### TOWNSHIP OF BERKELEY COUNTY OF OCEAN REPORT OF AUDIT DECEMBER 31, 2010

### WILLIAM E. ANTONIDES AND COMPANY Certified Public Accountants

506 Hooper Avenue, Suite B Toms River, NJ 08753

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### **TOWNSHIP OF BERKELEY**

### **COUNTY OF OCEAN**

### PART I

### AUDITOR'S REPORT OF THE TOWNSHIP'S FINANCIAL STATEMENTS

**FINANCIAL STATEMENTS** 

NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2010

### William E. Antonides and Company CERTIFIED PUBLIC ACCOUNTANTS

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### **INDEPENDENT AUDITOR'S REPORT**

Honorable Mayor and Members of the Township Council Township of Berkeley Berkeley, New Jersey

WILLIAM E. ANTONIDES, C.P.A., R.M.A., P.S.A.

EDWARD J. SIMONE, C.P.A., R.M.A., P.S.A. BRIAN K. LOGAN, C.P.A., R.M.A., P.S.A.

DONALD F. HILL, C.P.A., P.S.A.

WAYNE M. SIBILIA, C.P.A., P.S.A.

CHI-LING LAI, C.P.A., P.S.A.

WILLIAM E. ANTONIDES, JR., C.P.A., R.M.A., P.S.A.

DOROTHY S. GALLAGHER, C.P.A., R.M.A., P.S.A.

We have audited the accompanying balance sheet - regulatory basis of the various funds and account groups of the Township of Berkeley (the "Township"), as of December 31, 2010, the related statements of operations and changes in fund balance - regulatory basis for the year then ended, and the related statement of revenues - regulatory basis and statement of expenditures - regulatory basis of the various funds for the year ended December 31, 2010. These financial statements are the responsibility of the Township's management. Our responsibility is to express opinions on these financial statements based on our audit. The accompanying balance sheets - regulatory basis of the various funds and account groups of the Township, as of December 31, 2009, and the related statements of operations and changes in fund balance - regulatory basis for the year then ended were audited by other auditors whose report dated March 20, 2010 express an adverse opinion in regard to accounting principles generally accepted in the United States of America and a qualified opinion on the regulatory basis of accounting.

Except as discussed in the following paragraph, we conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and in compliance with audit requirements prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey (the "Division"). Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

The financial statements of the Length of Service Awards Program Fund ("LOSAP") of the Township have not been audited, and we were not required by the Division to audit nor were we engaged to audit LOSAP financial statements as part of out audit of the Township's financial statements. However, the LOSAP financial activities are included in the Township's Trust Funds, and represent 16.26% and 13.03% of the assets and liabilities as of December 31, 2010 and 2009, respectively, of the Township's Trust Funds.

As described more fully in Note 1, the Township prepares its financial statements on a regulatory basis of accounting prescribed by the Division, as required by state statute, that demonstrates compliance with a modified accrual basis of accounting, and the budget laws of New Jersey, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The effects on the financial statements of the variances between these regulatory accounting practices and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

In our opinion, because of the effects of the matter discussed in the preceding paragraph, the financial statements referred above to do not present fairly, in conformity with accounting principles generally accepted in the Unites States of America, the financial position of the Township as of December 31, 2010, the changes in financial position, or, where applicable, its cash flows for the year then ended. Further, the Township has not presented a management's discussion and analysis that accounting principles generally accepted in the United States has determined is necessary to supplement, although not required to be part of, the basic financial statements.

However, in our opinion, except for the effects of such adjustments, if any, as might have been determined to be necessary had the LOSAP financial statements been audited, the financial statements referred to above present fairly, in all material respects, the financial position - regulatory basis of the various funds and account groups of the Township, as of December 31, 2010 and the results of operations and changes in fund balance - regulatory basis of such funds for the year then ended and the statement of revenues - regulatory basis and statement of expenditures - regulatory basis of the various funds for the year ended December 31, 2010 on the basis of accounting described in Note 1.

In accordance with *Government Auditing Standards*, we have also issued our report dated December 22, 2011, on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

Our audit was conducted for the purpose of forming opinions on the financial statements of the Township taken as a whole. The accompanying supplementary schedules and the comments and recommendations section are presented for purposes of additional analysis and are not a required part of the financial statements, but is required by the Division. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the financial statements taken as a whole, on the basis of accounting described in Note 1.

William E. Antonides and Company

**Independent Auditors** 

Certified Public Accountant
Registered Municipal Accountant

R.M.A. Number 14

### BALANCE SHEET - CURRENT FUND

### Exhibit A

### **REGULATORY BASIS**

### Sheet 1 of 2

### **DECEMBER 31, 2010 AND 2009**

	Ref.	_	2010		2009
<u>Assets</u>					
Cash	A-4	\$	3,058,223.98	\$	3,679,001.74
Cash - Change Fund			3,600.00		3,600.00
		_	3,061,823.98		3,682,601.74
Due from State of New Jersey (P.L. 1971, Ch. 20)	A-1,4,5				17,202.45
		_	3,061,823.98	-	3,699,804.19
Receivables and Other Assets with Full Reserves:				-	
Delinquent Property Taxes Receivable	A-5		2,465,165.04		1,948,732.27
Tax Title Liens Receivable	A-6		208,882.78		174,411.48
Property Acquired for Taxes			6,361,397.58		6,340,913.84
Penalty on Delinquent Taxes			16,306.82		9,904.84
Debris Clean Up Receivable			13,157.90		13,557.90
Revenue Accounts Receivable	A-7		8,990.27		11,286.00
Interfunds:			,		,
General Capital Fund	A-14		704.79		
Animal Control Trust Fund	A-14		43.04		17,605.69
Trust Other Fund	A-14		29,325.35		
Payroll Fund	A-14		115,985.59		201,598.42
Grant Fund	A-15		253,492.69		103,198.17
		****	9,473,451.85	-	8,821,208.61
Deferred Charges:		****		-	
Special Emergency Authorizations (40A:4-55)	A-8		290,000.00		580,000.00
			12,825,275.83	-	13,101,012.80
Federal and State Grant Fund				-	
Grants Receivable	A-16		719,076.89		692,448.72
		-		-	
		\$_	13,544,352.72	\$_	13,793,461.52

### BALANCE SHEET - CURRENT FUND

### Exhibit A

### **REGULATORY BASIS**

### Sheet 2 of 2

### **DECEMBER 31, 2010 AND 2009**

	Ref.	2010	2009
Liabilities, Reserves and Fund Balance	***************************************	***************************************	**************************************
Appropriation Reserves	A-3,9	\$ 392,865.93	\$ 945,572.24
Reserve for Encumbrances	A-9	232,922.81	425,581.31
Accounts Payable			57,411.99
Due to Municipal Utility Authority	A-4	126.57	467.11
Tax Overpayments		129,901.39	106,631.30
Prepaid Taxes		1,037,481.89	980,505.79
County Taxes Payable	A-12	46,708.12	91,983.91
Due to State of New Jersey (P.L. 1971, Ch. 20)		16,429.00	
Sales Tax Payable		1,057.82	1,183.07
Special Emergency Note Payable		290,000.00	580,000.00
Revaluation Program		61,595.60	182,092.36
Reserve for Garden State Trust Fund		42,590.02	63,884.30
Interfund - Trust Other Fund	A-14		526,310.62
		2,251,679.15	3,961,624.00
Reserve for Receivables and Other Assets		9,473,451.85	8,821,208.61
Fund Balance	A-1	1,100,144.83	318,180.19
		12,825,275.83	13,101,012.80
Federal and State Grant Funds			
Interfund - Current Fund	A-15	253,492.69	103,198.17
Appropriated Reserves	A-17	384,443.95	578,322.75
Unappropriated Reserves	A-18	60,193.13	
Reserve for Encumbrances	A-17	20,947.12	10,927.80
		719,076.89	692,448.72
		\$ 13,544,352.72	\$ <u>13,793,461.52</u>

### **CURRENT FUND**

Exhibit A-1

### STATEMENT OF OPERATIONS AND CHANGE IN FUND BALANCE Sheet 1 of 2 REGULATORY BASIS

	Ref.	Year 2010	Year 2009
Revenue and Other Income Realized			
Fund Balance Utilized	A-2	\$ 555,000.00	\$ 1,050,000.00
Fund Balance Utilized with Prior Consent of			
Director of Local Government Services	A-2	17,200.00	42,000.00
Miscellaneous Revenue Anticipated	A-2	10,819,807.07	9,420,176.03
Receipts from Delinquent Taxes	A-2	1,950,725.29	1,586,953.90
Receipts from Current Taxes	A-2	91,457,924.47	88,725,383.33
Non-Budget Revenues	A-2	173,280.20	103,965.31
Other Credits to Income:			
Construction Reserve Reimbursement			22,819.85
Unexpended Balance of Appropriation Reserves	A-9	217,033.10	90,245.34
Accounts Payable Cancelled		5,853.56	
Trust Reserve Balances Cancelled			3,363.46
Animal Control Fund Statutory Excess			17,605.69
Payroll Deductions Payable Cancelled			1,595.93
Grant Fund Balances Cancelled	A-17	18,277.89	156,324.09
Total Income		105,215,101.58	101,220,432.93
Expenditures Budget Appropriations within Caps: Operations:			
Salaries and Wages		15,867,903.28	15,750,855.10
Other Expenses		11,872,946.18	12,205,876.29
Deferred Charges and Statutory Expenditures		2,501,643.54	2,500,337.64
Budget Appropriations excluded from Caps:  Operations:			
Salaries and Wages		257,220.00	324,159.07
Other Expenses		2,279,153.88	1,160,264.40
Capital Improvements		196,000.00	250,000.00
Municipal Debt Service		3,742,958.25	3,778,285.16
Deferred Charges		290,000.00	290,000.00
	A-3	37,007,825.13	36,259,777.66
Prior Year Senior Citizen Deductions Disallowed	A-5	38,157.52	102,501.36
Local District School Taxes	A-10	27,461,502.99	26,018,993.00
Regional School Taxes	A-11	18,615,138.36	17,832,244.14
County Taxes	A-12	20,369,848.72	19,950,201.99
Local Open Space Tax	A-13	270,830.29	271,482.83
Interfund Loans	A-14	77,149.18	121,381.23
Grants Receivable Cancelled	A-16	•	155,465.66
Refund Prior Year Revenue		20,484.75	•
Total Expenditures		103,860,936.94	100,712,047.87

### **CURRENT FUND**

Exhibit A-1

### STATEMENT OF OPERATIONS AND CHANGE IN FUND BALANCE Sheet 2 of 2 REGULATORY BASIS

Ref.		Year 2010		<b>Year 2009</b>
	\$ _	1,354,164.64	\$ _	508,385.06
A		318,180.19		1,102,816.18
		1,672,344.83		1,611,201.24
A-1,2		572,200.00		1,293,021.05
A	\$_	1,100,144.83	\$	318,180.19
	A A-1,2	A-1,2	A \$\begin{array}{cccccccccccccccccccccccccccccccccccc	A \$\begin{array}{cccccccccccccccccccccccccccccccccccc

# CURRENT FUND STATEMENT OF REVENUES - REGULATORY BASIS

Sheet 1 of 3

Exhibit A-2

	Ref.	Anticipated Budget	Realized	Excess or (Deficit)
Fund Balance Anticipated Fund Balance Anticipated with Prior Consent of the Director of	A-1	\$ 555,000.00	\$ 555,000.00	\$
Local Government Services	A-1	17,200.00	17,200.00	
Miscellaneous Revenues Licenses				
Alcoholic Beverages	A-7	45,300.00	46,376.00	1,076.00
Other	A-7	2,600.00	4,073.00	1,473.00
Fees and Permits Fines and Costs	A-7	304,000.00	290,573.36	(13,426.64)
Municipal Court	A-7	147,300.00	154,202.55	6.902.55
Interest and Costs on Taxes	A-7	310,400.00	382,993.27	72,593.27
Interest on Investments and Deposits	A-7	39,200.00	32,475.97	(6,724.03)
Beach Admission Fees	A-7	100,100.00	98,233.00	(1,867.00)
Municipal Golf Course	A-7	743,000.00	672,193.82	(70,806.18)
Berkeley Township Board of Education - Trash	A-7	60,100.00	65,604.00	5,504.00
Water and Cable Franchise Fees	A-7	213,002.85	213,002.85	
Hotel and Motel Occupancy Tax	A-7	45,000.00	25,840.28	(19,159.72)
Central Regional Board of Education - Trash State Aid:	A-7	12,500.00	10,000.00	(2,500.00)
Energy Receipts Tax	A-7	4,213,875,00	4,213,875.00	
Garden State Trust Fund	A-7	63,884.28	63,884.28	
Special Items of Revenue:				
Interlocal Services Agreements.				
Animal Control Services	A-7	8,000.00	24,026.73	16,026.73
Fire Protection	A-7	25,500.00	25,000.00	(200.00)
Berkeley Board of Education Fuel Facilities	A-7	75,000.00	112,820.59	37,820.59
Central Regional Board of Education Fuel Facilities	A-7	125,000.00	174,742.30	49,742.30
rederal and State Revenues Ott-Set with Appropriations:	•	000	000	
Municipal Alliance on Alcoholism and Drug Abuse	A-16 A-16	100,508.49 30,000.00	100,508.49 30,000.00	

### Exhibit A-2 Sheet 2 of 3 Anticinated STATEMENT OF REVENUES - REGULATORY BASIS CURRENT FUND

	Ref	Anticipated Budget	Roalized	Excess or
Special Items of Revenue:		2922		(manag)
Federal and State Revenues Off-Set with Appropriations:				
Allocation	71 4			€
Anotation	A-10	00.000.00	00.000,0	A
FY 09 Homeland Security Grant Program	A-16	119,702.00	119,702.00	
2009 Body Armor Replacement Fund Program	A-16	2,282.51	2,282,51	
U.S. Department of Energy - Energy Grant	A-16	173,500.00	173,500,00	
Other Special Items:	) 			
Uniform Fire Safety Act	A-7	27 824 06	26 835 56	(05 886)
Proceeds Sale of Land	A-7	30,600,00	49,725.50	19 125 50
Reserve for Debt Service General Capital	A-7	2,145,533.42	2.145,533.42	
General Capital Fund Balance	A-7	457,245.44	457,245,44	
Ocean County Recycling	A-7	51,952.69	51,952.69	
Senior/Veteran Administration Fee	A-7	46,500.00	46,001.71	(498.29)
Health Care Coverage - Employee Percentage	A-7	120,000.00	130,592.72	10,592.72
Refuge Revenue Sharing Act	A-7	5,442.00	5,442.00	`
FEMA Reimbursement - November Storm	A-7	52,854.47	33,549.92	(19,304.55)
FEMA Reimbursement - December Storm	A-7	260,913.11	260,913.11	
FY09 Homeland Security Program - Administrative Fees	A-7	27,000.00		(27,000.00)
Open Space Trust Fund	A-7	250,000.00	250,000.00	
Surplus from the Berkeley Township Sewer Authority	A-7	239,806.00	239,806.00	
Surplus from the Berkeley Township Municipal Utility Authority	A-7	81,299.00	81,299.00	
Total Miscellaneous Revenues	A-1	10,761,725.32	10,819,807.07	58.081.75
Receipts from Delinquent Taxes	A-1.2	1,646,000.00	1,950,725,29	304,725.29
Subtotal General Revenues		12,979,925.32	13,342,732.36	362,807.04
Amount to be Raised by Taxes for Support of Municipal Budget	A-2	25,917,621.82	24,979,568.13	(938,053.69)
Total General Revenues		38,897,547.14	38,322,300.49	(575,246.65)
Non-Budget Revenues	A-1,4		173,280.20	173,280.20
		\$ 38,897,547.14	\$ 38,495,580.69	\$ (401,966.45)

The accompanying Notes to Financial Statements are an integral part of this statement.

A-3

Ref.

### **CURRENT FUND**

Exhibit A-2

### STATEMENT OF REVENUES - REGULATORY BASIS

Sheet 3 of 3

	Ref.	
Analysis of Realized Revenues		
Allocation of Current Tax Collections:		
Revenue from Collections	A-1,5	\$ 91,457,924.47
Allocated to:		
School, County Taxes and Municipal Open Space	A-10,11,12,13	68,334,185.03
Balance for Support of Municipal Budget		
Appropriations		23,123,739.44
Add: Appropriation "Reserve for Uncollected		
Taxes"	A-3	1,855,828.69
Amount for Support of Municipal Budget		
Appropriations	A-2	\$ 24,979,568.13
* * *		
Receipts from Delinquent Taxes:		
Delinquent Tax Collections	A-5	\$ 1,943,266.97
Tax Title Lien Collections	A-6	7,458.32
	A-2	\$ 1,950,725.29

Exhibit A-3	Sheet 1 of 9	Unexpended Balance Cancelled	<del>≶</del>								
		Reserved		.67 65.34 .08 748.64	21,171.00	119.12 8,225.98			2,100.00	550.74	1,224.53
	ASIS	Expended Paid or Charged R	261,406.32 45,694.66	83,326.33 1,000.22 8,499.92 1,554.36	58,999.98 3,729.00	222,305.88 16,470.02	276,605.22 14,710.31	42,300.00	369,988.02 81,954.70	256,465.10 13,429.26	398,775.47
UND	STATEMENT OF EXPENDITURES - REGULATORY BASIS	Driated Budget After Modification	\$ 266,549.28 \$ 46,296.00	83,327,00 1,065.56 8,500.00 2,303.00	58,999.98 24,900.00	222,425.00 24,696.00	276,605.22 14,710.31	42,300.00	369,988.02 84,054.70	256,465.10 13,980.00	400,000.00
CURRENT FUND	EXPENDITURES	Appropriated Budget Mo	(1)	83,527.00 2,705.00 8,500.00 2,303.00	60,000.00 4,900.00	222,425.00 24,696.00	291,242.00 30,723.00	49,000.00	348,584.00 79,184.00	258,250.00 13,450.00	350,000.00
	STATEMENT OF	OPERATIONS WITHIN CAPS General Government Functions	General Administration Salaries and Wages Other Expenses Human Resources Salaries and Wages	Other Expenses Office of the Mayor Salaries and Wages Other Expenses Township Council	Salaries and Wages Other Expenses Municipal Clerk	Salaries and Wages Other Expenses Financial Administration	Salaries and Wages Other Expenses Audit Services	Other Expenses Revenue Administration (Tax Collection)	Salaries and Wages Other Expenses Tax Assessment Administration	Salaries and Wages Other Expenses Legal Services	Other Expenses

CURRENT FUND Exhibit A-3	STATEMENT OF EXPENDITURES - REGULATORY BASIS	Expended U	Budget After Faid of Balance Modification Charged Reserved Cancelled	\$ 206,369.00 \$ 203,369.00 \$ 197,031.80 \$ 6,337.20 \$ 10,290.00 8,290.00 7,548.73 741.27	22,050.00 11,050.00 6,110.00 4,940.00	132,300.00 117,300.00 105,168.57 12,131.43	800.00 800.00 754.18 45.82	203.00	93,100.00 83,100.00 76,092.20 7,007.80	900.00	55,419.00 31,187.73 31,187.73	86,225.12 86,225.12	3,010.00 3,010.00 2,728.40 887.34	1,600.00	37,240.00 32,240.00 30,611.50 1,628.50	1,074,719.36 1,074,719.36	392,000.00 386,757.69 382,735.69 4,022.00 3,973,177.00 3,886,610.83 3,871,048.33 15,562.50 49,000.00 49,000.00 49,000.00
	BASIS		\  C <sup>2</sup>			10			7		m	∞		•	<b>M</b>	1,07	387 3,87 4
a	REGULATORY	ited	Budget Affer Modification	203,369.00 8,290.00	11,050.00	117,300.00	800.00	707.00	83,100.00	900.00	31,187.73	86,225.12	3,010.00	1,600.00	32,240.00	1,074,719.36	386,757.69 3,886,610.83 49,000.00
T FUN	JRES - 1	propria	- I		0	0	0	<b>-</b>	0	0	0	0	<u> </u>	0	<u> </u>	0	000
CURREN	XPENDITI	Ap	Budget	206,369.0 10,290.0	22,050.0	132,300.0	800.0	0.007	93,100.0	1,500.0	55,419.0	94,611.0	2,010.0	2,000.0	37,240.0	1,072,753.0	392,000.0 3,973,177.0 49,000.0
	STATEMENT OF E	1	1	<del>\$</del>													
			Memorina	Salaries and Wages Other Expenses	Fublic Delender (F.L. 1997, c. 256) Other Expenses Engineering Services	Other Expenses	Exonomic Development Agencies Salaries and Wages Other Expenses	Land Use Administration	Flaming Board / Director of Plaming Other Expenses	Salaries and Wages	Other Expenses Division of Zoning	Salaries and Wages	Zoning Board of Adjustment	Salaries and Wages	Other Expenses Insurances	General Liability	workers Compensation Employee Group Insurance Unemployment Insurance

CURRENT FUND

Exhibit A-3

STATEMEN	NT OF EXPENDITURES - REGULATORY BASIS	ES - REGULATOR	Y BASIS		Sheet 3 of 9
	Appr	Appropriated Budget Affer	Exp Paid or	Expended	Unexpended Ralance
	Budget	Modification	Charged	Reserved	Cancelled
	\$ 8,648,074.00	\$ 8,654,112.32	\$ 8,654,112.32	↔	<del>\$</del>
	319,750.00	319,800.99	318,571.52	1,229.47	
	43,149.00	42,355.31	42,355,31		
	9,188.00	1,582.79	1,582.79		
Aid to volunteer rire Companies					
	15,000.00	15,002.00	15,002.00		
	211,484.00	209,638.86	208,091.68	1,547.18	
	125,000.00	125,000.00	125,000.00		
	141,631.00	113,662.74	113,662.74		
	215,600.00	248,350.59	248,350.59		
Uniform Fire Safety Act (P.L. 1983, Ch. 383).					
	27,824.06	27,824.06	27,824.06		
	34 300 00	25 250 50	25 250 50		
Public Works Functions Streets and Roads Maintenance:	04,000.00	00.400.00	00.600,00		
	470,217.00	474,895.10	474,895.10		
	174,440.00	150,393.76	150,236.34	157.42	
Contractual Other Public Works Functions/ Signs, Maintenance	476,000.00	476,000.00	476,000.00		
	29,123.00	29,919.27	29,919.27		
Other Public Works Functions/ Building Demolition	27,400.00	27,400.00	27,396.59	3.41	
	8,820.00	2,699.95	2,699.95		

CURRENT FUND

Exhibit A-3

Sheet 4 of 9	Unexpended Balance	Cancelled	↔							
	papu	Reserved	ᢒ						57.21	
<u>3ASIS</u>	Expended Paid or	Charged	1,916,433.86 193,033.75	387,684.62 12,630.00	175,910.34 71,625.95	342,110.88 36,016.86	525.00	138,893.88 10,100.93 980.00 980.00	408,465.27 67,327.02	583,201.72 113,048.32
STATEMENT OF EXPENDITURES - REGULATORY BASIS	riated Budget After	Modification	\$ 1,916,433.86 \$ 193,033.75	387,684.62 12,630.00	175,910.34 71,625.95	342,110.88 36,016.86	525.00	138,893.88 10,100.93 980.00 980.00	408,465.27 67,384.23	583,201.72 113,048.32
F EXPENDITURES	Appropriated Bud	Budget	\$ 1,747,871.00 209,228.00	457,646.00 42,630.00	189,548.00 79,870.00	319,876.00 40,278.00	00.086	116,634.00 11,123.00 980.00 980.00	458,149.00 69,237.00	585,857.00 115,248.00
STATEMENT O		Sanitation/Solid Waste Collection:	Salaries and Wages Other Expenses Health and Human Services	Environmental Health Services Salaries and Wages Other Expenses	Salaries and Wages Salaries and Wages Other Expenses Contribution - Providence House (N.J.S.A. 40:23-8.17) Contribution - Community Services Inc. (N.J.S.A. 40:48-9.4)  Parks and Recreation	Recreation Services and Programs Salaries and Wages Other Expenses Recreation Services and Programs/Colf Course	Salaries and Wages Other Expenses			

		CURRENT FUND	OND					Exhibit A-3
STATEME	T OF E	STATEMENT OF EXPENDITURES - REGULATORY BASIS	S - RE	GULATORY	BASI	<b>⊘</b> I		Sheet 5 of 9
		Appro	Appropriated			Expended	nded	Unexpended
	*******	Budget	Buc	Budget After Modification		Paid or Charged	Reserved	Balance Cancelled
Maintenance of Parks Salaries and Wages Other Expenses	<del>∞</del>	512,658.00 79,527.00	\$	503,943.68 79,527.00	<del>80</del>	500,629.92 76,449.32	\$ 3,313.76 3,077.68	<b>S</b>
Beach and Boardwalk Operations Salaries and Wages Other Expenses Utilities and Bulk Purchases		88,038.00 7,682.40		88,038.00 7,682.40		88,038.00 7,682.40		
Other Expenses Street Lichting		519,400.00	S.	536,570.08	α,	536,299.37	270.71	
Suect Expenses Other Expenses		509,600.00	ž.	568,336.95	4,	568,336.95		
Odsonije Other Expenses I andfil/Solid Wasta		588,000.00	9	662,966.30	•	662,966.30		
Landfill/Solid Waste Disposal Costs Other Expenses/Tipping Code Enforcement and Administration		1,582,700.00	1,5	1,570,926.79	,	1,570,926.79		
Other Code Enforcement Functions: Salaries and Wages Other Expenses		135,018.00 4,018.00		129,171.51 4,018.00		128,609.91	561.60 16.29	
Total Operations within Caps Contingent Total Operations within Caps including Contingent Detail	<u> </u>	27,738,399.46 2,450.00 27,740,849.46	27,7	27,738,399.46 2,450.00 27,740,849.46	27,6	27,634,670.27 229.86 27,634,900.13	103,729.19 2,220.14 105,949.33	
Salaries and Wages Other Expenses		15,832,469.06 11,908,380.40	15,8	15,867,903.28 11,872,946.18	15,8	15,852,382.07 11,782,518.06	15,521.21 90,428.12	
Deficit in Construction Code Trust Fund		16,105.56		16,105.56		16,105.56		

The accompanying Notes to Financial Statements are an integral part of this statement.

STATEMENT OF EXPENDITURES - REGULATORY BASIS

CURRENT FUND

Exhibit A-3

Sheet 6 of 9

Unexpended	Balance Cancelled	↔				6,592.41 3,345.36	1,134.93		16,054.00	4,500.00	
Expended	Reserved	\$ 62,491.60	62,491.60 168,440.93		220,000.00						4,425.00
Exp	Paid or Charged	\$ 1,187,508.40 889,269.93 346,268.05	2,439,151.94 30,074,052.07	412,823.00		150,946.59 71,624.64	51,491.07	335,444.95 605,371.07	18,946.00		21,075.00
Appropriated	Budget After Modification	\$ 1,250,000.00 889,269.93 346,268.05	2,501,643.54 30,242,493.00	412,823.00	220,000.00	157,539.00 74,970.00	52,626.00	335,444.95 605,371.07	35,000.00	4,500.00	25,500.00
Appr	Budget	\$ 1,250,000.00 889,269.93 346,268.05	2,501,643.54 30,242,493.00	412,823.00	220,000.00	157,539.00 74,970.00	52,626.00	335,444.95 605,371.07	35,000.00	4,500.00	25,500.00
		Contribution to: Social Security System Police and Firemen's Retirement System Public Employee Retirement System	Total Deferred Charges and Statutory Expenditures within Caps Total Appropriations within Caps	OPERATIONS EXCLUDED FROM CAPS Insurance (N.J.S.A. 40A:4-45.3(00)) Employee Group Health Insurance	Other Expenses Stormwater and Water Pollution (N.J.A.C. 3.30-14.23)	Salaries and Wages Other Expenses  Recycling Enhancement Act (D1, 2007, 2, 211)	Other Expenses Contribution to:	Public Employees' Retirement System Police and Firemen's Retirement System of NJ Interlocal Municipal Service Agreements	Octan County Treatur - Annual Countor Other Expenses Ocean County Social Services - Relocation Expenses	Other Expenses Fire Protection - South Toms River	Other Expenses

STATEMENT OF EXPENDITURES - REGULATORY BASIS

CURRENT FUND

Exhibit A-3

Sheet 7 of 9

	Appro	Appropriated		Expended	Unexpended
	Budget	Budget After Modification	Paid or Charged	Reserved	Balance Cancelled
Animal Control - Pine Beach, South Seaside Park, Ocean Gate Salaries and Wages	\$,000.00	\$ 8,000.00	\$ 7,267.02	<del>59</del>	\$ 732.98
Derkeley board of Education - Fuel Other Expenses	75,000.00	75,000.00	75,000.00		
Other Expenses  Public and Private Programs Offset by Revenues	125,000.00	125,000.00	123,466.54		1,533.46
Clean Communities Grant Salaries and Wages Other Expenses	75,508.49	75,508.49	75,508.49		
Municipal Alliance Grant - State Share Salaries and Wages Other Expenses	18,798.40	18,798.40	18,798.40		
Municipal Alliance Grant-Municipal Share Salaries and Wages	4,699.50	4,699.50	4,699.50		
Other Expenses U.S. Dept. of Energy-Energy Grant FY 09 Homeland Security Grant	2,800.50 173,500.00	2,800.50 173,500.00	2,800.50 173,500.00		
2009 Body Armor Replacement Fund Program Emergency Mgmt Asst for FFY09 EMPG EMA Allocation Total Operations excluded from Caps	2,282.51 2,282.51 5,000.00 2,570,267.02	2,282.51 2,282.51 5,000.00 2,570,267.02	2,282.51 5,000.00 2,311,948.88	224,425.00	33,893.14
Salaries and Wages Other Expenses	264,545.39 2,305,721.63	264,545.39 2,305,721.63	257,220.00 2,054,728.88	224,425.00	7,325.39
CAPITAL IMPROVEMENTS EXCLUDED FROM CAPS Capital Improvement Fund	196,000.00	196,000.00	196,000.00		

The accompanying Notes to Financial Statements are an integral part of this statement.

### Exhibit A-3 Sheet 8 of 9 STATEMENT OF EXPENDITURES - REGULATORY BASIS CURRENT FUND

	Appro	Appropriated	Exp	Expended	Unexpended
	Budget	Budget After Modification	Paid or Charged	Reserved	Balance Cancelled
MUNICIPAL DEBT SERVICE EXCLUDED FROM CAPS	000000000000000000000000000000000000000		000000000000000000000000000000000000000	•	•
rayment of Bond Principal Interest on Bonds	\$ 2,645,000.00 834,870.00	\$ 2,645,000.00 834,870.00	\$ 2,645,000.00 834,870.00	<b>⊱</b>	<del>≨</del>
Interest on Notes Green Trust Loan Brownsm	56,408.41	56,408.41	56,408.41		
Loan Repayments for Principal and Interest  NJEIT	97,438.87	97,438.87	97,438.87		
Loan Repayments for Principal and Interest Total Municipal Debt Service excluded from Caps	109,241.15	109,241.15	109,240.97		.18
DEFERRED CHARGES EXCLUDED FROM CAPS Special Emergency Authorizations - 5 Years (N.J.S. 40A:4-55) Total General Appropriations excluded from Caps	290,000.00 6,799,225.45	290,000.00 6,799,225.45	290,000.00 6,540,907.13	224,425.00	33,893.32
Subtotal General Appropriations Reserve for Uncollected Taxes	37,041,718.45 1,855,828.69	37,041,718.45 1,855,828.69	36,614,959.20 1,855,828.69	392,865.93	33,893.32
Total General Appropriations	\$ 38,897,547.14	\$ 38,897,547.14	\$ 38,470,787.89	\$ 392,865.93	\$ 33,893.32
Ref.				А	A-1

### **CURRENT FUND**

Exhibit A-3

Sheet 9 of 9

### STATEMENT OF EXPENDITURES - REGULATORY BASIS

		Expended Paid or
	Ref.	Charged
Reserve for:		
Encumbrances	A	\$ 232,922.81
Uncollected Taxes	A-2	1,855,828.69
Disbursements	A-4	35,653,543.39
Deferred Charges Raised:		
Special Emergency Appropriations	A-8	290,000.00
Interfund - Grant Fund	A-15	438,493.00
	A-3	\$ 38,470,787.89

### BALANCE SHEET - TRUST FUND

### Exhibit B

### **REGULATORY BASIS**

### **DECEMBER 31, 2010 AND 2009**

	Ref.	2010	2009
Assets Animal Control Trust Fund			
Cash	B-1	59,472.99	86,445.29
Trust-Other Fund			
Cash	B-1	7,150,297.40	7,213,222.48
Interfund - Current Fund	B-3		526,310.62
Funds Held by Trustee - (Unaudited)	B-6	1,399,996.28	1,175,555.57
Deficit in Reserve for Construction Code	B-1	0.550.202.69	16,105.56
		8,550,293.68	8,931,194.23
		\$ 8,609,766.67	\$ 9,017,639.52
Liabilities and Reserves			
Animal Control Trust Fund			
Reserve for Animal Control Trust Fund	B-2	59,417.35	68,839.60
Due to State of New Jersey		12.60	
Interfund - Current Fund	B-3	43.04	17,605.69
T (OIL P. I		59,472.99	86,445.29
Trust-Other Fund Interfunds:			
Current Fund	B-3	29,325.35	
Payroll Fund	B-4	25,964.66	
Due To State of New Jersey	2 .	740.00	9,792.78
Reserve for:			,
Miscellaneous Reserves	B-4	5,597,888.71	6,194,337.51
Open Space	B-5	1,496,378.68	1,551,508.37
Length of Service Awards Program (LOSAP) -		4 000 004 00	
Unaudited	B-6	1,399,996.28	1,175,555.57
		8,550,293.68	8,931,194.23
		\$ 8,609,766.67	\$ 9,017,639.52

The accompanying Notes to Financial Statements are an integral part of this statement.

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### BALANCE SHEET - GENERAL CAPITAL FUND

### Exhibit C

### **REGULATORY BASIS**

### **DECEMBER 31, 2010 AND 2009**

	Ref.	2010	2009
Assets Cash Defend Charges to Future Touriers	C-2	\$ 2,162,879.02	\$ 4,895,531.28
Deferred Charges to Future Taxation: Funded Unfunded	C-4 C-5	29,753,746.40 3,319,171.00	18,861,107.59 14,789,890.72
Grants Receivable Environmental Infrastructure Trust Loan Accounts Receivable	C-13	1,332,082.42 1,684,297.00	1,407,875.00 678,597.00
		\$ 38,252,175.84	\$ 40,633,001.59
Liabilities, Reserves and Fund Balance	C (	¢ 76.407.07	£ 407.07
Capital Improvement Fund Interfund - Current Fund	C-6 A-14	\$ 76,497.97 704.79	\$ 497.97
Reserve for Debt Service	C-7	2,400.01	140,494.73
Miscellaneous Reserves	0 ,	<b>25</b> , 100,01	1,108.96
Contracts Payable			3,000.00
Improvement Authorizations:			
Funded	C-8	4,610,833.41	1,486,176.51
Unfunded	C-8	3,319,171.00	7,903,902.73
Reserve for Encumbrances	C-8	488,822.26	1,382,467.66
Environmental Infrastructure Trust Fund Loans	C-9	2,909,112.33	2,042,498.79
Serial Bonds	C-10	25,727,000.00	15,627,000.00
Green Trust Loan Payable	C-11	1,117,634.07	1,191,608.80
Bond Anticipation Notes	C-12		10,847,000.00
Fund Balance	C-1		7,245.44
		\$ 38,252,175.84	\$ 40,633,001.59

There were bonds and notes authorized but not issued on December 31, 2010 of \$3,319,171 (Schedule C-14).

### **GENERAL CAPITAL FUND**

### STATEMENT OF FUND BALANCE - REGULATORY BASIS

Exhibit C-1

Ref. Balance December 31, 2009 7,245.44 Increased by: Funded Improvement Authorizations - Cancelled \$ 506,671.68 Miscellaneous Reserves - Cancelled 3,328.32 510,000.00 517,245.44 Decreased by: Fund Balance Anticipated as Revenue in 457,245.44 Current Fund 60,000.00 Fund Balance Designated as Increase in Revaluation Reserve \$ 517,245.44

### BALANCE SHEET - PAYROLL FUND

### Exhibit G

### **REGULATORY BASIS**

### **DECEMBER 31, 2010**

<b>.</b>	2010
Assets Cash Interfund Receivable - Trust	233,837.20 25,964.66
interiana receivado Trast	\$ 259,801.86
Liabilities	
Interfund Payable - Current Fund Payroll Deductions Payable	115,985.59 143,816.27
	\$ 259,801.86

### BALANCE SHEET - GENERAL FIXED ASSETS ACCOUNT GROUP

Exhibit H

### **REGULATORY BASIS**

### **DECEMBER 31, 2010 AND 2009**

		2010	2009
General Fixed Assets:  Land  Buildings and Improvements  Machinery and Equipment	\$	6,531,802.00 7,625,922.71 24,848,627.33	\$ 6,531,802.28 7,625,922.71 23,976,418.22
	•••	39,006,352.04	\$ 38,134,143.21
Investment in General Fixed Assets	\$_	39,006,352.04	\$ 38,134,143.21

### NOTES TO FINANCIAL STATEMENTS

### YEAR ENDED DECEMBER 31, 2010

### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

### A. Reporting Entity

The financial statements of the Township of Berkeley, County of Ocean, New Jersey (the "Township"), include every board, body, office or commission supported and maintained wholly or in part by funds appropriated by the Township as required by N.J.S. 40A:5-5. The financial statements of the Township do not include the operations of the Board of Education, Municipal Utility Authority, first aid organization or volunteer fire companies which are subject to separate audits.

The Governmental Accounting Standards Board ("GASB") Statement 14 established criteria to be used to determine which component units should be included in the financial statements of the oversight entity. The criteria differ from the Division of Local Government Services, Department of Community Affairs, State of New Jersey (the "Division") requirements where certain boards, commissions, and agencies of the Township, by statute or other directive, report separately on their financial statements. The Township had no component units in 2010.

### B. Descriptions of Funds

The GASB is the recognized standard-setting body for establishing governmental generally accepted accounting and financial reporting principles.

The accounting policies of the Township conform to the accounting principles applicable to municipalities which have been prescribed by the Division. Such principles and practices are designed primarily for determining compliance with legal provisions and budgetary restrictions and as a means of reporting on the stewardship of public officials with respect to public funds. Under this method of accounting, the Township accounts for its financial transactions through the following separate funds which differs from the fund structure required by generally accepted accounting principles ("GAAP"):

<u>Current Fund</u> - revenues and expenditures for governmental operations of a general nature, including federal and state grant funds.

Animal Control Trust Fund - animal control license revenues and expenditures.

Other Trust Fund - sundry deposits held for satisfactory completion of specific work; receipts and disbursements for dedicated purposes.

<u>General Capital Fund</u> - resources, including Federal and State Grants in aid of construction, and expenditures for the acquisition of general capital facilities, other than those acquired through the Current Fund, including the status of bonds and notes authorized for said purposes.

### B. <u>Description of Funds (Continued)</u>

### General Capital Fund Balance - Revaluation

In 2010 the Township, by resolution, appropriated \$60,000 from general capital surplus for the Township revaluation program. The amount authorized increased the reserve available in the Current Fund for such purpose. At year-end the amount available in reserve for revaluation was \$61,596.

### General Capital Fund - "Reappropriation of Funded Balances"

In 2010 the Township, by resolution, re-appropriated several prior period funded improvement authorizations to create two improvement authorizations for several purposes including road improvements and acquisition of a fire vehicle.

Payroll Fund - receipt and disbursement for payroll costs and payroll taxes.

<u>General Fixed Assets Account Group</u> - used to account for fixed assets used in general government operations.

### C. Basis of Accounting

The accounting principles and practices prescribed for municipalities by the Division differ in certain respects from GAAP applicable to local governmental units. The more significant differences are as follows:

A modified accrual basis of accounting is followed with minor exceptions.

<u>Property Taxes and Other Revenues</u> - property taxes and other revenues are recognized on a cash basis. Receivables for property taxes and other items that are susceptible to accrual are recorded with offsetting reserves on the balance sheet of the Township's Current Fund. GAAP requires such revenue to be recognized in the accounting period when they become susceptible to accrual, reduced by an allowance for doubtful accounts.

<u>Grant Revenues</u> - Federal and State grants, entitlement or shared revenues received for purposes normally financed through the Current Fund are recognized when anticipated in the Township's budget. Federal and State grant revenues received for purposes of capital projects financed by capital ordinances are recognized when received. GAAP requires such revenues to be recognized in the accounting period when they become susceptible to accrual.

**Expenditures** - unexpended or uncommitted appropriations, at December 31, are reported as expenditures through the establishment of appropriation reserves unless cancelled by the governing body. GAAP requires expenditures to be recognized in the accounting period in which the fund liability is incurred, if measurable, except for unmatured interest on general long-term debt, which should be recognized when due.

<u>Encumbrances</u> - contractual orders at December 31, are reported as expenditures through the establishment of a reserve for encumbrances. Encumbrances do not constitute expenditures under GAAP.

### C. Basis of Accounting (Continued)

<u>Appropriation Reserves</u> - are available, until lapsed at the close of the succeeding year, to meet specific claims, commitments or contracts incurred during the preceding year. Lapsed appropriation reserves are recorded as additions to income. Appropriation reserves do not exist under GAAP.

<u>Deferred Charges</u> - the regulatory basis of accounting utilized by the Township requires that certain expenditures be deferred, and raised as items of appropriation in budgets of succeeding years. These deferred charges include the two general categories, overexpenditures and emergency appropriations. Overexpenditures occur when expenditures recorded as "paid or charged" exceed available appropriation balances. Emergency appropriations occur when, subsequent to the adoption of a balanced budget, the governing body authorizes the establishment of additional appropriations based on unforeseen circumstances or for other special purposes as defined by statute. Overexpenditures and emergency appropriations are deducted from total expenditures in the calculation of operating results and are established as assets for Deferred Charges on the respective balance sheets. GAAP does not permit the deferral of overexpenditures to succeeding budgets. In addition, GAAP does not recognize expenditures based on the authorization of an appropriation. Instead, the authorization of special purpose expenditures, such as the preparation of tax maps or revaluation of assessable real property, would represent the designation of fund balance. The status of deferred charges at December 31, 2010 is set forth in Note 9.

<u>Compensated Absences</u> - expenditures relating to obligations for unused vested accumulated vacation and sick pay are not recorded until paid. GAAP requires that the amount which would normally be liquidated with expendable available financial resources be recorded as an expenditure in the Current Fund and the remaining obligations be recorded as a long-term obligation. The compensated absence liability at December 31, 2010 is set forth in Note 4.

<u>Property Acquired for Taxes</u> - is recorded in the Current Fund at the assessed valuation when such property was acquired and fully reserved. GAAP requires such property to be recorded at its market value.

<u>Sale of Municipal Assets</u> - Cash proceeds from the sale of Township owned property may be reserved until utilized as an item of anticipated revenue in a subsequent year budget. Year end balances of such proceeds are reported as a cash liability in the Current Fund. GAAP requires that revenue be recognized in the accounting period that the terms of sales contracts become legally enforceable.

<u>Interfunds</u> - advances in the Current Fund are reported as interfund receivables with offsetting reserves which are created by charges to operations. Income is recognized in the year the receivables are liquidated. GAAP does not require the establishment of an offsetting reserve.

<u>Inventories of Supplies</u> - The costs of inventories of supplies for all funds are recorded as expenditures at the time individual items are purchased. The costs of inventories are not included on the various balance sheets. GAAP requires that the cost of inventories be reflected on the balance sheet until utilized and expended.

<u>General Fixed Assets</u> - In accordance with the New Jersey Administrative Code, which differs in certain respects from GAAP, the Township has developed a fixed assets accounting and reporting system.

### C. Basis of Accounting (Continued)

### **General Fixed Assets (Continued)**

Fixed assets used in governmental operations (general fixed assets) are required to be accounted for in the General Fixed Assets Account Group. Public domain ("infrastructure") general fixed assets consisting of certain improvements other than buildings, such as roads, bridges, curbs and gutters, streets and sidewalks and drainage systems are not capitalized.

GAAP does not require utilization of a general fixed asset account group.

All fixed assets are valued at historical cost or estimated historical cost if actual historical cost is not available.

Depreciation is not recorded in the General Fixed Assets Account Group.

Expenditures for construction in progress are required to be recorded in the Capital Funds until such time as the construction is completed and put into operation.

Fixed assets acquired through grants in aid or contributed capital have not been accounted for separately.

During 2010 the following changes occurred in the fixed assets of the Township:

	<b>Balance</b> <b>Jan. 1, 2010</b>	Increase (Net)	Balance Dec. 31, 2010
General Fixed Assets Account Group:	Ottale 14 mo 10		
Land	\$ 6,531,802	\$	\$ 6,531,802
Buildings	7,625,923		7,625,923
Furniture, Fixtures and Equipment	23,976,418	872,209	24,848,627
	Ф 20 124 142	Ф 0 <b>72 2</b> 00	Ф 20 00 <i>C</i> 252
	\$ 38,134,143	\$ 872,209	\$ <u>39,006,352</u>

### D. Financial Statements

The GASB Codification requires the financial statements of a governmental unit to be presented in accordance with GAAP. The Township presents its financial statements in accordance with another comprehensive basis of accounting as promulgated by the Division which differs from the financial statements required by GAAP. In addition, the Division requires the financial statements to be referenced to the supplementary schedules. This practice differs from GAAP.

### E. Budgets and Budgetary Accounting

An annual budget is required to be adopted and integrated into the accounting system to provide budgetary control over revenues and expenditures. Budget amounts presented in the accompanying financial statements represent amounts adopted by the Township and approved by the Division in accordance with applicable statutes.

### NOTE 2. <u>CASH AND CASH EQUIVALENTS</u>

### A. Deposits

New Jersey statutes permit the deposit of public funds in institutions located in New Jersey which are insured by the Federal Deposit Insurance Corporation ("FDIC"), or by any other agencies of the United States that insure deposits or the State of New Jersey Cash Management Fund.

New Jersey statutes require public depositories to maintain collateral for deposits of public funds that exceed insurance limits as follows:

The market value of the collateral must equal five percent of the average daily balance of public funds; or

If the public funds deposited exceed 75 percent of the funds of the depository, the depository must provide collateral having a market value equal to 100 percent of the amount exceeding 75 percent.

All collateral must be deposited with the Federal Reserve Bank, the Federal Home Loan Bank Board or a banking institution that is a member of the Federal Reserve System and has capital funds of not less than \$25,000,000.

At year-end the carrying amount of the Township's deposits was \$12,456,479 and the bank balance amount was \$13,766,693. Of this amount \$750,000 was covered by federal depository insurance and a collateral pool under New Jersey's Governmental Unit Deposit Protection Act covered \$13,016,693.

### B. Investments

- a. When authorized by a cash management plan approved pursuant to N.J.S. 40A:5-14, the Township may use available funds for the purchase of the following types of securities which, if suitable for registry, may be registered in the name of the Township:
  - (1) Bonds or other obligations of the United States or obligations guaranteed by the United States.
  - (2) Government money market mutual funds.

### NOTE 2. CASH AND CASH EQUIVALENTS (CONTINUED)

### B. Investments (Continued)

- (3) Any obligation that a federal agency or a federal instrumentality has issued in accordance with an act of Congress, which security has a maturity date not greater than 397 days from the date of purchase, provided that such obligation bears a fixed rate of interest not dependent on any index or other external factor.
- (4) Bonds or other obligations of the Township, or bonds or other obligations of school districts of which the Township is a part or within which the school district is located.
- (5) Bonds or other obligations, having a maturity date not more than 397 days from the date of purchase, approved by the Division of Investments, New Jersey Department of the Treasury.
- (6) Municipal investment pools.
- (7) Deposits with the State of New Jersey Cash Management Fund established pursuant to section 1 of P.L. 1977, c. 281; or
- (8) Agreements for the repurchase of fully collateralized securities, if:
  - (a) the underlying securities are permitted investments pursuant to paragraphs (1) and (3) of this section;
  - (b) the custody of collateral is transferred to a third party;
  - (c) the maturity of the agreement is not more than 30 days;
  - (d) the underlying securities are purchased through a public depository as defined in section 1 of P.L. 1970, c. 236 (C.17:9-41);
  - (e) a master repurchase agreement providing for the custody and security of collateral is executed.
- b. Any investment instruments in which the security is not physically held by the Township shall be covered by a third party custodial agreement, which shall provide for the designation of such investments in the name of the Township and prevent unauthorized use of such investments.
  - c. Investments are further regulated and restricted in accordance with N.J.S. 40A:5-15.1.

The State of New Jersey Cash Management Fund is authorized by statute and regulations of the State Investment Council to invest in fixed income and debt securities which mature within one year. Collaterization of Fund investments is generally not required. "Other Than State" participants contribute up to one twentieth of one percent per year of the value of the aggregate units owned by them to establish a Reserve Fund, which is supplemented by the proportional interest of "Other Than State" participants in gains on investment transactions realized. The Reserve Fund is available to cover losses of "Other Than State" participants occasioned by the bankruptcy of an issuer of an investment held by the Fund and losses on sales of securities.

### NOTE 2. <u>CASH AND CASH EQUIVALENTS (CONTINUED)</u>

### C. Cash Management Plan

In accordance with N.J.S. 40A:5-14, every municipality shall adopt a cash management plan and shall deposit and invest its funds pursuant to that plan. The plan shall be approved annually by majority vote of the governing body and may be modified from time to time in order to reflect changes in federal or state law or regulations. The chief financial officer shall be charged with administering the plan.

When an investment in bonds maturing in more than one year is authorized, the maturity of those bonds shall approximate the prospective use of the funds invested.

The plan also requires a monthly report to the governing body summarizing all investments made or redeemed since the previous report and shall include, at a minimum, the specific detailed information as set forth in the statute.

### D. <u>Credit Risk Categories</u>

All bank deposits and investments as of the balance sheet date are classified as to credit risk by the following categories described below:

	Bank Balance	
	2010	2009
<b>Depository Account</b>		
Insured:		
FDIC	\$ 750,000	\$ 525,759
GUDPA	13,016,693	15,881,233
	\$ <u>13,766,693</u>	\$ <u>16,406,992</u>

### **Custodial Credit Risk - Deposits**

Custodial credit risk is the risk that, in the event of a bank failure, the government's deposits may not be returned to it. The Township does not have a formal policy for custodial credit risk

State law limits investments as noted above.

During the year, the Township had none of its idle funds invested in repurchase agreements collateralized by eligible securities. At the close of the year, no such investments were held by the Township.

### NOTE 3. DEBT

The Local Bond Law governs the issuance of bonds and notes to finance general municipal capital expenditures. Bonds are retired in serial installments within the statutory period of usefulness. Bonds issued by the Township are general obligation bonds, backed by the full faith and credit of the Township. Bond anticipation notes are issued to temporarily finance capital projects, prior to the issuance of serial bonds. The term of the notes cannot exceed one year but the notes may be renewed from time to time for a period not exceeding one year. All such notes must be paid no later than the tenth anniversary of the date of the original note. The State of New Jersey also prescribes that on or before the third anniversary date of the original note a payment of at least equal to the first legally payable installment of the bonds in anticipation of which such notes were issued be paid. A second legal installment must be paid if the notes are to be renewed beyond the fourth anniversary date of the original issuance and so on. Tax anticipation notes are issued if the cash on hand is not sufficient to carry on normal operations of the municipality at any time during the year. Such notes are authorized by a resolution adopted by the governing body.

### A. Long-Term Debt

The Township's long-term debt is summarized as follows:

### **General Capital Fund**

General Capital Luiu	
\$6,285,000 2001 Bonds due in annual installments ranging from	
\$615,000 to \$710,000 through 2012 at interest rates ranging	
from 4.25% to 4.35%	\$ 1,390,000
\$8,103,000 2004 Bonds due in annual installments ranging from	
\$690,000 to \$973,000 through 2015 at interest rates ranging	
from 4.00% to 4.25%	4,393,000
\$9,384,000 2006 Bonds due in annual installments ranging from	
\$719,000 to \$720,000 through 2020 at interest rates ranging	
from 4.00% to 4.50%	7,199,000
\$12,745,000 2010 Bonds due in annual installments ranging from	
\$500,000 to \$995,000 through 2024 at interest rates ranging	
from 3.00% to 4.00%	12,745,000
	\$ 25,727,000

### NOTE 3. DEBT (CONTINUED)

## A. <u>Long-Term Debt (Continued)</u>

## **General Capital Fund (Continued)**

The bonds mature serially in installments to the year 2024. Debt service requirements during the next five fiscal years and thereafter are as follows:

<u>Year</u>	<u>Principal</u>	<u> Interest</u>	<u>Total</u>
2011	\$ 2,680,000	\$ 938,663	\$ 3,618,663
2012	3,060,000	828,100	3,888,100
2013	2,550,000	723,408	3,273,408
2014	2,600,000	627,526	3,227,526
2015	2,643,000	526,769	3,169,769
2016-20	8,349,000	1,611,025	9,960,025
2021-24	3,845,000	304,955	4,149,955
	\$ 25,727,000	\$ <u>5,560,446</u>	\$ 31,287,446

## **Green Trust Loan Programs**

During 2001, the Township closed on a Green Trust Loan in the sum of \$185,825 for the Berkeley Recreation Acquisition at an interest rate of 2%. Additionally, during 2001, the Township received proceeds from a Green Trust Loan in the amount of \$409,630 for Veterans' Park Driving Range, at an interest rate of 2%. On December 19, 2007, the Township closed on a Green Trust Loan in the sum of \$500,000 for the Toms River Park at an interest rate of 2%. On May 19, 2008, the Township closed on a Green Trust Loan in the sum of \$289,203 for Toms River Park Phase II at an interest rate of 2%

Debt service requirements during the next five fiscal years and thereafter are as follows:

<u>Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
<del>2011</del>	\$ 75,462	\$ 21,977	\$ 97,439
2012	76,978	20,460	97,438
2013	78,526	18,913	97,439
2014	80,104	17,335	97,439
2015	81,714	15,725	97,439
2016-20	390,807	54,381	445,188
2021-25	243,697	21,874	265,571
2026-28	90,346	2,098	92,444
	\$ <u>1,117,634</u>	\$ <u>172,763</u>	\$ <u>1,290,397</u>

### NOTE 3. DEBT (CONTINUED)

## A. Long-Term Debt (Continued)

## **Environmental Infrastructure Trust Fund Loans**

During 2007, the Township entered into loan agreements funded by the New Jersey Environmental Trust in the amount of \$1,320,000 for Potters Creek. \$345,000 was funded by a trust loan with interest rates ranging from 3.40% to 5.00%. The remaining \$975,000 was funded by a fund loan with 0.00% interest. The loan matures in 2027.

During 2008, the Township entered into loan agreements funded by the New Jersey Environmental Trust in the amount of \$814,303 for storm water management, roadway and drainage improvements. \$405,000 was funded by a trust loan with interest rates ranging from 5.00% to 5.50%. The remaining \$409,303 was funded by a fund loan with 0.00% interest. The loan matures in 2021.

During 2010 the Township entered into a loan agreement funded by the New Jersey Environmental Trust in the amount of \$1,005,700 for storm water management. \$250,000 will be funded by a trust loan with interest rates ranging from 3.845% to 4.25%. The remaining \$755,700 will be funded by an interest fee fund loan. The loan is payable in installments commencing August 1, 2011 and maturing on August 1, 2029.

Debt service requirements during the next five fiscal years and thereafter are as follows:

<u>Year</u>	Principal	<u>Interest</u>	Total
2011	\$ 174,232	\$ 44,613	\$ 218,845
2012	180,547	42,212	222,759
2013	178,539	39,703	218,242
2014	176,504	37,177	213,681
2015	183,024	34,638	217,662
2016-20	939,077	127,387	1,066,464
2021-25	706,071	51,563	757,634
2026-28	371,118	10,575	381,693
	\$ 2,909,112	\$ 387,868	\$ 3,296,980

## NOTE 3. DEBT (CONTINUED)

## B. Short-Term Debt

The Borough had no short-term debt at December 31, 2010.

## C. Bonds and Notes Authorized but not Issued

At December 31, 2010, the Township had authorized but not issued bonds and notes as follows:

General Capital

\$ 3,319,171

## D. Borrowing Power

New Jersey statutes limit the debt of a municipality to 3.5% of the average of the last three preceding years equalized valuations of the taxable real estate and improvements. The Township's statutory net debt at December 31, 2010 was 0.52%. The Township's remaining borrowing power is 2.98%.

The summary of municipal debt for the last three years and the calculation of statutory net debt is presented in the Supplementary Data section of this report.

### E. Summary of Debt Service

During 2010 the following changes occurred in the outstanding debt of the Township:

	Balance Jan. 1, 2010	Issued	Retired	Balance Dec. 31, 2010
General Debt: Serial Bonds Bond Anticipation Notes	\$ 15,627,000 10,847,000	\$ 12,745,000	\$ 2,645,000 10,847,000	\$ 25,727,000
Green Trust Loans NJEIT Loans	1,191,609 2,042,499	1,005,699	73,975 139,086	1,117,634 2,909,112
	\$ 29,708,108	\$ 13,750,699	\$ 13,705,061	\$ 29,753,746

### NOTE 4. ACCRUED SICK AND VACATION BENEFITS

As discussed in Note 1 and in accordance with accounting principles prescribed by the State of New Jersey, the cash basis of accounting is followed for recording the Township's liability related to unused vacation and sick pay. The Township permits certain employees within limits to accumulate unused vacation and sick pay, which may be taken as time off or paid at a later date at an agreed upon rate. The estimated current cost of such unpaid compensation approximates \$2,902,277 and \$3,725,473 at December 31, 2010 and 2009, respectively. A reserve is maintained in the Other Trust Fund and had no balance as of December 31, 2010. In accordance with New Jersey accounting principles, this amount is not reported as an expenditure or liability in the accompanying financial statements.

### NOTE 5. FUND BALANCES APPROPRIATED

The fund balances at December 31, 2010 which have been proposed to be utilized as Current Fund anticipated revenue in the year ending December 31, 2011 is \$1,090,000.

## NOTE 6. TAXES COLLECTED IN ADVANCE

Taxes collected in advance set forth as cash liabilities in the financial statements, are as follows:

	Balance December 31		
	2010	_2009_	
Prepaid Taxes	\$ 1,037,482	\$ 980,506	

## NOTE 7. ASSESSMENT AND COLLECTION OF PROPERTY TAXES

New Jersey statutes require that taxable valuation of real property be prepared by the Township Tax Assessor as of October 1 in each year and filed with the County Board of Taxation (the "Board") by January 10 of the following year. Upon the filing of certified adopted budgets by the Township, Regional School District and County, the tax rate is struck by the Board based on the certified amounts in each of the taxing districts for collection to fund the budgets. Pursuant to statute, this process is to be completed on or before May 3, with a completed duplicate of the tax rolls to be delivered to the Township Tax Collector (the "Collector") on or before May 13th.

Tax bills are prepared then mailed by the Collector of the Township annually and set forth the final tax for the tax year. The bill contains a credit for preliminary amounts billed previously with the balance payable in equal installments on August 1st and November 1st of the tax year. In addition the property owner receives a preliminary bill for the succeeding year based on one half of the prior year's tax. The preliminary payments are due and payable on February 1st and May 1st. The N.J. Statutes allow a grace period of 10 days for each payment period and the Township granted this option to taxpayers. Taxes become delinquent if not paid on the installment dates and become subject to interest penalties of 8% or 18% of the amount delinquent. If taxes are delinquent on or after April 1st of the succeeding year, the delinquent amount is subject to "Tax Sale" which places a tax lien on the property allowing the holder to enforce the tax lien by collection or foreclosure. New Jersey property tax laws establish a tax lien on real estate as of January 1st of the current tax year even though the amount due is not known.

## NOTE 8. DEFERRED CHARGES TO FUTURE TAXATION FUNDED AND UNFUNDED

Upon the authorization of capital projects, the Township establishes deferred charges for the cost of the capital projects to be raised by future taxation. Funded deferred charges relate to permanent debt issued, whereas unfunded deferred charges relate to temporary or non-funding of the authorized cost of capital projects. According to the New Jersey Statutes Annotated 40A:2-4, the Township may levy taxes on all taxable property within the local unit to repay the debt. Annually, the Township raises the debt requirements for the particular year in the current budget. As funds are raised, the deferred charges are reduced.

## NOTE 9. DEFERRED CHARGES TO BE RAISED IN SUCCEEDING BUDGETS

As noted in Note 1, certain expenditures are required to be deferred to budgets of succeeding years. At December 31, 2010, the following deferred charges are shown on the balance sheet of the various funds:

	Balance <u>Dec. 31, 2010</u>	2011 Budget Appropriation	Balance to Succeeding Budgets
Current Fund:			
Special Emergency Authorizations			
(N.J.S. 40A:4-55)			
Revaluation	\$ <u>290,000</u>	\$ <u>290,000</u>	\$ <u>-O-</u>

## NOTE 10. PENSION PLANS

The Township contributes to two cost-sharing multiple-employer defined benefit pension plans, the Public Employees' Retirement System ("PERS") and the Police and Firemen's Retirement System ("PFRS"), which are administered by the New Jersey Division of Pensions and Benefits. These plans provide retirement, disability, annual cost-of-living adjustments and death benefits to plan members and their beneficiaries. Each plan has a Board of Trustees that implement benefit provisions which are established and amended by State statute. The Division issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained by writing to:

State of New Jersey Division of Pensions and Benefits P.O. Box 295 Trenton, New Jersey 08625-0295

The contribution requirements of plan members are determined by State statute. Plan members enrolled in the PERS are required to contribute 5% of their annual covered salary. Plan members enrolled in the PFRS are required to contribute 8.5% of their annual covered salary. The Township's contributions to the various plans, equal to the required contributions for each year, were as follows:

<b>Year</b>	PERS	<u>PFRS</u>
2010	\$ 681,713	\$ 1,494,641
2009	334,559	859,198
2008	488,706	556,104

## NOTE 11. OTHER POST-EMPLOYMENT BENEFITS

### **Plan Description**

The Township contributes to the State Health Benefits Program ("SHBP"), a cost-sharing, multiple-employer defined benefit post-employment healthcare plan administered by the State of New Jersey Division of Pensions. SHBP was established in 1961 under N.J.S.A. 52:14-17.25 et seq., to provide health benefits to State employees, retirees, and their dependents. Rules governing the operation and administration of the program are found in Title 17, Chapter 9 of the New Jersey Administrative Code. SHBP provides medical, prescription drugs, mental health/substance abuse, and Medicare Part B reimbursement to retirees and their covered dependents.

The SHBP was extended to employees, retirees, and dependents of participating local public employers in 1964. Local employers must adopt a resolution to participate in the SHBP. In 1990, the Township authorized participation in the SHPB's post-retirement benefit program through Resolution Number 89-256. The Township adopted the provisions of Chapter 88, P.L. 1974 that provides medical benefits to any employee who has over 25 years of pension service credit.

The State Health Benefits Commission is the executive body established by statute to be responsible for the operation of the SHBP. The State of New Jersey Division of Pensions and Benefits issues a publicly available financial report that includes financial statements and required supplementary information for the SHBP. That report may be obtained by writing to: State of New Jersey Division of Pensions and Benefits, P.O. Box 295, Trenton, NJ 08625-0295 or by visiting their website at <a href="https://www.state.nj.us/treasury/pensions">www.state.nj.us/treasury/pensions</a>.

### **Funding Policy**

Participating employers are contractually required to contribute based on the amount of premiums attributable to their retirees. Post-retirement medical benefits under the plan have been funded on a pay-as-you-go basis since 1994. Prior to 1994, medical benefits were funded on an actuarial basis.

Contributions to pay for health premiums of participating retirees in the SHBP are billed to the Township on a monthly basis.

The Township contributions to SHBP for the years ended December 31, 2010, 2009 and 2008 were \$1,092,387, \$1,019,254 and \$892,254, respectively, which equaled the required contributions for each year. There were approximately 84, 79, and 72 retired participants eligible at December 31, 2010, 2009 and 2008, respectively.

### NOTE 12. RISK MANAGEMENT

The Township is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The Township is a member of the Ocean County Municipal Joint Insurance Fund, and the Municipal Excess Liability Fund, public entity risk pools currently operating as a common risk management and insurance programs for municipalities within the state. The Township pays an actuarially determined annual assessment to Garden State Municipal Joint Insurance Fund for its insurance coverage and that of the Municipal Excess Liability Fund. Supplemental assessments may be levied to supplement the funds. The Township has not been notified on any supplemental assessments.

Settled claims resulting from these risks have not exceeded insurance coverage in any of the past three years.

### NOTE 13. SCHOOL TAXES

Local District School and Regional School Taxes have been raised and liabilities deferred. Section 13 of P.L. 1991, C. 63 required that any municipality that levied school taxes on a school year basis shall defer from the 1991 municipal purposes tax levy at least 25% of the amount allowable to be deferred (which is 50% (fifty percent) of the levy). The remainder of the allowable amount shall be deferred from the levy in each of the next three years (1992-1994). The amounts so deferred shall be regarded as fund balance and shall be used to offset the local property tax levy for local purposes. In 1992 at least 50% of the amount allowable to be deferred from the 1992 tax levy was required to offset the 1993 local property tax levy and the total amount of deferral at December 31, 1993 was 75% of the amount allowable to be deferred based on the 1993 tax levy.

In 1994 Section 13, P.L. 1991, C. 63 was amended to provide municipalities with the option to determine the percentage if any of the amount allowable to be deferred to offset the local property tax levy for local purposes.

	Local District School Tax Balance December 31			School Tax December 31
	2010	2009	2010_	2009
Balance of Tax	\$ 13,717,413	\$12,640,935	\$ 8,943,781	\$ 8,403,393
Deferred	13,717,413	12,640,935	8,943,781	<u>8,403,393</u>
Tax Payable	\$	\$	\$	\$

## NOTE 14. CONTINGENT LIABILITIES

## State and Federal Financial Assistance

The Township receives financial assistance from the State of New Jersey and the U.S. government in the form of grants. Entitlement to the funds is generally conditional upon compliance with terms and conditions of the financial assistance agreements and applicable regulations, including the expenditure of the funds for eligible purposes. Substantially all grants, entitlements and cost reimbursements are subject to financial and compliance audits by grantors. As a result of these audits, costs previously reimbursed could be disallowed and require repayment to the grantor agency. As of December 31, 2010, the Township estimates that no material liabilities will result from such audits.

## **Major Tax Assessments**

It was noted that there were no assessments in excess of 1% of the total assessed valuation during the 2010 year.

## **Pending Litigation**

There are actions which have been instituted against the Township which are either in the discovery stage or whose final outcome cannot be determined at the present time. In the opinion of the administration, the amount of ultimate liability with respect to these actions will not materially affect the financial position of the Township.

It is the opinion of the Township officials that there is no litigation threatened or pending that would materially affect the financial position of the Township or adversely affect the Township's ability to levy, collect and enforce the collection of taxes or other revenue for the payment of its bonds or other obligations.

### NOTE 14. CONTINGENT LIABILITIES (CONTINUED)

## **Pending Litigation (Continued)**

The Township officials believe that negligence and other types of liability suits, of which the Township is aware, appear to be within the stated policy limits and would be deferred by the respective carriers.

## NOTE 15. <u>INTERFUND RECEIVABLES AND PAYABLES</u>

The following interfund balances remained on the balance sheets at December 31, 2010:

	Interfund	Interfund
	<u>Receivable</u>	<u>Payable</u>
Current Fund	\$ 399,552	\$
Grant Fund		253,493
Animal Control Trust Fund		43
Trust Other Fund	25,965	55,290
Payroll Fund		115,986
Capital Fund		705
	\$ <u>425,517</u>	\$ <u>425,517</u>

## NOTE 16. LENGTH OF SERVICE AWARD PROGRAM

On January 18, 1977 the voters of the Township approved the creation of a Length of Service Award Program ("LOSAP"). Subsequently, the Division approved the Township's LOSAP plan, provided by VALIC. The purpose of this plan is to enhance the Township's ability to retain and recruit volunteer firefighters and volunteer members of emergency service squads.

VALIC will provide for the benefit of participants, a multi-fund variable annuity contract as its funding vehicle. The plan shall provide for a fixed annual maximum contribution of \$1,150 for the fire companies and first aid squads to each eligible volunteer who accumulates minimum service points based on criteria established by Township Ordinance No. 2002-34. The Township's contribution shall be included in the current year's budget.

All amounts awarded under a length of service award program shall remain the asset of the sponsoring agency; the obligation of the sponsoring agency to participating volunteers shall be contractual only; and no preferred or special interest in the awards made shall accrue to such participants. Such money shall be subject to the claims of the sponsoring agency's general creditors until distributed to any or all participants.

Township contributions for the year ended December 31, 2009 totaling \$255,549 were disbursed in August of 2010. The Township's contribution for the year ended December 31, 2010 is \$215,024 and was paid out in October of 2011. We have reviewed the plan for the year ended December 31, 2010 in accordance with the American Institute of Certified Public Accountants (AICPA) Statement of Standards for Accounting and Review Services in conjunction with the 2010 audit of the Township's financial statements.

## TOWNSHIP OF BERKELEY

**COUNTY OF OCEAN** 

PART II

**SUPPLEMENTARY DATA** 

SUPPLEMENTARY SCHEDULES

YEAR ENDED DECEMBER 31, 2010

## **COMPARATIVE SCHEDULE OF TAX RATE INFORMATION**

	<u>2010</u>	2009	2008
Tax Rate	\$ <u>1.819</u>	\$ 3.347	\$ <u>3.268</u>
Apportionment of Tax Rate			
Municipal	.500	.959	.906
Municipal Open Space	.005	.010	.010
County	.379	.736	.738
Local School District	.921	.975	.957
County Open Space	.014	.667	.657
Assessed Valuation			
2010	\$ 5,181,066,605		
2009		\$ 2,702,326,362	
2008			\$ 2,679,924,665

## COMPARISON OF TAX LEVIES AND COLLECTION CURRENTLY

A study of this tabulation could indicate a possible trend in future tax levies. A decrease in the percentage of current collection could be an indication of a probable increase in future levies.

		Currently		
		Cash	Percentage	
<u>Year</u>	Tax Levy	<u>Collection</u>	of Collection	
2010	\$ 94,445,148	\$ 91,457,924	96.83%	
2009	90,845,577	88,725,383	97.66%	
2008	88,097,099	86,427,505	98.10%	

## **DELINQUENT TAXES AND TAX TITLE LIENS**

This tabulation includes a comparison, expressed in percentage, of the total of delinquent taxes and tax title liens in relation to the tax levies of the last three years.

	Amount	Amount of		
Year Ended	of Tax D	Delinquent	Total	Percentage
December 31	Title Liens	Taxes	<b>Delinquent</b>	of Tax Levy
2010	\$ 208,883	\$ 2,465,165	\$ 2,674,048	2.83%
2009	174,411	1,948,732	2,123,143	2.34%
2008	129,212	1,602,034	1,731,246	1.97%

## PROPERTY ACQUIRED BY TAX TITLE LIEN LIQUIDATION

The value of property acquired by liquidation of tax title liens on December 31, on the basis of the last assessed valuation of such properties in the year of acquisition, is summarized as follows:

<b>Year</b>	<u>Amount</u>
2010	\$ 6,361,398
2009	6,340,914
2008	6,340,914

## COMPARATIVE SCHEDULE OF FUND BALANCES

Year	Balance <u>December 31</u>	Utilized in Budget of Succeeding Year
Current Fund		
2010	\$ 1,100,145	\$ 1,090,000
2009	318,180	555,000
2008	1,102,816	1,050,000
2007	2,159,188	2,130,000
2006	2,241,221	1,850,000

## **SUMMARY OF MUNICIPAL DEBT**

	<b>Year 2010</b>	<u>Year 2009</u>	<b>Year 2008</b>
Issued and Outstanding			
General:			
Bonds, Notes and Loans	\$ 29,753,746	\$ <u>29,708,107</u>	\$ 30,924,405
Less:			
Deductions:			
Open Space Trust (N.J.S.A. 40A:2-44(h))	1,184,728	1,240,395	1,296,977
Refunding Bonds (N.J.S.A. 40A:2-52)		1.0.10.005	323,390
Total Deductions	1,184,728	1,240,395	1,620,367
Net Debt Issued	28,569,018	28,467,712	<u>29,304,038</u>
Authorized but not Issued General:			
Bonds and Notes	3,319,171	_3,942,891	623,024
Net Bonds and Notes Issued and Authorized but not Issued	\$ <u>31,888,189</u>	\$ 32,410,603	\$ <u>29,927,062</u>

## SUMMARY OF STATUTORY DEBT CONDITION - ANNUAL DEBT STATEMENT

The summarized statement of debt condition which follows is prepared in accordance with the required method of setting up the Annual Debt Statement and indicates a Statutory Net Debt of 0.52%

	Gross Debt	<b>Deductions</b>	Net Debt
Local School District Debt	\$ 17,915,000	\$ 17,915,000	\$ -0-
Regional School District Debt	3,532,694	3,532,694	-0-
General Debt	33,143,889	1,184,728	31,959,161
	\$ <u>54,591,583</u>	\$ 22,632,422	\$ <u>31,959,161</u>

Net Debt \$31,959,161 divided by Equalized Valuation basis per N.J.S.A. 40A:2-6 as amended \$6,152,743,807 = .0.52%.

## **BORROWING POWER UNDER N.J.S.A. 40A:2-6**

3.5% of Equalized Valuation Basis (Municipal) Net Debt	\$ 215,346,033 _31,959,161
Remaining Borrowing Power	\$ <u>183,386,872</u>

A Revised Annual Debt Statement should be filed by the Chief Financial Officer.

\* \* \* \* \* \* \* \* \* \* \* \* \* \* \* \* \* \* \*

## OFFICIALS IN OFFICE AND SURETY BONDS

The following officials were in office at December 31, 2010:

Name	Position	Amount of Bond
Jason Varano	Mayor	<b>Part 1</b>
Carmen F. Amato, Jr.	President	
Karen Davis	Vice President	
Nathan Abbe	Councilperson	
Peter J. Mustarado	Councilperson	
Judith Noonan	Councilperson	
Frances Siddons	Councilperson	
Anne Wolff	Councilperson	
Leonard Roeber	Administrator	
Beverly Carle	Township Clerk	
Geraldine Dorso	Tax Collector	\$ 442,000
Frederick C. Ebenau	Chief Financial Officer	100,000
John J. Sheehy	Municipal Court Judge	38,000 *
Aileen Alonzo	Court Administrator	38,000 *
Patrick Sheehan	Township Attorney	

A Public Employee Dishonesty Blanket Bond covering municipal employees in the amount of \$250,000 was in effect with the Garden State Municipal Joint Insurance Fund. This bond is subject to deductibles based upon other required coverages.

<sup>\*</sup> Municipal Court Blanket Bond

## **CURRENT FUND**

Exhibit A-4

## **SCHEDULE OF CASH - TREASURER**

Balance December 31, 2009		\$ 3,679,001.74
Increased by Receipts: Prepaid Taxes Tax Overpayments State of New Jersey (Ch. 20, P.L. 1971) Miscellaneous Revenue not Anticipated Taxes Receivable Tax Title Liens Receivable Revenue Accounts Receivable Revenue Reserve - Garden State Trust Interfunds: Other Funds	\$ 1,037,481.89 136,361.85 2,300,085.28 169,066.46 90,078,399.48 7,458.32 7,720,569.60 42,590.00 7,402,726.82	
Grant Fund	464,557.96	109,359,297.66 113,038,299.40
Decreased by Disbursements:  Emergency Note Payable Tax Overpayments Refunded Due to Municipal Utility Authority (Net) Accounts Payable 2010 Budget Appropriations 2009 Budget Appropriations County Taxes Payable Regional School Tax Local School District Tax Prior Year Refunds Revaluation Sale Tax Payable (Net) Interfunds: Other Funds	290,000.00 75,416.94 340.54 51,558.43 35,653,543.39 1,154,120.45 20,415,124.51 18,615,138.36 27,461,502.99 20,484.75 180,496.76 125.25 5,458,148.46 604.074.59	
Grant Fund	604,074.59	109,980,075.42
Balance December 31, 2010		\$ 3,058,223.98

## CURRENT FUND

Exhibit A-5

# SCHEDULE OF TAXES RECEIVABLE AND ANALYSIS OF PROPERTY TAX LEVY

Balance	De	\$ 7,249.74 33,005.68	40,255.42 2,424,909.62	\$ 2,465,165.04		\$ 94,445,147.71						\$ 94,445,147.71
	Cancelled	\$ 129.92 10,660.65	10,790.57 508,867.70	\$ 519,658.27								
Transferred to Tax		\$ 6,875.31	6,875.31 53,445.92	\$ 60,321.23	\$ 94,243,613.85		\$ 28,537,980.00 19,155,526.02		20.369 848.72		26,381,792.97	
Due from	State	\$ 1,000.00	1,000.00 2,303,611.35	\$ 2,304,611.35								
Collections		\$ 4,325.20 19,149.48 1,881,117.47	1,904,592.15 88,173,807.33	\$ 90,078,399.48				\$ 16,884,236.58 1,928,048.63 765,727.01	/45,128.38 46,708.12	270,830.29 25,917,621.82	00.040.001	
Colle	2009	\$ 467.87 37,206.95	37,674.82 980,505.79	\$ 1,018,180.61								
Added	A	\$ /50.00 37,407.52	38,157.52	\$ 38,157.52					ses			
	2010 Levy	3,653.62 10,644.86	14,298.48 94,445,147.71	\$ 94,459,446.19	ty Tax Levy axes		Fax (Abstract) (Abstract)	(Abstract) (Abstract)	Due County for Added and Omitted Taxes tal County Taxes	sal Purposes Levied		
Balance	ا ۵	2007 3 5,375.20 2008 24,343.39 2009 1,920,813.68	1,948,732.27	\$ 1,948,732.27	Analysis of 2010 Property Tax Levy Tax Yield: General Purpose Tax Added and Omitted Taxes		Tax Levy: Local District School Tax (Abstract) Regional School Tax (Abstract) County Taxes:	County Tax (Abstract) County Library Tax (Abstract) County Health Tax (Abstract) County Open Space Tax (Abstract)	Due County for Add	Local Open Space Tax Local Tax for Municipal Purposes Add: Additional Tax Levied		

## **CURRENT FUND**

Exhibit A-6

## SCHEDULE OF TAX TITLE LIENS

Balance December 31, 2009		\$ 174,411.48
Increased by: Transfers from Taxes Receivable	\$ 60,321.23	
Interest and Costs Accrued at Tax Sale	2,092.13	
		<u>62,413.36</u> <u>236,824.84</u>
Decreased by:		,
Receipts	7,458.32	
Transferred to Foreclosed Property	20,483.74	
		27,942.06
Balance December 31, 2010		\$ 208,882.78

## Sheet 1 of 2 Exhibit A-7 SCHEDULE OF REVENUE ACCOUNTS RECEIVABLE CURRENT FUND

	Balance Dec. 31, 2009		Accrued in 2010		Collections	Balance Dec. 31, 2010
Licenses:						A Proposition of the Control of the
Alcoholic Beverages	↔	↔	46,376.00	<del>6/</del> 3	46,376.00	↔
Other			4,073.00		4,073.00	
Fees and Permits			290,573.36		290,573.36	
Fines and Costs						
Municipal Court	11,286.00		151,906.82		154,202.55	8,990.27
Interest on Investments and Deposits			32,475.97		32,475.97	
Interest and Costs on Taxes			382,993.27		382,993.27	
Beach Admission Fees			98,233.00		98,233.00	
Municipal Golf Course			672,193.82		672,193.82	
Berkeley Township Board of Education - Trash			65,604.00		65,604.00	
Water and Cable Franchise Fees			213,002.85		213,002.85	
Hotel and Motel Occupancy Tax			25,840.28		25,840.28	
Central Regional Board of Education - Trash State Aid:			10,000.00		10,000.00	
Energy Receipts Tax			4.213.875.00		4.213.875.00	
Garden State Trust Fund			63,884.28		63,884.28	
Special Items of Revenue:						
Interlocal Services Agreements:						
Animal Control Services		•	24,026.73		24,026.73	
Fire Protection			25,000.00		25,000.00	
Berkeley Board of Education Fuel Facilities			112,820.59		112,820.59	
Central Regional Board of Education Fuel Facilities			174,742.30		174,742.30	

## Exhibit A-7 Sheet 2 of 2 Dec. 31, 2010 8,990.27 Balance 239,806.00 457,245.44 51,952.69 26,835.56 250,000.00 81,299.00 2,145,533.42 294,463.03 5,442.00 \$ 10,388,814.07 49,725.50 130,592.72 46,001.71 Collections 69 SCHEDULE OF REVENUE ACCOUNTS RECEIVABLE 51,952.69 5,442.00 \$ 10,386,518.34 26,835.56 49,725.50 250,000.00 239,806.00 81,299.00 457,245.44 2,145,533.42 130,592.72 294,463.03 46,001.71 Accrued in 2010 6 CURRENT FUND Dec. 31, 2009 11,286.00 Balance 4 Surplus - Berkeley Township Municipal Utility Authority Surplus - Berkeley Township Sewer Authority Reserve for Debt Service - General Capital Health Coverage - Employee Percentage Senior/Veteran Administration Fee General Capital Fund Balance Refuge Revenue Sharing Act Proceeds from Land Sale Ocean County Recycling FEMA Reimbursements Uniform Fire Safety Act Open Space Trust Fund Other Special Items:

Reserve for: Receipts

Garden State Trust Fund

Interfunds

2,604,360.19

\$ 10,388,814.07

63,884.28

7,720,569.60

## CURRENT FUND

## Exhibit A-8

# SCHEDULE OF DEFERRED CHARGES N.J.S. 40A:4-55

			1/5 of			
Date		Net Amount	Net Amount	Balance	2010 Budget	Balance
Authorized	Improvement Description	Authorized	Authorized	Dec. 31, 2009	Appropriation	Dec. 31, 2010
1/24/2006	Tax Map and Revaluation Program	\$ 1,450,000.00	\$ 290,000.00	\$ 580,000.00	\$ 290,000.00	\$ 290,000.00

	CURR	CURRENT FUND			Ex	Exhibit A-9
	SCHEDULE OF APP	ULE OF APPROPRIATION RESERVES	CRVES		Sh	Sheet 1 of 5
OPERATIONS WITHIN CAPS	Balance Dec. 31, 2009	Reserve for Encumbrances	Balance After Transfers	Paid or Charged	= -	Balance Lapsed
General Government Functions General Administration Salaries and Wages Other Expenses	\$ 2,637.96 2,531.91	\$ 464.50	\$ 2,637.96 5,996.41	\$ 2,440.73 5,378.33	<del>59</del>	197.23
Salaries and Wages Other Expenses Office of the Mayor	816.58 206.71	92.50	816.58 299.21	101.00		816.58 198.21
Other Expenses  Township Council	466.98	102.36	569.34	102.36		466.98
Salaries and Wages Other Expenses	767.96		767.96 1,056.00	767.96		1,056.00
Salaries and Wages Other Expenses	2,019.82 8,135.98	3,788.02	2,019.82 16,924.00	2,019.82 15,752.26		1,171.74
Salaries and Wages Other Expenses Reviente Administration (Tax Collection)	2,927.08 3,950.26	195.00	2,927.08 4,145.26	2,927.08		3,355.26
Salaries and Wages Other Expenses Tay Assessment Administration	8,896.31 5,184.14	188.04	8,896.31 5,372.18	6,652.12 1,821.44		2,244.19 3,550.74
Salaries and Wages Other Expenses	2,567.63 364.40	323.30	2,567.63 687.70	2,567.63 644.30		43.40
Other Expenses Municipal Court:	13,947.91	2,919.37	31,679.65	31,679.65		
Salaries and Wages Other Expenses	3,945.57 2,792.11	2,783.63	3,945.57 5,575.74	3,945.57 2,975.59		2,600.15

,	CURRI	CURRENT FUND			Exhibit A-9
	SCHEDULE OF APPR	ULE OF APPROPRIATION RESERVES	RVES		Sheet 2 of 5
Datie Defender (Dr. 1007, 2007)	Balance Dec. 31, 2009	Reserve for Encumbrances	Balance After Transfers	Paid or Charged	Balance Lapsed
Fublic Detellate (F.L. 1997, \$250) Other Expenses Fracingaring Sarrions	\$ 10,142.32	↔	\$ 10,142.32	↔	\$ 10,142.32
Edgineering Services Other Expenses Economic Davidonment According	24,635.39	18,935.61	43,571.00	27,077.01	16,493.99
Salaries and Wages Other Expenses  Land Use Administration	7.92 25.00	20.00	7.92 75.00		7.92 75.00
Planning Board / Director of Planning Other Expenses	21,395.20	8,121.97	6,704.01	6,704.01	
Other Expenses Division of Zoning	18,697.03	12,332.78	5,968.53	5,968.53	
Salaries and Wages Other Expenses	1,141.53	348.10	1,141.53 528.06	1,141.53 188.10	339.96
Coung Doard of Adjustinent Other Expenses	9,018.53	3,872.00	6,890.53	6,359.36	531.17
Workers Compensation  Public Safety Functions	2,540.20		2,540.20		2,540.20
Folice Department Salaries and Wages Other Expenses	75,375.52 19,280.81	60,138.18	79,060.44 64,418.99	79,060.44 50,624.45	13,794.54
Salaries and Wages Other Expenses Aid to Volunteer Fire Companies	412.77 5,383.31	1,158.98	412.77 2,921.98	412.77 2,824.95	97.03
Salaries and Wages Other Expenses	148.51 943.71	62,766.51	1,549.56 63,710.22	59,423.59	1,549.56

	CURR	CURRENT FUND			Exhibit A-9
SCI	HEDULE OF APPI	SCHEDULE OF APPROPRIATION RESERVES	ERVES		Sheet 3 of 5
	Balance Dec. 31, 2009	Reserve for Encumbrances	Balance After Transfers	Paid or Charged	Balance Lapsed
Fire Department Salaries and Wages Other Expenses Municipal Prosecutor:	\$ 6.06	\$ 6,770.13	\$ 6.06 12,575.92	\$ 6.06	\$ 8,133.19
Other Expenses  Public Works Functions	5,008.00	2,916.00	2,916.00	2,916.00	
Streets and Roads Maintenance: Salaries and Wages Other Expenses Contractual	996.31 144,972.19	6,660.74 25,739.85	4,161.21 7,657.05 220,979.53	4,161.21 6,499.42 220,739.68	1,157.63 239.85
Salaries and Wages Other Expenses Other Diblic World Emotions/ Duilding Demolities	478.40 354.47	514.41	478.40 868.88	478.40 634.47	234.41
Other Expenses Sanitation/Solid Waste Collection:		8,942.92	8,942.92	8,825.00	117.92
Solid Waste Collection/Recycling	27,396.33 12,806.90	42,353.08	27,396.33 45,159.98	27,396.33 39,555.84	5,604.14
Salaries and Wages Other Expenses Buildings and Grounds:	14,204.13 13,215.18	6,776.14	14,204.13 9,991.32	14,204.13 8,891.28	1,100.04
Salaries and Wages Other Expenses Equipment Maintenance	6,845.46 1,127.59	3,385.63	6,845.46 4,513.22	6,446.40 3,082.12	399.06 1,431.10
Salaries and Wages Other Expenses Health and Himan Sorvices	20,172.46 2,293.37	4,360.11	20,172.46 6,653.48	19,847.96 4,415.12	324.50 2,238.36
Environmental Health Services Salaries and Wages Other Expenses	150.00	50.00	150.00		150.00

	CURR	CURRENT FUND			Exhibit A-9
VЛ	SCHEDULE OF APPROPRIATION RESERVES	ROPRIATION RESE	RVES		Sheet 4 of 5
	Balance Dec. 31, 2009	Reserve for Encumbrances	Balance After Transfers	Paid or Charged	Balance Lapsed
Animal Control Services  Salaries and Wages Other Expenses  Parks and Recreation  Parks and Recreation	\$ 8,948.53 2,198.01	\$ 1,832.89	\$ 8,948.53 4,030.90	\$ 8,948.53 1,852.89	\$ 2,178.01
Salaries and Wages Other Expenses Recreation Services and Programs/Colf Course	779.72 4,454.67	370.29	4,502.39 4,824.96	3,540.82 1,587.57	961.57 3,237.39
Salaries and Wages Other Expenses Maintenance of Parks	4,621.35 8,226.33	1,251.58	5,653.19 4,477.91	5,653.19 1,720.02	2,757.89
Salaries and Wages Other Expenses Utilities and Bulk Purchases	5,069.64 7,470.85	1,904.84	5,550.04	5,550.04 2,723.77	6,651.92
Other Expenses Street Lighting	23.48	3,950.64	27,409.44	27,310.34	99.10
Other Expenses soline	4,497.48	44,644.34	49,141.82	44,644.34	4,497.48
Other Expenses  Landfill/Solid Waste Disnosal Costs	35,213.80	32,435.86	67,649.66	58,264.46	9,385.20
Other Expenses/Tipping  Code Enforcement and Administration  Other Code Enforcement Functions:	50,450.90		48,269.66		48,269.66
Salaries and Wages Other Expenses Total Operations within Caps Contingent	2,011.64 570.33 649,895.67 4,793.91	605.00 374,045.30	2,011.64 1,175.33 1,023,940.97 4,793.91	1,563.44 605.00 856,857.14	448.20 570.33 167,083.83 4,793.91
anons winni Caps including Commigen	024,007.30	374,043.30	1,028,734.00	836,837.14	1/1,8//./4

## Sheet 5 of 5 Exhibit A-9 SCHEDULE OF APPROPRIATION RESERVES CURRENT FUND

STATUTORY EXPENDITURES WITHIN CAPS	Balance Dec. 31, 2009	Reserve for Encumbrances	Balance After Transfers	Paid or Charged	Balance Lapsed
Contribution to: Social Security System Total Appropriations within Caps	\$ 29,421.32 684,110.90	\$ 374,045.30	\$ 29,421.32 1,058,156.20	\$ 27,612.85	\$ 1,808.47 173,686.21
OPERATIONS EXCLUDED FROM CAPS Length of Service Awards Program (N.J.A.C. 5:30-14.25) Other Expenses	240,000.00		240,000.00	217,605.00	22,395,00
Stormwater and Water Pollution (N.J.S.A. 40A: 4-45.3(cc)) Other Expenses	35.80	6.056.67	6.092.47	6.092.47	
Recycling Enhancement Act (P.L. 2007, c. c.311) Other Expenses	7,980.04	40,646.34	48,626.38	40,116.99	8,509.39
Interlocal Municipal Service Agreements Ocean County Health - Animal Control Other Expenses	9,804.00	1,383.00	11,187.00	5,286.00	5,901.00
Fire Protection - South Toms River Other Expenses Animal Control - Pine Beach, South Seaside Park,		3,450.00	3,450.00	550.00	2,900.00
Ocean Gate Salaries and Wages Total Operations excluded from Caps	3,641.50	51,536.01	3,641.50	269,650.46	3,641.50
Total General Appropriations	\$ 945,572.24	\$ 425,581.31	\$ 1,371,153.55	\$ 1,154,120.45	\$ 217,033.10

## **CURRENT FUND**

Exhibit A-10

## SCHEDULE OF LOCAL DISTRICT SCHOOL TAX

Balance December 31, 2009: School Tax Deferred	\$ 12,640,935.50
Increased by: Levy for School Year July 1, 2010 to June 30, 2011	28,537,980.00 41,178,915.50
Decreased by: Disbursements	27,461,502.99
Balance December 31, 2010:	

School Tax Deferred

## SCHEDULE OF REGIONAL SCHOOL TAX

Exhibit A-11

\$ 13,717,412.51

Balance December 31, 2009: School Tax Deferred	\$ 8,403,393.29
Increased by: Levy for School Year July 1, 2010 to June 30, 2011	19,155,526.02 27,558,919.31
Decreased by: Disbursements	18,615,138.36
Balance December 31, 2010: School Tax Deferred	\$ 8,943,780.95

## **CURRENT FUND**

## Exhibit A-12

## SCHEDULE OF COUNTY TAXES PAYABLE

Balance December 31, 2009		\$ 91,983.91
2010 Tax Levy: County Tax (Abstract) County Library Tax (Abstract) County Health Tax (Abstract) County Open Space Tax (Abstract) Due County for Added and Omitted Taxes	\$ 16,884,236.58 1,928,048.63 765,727.01 745,128.38 46,708.12	0,369,848.72 0,461,832.63

Decreased by:
Disbursements 20,415,124.51

46,708.12 Balance December 31, 2010

## SCHEDULE OF MUNICIPAL OPEN SPACE TAX

## Exhibit A-13

Increased by: Levy Calendar Year 2010 270,830.29

Decreased by: 270,830.29 Interfunds

## CURRENT FUND

Exhibit A-14

## SCHEDULE OF INTERFUNDS

General	Capital Fund	2,337,018.25 2,603,686.54 60,000.00	5,000,704.79 (5,000,704.79)	3 5,000,000.00 3 5,000,000.00	\$ (704.79)
	Payroll Fund \$\(\begin{array}{c} \text{Fund} \\ \end{array}\)	281.50	281.50 (201,879.92)	85,894.33 85,894.33	\$ (115,985.59)
	<b>Trust Other Fund</b> \$ 526,310.62	3,121,130.21	4,213.74 3,125,736.10 (2,599,425.48)	270,830.29 2,299,269.84 2,570,100.13	\$ (29,325.35)
Animal Control	Trust Fund (17,605.69)		(17,605.69)	17,562.65	\$ (43.04)
	Total (Memo Only) \$ 307,106.51	5,458,148.46 2,604,360.19 60,000.00	4,213.74 8,126,722.39 (7,819,615.88)	270,830.29 7,402,726.82 7,673,557.11	\$ (146,058.77)
	Balance December 31, 2009 - (Due From)/Due To	Increased by: Disbursements Revenue Accounts Receivable Revaluation Reserve	Miscellaneous Revenue not Anticipated Total Increases Total Increases and Balances	Decreased by: 2010 Tax levy Receipts Total Decreases	Balance December 31, 2010 - (Due From)/Due To

## **CURRENT FUND**

Exhibit A-15

## FEDERAL AND STATE GRANT FUND

## **SCHEDULE OF INTERFUND**

Balance December 31, 2009 - Due From		\$	103,198.17
Increased by:			
Appropriated Reserve Expenditures:	A (0.1.0m.1.40		
Disbursements	\$ 604,074.59		
Appropriated Reserves Cancelled	18,277.89		
2010 Revenue Anticipated	430,993.00		
•			1,053,345.48
		****	1,156,543.65
Decreased by:			
Deposited in Current Fund:			
Grants Receivable	404,364.83		
Unappropriated Reserves	60,193.13		
2010 Budget Appropriations	438,493.00		
2010 Budget Appropriations			903,050.96
Balance December 31, 2010 - Due From		\$	253,492.69

## CURRENT FUND

## Exhibit A-16

## FEDERAL AND STATE GRANT FUND

# SCHEDULE OF FEDERAL AND STATE GRANTS RECEIVABLE

	Balance Dec. 31, 2010	\$ 571.00	105,000.00	232.82				3,758.46	23,200.00	13,750.00	119,702.00	10,885.11	1,338.11	20.81	7,622.24	30,000.00	1,913.73	186,663.00	40,000.00	919.61	173,500.00	\$ 719,076.89
	Received	9			2,282.51	100,508.49	5,000.00	251,772.54					1,661.89	10,551.47	22,377.76		10,210.17					\$ 404,364.83
2010	Budget Revenue	8			2,282.51	100,508.49	5,000.00				119,702.00				30,000.00						173,500.00	\$ 430,993.00
	Balance Dec. 31, 2009	\$ 571.00	105,000.00	232.82				255,531.00	23,200.00	13,750.00		10,885.11	3,000.00	10,572.28		30,000.00	12,123.90	186,663.00	40,000.00	919.61		\$ 692,448.72
	Grant	Bayville First Aid Squad - Replace Emergency Generator	Berkeley Township OEM EOC Renovation	BERT - Emergency Worker Decon Center	Body Armor	Clean Communities Program	Emergency Management Assistance For FFY 2009	FY 07 Homeland Security Grant	FY 07 Homeland Security Grant	FY 08 Homeland Security Grant	FY 09 Homeland Security Grant	FY 2010 NJ Department of Law and Public Safety - 966 Grant	Green Communities	Municipal Alcohol Education Rehabilitation Program - 2009	Municipal Alliance on Alcholism and Drug Abuse - 2010	NJ DCA - Smart Future Grant	NJ Department of Law and Public Safety - 966 Grant	NJ Economic Development Authority Public Entity Grant	Planning Assistance Grant	State Homeland Security	U.S. Department of Energy - Energy Grant	

## CURRENT FUND

Exhibit A-17

## FEDERAL AND STATE GRANT FUND

## SCHEDULE OF APPROPRIATED RESERVES

Balance Dec. 31, 2010	105,000.00	400.11	119.64	89 890 5	5,000.00	5,000.00	2,801.53	4,899.59	6,270.61	26.00	10.53	1,139.25			80.18	i c	37,023.12			297.74	4,076.66	52,291.10	376 83	148,309.71	\$ 384,443.95
Cancelled	,															3,277.89		11,250.00	3,750.00						\$ 18,277.89
Expended 571.00		6,281.28	100,445.96	13,750.00	1,000.00	t c	252,729.47	114,802,41	4,614.50	851.91	29,989.47	1,478.00	7,500.00	17,916.75	11,702.72		16,430.41						00 009	25,190.29	\$ 625,021.71
Reserve for Encumbrances		6,281.28					2 534 04			878.84												<i>b c y</i>	600 009	00.000	\$ 10,927.80
Transfer from 2010 Budget Appropriation	2 282 51		100,508.49			5,000.00		119,702.00			30,000.00		7,500.00											173,500.00	\$ 438,493.00
Balance Dec. 31, 2009	105,000.00	400.11	57.11 400.00	13,750.00	5,000.00	( ) ( ) ( ) ( ) ( ) ( ) ( ) ( ) ( ) ( )	255,531.00		10,885.11	29.07		2,617.25		17,916.75	12,382.90	3,277.89	54,053.53	11,250.00	3,750.00	297.74	4,076.66	07.797.70	27.75	70.076	\$ 578,322.75
Grant Bavville First Aid Sauad - Fmeroency Generator	Berkeley Township OEM EOC Renovation Body Armor Replacement Program	Bulletproof Vest Program	Click It Or Ticket	County of Ocean FY 08 Homeland Security Grant Drank Driving Enforcement Rand	Emergency Management Assistance for FFY08	Emergency Management Assistance for FFY09	FY 07 Homeland Security Grant FY 07 Homeland Security Grant	FY 09 Homeland Security Grant	FY 2010 NJ - 966 Grant	Municipal Alliance - 2009	Municipal Alliance - 2010	Municipal Alliance - Local Share	Municipal Alliance - Local Share	NJ DCA Smart Future Grant	NJ Department of Law and Public Safety - 966 Grant	NJ EDA - Hazardous Discharge Site Grant	NJ Flood Mitigation Assistance Program	Grant Share	Local Share	Phase Two Bayville Volunteer Fire Company	Planning Assistance Grant	Recycling Touriste Grant	State Homeland Security Grant Phase 2-015	U.S. Department of Energy-Energy Grant	

Paid by Current Fund Reserve for Encumbrances \$ 625,021.71

\$ 604,074.59 20,947.12

## **CURRENT FUND**

## Exhibit A-18

## FEDERAL AND STATE GRANT FUND

## SCHEDULE OF UNAPPROPRIATED RESERVES

Grant	Received	Balance Dec. 31, 2010
Dept of Justice 2008 Bullet Proof Vest Grant	\$ 3,260.64	\$ 3,260.64
Dept of Justice 2008 Bullet Proof Vest Grant	5,643.74	5,643.74
2010 Body Armor Replacement Grant	6,098.14	6,098.14
Recycling Tonnage Grant	45,190.61	45,190.61
	\$ 60,193.13	\$ 60,193.13

## TRUST FUND

## Exhibit B-1

## SCHEDULE OF CASH - TREASURER

Trust-Other Fund	\$ 7,213,222.48		20 000	4,520,598.85			4,589,323.93	\$ 7,150,297.40
Trust-O		\$ 2,370,440.61	4,287.88 31,602.00 2,103,962.80		2,940,924.75	330,247.86 40,654.78 1,277,496.54		
Animal Control Trust Fund	\$ 86,445.29		6. 6. 6. 6. 6. 6. 6. 6. 6. 6. 6. 6. 6. 6	44,213.10			71,185.40	\$ 59,472.99
		\$ 38,040.80	6,007.20		47,463.05	5,994.60		
	Balance December 31, 2009	Increased by Receipts: Animal Control License Fees Miscellaneous Reserves Construction Code Deficit Raised	Reserve For Open Space Due To State of New Jersey Interfund - Current Fund	Decreased by Disbursements:	Expenditures Under R.S. 4:19-15.11 Miscellaneous Reserves	Reserve For Open Space Due To State of New Jersey Interfund - Current Fund		Balance December 31, 2010

## ANIMAL CONTROL TRUST FUND

## SCHEDULE OF RESERVE FOR ANIMAL CONTROL Exhibit B-2

## TRUST FUND EXPENDITURES

Balance December 31, 2009 \$ 68,839.60

Increased by:

Miscellaneous Fees Collected 38,040.80

106,880.40

Decreased by:

Interfund - Trust-Other Fund:

Expenditures Under R.S. 4:19-15.11 47,463.05

Balance December 31, 2010 \$\_59,417.35

## License and Penalty Fees Collected

<u>Year</u>	Amount
2009	\$ 38,551.80
2008	38,031.20

\$ 76,583.00

## TRUST-OTHER FUNDS

Exhibit B-3

## SCHEDULE OF INTERFUNDS

Payroll Fund		25,964.66	\$ 25,964.66
Trust-Other   Current   Fund   \$ (526,310.62)   \$	1,277,496.54 270,830.29 1,548,326.83 (2,074,637.45)	2,103,962.80	\$ 29,325.35
Animal Control Current Fund \$ 17,605.69	17,727.75 17,727.75 (122.06)	165.10	\$ 43.04
Total (Memo Only) \$ (508,704.93)	1,295,224.29 270,830.29 1,566,054.58 (2,074,759.51)	2,104,127.90 25,964.66 2,130,092.56	\$ 55,333.05
Balance December 31, 2009 - (Due From)/Due To	Increased by: Disbursed 2010 Tax Levy - Open Space Total Increases Total Increases and Balances	Decreased by: Receipts Police Special Duty and Construction Salaries Total Decreases	Balance December 31, 2010 - (Due From)/Due To

## TRUST FUND

## Exhibit B-4

## SCHEDULE OF MISCELLANEOUS RESERVES

Balance December 31, 2009		\$ 6,194,337.51
Increased by: Receipts		2,370,440.61
Recorpts		8,564,778.12
Decreased by:		, ,
Disbursements	\$ 2,940,924.75	
Interfund - Payroll Fund	<u>25,964.66</u>	
Disbursements		2,966,889.41
Balance December 31, 2010		\$ 5,597,888.71
Analysis of Balance		
Reserve for:		
Law Enforcement		\$ 10,153.84
Allied Risk Management (PMA)		34,681.30
Sanitary Landfill		12,901.88
Unemployment Compensation		19,180.69
Construction Code		313.81
Tree Inspection Fees		419.53
Tax Map Maintenance		850.00
Developer Application Review		62,528.32
Recreation Fees Trust		12,386.51
Founders Day (Special Events Activities)		12,426.74
Drainage Improvements		296,388.66
Affordable Housing		1,053,146.51
Uniform Fire Safety Act - Penalty Monies		7,025.66
Fire Prevention Donations		8,608.33
Street Opening		22.00
DARE		14,854.76
Developers Road Impact		467,609.25
Public Defender		611.73
Tax Sale Premium		450,245.00
POAA		815.17
Third Party Liens		209,696.37
Foreclosure		11,112.88
Developers Escrow		2,703,396.57
Outside Employment - Off Duty Police		47,459.89
Inspection Fees-Grading		3,648.48
Planning/Zoning Board Escrow		104,320.11
Recreation - Developer Contributions		39,500.00
Reserve for ABC Fees		63.00
Tree Planting		1,017.02
Municipal Alliance Donations		6,218.14
Disposal of Forfeited Property		3,144.72
Inspection Holly Park		3,141.84
		\$ 5 597 888 71

\$ 5,597,888.71

## TRUST FUND

## SCHEDULE OF RESERVE FOR OPEN SPACE

Exhibit B-5

Balance December 31, 2009

\$ 1,551,508.37

Increased by:

2010 Tax Levy - Open Space Interest on Deposits

\$ 270,830.29 4,287.88

> 275,118.17 1,826,626.54

Decreased by:

Disbursements

330,247.86

Exhibit B-6

Balance December 31, 2010

\$ 1,496,378.68

## SCHEDULE OF RESERVE FOR LENGTH OF SERVICE

## AWARDS PROGRAM (LOSAP) - UNAUDITED

Balance December 31, 2009 \$ 1,175,555.57

Increased by:

 Contributions
 \$ 255,549.00

 Interest Earned
 11,226.00

 Gain/Loss
 132,837.41

399,612.41 1,575,167.98

Decreased by:

Distributions

175,171.70

Balance December 31, 2010 \$ 1,399,996.28

### **GENERAL CAPITAL FUND**

Exhibit C-2

### **SCHEDULE OF CASH - TREASURER**

Balance December 31, 2009		\$ 4,895,531.28
Increased by:		
Capital Improvement Fund	\$ 196,000.00	
Grants Receivable	209,973.85	
Serial Bonds	12,745,000.00	
Interfund - Current Fund	2,337,925.93	
	***************************************	15,488,899.78
		20,384,431.06
Decreased by Disbursements:		, ,
Improvement Authorizations	2,373,771.40	
Miscellaneous Reserves	780.64	
Interfund - Current Fund	5,000,000.00	
Bond Anticipation Notes	10,847,000.00	
	managari kanan sanda atau sanda s	18,221,552.04
Balance December 31, 2010		\$ 2,162,879.02

### GENERAL CAPITAL FUND

### ANALYSIS OF CAPITAL CASH

	Balance	Dec. 31, 2010	76,497.97	(1,332,082.42)	(1,684,297.00)	488.822.26	2,400.01											3,331.36	22,280.05	619.22	141,273.32	576,540.25		15 370 57	10.010,04		600,203.60	2,446,248.67	347,321.37	00 289 200	47,037.00	\$ 2,162,879.02
	Transfers	\$ 510,000,000 \$		115,818.73	78 844 677 6	488,822.26	2,007,438.70					21,175.32	00 200 05	30,000.03	40.010.00	42,013.77	24,379.13	26,764.50	26,356.47	619.22	27,729.47	56,987.28		25 640 00	22,042,30		561,306.52	1,525,179.99	370,000.00	27,500.00	47,007,00	\$ 8,998,163.21
	. 1	\$ 517.245.44	120,000.00	250,000.00	1,005,700.00	1,382,467,66	2,145,533.42	328.32			1	21,367.92	20.02	3 841 45	0,041,40	49,746.18	28,380.17	77,598.71	92,187.52		102,152.35	810,875.28	73 605 40	1 501 911 09	1,201,611.06	96,402.99	496,271.93	220,640.40	20,033.63	20,947.18		\$ 8,998,163.21
	;	Miscellaneous			00 000 000 5	0,000,000,0		780.64																								\$ 5,000,780.64
Disbursements Bond	Anticipation	Notes												00.026.00	20,202,00							260,634.00		00 707 100 3	2,001,004.00		3,914,313.00	1,500,000.00				\$ 10,847,000.00
	Improvement	Authorizations									6	(192.60)			0000	709.00	22,875.71	25,103.90	61,788.42		38,375.28	72,597.66		100.00.	102,122.74	7,878.90	503,426.30	1,529,318.27	2,645.00	79.750		\$ 2,373,771.40
		Miscellaneous		209,973.85	20 300 725 6	06.046,106,4																										\$ 2,547,899.78
Receipts		Issued												00 036 00	20,202,00				194,433.00			260,634.00		00 604 00	3,001,004.00	428,571.00	3,914,313.00	2,774,996.00				\$ 12,745,000.00
	Budget	Appropriation	196,000,00																													\$ 196,000.00
		S 7 245 44		(1,407,875.00)	(678,597.00)	1.382.467.66	140,494.73	1,108.96				6	20.00	3 0 4 1 4 6	2,041.43	7,941.41	26,876.75	31,269.47	(44,533.48)		254,071.48	1,403,025.91	07 202 20	7 620,003,49	1,050,152.43	(324,289.11)	1,038,595.31	1,396,031.35				\$ 4,895,531.28
			in.		eceivable	Sec. II.	aol	Ş	zations:		Improvement Description	Various Capital Improvements	Various Capital Improvements	Various Capital Improvements	various Capital iniprovenents	Various Capital Improvements	Contribution for Open Space Property	Meridian Comital Impropriate	Removal Closure Disnosal and Replacement	of Tanks and Site Remediation	Various Capital Improvements	Various Capital Improvements	Various Capital Improvements	Vertous Condel Improgramme	various Capital Improvements							
		Fund Balance	Capital Improvement Fus	Grants Receivable	EII Loan Proceeds Receivable	Reserve for Encumbrances	Reserve for Debt Service	Miscellaneous Reserves Contracts Payable	Improvement Authorizations:	Ordinance	Number	93-40	17-0%	DZ-76	00.00	60-10	02-13	30-53	04-09, 06-32, 07-37	04-38	05-04	06-31	06-45	0.07 1.3	07-26		08-10	09-11, 09-26	10.36.01	10.396.Pasohition	i o-130-resolution	

### **GENERAL CAPITAL FUND**

Exhibit C-4

\$ 29,753,746.40

### SCHEDULE OF DEFERRED CHARGES TO FUTURE

### **TAXATION - FUNDED**

Balance December 31, 2009		\$ 18,861,107.59
Increased by: Improvement Costs Funded by: 2010 NJEIT Loans Serial Bonds Issued	\$ 1,005,700.00 12,745,000.00	
Schai Donds Issued	12,713,000.00	13,750,700.00
Decreased by:		32,611,807.59
Principal Reductions:		
Serial Bonds	2,645,000.00	
NJEIT Loans	139,086.46	
Green Trust Loans	73,974.73	
	-	2,858,061.19

Balance December 31, 2010

### GENERAL CAPITAL FUND

Exhibit C-5

# SCHEDULE OF DEFERRED CHARGES TO FUTURE TAXATION - UNFUNDED

(Memo) Unexpended Improvement Authorizations	\$ 1,039,171.00 2,280,000.00	\$ 3,319,171.00
Balance Dec. 31, 2010	\$ 1,039,171.00 2,280,000.00	\$ 3,319,171.00
Transfer To Deferred Charges Funded	\$ 90,369.00 194,433.00 260,634.00 5,081,684.00 428,571.00 3,914,313.00 3,780,696.00	\$ 13,750,700.00
Cancelled	19.00	\$ 19.72
2010 Authorizations	\$ 2,280,000.00	\$ 2,280,000.00
Balance Dec. 31, 2009	\$ 90,369.72 194,433.00 260,634.00 5,081,684.00 428,571.00 3,914,332.00 4,819,867.00	\$ 14,789,890.72
Improvement Description	General Improvements: Various Capital Improvements Various Capital Improvements Various Capital Improvements Various Capital Improvements Removal, Closure, Disposal and Replacement Various Capital Improvements Various Capital Improvements Various Capital Improvements	
Ordinance Number	00-21 04-09 06-31 07-13 07-26 08-10 09-11, 09-26	

### **GENERAL CAPITAL FUND**

### Exhibit C-6

### SCHEDULE OF CAPITAL IMPROVEMENT FUND

Balance December 31, 2009	\$	497.97
Increased by: Budget Appropriation		196,000.00 196,497.97
Decreased by: Appropriations to Finance Improvement Authorizations	_	120,000.00
Balance December 31, 2010	\$_	76,497.97
SCHEDULE RESERVE FOR DEBT SERVICE		
		Exhibit C-7
Balance December 31, 2009	\$	Exhibit C-7 140,494.73
Increased by: Cancelled Improvement Authorizations-Funded	·	
Increased by:		140,494.73

### GENERAL CAPITAL FUND

## SCHEDULE OF IMPROVEMENT AUTHORIZATIONS

Cnfunded		1,039,171.00 2,280,000.00 2,319,171.00		
Balance Dec. 31, 2010 Funded \$\frac{1}{8}\$ 3,331.36 \$\frac{22,280.05}{619.22}\$ 141,273.32	576,540.25 45,378.57 600,203.60	2,446,248.67 347,321.37 427,637.00 8 4,610,833.41		
Cancelled \$ 21,367,92 \$ 20,000 \$ 50,006.09 \$ 3,842.17 \$ 39,746.18 \$ 27,657.39 \$ 28,842.61 \$ 70,565.02 \$ 91,094.27	23,605.49 1,462,791.52 96,402.99 242,449.37	115,819.53		\$ 19.72 455,137.00 506,671.68 2,007,438.70 115,818.73
	72,597.66 148,212.30 7,878.90 757,267.86	1,634,139.14 22,678.63 27,500.00 \$ 2,862,593.66	\$ 488,822.26 2,373,771.40 \$ 2,862,593.66	
Reserve for Encumbrances \$ 21,175.32 \$ \$0,006.09 \$ 42,013.77 \$ 24,319.13 \$ 26,764.50 \$ 26,356.47 \$ 619.22 \$ 27,729.47	56,987.28 25,649.90 561,306.52	\$19,479.99		
2010 Authorizations		2,650,000.00 27,500.00 427,637.00 \$ 3,105,137.00		\$ 2,280,000.00 120,000.00 455,137.00 250,000.00
Balance Dec. 31, 2009  d	260,634.00 1,630,732.49 104,281.89 1,038,614.31	4,715,898.35 4,715,898.35 8 7,903,902.73		
S Dec. 3 Punded 20.00 7,941.41 26,876.75 31,269.47	1,142,391.91	\$ 1,486,176.51		
Ordinance  \$ Amount  1,543,000 00  1,543,000 00  1,744,800 00  2,376,000 00  3 2,640,800 00  4 3,695,939 00  14 1,077,800 00  23 3,721,828,900	5,849,102.00 2,350,000.00 5,500,773.00 562,557.15 5,162,510.00	6,209,795.00		
Ord  Date  Date  (13/2000) 3/13/2001 3/26/2002 3/11/2003 3/11/2003 2/22/2004 12/28/2004	5/23/2006 9/26/2006 4/10/2007 10/09/2007	4/28/2009 N/A N/A		
Improvement Description Various Capital Improvements	Various Capital Improvements Contribution for Open Space Property Acquisition-Potter Creek Various Capital Improvements Removal, Closure, Disposal and Replacement of Tanks and Site Remediation Various Capital Improvements Various Water Well acquisitions and Installation	Various Capital Improvements Various Capital Improvements Acquisition of Fire Vehicle Various Capital Improvements	Reserve for Ercumbrances Disbursements	Deferred Charges - Unfunded Capital Improvement Fund Reappropriated Fund balance Reserve for Payment of Debt Grants Receivable
Ordinance Number 95-10, 95-24, 97-44 97-20, 97-23 00-21 01-03 02-13 02-13 03-09 04-09,06-32, 07-37 05-04	06-31 06-45 07-13 07-26 08-10 08-31	09-11, 09-26 10-31 10-267-Resolution 10-396-Resolution		

### GENERAL CAPITAL FUND

Exhibit C-9

# SCHEDULE OF NJ ENVIRONMENTAL INFRASTRUCTURE LOANS PAYABLE

	<del>69</del>				250,000.00		6.46 \$ 2,909,112.33
Decre	\$ 45,66	10,00	32,802.33	25,00		25,616.94	\$ 139,086.46
Increases	8				250,000.00	755,700.00	\$ 1,005,700.00
Balance Dec. 31, 2009	\$ 905,395.15	335,000.00	397,103.64	405,000.00			\$ 2,042,498.79
Interest Rate	0.00%	3.40% to 5.00%	0.00%	5.00% to 5.50%	3.845% to 4.260%	0.00%	
Original Issue	\$ 975,000.00	345,000.00	409,303.00	405,000.00	250,000.00	755,700.00	
Year Issued	2007	2007	2008	2008	2010	2010	
Purpose	NJ Fund Loan	NJ Trust Loan	NJ Fund Loan	NJ Trust Loan	NJ Fund Loan	NJ Trust Loan	

### GENERAL CAPITAL FUND

Exhibit C-10

### SCHEDULE OF GENERAL SERIAL BONDS

### GENERAL CAPITAL FUND

Exhibit C-11

## SCHEDULE OF GREEN TRUST LOANS PAYABLE

			Maturities of Loans	ans			Paid by	
		Original	Outstanding Dec. 31, 2010	1,2010	Interest	Balance	Budget	Balance
Purpose	Year	Issue		Amount	Rate	Dec. 31, 2009	Appropriation	Dec. 31, 2010
Recreation Acquisition	2001	\$ 185,825.17	5/01/2011 to 11/01/2017 \$	8		\$	<b>S</b>	~
			Level Debt Payments	7,001.07	2.00%	103,041.31	12,001.08	91,040.23
Veterans' Park Driving Range	2001	409,630.28	4/26/2011 to 4/26/2021					
			Level Debt Payments	16,845.81	2.00%	344,594.96	26,933.72	317,661.24
Toms River Park	2008	500,000.00	3/21/2011 to 3/21/2027					
			Level Debt Payments	15,880.75	2.00%	467,030.25	22,533.00	444,497.25
Toms River Park Phase II	2008	289,202.77	2/19/2011 to 2/19/2028					
			Level Debt Payments	8,991.78	2.00%	276,942.28	12,506.93	264,435.35
						\$ 1,191,608.80	<u>\$ 1,191,608.80</u> \$ 73,974.73 <b>\$ 1,117,634.07</b>	\$ 1,117,634.07

### GENERAL CAPITAL FUND

## SCHEDULE OF BOND ANTICIPATION NOTES

Exhibit C-12

Decreases	\$ 90,369.00	260,634.00	5,081,684.00	3,914,313.00	1,500,000.00	\$ 10,847,000.00
Balance Dec. 31, 2009	\$ 90,369.00	260,634.00	5,081,684.00	3,914,313.00	1,500,000.00	\$ 10,847,000.00
Interest Rate	1.50%	1.50%	1.50%	1.50%	1.50%	
Date of Maturity	2/19/2010	2/19/2010	2/19/2010	2/19/2010	2/19/2010	
Date of Original Issue	11/21/2007	11/21/2007	11/21/2007	11/20/2008	11/19/2009	
Improvement Description	Various Capital Improvements					
Ordinance Number	00-21	06-31	07-13	08-10	09-11, 09-26	

### GENERAL CAPITAL FUND

Exhibit C-13

### SCHEDULE OF GRANTS RECEIVABLE

Balance Dec. 31, 2010	\$ 86,625.00	116,250.00		39,207.42	285,000.00		55,000.00	500,000.00	250,000.00	\$ 1,332,082.42
Cancelled	<del>S</del>		115,818.73							\$ 115,818.73
Received	8		64,181.27	110,792.58		35,000.00				\$ 209,973.85
Grants Utilized	8								250,000.00	\$ 250,000.00
Balance Dec. 31, 2009	\$ 86,625.00	116,250.00	180,000.00	150,000.00	285,000.00	35,000.00	55,000.00	500,000.00		\$ 1,407,875.00
Description	NJ DEP Green Acres - Bayview Park	NJ DEP Green Acres - Manitou Park	NJ DEP-Amherst Beach Protection	NJ DOT - Virginia and Hoover Avenues	NJ DOT - Pleasant Drive	CDBG - Stanford Drive	CDBG - Pembroke Lane	U.S. Department of Justice - Digital Video	NJ DOT-Road Improvements	
Ordinance Number	06-31	09-29, 09-11	09-29, 09-11	08-10	09-29, 09-11	08-10	09-29, 09-11	09-29, 09-11	10-31	

### **GENERAL CAPITAL FUND**

Exhibit C-14

### SCHEDULE OF BONDS AND NOTES AUTHORIZED

### **BUT NOT ISSUED**

Ordinance Number 09-11, 09-26 10-31

Improvement Description
Various Capital Improvements
Various Capital Improvements

Balance Dec. 31, 2010 \$ 1,039,171.00 2,280,000.00

\$ 3,319,171.00

### **TOWNSHIP OF BERKELEY**

### **COUNTY OF OCEAN**

### PART III

### REPORT ON INTERNAL CONTROLS OVER FINANCIAL REPORTING

### AND ON COMPLIANCE AND OTHER MATTERS

YEAR ENDED DECEMBER 31, 2010

### William E. Antonides and Company

Telecopier: 732-681-4033

WILLIAM E. ANTONIDES, C.P.A., R.M.A., P.S.A. WILLIAM E. ANTONIDES, JR., C.P.A., R.M.A., P.S.A.

EDWARD J. SIMONE, C.P.A., R.M.A., P.S.A. BRIAN K. LOGAN, C.P.A., R.M.A., P.S.A. DOROTHY S. GALLAGHER, C.P.A., R.M.A., P.S.A. DONALD F. HILL, C.P.A., P.S.A. CHI-LING LAI, C.P.A., P.S.A. WAYNE M. SIBILIA, C.P.A., P.S.A. e-mail: antonidescpa@monmouth.com

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Ocean County Office: 506 Hooper Avenue, Suite B Toms River, New Jersey 08753-7704 732-914-0004

### REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING

### AND ON COMPLIANCE AND OTHER MATTERS BASED ON

### AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN

### ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Honorable Mayor and Members of the Township Council Township of Berkeley County of Ocean Berkeley, New Jersey

We have audited the financial statements of the Township of Berkeley (the "Township"), as of and for the year ended December 31, 2010, and have issued our report thereon dated December 22, 2011. Our report disclosed that, as described in Note 1 to the regulatory basic financial statements, the Township prepares its financial statements on a basis of accounting prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey (the "Division"), that demonstrates compliance with a modified accrual basis of accounting and the budget laws of the State of New Jersey, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America and a qualified opinion since the Division does not require the Length of Service Award Program ("LOSAP") to be audited. Except as noted in the preceding sentence, we conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and in accordance with audit requirements prescribed by the Division.

### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the Township's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements but not for the purpose of expressing an opinion on the effectiveness of the Township's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Township's internal control over financial reporting.

### **Internal Control Over Financial Reporting (Continued)**

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purposes described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Township's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* and audit requirements as prescribed by the Division. We noted certain matters that we reported to management of the Township in the comments and recommendations section of this report and in a separate letter dated December 22, 2011.

This report is intended solely for the information and use of the Township's management, the Township Council, others within the organization, the Division, and federal and state awarding agencies and pass through entities, and is not intended to be and should not be used by anyone other than these specified parties.

William E. Antonides and Company
Independent Auditors

December 22, 2011

### **TOWNSHIP OF BERKELEY**

### **COUNTY OF OCEAN**

### PART IV

### GENERAL COMMENTS AND RECOMMENDATIONS

YEAR ENDED DECEMBER 31, 2010

An audit of the financial accounts and transactions of the Township of Berkeley, in the County of Ocean, for the year ended December 31, 2010, has recently been completed. The results of the audit are herewith set forth

### **SCOPE OF AUDIT**

The audit covered the financial transactions of the Chief Financial Officer, Tax Collector, the activities of the governing body, and the records of the various outside departments.

The audit did not and could not determine the character of services rendered for which payment had been made or for which reserves had been set up, nor could it determine the character, proper price or quantity of materials supplied for which claims had been passed. These details were necessarily covered by the internal review and control before approval of such claims by the governing body.

Cash on hand was counted and cash balances were reconciled with independent certifications obtained directly from the depositories.

The accrued and realized revenues for the various Township Departments as shown on the Statement of Revenues and Schedule of Revenue Accounts Receivable are presented as recorded in the Township records.

### **GENERAL COMMENTS**

### Contracts and Agreements Required to be Advertised per N.J.S. 40A:11-4a

N.J.S. 40A:11-4a states "Every contract awarded by the contracting agent for the provision or performance of any goods or services, the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by resolution of the governing body of the contracting unit to the lowest responsible bidder after public advertising for bids and bidding therefor, except as is provided otherwise in this act or specifically by any other law." The amount set forth pursuant to the above statute was \$21,000 through June 30, 2010 and \$26,000 thereafter.

The governing body of the municipality has the responsibility of determining whether the expenditures in any category will exceed the above statutory limitation within the fiscal year. Where questions arise as to whether any contract or agreement might result in violation of the statute, the Township Counsel's opinion should be sought before a commitment is made.

The minutes indicate that resolutions were adopted and advertised authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S. 40A:11-5.

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed.

The compliance review of expenditures did not reveal any individual payments or contracts in excess of the statutory limit other than those where bids had been previously sought by public advertisement or where a resolution had been previously adopted under the provisions of N.J.S.A. 40A:11-4.

### Contracts or Agreements not Required to be Advertised per N.J.S. 40A:11-6.1

N.J.S. 40A:11-6.1 states "For all contracts that in the aggregate are less than the bid threshold but 15 percent or more of that amount... ... the contracting agent shall award the contract after soliciting at least two competitive quotations, if practicable."

We conducted a compliance review of the procedures and policies for securing quotations for purchases referred to above which indicated that the procedures were implemented to ensure statutory compliance and that quotes had been solicited as required by the statute.

### Collection of Interest on Delinquent Taxes and Delinquent Water Rents

N.J.S. 54:4-67, as amended, provides the method for authorizing interest and the maximum rates to be charged for the nonpayment of taxes or assessments on or before the date when they would become delinquent.

The governing body on January 12, 2010 adopted the following resolution authorizing interest to be charged on delinquent taxes and assessments:

- 1. The collector is hereby authorized and directed to charge 8% per annum on the first \$1,500 of taxes becoming delinquent after due date and 18% per annum on any amount of taxes in excess of \$10,000 and remains in arrears beyond December 31<sup>st</sup>, and additional penalty of 6% shall be charged against the delinquency, except that the rate of interest to be fixed and charged for the non-payment of third quarterly tax payment due August 1, 2010 shall not be assessed until after twenty-five (25) days from the date of mailing of said third quarter tax bills.
- 2. This Resolution shall not alter the past practice of the Township in so far as payment of any installments made within the tenth calendar day following the date upon which the tax of assessment is due and payable, except for the quarterly real estate tax payment due August 1, 2010.
- 3. Effective January 1, 2010 there will be a ten (10) day grace period of quarterly tax payments made by check, cash or money order.
- 4. Any payments not made in accordance with paragraph two of this resolution shall be charged interest from the due date as set forth in paragraph one of the resolution.

It appears from an examination of the collector's records that interest was generally collected in accordance with the foregoing resolution.

### **Delinquent Taxes and Tax Title Liens**

The last tax sale was held on October 7, 2010 and was complete.

Inspection of tax sale certificates on file revealed that all certificates were available for audit.

The following comparison is made of the number of tax title liens receivable on December 31 of the last three years:

	Number
<u>Year</u>	<u>of Liens</u>
2010	113
2009	40
2008	41

It is essential to good management that all means provided by statute be utilized to liquidate tax title liens in order to get such properties back on a tax paying basis.

### Miscellaneous

All sums of outstanding checks, reflected in cash reconciliations herein, are in agreement with the records of the Treasurer, as well as with independent lists made part of this examination.

A report summarizing collections of Dog License Fees and remittances of State Registration Fees has been prepared and filed with the New Jersey Department of Health and the Division of Local Government Services.

A statutory report on the operations of the Municipal Court has been prepared and copies filed with the New Jersey Administrative Office of the Courts, the Division of Local Government Services, the Municipal Court and the Township Clerk.

Individual payments of the Local District and Regional taxes by the municipality were confirmed as received by the Secretary of the Board of Education for the year 2010.

In our verification of expenditures, no attempt was made to establish proof of rendition, character or extent of services nor quantities, nature, propriety of prices or receipt of materials, these elements being left necessarily to internal review in connection with approval of claims.

The proprietary of deductions from individual employee salaries for pensions, withholding tax, social security and other purposes was not verified as part of this examination. Remittances to authorized agencies, however, were ascertained.

A summary or synopsis of this report was prepared for publication and filed with the Township Clerk.

### FOLLOW-UP OF PRIOR YEAR FINDINGS

In accordance with Government Auditing Standards, our procedures included a review of all prior year findings. All prior year findings were addressed in 2010.

### FINDINGS/RECOMMENDATIONS

### **Construction Department**

Our examination of the Construction Department activities on a test check basis indicated the following discrepancies:

10-01 <u>Finding</u> - Certain fees collected by the Construction Department were not recorded in a cash book.

<u>Recommendation</u> - That internal control procedures be enhanced to ensure that all construction transactions are recorded in a cash book.

### **Payroll**

Our examination of payroll activity on a test check basis indicated the following:

10-02 Finding - A formal payroll agency analysis was not maintained for audit examination.

**Recommendation** - That a payroll analysis is maintained for audit examination.

### **Finance Department Computerized Reports**

10-03 <u>Finding</u> - There were numerous manual journal entries made for cash transactions in the Township's Current Fund, General Capital Fund and Trust Funds general ledgers.

**Recommendation** - That the automated cash journal modules be utilized.

**10-04 Finding** - Several non-cash manual journal entries were utilized to adjust monthly balances of various accounts including tax and inter-fund accounts.

**Recommendation** - That non-cash journal entries not be made until year-end.

**10-05 Finding** - Several expenditure adjustments were made to the Current Fund budget status report utilizing wrong adjustment coding.

**Recommendation** - That the appropriate coding be utilized to reflect budget transactions.

### **ACKNOWLEDGEMENT**

We desire to express our appreciation for the assistance and courtesies rendered by the Township officials and employees during the course of the audit.

The foregoing comments and resultant recommendations, are not of sufficient materiality whereby they would affect our ability to express an opinion on the financial statements taken as a whole.

Should any questions arise as to our comments or recommendations, or should you desire assistance in implementing our recommendations, please contact us at your earliest opportunity.

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