Economic Development Subcommittee Special Meeting

Wednesday, September 14, 2022, 8:15 a.m.
Zoom Conference Call

On September 16, 2021, Governor Newsom signed into law AB 361, which allows a local agency to meet remotely when:
1. The local agency holds a meeting during a declared state of emergency
2. State or local health officials have imposed or recommended measures to promote social distancing
3. Legislative bodies declare the need to meet remotely due to present imminent risks to the health or safety of attendees

Pursuant to Resolution Number 099-2022, the City Council and Commissions will continue to meet remotely for at least thirty days for the following reasons:
1. There is still a local state of emergency
2. County Health Orders require that all individuals in public spaces maintain social distancing and wear masks
3. The City can’t maintain social distancing requirements for the public, staff, Councilmembers, and Commissioners in their meeting spaces.

Pursuant to Resolution Number 099-2022, Conference Room A will not be open to the public for the September 14, 2022 Economic Development Subcommittee Meeting.

Topic: Economic Development Subcommittee Meeting
Time: Sep 14, 2022 08:15 AM Pacific Time (US and Canada)

Join Zoom Meeting
https://us02web.zoom.us/j/83891758294?pwd=ejZ1dnhMUW5BN25FY1NVc2cramJtdz09

Meeting ID: 838 9175 8294
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CALL TO ORDER – 8:15 a.m.

READ AND APPROVE MINUTES FROM JULY 13, 2022 MEETING

DISCUSSION ITEMS

1. Discussion of the Future of the Parklet Program
2. Update on Commercial Linkage Fee Study
3. Future Agenda Topics

Public Comments

The next regular meeting of the City Council’s Economic Development Subcommittee will be held on October 12, 2022, via Zoom
ATTENDANCE

Members Present: Vice Mayor Michael Brownrigg, Councilmember Donna Colson

Members Absent: None

Staff Present: City Manager (CM) Lisa Goldman, Community Development Director (CDD) Kevin Gardiner, Parks & Recreation Director (PRD) Margaret Glomstad, Finance Director (FD) Helen Yu-Scott, Economic Development & Housing Specialist (EDS) Joseph Sanfilippo

Members of the Public Present: Leo Ma, Jake Kraft, Cameron Sardi, Griselda Blackburn (Century Urban representatives)

READ AND APPROVE MINUTES FROM JUNE 9 MEETING

- Approved.

DISCUSSION ITEMS

Update on Commercial Linkage Fee Study
EDS Sanfilippo introduced the topic, providing an overview of the commercial linkage fee study performed by Century Urban. This report examined three prototype office projects of various sizes and one hotel prototype to determine project feasibility based on a variety of different commercial linkage fees that could be assessed by the City for the project.

Mr. Ma and Mr. Kraft from Century Urban offered an overview of the methodology for the study.

In the analysis, projects were assumed to be targeting a 6.5-7% return on costs. Under all linkage fee scenarios for all development prototypes, this return equated to approximately 4.5%, indicating that the projects would not be feasible. Councilmember Colson noted that even if the fees were set at $0, the return on cost would be "too low" for the projects to be feasible, and yet new projects are being proposed and built. CDD Gardiner noted that the office projects evaluated in the study are general office and not life sciences. Mr. Kraft agreed and explained that life science projects generally fetch higher rents and may have different projections. Century Urban is working on an amendment to this report that includes two life science project prototypes (to be discussed at the August 10 meeting).

Century Urban offered several theories as to why office projects continue to be built in the currently unfavorable market, including: pre-leased projects, a land purchase prior to the pandemic that would have lowered costs, desirability of Burlingame, lower targeted return, etc. They also noted a conversation with a developer from a previous study in a different city that had built a project that
would be considered infeasible based on their projections but anticipated much higher rents in the future.

The Subcommittee agreed that the report was useful to demonstrate that the linkage fees would have a minimal impact on project feasibility compared to land costs, labor, materials, etc. Therefore, the Council could choose to raise the fee without negatively impacting development.

Vice Mayor Brownrigg expressed interest in Century Urban meeting directly with developers to potentially incorporate more concrete cost estimates, and Councilmember Colson requested that staff examine surrounding jurisdictions for their fees.

**Update on Fiscal Revenue Analysis**

EDS Sanfilippo introduced the topic, explaining that this analysis examines three actual R&D/office projects under review to determine the amount of revenues and fees the City would collect, both on a one-time basis and a recurring basis. These can then be used as prototypes for evaluating future developments.

Mr. Ma, Mr. Sardi, and Ms. Blackburn provided a presentation discussing the methodology and results of the analysis.

Vice Mayor Brownrigg suggested that staff keep in close contact with the County Assessor for major projects to ensure that a fair valuation is being assessed for property tax and transfer tax purposes.

The Subcommittee agreed that the impacts of such large projects would necessitate an increase in fees to support City services. Vice Mayor Brownrigg requested that the school district fees be included in the final report, even though the revenues do not go directly to the City.

The Subcommittee suggested starting a speaker series (one on an evening, one on a weekend, etc.) for the full City Council beginning next year that would discuss the usage of the impact fees to fund community priorities such as sea level rise protection, and signal to the community that development is beneficial as a whole.

**Miscellaneous Discussion**

There was no miscellaneous discussion.

**Action Items**

- Century Urban will provide a final amendment to the commercial linkage fee report.

**FUTURE AGENDA TOPICS**

The August meeting will discuss the completed commercial linkage fee report from Century Urban. The September meeting will continue discussion of the speaker series concept.
PUBLIC COMMENTS
There were no public comments.

ADJOURNMENT
Meeting adjourned at 9:15 a.m.

Respectfully submitted,

Joseph Sanfilippo
Economic Development & Housing Specialist
DATE: September 14, 2022
TO: Economic Development Subcommittee
FROM: Kevin Gardiner, Community Development Director
       Joseph Sanfilippo, Economic Development & Housing Specialist
SUBJECT: Discussion of the Future of the Pilot Parklet Program

The pilot parklet program has been charging rent since January 2022 and collecting cleaning fees since April 2022. As the program is currently slated to sunset on December 31, 2022, staff is seeking guidance on whether the pilot program should be extended, and if so whether to move towards a more long-term program.

Public Works staff summarized the program’s current status with the bullets below:

- Staff reported that the current program is working well since its inception during the early pandemic in 2020. There have been few major issues, and most that have arisen have since been resolved.
- Rent and fee collection has mostly gone well, though 10 out of 31 parklet owners are delinquent in paying their cleaning fees. Staff is working to have owners comply with standards set forth in the special encroachment permit agreement.
- Since April 2022, fewer complaints about parklets have been logged with Public Works staff.
- Staff has noted that rodents are nesting beneath some parklets.

Should the program become more long-term, staff recommends:

- Increased enforcement of safety concerns based on program guidelines. These concerns include: obstacles in the pedestrian pathway, ADA accessibility of parklets and parking spaces, and motor/parklet user conflict because of close proximity and parklet extension into the travel way. Additional analysis to ensure parking accessibility should also be explored. Both of these initiatives would require increased staffing.
- Any future parklets should be restricted within 25 feet of a controlled intersection. This assists with providing visibility to existing crosswalks, stop signs or stop bars.
- Any future parklets should be required to have access points to Trash Capture Devices (TCDs) and storm inlets, such as a floor hatch, removable flooring or similar considerations. This could help with concerns over maintenance access to underground utilities and catch basins over which parklets have been installed, as well as with rodent/trash cleanup.
- Parklet owners should be required to perform pro-active preventative maintenance and repairs of the parklet structures to keep them in good condition, independent of staff cleaning measures.
Staff recommends that, in the event the above recommendations are adopted, existing parklets also be required to comply with the new requirements. Enforcement would be on a phased approach, likely to include more comprehensive construction and safety standards.

The San Mateo Civil Grand Jury distributed a letter to several jurisdictions with parklets on July 25, 2022. They provided the following recommendations:

- By March 31, 2023, the City Council should provide staff direction on how to prioritize enforcement of the entirety of its current outdoor dining regulations
- By March 31, 2023, the City Council should provide staff direction about whether to develop permanent outdoor dining regulations for adoption.

The Grand Jury recommendations are provided for informational purposes only. The March 31, 2023 deadline may serve as a rough timeframe for implementation of the above staff recommendations, pending Council discussion at the September 19 meeting. A formal response to the letter will be presented at the October 3 meeting.