest. The loan matures in 2027.

During 2008, the Township entered into loan agreements funded by the New Jersey Environmental Trust in the amount of \$814,303 for storm water management, roadway and drainage improvements. \$405,000 was funded by a trust loan with interest rates ranging from 5.00% to 5.50%. The remaining \$409,303 was funded by a fund loan with 0.00% interest. The loan matures in 2021.

## **Subsequent Event**

During 2009 the Township entered into a loan agreement funded by the New Jersey Environmental Trust in the amount of \$1,005,700 for storm water management. \$250,000 will be funded by a trust loan with interest rates ranging from 3.845% to 4.25%. The remaining \$755,700 will be funded by an interest fee fund loan. The loan is payable in installments commencing August 1, 2011 and maturing on August 1, 2029.

The loan agreement was finalized in 2010.

Debt service requirements during the next five fiscal years and thereafter are as follows:

<u>Year</u>	<u>Principal</u>	Interest	Total
2010	\$ 139,086	\$ 40,784	\$ 179,870
2011	174,232	44,612	218,844
2012	180,547	42,212	222,759
2013	178,539	39,702	218,241
2014	176,504	37,177	213,681
2015-19	925,277	142,938	1,068,215
2020-24	772,673	64,013	836,686
2025-28	501,340	17,213	518,553
	\$ 3,048,198	\$ 428,651	\$ 3,476,849

## NOTE 3. <u>DEBT (CONTINUED)</u>

## B. Short-Term Debt

On December 31, 2009, the Township's outstanding bond anticipation notes were as follows:

## **General Capital Fund**

Ordinance			Interest
<u>Number</u>	<b>Description</b>	_Amount	_Rate
00-21	Various Capital Improvements	\$ 90,369	1.50%
06-31	Various Capital Improvements	260,634	1.50%
07-13	Various Capital Improvements	5,081,684	1.50%
08-10	Various Capital Improvements	3,914,313	1.50%
09-11, 09-26	Various Capital Improvements	_1,500,000	1.50%
		\$ 10,847,000	

## C. Bonds and Notes Authorized but not Issued

At December 31, 2009, the Township had authorized but not issued bonds and notes as follows:

General Capital

\$ 3,942,891

## D. <u>Borrowing Power</u>

New Jersey statutes limit the debt of a municipality to 3.5% of the average of the last three preceding years equalized valuations of the taxable real estate and improvements. The Township's statutory net debt at December 31, 2009 was 0.51%. The Township's remaining borrowing power is 2.99%.

The summary of municipal debt for the last three years and the calculation of statutory net debt is presented in the Supplementary Data section of this report.

## E. Summary of Debt Service

During 2009 the following changes occurred in the outstanding debt of the Township:

General Debt:	Balance <u>Jan. 1, 2009</u>	Issued	Retired	Balance Dec. 31, 2009
Serial Bonds Bond Anticipation Notes Green Trust Loans NJEIT Loans	\$ 18,202,000 9,347,000 1,264,126 	\$ 1,500,000	\$ 2,575,000 72,517 68,781	\$ 15,627,000 10,847,000 1,191,609 2,042,499
	\$_30,924,406_	\$ <u>1,500,000</u>	\$ 2,716,298	\$_29,708,108

## NOTE 4. ACCRUED SICK AND VACATION BENEFITS

As discussed in Note 1 and in accordance with accounting principles prescribed by the State of New Jersey, the cash basis of accounting is followed for recording the Township's liability related to unused vacation and sick pay. The Township permits certain employees within limits to accumulate unused vacation and sick pay, which may be taken as time off or paid at a later date at an agreed upon rate. The estimated current cost of such unpaid compensation approximates \$3,725,473 and \$3,405,000 at December 31, 2009 and 2008, respectively. A reserve is maintained in the Other Trust Fund and had no balance as of December 31, 2009. In accordance with New Jersey accounting principles, this amount is not reported as an expenditure or liability in the accompanying financial statements.

## NOTE 5. FUND BALANCES APPROPRIATED

The fund balances at December 31, 2009 which have been proposed to be utilized as Current Fund anticipated revenue in the year ending December 31, 2010 is \$555,000.

## NOTE 6. TAXES COLLECTED IN ADVANCE

Taxes collected in advance set forth as cash liabilities in the financial statements, are as follows:

	Balance De	<b>Balance December 31</b>	
	_2009_	2008	
Prepaid Taxes	\$ 980,506	\$ 936,767	

## NOTE 7. ASSESSMENT AND COLLECTION OF PROPERTY TAXES

New Jersey statutes require that taxable valuation of real property be prepared by the Township Tax Assessor as of October 1 in each year and filed with the County Board of Taxation (the "Board") by January 10 of the following year. Upon the filing of certified adopted budgets by the Township, Regional School District and County, the tax rate is struck by the Board based on the certified amounts in each of the taxing districts for collection to fund the budgets. Pursuant to statute, this process is to be completed on or before May 3, with a completed duplicate of the tax rolls to be delivered to the Township Tax Collector (the "Collector") on or before May 13th.

Tax bills are prepared then mailed by the Collector of the Township annually and set forth the final tax for the tax year. The bill contains a credit for preliminary amounts billed previously with the balance payable in equal installments on August 1st and November 1st of the tax year. In addition the property owner receives a preliminary bill for the succeeding year based on one half of the prior year's tax. The preliminary payments are due and payable on February 1st and May 1st. The N.J. Statutes allow a grace period of 10 days for each payment period and the Township granted this option to taxpayers. Taxes become delinquent if not paid on the installment dates and become subject to interest penalties of 8% or 18% of the amount delinquent. If taxes are delinquent on or after April 1st of the succeeding year, the delinquent amount is subject to "Tax Sale" which places a tax lien on the property allowing the holder to enforce the tax lien by collection or foreclosure. New Jersey property tax laws establish a tax lien on real estate as of January 1st of the current tax year even though the amount due is not known.

## NOTE 8. DEFERRED CHARGES TO FUTURE TAXATION FUNDED AND UNFUNDED

Upon the authorization of capital projects, the Township establishes deferred charges for the cost of the capital projects to be raised by future taxation. Funded deferred charges relate to permanent debt issued, whereas unfunded deferred charges relate to temporary or non-funding of the authorized cost of capital projects. According to the New Jersey Statutes Annotated 40A:2-4, the Township may levy taxes on all taxable property within the local unit to repay the debt. Annually, the Township raises the debt requirements for the particular year in the current budget. As funds are raised, the deferred charges are reduced.

## NOTE 9. <u>DEFERRED CHARGES TO BE RAISED IN SUCCEEDING BUDGETS</u>

As noted in Note 1, certain expenditures are required to be deferred to budgets of succeeding years. At December 31, 2009, the following deferred charges are shown on the balance sheet of the various funds:

	Balance Dec. 31, 2009	2010 Budget Appropriation	Balance Dec. 31, 2009
Current Fund:			
Special Emergency Authorizations			
(N.J.S. 40A:4-55)			
Revaluation	\$ 580,000	\$ 290,000	\$ 290,000
Trust Other Fund:			
Deficit in Construction Code Reserve	\$ <u>16,106</u>	\$ <u>16,106</u>	\$0-

## NOTE 10. PENSION PLANS

The Township contributes to two cost-sharing multiple-employer defined benefit pension plans, the Public Employees' Retirement System ("PERS") and the Police and Firemen's Retirement System ("PFRS"), which are administered by the New Jersey Division of Pensions and Benefits. These plans provide retirement, disability, annual cost-of-living adjustments and death benefits to plan members and their beneficiaries. Each plan has a Board of Trustees that implement benefit provisions which are established and amended by State statute. The Division issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained by writing to:

State of New Jersey Division of Pensions and Benefits P.O. Box 295 Trenton, New Jersey 08625-0295

The contribution requirements of plan members are determined by State statute. Plan members enrolled in the PERS are required to contribute 5% of their annual covered salary. Plan members enrolled in the PFRS are required to contribute 8.5% of their annual covered salary. The Township's contributions to the various plans, equal to the required contributions for each year, were as follows:

<u>Year</u>	<u>PERS</u>	_PFRS_
2009	\$ 334,559	\$ 859,198
2008	488,706	556,104
2007	222,115	857,260

## NOTE 11. OTHER POST-EMPLOYMENT BENEFITS

## Plan Description

The Township contributes to the State Health Benefits Program ("SHBP"), a cost-sharing, multiple-employer defined benefit post-employment healthcare plan administered by the State of New Jersey Division of Pensions. SHBP was established in 1961 under N.J.S.A. 52:14-17.25 et seq., to provide health benefits to State employees, retirees, and their dependents. Rules governing the operation and administration of the program are found in Title 17, Chapter 9 of the New Jersey Administrative Code. SHBP provides medical, prescription drugs, mental health/substance abuse, and Medicare Part B reimbursement to retirees and their covered dependents.

The SHBP was extended to employees, retirees, and dependents of participating local public employers in 1964. Local employers must adopt a resolution to participate in the SHBP. In 1990, the Township authorized participation in the SHPB's post-retirement benefit program through Resolution Number 89-256. The Township adopted the provisions of Chapter 88, P.L. 1974 that provides medical benefits to any employee who has over 25 years of pension service credit.

The State Health Benefits Commission is the executive body established by statute to be responsible for the operation of the SHBP. The State of New Jersey Division of Pensions and Benefits issues a publicly available financial report that includes financial statements and required supplementary information for the SHBP. That report may be obtained by writing to: State of New Jersey Division of Pensions and Benefits, P.O. Box 295, Trenton, NJ 08625-0295 or by visiting their website at <a href="https://www.state.nj.us/treasury/pensions">www.state.nj.us/treasury/pensions</a>.

## **Funding Policy**

Participating employers are contractually required to contribute based on the amount of premiums attributable to their retirees. Post-retirement medical benefits under the plan have been funded on a pay-as-you-go basis since 1994. Prior to 1994, medical benefits were funded on an actuarial basis.

Contributions to pay for health premiums of participating retirees in the SHBP are billed to the Township on a monthly basis.

The Township contributions to SHBP for the years ended December 31, 2009, 2008 and 2007 were \$1,019,254, \$892,254 and \$922,884, respectively, which equaled the required contributions for each year. There were approximately 79, 72, and 66 retired participants eligible at December 31, 2009, 2008 and 2007, respectively.

## NOTE 12. RISK MANAGEMENT

The Township is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The Township is a member of the Ocean County Municipal Joint Insurance Fund, and the Municipal Excess Liability Fund, public entity risk pools currently operating as a common risk management and insurance programs for municipalities within the state. The Township pays an actuarially determined annual assessment to Garden State Municipal Joint Insurance Fund for its insurance coverage and that of the Municipal Excess Liability Fund. Supplemental assessments may be levied to supplement the funds. The Township has not been notified on any supplemental assessments.

Settled claims resulting from these risks have not exceeded insurance coverage in any of the past three years.

## NOTE 13. SCHOOL TAXES

Local District School and Regional School Taxes have been raised and liabilities deferred. Section 13 of P.L. 1991, C. 63 required that any municipality that levied school taxes on a school year basis shall defer from the 1991 municipal purposes tax levy at least 25% of the amount allowable to be deferred (which is 50% (fifty percent) of the levy). The remainder of the allowable amount shall be deferred from the levy in each of the next three years (1992-1994). The amounts so deferred shall be regarded as fund balance and shall be used to offset the local property tax levy for local purposes. In 1992 at least 50% of the amount allowable to be deferred from the 1992 tax levy was required to offset the 1993 local property tax levy and the total amount of deferral at December 31, 1993 was 75% of the amount allowable to be deferred based on the 1993 tax levy.

In 1994 Section 13, P.L. 1991, C. 63 was amended to provide municipalities with the option to determine the percentage if any of the amount allowable to be deferred to offset the local property tax levy for local purposes.

	Local District School Tax  Balance December 31		-	School Tax December 31
	2009	2008	2009	2008
Balance of Tax	\$12,640,935	\$12,312,162	\$ 8,403,393	\$ 8,202,955
Deferred	12,640,935	12,312,162	8,403,393	8,202,955
Tax Payable	\$	\$	\$	\$

## NOTE 14. <u>CONTINGENT LIABILITIES</u>

## State and Federal Financial Assistance

The Township receives financial assistance from the State of New Jersey and the U.S. government in the form of grants. Entitlement to the funds is generally conditional upon compliance with terms and conditions of the financial assistance agreements and applicable regulations, including the expenditure of the funds for eligible purposes. Substantially all grants, entitlements and cost reimbursements are subject to financial and compliance audits by grantors. As a result of these audits, costs previously reimbursed could be disallowed and require repayment to the grantor agency. As of December 31, 2009, the Township estimates that no material liabilities will result from such audits.

## **Major Tax Assessments**

It was noted that there were no assessments in excess of 1% of the total assessed valuation during the 2009 year.

## **Pending Litigation**

There are actions which have been instituted against the Township which are either in the discovery stage or whose final outcome cannot be determined at the present time. In the opinion of the administration, the amount of ultimate liability with respect to these actions will not materially affect the financial position of the Township.

It is the opinion of the Township officials that there is no litigation threatened or pending that would materially affect the financial position of the Township or adversely affect the Township's ability to levy, collect and enforce the collection of taxes or other revenue for the payment of its bonds or other obligations.

## NOTE 14. CONTINGENT LIABILITIES (CONTINUED)

## **Pending Litigation (Continued)**

The Township officials believe that negligence and other types of liability suits, of which the Township is aware, appear to be within the stated policy limits and would be deferred by the respective carriers.

## NOTE 15. <u>INTERFUND RECEIVABLES AND PAYABLES</u>

The following interfund balances remained on the balance sheets at December 31, 2009:

	Interfund <u>Rece</u> ivable	Interfund Payable
Current Fund	\$ 322,402	\$ 526,311
Grant Fund		103,198
Animal Control Trust Fund		17,606
Trust Other Fund	526,311	
Payroll Fund		201,598
	\$ 848,713	\$ 848,713

## NOTE 16. LENGTH OF SERVICE AWARD PROGRAM

On January 18, 1977 the voters of the Township approved the creation of a Length of Service Award Program ("LOSAP"). Subsequently, the Division approved the Township's LOSAP plan, provided by VALIC. The purpose of this plan is to enhance the Township's ability to retain and recruit volunteer firefighters and volunteer members of emergency service squads.

VALIC will provide for the benefit of participants, a multi-fund variable annuity contract as its funding vehicle. The plan shall provide for a fixed annual maximum contribution of \$1,150 for the fire companies and first aid squads to each eligible volunteer who accumulates minimum service points based on criteria established by Township Ordinance No. 2002-34. The Township's contribution shall be included in the current year's budget.

All amounts awarded under a length of service award program shall remain the asset of the sponsoring agency; the obligation of the sponsoring agency to participating volunteers shall be contractual only; and no preferred or special interest in the awards made shall accrue to such participants. Such money shall be subject to the claims of the sponsoring agency's general creditors until distributed to any or all participants.

Township contributions for the year ended December 31, 2008 totaling \$228,536 were disbursed in June of 2009. The Township's contribution for the year ended December 31, 2009 is \$218,467 and was paid out in August of 2010. We have reviewed the plan for the year ended December 31, 2009 in accordance with the American Institute of Certified Public Accountants (AICPA) Statement of Standards for Accounting and Review Services in conjunction with the 2009 audit of the Township's financial statements.

## TOWNSHIP OF BERKELEY

**COUNTY OF OCEAN** 

PART II

**SUPPLEMENTARY DATA** 

**SUPPLEMENTARY SCHEDULES** 

YEAR ENDED DECEMBER 31, 2009

## **COMPARATIVE SCHEDULE OF TAX RATE INFORMATION**

Tax Rate	$\frac{2009}{3.347}$	\$\frac{2008}{3.268}	$\frac{2007}{3.117}$
Apportionment of Tax Rate			
Municipal	.959	.906	.831
Municipal Open Space	.010	.010	.010
County	.736	.738	.699
Local School District	.975	.957	.939
Municipal Open Space	.667	.657	.638
Assessed Valuation			
2009	\$ 2,702,326,362		
2008	,	\$ 2,679,924,665	
2007		, ,	\$ 2,656,968,666

## **COMPARISON OF TAX LEVIES AND COLLECTION CURRENTLY**

A study of this tabulation could indicate a possible trend in future tax levies. A decrease in the percentage of current collection could be an indication of a probable increase in future levies.

		Currently			
Year	Tax Levy	Cash Collection	Percentage of Collection		
2009	\$ 90,845,577	\$ 88,725,383	97.66%		
2008	88,097,099	86,427,505	98.10%		
2007	83,291,421	81,912,967	98.34%		

## **DELINQUENT TAXES AND TAX TITLE LIENS**

This tabulation includes a comparison, expressed in percentage, of the total of delinquent taxes and tax title liens in relation to the tax levies of the last three years.

Year Ended December 31	Amount of Tax <u>Title Liens</u>	Amount of DelinquentTaxes	Total Delinquent	Percentage of Tax Levy	
2009	\$ 174,411	\$ 1,948,732	\$ 2,123,143	2.34%	
2008	129,212	1,602,034	1,731,246	1.97%	
2007	118,066	1,343,373	1,461,439	1.75%	

## PROPERTY ACQUIRED BY TAX TITLE LIEN LIQUIDATION

The value of property acquired by liquidation of tax title liens on December 31, on the basis of the last assessed valuation of such properties in the year of acquisition, is summarized as follows:

<u>Year</u>	<u>Amount</u>
2009	\$ 6,340,914
2008	6,340,914
2007	6,340,914

## **COMPARATIVE SCHEDULE OF FUND BALANCES**

Year Current Fund	Balance <u>December 31</u>	Utilized in Budget of <u>Succeeding Year</u>
2009	\$ 318,180	\$ *
2008	1,102,816	1,050,000
2007	2,159,188	2,130,000
2006	2,241,221	1,850,000
2005	2,830,344	2,560,000

<sup>\*</sup> The 2010 municipal budget has not be finalized as of the date of this report.

## **SUMMARY OF MUNICIPAL DEBT**

	<b>Year 2009</b>	<b>Year 2008</b>	<b>Year 2007</b>
Issued and Outstanding			
General:			
Bonds, Notes and Loans	\$ <u>29,708,107</u>	\$ 30,924,405	\$ 28,477,906
Less:			
Deductions:			
Open Space Trust (N.J.S.A. 40A:2-44(h))	1,240,395	1,296,977	1,320,000
Refunding Bonds (N.J.S.A. 40A:2-52)		323,390	-,,
Reserve for Debt Service			520,000
Total Deductions	_1,240,395	_1,620,367	1,840,000
Net Debt Issued	28,467,712	29,304,038	26,637,906
Authorized but not Issued			
General:			
Bonds and Notes	3,942,891	623,024	623,005
Net Bonds and Notes Issued and			
Authorized but not Issued	\$ 32,410,603	\$ 29,927,062	\$ 27,260,911

## **SUMMARY OF STATUTORY DEBT CONDITION - ANNUAL DEBT STATEMENT**

The summarized statement of debt condition which follows is prepared in accordance with the required method of setting up the Annual Debt Statement and indicates a Statutory Net Debt OF 0.51%

	Gross Debt	<b>Deductions</b>	Net Debt
Local School District Debt	\$ 19,590,100	\$ 19,590,100	\$ -0-
Regional School District Debt	4,172,691	4,172,691	-0-
General Debt	33,650,998	1,240,395	32,410,603
	\$ <u>57,413,789</u>	\$ 25,003,186	\$ 32,410,603

Net Debt \$32,410,603 divided by Equalized Valuation basis per N.J.S.A. 40A:2-6 as amended \$6,304,493,432 = .0.51%.

## **BORROWING POWER UNDER N.J.S.A. 40A:2-6**

Remaining Borrowing Power

3.5% of Equalized Valuation Basis (Municipal)	\$ 220,657,270
Net Debt	32,410,603

\$ 188,246,667

A Revised Annual Debt Statement should be filed by the Chief Financial Officer.

## OFFICIALS IN OFFICE AND SURETY BONDS

The following officials were in office at December 31, 2009:

<u>Name</u>	<u>Position</u>		Amount of Bond
Jason Varano	Mayor		
Peter J. Mustardo	Council President		
Anne Wolff	Council Vice President		
Nathan Abbe	Councilperson		
Carmen F. Amato, Jr.	Councilperson		
Karen Davis	Councilperson		
Glennon Depetris	Councilperson		
John Napurano	Councilperson		
Leonard Roeber	Administrator		
Beverly Carle	Township Clerk		
Geraldine Dorso	Tax Collector	\$	442,000
Frederick C. Ebenau	Chief Financial Officer	•	100,000
John J. Sheehy	Municipal Court Judge		38,000 *
Aileen Alonzo	Court Administrator		38,000 *
Patrick Sheehan	Township Attorney		20,000

A Public Employee Dishonesty Blanket Bond covering municipal employees in the amount of \$250,000 was in effect with the Garden State Municipal Joint Insurance Fund. This bond is subject to deductibles based upon other required coverages.

<sup>\*</sup> Municipal Court Blanket Bond

## **CURRENT FUND**

Exhibit A-4

## **SCHEDULE OF CASH - TREASURER**

Balance December 31, 2008		\$	3,649,626.61
Increased by Receipts:			
Prepaid Taxes	\$ 980.505.79		
Tax Overpayments	\$ 980,505.79 185,157.95		
State of New Jersey (Ch. 20, P.L. 1971)	2,349,994.26		
Miscellaneous Revenue not Anticipated	103,965.31		
Taxes Receivable	86,916,802.56		
Tax Title Liens Receivable	9,609.78		
Revenue Accounts Receivable	8,479,558.00		
Construction Reserve Reimbursement	22,819.85		
Payroll Deductions Payable Cancelled	1,595.93		
Due to Municipal Utility Authority (Net)	467.11		
Accounts Payable (Net)	10,136.99		
Revenue Reserve-Garden State Trust	63,884.30		
Interfunds:	05,004.50		
Other Funds	1,848,669.59		
Grant Fund	168,988.41		
	100,500.11		101,142,155.83
			104,791,782.44
Decreased by Disbursements:			101,791,702.11
Emergency Note Payable	290,000.00		
Tax Overpayments Refunded	78,979.38		
2009 Budget Appropriations	33,928,112.14		
2008 Budget Appropriations	600,545.57		
County Taxes Payable	19,980,153.90		
Regional School Tax	17,832,244.14		
Local School District Tax	26,018,993.00		
Local Open Space Tax	271,482.83		
Payroll Deductions (Net)	131,972.61		
Revaluation	300,590.95		
Sale Tax Payable (Net)	1,158.61		
Interfunds:	,		
Other Funds	1,311,419.49		
Grant Fund	367,128.08		
		1	01,112,780.70
Balance December 31, 2009		ø	2 (70 001 74
, , , , , , , , , , , , , , , , , , ,		\$ 	3,679,001.74

## CURRENT FUND

Exhibit A-5

# SCHEDULE OF TAXES RECEIVABLE AND ANALYSIS OF PROPERTY TAX LEVY

B. Dec.	\$ 3,575.20 24,343.39 27,918.59 1,920,813.68	\$ 1,948,732.27		\$ 90,864,659.88				00 054 650 00
Cancelled	\$ 36.03 101,638.41 101,674.44 167,726.21	\$ 269,400.65						
Transferred to Tax Title Liens	16,680.53 16,680.53 31,654.22	\$ 48,334.75	\$ 90,446,876.40 417,783.48		\$ 26,347,767.00 18,032,682.48		19,950,201.99	26,534,008.41
Due from	48,750.00 48,750.00 2,378,693.49	\$ 2,427,443.49						
Collections 2008 53 6 53 65	21,192.43 21,192.43 21,714.39 936,767.01	\$ 958,481.40				\$ 16,372,663.44 1,923,580.62 787,699.79 774,233	25.917.621.82	344,903.76
Coll. 2009 SA 63	1,495 1,506 5,409	\$ 86,916,802.56						
Added Amounts \$ 1.250.00		\$ 102,501.36				×	,	
2009 Levy	19,082.44 19,082.44 90,845,577.44	\$ 90,864,659.88 	es.		ax (Abstract) .bstract)	t) Abstract) Abstract) Fax (Abstract) cd and Omitted Taxe	Purposes	vied
8	2008 1,587,566.06 7,602,033.88	,602,033.88 f 2009 Propert	I ax Yıeld: General Purpose Tax Added and Omitted Taxes	Tav Law.	Local District School Tax (Abstract) Regional School Tax (Abstract) County Taxes:	County Lax (Abstract) County Library Tax (Abstract) County Health Tax (Abstract) County Open Space Tax (Abstract) Due County for Added and Omitted Taxes	Total County Taxes Local Open Space Tax Local Tax for Municipal Purposes	Add: Additional Tax Levied

\$ 90,864,659.88

## **CURRENT FUND**

Exhibit A-6

## **SCHEDULE OF TAX TITLE LIENS**

Balance December 31, 2008

\$ 129,212.30

Increased by:

Transfers from Taxes Receivable Interest and Costs Accrued at Tax Sale

\$ 48,334.75 6,474.21

> 54,808.96 184,021.26

Decreased by:

Receipts 9,609.78

Balance December 31, 2009

\$ 174,411.48

## CURRENT FUND

# SCHEDULE OF REVENUE ACCOUNTS RECEIVABLE

Sheet 1 of 2

Exhibit A-7

Balance Dec. 31, 2009	€9	11,286.00			
Collections	\$ 45,376.00 2,649.00 304,047.74	147,337.09 312,423.13 49,048.20 100,173.00	732,768.38 60,137.00 217,672.99 49,552.95 12,500.00	5,297,140.00 64,777.98 68,905.00	17,417.86 25,500.00 86,948.35 137,219.10 24,000.00
Accrued in 2009	\$ 45,376.00 2,649.00 304,047.74	150,043.76 312,423.13 49,048.20 100,173.00	732,768.38 60,137.00 217,672.99 49,552.95 12,500.00	5,297,140.00 64,777.98 68,905.00	17,417.86 25,500.00 86,948.35 137,219.10 24,000.00
Balance Dec. 31, 2008	€9	8,579.33			
Licenses:	Alcoholic Beverages Other Fees and Permits Fines and Costs	Municipal Court Interest and Costs on Taxes Interest on Investments and Deposits Beach Admission Fees Municipal Colf Course	Berkeley Township Board of Education - Trash Water and Cable Franchise Fees Hotel and Motel Occupancy Tax Central Regional Board of Education - Trash State Aid:	Energy Receipts Tax Garden State Trust Fund Pineland Property Tax Stabilization Aid Special Items of Revenue: Interlocal Services Agreements:	Animal Control Services Fire Protection Berkeley Board of Education Fuel Facilities Central Regional Board of Education Fuel Facilities Central Regional Board of Education Police Services

## CURRENT FUND

Exhibit A-7

Sheet 2 of 2

# SCHEDULE OF REVENUE ACCOUNTS RECEIVABLE

	Balance Dec. 31, 2008	Accrued in 2009	Collections	Balance Dec. 31, 2009
Other Special Items:				
Uniform Fire Safety Act	<del>60</del>	\$ 28,774.19	\$ 28,774.19	€
Proceeds from Land Sale		196,305.84	196,305.84	
Interfund - Trust-Other Fund		199,251.93	199,251.93	
Reserve for Debt Service - General Capital		323,389.58	323,389.58	
General Capital Fund Balance		47,016.00	47,016.00	
Ocean County Recycling		33,763.65	33,763.65	
Senior/Veteran Administration Fee		46,999.89	46,999.89	
Interfund - General Capital Fund		1,769.12	1,769.12	
JIF Refund		122,302.92	122,302.92	
Trust Assessment Fund Surplus		1,997.17	1,997.17	
	\$ 8,579.33	\$ 8,759,870.73	\$ 8,757,164.06	\$ 11,286.00
Receipts Reserve for:			\$ 8,479,558.00	
Garden State Trust Fund			64,777.98	
Operations - Liquidation of Interfund			201,021.05	
Interfunds			11,807.03	

\$ 8,757,164.06

## CURRENT FUND

Exhibit A-8

# SCHEDULE OF DEFERRED CHARGES N.J.S. 40A:4-55

	Balance	Dec. 31, 2009	\$ 580,000.00
	2009 Budget	Appropriation	\$ 290,000.00
	Balance	Dec. 31, 2008	\$ 870,000.00
1/5 of	Net Amount	Authorized	\$ 290,000.00
	Net Amount	Authorized	\$ 1,450,000.00
		Improvement Description	Tax Map and Revaluation Program
	Date	Authorized	01/24/06

		CURRENT FUND	VI FUN						Exhibit A-9
	SCHEDU	SCHEDULE OF APPROPRIATION RESERVES	PRIAT	ION RESER	VES				Sheet 2 of 5
		Balance Dec. 31, 2008	Re	Reserve for Encumbrances	- F	Balance After Transfers		Paid or Charged	Balance Lapsed
Land Use Administration Planning Board/Director of Planning Other Expenses	· ↔	4,555.91	€	502.96	-	6,666.87	₩	3,887.00	\$ 2,779.87
Other Expenses Division of Zoning		3,413.64		3,965.86	i	12,991.96		8,549.60	4,442.36
Other Expenses  Zoning Board of Adjustment				1,584.00		4,743.84		2,966.34	1,777.50
Other Expenses				2,377.92		5,779.92		3,587.00	2,192.92
General Liability Workers Compensation		22,512.92				7,512.92		5,120.00	2,392.92
Employee Group Insurance  Public Safety Functions  Police Description		11,728.09				6,765.49		855.00	5,910.49
Conce Department Other Expenses Emergency Management		5,299.93		12,190.02	<del>,</del> (	13,788.95		13,788.95	
Other Expenses Aid to Volunteer Fire Companies		280.00							
Other Expenses First Aid Contribution		11,804.25		91,680.49	6	99,702.28		91,233.91	8,468.37
Other Expenses Fire Department				10,000.00	,	10,000.00		10,000.00	
Other Expenses Municipal Prosecutor:		9,157.11		11,636.44	·	18,296.73		18,186.73	110.00
Other Expenses				7,524.00		2,916.00		2,916.00	

	CURRE	CURRENT FUND			Exhibit A-9	6-7
SCHI	EDULE OF APPRO	SCHEDULE OF APPROPRIATION RESERVES	RVES		Sheet 3 of 5	£3
	Balance Dec. 31, 2008	Reserve for Encumbrances	Balance After Transfers	Paid or Charged	Balance Lapsed	e _
Streets and Roads Maintenance: Other Expenses	\$ 512.74	\$ 4,505.48	\$ 9,132.84	\$ 8,459.50	\$ 673.34	4
Other Expenses Other Expenses Other Public Works Functions/Building Demolition		300.00	847.50	847.50		
Other Expenses Sanitation/Solid Waste Collection:		741.20	741.20	741.20		
Salaries and Wages Other Expenses		12,403.64	3,899.38 24,306.98	3,899.38	7,186.93	ლ
Solid Waste Collection/Recycling Other Expenses Ruilding and Grander		1,279.21	1,279.21	78.49	1,200.72	5
Salaries and Wages Other Expenses	6,427.52	1,073.62	6,427.52 1,073.62	652.00	6,427.52 421.62	2.2
Equipment Maintenance Other Expenses		4,273.76	4,390.45	2,610.93	1,779.52	7
Environmental Health Services Other Expenses			7	7		
Animal Control Services			7+./+	74.74		
Other Expenses  Parks and Recreation		122.00	122.00	122.00		
Recreation Services and Programs Other Expenses	1001		000000000000000000000000000000000000000	( i	6	
Recreation Services and Programs/Golf Course	17.61	2,000.83	2,080.12	1,189.50	890.62	.7
Other Expenses	176.82		617.18	617.18		

## Exhibit A-9 Sheet 4 of 5 911.50 100.00 45.59 3,412.50 Balance 1,629.98 1,890.91 75,469.51 Lapsed 75,469.51 <del>69</del> 19,298.77 37,000.00 39,262.62 166.55 604.04 356,745.74 4,963.27 Charged 361,709.01 Paid or <del>60</del>) 911.50 100.00 Transfers 21,189.68 37,000.00 42,675.12 1,796.53 649.63 432,215.25 4,963.27 437,178.52 Balance After SCHEDULE OF APPROPRIATION RESERVES 6 Encumbrances 911.50 100.00 9,894.95 44,670.00 8,867.34 1,644.00 269,701.22 649.63 269,701.22 Reserve for CURRENT FUND 6 Dec. 31, 2008 152.53 162,136,36 167,099.63 13,071.23 4,963.27 2,943.40 7,098.01 Balance 69 STATUTORY EXPENDITURES WITHIN CAPS Total Operations within Caps including Contingent Code Enforcement and Administration \_andfill/Solid Waste Disposal Costs Other Code Enforcement Functions: Beach and Boardwalk Operations **Utilities and Bulk Purchases** Total Operations within Caps Other Expenses/Tipping Social Security System Landfill/Solid Waste Maintenance of Parks Other Expenses Other Expenses Other Expenses Other Expenses Other Expenses Other Expenses Street Lighting Contribution to: Contingent

Gasoline

Utilities

75,469.51

361,709.01

437,178.52

269,701.22

170,043.03

Total Appropriations within Caps

	CURRE	CURRENT FUND			Exhibit A-9
SC	SCHEDULE OF APPROPRIATION RESERVES	OPRIATION RESER	RVES		Sheet 5 of 5
OPERATIONS EXCLUDED FROM CAPS Length of Service Awards Program	Balance Dec. 31, 2008	Reserve for Encumbrances	Balance After Transfers	Paid or Charged	Balance Lapsed
(N.J.A.c. 5:30-14.25) Other Expenses Stormwater and Water Pollution	\$ 235,000.00	↔	\$ 235,000.00	\$ 228,536.00	\$ 6,464.00
N.J.S.A. (40A: 4-45.3(cc) Other Expenses  Recycling Enhancement Act (D.1., 2007, C. 211)		6,192.39	8,758.12	6,462.80	2,295.32
Other Expenses  Interlocal Municipal Service Agreements		5,720.27	5,720.27	4,531.76	1,188.51
Ocean County Health - Animal Control Other Expenses Total Operations excluded from Caps	4,893.00	3,266.00	8,159.00	3,331.00 242,861.56	4,828.00
Total General Appropriations	\$ 409,936.03	\$ 284,879.88	\$ 694,815.91	\$ 604,570.57	\$ 90,245.34
Disbursements Accounts Payable				\$ 600,545.57 4,025.00	

## **CURRENT FUND**

## Exhibit A-10

## SCHEDULE OF LOCAL DISTRICT SCHOOL TAX

Balance	Decei	mber 3	Ι,	2008:	
~ •	4 2000	×- 0			

School Tax Deferred \$ 12,312,161.50

Increased by:

Levy for School Year July 1, 2009 to June 30, 2010

to June 30, 2010 <u>26,347,767.00</u> 38,659,928.50

Decreased by:

Disbursements 26,018,993.00

Balance December 31, 2009:

School Tax Deferred \$ 12,640,935.50

## SCHEDULE OF REGIONAL SCHOOL TAX

## Exhibit A-11

Balance December 31, 2008:

School Tax Deferred \$8,202,954.95

Increased by:

Levy for School Year July 1, 2009

to June 30, 2010 18,032,682.48 26,235,637.43

Decreased by:

Disbursements 17,832,244.14

Balance December 31, 2009:

School Tax Deferred \$\_8,403,393.29

## **CURRENT FUND**

Exhibit A-12

## SCHEDULE OF COUNTY TAXES PAYABLE

Balance December 31, 2008	\$	121,935.82
---------------------------	----	------------

2009 Tax Levy:

County Tax (Abstract)	\$ 16,372,663.44
County Library Tax (Abstract)	1,923,580.62
County Health Tax (Abstract)	787,699.79
County Open Space Tax (Abstract)	774,274.23
Due County for Added and Omitted Taxes	91,983.91

19,950,201.99 20,072,137.81

Decreased by:

Disbursements

19,980,153.90

Balance December 31, 2009 \$ 91,983.91

## SCHEDULE OF MUNICIPAL OPEN SPACE TAX

Exhibit A-13

Increased by:

Levy Calendar Year 2009 \$ 271,482.83

Decreased by:

Disbursements \$ 271,482.83

## CURRENT FUND

Exhibit A-14

## SCHEDULE OF INTERFUNDS

General	Capital Fund (1,769.12)		(1,769.12)	1,769.12	\$
	Assessment Trust Fund \$ 1,997.17	1,997.17	1,997.17		€
	Payroll Fund	201,598.42	201,598.42 (201,598.42)		\$ (201,598.42)
)ther	Open   Space   1,656.47	1,656.47	1,656.47		<b>*</b>
Trust-Other	Miscellaneous (199,251.93)	1,108,164.60 9,809.86 3,363.46	1,121,337.92 (1,320,589.85)	1,846,900.47	\$ 526,310.62
Animal Control	Trust Fund		17,605.69 17,605.69 (17,605.69)		\$ (17,605.69)
	Total (Memo Only) \$ (197,367.41)	1,311,419.49 11,807.03 3,363.46	17,605.69 1,344,195.67 (1,541,563.08)	1,848,669.59	\$ 307,106.51
	Balance December 31, 2008 - (Due From)/Due To	Increased by: Disbursements Revenue Accounts Receivable Reserve Balances Cancelled	Statutory Excess  Total Increases  Total Increases and Balances	Decreased by: Receipts	Balance December 31, 2009 - (Due From)/Due To \$ 307,106.51

## **CURRENT FUND**

Exhibit A-15

## FEDERAL AND STATE GRANT FUND

## **SCHEDULE OF INTERFUND**

Balance December 31, 2008 - Due To		\$	88,299.93
Increased by:			
Deposited in Current Fund:			
Grants Receivable	\$ 168,988.41		
Grants Receivable Cancelled	155,465.66		
2009 Budget Appropriations	670,511.97		
	**************************************		994,966.04
		1	,083,265.97
Decreased by:			
Appropriated Reserve Expenditures:			
Disbursements	367,128.08		
Appropriated Reserves Cancelled	156,324.09		
2009 Revenue Anticipated	663,011.97		
•	***************************************	_1	,186,464.14
Balance December 31, 2009 - Due From		\$	(103,198.17)

## CURRENT FUND

Exhibit A-16

## FEDERAL AND STATE GRANT FUND

# SCHEDULE OF FEDERAL AND STATE GRANTS RECEIVABLE

Balance	\$ 571.00 105,000.00 232.82		255,531.00	13,750.00	10,885.11	3,000.00	10,572.28		30,000.00	12,123.90		186,663.00	40,000.00		919.61		\$ 692,448.72
Concolod								310.66			150,000.00					5,155.00	\$ 155,465.66
Roseivad	S S	96,530.10 4,000.00 5,000.00					19,427.72	1,366.03		10,366.80				32,297.76			\$ 168,988.41
2009 Budget	\$	96,530.10 4,000.00 5,000.00	255,531.00	13,750.00	10,885.11		30,000.00					186,663.00		32,297.76		5,155.00	\$ 663,011.97
Balance	\$ 571.00 105,000.00 232.82					3,000.00		1,676.69	30,000.00	22,490.70	150,000.00		40,000.00		919.61		\$ 353,890.82
Grant	Bayville First Aid Squad - Replace Emergency Generator Berkeley Township OEM EOC Renovation BERT - Emergency Worker Decon Center	Clean Communities Program Division of Highway Safety - Click It or Ticket Emergency Management Assistance for FFY08 Allocation	FY 07 Homeland Security Grant FY 07 Homeland Security Grant	FY 08 Homeland Security Grant	FY 2010 NJ Department of Law and Public Safety - 966 Grant	Green Communities	Municipal Alcohol Education Rehabilitation Program - 2009	Municipal Alliance on Alcholism and Drug Abuse - 2008	NJ DCA - Smart Future Grant	NJ Department of Law and Public Safety - 966 Grant	NJ Department of Transportation - East Railroad Avenue	NJ Economic Development Authority Public Entity Grant	Planning Assistance Grant	Recycling Tonnage Grant	State Homeland Security	Unappropriated Reserve - OEM Grant	

## CURRENT FUND

Exhibit A-17

## FEDERAL AND STATE GRANT FUND

## SCHEDULE OF APPROPRIATED RESERVES

Balance S 105,000.00 17,119.06 400.11 57.11	400.00 13,750.00 6,698.68 5,000.00 255,531.00 20,665.96	29.07 2,617.25 17,916.75 12,382.90 3.277.89	54,053.53 11,250.00 3,750.00 297.74 4,076.66 32,297.76 489.35 376.82	s 578,322.75
Cancelled		1,139.42 29.67 150,000.00	5,155.00	\$ 156,324.09
<b>Expended S 571.00 12,770.90 9,923.81 96,472.99</b>	3,600.00 4,646.28 5,355.74 2,534.04	796.33 29,970.93 1,320.33 4,882.75 11,077.25 799.84 10,366.80	132,609.47 35,725.34 13,890.08 742.00	\$ 378,055.88 \$ 367,128.08 10,927.80
Reserve for Encumbrances \$\frac{571.00}{717.00}\$		842.84	14,010.08	\$ 18,061.25
Transfer from 2009 Budget Appropriation \$ 96,530.10	4,000.00 13,750.00 5,000.00 255,531.00 23,200.00	30,000.00 7,500.00	186,663.00 32,297.76 5,155.00	\$ 670,511.97
Dec. 31, 2008 \$ 105,000.00 29,172.96 10,323.92	4,646.28 12,034.42	1,092.91 29.67 28,994.00 799.84 22,749.70 150,000.00 3,277.89	11,250.00 3,750.00 29,774 39,802.00 369.35 518.82	\$ 424,129.50
Grant  Bayville First Aid Squad - Emergency Generator Berkeley Township OEM EOC Renovation Body Armor Replacement Program Bulletproof Vest Program Clean Communities Program Click II Or Ticket	Click If Or Ticket County of Ocean FY 08 Homeland Security Grant Drunk Driving Enforcement Fund Drunk Driving Enforcement Fund Emergency Management Assistance for FFY 08 FY 07 Homeland Security Grant FY 07 Homeland Security Grant FY 2010 NJ - 966 Grant	Municipal Alliance - 2008 Municipal Alliance - 2009 Municipal Alliance - Local Share Municipal Alliance - Local Share Municipal Alliance - Local Share NJ DCA Smart Future Grant NJ DCA Smart Future Grant NJ Department of Law and Public Safety - 966 Grant NJ DOT - East Railroad Avenue NJ EDA - Hazardous Discharge Site Grant	NJ EDA - Public Entity Grant NJ Flood Mitigation Assistance Program Grant Share Local Share Phase Two Bayville Volunteer Fire Company Planning Assistance Grant Recycling Tonnage Grant Recycling Tonnage Grant State Homeland Security Grant Phase 2-015 Unappropriated Reserve - OEM Grant	Paid by Current Fund Reserve for Encumbrances

\$ 378,055.88

## TRUST FUND

Exhibit B-2

## SCHEDULE OF CASH - TREASURER

Trust-Other Fund - Open Space	\$ 1,381,348.24				(1,381,348.24)					<b>S</b>
Trust-Other F		\$ (1,381,348.24)								
Trust-Other Fund	\$ 6,501,284.94				5,304,427.07				4,592,489.53	\$ 7,213,222.48
Trust-0		\$ 1,381,348.24	2,928,921.92	275,713.96 39,383.78 679,059.17			3,565,794.95 107,210.30	37,000.00 882,484.28		
Animal Control Trust Fund	\$ 54,796.81				44,748.40				13,099.92	\$ 86,445.29
Anim Tru		€	38,551.80	6,196.60		6,965.52		6,134.40		
	Balance December 31, 2008	Beginning Balance Transfer Increased by Receipts:	Animal Control License Fees Miscellaneous Reserves	Reserve For Open Space Due To State of New Jersey Interfund - Current Fund		Decreased by Disbursements: Expenditures Under R.S. 4:19-15.11	Miscellaneous Reserves Reserve For Open Space	Due To State of New Jersey Interfund - Current Fund		Balance December 31, 2009

## ASSESSMENT TRUST FUND

Exhibit B-3

## **ANALYSIS OF CASH**

	Balance	Transfers		
	Dec. 31, 2008	From	То	
Fund Balance	\$ 1,997.17	\$ 1,997.17	\$	
Interfund - Current Fund	(1,997.17)	·	1,997.17	
	\$	\$1,997.17	\$_1,997.17_	

## ANIMAL CONTROL TRUST FUND

## SCHEDULE OF RESERVE FOR ANIMAL CONTROL

Exhibit B-4

## TRUST FUND EXPENDITURES

Balance December 31, 2008 \$ 54,859.01

Increased by:

Miscellaneous Fees Collected 38,551.80

93,410.81

Decreased by:

Interfund - Trust-Other Fund:

Expenditures Under R.S. 4:19-15.11 \$ 6,965.52 Statutory Excess Due to Current Fund 17,605.69

24,571.21

Balance December 31, 2009

\$ 68,839.60

## **License and Penalty Fees Collected**

<u>Year</u>	Amount	
2008	\$ 38,031.20	,
2007	30,808.40	į
	\$ 68,839.60	1

## TRUST FUNDS

Exhibit B-5

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CHEDULE OF INTERFUND - CUR
SCHEDU

Assessment Trust Fund (1,997.17)	1,997.17		
oen Space (1,656.47)	1,656.47		\$\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\
Trust-Other  Miscellaneous  \$\frac{199,251.93}{\\$}	600,956.56	800,208.49 882,484.28 444,034.83 1,326,519.11	\$ (526,310.62) \$
Animal Control Trust Fund	17,605.69	17,605.69	\$ 17,605.69
Total (Memo Only) \$ 195,598.29	602,613.03 1,997.17 17,605.69 622,215.89	817,814.18 882,484.28 444,034.83 1,326,519.11	\$ (508,704.93)
Balance December 31, 2008 - (Due From)/Due To	Increased by: Receipts Utilized as Anticipated Revenue Statutory Excess Total Increases	Total Increases and Balances  Decreased by:  Disbursed  Miscellaneous Reserve Ccash Deposited in  Current Fund (Net)  Total Decreases	Balance December 31, 2009 - (Due From)/Due To

## TRUST FUND

Exhibit B-6

## SCHEDULE OF MISCELLANEOUS RESERVES

Balance December 31, 2008		\$ 6,371,070.15
Increased by: Receipts Interfund-Current Fund Transfer Deficit in Reserve for Construction	\$ 2,928,921.92 444,034.83 16,105.56	
		3,389,062.31
Decreased by:		9,760,132.46
Disbursements		3,565,794.95
		<del></del>
Balance December 31, 2009		\$_6,194,337.51
Analysis of Balance		
Reserve for:	\$ 10,578.28	
Law Enforcement Allied Risk Management (PMA)	\$ 10,578.28 4,596.44	
Sanitary Landfill	12,846.13	
Unemployment Compensation	4,205.73	
Tree Inspection Fees	237.03	
Developer Application Review	92,090.64	
Recreation Fees Trust	7,502.91	
Founders Day (Special Events Activities)	1,396.60	
Drainage Improvements	293,388.66	
Affordable Housing	1,189,068.76	
Uniform Fire Safety Act - Penalty Monies	6,913.16	
Fire Prevention Donations	8,495.83	
Street Opening	2,122.00	
DARE	11,114.99	
Developers Road Impact	467,609.25	
Public Defender	3,272.73	
Tax Sale Premium	358,610.00	
POAA Third Poster Lieure	798.17	
Third Party Liens	91,661.37	
Foreclosure Developers Escrow	11,112.88 3,471,673.46	
Outside Employment - Off Duty Police	21,642.50	
Inspection Fees-Grading	3,923.53	
Planning/Zoning Board Escrow	94,732.90	
Recreation - Developer Contributions	12,000.00	
Reserve for ABC Fees	3.00	
Tree Planting	1,017.02	
Municipal Alliance Donations	6,218.14	
Disposal of Forfeited Property	2,363.56	
Inspection Holly Park	3,141.84	
		\$ 6,194,337.51

## **TRUST FUND**

## SCHEDULE OF RESERVE FOR OPEN SPACE

Exhibit B-7

Balance December 31, 2008

\$ 1,383,004.71

Increased by:

2009 Tax Levy - Open Space Interest on Deposits

\$ 271,482.83 4,231.13

> 275,713.96 1,658,718.67

Decreased by:

Disbursements

107,210.30

Exhibit B-8

Balance December 31, 2009

\$ 1,551,508.37

## SCHEDULE OF RESERVE FOR LENGTH OF SERVICE

## **AWARDS PROGRAM (LOSAP) - UNAUDITED**

Balance December 31, 2008	\$ 890,369.99

Increased by:

Contributions	\$ 218,187.00
Interest Earned	12,011.36
Gain/Loss	167,316.85

397,515.21 1,287,885.20

Decreased by:

Distributions Charges/Adjustments 111,803.82 525.81

112,329.63

Balance December 31, 2009

\$ <u>1,175,555.57</u>

## **TOWNSHIP OF BARNEGAT - COUNTY OF OCEAN**

## **GENERAL CAPITAL FUND**

Exhibit C-2

## **SCHEDULE OF CASH - TREASURER**

Balance December 31, 2008		\$ 7,801,728.80
Increased by:		
Capital Improvement Fund	\$ 250,000.00	
Grants Receivable	41,250.00	
NJEIT Loan Proceeds	135,706.00	
Bond Anticipation Notes	1,500,000.00	
Reserve for Debt Service	140,494.73	
General Capital Fund Balance	3,604.17	
•	***************************************	2,071,054.90
		9,872,783.70
Decreased by Disbursements:		
Improvement Authorizations	4,601,521.36	
Miscellaneous Reserves	3,074.00	
Contracts Payable	482.36	
Interfund - Current Fund	1,769.12	
General Capital Surplus utilized as		
Current Fund Revenue	47,016.00	
Reserve for Debt Service	323,389.58	
		4,977,252.42
Balance December 31, 2009		\$ 4,895,531.28

## TOWNSHIP OF BARNEGAT - COUNTY OF OCEAN

## GENERAL CAPITAL FUND

## ANALYSIS OF CAPITAL CASH

	Balance	Dec. 31, 2009	ر ا	497.97	(1.407			1,382,467.66			1,108.96	3,000.00				20.00	3,841.45	7,941.41	26,876.75	31,269.47			86 1,403,025.91		23,605.49	03 1,630,732.49		(324,289.11)	55 1,038,595.31			00 1,396,031.35	
	<b>Transfers</b>	To	\$ 3.641.27		55.000.00			1,382,467.66													25,363.87	1,791.	75,519.86			352,233.03			225,928.55			1,389,928.00	
	Tra	From	S	253,678.00	1.136,250.00			845,794.94		3.641.27			55,000.00								26,356.47	27,729.47	56,987.28			25,649.90			561,306.52			519,479.99	
Disbursements		Miscellaneous	\$ 47,016.00				1,769.12		323,389.58		3,074.00	482.36																					
Disbur	Improvement	Authorizations	\$														228.23	55,965.20	311.65	16,583.86	20,218.99	71,416.15	340,496.35		198.40	527,997.37		28,542.03	2,476,426.40		88,720.07	974,416.66	
Receipts		Miscellaneous	\$ 3.604.17		41.250.00	135,706,00			140,494.73																							1,500,000.00	
	Budget	Αp	69	250,000.00																													
	Balance	Dec. 31, 2008	\$ 47.016.00	4,175,97	(367,875,00)	(814,303.00)	1,769.12	845,794.94	323,389.58	3,641.27	4,182.96	3,482.36	55,000.00			20.00	4,069.68	63,906.61	27,188.40	47,853.33	(23,321.89)	351,425.50	1,724,989.68		23,803.89	1,832,146.73		(295,747.08)	3,850,399.68		88,720.07		
															iption									roperty			d Replacement	ü		ns and Installation			
						able				st on Bonds			ble as:		Improvement Description	Various Capital Improvements	Contribution for Open Space Property	Acquisition-Potter Creek	Various Capital Improvements	Removal, Closure, Disposal and Replacement	of Tanks and Site Remediation	Various Capital Improvements	Various Water Well acquisitions and Installation	of a Water Pump	Various Capital Improvements								
			Fund Balance	Capital Improvement Func	Grants Receivable	EIT Loan Proceeds Receivable	Interfund-Current Fund	Reserve for Encumbrances	Reserve for Debt Service	Reserve for Accrued Interest on Bonds	Miscellaneous Reserves	Contracts Payable	Reserve for Grant Receivable Improvement Authorizations:	Ordinance	Number	V 96-11			02-13 V		04-09, 06-32, 07-37 V			06-45 C			07-26 R			08-31 V		09-11, 09-26 V	

Exhibit C-3

## **GENERAL CAPITAL FUND**

Exhibit C-4

## SCHEDULE OF DEFERRED CHARGES TO FUTURE

## **TAXATION - FUNDED**

Balance December 31, 2008

\$ 21,577,405.95

Decreased by:

Budget Appropriation to Pay:

 Serial Bonds
 \$ 2,575,000.00

 NJEIT Loans
 68,781.26

 Green Trust Loans
 72,517.10

2,716,298.36

Balance December 31, 2009

\$ 18,861,107.59

## GENERAL CAPITAL FUND

# SCHEDULE OF DEFERRED CHARGES TO FUTURE TAXATION - UNFUNDED

Unexpended	Improvement	Authorizations		\$ .72	149,899.52				104,281.89	19.00	3,319,867.00	\$ 3,574,068.13
		Expenditures		€9	44,533.48				324,289.11			\$ 368,822.59
Bond	Anticipation	Notes		\$ 90,369.00	•	260,634.00	5.081,684.00			3,914,313.00	1,500,000.00	\$ 10,847,000.00
	Balance	Dec. 31, 2009		\$ 90,369.72	194,433.00	260,634.00	5.081,684.00		428,571.00	3,914,332.00	4,819,867.00	\$ 14,789,890.72
	2009	Authorizations		↔							4,819,867.00	\$ 4,819,867.00
	Balance	Dec. 31, 2008		\$ 90,369.72	194,433.00	260,634.00	5,081,684.00		428,571.00	3,914,332.00		\$ 9,970,023.72
		Improvement Description	General Improvements:	Various Capital Improvements	Various Capital Improvements	Various Capital Improvements	Various Capital Improvements	Removal, Closure, Disposal and Replacement		Various Capital Improvements	Various Capital Improvements	
	Ordinance	Number		00-21	04-09	06-31	07-13	07-26		08-10	09-11, 09-26	

Exhibit C-5

Analysis of Balance Dec. 31, 2009

## **GENERAL CAPITAL FUND**

Exhibit C-6

## **SCHEDULE OF CAPITAL IMPROVEMENT FUND**

Balance December 31, 2008 \$ 4,175.97

Increased by:

Budget Appropriation 250,000.00 254,175.97

Decreased by:

Appropriations to Finance Improvement

Authorizations 253,678.00

Balance December 31, 2009 \$ 497.97

## **SCHEDULE RESERVE FOR DEBT SERVICE**

Exhibit C-7

Balance December 31, 2008 \$ 323,389.58

Increased by:

Bond Anticipation Note Premium \$ 19,850.01 Legal Settlement \$ 2,400.00

Grant Proceeds for Capital Improvement

Permanently Funded 118,244.72

140,494.73 463,884.31

Decreased by:

Utilized as Current Fund Anticipated Revenue 323,389.58

Balance December 31, 2009 \$ 140,494.73

## GENERAL CAPITAL FUND

# SCHEDULE OF IMPROVEMENT AUTHORIZATIONS

\$ \$ \frac{1175.32}{50,006.09}\$
\$ 4,070.40
<b>∽</b>
\$ 20.00
\$ 06/13/00 1,543,000.00 03/13/01 1,744,800.00
v arous Capital Improvements V arious Capital Improvements V arious Capital Improvements V arious Capital Improvements

\$ 6,209,795.00

## GENERAL CAPITAL FUND

Exhibit C-9

# SCHEDULE OF NJ ENVIRONMENTAL INFRASTRUCTURE LOANS PAYABLE

Paid by

	Year	Original	Interest	Balance	Budget	Balance
Purpose	<b>Issued</b>	Issue	Rate	Dec. 31, 2008	Appropriation	Dec. 31, 2009
NJ Trust Loan	2007	\$ 975,000.00	%00.0	\$ 951,977.05	\$ 46,581.90	\$ 905,395,15
NJ Fund Loan	2007	345,000.00	3.40% to 5.00%	345,000.00	10,000.00	335,000.00
NJ Fund Loan	2008	409,303.00	0.00%	409,303.00	12,199.36	397,103.64
NJ Fund Loan	2008	405,000.00	5.00% to 5.50%	405,000.00		405,000.00
				\$ 2,111,280.05	\$ 68,781.26	\$ 2,042,498.79

## GENERAL CAPITAL FUND

Exhibit C-10

# SCHEDULE OF GENERAL SERIAL BONDS

	Balance	Dec. 31, 2009	\$ 550,000.00			2,035,000.00						5,123,000.00				7,919,000.00	\$ 15,627,000.00
Paid by	Budget	Appropriation	\$ 550,000.00			615,000.00						00.000,069				720,000.00	\$ 2,575,000.00
	Balance	Dec. 31, 2008	\$ 1,100,000.00			2,650,000.00						5,813,000.00				8,639,000.00	\$ 18,202,000.00
	Interest	Rate	4.500%	4.250%	4.300%	4.350%	4.000%	4.000%	4.000%	4.000%	4.125%	4.250%	4.000%	4.250%	4.500%	4.500%	
Maturities of Bonds	Outstanding Dec. 31, 2009	Amount	\$ 550,000.00	645,000.00	00.000,089	710,000.00	730,000.00	780,000.00	830,000.00	880,000.00	930,000.00	973,000.00	720,000.00	720,000.00	720,000.00	719,000.00	
Maturiti	Outstanding	Date	04/01/10	04/15/10	04/15/11	04/15/12	05/15/10	05/15/11	05/15/12	05/15/13	05/15/14	05/15/15	07/01/10-12	07/01/13	07/01/14-19	07/01/20	
	Original	Issue	\$ 6,027,000.00	6,285,000.00			8,103,000.00						9,384,000.00				
	Date of	Issue	04/01/98	04/15/01			05/15/04						07/01/06				
		Purpose	General Obligation Bonds	General Obligation Bonds			General Obligation Bonds						General Obligation Bonds				

## GENERAL CAPITAL FUND

Exhibit C-11

# SCHEDULE OF GREEN TRUST LOANS PAYABLE

		Original	Maturities of Loans Outstanding Dec. 31, 2009	Loans 31, 2009	Interest	Balance	Paid by Budget	Balance
Purpose	Year	Issue	Date	Amount	Rate	Dec. 31, 2008	Appropriation	Dec. 31, 2009
Recreation Acquisition	2001	\$ 185,825.17	5/01/2010 to 11/01/201			S	<b>€</b>	8
			Level Debt Payments	7,001.07	2.00%	114,805.89	11,764.58	103,041.31
Veterans' Park Driving Range	2001	409,630.28	4/26/2010 to 4/26/2021					`
			Level Debt Payments	16,845.81	2.00%	370,997,99	26,403.03	344,594,96
Toms River Park	2008	500,000.00	3/21/2010 to 3/21/2027				*	
			Level Debt Payments	15,880.75	2.00%	489,119,25	22,089.00	467,030.25
Toms River Park Phase II	2008	289,202.77	2/19/2010 to 2/19/2028				`	
			Level Debt Payments	8,991.78	2.00%	289,202.77	12,260.49	276,942.28
						\$ 1,264,125.90	<b>\$</b> 1,264,125.90 <b>\$</b> 72,517.10 <b>\$</b> 1,191,608.80	\$ 1,191,608.80

## GENERAL CAPITAL FUND

# SCHEDULE OF BOND ANTICIPATION NOTES

Exhibit C-12

		Date of					
Ordinance		Original	Date of	Interest	Balance	Issued	Balance
Number	Improvement Description	Issue	Maturity	Rate	Dec. 31, 2008	for Cash	Dec. 31, 2009
00-21	Various Capital Improvements	11/21/07	02/19/10	1.50%	\$ 90,369.00	<b>∽</b>	\$ 90,369.00
06-31	Various Capital Improvements	11/21/07	02/19/10	1.50%	260,634.00		260,634.00
07-13	Various Capital Improvements	11/21/07	02/19/10	1.50%	5,081,684.00		5,081,684.00
08-10	Various Capital Improvements	11/20/08	02/19/10	1.50%	3,914,313.00		3,914,313.00
09-11, 09-26	Various Capital Improvements	11/19/09	02/19/10	1.50%		1,500,000.00	1,500,000.00
					\$ 9,347,000.00	\$ 1,500,000.00	\$ 10,847,000.00

## GENERAL CAPITAL FUND

Exhibit C-13

## SCHEDULE OF GRANTS RECEIVABLE

Balance Dec. 31, 2009	\$ 86,625.00	116,250.00	180,000.00		150,000.00	285,000.00	35,000.00		55,000.00	500,000.00	And the state of t	\$ 1,407,875.00
Cancelled to Reserve	8							55,000.00				\$ 55,000.00
Received	\$			41,250.00								\$ 41,250.00
Grants Utilized	<del>\$</del>	116,250.00	180,000.00			285,000.00			55,000.00	500,000.00		\$ 1,136,250.00
Balance Dec. 31, 2008	\$ 86,625.00			41,250.00	150,000.00		35,000.00	55,000.00				\$ 367,875.00
Description	NJ DEP Green Acres - Bayview Park	NJ DEP Green Acres - Manitou Park	NJ DEP-Amherst Beach Protection	NJ DOT - Wheaton Avenue	NJ DOT - Virginia and Hoover Avenues	NJ DOT - Pleasant Drive	CDBG - Stanford Drive	CDBG - Pembroke Lane	CDBG - Pembroke Lane	U.S. Department of Justice - Digital Video		
Ordinance Number	06-31	09-29, 09-11	09-29, 09-11	07-13	08-10	09-29, 09-11	08-10	Unappropriated	09-29, 09-11	09-29, 09-11		

## **GENERAL CAPITAL FUND**

## Exhibit C-14

## SCHEDULE OF BONDS AND NOTES AUTHORIZED

## **BUT NOT ISSUED**

Ordinance	T	Balance
Number	Improvement Description	Dec. 31, 2009
00-21	Various Capital Improvements	\$ .72
04-09	Various Capital Improvements	194,433.00
07-26	Removal, Closure, Disposal and Replacement	
	of Tanks and Site Remediation	428,571.00
08-10	Various Capital Improvements	19.00
09-11, 09-26	Various Capital Improvements	3,319,867.00
		\$ 3,942,890.72

## **TOWNSHIP OF BERKELEY**

## **COUNTY OF OCEAN**

## PART III

## REPORT ON INTERNAL CONTROLS OVER FINANCIAL REPORTING

## AND ON COMPLIANCE AND OTHER MATTERS

YEAR ENDED DECEMBER 31, 2009

## William E. Antonides and Company

CERTIFIED PUBLIC ACCOUNTANTS

WILLIAM E. ANTONIDES, C.P.A., R.M.A., P.S.A. WILLIAM E. ANTONIDES, JR., C.P.A., R.M.A., P.S.A.

EDWARD J. SIMONE, C.P.A., R.M.A., P.S.A. BRIAN K. LOGAN, C.P.A., R.M.A., P.S.A. DOROTHY S. GALLAGHER, C.P.A., R.M.A., P.S.A. DONALD F. HILL, C.P.A., P.S.A. CHI-LING LAI, C.P.A., P.S.A. Telecopier: 732-681-4033

e-mail: antonidescpa@monmouth.com Monmouth County Office: 2807 Hurley Pond Road Suite 200 P.O. Box 1137 Wall, New Jersey 07719-1137 732-681-0980

Ocean County Office: 506 Hooper Avenue, Suite B Toms River, New Jersey 08753-7704 732-914-0004

## AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN

ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Honorable Mayor and Members of the Township Council Township of Berkeley County of Ocean Berkeley, New Jersey

We have audited the financial statements of the Township of Berkeley (the "Township"), as of and for the year ended December 31, 2009, and have issued our report thereon dated November 12, 2010. Our report disclosed that, as described in Note 1 to the regulatory basis financial statements, the Township prepares its financial statements on a basis of accounting prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey (the "Division"), that demonstrates compliance with a modified accrual basis of accounting and the budget laws of the State of New Jersey, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America and a qualified opinion since the Division does not require the Length of Service Award Program ("LOSAP") to be audited. Except as noted in the preceding sentence, we conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and in accordance with audit requirements prescribed by the Division.

## **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the Township's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements but not for the purpose of expressing an opinion on the effectiveness of the Township's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Township's internal control over financial reporting.

## **Internal Control Over Financial Reporting (Continued)**

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purposes described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Township's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* and audit requirements as prescribed by the Division. We noted certain matters that we reported to management of the Township in the comments and recommendations section of this report and in a separate letter dated November 12, 2010.

This report is intended solely for the information and use of the Township's management, the Township Council, others within the organization, the Division, and federal and state awarding agencies and pass through entities, and is not intended to be and should not be used by anyone other than these specified parties.

William E. Antonides and Company
Independent Auditors

November 12, 2010

## **TOWNSHIP OF BERKELEY**

## **COUNTY OF OCEAN**

## PART IV

## **GENERAL COMMENTS AND RECOMMENDATIONS**

YEAR ENDED DECEMBER 31, 2009

An audit of the financial accounts and transactions of the Township of Berkeley, in the County of Ocean, for the year ended December 31, 2009, has recently been completed. The results of the audit are herewith set forth.

## **SCOPE OF AUDIT**

The audit covered the financial transactions of the Chief Financial Officer, Tax Collector, the activities of the governing body, and the records of the various outside departments.

The audit did not and could not determine the character of services rendered for which payment had been made or for which reserves had been set up, nor could it determine the character, proper price or quantity of materials supplied for which claims had been passed. These details were necessarily covered by the internal review and control before approval of such claims by the governing body.

Cash on hand was counted and cash balances were reconciled with independent certifications obtained directly from the depositories.

The accrued and realized revenues for the various Township Departments as shown on the Statement of Revenues and Schedule of Revenue Accounts Receivable are presented as recorded in the Township records.

## **GENERAL COMMENTS**

## Contracts and Agreements Required to be Advertised per N.J.S. 40A:11-4a

N.J.S. 40A:11-4a states "Every contract awarded by the contracting agent for the provision or performance of any goods or services, the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by resolution of the governing body of the contracting unit to the lowest responsible bidder after public advertising for bids and bidding therefor, except as is provided otherwise in this act or specifically by any other law." The amount set forth pursuant to the above statute was \$21,000 for the period audited.

The governing body of the municipality has the responsibility of determining whether the expenditures in any category will exceed the above statutory limitation within the fiscal year. Where questions arise as to whether any contract or agreement might result in violation of the statute, the Township Counsel's opinion should be sought before a commitment is made.

The minutes indicate that resolutions were adopted and advertised authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S. 40A:11-5.

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed.

The compliance review of expenditures did not reveal any individual payments or contracts in excess of the statutory limit other than those where bids had been previously sought by public advertisement or where a resolution had been previously adopted under the provisions of N.J.S.A. 40A:11-4.

## Contracts or Agreements not Required to be Advertised per N.J.S. 40A:11-6.1

N.J.S. 40A:11-6.1 states "For all contracts that in the aggregate are less than the bid threshold but 15 percent or more of that amount...... the contracting agent shall award the contract after soliciting at least two competitive quotations, if practicable."

We conducted a compliance review of the procedures and policies for securing quotations for purchases referred to above which indicated that the procedures were implemented to ensure statutory compliance and that quotes had been solicited as required by the statute.

## Collection of Interest on Delinquent Taxes and Delinquent Water Rents

N.J.S. 54:4-67, as amended, provides the method for authorizing interest and the maximum rates to be charged for the nonpayment of taxes or assessments on or before the date when they would become delinquent.

The governing body on January 20, 2009 adopted the following resolution authorizing interest to be charged on delinquent taxes and assessments:

- 1. The collector is hereby authorized and directed to charge 8% per annum on the first \$1,500 of taxes becoming delinquent after due date and 18% per annum on any amount of taxes in excess of \$10,000 and remains in arrears beyond December 31<sup>st</sup>, and additional penalty of 6% shall be charged against the delinquency, except that the rate of interest to be fixed and charged for the non-payment of third quarterly tax payment due August 1, 2009 shall not be assessed until after twenty-five (25) days from the date of mailing of said third quarter tax bills.
- 2. This Resolution shall not alter the past practice of the Township in so far as payment of any installments made within the tenth calendar day following the date upon which the tax of assessment is due and payable, except for the quarterly real estate tax payment due August 1, 2009.
- 3. Effective January 1, 2009 there will be a ten (10) day grace period of quarterly tax payments made by check, cash or money order.
- 4. Any payments not made in accordance with paragraph two of this resolution shall be charged interest from the due date as set forth in paragraph one of the resolution.

It appears from an examination of the collector's records that interest was generally collected in accordance with the foregoing resolution.

## **Delinquent Taxes and Tax Title Liens**

The last tax sale was held on October 7, 2009 and was complete.

Inspection of tax sale certificates on file revealed that all certificates were available for audit.

The following comparison is made of the number of tax title liens receivable on December 31 of the last three years:

Year	Number <u>of Liens</u>
2008	41
2007	121

It is essential to good management that all means provided by statute be utilized to liquidate tax title liens in order to get such properties back on a tax paying basis.

## Miscellaneous

All sums of outstanding checks, reflected in cash reconciliations herein, are in agreement with the records of the Treasurer, as well as with independent lists made part of this examination.

A report summarizing collections of Dog License Fees and remittances of State Registration Fees has been prepared and filed with the New Jersey Department of Health and the Division of Local Government Services.

A statutory report on the operations of the Municipal Court has been prepared and copies filed with the New Jersey Administrative Office of the Courts, the Division of Local Government Services, the Municipal Court and the Township Clerk.

Individual payments of the Local District and Regional taxes by the municipality were confirmed as received by the Secretary of the Board of Education for the year 2009.

In our verification of expenditures, no attempt was made to establish proof of rendition, character or extent of services nor quantities, nature, propriety of prices or receipt of materials, these elements being left necessarily to internal review in connection with approval of claims.

The proprietary of deductions from individual employee salaries for pensions, withholding tax, social security and other purposes was not verified as part of this examination. Remittances to authorized agencies, however, were ascertained.

A summary or synopsis of this report was prepared for publication and filed with the Township Clerk.

## FOLLOW-UP OF PRIOR YEAR FINDINGS

In accordance with Government Auditing Standards our procedures included a review of all prior year findings. Finding 08-01 regarding the General Fixed Assets Account Group, Finding 08-02 regarding Interfunds and Finding 08-03 regarding General Ledger were substantially addressed in 2009.

## FINDINGS/RECOMMENDATIONS

## **Construction Department - Missing Items**

**O9-01** Finding - It was noted that four construction permits and two affordable housing fee calculations were not made available for audit examination

<u>Recommendation</u> - That all construction office permits and underlying affordable housing fee calculations be available for audit examination.

## Overexpenditure of Dedicated Reserve

**09-02** Finding - The Township's dedicated construction reserve had a deficit at year-end.

<u>Recommendation</u> - That internal control procedures be enhanced to ensure that the dedicated construction reserve is not overexpended.

## **ACKNOWLEDGEMENT**

We desire to express our appreciation for the assistance and courtesies rendered by the Township officials and employees during the course of the audit.

The foregoing comments and resultant recommendations, are not of sufficient materiality whereby they would affect our ability to express an opinion on the financial statements taken as a whole.

Should any questions arise as to our comments or recommendations, or should you desire assistance in implementing our recommendations, please contact us at your earliest opportunity.

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