

# COMPREHENSIVE ANNUAL FINANCIAL REPORT

For the Year Ended December 31, 2010

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# PRINCIPAL OFFICIALS

December 31, 2010

# LEGISLATIVE

Michael D. Belsky, Mayor

City Council

James R. Kirsch

Scott Levenfeld

Steven W. Mandel

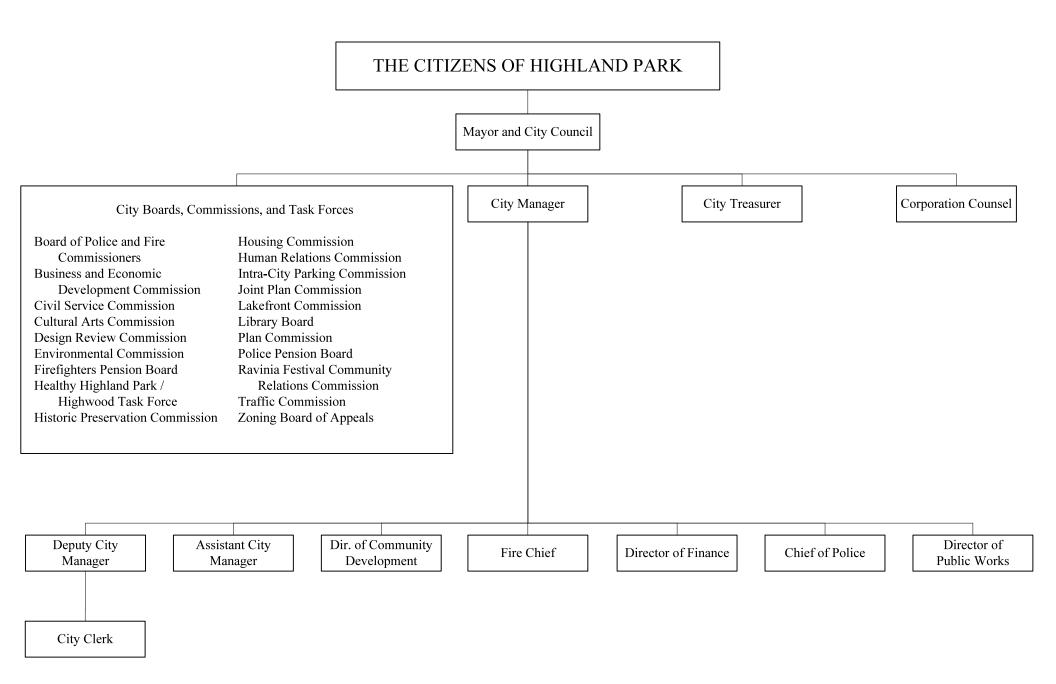
Terri R. Olian

Nancy R. Rotering

Lawrence D. Silberman

#### ADMINISTRATIVE

David M. Limardi, City Manager Elizabeth A. Holleb, Finance Director Shirley A. Fitzgerald, City Clerk



# Certificate of Achievement for Excellence in Financial Reporting

Presented to

# City of Highland Park Illinois

For its Comprehensive Annual Financial Report for the Fiscal Year Ended December 31, 2009

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.



President

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**Executive** Director



**CITY OF HIGHLAND PARK** 

1707 ST. JOHNS AVENUE HIGHLAND PARK, ILLINOIS 60035 (847) 432-0800

June 3, 2011

To the Mayor, City Council and the Citizens of Highland Park:

State law requires that every general-purpose local government publish within six months of the close of each fiscal year a complete set of audited financial statements. This report is published to fulfill that requirement for the fiscal year ended December 31, 2010.

This report consists of management's representations concerning the finances of the City. Management assumes full responsibility for the completeness and reliability of the information presented herein. To provide a reasonable basis for making these representations, the City management has established a comprehensive internal control framework that is designed both to protect the City's assets from loss, theft or misuse and to compile sufficient reliable information for the preparation of the City's financial statements in accordance with Generally Accepted Accounting Principles (GAAP). Because the cost of internal controls should not outweigh their anticipated benefits, the City's objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements. Management asserts that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

Sikich LLP, Independent Certified Public Accountants, have issued an unqualified opinion on the City's financial statements for the fiscal year ended December 31, 2010. The independent auditor's report is presented at the front of the financial section of this report.

Management's discussion and analysis (MD&A) immediately follows the independent auditor's report and provides a narrative introduction, overview, and analysis of the basic financial statements. MD&A complement this letter of transmittal and should be read in conjunction with it.

#### Profile of the Government

The City of Highland Park, incorporated in 1869, has a long-standing heritage as one of the prestigious communities along Chicagoland's "north shore" of Lake Michigan. The City currently occupies a land area of 12.25 square miles, located 26 miles north of Chicago, and serves a population of 31,457. The City automatically became a home-rule unit of government when the 1970 Illinois Constitution was adopted because it had a population in excess of 25,000.





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As a home-rule entity, the City has no tax rate or debt limits, nor is it required to conduct a referendum to authorize the issuance of debt or to increase property taxes.

The City has operated under the council-manager form of government since 1955. Policymaking and legislative authority are vested in a seven-member Council composed of a mayor and six council members elected on an at-large basis for four year, staggered terms. The City Council appoints the City Manager, Treasurer, City Clerk, and Corporation Counsel. The City Manager is responsible for carrying out the policies and ordinances of the City Council, for overseeing the day-to-day operations of the City, and for appointing the heads of the various departments.

The City provides a full range of services, including police and fire protection; community and economic development; construction and maintenance of the City's streets and other infrastructure; water, sewer, and parking services; youth and senior services; local transit service; and operation of the Highland Park Country Club. The CAFR also includes the activities of the Police and Firefighters' Pension Funds, as well as the Highland Park Public Library, although control of these funds rests with independent boards.

The annual budget serves as the foundation for the City's financial planning and control. All departments of the City are required to submit requests for appropriation to the City's Director of Finance so that a budget may be prepared. The City Manager then presents a proposed budget to the City Council for review in October. The City Council is required to hold a public hearing on the proposed budget and to adopt a final budget by no later than December 31, the close of the City's fiscal year. The appropriated budget is prepared by fund, function (e.g., public safety), and department (e.g., police). The City Manager is authorized to transfer budgeted amounts within departments of any fund. Any revisions that alter the total expenditures of any department must be approved by the City Council. Budget-to-actual comparisons are provided in this report for each individual governmental and proprietary fund for which an appropriated annual budget has been adopted. Also provided is a schedule of detailed expenditures comparing budget and actual information for the General Fund at the function, department, and object level.

#### Local economy

The impact of national economic conditions continued to impact the City in 2010, although some improvement was realized over the prior year. Economic conditions over the past three years have impacted several sectors including construction and real estate, consumer spending and business spending. Trends in these sectors have an impact on City revenues such as sales tax, building permits and real estate transfer tax.

Construction and real estate activity remained well below pre-recession levels in 2007. However, building permit revenues were up 33.5% compared to calendar year 2009. Real estate transfer tax revenues posted a 40% increase over 2009, with the number of real estate transfer tax transactions increasing by 17%, indicating an increase in housing prices in 2010. The City's assessed valuation decreased 5.6% from 2009 to 2010 as the impacts of the County's triennial reassessments reflect lower property values for a greater proportion of properties within the City's tax base.

Retail sales for 2010 increased over the prior year for the first time in four years. Total sales tax revenue increased 3.6% over 2009, with the resurgence of the auto market contributing the greatest dollar increase over the prior year. Municipal sales tax revenue, exclusive of home rule sales tax revenue, provides a better measure of the change in total retail sales in the City and increased 4.75% over calendar year 2009. Increases were posted in the Apparel (27.3%) and Auto (13.6%) sales categories, while continued declines were reported in the following categories: Food (-8.6%); Drinking and Eating Places (-.5%); Lumber, Building and Hardware (-12.9%); Manufacturers (-5.9%); and Furniture, Household and Radio (-17.8%). The fourth quarter of 2010 showed even greater positive trends in consumer spending and consumer confidence.

Business spending also improved in 2010, as retail/commercial vacancies declined from 65 spaces at the start of the year to 40 at the close of 2010. Commercial property inquiries remain strong and the City's economic development office is working to attract and retain businesses in all of the City's business districts. A 2008 partnership of the downtown Property Owners Association, the Highland Park Chamber of Commerce, and the City of Highland Park continues efforts to enhance the economic vitality of the City's Central Business District. In support of the Alliance's efforts, CBD property owners have opted to self impose a tax to fund the activities of the CBD Alliance by establishing a special service area. The CBD Alliance launched several marketing efforts in 2010 to promote retail business in the Central Business District.

Deliberate action by the City's elected and appointed officials in times of economic growth have ensured adequate reserves to sustain service levels during this period of economic decline. With a clear emphasis on maintaining healthy reserves and a desire to ensure that operating expenditures can be sustained at the current level of revenues, the 2011 budget was developed under a revised comprehensive set of Financial and Budgetary Policies. While many of the previous policies were retained, additional budgetary policies were added to enhance the budget process and ensure long-term sustainability. Significant effort has been made to redesign the fund structure for 2011 to enhance transparency, clarity and financial sustainability, as well as to improve the connectivity between revenue sources and expenditures within the fund structure.

The City's long-term economic outlook remains favorable. The 2010 average unemployment rate for the City was 6.7% compared to the State of Illinois rate of 10.3% and Lake County rate of 10.5%. The per capita income of the City's labor force was \$55,331 according to the latest census, which placed the City among the nation's wealthiest communities with populations of 25,000 or more.

Economic trends are being monitored closely to gauge the potential impact on the City's budget in 2011. Expenditures are being reduced and deferred whenever possible, and privatization of services is being considered when a cost savings and consistent level of service can be achieved.

#### Long-term financial planning

The City continues to plan for its future to preserve the outstanding quality of life enjoyed by the residents and to ensure a high level of service to the community. The City has taken action to ensure that funding for the existing infrastructure will be increased. Effective January 1, 2003, an additional one-half percent home-rule sales tax was imposed on the sale of general merchandise. This incremental tax yields approximately \$2 million in additional sales tax revenue per year, and has been used to fund infrastructure improvements and the abatement of the debt service property tax levy planned for various capital projects.

The City continues an aggressive capital plan for infrastructure improvements, committing \$3.8 million per year for street, bridge, sanitary sewer, ravine remediation and storm sewer improvements. An additional \$1 million in water revenues are pledged for capital improvements to the water production and distribution systems each year. Beginning in 2011, these annual amounts are scheduled to be increased annually by the Construction Cost Index to ensure that the funding commitments keep pace with inflationary construction cost increases. Incorporated within the annual budget preparation process is the development of a five-year capital improvement program to ensure adequate long-term financial planning.

#### Relevant financial policies

Unreserved, undesignated fund balance in the general fund at December 31, 2010, is \$13,153,861, which represents 45.6% of 2011 general fund operating expenditures, exceeding the City's policy guidelines set by the Council for budgetary and planning purposes. These reserves are vital to ensuring the City's ability to weather the current national economic conditions, address growing pension funding requirements and maintain services in the event of unanticipated revenue shortfalls.

During Fiscal Year 2007, the City early implemented Governmental Accounting Standards Board (GASB) Statement No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions.* The City Council has set aside nearly \$4.4 million to meet future requirements associated with other postemployment benefits. Please refer to the notes to the financial statements for additional information.

#### Major initiatives

The City is continuing efforts on a \$23 million project to improve its water treatment plant, which was originally constructed in 1929. The project includes replacement of aging infrastructure and other improvements to address regulatory requirements, improve reliability, and increase the capacity of the water plant from 21 million gallons per day to 30 million gallons. Design of the project is nearing completion, with construction anticipated to begin in the third quarter of 2011. Due to the significant portion of water revenues received from contract customers, the City successfully re-negotiated its service contracts with the Villages of Deerfield, Lincolnshire, and Bannockburn, as well as Glenbrook Sanitary District, to ensure that these contracts are secured through the expected term of the bonds.

#### Awards and Acknowledgements

The Government Finance Officers Association (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Highland Park for its comprehensive annual financial report (CAFR) for the fiscal year ended December 31, 2009. This was the twenty-sixth consecutive year that the City has received this prestigious award. In order to be awarded a Certificate of Achievement, the City published an easily readable and efficiently organized CAFR that satisfied both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current CAFR continues to meet the Certificate of Achievement program requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

In addition, the City also received the GFOA's Distinguished Budget Presentation Award for its annual budget document for the fiscal year beginning January 1, 2010. In order to qualify for the Distinguished Budget Presentation Award, the City's budget document had to be judged proficient as a policy document, a financial plan, an operations guide, and a communications device.

The preparation of this report would not have been possible without the efficient and dedicated service of the entire professional staff of the finance department. We wish to express our appreciation to all members of the department who assisted and contributed to the preparation of this report. Credit also goes to the Mayor and the City Council for their unwavering support for maintaining the highest standards of professionalism in the management of the City of Highland Park's finances.

Respectfully submitted,

Wed m. I march

David M. Limardi City Manager

Elizabeth a. Holleb

Elizabeth A. Holleb Finance Director

Members of American Institute of Certified Public Accountants



998 Corporate Boulevard • Aurora, IL 60502

# **INDEPENDENT AUDITOR'S REPORT**

The Honorable Mayor Members of the City Council City of Highland Park, Illinois

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Highland Park, Illinois, as of and for the year ended December 31, 2010, which collectively comprise the City of Highland Park, Illinois' basic financial statements as listed in the table of contents. These basic financial statements are the responsibility of the City of Highland Park, Illinois' management. Our responsibility is to express opinions on these basic financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the basic financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the basic financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall basic financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Highland Park, Illinois, as of December 31, 2010, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended, in conformity with accounting principles generally accepted in the United States of America.

The Management's Discussion and Analysis and the other required supplementary information listed in the accompanying table of contents are not a required part of the basic financial statements but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the supplementary information. However, we did not audit the information and express no opinion on it. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Highland Park, Illinois' basic financial statements. The combining and individual fund financial statements and schedules listed in the table of contents are presented for the purposes of additional analysis and are not a required part of the basic financial statements of the City of Highland Park, Illinois. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

We did not audit the information contained in the introductory and statistical sections. Accordingly, we do not express an opinion thereon.

Aurora, Illinois April 15, 2011

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# Management's Discussion and Analysis

As management of the City of Highland Park (City), we offer readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for the twelve months ended December 31, 2010. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal, which can be found in the Introductory Section of this report.

# **Financial Highlights**

- The assets of the City exceeded its liabilities at December 31, 2010 by \$155.9 million (net assets).
- The government's total net assets increased by \$532,908 during the twelve months ended December 31, 2010. Business-type activities resulted in an \$860,423 increase, attributable primarily to a \$1,332,305 prior period adjustment, while net assets of governmental activities decreased by \$327,515.
- As of December 31, 2010, the City's governmental funds reported combined ending fund balances of \$40.2 million, an increase of \$1.6 million in comparison with the prior fiscal year. This increase is due in large part to an \$783,200 appreciation in the fair market value of investments.
- At the end of the current fiscal year, unreserved and undesignated fund balance of the general fund was \$13,153,861, or 45.6% of 2011 general fund projected operating expenditures, exceeding the City's policy to maintain a minimum balance of 25%.

# **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements.

**Government-wide financial statements**. The *government-wide financial statements* are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business.

The *statement of net assets* presents information on all of the City's assets and liabilities, with the difference between the two reported as *net assets*. The *statement of activities* presents information showing how the government's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the City include general government, public safety, public works, economic and physical development, transit,

commissions and interest costs. The business-type activities of the City include a parking system, water utility, and operations of the Highland Park Country Club.

The government-wide financial statements include not only the City itself (known as the *primary government*), but also a legally separate library for which the City is financially accountable. Financial information for this *component unit* is reported separately from the financial information presented for the primary government.

The government-wide financial statements can be found on pages 3 - 5 of this report.

**Fund financial statements**. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

*Governmental funds*. *Governmental funds* are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The City reports eleven individual governmental funds in 2010. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the general fund, street and bridge fund, debt service fund, and capital projects fund, all of which are considered to be major funds. Data for the other governmental funds are combined into a single, aggregated presentation labeled *nonmajor governmental funds*. Individual fund data for each of these nonmajor governmental funds is provided in the *combining statements and schedules* provided on pages 78 - 84 in this report.

The City adopts an annual appropriated budget for its governmental funds, with the exception of the Foreign Fire Insurance Tax Fund and the Environmental Sustainability Fund. Budgetary comparisons have been provided to demonstrate compliance with the budget.

The basic governmental fund financial statements can be found on pages 6 - 11 of this report.

**Proprietary funds**. The City maintains two different types of proprietary funds. *Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. The City uses enterprise funds to account for its parking, water, and country club operations. *Internal service funds* are an accounting device used to accumulate and allocate costs internally among the City's various functions. The City uses internal service funds to account for its equipment maintenance and replacement, as well

as certain insurance activities. Because both of these services predominantly benefit governmental rather than business-type functions, they have been included within *governmental activities* in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, but in more detail. The proprietary fund financial statements provide separate information for the parking, water, and country club operations, all of which are considered to be major funds of the City. Conversely, both internal service funds are combined into a single, aggregated presentation in the proprietary fund financial statements. Individual fund data for the internal service funds is provided in the form of *combining and individual fund statements and schedules* on pages 88 - 92 in this report.

The basic proprietary fund financial statements can be found on pages 12 - 17 of this report.

*Fiduciary funds*. Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are *not* available to support the City's programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

The basic fiduciary fund financial statements can be found on pages 18 - 19 of this report.

**Notes to the financial statements**. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 20 - 58 of this report.

**Other information**. In addition to the basic financial statements and accompanying notes, this report also presents certain *required supplementary information*. Budgetary comparisons for the general fund and street and bridge fund are provided, as well as information concerning the City's progress in funding its obligation to provide pension benefits and other post employment benefits to its employees. Required supplementary information can be found on pages 59 - 70 of this report.

The combining statements and schedules are presented immediately following the required supplementary information. Combining and individual fund statements and schedules can be found on pages 71 - 96 of this report.

# **Government-wide Financial Analysis**

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. In the case of the City, assets exceeded liabilities by \$155.9 million at the close of the most recent fiscal year.

By far the largest portion of the City's net assets (80.1%) is its investment in capital assets – land, buildings, machinery, and equipment – less any related debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide services to citizens; thus, these assets are not available for future spending. Although the City's investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the City's net assets (3.7%) represents resources that are subject to external restrictions on how they may be used. The remaining balance of *unrestricted net assets* 

(16.2% of total) may be used to meet the government's ongoing obligations to citizens and creditors.

	Governmenta	al Activities	Business-Ty	pe Activities	To	tal
	12/31/2009	12/31/2010	12/31/2009	12/31/2010	12/31/2009	12/31/2010
Current and Other Assets	\$58,913,590	\$61,840,238	12,345,835	13,155,761	71,259,425	74,995,999
Capital Assets	119,012,062	114,247,731	35,197,554	37,840,509	154,209,616	152,088,240
Total Assets	177,925,652	176,087,969	47,543,389	50,996,270	225,469,041	227,084,239
Long-Term Liabilities Outstanding	43,141,090	40,919,711	12,649,581	15,149,329	55,790,671	56,069,040
Other Liabilities	13,711,128	14,422,339	593,901	686,611	14,305,029	15,108,950
Total Liabilities	56,852,218	55,342,050	13,243,482	15,835,940	70,095,700	71,177,990
Net Assets:						
Capital Assets, net of Debt	97,194,831	95,361,548	29,453,502	29,534,781	126,648,333	124,896,329
Restricted	5,139,201	5,746,288	0	0	5,139,201	5,746,288
Unrestricted	18,739,402	19,638,083	4,846,405	5,625,549	23,585,807	25,263,632
Total Net Assets	121,073,434	120,745,919	34,299,907	35,160,330	155,373,341	155,906,249

# City of Highland Park's Net Assets December 31, 2010

The City reports positive balances in all three categories of net assets, both for the government as a whole, as well as for its separate governmental and business-type activities. The City has adopted a philosophy of funding capital improvements to a large extent on a pay-as-you-go basis, and retires debt obligations quickly, resulting in the positive net asset calculations.

Within the governmental activities, the City increased "Current and Other Assets" and "Unrestricted Net Assets", primarily as a result of the appreciation in fair market value of investments and increased receivables. "Capital Assets" decreased primarily as a result of depreciation.

A breakdown of the change in net assets follows:

Water Utility	\$ (29,276)
Parking System	(100,193)
Country Club	(342,413)
Governmental Activities	(327,515)
Change in Net Assets	\$ (799,397)

Changes in Net Assets of the Water, Parking and Country Club funds are discussed in more detail on page MD&A-7.

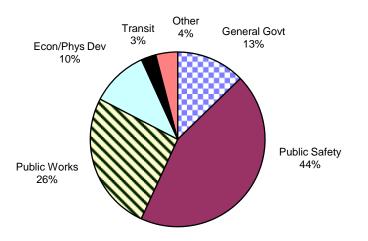
	Government	al Activities	Business-Typ	e Activities	Tot	al
	12/31/2009	12/31/2010	12/31/2009	12/31/2010	12/31/2009	12/31/2010
Program Revenues						
Charges for Services	\$7,697,732	\$9,120,909	10,039,644	10,403,243	17,737,376	19,524,152
Operating Grants	1,020,613	938,199	0	74,800	1,020,613	1,012,999
Capital Grants	658,069	538,369	150,000	0	808,069	538,369
General Revenues						
Property Taxes	11,047,744	11,209,516	0	0	11,047,744	11,209,516
Sales Taxes	11,077,115	11,471,636	0	0	11,077,115	11,471,636
Other Taxes	10,459,051	11,107,857	0	0	10,459,051	11,107,857
Payment in Lieu of Taxes	496,932	530,676	0	0	496,932	530,676
Other	(5,838,409)	1,873,021	294,151	192,935	(5,544,258)	2,065,956
TOTAL REVENUES	36,618,847	46,790,183	10,483,795	10,670,978	47,102,642	57,461,161
Expenses						
General Government	4,835,221	6,022,181	0	0	4,835,221	6,022,181
Public Safety	20,411,508	20,825,900	0	0	20,411,508	20,825,900
Public Works	14,075,727	12,159,891	0	0	14,075,727	12,159,891
Economic/Physical Dev	3,695,884	5,002,364	0	0	3,695,884	5,002,364
Transit	1,276,898	1,301,811	0	0	1,276,898	1,301,811
Commissions	432,148	413,921	0	0	432,148	413,921
Interest	1,658,678	1,491,630	0	0	1,658,678	1,491,630
Parking	0	0	974,973	995,796	974,973	995,796
Water	0	0	6,843,685	7,232,335	6,843,685	7,232,335
Country Club	0	0	3,070,537	2,814,729	3,070,537	2,814,729
TOTAL EXPENSES	46,386,064	47,217,698	10,889,195	11,042,860	57,275,259	58,260,558
Increase in Net Assets before Transfers, Special Items and						
Contributions	(9,767,217)	(427,515)	(405,400)	(371,882)	(10,172,617)	(799,397)
Transfers	100,000	100,000	(100,000)	(100,000)	0	0
Increase in Net Assets	(9,667,217)	(327,515)	(505,400)	(471,882)	(10,172,617)	(799,397)

# City of Highland Park's Changes in Net Assets

- Property tax revenue increased by \$161,772 (1.46%) over the prior year, due to a .85% increase in the annual levy and additional tax increment revenues resulting from increased assessed valuation in the Tax Increment Financing district. The City is a home-rule municipality and not subject to property tax limitations.
- Sales tax revenue for calendar year 2010, compared to calendar year 2009, increased by \$394,521 (3.56%), the first increase reported in four years. Comparison of other taxes for the period ending December 31, 2010, compared to 2009, reveal an increase in real estate transfer tax (40%), cable television franchise fees (4.8%), local use taxes (6.5%), and replacement tax (7.8%). Declines were reported in utility taxes (3.9%), hotel taxes (6.1%), and income tax (2.2%).

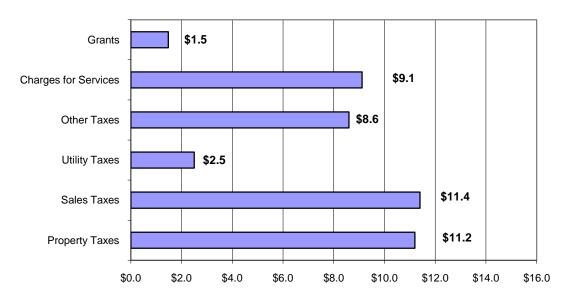
- The change in other revenues is attributable in large part to an unrealized loss of \$6,632,401 in 2009 to reflect General Fund investments at fair market value, offset by a \$783,200 unrealized gain in 2010.
- Expenses increased by \$831,634 due primarily to the addition of the Highland Park Theater operations to the City's financial report. Adjustments in personnel and other cost containment measures have been implemented by the City to offset declining revenues.

# **Expenses and Program Revenues – Governmental Activities**



Public Safety expenses (police and fire) account for the greatest percent of governmental activities with 44%, followed by public works, general government, and economic/physical development.

# **Revenues by Source – Governmental Activities**



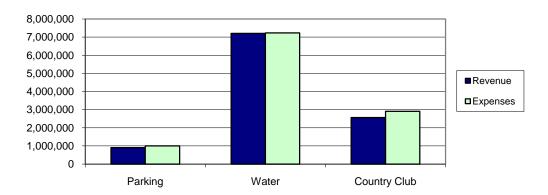
#### Amounts in Millions

Sales taxes account for the greatest proportion of funding for governmental activities on an annualized basis, followed by property taxes and other taxes. Growth in expenses has been closely monitored for ten consecutive years, with operating departments mandated to contain

non-personnel related operating costs. However, the City has continued an aggressive capital improvement plan, investing \$3.8 million annually in street, sewer and ravine improvements from governmental revenues.

# **Business-Type Activities**

Business-type activities increased the City's net assets by \$860,423. As noted previously, business-type activities are intended to be self sufficient – charges for services should be sufficient to cover all costs associated with the operation. The following graph shows a comparison of revenues and expenses of each business-type activity (the Water Fund prior period adjustment is excluded for the presentation below):



- Net assets of the parking fund decreased by \$100,193 in the current fiscal year, the majority of which is due to depreciation.
- The water utility fund net assets increased by \$1,303,029, which is attributable primarily to a prior period adjustment related to accumulated depreciation of infrastructure. With the prior period adjustment excluded, net assets decreased by \$29,276.
- Net assets of the country club fund decreased by \$342,413, the majority of which is due to depreciation.
- Revenue of business-type activities is almost exclusively charges for services. During the current fiscal year, non-operating revenues/expenses totaled (\$279,317).

# Financial Analysis of the City's Funds

As noted earlier, the City utilizes fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

*Governmental funds*. The focus of the City's *governmental funds* is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing the City's financing requirements. In particular, *unreserved fund balance* serves as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of December 31, 2010, the City's governmental funds reported combined ending fund balances of \$40.2 million, an increase of \$1.6 million in comparison with the prior fiscal year. As noted previously, a large portion of this increase is the result of an unrealized gain of \$783,200 included in investment income of the General Fund associated with the reporting of investments at fair market value. Of the total fund balance, \$13.2 million constitutes *unreserved*, *undesignated fund balance* in the General Fund, which is available for spending at the

government's discretion. *Reserved fund balance* totaling \$22.6 million is not available for discretionary spending because it has already been committed for a variety of purposes, including police and fire pension obligations, payment of debt service, long-term loans receivable, public facilities, street improvements, and public safety expenditures (E-911 Fund). The City also reports a *designated fund balance* of \$4.4 million in the General Fund to meet future obligations for other post-employment benefits. Please refer to page 7 for a detailed description and amounts of reserved fund balance.

The general fund is the primary operating fund of the City. At the end of the current fiscal year, unreserved and undesignated fund balance of the general fund was \$13.2 million. As a measure of the general fund's liquidity, it is useful to compare unreserved fund balance to total fund expenditures. Unreserved, undesignated fund balance represents 43% of total general fund expenditures for the 2010 fiscal year. The unreserved, undesignated fund balance of the general fund decreased by \$134,000 during the current fiscal year. The decrease in fund balance was anticipated to maintain service levels as national economic conditions negatively impacted City revenue sources.

The street and bridge fund has a total fund balance of \$729,239. For the current fiscal year, fund balance increased by \$398,334, which was due to higher than anticipated motor fuel tax receipts and successful cost containment.

The debt service fund has a total fund balance of \$992,144, all of which is reserved for the payment of debt service. During the current fiscal year, the fund posted a \$15,698 increase in fund balance.

The capital projects fund has a fund balance of \$2.56 million at December 31, 2010. During the current fiscal year, the fund posted a \$358,750 increase in fund balance due primarily to the closure of the Working Capital Public Facility and Improvement Fund and transfer of remaining assets to this fund.

Nonmajor governmental funds combined for a total fund balance of \$1.53 million at year end.

*Proprietary funds*. The City's proprietary fund statements provide the same type of information found in the government-wide financial statements, but in more detail.

Net assets of the parking system totaled \$5.0 million at December 31, 2010. Net assets of the water utility fund amounted to \$20.7 million. Net assets of the country club operation amounted to \$9.4 million. The total reduction in net assets for all proprietary funds was \$471,882, before the impact of the \$1,332,305 prior period adjustment in the Water Fund. Factors concerning the finances of these funds have been addressed in the discussion of the City's business-type activities.

# **General Fund Budgetary Highlights**

The General Fund budget was amended during the fiscal year to transfer appropriations between operating departments and to provide for unanticipated expenditures. Actual revenues exceeded budget by \$655,000, due primarily to a \$783,200 adjustment of the fair market value of investments, a financial reporting adjustment that is not budgeted. Positive variances of significance were reported in permits, fines and forfeitures, real estate transfer tax and reimbursements. Shortfalls were reported in utility tax, income tax and franchise fees. Total General Fund expenditures were 93% of budget, resulting in a budgetary savings of \$2.2 million. General fund transfers out totaled \$2.2 million. Due to the impact of national economic conditions the City projected a drawdown of general fund balance of \$1.1 million, but achieved a favorable budget variance in reporting an increase in fund balance of nearly \$.9 million.

# Capital Asset and Debt Administration

**Capital Assets**. The City's investment in capital assets for its governmental and business type activities as of December 31, 2010, amounts to \$124.9 million, net of accumulated depreciation and outstanding related debt. This investment in capital assets includes land, buildings, other improvements, machinery and equipment, streets, bridges, sanitary and storm sewers, and water production and distribution systems.

Major capital asset events during the current fiscal year included the following:

• Construction in Progress of \$2.5 million pertaining to the Water Treatment Plant improvement project.

	Governmental activities		Business-ty	pe activities	Total		
	12/31/2009	12/31/2010	12/31/2009	12/31/2010	12/31/2009	12/31/2010	
Land	\$8,923,202	\$8,923,202	\$4,981,323	\$4,981,323	\$13,904,525	\$13,904,525	
Buildings and improvements	52,752,590	51,300,045	14,653,609	13,903,894	67,406,199	65,203,939	
Machinery and equipment	4,354,104	3,630,128	968,983	792,464	5,323,087	4,422,592	
Infrastructure	52,982,166	50,394,356	13,747,346	14,799,964	66,729,512	65,194,320	
Construction in progress	-	-	846,293	3,362,864	846,293	3,362,864	
Total	\$119,012,062	\$114,247,731	\$35,197,554	\$37,840,509	\$154,209,616	\$152,088,240	

# **City of Highland Park's Capital Assets** (net of depreciation)

Additional information on the City's capital assets can be found in note 5 on pages 33 - 34 of this report.

**Long-term debt**. At the end of the current fiscal year, the City had total general obligation bonded debt outstanding of \$49,146,458. Of this amount, \$34,326,458 comprises debt to be paid by the debt service fund from general governmental revenues. The remainder of the City's debt will be paid from revenue of business-type activities.

# City of Highland Park's Outstanding Debt

# General Obligation Bonds

	Governmental activities		Business-ty	pe activities	Total		
	12/31/2009	12/31/2010	12/31/2009	12/31/2010	12/31/2009	12/31/2010	
Total	\$37,516,926	\$34,326,458	\$12,490,000	\$14,820,000	\$50,006,926	\$49,146,458	

The City's total bonded debt decreased by \$.86 million during the current fiscal year. The City's general obligation bonds maintain a "Aaa" rating from Moody's Investors Service. In 2010, the City refunded a portion of its outstanding debt, achieving a cash flow savings of approximately \$338,000. Additional detail of the refunding can be found in note 7.

Under the 1970 Illinois Constitution, there is no legal debt limit for home rule municipalities except as set by the General Assembly. If the City were subject to such a limitation, outstanding

indebtedness could not exceed 8.625% of equalized assessed valuation. Currently, the City's direct bonded debt of \$49 million represents 1.93% of the City's equalized assessed valuation.

Additional information on the City's long-term debt can be found in the Notes to Financial Statements note 7 of this report.

# Economic Factors and Next Year's Budgets and Rates

The City has a long-standing heritage as one of the prestigious communities along Chicagoland's "north shore" of Lake Michigan. The long term economic outlook remains strong as the City's stable property tax base consists of 92% residential property. Economic trends in the second half of 2009 began to stabilize, and the City began to see slight increases in revenues driven by the economic climate. As predicted, the City has experienced measurable growth in sales tax, building permit and real estate transfer tax revenues. Due to the County's triennial cycle of property assessments, it is anticipated that assessed valuations will decline for at least one additional year, which has increased the property tax rate but not impacted property tax revenues for the City. With sales tax being the primary revenue source for general fund operations, the City continues to monitor this revenue closely and take further steps to promote retail sales in the City. Other economic factors impacting the City's budget are as follows:

- The unemployment rate for the City is consistently lower than that of Lake County and the State of Illinois. The 2010 average unemployment rate for the City was 6.7%, compared to 10.5% for Lake County and 10.3% for the State of Illinois.
- Sales taxes continue to show monthly growth over the same period in the prior year, indicating sustained growth in retail sales within the City.
- The per capita income of the City's labor force was \$55,331 according to the latest census, which placed the City among the nation's wealthiest communities with populations of 25,000 or more.

The City monitors sales tax, building permit and real estate transfer tax revenue on a monthly basis, as these three revenue sources are impacted by national economic conditions. This practice allows the City to continually assess the need for reduced expenditures to offset revenue shortfalls.

In response to national economic conditions, the City has taken several steps to ensure fiscal sustainability in preparing the 2011 budget, including the reduction of 14 full-time positions, targeted expenditure reductions, deferring non-essential capital expenditures and analyzing fees to achieve greater cost recovery. The 2011 budget projects that general fund operating revenues will exceed operating expenditures by \$64,362.

# **Requests for Information**

This financial report is designed to provide a general overview of the City's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information may be addressed to the Office of the Finance Director, City of Highland Park, 1707 St. Johns Avenue, Highland Park, Illinois 60035.

#### STATEMENT OF NET ASSETS

#### December 31, 2010

	1	Primary Governme	nt	Component Unit
	Governmental	Business-Type		Highland Park
	Activities	Activities	Total	Public Library
ASSETS				
Cash	\$ 18,754,013	\$ 4,777,326	\$ 23,531,339	\$ 607,174
Investments	19,280,396	7,383,358	26,663,754	2,147,877
Receivables (net, where applicable,				
of allowances for uncollectibles)				
Property taxes	11,460,685	-	11,460,685	4,059,000
Motor fuel tax allotments	120,552	-	120,552	-
Intergovernmental	5,342,162	46,363	5,388,525	-
Loans	350,000	-	350,000	-
Accounts	2,060,331	1,012,214	3,072,545	241
Accrued interest	62,006	-	62,006	-
Prepaid expenses	328,282	428,000	756,282	3,271
Inventory	, -	40,910	40,910	- ,
Due to/from other funds	660,000	(660,000)		-
Deferred charges	55,326	127,590	182,916	-
Net pension asset	3,366,485	-	3,366,485	_
Capital assets not being depreciated	8,923,202	8,344,187	17,267,389	500,000
Capital assets being depreciated,	0,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	0,011,107	1,20,000	200,000
net of accumulated depreciation	105,324,529	29,496,322	134,820,851	2,369,435
liet of accumulated depreciation	105,524,527	29,490,322	134,020,031	2,309,433
Total assets	176,087,969	50,996,270	227,084,239	9,686,998
LIABILITIES				
Accounts payable	2,542,572	426,193	2,968,765	111,710
Accrued payroll	254,032	175,999	430,031	44,513
Accrued interest payable	63,887	1,716	65,603	-
Unearned revenues	11,506,309	12,405	11,518,714	4,059,000
Refundable deposits	55,539	70,298	125,837	-
Noncurrent liabilities				
Due within one year	4,449,590	875,000	5,324,590	18,098
Due in more than one year	36,470,121	14,274,329	50,744,450	310,612
Total liabilities	55,342,050	15,835,940	71,177,990	4,543,933
NET ASSETS				
Invested in capital assets,				
net of related debt	95,361,548	20 524 791	124 806 220	2 860 125
Restricted for	95,501,548	29,534,781	124,896,329	2,869,435
	002 144		002 144	
Debt service	992,144	-	992,144	-
Public safety	676,290	-	676,290	-
Highways and streets	3,433,167	-	3,433,167	-
Economic development	644,687	-	644,687	-
Culture and recreation	-	-	-	466,114
Unrestricted	19,638,083	5,625,549	25,263,632	1,807,516
TOTAL NET ASSETS	\$ 120,745,919	\$ 35,160,330	\$ 155,906,249	\$ 5,143,065

See accompanying notes to financial statements. - 3 -

#### STATEMENT OF ACTIVITIES

#### For the Year Ended December 31, 2010

		Program Revenues					
FUNCTIONS/PROGRAMS	 Expenses	Charges for Services		Operating Grants		Capital Grants and Contributions	
PRIMARY GOVERNMENT							
Governmental Activities							
General government	\$ 6,022,181	\$	1,343,270	\$	-	\$	-
Public safety	20,825,900		2,587,093		38,378		-
Public works	12,159,891		3,012,443		899,821		95,485
Economic and physical development	5,002,364		1,490,589		-		-
Transit	1,301,811		1,130,398		-		-
Commissions	413,921		-		-		-
Interest	 1,491,630		-		-		-
Total governmental activities	 47,217,698		9,563,793		938,199		95,485
Business-Type Activities							
Parking system	995,796		902,896		-		-
Water	7,232,335		6,935,697		74,800		-
Country club	 2,814,729		2,564,650		-		-
Total business-type activities	 11,042,860		10,403,243		74,800		-
TOTAL PRIMARY GOVERNMENT	\$ 58,260,558	\$	19,967,036	\$	1,012,999	\$	95,485
COMPONENT UNIT							
Highland Park Public Library	\$ 4,280,176	\$	96,715	\$	327,158	\$	_

	Net (I	Expense) Revenue and G	Change in Net As	sets Component		
	P	Unit				
	Governmental	Business-Type		Highland Park		
	Activities	Activities	Total	Public Library		
	\$ (4,678,911)	\$ - \$	(4,678,911)	¢		
	(18,200,429)	φ - φ -	(18,200,429)	φ - -		
	(8,152,142)	-	(8,152,142)	-		
	(3,511,775)	-	(3,511,775)	-		
	(171,413)	-	(171,413)	-		
	(413,921)	-	(413,921)	-		
	(1,491,630)	-	(1,491,630)	-		
	(36,620,221)	-	(36,620,221)	-		
	_	(92,900)	(92,900)			
	-	(221,838)	(221,838)	-		
		(250,079)	(250,079)	-		
		(564,817)	(564,817)	-		
	(36,620,221)	(564,817)	(37,185,038)	-		
	-	-	-	(3,856,303)		
eneral Revenues						
Taxes						
Property	11,209,516	-	11,209,516	3,871,062		
Replacement	313,917	-	313,917	44,170		
Home rule sales	3,990,319	-	3,990,319	-		
Sales	7,481,317	-	7,481,317	-		
Utility	2,495,100	-	2,495,100	-		
Franchise	2,370,616	-	2,370,616	-		
Real estate transfer Income	1,133,803 2,393,639	-	1,133,803 2,393,639	-		
Other	2,393,039	-	2,393,039	-		
ayment in lieu of taxes	530,676	-	2,400,782 530,676	-		
vestment income Interest income	748,755	5,715	754,470	4,692		
Net appreciation in fair value of investments	1 124 266	187 220	1,311,486			
nsfers	1,124,266 100,000	187,220 (100,000)	-	-		
Total	36,292,706	92,935	36,385,641	3,919,924		
ANGE IN NET ASSETS	(327,515)	(471,882)	(799,397)	63,621		
T ASSETS, JANUARY 1	121,073,434	34,299,907	155,373,341	5,079,444		
Prior period adjustment		1,332,305	1,332,305	-		
T ASSETS, JANUARY 1, RESTATED	121,073,434	35,632,212	156,705,646	5,079,444		
T ASSETS, DECEMBER 31	\$ 120,745,919	\$ 35,160,330 \$	155,906,249	\$ 5,143,065		

See accompanying notes to financial statements. - 5 -

# BALANCE SHEET GOVERNMENTAL FUNDS

December 31, 2010

ASSETS	General	Street and Bridge	Debt Service	Capital Projects	Nonmajor Governmental Funds	Total Governmental Funds
Cash	\$ 12,298,639	\$ 604,997	\$ 241,084	\$ 721,621	\$ 1,429,118	\$ 15,295,459
Investments	16,831,100	-	751,060	1,698,236	-	19,280,396
Receivables						
Property taxes	6,186,084	1,369,000	3,527,335	178,266	200,000	11,460,685
Motor fuel tax allotments	-	-	-	-	120,552	120,552
Intergovernmental	5,298,736	-	-	43,426	-	5,342,162
Loans	-	-	-	350,000	-	350,000
Accounts	1,553,232	343,974	-	123,200	-	2,020,406
Accrued interest	62,006	-	-	-	-	62,006
Due from other funds	660,000	-	-	-	-	660,000
TOTAL ASSETS	\$ 42,889,797	\$ 2,317,971	\$ 4,519,479	\$ 3,114,749	\$ 1,749,670	\$ 54,591,666

	General		Street and Bridge		Debt Service		Capital Projects		Nonmajor overnmental Funds	G	Total overnmental Funds
LIABILITIES AND FUND BALANCES											
LIABILITIES											
Accounts payable	\$	1,554,388	\$	197,720	\$ -	\$	370,723	\$	13,819	\$	2,136,650
Accrued payroll		151,903		22,012	-		-		2,616		176,531
Deferred revenue		6,770,511		1,369,000	3,527,335		178,266		200,000		12,045,112
Refundable deposits		52,539		-	-		3,000		-		55,539
Total liabilities		8,529,341		1,588,732	3,527,335		551,989		216,435		14,413,832
FUND BALANCES											
Reserved for debt service		-		-	992,144		-		-		992,144
Reserved for loans		-		-	-		350,000		-		350,000
Reserved for employee retirement		16,831,100		-	-		-		-		16,831,100
Reserved for public safety		-		-	-		-		676,290		676,290
Reserved for streets		-		729,239	-		2,212,760		141,168		3,083,167
Reserved for sustainability initiatives		-		-	-		-		79,587		79,587
Reserved for economic development		-		-	-		-		644,687		644,687
Unreserved											
Designated											
Other postemployment benefits		4,375,495		-	-		-		-		4,375,495
Undesignated											
General Fund		13,153,861		-	-		-		-		13,153,861
Special Revenue Fund		-		-	-		-		(8,497)		(8,497)
Total fund balances		34,360,456		729,239	992,144		2,562,760		1,533,235		40,177,834
TOTAL LIABILITIES AND FUND BALANCES	\$	42,889,797	\$	2,317,971	\$ 4,519,479	\$	3,114,749	\$	1,749,670	\$	54,591,666

### RECONCILIATION OF FUND BALANCES OF GOVERNMENTAL FUNDS TO THE GOVERNMENTAL ACTIVITIES IN THE STATEMENT OF NET ASSETS

December 31, 2010

FUND BALANCES OF GOVERNMENTAL FUNDS	\$ 40,177,834
Amounts reported for governmental activities in the statement of net assets are different because:	
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds	114,247,731
reported in the governmental funds	114,247,751
Less amount reported in internal service funds below	(2,310,068)
Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the governmental funds	(34,326,458)
Deferred charges is reported as an asset on the statement of net assets.	55,326
Loss on refunding on bonds is reported as a liability on the statement of net assets.	31,463
Unamortized premiums/discounts on bonds are reported as liabilities on the statement of net assets.	(92,646)
Accrued interest on long-term liabilities is shown as a liability on the statement of net assets	(63,887)
Net pension asset for the fire and police pension funds is shown as an asset on the statement of net assets	3,366,485
Net pension obligation for the Illinois Municipal Retirement Fund is shown as a liability on the statement of net assets	(241,652)
The net other postemployment benefit obligation is shown as a liability on the statement of net assets	(4,251,406)
The compensated absences liability for the City and certain claims payable are not due and payable in the current period and, therefore, not reported in the governmental funds	(2,515,277)
Certain revenues are deferred at the fund level on the modified accrual basis of accounting but not at the entity-wide level	1,038,803
The net assets of the internal service fund are included in the governmental activities in the statement of net assets	 5,629,671
NET ASSETS OF GOVERNMENTAL ACTIVITIES	\$ 120,745,919

See accompanying notes to financial statements. - 8 -

### STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS

For the Year Ended December 31, 2010

		General	2	Street and Bridge	Debt Service		Capital Projects		Nonmajor Governmental Funds		Total overnmental Funds
REVENUES											
Property taxes	\$	4,439,304	\$	1,827,883	\$	3,413,783	\$ 1,330,626	\$	197,921	\$	11,209,517
Illinois state replacement taxes		313,917		-		-	-		-		313,917
Licenses and permits		1,256,986		819,906		-	-		-		2,076,892
Charges for current services		1,657,228		2,038,691		-	2,638		1,032,446		4,731,003
Municipal sales tax		11,471,636		-		-	-		-		11,471,636
Fines and forfeitures		820,015		12,160		-	-		-		832,175
Utility tax		2,495,100		-		-	-		-		2,495,100
Real estate transfer tax		1,133,803		-		-	-		-		1,133,803
Motor fuel tax allotments		-		-		-	-		899,821		899,821
Intergovernmental		43,742		-		-	-		97,294		141,036
Illinois state income tax		2,393,639		-		-	-		-		2,393,639
<b>Regional Transportation Authority</b>											
reimbursement		1,130,398		-		-	-		-		1,130,398
Franchise fees		2,370,616		-		-	-		-		2,370,616
Payment in lieu of taxes		155,676		-		-	375,000		-		530,676
Other taxes		1,299,634		540,477		-	-		-		1,840,111
Reimbursements - other agencies		705,312		-		-	133,739		-		839,051
Investment income											
Interest income		737,926		160		1,354	1,590		7,725		748,755
Net appreciation in fair											
value of investments		868,839		-		-	-		-		868,839
Miscellaneous		415,089		85,882		-	-		-		500,971
Total revenues		33,708,860		5,325,159		3,415,137	1,843,593		2,235,207		46,527,956

	General		Street and neral Bridge			Debt Service	Capital Projects	Nonmajor Governmental Funds		Total Governmental Funds
EXPENDITURES										
Current										
General government	\$	5,738,520	\$	-	\$	- \$	-	\$	-	\$ 5,738,520
Public safety		18,564,669		-		-	-		628,266	19,192,935
Public works		1,648,897		4,881,299		-	-		725,686	7,255,882
Economic and physical development		3,166,423		-		-	-		498,502	3,664,925
Transit		1,303,843		-		-	-		-	1,303,843
Commissions		157,802		-		-	-		-	157,802
Debt service										
Principal		-		-		3,265,468	-		-	3,265,468
Interest and fiscal charges		-		-		1,528,452	-		-	1,528,452
Capital outlay		-		45,526		-	3,041,948		-	3,087,474
Total expenditures		30,580,154		4,926,825		4,793,920	3,041,948		1,852,454	45,195,301
EXCESS (DEFICIENCY) OF REVENUES										
OVER EXPENDITURES		3,128,706		398,334		(1,378,783)	(1,198,355)		382,753	1,332,655
OTHER FINANCING SOURCES (USES)										
Bonds issued		-		-		2,368,981	141,019		-	2,510,000
Premium on bonds issued		-		-		137,757	-		-	137,757
Payment to escrow agent		-		-		(2,473,739)	-		-	(2,473,739)
Transfers in		-		-		1,361,482	1,416,086		-	2,777,568
Transfers (out)		(2,244,482)		-		-	-		(433,086)	(2,677,568)
Total other financing sources (uses)		(2,244,482)		-		1,394,481	1,557,105		(433,086)	274,018
NET CHANGES IN FUND BALANCES		884,224		398,334		15,698	358,750		(50,333)	1,606,673
FUND BALANCES, JANUARY 1		33,476,232		330,905		976,446	2,204,010		1,583,568	38,571,161
FUND BALANCES, DECEMBER 31	\$	34,360,456	\$	729,239	\$	992,144 \$	2,562,760	\$	1,533,235	\$ 40,177,834

#### RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES TO THE GOVERNMENTAL ACTIVITIES IN THE STATEMENT OF ACTIVITIES

For the Year Ended December 31, 2010

NET CHANGE IN FUND BALANCES - TOTAL GOVERNMENTAL FUNDS Amounts reported for governmental activities in the statement of activities are different because:	\$ 1,606,673
Governmental funds report capital outlay as expenditures; however, they are capitalized and depreciated in the statement of activities	387,270
Certain revenues are deferred in governmental funds but not in governmental activities	255,427
The issuance of long-term debt is reported as another financing source in governmental funds but as an increase of principal outstanding in the statement of activities	(2,510,000)
The premium on issuance of long-term debt is reported as an other financing use in governmental funds but as an increase of principal outstanding in the statement of activities	(137,757)
The payment to escrow agent is reported as an other financing use in governmental funds but as a decrease in principal outstanding in the statement of activities	2,473,739
The repayment of the principal portion long-term debt is reported as an expenditure when due in governmental funds but as a reduction of principal outstanding in the statement of activities	3,265,468
The issuance costs on long-term debt are reported as an expenditure in governmental funds but as a deferred charge on the statement of net assets	30,246
The decrease in accrued interest payable is shown as an addition to expense on the statement of activities	741
Some expenses in the statement of activities (e.g., depreciation and amortization) do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds Depreciation Amortization	\$ (4,802,317) 5,835 (4,796,482)
The change in compensated absences payable is shown as an expense on the statement of activities	24,014
The decrease in net pension asset is reported as an increase in expense on the statement of activities	(441,870)
The increase in net pension obligation is reported as an increase in expense on the statement of activities	(241,652)
The increase in net other postemployment benefits obligation is reported as an expense on the statement of activities	(666,533)
The change in net assets of certain activities of internal service funds is in governmental funds	423,201
CHANGE IN NET ASSETS OF GOVERNMENTAL ACTIVITIES	\$ (327,515)

See accompanying notes to financial statements.

#### STATEMENT OF NET ASSETS PROPRIETARY FUNDS

December 31, 2010

			Business-Ty	pe A	Activities				
		Motor	Highland						overnmental
		Vehicle			Park			Activities	
		Parking	***		Country		<b>T</b> 1		Internal
		System	 Water		Club		Total		Service
CURRENT ASSETS									
Cash	\$	1,322,840	\$ 3,403,485	\$	51,001	\$	4,777,326	\$	3,458,554
Investments		-	7,383,358		-		7,383,358		-
Receivables									
Billed		-	252,998		68,409		321,407		39,925
Unbilled		-	690,807		-		690,807		-
Due from other governments		46,363	-		-		46,363		-
Prepaid expenses		-	428,000		-		428,000		328,282
Inventories		-	-		40,910		40,910		-
Total current assets		1,369,203	12,158,648		160,320		13,688,171		3,826,761
NONCURRENT ASSETS									
Capital Assets									
Land		1,319,165	66,958		3,595,200		4,981,323		-
Construction in progress		-	3,362,864		-		3,362,864		-
Parking facilities and equipment		4,476,685	-		-		4,476,685		-
Water plant and equipment		-	44,700,730		-		44,700,730		-
Country club facilities and equipment		-	-		11,473,102		11,473,102		-
Equipment		-	-		-		-		10,851,363
Less accumulated depreciation		(2,115,321)	(24,718,335)		(4,320,539)		(31,154,195)		(8,541,295)
Net capital assets		3,680,529	23,412,217		10,747,763		37,840,509		2,310,068
Deferred charges		-	119,160		8,430		127,590		-
Total noncurrent assets		3,680,529	23,531,377		10,756,193		37,968,099		2,310,068
Total assets		5,049,732	35,690,025		10,916,513		51,656,270		6,136,829

#### STATEMENT OF NET ASSETS (Continued) PROPRIETARY FUNDS

December 31, 2010

		Motor				Highland			-	overnmental
		Vehicle				Park				Activities
	Parking				Country			Internal		
	System		Water	Water Club			Total	Service		
CURRENT LIABILITIES										
Accounts payable	\$	48,443	\$	357,466	\$	20,284	\$	426,193	\$	405,922
Accrued payroll		2,304		152,674		21,021		175,999		77,501
Due to other funds		-		-		660,000		660,000		-
Unearned revenues		-		-		12,405		12,405		-
Refundable deposits		-		-		70,298		70,298		-
Interest payable		-		1,646		70		1,716		-
Bonds payable - current		-		655,000		220,000		875,000		-
Total current liabilities		50,747		1,166,786		1,004,078		2,221,611		483,423
LONG-TERM LIABILITIES										
Bond premium (discount)		-		70,086		20,851		90,937		-
Net pension obligation		-		45,310		-		45,310		23,735
Net other postemployment benefit obligation		-		193,082		-		193,082		-
General obligation bonds payable		-		13,480,000		465,000		13,945,000		-
Total long-term liabilities		-		13,788,478		485,851		14,274,329		23,735
Total liabilities		50,747		14,955,264		1,489,929		16,495,940		507,158
NET ASSETS										
Invested in capital assets, net of related debt		3,680,529		15,812,340		10,041,912		29,534,781		2,310,068
Unrestricted		1,318,456		4,922,421		(615,328)		5,625,549		3,319,603
TOTAL NET ASSETS	\$	4,998,985	\$	20,734,761	\$	9,426,584	\$	35,160,330	\$	5,629,671

#### STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET ASSETS PROPRIETARY FUNDS

For the Year Ended December 31, 2010

	В							
	Motor		J1		G	overnmental		
	Vehicle			Park				Activities
	Parking			Country				Internal
	System		Water	Club		Total		Service
OPERATING REVENUES								
Charges for services								
Water sales	\$-	\$	6,850,918	\$-	\$	6,850,918	\$	-
Water permit fees	-		63,254	-		63,254		-
Parking lot collections	606.113	3	-	-		606,113		-
Parking violations	296,783	3	-	-		296,783		-
Charges for goods and services	-		-	2,463,630		2,463,630		9,949,034
Miscellaneous			21,525	101,020		122,545		57,526
Total operating revenues	902,890	5	6,935,697	2,564,650		10,403,243		10,006,560
OPERATING EXPENSES								
Personal services	317,820	)	2,321,215	1,232,077		3,871,112		1,320,151
Contractual services	327,16	l	1,101,809	563,358		1,992,328		6,628,682
Materials and supplies	15,388	3	437,506	-		452,894		667,707
Repairs and maintenance	-		32,744	-		32,744		351,607
Small tools and equipment	(2,63)	)	881,788	640,416		1,519,573		-
Administrative reimbursements	96,100	)	1,000,000	-		1,096,100		-
Total operating expenses	753,838	3	5,775,062	2,435,851		8,964,751		8,968,147
OPERATING INCOME BEFORE								
DEPRECIATION	149,058	3	1,160,635	128,799		1,438,492		1,038,413
Depreciation	241,958	3	934,239	354,860		1,531,057		599,615
OPERATING INCOME (LOSS)	(92,900	))	226,396	(226,061	)	(92,565)		438,798
NONOPERATING REVENUES (EXPENSES)								
Investment income		_						<b>a a</b> c =
Interest income	432	2	5,342	(59	)	5,715		2,305
Net appreciation in fair value of investments	-		187,220	-		187,220		-
Intergovernmental revenue	-		74,800	-		74,800 (7,725)		-
(Loss) on sale of capital assets	(7,725	5)						(17,902)
Interest expense and fiscal charges	-		(523,034)	(16,293	)	(539,327)		-
Total nonoperating revenues (expenses)	(7,293	3)	(255,672)	(16,352	)	(279,317)		(15,597)

#### STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET ASSETS (Continued) PROPRIETARY FUNDS

For the Year Ended December 31, 2010

	Busin	ess-Type Activities			
	Motor Vehicle	Highland Park	Governme Activitio		
	Parking	Country	Interna	ıl	
	System	Water Club	Total Service	Service	
NET INCOME (LOSS) BEFORE TRANSFERS	\$ (100,193) \$	5 (29,276) \$ (242,413) \$	(371,882) \$ 423	,201	
TRANSFERS					
Transfers (out)		- (100,000)	(100,000)	-	
Total transfers		- (100,000)	(100,000)	-	
CHANGE IN NET ASSETS	(100,193)	(29,276) (342,413)	(471,882) 423	,201	
NET ASSETS, JANUARY 1	5,099,178	19,431,732 9,768,997	34,299,907 5,206	,470	
Prior period adjustment		1,332,305 -	1,332,305	-	
NET ASSETS, JANUARY 1, RESTATED	5,099,178	20,764,037 9,768,997	35,632,212 5,206	,470	
NET ASSETS, DECEMBER 31	<u>\$ 4,998,985 S</u>	20,734,761 \$ 9,426,584 \$	35,160,330 \$ 5,629	,671	

#### STATEMENT OF CASH FLOWS PROPRIETARY FUNDS

For the Year Ended December 31, 2010

		Motor	ss-Type Activitie	Highland		Go	vernmental
		Vehicle		Park		A	Activities
	]	Parking		Country	-		Internal
		System	Water	Club	Total		Service
CASH FLOWS FROM OPERATING ACTIVITIES							
Receipts from customers and users	\$	902,896 \$	6,897,697 \$	2,557,055 \$	10,357,648	\$	1,599,677
Receipts from interfund services	Ψ	-	-	-	-	Ψ	8,418,925
Payments to suppliers		(332,171)	(2,846,986)	(1,214,666)	(4,393,823)		(8,013,607)
Payments to employees		(317,414)	(2,267,074)	(1,235,303)	(3,819,791)		(1,289,009)
Payments for interfund services		(96,100)	(2,207,074) (895,000)	-	(991,100)		-
a ynents for interfund services			(8)3,000)		())1,100)		
Net cash from operating activities		157,211	888,637	107,086	1,152,934		715,986
CASH FLOWS FROM NONCAPITAL							
FINANCING ACTIVITIES							
Due to/from other funds		-	-	10,000	10,000		-
Interfund transfers		-	-	(100,000)	(100,000)		-
Net cash from noncapital financing activities		-	-	(90,000)	(90,000)		-
CASH FLOWS FROM CAPITAL AND							
RELATED FINANCING ACTIVITIES							
Principal payments on bonds		-	(2,905,000)	(190,000)	(3,095,000)		-
Proceeds from bonds issued		-	5,425,000	-	5,425,000		-
Intergovernmental grants		(39,513)	74,800	-	35,287		-
Interest paid		-	(481,771)	3,842	(477,929)		-
Sale of capital assets		499	-	-	499		23,213
Purchase of capital assets		(20,318)	(2,829,613)	-	(2,849,931)		(291,446)
Net cash from capital and related							
financing activities		(59,332)	(716,584)	(186,158)	(962,074)		(268,233)
CASH FLOWS FROM INVESTING ACTIVITIES							
		420	5 240	(50)	5715		2 205
Interest received		432	5,342	(59)	5,715		2,305
Sale of investments		-	149,480	-	149,480		-
Net cash from investing activities		432	154,822	(59)	155,195		2,305
NET INCREASE (DECREASE) IN							
CASH AND CASH EQUIVALENTS		98,311	326,875	(169,131)	256,055		450,058
		70,511	520,075	(10),101)	200,000		120,020
CASH AND CASH EQUIVALENTS, JANUARY 1		1,224,529	3,076,610	220,132	4,521,271		3,008,496
CASH AND CASH EQUIVALENTS, DECEMBER 31	\$	1,322,840 \$	3,403,485 \$	51,001 \$	4,777,326	\$	3,458,554

(This statement is continued on the following page.) - 16 -

#### STATEMENT OF CASH FLOWS (Continued) PROPRIETARY FUNDS

For the Year Ended December 31, 2010

		Busi								
		Motor			]	Highland		Go	overnmental	
		Vehicle				Park		Activities		
		Parking				Country		Internal		
		System		Water		Club	Total		Service	
RECONCILIATION OF OPERATING INCOME (LOSS)										
TO NET CASH FROM OPERATING ACTIVITIES										
Operating income (loss)	\$	(92,900)	\$	226,396	\$	(226,061) \$	(92,565)	\$	438,798	
Adjustments to reconcile operating income (loss)										
to net cash from operating activities										
Depreciation		241,958		934,239		354,860	1,531,057		599,615	
Changes in assets and liabilities										
Accounts receivable		-		(38,000)		4,564	(33,436)		12,042	
Prepaid expenses		-		(428,000)		31,884	(396,116)		(171,629)	
Inventory		-		-		427	427		-	
Accounts payable		7,747		139,861		(43,203)	104,405		(193,982)	
Net other postemployment benefit obligation		-		5,823		-	5,823		-	
Unearned revenues		-		-		12,405	12,405		-	
Refundable deposits		-		-		(24,564)	(24,564)		-	
Net pension obligation		-		45,310		-	45,310		23,735	
Accrued payroll		406		3,008		(3,226)	188		7,407	
NET CASH FROM OPERATING ACTIVITIES	\$	157,211	\$	888,637	\$	107,086 \$	1,152,934	\$	715,986	
NONCASH TRANSACTIONS										
Net appreciation in fair										
value of investments	\$	-	\$	187,220	\$	- \$	187,220	\$	-	
	<u>Ψ</u>		Ψ	107,220	Ψ	Ψ	107,220	Ψ		
TOTAL NONCASH TRANSACTIONS	\$	-	\$	187,220	\$	- \$	187,220	\$		

# STATEMENT OF FIDUCIARY NET ASSETS FIDUCIARY FUNDS

## December 31, 2010

	 Pension Trust		Agency
ASSETS			
Cash and cash equivalents	\$ 2,310,440	\$	2,641,489
Investments			
U.S. Government and agency obligations	28,034,645		-
Mutual funds	15,548,536		-
Common stock	12,371,683		-
Receivables			
Accounts	-		878
Accrued interest	 218,682		-
Total assets	 58,483,986	\$	2,642,367
LIABILITIES			
Accounts payable	45,235	\$	-
Accrued payroll	-		233
Due to others	-		1,254,534
Deposits payable	 -		1,387,600
Total liabilities	 45,235	\$	2,642,367
NET ASSETS HELD IN TRUST FOR			
PENSION BENEFITS	\$ 58,438,751	•	

# STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS PENSION TRUST FUNDS

# For the Year Ended December 31, 2010

ADDITIONS	
Contributions - employer	
Taxes	\$ 2,719,213
Contributions - plan members	¢ 2,719,213 886,531
Contributions - other	348
Total contributions	3,606,092
Investment income	
Net appreciation in fair value	
of investments	4,204,704
Interest earned on investments	1,458,204
Total investment income	5,662,908
Less investment expenses	(201,833)
Net investment income	5,461,075
Total additions	9,067,167
DEDUCTIONS	
Pension and refunds	5,451,434
Miscellaneous	71,335
Total deductions	5,522,769
NET INCREASE	3,544,398
NET ASSETS HELD IN TRUST FOR	
PENSION BENEFITS	
January 1	54,894,353
December 31	\$ 58,438,751

See accompanying notes to financial statements. - 19 -

# NOTES TO FINANCIAL STATEMENTS

December 31, 2010

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the City of Highland Park, Illinois (the City) have been prepared in conformity with accounting principles generally accepted in the United States of America, as applied to government units (hereinafter referred to as generally accepted accounting principles (GAAP)). The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the City's accounting policies are described below.

## a. Reporting Entity

The City was incorporated in 1869. The City is a municipal corporation governed by an elected seven-member council. The City operates under a Council-Manager form of government and provides the following services as authorized by its charter: public safety (police and fire); highways and streets; health, social, and cultural services; water and sanitation; public improvements; planning and zoning; and general administrative services. As required by GAAP, these financial statements present the City (the primary government) and its component units.

The City's financial statements include pension trust funds:

Police Pension Employees Retirement System

The City's police employees participate in the Police Pension Employees Retirement System (PPERS). PPERS functions for the benefit of these employees and is governed by a five-member pension board. Two members appointed by the City's Mayor, one pension beneficiary elected by the membership, and two police employees elected by the membership constitute the pension board. The City and PPERS participants are obligated to fund all PPERS costs based upon actuarial valuations. The State of Illinois is authorized to establish benefit levels and the City is authorized to approve the actuarial assumptions used in the determination of contribution levels. Although it possesses many of the characteristics of a legally separate government, PPERS is reported as if it were part of the primary government because its sole purpose is to finance and administer the pensions of the City's police employees and because of the fiduciary nature of such activities. PPERS is reported as a pension trust fund. PPERS does not issue a separate annual financial report.

### a. Reporting Entity (Continued)

Firefighters' Pension Employees Retirement System

The City's firefighters participate in the Firefighters' Pension Employees Retirement System (FPERS). FPERS functions for the benefit of these employees and is governed by a five-member pension board. Two members appointed by the City's Mayor, one pension beneficiary elected by the membership, and two firefighter employees elected by the membership constitute the pension board. The City and FPERS participants are obligated to fund all FPERS costs based upon actuarial valuations. The State of Illinois is authorized to establish benefit levels and the City is authorized to approve the actuarial assumptions used in the determination of contribution levels. Although it possesses many of the characteristics of a legally separate government, FPERS is reported as if it were part of the primary government because its sole purpose is to finance and administer the pensions of the City's firefighters and because of the fiduciary nature of such activities. FPERS is reported as a pension trust fund. FPERS does not issue a separate annual financial report.

Highland Park Public Library (the Library)

This component unit has a nine-member board appointed by the City's Mayor and provides services to residents, generally within the geographic boundaries of the City. This component unit is included within the reporting entity because the City approves the budget and annual tax levy. In addition, bond issuance authorizations are approved by the City and the legal liability for the general obligation portion of the Library's debt remains with the City.

A copy of the Library's Annual Financial Report may be obtained by written request to Highland Park Public Library, 494 Laurel Avenue, Highland Park, Illinois 60035.

b. Fund Accounting

The City uses funds to report on its financial position and changes in financial position and cash flows. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

A fund is a separate accounting entity with a self-balancing set of accounts.

Funds are classified into the following categories: governmental, proprietary, and fiduciary.

#### b. Fund Accounting (Continued)

Governmental funds are used to account for all or most of a government's general activities, including the collection and disbursement of earmarked monies (special revenue funds), the acquisition or construction of capital assets (capital projects funds), and the servicing of general long-term debt (debt service funds). The general fund is used to account for all activities of the general government not accounted for in some other fund.

Proprietary funds are used to account for activities similar to those found in the private sector, where the determination of net income is necessary or useful to sound financial administration. Goods or services from such activities can be provided either to outside parties (enterprise funds) or to other departments or agencies primarily within the City (internal service funds).

Fiduciary funds are used to account for assets held on behalf of outside parties, including other governments, or on behalf of other funds within the government. When these assets are held under the terms of a formal trust agreement, a pension trust fund is used. Agency funds generally are used to account for assets that the City holds on behalf of others as their agent.

c. Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the nonfiduciary activities of the City. The effect of material interfund activity, other than interfund services, has been eliminated from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges to support operations.

The statement of activities demonstrates the degree to which the direct expenses of a given function, segment, or program are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include: (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and (2) grants and standard revenues that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

#### c. Government-Wide and Fund Financial Statements (Continued)

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

The City reports the following major governmental funds:

The General Corporate Fund is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The Street and Bridge Fund is used to account for the activity that provides street lighting, street cleaning, snow removal, street maintenance, maintenance of storm and sanitary sewers, forestry, and certain capital improvements to streets and bridges.

The Debt Service Fund is used to account for the payment of interest and principal on general and special obligation debt other than that payable from special assessments and debt issued for and serviced by a governmental enterprise.

The Capital Projects Fund is used to account for costs incurred to alleviate storm drainage problems, finance street improvements, and provide other facility and infrastructure improvements. The City has chosen to report this fund as a major fund.

The City reports the following major proprietary funds:

The Motor Vehicle Parking System Fund accounts for the acquisition, operation, and maintenance of parking lots and other facilities owned by the City. These activities are entirely or predominantly self-supported by user charges. The City has chosen to report this fund as a major fund.

The Water Fund accounts for the water facilities and services owned and provided by the City to its residents. The activities are entirely or predominantly self-supported by user charges.

The Highland Park Country Club Fund is used to account for the activities of the golf course and country club owned by the City. These activities are predominantly self-supported by user charges.

c. Government-Wide and Fund Financial Statements (Continued)

Additionally, the City reports the following funds:

Internal Service Funds account for health, dental, and life insurance and equipment replacement services that are provided to other departments of the City on a cost reimbursement basis.

Pension Trust Funds account for the accumulation of retirement and disability benefits for the Police and Firefighters' Pension Plans.

Agency Funds accumulate resources received from nongovernment sources and held by the City as trustee or agent to be expended or invested in accordance with the conditions of the trust or in its agency capacity for special assessments, deposits, and the Housing Trust.

d. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements, except for the agency funds which do not have a measurement focus. Revenues and additions are recorded when earned and expenses and deductions are recorded when a liability is incurred. Property taxes are recognized as revenues in the year for which they are levied (i.e., intended to finance). Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. Operating revenues/expenses include all revenues/expenses directly related to providing enterprise fund services. Incidental revenues/expenses are reported as nonoperating.

Governmental fund financial statements are reported using the current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. Operating statements of these funds present increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in net current assets.

All proprietary funds and pension trust funds are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and all liabilities associated with the operation of these funds are included on the statement of net assets. Proprietary funds operating statements present increases (e.g., revenues) and decreases (e.g., expenses) in net total assets. Agency funds use the full accrual basis of accounting, but have no measurement focus.

d. Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)

The modified accrual basis of accounting is used by all governmental funds. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., when they become measurable, available, and earned). Measurable means the amount of the transaction can be determined and available means collectible within the current period. The City considers revenues to be available if they are collected within 60 days (except sales and telecommunications taxes which use 90 days) of the end of the current fiscal period. The City recognizes property taxes when they become both measurable and available in the year intended to finance. Expenditures are recorded when the related fund liability is incurred. Principal and interest on general long-term debt are recorded as fund liabilities when due or when amounts have been accumulated in the debt service fund for payments to be made early in the following year.

Those revenues susceptible to accrual include property taxes, utility taxes, franchise taxes, licenses, interest revenue, and charges for services. Sales taxes owed to the state at year end on behalf of the City also are recognized as revenue. Fines and permits revenues are not susceptible to accrual because generally they are not measurable until received in cash.

The City reports deferred/unearned revenue on its financial statements. Deferred/unearned revenues arise when a potential revenue does not meet both the measurable and available or earned criteria for recognition in the current period. Deferred/unearned revenues also arise when resources are received by the City before it has a legal claim to them, as when grant monies are received prior to the incurrence of qualifying expenditures. In subsequent periods, when both revenue recognition criteria are met or when the City has a legal claim to the resources, the liability for deferred/unearned revenue is removed from the financial statements and revenue is recognized.

e. Cash and Investments

Cash and Cash Equivalents

For purposes of the statement of cash flows, the City's proprietary funds consider all highly liquid investments with an original maturity of three months or less when purchased to be cash equivalents.

e. Cash and Investments (Continued)

#### Investments

Investments with a maturity of one year or less when purchased and nonnegotiable certificates of deposit are stated at amortized cost. Investments with a maturity greater than one year when purchased are reported at fair value. Investments in the pension trust funds are stated at fair value. Fair value is based on quoted market prices at December 31 for debt securities, equity securities, and mutual funds, and contract values for insurance contracts.

f. Short-Term Interfund Receivables/Payables

During the course of operations, numerous transactions occur between individual funds for goods provided or services rendered. These receivables and payables are classified as "due from other funds" or "due to other funds." Short-term interfund loans, if any, are classified as "interfund receivables/payables."

g. Advances to Other Funds

Noncurrent portions of long-term interfund loan receivables, if any, are reported as advances and are offset equally by a fund balance reserve account which indicates that they do not constitute expendable available financial resources and, therefore, are not available for appropriation.

h. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the City as assets with a cost greater than \$50,000 for infrastructure and \$5,000 for other assets with an estimated useful life in excess of one year.

Such assets are recorded at historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value or service of capacity of the asset or materially extend asset lives are not capitalized.

### h. Capital Assets (Continued)

Major outlays for capital assets and improvements are capitalized as projects are constructed. Property, plant, and equipment is depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Buildings	50
Public domain infrastructure	20-50
System infrastructure	40-50
Vehicles	3-20
Mobile equipment	10-30
Furniture and fixtures	10
Computer equipment	5

#### i. Compensated Absences

The City's policy for vacation pay states that vacation time is earned each pay period. Vacation credits carryover into future years up to a maximum of 30 days. Any accumulated time in excess of 30 days is lost. Unused sick time may be used toward time off and/or converted to pre-tax dollars and deposited into the Section 125 Flexible Spending Program or 457 deferred compensation account. Vested or accumulated sick and vacation leave (including related social security and medicare) of proprietary funds is recorded as an expense and liability of those funds and in the governmental activities column in the government-wide financial statements as they are earned.

#### j. Long-Term Obligations

In the government-wide financial statements and proprietary funds in the fund financial statements, long-term debt, and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund financial statements. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

In the fund financial statements, governmental funds recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as expenditures.

#### k. Fund Balance/Net Assets

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change. In the governmentwide financial statements, restricted net assets are legally restricted by outside parties for a specific purpose. None of the City's net assets are restricted as a result of enabling legislation adopted by the City. Invested in capital assets, net of related debt is the book value of capital assets less any long-term debt outstanding that was issued to construct or acquire the capital assets.

#### 1. Interfund Transactions

Transactions for interfund services provided and used are accounted for as revenues, expenditures, or expenses. Transactions that constitute reimbursements to a fund for expenditures/expenses initially made from it that are properly applicable to another fund are recorded as expenditures/expenses in the reimbursing fund and as reductions of expenditures/expenses in the fund that is reimbursed.

All other interfund transactions, except interfund services transactions and reimbursements, are reported as transfers.

#### m. GASB Pronouncements

The City has elected under the provisions of GASB Statement 20, *Accounting and Financial Reporting for Proprietary Funds and Other Governmental Entities That Use Proprietary Fund Accounting*, to apply all applicable GASB pronouncements and all FASB Statements and Interpretations, Accounting Principles Board (APB) Opinions, and Accounting Research Bulletins (ARB) issued on or before November 30, 1989, unless they conflict with or contradict GASB pronouncements.

#### 2. LEGAL COMPLIANCE AND ACCOUNTABILITY

#### **Related Party Transactions**

The City entered into an agreement with the Village of Northbrook, Illinois in which each entity issued \$16,590,000 in taxable general obligation bonds and transferred the bonds to the other entity. The City is currently recording these bonds as an investment in the General Fund and a reservation of fund balance for employee retirement on behalf of the Police and Firefighters' Pension Funds.

# 3. DEPOSITS AND INVESTMENTS

The City maintains a cash and investment pool that is available for use by all funds, except in certain restricted and special funds and pension trust funds. Each funds portion of this pool is displayed on the financial statements as cash and investments.

### a. Permitted Deposits and Investments

The City's investment policy authorizes the City to make deposits/invest in insured commercial banks; savings and loan institutions; obligations of the U.S. Treasury, U.S. agency, and U.S. instrumentality; money market mutual funds regulated by the SEC and whose portfolios consist only of domestic debt securities; investment-grade obligations of state, provincial, and local governments and public authorities; certificates of deposits and other evidences of deposit at financial institutions, bankers' acceptances, and commercial paper, rated in the highest tier by a nationally recognized rating agency; local government investment pools, either state administered or through joint powers statutes, and other intergovernmental agreement legislation; and Illinois Funds.

Illinois Funds is an investment pool managed by the State of Illinois, Office of the Treasurer, which allows governments within the state to pool their funds for investment purposes. Illinois Funds is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in Illinois Funds are valued at Illinois Funds' share price of \$1, which is the price for which the investment could be sold.

Illinois Metropolitan Investment Fund (IMET) is a not-for-profit investment trust formed pursuant to the Illinois Municipal Code and managed by a Board of Trustees elected from the participating members. IMET is not registered with the SEC as an investment company. Investments in IMET are valued at IMET's share price, which is the price for which the investment could be sold.

It is the policy of the City to invest its funds in a manner which will provide the highest investment return with the maximum security while meeting the daily cash flow demands of the City and conforming to all state and local statutes governing the investment of public funds, using the "prudent person" standard for managing the overall portfolio. The primary objective of the policy is safety (preservation of capital and protection of investment principal), liquidity, and yield.

#### b. City Deposits with Financial Institutions

Custodial credit risk for deposits with financial institutions is the risk that in the event of bank failure, the City's deposits may not be returned to it. The City's investment policy requires pledging of collateral with a fair value of 110% of all bank balances in excess of federal depository insurance with the collateral held by the City or in safekeeping on behalf of the City.

b. City Deposits with Financial Institutions (Continued)

The City, via the Foreign Fire Insurance Board, had \$33,197 in uninsured and uncollateralized deposits at one financial institution as of December 31, 2010.

#### c. City Investments

The following table presents the investments and maturities of the City's debt securities as of December 31, 2010:

		Investment Maturities (in Years)								
Investment Type	Fair Value		Less than 1		1-5		6-10	Greater than 10		
IMET	\$ 19,947,337	\$	10,066,958	\$	9,880,379	\$	-	\$	-	
Illinois Funds	13,474,393		13,474,393		-		-		-	
Local government bonds	16,831,000		181,900		818,550		1,289,350		14,541,300	
Money market mutual funds	3,429,480		3,429,480		-		-		-	
TOTAL	\$ 53,682,310	\$	27,152,731	\$	10,698,929	\$	1,289,350	\$	14,541,300	

In accordance with its investment policy, the City limits its exposure to interest rate risk by structuring the portfolio so that securities mature concurrent with cash needs. The investment policy limits the maximum maturity length of investments to three years from date of purchase, unless specific authority is given to exceed. Investments in reserve funds may be purchased with maturities to match future projects or liability requirements. In addition, the policy requires the City to structure the investment portfolio so that securities mature to meet cash requirements for ongoing operations, thereby avoiding the need to sell securities on the open market prior to maturity.

The City limits its exposure to credit risk, the risk that the issuer of a debt security will not pay its par value upon maturity, by primarily investing in obligations guaranteed by the United States Government or securities issued by agencies of the United States Government that are explicitly or implicitly guaranteed by the United States Government and the other securities noted above. IMET, Illinois Funds, and local government bonds are rated AAA by Standard and Poor's.

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to the investment, the City will not be able to recover the value of its investments that are in possession of an outside party. The City's investment policy does not address custodial credit risk. In addition, the U.S. Treasury obligations are held in safekeeping at the bank where they are purchased. Illinois Funds and IMET are not subject to custodial credit risk.

# d. Police and Firefighters' Pension Funds Deposits with Financial Institutions

Custodial credit risk for deposits with financial institutions is the risk that in the event of bank failure, the Police and Firefighters' Pension Funds' deposits may not be returned to them. The Police and Firefighters' Pension Funds' investment policies require pledging of collateral with a fair value of 110% of all bank balances in excess of federal depository insurance with the collateral held by the Police and Firefighters' Pension Funds or their respective agents in the name of the Police and Firefighters' Pension Funds.

## e. Police Pension Fund Investments

The following table presents the investments and maturities of the Police Pension Fund's debt securities as of December 31, 2010:

			Investment Maturities (in Years)							
Investment Type Fair Valu		Fair Value	air Value Le		1-5		6-10		Gre	eater than 10
U.S. Treasury obligations U.S. agency obligations Money market mutual funds	\$	8,055,255 5,917,522 1,105,356	\$	315,200 1,105,356	\$	5,871,496 3,420,330	\$	2,183,759 403,511	\$	- 1,778,481 -
TOTAL	\$	15,078,133	\$	1,420,556	\$	9,291,826	\$	2,587,270	\$	1,778,481

In accordance with its investment policy, the Police Pension Fund limits its exposure to interest rate risk by structuring the portfolio to provide liquidity for operating funds and maximizing yields for funds not needed within a one-year period. The investment policy does not limit the maximum maturity length of investments in the Police Pension Fund.

The Police Pension Fund limits its exposure to credit risk, the risk that the issuer of a debt security will not pay its par value upon maturity, by primarily investing in obligations guaranteed by the United States Government or securities issued by agencies of the United States Government that are explicitly or implicitly guaranteed by the United States Government. The U.S. agency obligations and the money market funds are rated AAA.

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to the investment, the Police Pension Fund will not be able to recover the value of its investments that are in possession of an outside party. The Police Pension Fund's investment policy requires investments to be held by a separate third-party custodian. The money market mutual funds are not subject to custodial credit risk.

#### e. Police Pension Fund Investments (Continued)

At December 31, 2010, the Police Pension Fund had greater than 5% of its overall portfolio invested in U.S Treasury obligations (29%) and U.S. agency obligations (21%). To limit the Police Pension Fund's exposure to concentration of credit risk, the investment policy requires that no more than 20% of the portfolio be invested in any single issuer, excluding U.S. Treasury or U.S. agency securities. In addition, the investment policy requires a limitation that sets the maximum of total equity investments at 45% of the plan's assets.

#### f. Firefighters' Pension Fund Investments

The following table presents the investments and maturities of the Firefighters' Pension Fund's debt securities as of December 31, 2010:

		Investment Maturities (in Years)								
Investment Type	Fair Value	L	ess than 1		1-5		6-10	Gre	eater than 10	
U.S. Treasury obligations U.S. agency obligations Money market mutual funds	\$ 5,402,749 8,659,119 541,678	\$	125,824 541,678	\$	849,714 4,342,003	\$	3,070,702 1,157,538	\$	1,482,333 3,033,754	
TOTAL	\$ 14,603,546	\$	667,502	\$	5,191,717	\$	4,228,240	\$	4,516,087	

In accordance with its investment policy, the Firefighters' Pension Fund limits its exposure to interest rate risk by structuring the portfolio to provide liquidity for operating funds and maximizing yields for funds not needed within a one-year period. The investment policy does not limit the maximum maturity length of investments in the Firefighters' Pension Fund, but does require that the portfolio be structured to provide sufficient cash flows to avoid selling debt securities before maturity.

The Firefighters' Pension Fund limits its exposure to credit risk, the risk that the issuer of a debt security will not pay its par value upon maturity, by primarily investing in obligations guaranteed by the United States Government or securities issued by agencies of the United States Government that are explicitly or implicitly guaranteed by the United States Government. The U.S. agency obligations securities and the money market funds are rated AAA. Illinois Funds is rated AAA by Standard and Poor's.

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to the investment, the Firefighters' Pension Fund will not be able to recover the value of its investments that are in possession of an outside party. The investment policy requires that all security transactions that are exposed to custodial credit risk are processed on a delivery versus payment (DVP) basis with the underlying investment held by a third-party acting as the Firefighters' Pension Fund's agent separate from where the investment was purchased. Illinois Funds, money market mutual funds, and mutual funds are not subject to custodial credit risk.

#### f. Firefighters' Pension Fund Investments (Continued)

At December 31, 2010, the Firefighters' Pension Fund had greater than 5% of its overall portfolio invested in U.S. Treasury obligations (19%) and U.S. agency obligations (31%). To limit the Firefighters' Pension Fund's exposure to concentration of credit risk, the investment policy requires that no more than 20% of the portfolio be invested in any single issuer, excluding U.S. Treasury or U.S. agency securities. In addition, the investment policy requires that investments in Illinois Funds or brokered certificates of deposit not exceed 5% of the portfolio.

#### 4. RECEIVABLES - TAXES

Property taxes for 2010 attach as an enforceable lien on January 1, 2010 on property values assessed as of the same date. Taxes are levied in December of the subsequent fiscal year (by passage of a Tax Levy Ordinance). Tax bills are prepared by the County and issued in May 2011 and are payable in two installments, on June 6, 2011 and September 6, 2011. The County collects such taxes and remits them periodically. The allowance for uncollectible taxes has been stated at 0.5% of the tax levy to reflect actual collection experience. The 2010 taxes are intended to finance the 2011 fiscal year and are not considered available for current operations and are, therefore, reported as deferred revenue.

#### 5. CAPITAL ASSETS

	Beginning Balances	Increases	Decreases	Ending Balances
GOVERNMENTAL ACTIVITIES				
Capital assets not being depreciated				
Land	\$ 8,663,012	\$ -	\$ -	\$ 8,663,012
Land right of way	260,190	-	-	260,190
Total capital assets not being depreciated	8,923,202	-	-	8,923,202
Capital assets being depreciated				
Buildings and land improvements	72,220,768	71,579	-	72,292,347
Machinery and equipment	15,178,578	349,355	343,576	15,184,357
Infrastructure	114,116,221	257,783	-	114,374,004
Total capital assets being depreciated	201,515,567	678,717	343,576	201,850,708
Less accumulated depreciation for				
Buildings and land improvements	19,468,179	1,524,123	-	20,992,302
Machinery and equipment	10,824,478	1,032,211	302,460	11,554,229
Infrastructure	61,134,050	2,845,598	-	63,979,648
Total accumulated depreciation	91,426,707	5,401,932	302,460	96,526,179
Total capital assets being depreciated, net	110,088,860	(4,723,215)	41,116	105,324,529
GOVERNMENTAL ACTIVITIES	¢ 110 012 0C2	¢ (1702-015)	¢ /1 11¢	¢ 114 047 721
CAPITAL ASSETS, NET	\$119,012,062	\$ (4,723,215)	\$ 41,116	\$114,247,731

# 5. CAPITAL ASSETS (Continued)

GOVERNMENTAL ACTIVITIES		
General government	\$	96,998
Public safety		826,192
Public works		3,575,192
Economic development		50,061
Commissions		253,874
Total depreciation expense before internal service funds		4,802,317
INTERNAL SERVICE FUNDS		
General government		14,096
Public safety		189,991
Public works		372,018
Economic development		23,510
Total depreciation expense for internal service funds		599,615
TOTAL DEPRECIATION EXPENSE - GOVERNMENTAL ACTIVITIES	\$	5,401,932
TOTAL DEI RECIATION EXI ENSE - GOVERNMENTAL ACTIVITIES	φ	5,401,932

	Beginning Balances, Restated	Increases	Decreases	Ending Balances
BUSINESS-TYPE ACTIVITIES				
Capital assets not being depreciated				
Land	\$ 4,981,323	\$ -	\$ -	\$ 4,981,323
Construction in progress	846,293	2,516,571	-	3,362,864
Total capital assets not being depreciated	5,827,616	2,516,571	-	8,344,187
Capital assets being depreciated				
Building	27,158,340	-	-	27,158,340
Infrastructure	28,176,065	313,042	-	28,489,107
Machinery and equipment	4,999,793	20,318	17,041	5,003,070
Total capital assets being depreciated	60,334,198	333,360	17,041	60,650,517
Less accumulated depreciation for				
Building	12,504,693	749,753	-	13,254,446
Infrastructure	13,096,413	592,730	-	13,689,143
Machinery and equipment	4,030,849	188,573	8,816	4,210,606
Total accumulated depreciation	29,631,955	1,531,056	8,816	31,154,195
Total capital assets being depreciated, net	30,702,243	(1,197,696)	8,225	29,496,322
BUSINESS-TYPE ACTIVITIES				
CAPITAL ASSETS, NET	\$ 36,529,859	\$ 1,318,875	\$ 8,225	\$ 37,840,509

# 6. RISK MANAGEMENT

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; illnesses of employees; and natural disasters. Effective December 31, 2007, the City withdrew from its participation in a public entity risk pool. Effective January 1, 2008, the City is self-insured for general liability and workers' compensation and has recorded the self-insurance liability in the General Fund if matured or in the governmental activities if unmatured for those risks.

Property Insurance

The City has purchased third-party indemnity coverage for property and casualty losses. The City is covered up to 100% of cash value for property, with a self-insured retention of \$100,000 per occurrence for flood and quake and \$10,000 for all other losses.

## Liability Insurance

The City is self-insured for general liability insurance up to \$25,000. The City has purchased specific stop-loss coverage for claims to \$10,000,000. The City's liability insurance carrier administers claims as directed by the City's Finance Director.

Workers' Compensation

The City is self-insured for workers' compensation. In order to limit its exposure to losses, the City has purchased specific stop-loss coverage limiting its exposure to \$250,000 per occurrence with specific excess coverage providing insurance above \$250,000 per occurrence up to the statutory maximum. The City has hired a third-party administrator to review, process, and pay claims as directed by the City's Deputy City Manager.

The Parking and Water Funds of the City participate and make payments to the General Fund based upon estimates of the amounts needed to pay prior and current year claims. Liabilities are reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. Liabilities include an amount for claims that have been incurred but not reported (IBNR). Claim liabilities are calculated considering the effects of inflation, recent claim settlement trends including frequency and amount of payouts, and other economic and societal factors. Changes in the balances of claims liabilities during the past fiscal year are as follows:

### 6. RISK MANAGEMENT (Continued)

Workers' Compensation (Continued)

A reconciliation of the claims liability is as follows:

	December 31, 2010			December 31, 2009		
CLAIMS PAYABLE, BEGINNING OF YEAR Add claims incurred Less claims paid	\$	248,751 1,568,107 (1,126,548)	\$	304,142 104,255 (159,646)		
CLAIMS PAYABLE, END OF YEAR	\$	690,310	\$	248,751		

Effective December 31, 2007, the City has withdrawn its membership from the Intergovernmental Risk Management Agency (IRMA) and is instead purchasing third-party indemnity coverage to limit its exposures to various risks of loss. In accordance with IRMA by-laws, the City will be paid out its share of funds remaining with IRMA over a number of years as claim years are closed out. The City has recorded a receivable of \$538,803 as the amount it estimates to receive from IRMA.

Intergovernmental Personnel Benefit Cooperative

The City participates in the Intergovernmental Personnel Benefit Cooperative (IPBC) effective January 1, 2008. IPBC is a public entity risk pool established by certain units of local government in Illinois to administer some or all of the personnel benefit programs (primarily medical, dental, and life insurance coverage) offered by these members to their officers and employees and to the officers and employees of certain other governmental, quasi governmental, and nonprofit public service entities.

IPBC receives, processes, and pays such claims as may come within the benefit program of each member. Management consists of a Board of Directors comprised of one appointed representative from each member. In addition, there are two officers, a Benefit Administrator and a Treasurer. The City does not exercise any control over the activities of IPBC beyond its representation on the Board of Directors.

### 7. LONG-TERM DEBT

#### a. General Obligation Bonds

The City issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. General obligation bonds have been issued for both general government and proprietary activities/funds. These bonds, therefore, are reported in the proprietary activities/funds if they are expected to be repaid from proprietary revenues.

General obligation bonds are direct obligations and pledge the full faith and credit of the City. General obligation bonds currently outstanding are as follows:

Issue	Fund Debt Retired by	Balances January 1	Issuances	Retirements	Balances December 31	Current
\$6,285,000, 2001 General Obligation Refunding Bonds, due in annual installments of \$540,000 to \$1,765,000 through December 31, 2013, interest at 4.70% to 4.75%	Debt Service	\$ 2,435,000	\$-	\$ 2,435,000	\$-	\$-
\$8,500,000, 2002 General Obligation Bonds, due in annual installments of \$85,000 to \$1,090,000 through December 31, 2023, interest at 3.00% to 4.00%	Debt Service	3,400,000	-	775,000	2,625,000	770,000
\$9,000,000, 2003 General Obligation Corporate Purpose Bonds, due in annual installments of \$615,000 to \$900,000 through 2016, interest at 1.60% to 3.60%	Debt Service	4,915,000	-	750,000	4,165,000	770,000
\$10,175,000, 2004A Taxable General Obligation Pension Funding Bonds, due in annual installments of \$70,000 to \$5,390,000 through 2034, interest at 4.80%	Debt Service	9,620,609	-	106,451	9,514,158	111,760

#### Debt Service General Obligation Bonds

# a. General Obligation Bonds (Continued)

# Debt Service General Obligation Bonds (Continued)

Issue	Fund Debt Retired by	Balances January 1	Issuances	Retirements	Balances December 31	Current	
\$6,415,000, 2004B Taxable General Obligation Pension Funding Bonds, due in annual installments of \$45,000 to \$3,400,000 through 2034, interest at 4.80%	Debt Service	\$ 6,056,317	\$-	\$ 69,017	\$ 5,987,300	\$ 69,210	
\$10,000,000, 2005A General Obligation Bonds, due in annual installments of \$180,000 to \$1,425,000 through 2018, interest at 3.50% to 3.75%	Debt Service	8,505,000	-	610,000	7,895,000	870,000	
\$1,000,000, 2005B General Obligation Refunding Bonds, due in annual installments of \$36,143 to \$200,000 through 2019, interest at 3.75% to 4.05%	Debt Service	200,000	-	200,000	-	-	
\$2,500,000, 2007 General Obligation Bonds, due in annual installments of \$25,000 to \$250,000 through 2021, interest at 3.50% to 4.25%	Debt Service	2,385,000	-	140,000	2,245,000	165,000	
\$2,510,000, 2010 General Obligation Refunding Bonds, due in annual installments of \$615,000 to \$660,000 through 2013, interest at 1.00% to 4.00%	Debt Service		2,510,000	615,000	1,895,000	600,000	
TOTAL		\$37,516,926	\$ 2,510,000	\$ 5,700,468	\$ 34,326,458	\$ 3,355,970	

# a. General Obligation Bonds (Continued)

# Water Fund General Obligation Bonds

Issue	Fund Debt Retired by	Balances January 1	Issuances	Retirements	Balances December 31	Current
\$1,100,000, 1998 General Obligation Corporate Purpose Bonds, due in annual installments of \$25,000 to \$100,000, through December 31, 2021, interest at 4.00% to 4.25%	Water Fund	\$ 755,000	\$-	\$ 755,000	\$-	\$ -
\$1,000,000, 1999 General Obligation Corporate Purpose Bonds, due in annual installments of \$55,000 to \$155,000 through 2013, interest at 4.80% to 5.00%	Water Fund	690,000	-	690,000	-	-
\$1,600,000, 2000 General Obligation Corporate Purpose Bonds, due in annual installments of \$35,000 to \$125,000 through 2020, interest at 4.875% to 5.375%	Water Fund	1,065,000	-	1,065,000	-	-
\$1,500,000, 2002 General Obligation Bonds, due in annual installments of \$85,000 to \$1,090,000 through December 31, 2023, interest at 3.00% to 4.00%	Water Fund	1,160,000	-	70,000	1,090,000	70,000
\$1,075,000, 2005B General Obligation Refunding Bonds, due in annual installments of \$38,858 to \$142,478 through 2019, interest at 3.75% to 4.05%	Water Fund	800,000	-	75,000	725,000	75,000
\$7,500,000, 2007 General Obligation Bonds, due in annual installments of \$160,000 to \$485,000 through 2031, interest at 3.50% to 4.25%	Water Fund	7,145,000	-	200,000	6,945,000	210,000

# a. General Obligation Bonds (Continued)

## Water Fund General Obligation Bonds (Continued)

Fund Debt Retired by	Balances January 1	Issuances	Retirements	Balances December 31	Current
Water Fund	\$-	\$ 2,425,000	\$ 50,000	\$ 2,375,000	\$ 300,000
Water Fund		3,000,000	-	3,000,000	-
	\$ 11,615,000	\$ 5,425,000	\$ 2,905,000	\$ 14,135,000	\$ 655,000
	Retired by Water Fund Water	Retired by       January 1         Water       \$         Fund       \$         Water       -         Water       -	Retired by     January 1     Issuances       Water     Fund     \$ - \$2,425,000       Water     \$ - \$2,425,000	Retired byJanuary 1IssuancesRetirementsWater Fund\$-\$ 2,425,000\$50,000Water Fund-3,000,000	Retired by         January 1         Issuances         Retirements         December 31           Water Fund         \$ - \$2,425,000 \$ 50,000 \$ 2,375,000           Water Fund         - \$2,425,000 \$ 50,000 \$ 2,375,000

# Country Club Fund General Obligation Bonds

Issue	Fund Debt Retired by	Balances January 1	Issuances	Retirements	Balances December 31	Current
\$170,000, 1998 General Obligation Corporate Purpose Bonds, due in annual installments of \$5,000 to \$25,000 through December 31, 2013, interest at 4.100% to 4.125%	Country Club Fund	\$ 95,000	\$-	- \$ 95,000	\$-	\$-
\$1,000,000, 1999 General Obligation Corporate Purpose Bonds, due in annual installments of \$20,000 to \$195,000 through 2013, interest at 4.80% to 5.00%	Country Club Fund	390,000		- 390,000	-	-

# a. General Obligation Bonds (Continued)

# Country Club Fund General Obligation Bonds

Issue	Fund Debt Retired by	 alances nuary 1	Is	suances	R	etirements	-	Balances cember 31	Current
\$900,000, 2000 General Obligation Corporate Purpose Bonds, due in annual installments of \$15,000 to \$95,000 through 2011, interest at 4.875% to 5.375%	Country Club Fund	\$ 390,000	\$	-	\$	390,000	\$	-	\$ -
\$855,000, 2010 General Obligation Refunding Bonds, due in annual installments of \$170,000 to \$235,000 through 2013, interest at 1.00% to 4.00%	Country Club Fund	 -		855,000		170,000		685,000	220,000
TOTAL		\$ 875,000	\$	855,000	\$	1,045,000	\$	685,000	\$ 220,000

# b. Debt Service Requirements to Maturity

Fiscal Year	Gov	vernmental Activ	vitios		Bus	inas	s-Type Acti	vitios	Total Principal
Ending	Principal	Interest	Total	D	Principal		Interest	Total	and Interest
Ending	Filicipai	Interest	Total	Г	Thicipai		Interest	Total	and interest
2011	\$ 3,355,970	\$ 1,421,410	\$ 4,777,380	\$	875,000	\$	617,546	\$ 1,492,546	\$ 6,269,926
2012	3,476,497	1,300,716	4,777,213		920,000		583,876	1,503,876	6,281,089
2013	3,397,048	1,180,184	4,577,232		955,000		553,851	1,508,851	6,086,083
2014	3,057,626	1,055,029	4,112,655		565,000		516,921	1,081,921	5,194,576
2015	3,188,233	941,812	4,130,045		585,000		498,576	1,083,576	5,213,621
2016	1,853,868	822,100	2,675,968		625,000		479,091	1,104,091	3,780,059
2017	1,029,534	751,234	1,780,768		645,000		457,988	1,102,988	2,883,756
2018	475,231	710,269	1,185,500		695,000		433,084	1,128,084	2,313,584
2019	495,962	689,878	1,185,840		610,000		406,307	1,016,307	2,202,147
2020	521,728	667,912	1,189,640		635,000		382,158	1,017,158	2,206,798
2021	542,531	644,789	1,187,320		530,000		357,807	887,807	2,075,127
2022	308,373	620,747	929,120		450,000		337,708	787,708	1,716,828
2023	319,255	605,945	925,200		350,000		320,857	670,857	1,596,057
2024	335,179	590,621	925,800		365,000		306,858	671,858	1,597,658
2025	356,148	574,532	930,680		380,000		292,257	672,257	1,602,937
2026	367,163	557,437	924,600		395,000		277,058	672,058	1,596,658
2027	383,227	539,813	923,040		410,000		261,257	671,257	1,594,297
2028	404,342	521,418	925,760		430,000		244,448	674,448	1,600,208
2029	425,510	502,010	927,520		450,000		226,817	676,817	1,604,337
2030	441,735	481,585	923,320	1	1,940,000		208,143	2,148,143	3,071,463
2031	468,017	460,383	928,400	2	2,010,000		106,012	2,116,012	3,044,412
2032	489,362	437,918	927,280		-		-	-	927,280
2033	515,772	414,428	930,200		-		-	-	930,200
2034	8,118,147	389,671	8,507,818		-		-	-	8,507,818
TOTAL	\$ 34,326,458	\$ 16,881,841	\$ 51,208,299	\$ 14	4,820,000	\$	7,868,620	\$ 22,688,620	\$ 73,896,919

#### c. Changes in Long-Term Liabilities

During the fiscal year the following changes occurred in liabilities reported in the governmental and business-type activities:

	Balances January 1		Additions	F	Reductions	D	Balances becember 31		Current
Primary Government									
GOVERNMENTAL ACTIVITIES Compensated absences*	\$ 2,039,291	\$	1,180,360	\$	1,204,374	\$	2,015,277	\$	1.093.620
Net other postemployment	\$ 2,039,291	φ	1,180,500	φ	1,204,374	φ	2,013,277	φ	1,095,020
benefit obligation* Net pension obligation*	3,584,875		666,531 265,387		-		4,251,406 265,387		-
General obligation bonds Unamortized bond	37,516,926		2,510,000		5,700,468		34,326,458		3,355,970
(discount) premium Unamortized loss on	(22,769)	)	137,757		22,342		92,646		-
refunding			(38,455)		(6,992)		(31,463)		-
TOTAL GOVERNMENTAL ACTIVITIES	\$ 43,118,323	\$	4,721,580	\$	6,920,192	\$	40,919,711	\$	4,449,590
BUSINESS-TYPE ACTIVITIES Net other postemployment									
benefit obligation Net pension obligation	\$ 187,259	\$	5,823 45,310	\$	-	\$	193,082 45,310	\$	-
General obligation bonds Unamortized bond	12,490,000		6,280,000		3,950,000		14,820,000		875,000
(discount) premium	(27,678	)	210,680		5,945		177,057		-
Unamortized loss on refunding			(94,502)		(8,382)		(86,120)		-
TOTAL BUSINESS-TYPE ACTIVITIES	\$ 12,649,581	\$	6,447,311	\$	3,947,563	\$	15,149,329	\$	875,000

\* Retired primarily by the General Fund

#### d. Advance Refunding

On April 15, 2010, the City issued \$5,790,000 general obligation refunding bonds, the proceeds (net of \$141,019 used for capital projects) of which were placed in an irrevocable escrow, to advance refund \$850,000 of the outstanding 1998 General Obligation bonds, \$1,080,000 of the outstanding 1999 General Obligation bonds, \$1,455,000 of the outstanding 2000 General Obligation bonds, and \$2,435,000 of the outstanding 2001 General Obligation refunding bonds. As a result of the refunding, the City realized a cash flow savings of approximately \$338,751 and an economic gain of approximately \$334,139. The refunded bonds were called and retired on May 17, 2010.

e. Legal Debt Margin

The City is a home rule municipality.

Article VII, Section 6(k) of the 1970 Illinois Constitution governs computation of the legal debt margin.

"The General Assembly may limit by law the amount and require referendum approval of debt to be incurred by home rule municipalities, payable from ad valorem property tax receipts, only in excess of the following percentages of the assessed value of its taxable property ...(2) if its population is more than 25,000 and less than 500,000 an aggregate of one percent: ...indebtedness which is outstanding on the effective date (July 1, 1971) of this constitution or which is thereafter approved by referendum... shall not be included in the foregoing percentage amounts."

To date the General Assembly has set no limits for home rule municipalities.

## 8. INTERFUND ACCOUNTS AND INDIVIDUAL FUND DISCLOSURES

#### Due From/To Other Funds

Fund	Due From Due	Due To	
MAJOR GOVERNMENTAL General Highland Park Country Club	\$ 660,000 \$		
BUSINESS-TYPE ACTIVITIES Highland Park Country Club General	66	0,000	
TOTAL	\$ 660,000 \$ 66	0,000	

The purpose of the significant due from/to other funds is as follows:

• \$660,000 owed to the General Fund by the Highland Park Country Club Fund for short-term cash deficit. Repayment is expected within one year.

### 8. INTERFUND ACCOUNTS AND INDIVIDUAL FUND DISCLOSURES (Continued)

Transfers

	 Transfers In	Transfers (Out)
MAJOR GOVERNMENTAL		
General		
Debt Service	\$ -	\$ 1,261,482
Capital Projects	 -	983,000
Total General	 -	2,244,482
Debt Service		
General	1,261,482	-
Highland Park Country Club	 100,000	-
Total Debt Service	 1,361,482	-
Capital Projects		
General	983,000	-
Nonmajor governmental	 433,086	-
Total Capital Projects	 1,416,086	-
NONMAJOR GOVERNMENTAL		
Working Capital Public Facility and Improvement		
Capital Projects	 -	433,086
BUSINESS-TYPE ACTIVITIES Highland Park Country Club		
Debt Service	 _	100,000
TOTAL	\$ 2,777,568	\$ 2,777,568

The purpose of the significant transfers is as follows:

- \$1,261,482 transferred from the General Fund to the Debt Service Fund to pay debt service obligations.
- \$983,000 transferred from the General Fund to the Capital Projects Fund to fund capital outlay and capital projects.
- \$433,086 transferred to the Capital Projects Fund to close the Working Capital Public Facility and Improvement Fund.
- \$100,000 transferred from the Highland Park Country Club to the Debt Service Fund to pay debt service obligations.

# 9. CONTINGENT LIABILITIES

#### a. Litigation

The City is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, in the opinion of the City's attorney the resolution of these matters will not have a material adverse effect on the financial condition of the City.

#### b. Grants

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The City is unaware of and anticipates no expenditures to be disallowed.

c. Economic Incentive Agreements

The City has entered into economic development agreements with companies in the City to provide sales tax rebates. The agreements require the City to rebate to the companies different levels of additional sales tax generated by the facilities through the year 2019, with potential rebates totaling \$11,912,848, including interest through December 31, 2010. The total expenditures incurred to date in existing rebates as of December 31, 2010 is \$2,696,653.

#### 10. DEFINED BENEFIT PENSION PLANS

The City contributes to three defined benefit pension plans, the Illinois Municipal Retirement Fund (IMRF), an agent multiple-employer public employee retirement system; the Police Pension Plan which is a single-employer pension plan; and the Firefighters' Pension Plan which is also a single-employer pension plan. The benefits, benefit levels, employee contributions, and employer contributions for all three plans are governed by Illinois Compiled Statutes (ILCS) and can only be amended by the Illinois General Assembly.

The Police and Firefighters' Pension Plans issue separate reports on the pension plans. IMRF issues a publicly available report that includes financial statements and supplementary information for the plan as a whole, but not for individual employers. That report can be obtained from IMRF, 2211 York Road, Suite 500, Oak Brook, Illinois 60523.

#### 10. DEFINED BENEFIT PENSION PLANS (Continued)

#### a. Plan Descriptions

Illinois Municipal Retirement Fund

All employees (other than those covered by the Police or Firefighters' Pension Plans) hired in positions that meet or exceed the prescribed annual hourly standard must be enrolled in IMRF as participating members. Pension benefits vest after eight years of service. Participating members who retire at or after age 60 with eight years of credited service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1 2/3% of their final rate of earnings, for each year of credited service up to 15 years, and 2.00% for each year thereafter. IMRF also provides death and disability benefits. These benefit provisions and all other requirements are established by state statute. Participating members are required to contribute 4.50% of their annual salary to IMRF. The City is required to contribute the remaining amounts necessary to fund IMRF as specified by statute. The employer required annual contribution rate for the calendar year 2010 was 11.39% of covered payroll. The City's contribution for the calendar year 2010 was 8.50% of covered payroll.

#### Police Pension Plan

Police sworn personnel are covered by the Police Pension Plan. Although this is a single-employer pension plan, the defined benefits and employee and employer contribution levels are governed by ILCS (40 ILCS 5/3-1) and may be amended only by the Illinois legislature. The City accounts for the plan as a pension trust fund. At December 31, 2010, the Police Pension Plan membership consisted of:

Retirees and beneficiaries currently receiving benefits	55
Terminated employees entitled to benefits but not	
yet receiving them	-
Current employees	
Vested	36
Nonvested	16
TOTAL	107

The Police Pension Plan provides retirement benefits as well as death and disability benefits. Covered employees attaining the age of 50 or more with 20 or more years of creditable service are entitled to receive an annual retirement benefit equal to one-half of the salary attached to the rank held on the last day of service, or for one year prior to the last day, whichever is greater. The annual benefit shall be increased by 2.50% of such salary for each additional year of service over 20 years up to 30 years, to a maximum of 75.00% of such salary. Employees with at least eight years but less than 20 years of credited service may retire at or after age 60 and receive a reduced benefit. The monthly benefit of a police officer who retired with 20 or more years of service after January 1, 1977 shall be increased annually, following the first anniversary date of retirement and be paid upon reaching the age of at least 55 years, by 3.00% of the original pension and 3.00% compounded annually thereafter.

### 10. DEFINED BENEFIT PENSION PLANS (Continued)

#### a. Plan Descriptions (Continued)

Police Pension Plan (Continued)

Employees are required by ILCS to contribute 9.91% of their base salary to the Police Pension Plan. If an employee leaves covered employment with less than 20 years of service, accumulated employee contributions may be refunded without accumulated interest. The City is required to contribute the remaining amounts necessary to finance the plan as actuarially determined by an enrolled actuary. Effective July 1, 1993, the City has until the year 2033 to fully fund the past service cost for the Police Pension Plan. For the year ended December 31, 2010, the City's contribution was 33.12% of covered payroll.

#### Firefighters' Pension Plan

Fire sworn personnel are covered by the Firefighters' Pension Plan. Although this is a single-employer pension plan, the defined benefits and employee and employer contribution levels are governed by ILCS (40 ILCS 5/4-1) and may be amended only by the Illinois legislature. The City accounts for the plan as a pension trust fund. At December 31, 2010, the Firefighters' Pension Plan membership consisted of:

Retirees and beneficiaries currently receiving benefits	54
Terminated employees entitled to benefits but not	
yet receiving them	2
Current employees	
Vested	31
Nonvested	16
TOTAL	103

The Firefighters' Pension Plan provides retirement benefits as well as death and disability benefits. Covered employees attaining the age of 50 or more with 20 or more years of creditable service are entitled to receive an annual retirement benefit of one-half of the monthly salary attached to the rank held in the fire service at the date of retirement. The annual benefit shall be increased by 2.50% of such salary for each additional year of service over 20 years of service through 30 years of service, to a maximum of 75.00% of such salary. Employees with at least ten years but less than 20 years of credited service may retire at or after age 60 and receive a reduced retirement benefit. The monthly pension of a covered employee who retired with 20 or more years of service after January 1, 1977 shall be increased annually, following the first anniversary date of retirement and paid upon reaching the age of at least 55 by 3.00% of the original pension and 3.00% compounded annually thereafter.

## 10. DEFINED BENEFIT PENSION PLANS (Continued)

a. Plan Descriptions (Continued)

Firefighters' Pension Plan (Continued)

Covered employees are required to contribute 9.455% of their base salary to the Firefighters' Pension Plan. If an employee leaves covered employment with less than 20 years of service, accumulated employee contributions may be refunded without accumulated interest. The City is required to finance the plan as actuarially determined by an enrolled actuary. Effective July 1, 1993, the City has until the year 2033 to fully fund the past services costs for the Firefighters' Pension Plan. For the year ended December 31, 2010, the City's contribution was 31.52% of covered payroll.

b. Significant Investments

There are no significant investments (other than U.S. Government guaranteed obligations) in any one organization that represent 5.00% or more of plan net assets for either the Police or the Firefighters' Pension Plans, except as disclosed in Notes 3e and 3f. Information for IMRF is not available.

c. Annual Pension Costs

Employer contributions have been determined as follows:

	Illinois Municipal Retirement	Police Pension	Firefighters' Pension
Actuarial valuation date	December 31, 2008	December 31, 2009	December 31, 2009
Actuarial cost method	Entry-age	Entry-age	Entry-age
	Normal	Normal	Normal
Asset valuation method	5 Year Smoothed Market	Market	Market
Amortization method	Level	Level	Level
	Percentage of	Percentage of	Percentage of
	Payroll	Payroll	Payroll
Amortization period	30 Years,	23 Years,	23 Years,
	Open	Closed	Closed

# c. Annual Pension Costs (Continued)

		Illinois Municipal Retirement	Police Pension	Firefighters' Pension
Signit a)	ficant actuarial assumptions Rate of return on present and future assets	7.50% Compounded Annually	7.50% Compounded Annually	7.50% Compounded Annually
b)	Projected salary increase - attributable to inflation	4.00% Compounded Annually	5.50% Compounded Annually	5.50% Compounded Annually
c)	Additional projected salary increases - seniority/merit	.40% to 10.00%	Not Applicable	Not Applicable

Employer annual pension costs (APC), actual contributions and the net pension obligation (asset) (NPO) are as follows. The NPO (asset) is the cumulative difference between the APC and the contributions actually made.

	Calendar Year	Illinois Municipal Retirement	Police Pension	Firefighters' Pension
Annual pension cost (APC)	2008 2009 2010	\$ 1,033,371 1,024,552 1,446,029	\$ 1,144,194 1,252,315 1,671,906	\$ 987,552 1,075,467 1,489,177
Actual contribution	2008 2009 2010	\$ 1,033,371 1,024,552 1,079,126	\$ 1,254,016 1,333,139 1,456,079	\$ 1,090,547 1,161,784 1,263,134
Percentage of APC contributed	2008 2009 2010	100.00% 100.00% 74.63%	109.60% 106.50% 87.09%	110.40% 108.00% 84.82%
NPO (asset)	2008 2009 2010	\$ <u>-</u> 366,903	\$ (1,780,336) (1,861,160) (1,645,333)	\$ (1,860,878) (1,947,195) (1,721,152)

#### c. Annual Pension Costs (Continued)

The NPO (asset) at December 31, 2010 has been calculated as follows:

	Illinois Municipal Retirement	Police Pension	Firefighters' Pension
	Kethement	Felision	Pelision
Annual required contributions Interest on net pension obligation Adjustment to annual required contribution	\$ 1,446,029	\$ 1,714,250 (139,587) 97,243	\$ 1,533,479 (146,040) 101,738
Annual pension cost Contributions made	1,446,029 1,079,126	1,671,906 1,456,079	1,489,177 1,263,134
Increase (decrease) in net pension obligation (asset) Net pension obligation (asset), beginning of year	366,903	215,827 (1,861,160)	226,043 (1,947,195)
NET PENSION OBLIGATION (ASSET), END OF YEAR	\$ 366,903	\$ (1,645,333)	\$ (1,721,152)

# d. Summary Financial Information

Summary financial information at December 31, 2010 for the Police and Firefighters' Pension Plans is as follows:

Statement of Fiduciary Net Assets

	Pension		
	Police Pension	Firefighters' Pension	Total
ASSETS			
Cash and short-term investments Investments, at fair value	\$ 1,358,960	\$ 951,480	\$ 2,310,440
U.S. Treasury and agency securities Mutual funds	13,972,777 8,719,440	14,061,868 6,829,096	28,034,645 15,548,536
Common stock Receivables	5,114,941	7,256,742	12,371,683
Accrued interest on investments	101,018	117,664	218,682
Total assets	29,267,136	29,216,850	58,483,986
LIABILITIES			
Accounts payable	17,772	27,463	45,235
Total liabilities	17,772	27,463	45,235
NET ASSETS HELD IN TRUST FOR PENSION BENEFITS	\$ 29,249,364	\$ 29,189,387	\$ 58,438,751

# d. Summary Financial Information (Continued)

Statement of Changes in Plan Net Assets

		Pensio				
		Police		refighters'		
		Pension		Pension		Total
ADDITIONS Contributions						
Employer	\$	1,456,079	\$	1,263,134	\$	2,719,213
Employee	φ	475,091	φ	411,440	φ	886,531
Other		241		107		348
other		271		107		540
Total contributions		1,931,411		1,674,681		3,606,092
Investment income						
Net appreciation in fair value						
of investments		2,144,509		2,060,195		4,204,704
Interest		705,400		752,804		1,458,204
		,		- <b>- -</b>		7 - 7 -
Total investment income		2,849,909		2,812,999		5,662,908
Less investment expenses		(105,252)		(96,581)		(201,833)
Net investment income		2,744,657		2,716,418		5,461,075
Total additions		4,676,068		4,391,099		9,067,167
Total additions		4,070,008		4,391,099		9,007,107
DEDUCTIONS						
Pension benefits		2,807,612		2,643,822		5,451,434
Miscellaneous		37,915		33,420		71,335
Total deductions		2,845,527		2,677,242		5,522,769
		1 020 5 41		1 712 057		0 544 000
NET INCREASE		1,830,541		1,713,857		3,544,398
NET ASSETS HELD IN TRUST						
FOR PENSION BENEFITS						
January 1		27,418,823		27,475,530		54,894,353
· · · · · · · · · · · · · · · · · · ·		.,,		.,,		. ,
December 31	\$	29,249,364	\$	29,189,387	\$	58,438,751

## e. Funded Status

The funded status of the plans as of December 31, 2010, based on actuarial valuations performed as of December 31, 2010 is as follows. The actuarial assumptions used to determine the funded status of the plans are the same actuarial assumptions used to determine the employer APC of the plans as disclosed in Note 10c:

		Illinois Municipal Retirement	Police Pension	Firefighters' Pension		
Actuarial accrued liability (AAL) Actuarial value of plan assets	\$	38,233,681 30,456,345	\$ 51,562,936 29,249,363	\$	48,804,391 29,189,387	
Unfunded actuarial accrued liability (UAAL)		7,777,336	22,313,573		19,615,004	
Funded ratio (actuarial value of plan assets/AAL)		79.66%	56.73%		59.81%	
Covered payroll (active plan members) UAAL as a percentage of covered	\$	12,690,418	\$ 4,396,294	\$	4,007,213	
payroll		61.29%	507.55%		489.49%	

See the schedules of funding progress in the required supplementary information immediately following the notes to financial statements for additional information related to the funded status of the plans.

## 11. OTHER POSTEMPLOYMENT BENEFITS

In addition to providing the pension benefits described, the City provides postemployment health care and insurance benefits (OPEB) for retired employees through a singleemployer defined benefit plan. The benefits, benefit levels, employee contributions, and employer contributions are governed by the City and approved annually by a City Council resolution. The plan is not accounted for as a trust fund, as an irrevocable trust has not been established to account for the plan. However, a designation of fund balance has been recorded in the General Fund, which represents resources earmarked by the City to fund the net OPEB obligation. The plan does not issue a separate report. The activity of the plan is reported in the City's Insurance Fund, an internal service fund.

## **Benefits Provided**

The City provides postemployment health care benefits to its retirees. To be eligible for benefits, an employee must qualify for retirement under one of the City's retirement plans. Elected officials are eligible for benefits of one year health care for each year of service on the City Council, at a selected commencement date upon completion of service as an elected official of the City. Elected officials are also eligible for one year of life insurance coverage at their outgoing salary level for each year of service on the City Council.

# 11. OTHER POSTEMPLOYMENT BENEFITS (Continued)

## Benefits Provided (Continued)

All health care benefits are provided through the City's self-insured health plan. The benefit levels are the same as those afforded to active employees. Benefits include general inpatient and outpatient medical services; mental, nervous, and substance abuse care; vision care; dental care; and prescriptions. Upon a retiree reaching age 65 years of age, Medicare becomes the primary insurer and the City's plan becomes secondary.

## Membership

At December 31, 2010, membership consisted of:

Retirees and beneficiaries currently receiving benefits	109
Terminated employees entitled	
to benefits but not yet receiving them	-
Active employees	277
TOTAL	386
Participating employers	1

#### Funding Policy

The City Council approves by an annual resolution the contribution percentage between the City and retirees. For the year ended December 31, 2010, retirees contributed 70%-90% of the actuarially determined premium to the plan and the City contributes the remainder to cover the cost of providing the benefits to the retirees via the self-insured plan (pay as you go). Since the City is self-insured, this amount fluctuates on an annual basis. For the year ended December 31, 2010, retirees contributed \$907,820 and the City contributed \$474,511. Active employees do not contribute to the plan until retirement.

Annual OPEB Costs and Net OPEB Obligation

The City's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation was as follows:

Annual Period OPEB Ended Cost		OPEB	Employer ontributions	Percentage of Annual OPEB Cost Contributed	Net OPEB Obligation		
December 31, 2008 December 31, 2009 December 31, 2010	\$	1,427,915 1,237,943 1,146,865	\$ 329,904 476,140 474,511	22.29% 38.46% 41.56%	\$	3,011,051 3,772,134 4,444,488	

# 11. OTHER POSTEMPLOYMENT BENEFITS (Continued)

## Annual OPEB Costs and Net OPEB Obligation (Continued)

The net OPEB obligation (NOPEBO) as December 31, 2010 was calculated as follows:

Annual required contribution	\$ 1,040,608
Interest on net OPEB obligation	189,970
Adjustment to annual required contribution	(83,713)
Annual OPEB cost	1,146,865
Contributions made	474,511
Increase in net OPEB obligation	672,354
Net OPEB obligation, beginning of year	3,772,134
NET OPEB OBLIGATION, END OF YEAR	\$ 4,444,488

Funded Status and Funding Progress. The funded status of the plan as of December 31, 2010 was as follows:

Actuarial accrued liability (AAL)	\$ 14,343,097
Actuarial value of plan assets	-
Unfunded actuarial accrued liability (UAAL)	14,343,097
Funded ratio (actuarial value of plan assets/AAL)	0%
Covered payroll (active plan members)	\$ 18,015,248
UAAL as a percentage of covered payroll	79.62%

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the ARCs of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to financial statements, presents multi-year trend information that shows whether the actuarial value of plan assets is increasing or decreasing over time relative to the AALs for benefits.

Actuarial Methods and Assumptions - Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in AALs and the actuarial value of assets, consistent with the long-term perspective of the calculations.

# 11. OTHER POSTEMPLOYMENT BENEFITS (Continued)

Annual OPEB Costs and Net OPEB Obligation (Continued)

In the December 31, 2010 actuarial valuation, the entry-age actuarial cost method was used. The actuarial assumptions included a 5.00% investment rate of return (net of administrative expenses) and an initial annual healthcare cost trend rate of 8.00% with an incremental reduction each year to arrive at an ultimate healthcare cost trend rate of 6.00%. The investment rate of return includes a 3.00% inflation assumption. The actuarial value of assets was not determined as the City has not advance funded its obligation. The plan's UAAL is being amortized as a level percentage of projected payroll on an open basis. The remaining amortization period at December 31, 2010 was 30 years. The City has set aside \$4,375,495 as designated in the General Fund to meet future obligations.

# 12. HIGHLAND PARK COUNTRY CLUB FUND

The Highland Park Country Club Fund (the Fund) was created in fiscal 1993 pursuant to city ordinance and classified as an enterprise fund. The Fund is utilized for the purpose of recording the activity of the Highland Park Country Club (the Club) which was purchased by the City on May 6, 1993.

The City financed its purchase of the Club through the issuance of \$8,200,000 of general obligation bonds. As the debt service on the bonds is currently being met through a property tax levy, the liability for the bonds is not recorded in the Fund. It is being retired by the Debt Service Fund.

As of January 1, 2005, the Club is managed by Kemper Golf Corporation.

# 13. MAJOR CUSTOMERS

The Village of Deerfield, Illinois and the Village of Lincolnshire, Illinois purchase water from the City's available supply. During the year ended December 31, 2010, these purchases amounted to \$1,867,673 or 27.2% and \$967,812 or 14.1%, respectively, of total water sales in the Water Fund.

# 14. PRIOR PERIOD ADJUSTMENT

The City restated the balance of net assets of business-type activities January 1, 2010 by \$1,332,305 to correct the balance of accumulated depreciation on infrastructure capital assets.

# 15. COMPONENT UNIT - HIGHLAND PARK LIBRARY

## a. Financial Information

Financial statements for the Highland Park Public Library (the Library), including government-wide and fund financial statements, are available in the Library's separately audited financial statements as of December 31, 2010 which can be obtained by written request to Highland Park Public Library, 494 Laurel Avenue, Highland Park, Illinois 60035.

b. Deposits and Investments

Permitted Deposits and Investments

In accordance with the City's investment policy, the Library's monetary assets may be placed in all instruments permitted by the Illinois Public Funds Investment Act. This act permits deposits and investments in insured commercial banks, savings and loan institutions, obligations of the U.S. Treasury and U.S. agencies, insured credit union shares, money market mutual funds with portfolios of securities issued or guaranteed by the United States or agreements to repurchase these same obligations, repurchase agreements, short-term commercial paper rated within the three highest classifications by at least two standard rating services, and Illinois Funds.

Illinois Funds is an investment pool managed by the State of Illinois, Office of the Treasurer, which allows governments within the state to pool their funds for investment purposes. Illinois Funds is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in Illinois Funds are valued at Illinois Funds' share price, which is the price for which the investment could be sold.

It is the policy of the Library to invest its funds in a manner which will provide the highest investment return with the maximum security while meeting the daily cash flow demands of the Library and conforming to all state and local statutes governing the investment of public funds, using the "prudent person" standard for managing the overall portfolio. The primary objective of the policy is safety (preservation of capital and protection of investment principal), liquidity, and yield.

Library Deposits with Financial Institutions

Custodial credit risk for deposits with financial institutions is the risk that in the event of bank failure, the Library's deposits may not be returned to it. The Library's investment policy is silent regarding collateral for all bank balances in excess of federal depository insurance.

## 15. COMPONENT UNIT - HIGHLAND PARK LIBRARY (Continued)

## b. Deposits and Investments (Continued)

## Library Investments

The following table presents the investments and maturities of the Library's debt securities as of December 31, 2010:

			Investment Maturities (in Years)									
Investment Type		Fair Value		Less than 1		1-5		6-10		Greater than 10		
Money market mutual funds	\$	755,791	\$	755,791	\$		-	\$		-	\$	-
TOTAL	\$	755,791	\$	755,791	\$		-	\$		-	\$	-

In accordance with its investment policy, the Library limits its exposure to interest rate risk by structuring the portfolio so that securities mature concurrent with cash needs. The investment policy limits the maximum maturity length of investments to five years from date of purchase, unless specific authority is given to exceed. Investments in reserve funds other funds may be purchased with maturities to match future projects or liability requirements. In addition, the policy requires the Library to structure the investment portfolio so that securities mature to meet cash requirements for ongoing operations, thereby avoiding the need to sell securities on the open market prior to maturity.

The Library limits its exposure to credit risk, the risk that the issuer of a debt security will not pay its par value upon maturity, by primarily investing in obligations guaranteed by the United States Government or securities issued by agencies of the United States Government that are explicitly or implicitly guaranteed by the United States Government. The money market funds and Illinois Funds are rated AAA by Standard and Poor's.

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to the investment, the Library will not be able to recover the value of its investments that are in possession of an outside party. To limit its exposure, the Library's investment policy requires all security transactions that are exposed to custodial credit risk to be processed on a delivery versus payment (DVP) basis with the underlying investments held by a third-party acting as the Library's agent separate from where the investment was purchased or by the trust department of the bank where purchased, in the Library's name. Illinois Funds, money market mutual funds, and equity mutual fund are not subject to custodial credit risk.

## 15. COMPONENT UNIT - HIGHLAND PARK LIBRARY (Continued)

# c. Capital Assets

Capital assets of the Library at December 31, 2010 are as follows:

	Beginning Balances	Increases	Decreases	Ending Balances
GOVERNMENTAL ACTIVITIES				
Capital assets not being depreciated				
Land	\$ 500,000	\$-	\$-	\$ 500,000
Total capital assets not being depreciated	500,000	-	-	500,000
Capital assets being depreciated				
Land improvements	69,249	-	-	69,249
Buildings and improvements	4,235,733	30,000	-	4,265,733
Machinery	490,952	34,345	5,000	520,297
Total capital assets being depreciated	4,795,934	64,345	5,000	4,855,279
Less accumulated depreciation for				
Land improvements	37,670	2,156	-	39,826
Buildings and improvements	2,004,564	80,823	-	2,085,387
Machinery	336,055	28,618	4,042	360,631
Total accumulated depreciation	2,378,289	111,597	4,042	2,485,844
Total capital assets being depreciated, net	2,417,645	(47,252)	958	2,369,435
GOVERNMENTAL ACTIVITIES				
CAPITAL ASSETS, NET	\$ 2,917,645	\$ (47,252)	\$ 958	\$ 2,869,435

Depreciation expense was charged to functions/programs of the governmental activities as follows:

GOVERNMENTAL ACTIVITIES Public Library

\$ 111,597

## SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL GENERAL FUND

For the Year Ended December 31, 2010

	Original	Final	
	Budget	Budget	Actual
REVENUES			
Property taxes	\$ 4,422,522	\$ 4,422,522	\$ 4,439,304
Illinois state replacement taxes	270,079	270,079	313,917
Licenses	281,075	281,075	285,299
Permits	783,000	838,000	971,687
Charges for current services	1,620,054	1,672,929	1,657,228
Municipal sales tax	11,602,900	11,602,900	11,471,636
Fines and forfeitures	450,954	450,954	820,015
Utility tax	3,100,000	3,100,000	2,495,100
Real estate transfer tax	900,000	900,000	1,133,803
Intergovernmental	13,600	54,839	43,742
Illinois state income tax	2,846,859	2,846,859	2,393,639
PACE RTA fare reimbursement	1,080,000	1,080,000	1,130,398
Franchise fees	2,515,000	2,515,000	2,370,616
Payment in lieu of taxes	153,500	153,500	155,676
Other taxes	1,326,491	1,326,491	1,299,634
Reimbursements	495,000	590,000	705,312
Investment income			
Interest income	(15,000)	(15,000)	737,926
Net appreciation in fair value of investments	70,000	70,000	868,839
Miscellaneous		,	
Other	442,844	442,844	415,089
	 ,	,	,
Total revenues	 32,358,878	32,602,992	33,708,860
EXPENDITURES			
Current			
General government	6,082,434	6,666,839	5,738,520
Public safety	18,924,493	18,957,055	18,564,669
Public works	1,771,081	1,771,081	1,648,897
Economic and physical development	3,515,997	3,382,997	3,166,423
Transit	1,248,438	1,278,438	1,303,843
Commissions	298,607	298,607	157,802
	 · · ·		· · · · ·
Total expenditures	 31,841,050	32,355,017	30,580,154
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	517,828	247,975	3,128,706
	 .,	- ,	, -,

(This schedule is continued on the following page.) - 59 -

## SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (Continued) GENERAL FUND

	 Original Budget	Final Budget	Actual
OTHER FINANCING SOURCES (USES) Transfers (out)	\$ (1,316,522) \$	(1,396,109)	\$ (2,244,482)
Total other financing sources (uses)	 (1,316,522)	(1,396,109)	(2,244,482)
NET CHANGE IN FUND BALANCE	\$ (798,694) \$	(1,148,134)	884,224
FUND BALANCE, JANUARY 1		-	33,476,232
FUND BALANCE, DECEMBER 31		=	\$ 34,360,456

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL STREET AND BRIDGE FUND

	Original Final			Final		
		Budget		Budget		Actual
REVENUES						
Property taxes	\$	1,829,000	\$	1,829,000	\$	1,827,883
Vehicle licenses		830,000		830,000		819,906
Charges for current services		2,075,000		2,075,000		2,038,691
Fines and forfeitures		6,000		6,000		12,160
Other taxes		463,332		463,332		540,477
Investment income		1,000		1,000		160
Miscellaneous		70,386		70,386		85,882
Total revenues		5,274,718		5,274,718		5,325,159
EXPENDITURES						
Public works						
Personal services		2,604,909		2,540,982		2,464,544
Contractual services		1,189,665		1,253,592		1,448,038
Material and supplies		1,077,580		1,077,580		968,717
Capital outlay		146,200		146,200		45,526
		5 010 054		5 010 054		1006005
Total expenditures		5,018,354		5,018,354		4,926,825
NET CHANGE IN FUND BALANCE	\$	256,364	\$	256,364	:	398,334
FUND BALANCE, JANUARY 1						330,905
FUND BALANCE, DECEMBER 31					\$	729,239

## SCHEDULE OF FUNDING PROGRESS ILLINOIS MUNICIPAL RETIREMENT FUND

#### December 31, 2010

		(2)			(4)		(6) Unfunded (Overfunded) AAL (UAAL)
	(1)	Actuarial			Unfunded		as a
Actuarial	(1) A atmorial	Accrued	(3) Eurodad	()	Overfunded) AAL	(5)	Percentage
Valuation	Actuarial	Liability	Funded			(5) Communi	of Covered
Date	Value of	(AAL)	Ratio		(UAAL)	Covered	Payroll
December 31,	 Assets	 Entry-Age	 (1)/(2)		(2) - (1)	 Payroll	(4) / (5)
2005	\$ 32,460,780	\$ 32,366,545	100.29%	\$	(94,235)	\$ 12,285,076	(0.77%)
2006	34,082,425	32,596,794	104.56%		(1,485,631)	12,242,039	(12.14%)
2007	37,354,706	35,603,461	104.92%		(1,751,245)	13,002,361	(13.47%)
2008	30,448,995	37,678,583	80.81%		7,229,588	13,561,301	53.31%
2009	31,242,787	38,069,741	82.07%		6,826,954	13,588,220	50.24%
2010	30,456,345	38,233,681	79.66%		7,777,336	12,690,418	61.29%

#### SCHEDULE OF FUNDING PROGRESS POLICE PENSION FUND

#### December 31, 2010

		(2) Actuarial				(4) Unfunded		(Ove (U	(6) funded rfunded) AAL (AAL) as a
Actuarial	(1) Actuarial	Accrued Liability		(3) Funded	((	Overfunded) AAL	(5)		centage Covered
Valuation	Value of	(AAL)		Ratio		(UAAL)	Covered		ayroll
Date	Assets	Entry-Age	4	(1)/(2)		(2) - (1)	Payroll		)/(5)
April 30, 2006	\$ 27,264,859	\$ 42,270,819		64.50%	\$	15,005,960	\$ 4,467,545	ź	335.89%
April 30, 2007	29,108,328	43,793,342		66.47%		14,685,014	4,242,439		346.15%
December 31, 2007	30,294,432	46,252,815		65.50%		15,958,383	4,637,171		344.14%
December 31, 2008	25,042,270	48,447,430		51.69%		23,405,160	4,643,888	:	504.00%
December 31, 2009	27,418,823	49,424,807		55.48%		22,005,984	4,510,522	4	487.88%
December 31, 2010	29,249,363	51,562,936		56.73%		22,313,573	4,396,294	:	507.55%

The actuarial value of assets shown above does not include \$9,655,000 of general obligation bonds currently held by the General Fund and pledged to the Pension Fund valued at par.

#### SCHEDULE OF FUNDING PROGRESS FIREFIGHTERS' PENSION FUND

#### December 31, 2010

	(1)	(2) Actuarial Accrued	(3)	(4) Unfunded Dverfunded)		(6) Unfunded (Overfunded) AAL (UAAL) as a Percentage
Actuarial	Actuarial	Liability	Funded	AAL	(5)	of Covered
Valuation	Value of	(AAL)	Ratio	(UAAL)	Covered	Payroll
Date	Assets	Entry-Age	 (1)/(2)	(2) - (1)	Payroll	(4)/(5)
April 30, 2006	\$ 26,750,745	\$ 38,197,366	70.03%	\$ 11,446,621	\$ 4,062,139	281.79%
April 30, 2007	29,399,319	40,154,765	73.22%	10,755,446	4,122,230	260.91%
December 31, 2007	30,321,512	42,254,697	71.76%	11,933,185	4,197,306	284.31%
December 31, 2008	25,431,145	44,010,917	57.78%	18,579,772	4,214,709	440.83%
December 31, 2009	27,475,530	45,784,009	60.01%	18,308,479	3,934,609	465.32%
December 31, 2010	29,189,387	48,804,391	59.81%	19,615,004	4,007,213	489.49%

The actuarial value of assets shown above does not include \$6,075,000 of general obligation bonds currently held by the General Fund and pledged to the Pension Fund valued at par.

#### SCHEDULE OF FUNDING PROGRESS OTHER POSTEMPLOYMENT BENEFIT PLAN

#### December 31, 2010

		(2) Actuarial		(4) Unfunded		(6) UAAL
		Accrued		Actuarial	(5)	as a
	(1)	Liability	(3)	Accrued	Active	Percentage
Actuarial	Actuarial	(AAL)	Funded	Liability	Members	of Covered
Valuation	Value of	Entry-Age	Ratio	(UAAL)	Covered	Payroll
Date	Assets	Normal	(1)/(2)	(2) - (1)	Payroll	(4)/(5)
April 30, 2007	\$-	\$ 14,825,979	0.00% \$	14,825,979	\$ 18,999,500	78.03%
December 31, 2007	-	14,825,979	0.00%	14,825,979	19,041,396	77.86%
December 31, 2008	-	13,016,948	0.00%	13,016,948	17,709,384	73.50%
December 31, 2009	-	14,565,078	0.00%	14,565,078	17,916,315	81.30%
December 31, 2010	-	14,343,097	0.00%	14,343,097	18,015,248	79.62%

The City implemented GASB Statement No. 45 for the fiscal year ended April 30, 2007. Information for prior years is not available.

The City has designated \$4,375,495 in the General Fund for other postemployment benefit obligations.

# SCHEDULE OF EMPLOYER CONTRIBUTIONS ILLINOIS MUNICIPAL RETIREMENT FUND

Actuarial Valuation Date December 31,	Employer Contributions	Annual Required Contribution (ARC)	Percentage Contributed		
2005	\$ 1,027,032	\$ 1,027,032	100.00%		
2006	1,036,901	1,036,901	100.00%		
2007	1,100,000	1,100,000	100.00%		
2008	1,033,371	1,033,371	100.00%		
2009	1,024,552	1,024,552	100.00%		
2010	1,079,126	1,446,029	74.63%		

December 31, 2010

# SCHEDULE OF EMPLOYER CONTRIBUTIONS POLICE PENSION FUND

## December 31, 2010

Actuarial Valuation Date	Employer Contributions	Annual Required Contribution (ARC)	Percentage Contributed		
April 30, 2006	\$ 873,533	\$ 841,581	103.80%		
April 30, 2007	1,078,760	1,050,606	102.68%		
December 31, 2007	1,223,513	1,211,426	101.00%		
December 31, 2008	1,254,016	1,187,508	105.60%		
December 31, 2009	1,333,139	1,295,763	102.88%		
December 31, 2010	1,456,079	1,714,250	84.94%		

# SCHEDULE OF EMPLOYER CONTRIBUTIONS FIREFIGHTERS' PENSION FUND

December	31,	2010
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Actuarial Valuation Date	Employer Contributions	Annual Required Contribution (ARC)	Percentage Contributed		
Date	Contributions	(ARC)	Contributed		
April 30, 2006	\$ 854,298	\$ 845,246	101.07%		
April 30, 2007	1,007,738	980,964	102.73%		
December 31, 2007	1,048,156	1,049,890	99.83%		
December 31, 2008	1,090,547	1,033,130	105.56%		
December 31, 2009	1,161,784	1,120,881	103.65%		
December 31, 2010	1,263,134	1,533,479	82.37%		

# SCHEDULE OF EMPLOYER CONTRIBUTIONS OTHER POSTEMPLOYMENT BENEFIT PLAN

#### December 31, 2010

Actuarial Valuation Date	Employer ntributions	Annual Required ontribution (ARC)	Percentage Contributed
April 30, 2007	\$ 304,490	\$ 1,444,072	21.09%
December 31, 2007	168,165	941,623	17.86%
December 31, 2008	329,904	1,389,209	23.75%
December 31, 2009	476,140	1,103,224	43.16%
December 31, 2010	474,511	1,040,608	45.60%

The City implemented GASB Statement No. 45 for the fiscal year ended April 30, 2007. Information for prior years is not available.

# NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

## December 31, 2010

## BUDGETS

Budgets are adopted on a basis consistent with GAAP. Annual appropriated budgets are adopted (at the fund/department level) for the general corporate, special revenue (except the Foreign Fire Insurance Tax Fund and the Environmental Sustainability Fund), debt service (on a total generic fund basis), capital projects, enterprise, and internal service funds. All annual appropriations lapse at fiscal year end.

All departments of the City submit requests for appropriation to the City's Director of Finance so that a budget may be prepared. The budget is prepared by fund and includes information on the past year, current year estimates, and requested appropriations for the next fiscal year.

The proposed budget is presented to the governing body for review. The governing body holds public hearings and may add to, subtract from, or change appropriations; but may not change the form of the budget.

The manager is authorized to transfer budgeted amounts between line items within any fund; however, any revisions that alter the total expenditures of any department and/or fund must be approved by the governing body.

Expenditures may not legally exceed budgeted appropriations at the fund/department level. During the year, several budget amendments were necessary.

# MAJOR GOVERNMENTAL FUNDS

**General Fund -** to account for most of the current day-to-day operations of the City which are financed from property taxes and other general revenues. Activities financed by the General Corporate Fund include those of line and staff departments within the City except for activities of the Enterprise Funds.

**Debt Service Fund -** to account for the payment of interest and principal on general and special obligation debt other than that payable from special assessments and debt issued for and serviced by a governmental enterprise.

**Capital Projects Fund** - to account for costs incurred to alleviate storm drainage problems, finance street improvements, and provide other facility and infrastructure improvements.

#### SCHEDULE OF DETAILED EXPENDITURES - BUDGET AND ACTUAL GENERAL FUND

#### For the Year Ended December 31, 2010

GENERAL GOVERNMENT City Council Personal services         \$ 232,175         \$ 232,175         \$ 228,574           Contractual services         31,556         31,556         25,989           Total City Council         296,398         296,398         289,943           Administration Personal services         637,630         637,630         619,744           Contractual services         637,630         637,630         619,744           Contractual services         29,938         29,938         30,248           Materials and supplies         32,389         32,389         30,238           Total administration         699,957         680,230         165,228           Personal services         257,603         206,603         165,228           Contractual services         120,289         121,345         121,245           Materials and supplies         98,870         98,870         752           Total human resources         490,362         490,362         350,116           Communications         303,095         326,622         324,750           Personal services         303,095         326,622         324,750           Contractual services         303,095         326,622         324,750           Contractual services		ginal dget	Final Budget	Actual
Personal services         \$ 232,175         \$ 232,175         \$ 228,574           Contractual services         32,667         32,2677         32,667         33,580           Materials and supplies         31,556         31,556         25,989           Total City Council         296,398         296,398         289,943           Administration         637,630         637,630         619,744           Contractual services         637,630         637,630         619,744           Contractual services         29,938         29,938         30,248           Materials and supplies         32,389         32,239         30,238           Total administration         699,957         699,957         680,230           Human resources         257,603         206,603         165,228           Personal services         120,289         171,289         121,345           Materials and supplies         98,870         98,870         62,791           Capital outlay         13,600         13,600         752           Total human resources         490,362         490,362         350,116           Communications         88,6910         591,588         593,301           Personal services         192,885         <	GENERAL GOVERNMENT			
Contractual services         32,667         32,667         35,380           Materials and supplies         31,556         31,556         25,989           Total City Council         296,398         296,398         289,943           Administration         99,938         29,938         30,248           Materials and supplies         32,389         30,238           Total administration         699,957         699,957         680,230           Human resources         257,603         206,603         165,228           Personal services         257,603         206,603         165,228           Contractual services         120,289         171,289         121,345           Materials and supplies         98,870         98,870         62,791           Capital outlay         13,600         13,600         752           Total human resources         490,362         490,362         350,116           Communications         303,095         326,622         324,750           Personal services         68,886         73,844         69,857           Materials and supplies         114,929         191,122         198,694           Total communications         486,910         591,588         593,301	City Council			
Materials and supplies         31,556         31,556         25,989           Total City Council         296,398         296,398         289,943           Administration         Personal services         637,630         619,744           Contractual services         29,938         29,938         30,248           Materials and supplies         32,389         32,389         30,238           Total administration         699,957         699,957         680,230           Human resources         257,603         206,603         165,228           Contractual services         257,603         206,603         165,228           Contractual services         120,289         171,289         121,345           Materials and supplies         98,870         98,870         62,791           Capital outlay         13,600         13,600         752           Total human resources         490,362         490,362         350,116           Communications         303,095         326,622         324,750           Personal services         303,095         326,622         324,750           Contractual services         1486,910         591,588         593,301           City Clerk         1540         739		\$	232,175	\$ 228,574
Total City Council         296,398         296,398         289,943           Administration         637,630         637,630         619,744           Contractual services         29,938         29,938         30,248           Materials and supplies         32,389         32,389         30,238           Total administration         699,957         699,957         680,230           Human resources         257,603         206,603         165,228           Contractual services         257,603         206,603         165,228           Contractual services         257,603         206,603         165,228           Contractual services         120,289         171,289         121,345           Materials and supplies         98,870         98,870         98,870           Capital outlay         13,600         752         752           Total human resources         490,362         390,116         752           Communications         88,86         73,844         69,857           Materials and supplies         114,929         191,122         198,694           Total communications         486,910         591,588         593,301           City Clerk         192,885         192,885         192,727 </td <td></td> <td></td> <td></td> <td></td>				
Administration         Personal services       637,630       637,630       619,744         Contractual services       29,938       29,938       30,248         Materials and supplies       32,389       32,389       30,238         Total administration       699,957       699,957       680,230         Human resources       257,603       206,603       165,228         Contractual services       120,289       171,289       121,345         Materials and supplies       98,870       62,791         Capital outlay       13,600       13,600       752         Total human resources       490,362       490,362       350,116         Communications       792       114,929       191,122       198,694         Total communications       486,910       591,588       593,301         City Clerk       192,885       192,885       192,727         Contractual services       192,885       192,885       192,727         Contractual services       192,885       192,727       739         Total communications       486,910       591,588       593,301         City Clerk       205,973       205,973       199,018         Youth and senior services <t< td=""><td>Materials and supplies</td><td> 31,556</td><td>31,556</td><td>25,989</td></t<>	Materials and supplies	 31,556	31,556	25,989
Personal services $637,630$ $637,630$ $619,744$ Contractual services $29,938$ $29,938$ $30,248$ Materials and supplies $32,389$ $32,389$ $30,238$ Total administration $699,957$ $699,957$ $680,230$ Human resources $257,603$ $206,603$ $165,228$ Contractual services $120,289$ $171,289$ $121,345$ Materials and supplies $98,870$ $98,870$ $62,791$ Capital outlay $13,600$ $13,600$ $752$ Total human resources $490,362$ $490,362$ $324,750$ Contractual services $303,095$ $326,622$ $324,750$ Contractual services $303,095$ $326,622$ $324,750$ Contractual services $303,095$ $326,622$ $324,750$ Contractual services $114,929$ $191,122$ $198,694$ Total communications $486,910$ $591,588$ $593,301$ City Clerk $292,885$ $192,285$ $192,727$ <tr< td=""><td>Total City Council</td><td> 296,398</td><td>296,398</td><td>289,943</td></tr<>	Total City Council	 296,398	296,398	289,943
Contractual services Materials and supplies         29,938 32,389         29,938 32,389         30,248 32,389           Total administration         699,957         699,957         680,230           Human resources Personal services         257,603         206,603         165,228           Contractual services         120,289         171,289         121,345           Materials and supplies         98,870         98,870         62,791           Capital outlay         13,600         752         13600         752           Total human resources         490,362         490,362         350,116           Communications         28,886         73,844         69,857           Materials and supplies         114,929         191,122         198,694           Total communications         486,910         591,588         593,301           City Clerk         114,929         191,122         198,694           Total communications         486,910         591,588         192,727           Contractual services         192,885         192,727         11,540         1,540         739           Total City Clerk         205,973         205,973         199,018         70uth and senior services         70uth and senior services         205,363 <td< td=""><td>Administration</td><td></td><td></td><td></td></td<>	Administration			
Materials and supplies         32,389         32,389         30,238           Total administration         699,957         699,957         680,230           Human resources         257,603         206,603         165,228           Personal services         257,603         206,603         165,228           Contractual services         120,289         171,289         121,345           Materials and supplies         98,870         98,870         62,791           Capital outlay         13,600         13,600         752           Total human resources         490,362         490,362         324,750           Communications         8866         73,844         69,857           Materials and supplies         303,095         326,622         324,750           Contractual services         303,095         326,622         324,750           Contractual services         303,095         326,622         324,750           Materials and supplies         114,929         191,122         198,694           Total communications         486,910         591,588         593,301           City Clerk         1540         1,540         739           Personal services         11,548         11,548         5,552 </td <td>Personal services</td> <td>637,630</td> <td>637,630</td> <td>619,744</td>	Personal services	637,630	637,630	619,744
Total administration         699,957         699,957         680,230           Human resources         Personal services         257,603         206,603         165,228           Contractual services         120,289         171,289         121,345           Materials and supplies         98,870         98,870         62,791           Capital outlay         13,600         13,600         752           Total human resources         490,362         490,362         350,116           Communications         88,86         73,844         69,857           Materials and supplies         114,929         191,122         198,694           Total communications         486,910         591,588         593,301           City Clerk         Personal services         192,885         192,885         192,727           Contractual services         192,885         192,885         192,727           Contractual services         11,548         11,548         5,552           Materials and supplies         1,540         1,540         739           Total City Clerk         205,973         205,973         199,018           Youth         Operations         205,363         205,363         183,309           Ontractua	Contractual services	29,938	29,938	30,248
Human resources       257,603       206,603       165,228         Contractual services       120,289       171,289       121,345         Materials and supplies       98,870       98,870       62,791         Capital outlay       13,600       13600       752         Total human resources       490,362       490,362       350,116         Communications       98,866       73,844       69,857         Personal services       68,886       73,844       69,857         Cottractual services       68,886       73,844       69,857         Materials and supplies       114,929       191,122       198,694         Total communications       486,910       591,588       593,301         City Clerk       9ersonal services       192,885       192,727         Contractual services       192,885       192,727       11,548       11,540       739         Total communications       205,973       205,973       199,018         Youth       Operations       205,363       183,309         Personal services       205,363       205,363       183,309         Youth       Operations       32,694       32,694       31,920         Materials and supplies	Materials and supplies	 32,389	32,389	30,238
Personal services $257,603$ $206,603$ $165,228$ Contractual services $120,289$ $171,289$ $121,345$ Materials and supplies $98,870$ $98,870$ $62,791$ Capital outlay $13,600$ $13,600$ $752$ Total human resources $490,362$ $490,362$ $350,116$ Communications $98,870$ $98,870$ $98,870$ Personal services $303,095$ $326,622$ $324,750$ Contractual services $8886$ $73,844$ $69,857$ Materials and supplies $114,929$ $191,122$ $198,694$ Total communications $486,910$ $591,588$ $593,301$ City Clerk $Personal services$ $192,885$ $192,727$ Contractual services $114,548$ $1,540$ $739$ Total City Clerk $205,973$ $205,973$ $199,018$ YouthOperations $205,363$ $205,363$ $183,309$ Contractual services $32,694$ $32,694$ $31,920$ Materials and supplies $45,500$ $38,634$ $53,793$	Total administration	 699,957	699,957	680,230
Personal services $257,603$ $206,603$ $165,228$ Contractual services $120,289$ $171,289$ $121,345$ Materials and supplies $98,870$ $98,870$ $62,791$ Capital outlay $13,600$ $13,600$ $752$ Total human resources $490,362$ $490,362$ $350,116$ Communications $98,870$ $98,870$ $98,870$ Personal services $303,095$ $326,622$ $324,750$ Contractual services $8886$ $73,844$ $69,857$ Materials and supplies $114,929$ $191,122$ $198,694$ Total communications $486,910$ $591,588$ $593,301$ City Clerk $Personal services$ $192,885$ $192,727$ Contractual services $114,548$ $1,540$ $739$ Total City Clerk $205,973$ $205,973$ $199,018$ YouthOperations $205,363$ $205,363$ $183,309$ Contractual services $32,694$ $32,694$ $31,920$ Materials and supplies $45,500$ $38,634$ $53,793$	Human resources			
$\begin{array}{c ccccc} Contractual services & 120,289 & 171,289 & 121,345 \\ Materials and supplies & 98,870 & 98,870 & 62,791 \\ Capital outlay & 13,600 & 13,600 & 752 \\ \hline Total human resources & 490,362 & 490,362 & 350,116 \\ \hline Communications & & & & & & & & & & & & & & & & & & &$		257.603	206.603	165.228
Materials and supplies         98,870         98,870         62,791           Capital outlay         13,600         13,600         752           Total human resources         490,362         490,362         350,116           Communications         98,870         62,791         752           Personal services         303,095         326,622         324,750           Contractual services         68,886         73,844         69,857           Materials and supplies         114,929         191,122         198,694           Total communications         486,910         591,588         593,301           City Clerk         Personal services         192,885         192,727           Contractual services         192,885         192,727           Contractual services         11,548         11,548         5,552           Materials and supplies         1,540         739         739           Total City Clerk         205,973         205,973         199,018           Youth         Operations         205,363         205,363         183,309           Contractual services         32,694         32,694         31,920           Materials and supplies         45,500         38,634         53,793				
Capital outlay       13,600       13,600       752         Total human resources       490,362       490,362       350,116         Communications       9ersonal services       303,095       326,622       324,750         Contractual services       68,886       73,844       69,857         Materials and supplies       114,929       191,122       198,694         Total communications       486,910       591,588       593,301         City Clerk       Personal services       192,885       192,727         Contractual services       192,885       192,727         Contractual services       11,548       11,548       5,552         Materials and supplies       1,540       739         Total City Clerk       205,973       205,973       199,018         Youth and senior services       205,973       205,973       199,018         Youth       Operations       205,363       205,363       183,309         Contractual services       32,694       32,694       31,920         Materials and supplies       45,500       38,634       53,793				
Communications         303,095         326,622         324,750           Contractual services         68,886         73,844         69,857           Materials and supplies         114,929         191,122         198,694           Total communications         486,910         591,588         593,301           City Clerk         Personal services         192,885         192,727           Contractual services         11,548         11,548         5,552           Materials and supplies         1,540         739           Total City Clerk         205,973         205,973         199,018           Youth and senior services         205,363         205,363         183,309           Contractual services         205,363         205,363         183,309           Contractual services         32,694         32,694         31,920           Materials and supplies         45,500         38,634         53,793	**			
Personal services       303,095       326,622       324,750         Contractual services       68,886       73,844       69,857         Materials and supplies       114,929       191,122       198,694         Total communications       486,910       591,588       593,301         City Clerk       9       91,122       198,694         Personal services       192,885       192,885       192,727         Contractual services       11,548       11,548       5,552         Materials and supplies       1,540       739         Total City Clerk       205,973       205,973       199,018         Youth and senior services       205,363       205,363       183,309         Youth       Operations       32,694       32,694       31,920         Materials and supplies       45,500       38,634       53,793	Total human resources	 490,362	490,362	350,116
Contractual services       68,886       73,844       69,857         Materials and supplies       114,929       191,122       198,694         Total communications       486,910       591,588       593,301         City Clerk       9ersonal services       192,885       192,885       192,727         Contractual services       11,548       11,548       5,552         Materials and supplies       1,540       739         Total City Clerk       205,973       205,973       199,018         Youth and senior services       205,363       205,363       183,309         Contractual services       32,694       32,694       31,920         Materials and supplies       45,500       38,634       53,793	Communications			
Materials and supplies       114,929       191,122       198,694         Total communications       486,910       591,588       593,301         City Clerk       9ersonal services       192,885       192,885       192,727         Contractual services       11,548       11,548       5,552         Materials and supplies       1,540       739         Total City Clerk       205,973       205,973       199,018         Youth and senior services       205,363       205,363       183,309         Contractual services       32,694       32,694       31,920         Materials and supplies       45,500       38,634       53,793	Personal services	303,095	326,622	324,750
Total communications         486,910         591,588         593,301           City Clerk         Personal services         192,885         192,885         192,727           Contractual services         11,548         11,548         5,552           Materials and supplies         1,540         739           Total City Clerk         205,973         205,973         199,018           Youth and senior services         205,363         205,363         183,309           Contractual services         32,694         32,694         31,920           Materials and supplies         45,500         38,634         53,793	Contractual services	68,886	73,844	69,857
City Clerk         Personal services       192,885       192,727         Contractual services       11,548       11,548       5,552         Materials and supplies       1,540       1,540       739         Total City Clerk       205,973       205,973       199,018         Youth and senior services       Youth       0perations       183,309         Personal services       32,694       32,694       31,920         Materials and supplies       45,500       38,634       53,793	Materials and supplies	 114,929	191,122	198,694
Personal services       192,885       192,885       192,727         Contractual services       11,548       11,548       5,552         Materials and supplies       1,540       739         Total City Clerk       205,973       205,973       199,018         Youth and senior services       205,363       205,363       183,309         Personal services       205,363       205,363       183,309         Contractual services       32,694       32,694       31,920         Materials and supplies       45,500       38,634       53,793	Total communications	 486,910	591,588	593,301
Personal services       192,885       192,885       192,727         Contractual services       11,548       11,548       5,552         Materials and supplies       1,540       739         Total City Clerk       205,973       205,973       199,018         Youth and senior services       205,363       205,363       183,309         Operations       205,363       205,363       183,309         Contractual services       32,694       32,694       31,920         Materials and supplies       45,500       38,634       53,793	City Clerk			
Contractual services11,54811,5485,552Materials and supplies1,5401,540739Total City Clerk205,973205,973199,018Youth and senior services Youth Operations Personal services205,363205,363183,309Contractual services Materials and supplies205,363205,363183,309Materials and supplies45,50038,63453,793		192,885	192,885	192,727
Materials and supplies1,5401,540739Total City Clerk205,973205,973199,018Youth and senior services Youth Operations Personal services205,363205,363183,309Contractual services205,363205,363183,309Materials and supplies32,69432,69431,920				
Youth and senior services Youth Operations Personal services205,363205,363183,309Contractual services32,69432,69431,920Materials and supplies45,50038,63453,793	Materials and supplies			
Youth         Operations           Personal services         205,363         205,363         183,309           Contractual services         32,694         32,694         31,920           Materials and supplies         45,500         38,634         53,793	Total City Clerk	 205,973	205,973	199,018
Personal services205,363205,363183,309Contractual services32,69432,69431,920Materials and supplies45,50038,63453,793	Youth			
Contractual services         32,694         32,694         31,920           Materials and supplies         45,500         38,634         53,793				
Materials and supplies         45,500         38,634         53,793				
Total youth operations         283,557         276,691         269,022	Materials and supplies	 45,500	38,634	53,793
	Total youth operations	 283,557	276,691	269,022

(This schedule is continued on the following pages.) -71 -

## SCHEDULE OF DETAILED EXPENDITURES - BUDGET AND ACTUAL (Continued) GENERAL FUND

#### For the Year Ended December 31, 2010

		Original Budget		Final Judget		Actual
GENERAL GOVERNMENT (Continued) Youth and senior services (Continued) Senior						
Operations	<b>.</b>	10 <b>-</b>	<b>.</b>		÷.	100.000
Personal services	\$	407,598	\$	407,598	\$	402,352
Contractual services		32,288		32,288		32,288
Materials and supplies		134,640		128,291		115,491
Capital outlay		1,000		1,000		1,014
Total senior operations		575,526		569,177		551,145
Facilities						
Personal services		60,008		60,008		53,146
Contractual services		16,804		16,804		32,142
Materials and supplies		2,500		2,500		953
Capital outlay		-		-		3,556
Total facilities		79,312		79,312		89,797
Total youth and senior services		938,395		925,180		909,964
Legal department						
Contractual services		927,491		927,491		817,814
Materials and supplies		900		900		685
Total legal department		928,391		928,391		818,499
Finance administration and accounting						
Personal services		883,149		883,149		878,614
Contractual services		1,750,210		2,150,210		1,624,630
Materials and supplies		91,500		91,500		78,756
Total finance administration and accounting		2,724,859		3,124,859		2,582,000
Facilities						
Personal services		99,039		99,039		41,917
Contractual services		116,650		116,650		101,039
		61,600				
Materials and supplies				61,600		49,880
Capital outlay		130,000		140,000		135,771
Total facilities		407,289		417,289		328,607

(This schedule is continued on the following pages.) -72 -

## SCHEDULE OF DETAILED EXPENDITURES - BUDGET AND ACTUAL (Continued) GENERAL FUND

#### For the Year Ended December 31, 2010

	 Original Budget	Final Budget	Actual
GENERAL GOVERNMENT (Continued) Other charges			
Contractual services	\$ -	\$ 82,942	\$ 82,942
Total other charges	 	82,942	82,942
Subtotal general government	7,178,534	7,762,939	6,834,620
Less administrative reimbursements	 (1,096,100)	(1,096,100)	(1,096,100)
TOTAL GENERAL GOVERNMENT	\$ 6,082,434	\$ 6,666,839	\$ 5,738,520
PUBLIC SAFETY			
Police department			
Operations			
Personal services	\$ 9,579,427	\$ 9,514,514	\$ 9,421,605
Contractual services	725,010	725,010	717,908
Materials and supplies	417,624	432,099	344,631
Capital outlay	 10,700	10,700	12,489
Total operations	 10,732,761	10,682,323	10,496,633
Facilities			
Personal services	111,876	111,876	73,624
Contractual services	51,072	51,072	88,983
Materials and supplies	 25,700	25,700	21,183
Total facilities	 188,648	188,648	183,790
Total police department	 10,921,409	10,870,971	10,680,423
Fire department			
Operations			
Personal services	7,218,099	7,218,099	7,065,361
Contractual services	478,488	508,488	503,797
Materials and supplies	194,221	232,221	201,029
Capital outlay	 46,500	46,500	45,877
Total operations	 7,937,308	8,005,308	7,816,064

(This schedule is continued on the following pages.) -73 -

## SCHEDULE OF DETAILED EXPENDITURES - BUDGET AND ACTUAL (Continued) GENERAL FUND

	 Original Budget	Final Budget	Actual
PUBLIC SAFETY (Continued)			
Fire department (Continued)			
Facilities			
Personal services	\$ 13,211	\$ 13,211	\$ 12,701
Contractual services	29,925	29,925	26,101
Materials and supplies	12,640	12,640	13,837
Capital outlay	 10,000	25,000	15,543
Total facilities	 65,776	80,776	68,182
Total fire department	 8,003,084	8,086,084	7,884,246
TOTAL PUBLIC SAFETY	\$ 18,924,493	\$ 18,957,055	\$ 18,564,669
PUBLIC WORKS			
Public works administration			
Personal services	\$ 498,764	\$ 498,764	\$ 494,669
Contractual services	45,379	45,379	45,552
Materials and supplies	 20,711	20,711	14,547
Total public works administration	 564,854	564,854	554,768
Facilities			
Personal services	41,261	41,261	46,775
Contractual services	92,783	92,783	82,146
Materials and supplies	38,900	38,900	35,541
Capital outlay	 100,000	100,000	95,523
Total facilities	 272,944	272,944	259,985
Engineering			
Personal services	832,885	832,885	744,874
Contractual services	89,718	89,718	79,956
Materials and supplies	5,730	5,730	4,519
Capital outlay	 4,950	4,950	4,795
Total engineering	 933,283	933,283	834,144
TOTAL PUBLIC WORKS	\$ 1,771,081	\$ 1,771,081	\$ 1,648,897

## SCHEDULE OF DETAILED EXPENDITURES - BUDGET AND ACTUAL (Continued) GENERAL FUND

ECONOMIC AND PHYSICAL DEVELOPMENT Community development department Personal services         \$         2.303,745         \$         2.303,745         \$         2.112,903           Contractual services         \$         2.64,335         289,335         251,426           Materials and supplies         106,240         106,240         65,149           Total community development department         2.674,320         2.699,320         2.429,478           Economic development         2.674,320         2.699,320         2.429,478           Materials and supplies         76,380         83,380         83,965           Contractual services         9,597         9,597         9,596           Materials and supplies         365,000         200,000         265,831           Total economic development         841,677         683,677         736,945           TOTAL ECONOMIC AND         \$         3,515,997         \$         3,166,423           PHYSICAL DEVELOPMENT         \$         3,515,997         \$         3,166,423           Total operations         \$         1,114,820         \$         1,173,596           Operations         \$         1,206,927         1,236,927         1,267,444           Facilities         \$         1,200 <t< th=""><th></th><th> Original Budget</th><th>Final Budget</th><th>Actual</th></t<>		 Original Budget	Final Budget	Actual
Personal services         \$         2,303,745         \$         2,112,903           Contractual services         264,335         289,335         251,426           Materials and supplies         106,240         106,240         65,149           Total community development         2,674,320         2,699,320         2,429,478           Economic development         76,380         83,380         83,965           Contractual services         9,597         9,597         9,596           Materials and supplies         390,700         390,700         377,553           Revenue sharing         365,000         200,000         265,831           Total economic development         841,677         683,677         736,945           TOTAL ECONOMIC AND         \$         3,515,997         \$         3,382,997         \$         3,166,423           TRANSIT         Operations         \$         1,14,820         \$         1,173,596           Contractual services         \$         1,206,927         1,236,927         1,267,444           Facilities         Personal services         1,200         1,500         1,053           Total operations         1,206,927         1,236,927         1,267,444           Facilities	ECONOMIC AND PHYSICAL DEVELOPMENT			
Personal services         \$         2,303,745         \$         2,112,903           Contractual services         264,335         289,335         251,426           Materials and supplies         106,240         106,240         65,149           Total community development         2,674,320         2,699,320         2,429,478           Economic development         76,380         83,380         83,965           Contractual services         9,597         9,597         9,596           Materials and supplies         390,700         390,700         377,553           Revenue sharing         365,000         200,000         265,831           Total economic development         841,677         683,677         736,945           TOTAL ECONOMIC AND         \$         3,515,997         \$         3,382,997         \$         3,166,423           TRANSIT         Operations         \$         1,14,820         \$         1,173,596           Contractual services         \$         1,206,927         1,236,927         1,267,444           Facilities         Personal services         1,200         1,500         1,053           Total operations         1,206,927         1,236,927         1,267,444           Facilities	Community development department			
Materials and supplies $106,240$ $106,240$ $65,149$ Total community development $2,674,320$ $2,699,320$ $2,429,478$ Economic development $76,380$ $83,380$ $83,965$ Personal services $76,380$ $83,380$ $83,965$ Contractual services $9,597$ $9,597$ $9,597$ Materials and supplies $390,700$ $390,700$ $377,553$ Revenue sharing $2365,000$ $200,000$ $225,831$ Total economic development $841,677$ $683,677$ $736,945$ TOTAL ECONOMIC AND PHYSICAL DEVELOPMENT         \$ $3,515,997$ \$ $3,382,997$ \$ $3,166,423$ TRANSIT Operations         \$ $1,14,820$ \$ $1,173,596$ $61,207$ $61,207$ $62,457$ Materials and supplies $30,900$ $30,900$ $31,391$ $704,444$ Facilities $1,206,927$ $1,236,927$ $1,26,442$ Facilities $15,00$ $1,500$ $1,053$ Total facilities $1,206,927$ <td></td> <td>\$ 2,303,745</td> <td>\$ 2,303,745</td> <td>\$ 2,112,903</td>		\$ 2,303,745	\$ 2,303,745	\$ 2,112,903
Total community development department         2,674,320         2,699,320         2,429,478           Economic development         Personal services         76,380         83,380         83,965           Contractual services         9,597         9,597         9,596           Materials and supplies         390,700         300,700         377,553           Revenue sharing         365,000         200,000         265,831           Total economic development         841,677         683,677         736,945           TOTAL ECONOMIC AND         S         3,515,997         S         3,166,423           TRANSIT         Operations         S         1,114,820         S         1,173,596           Contractual services         S         1,114,820         S         1,173,596         Contractual services         1,206,927         1,236,927         1,267,444           Facilities         1,206,927         1,236,927         1,267,444         Facilities         1,500         1,1053           Total cacilities         41,511         41,511         36,399         1,0053           Total operations         1,206,927         1,236,927         1,267,444         Facilities           Personal services         2,6800         2,66,800	Contractual services	264,335	289,335	251,426
Economic development         Personal services       76,380 $83,380$ $83,965$ Contractual services       9,597       9,597       9,596         Materials and supplies $390,700$ $390,700$ $390,700$ $390,700$ $390,700$ $377,553$ Revenue sharing $365,000$ $200,000$ $265,831$ $365,000$ $200,000$ $265,831$ Total economic development $841,677$ $683,677$ $736,945$ TOTAL ECONOMIC AND $\$$ $$3,515,997$ $$3,382,997$ $$$3,166,423$ TRANSIT       Operations $$$2,007$ $$61,207$ $$62,457$ Materials and supplies $$$1,114,820$ $$$1,114,820$ $$$1,173,596$ Contractual services $$$1,206,927$ $$1,236,927$ $$1,267,444$ Facilities $$$1,206,927$ $$1,236,927$ $$1,267,444$ Facilities $$$1,211$ $$13,211$ $$12,211$ $$12,211$ $$12,211$ $$12,211$ $$12,211$ $$12,211$ $$12,211$ $$12,211$ $$12,211$ $$12,211$ $$12,211$ $$12,211$ $$12,211$ $$12,211$ $$13,211$ $$12,211$ </td <td>Materials and supplies</td> <td> 106,240</td> <td>106,240</td> <td>65,149</td>	Materials and supplies	 106,240	106,240	65,149
Personal services       76,380       83,380       83,965         Contractual services       9,597       9,597       9,597         Materials and supplies       390,700       377,553         Revenue sharing       365,000       200,000       265,831         Total economic development       841,677       683,677       736,945         TOTAL ECONOMIC AND PHYSICAL DEVELOPMENT       \$ 3,515,997       \$ 3,382,997       \$ 3,166,423         TRANSIT Operations       \$ 3,515,997       \$ 1,144,820       \$ 1,173,596         Contractual services       \$ 1,114,820       \$ 1,173,596         Contractual services       \$ 1,1206,927       1,266,927       1,267,444         Facilities       Personal services       13,211       13,211       12,701         Contractual services       13,211       13,211       12,701       10,033         Total operations       1,206,927       1,236,927       1,267,444         Facilities       1,500       1,500       1,053         Total applies       1,500       1,603       1,053         Total facilities       41,511       41,511       36,399         TOTAL TRANSIT       \$ 1,248,438       1,208,925       1,0095         COMMISSIONS <t< td=""><td>Total community development department</td><td> 2,674,320</td><td>2,699,320</td><td>2,429,478</td></t<>	Total community development department	 2,674,320	2,699,320	2,429,478
Personal services       76,380       83,380       83,965         Contractual services       9,597       9,597       9,597         Materials and supplies       390,700       377,553         Revenue sharing       365,000       200,000       265,831         Total economic development       841,677       683,677       736,945         TOTAL ECONOMIC AND PHYSICAL DEVELOPMENT       \$ 3,515,997       \$ 3,382,997       \$ 3,166,423         TRANSIT Operations       \$ 3,515,997       \$ 1,144,820       \$ 1,173,596         Contractual services       \$ 1,114,820       \$ 1,173,596         Contractual services       \$ 1,1206,927       1,266,927       1,267,444         Facilities       Personal services       13,211       13,211       12,701         Contractual services       13,211       13,211       12,701       10,033         Total operations       1,206,927       1,236,927       1,267,444         Facilities       1,500       1,500       1,053         Total applies       1,500       1,603       1,053         Total facilities       41,511       41,511       36,399         TOTAL TRANSIT       \$ 1,248,438       1,208,925       1,0095         COMMISSIONS <t< td=""><td>Economic development</td><td></td><td></td><td></td></t<>	Economic development			
Materials and supplies Revenue sharing         390,700         390,700         377,553           Revenue sharing         365,000         200,000         265,831           Total economic development         841,677         683,677         736,945           TOTAL ECONOMIC AND PHYSICAL DEVELOPMENT         \$ 3,515,997         \$ 3,382,997         \$ 3,166,423           TRANSIT Operations Personal services         \$ 1,114,820         \$ 1,173,596           Contractual services Contractual services         \$ 1,114,820         \$ 1,173,596           Total operations         \$ 1,207         61,207         61,207           Total operations         \$ 1,206,927         1,236,927         1,267,444           Facilities Personal services         \$ 1,211         13,211         12,701           Contractual services         \$ 1,268,00         22,645         1,500         1,500           Total operations         \$ 1,206,927         1,236,927         1,267,444         10,000         1,053           Total acritices         \$ 1,206,927         1,236,927         1,267,444         1,500         1,500         1,053           Total facilities         \$ 1,208,927         1,268,927         1,267,444         1,511         36,399           TOTAL TRANSIT         \$ 1,248,438		76,380	83,380	83,965
Revenue sharing         365,000         200,000         265,831           Total economic development         841,677         683,677         736,945           TOTAL ECONOMIC AND PHYSICAL DEVELOPMENT         \$ 3,515,997 \$ 3,382,997 \$ 3,166,423           TRANSIT Operations Personal services         \$ 1,114,820 \$ 1,144,820 \$ 1,173,596           Contractual services Materials and supplies         \$ 1,114,820 \$ 1,144,820 \$ 1,173,596           Total operations         \$ 1,206,927 \$ 1,236,927 \$ 1,267,444           Facilities         1,206,927 \$ 1,236,927 \$ 1,267,444           Facilities         1,200 \$ 1,500 \$ 1,053 \$ 1,053           Total applies         1,500 \$ 1,500 \$ 1,500 \$ 1,053           Total facilities         41,511 \$ 41,511 \$ 36,399           TOTAL TRANSIT         \$ 1,248,438 \$ 1,278,438 \$ 1,303,843           COMMISSIONS Personal services         \$ 10,995 \$ 10,995 \$ 10,009           Contractual services         \$ 10,995 \$ 10,995 \$ 10,009	Contractual services	9,597	9,597	9,596
Total economic development       841,677       683,677       736,945         TOTAL ECONOMIC AND PHYSICAL DEVELOPMENT       \$ 3,515,997       \$ 3,382,997       \$ 3,166,423         TRANSIT Operations       *       3,515,997       \$ 3,382,997       \$ 3,166,423         TRANSIT Operations       *       1,114,820       \$ 1,144,820       \$ 1,173,596         Contractual services       \$ 1,114,820       \$ 1,173,596       61,207       61,207       61,207         Total operations       1,206,927       1,236,927       1,267,444         Facilities       *       13,211       12,701         Contractual services       13,211       13,211       12,701         Contractual services       26,800       26,800       22,645         Materials and supplies       1,500       1,500       1,053         Total facilities       41,511       41,511       36,399         TOTAL TRANSIT       \$ 1,248,438       \$ 1,278,438       \$ 1,303,843         COMMISSIONS Personal services       \$ 10,995       \$ 10,995       \$ 10,009         Contractual services       \$ 10,995       \$ 10,095       \$ 10,009         Contractual services       \$ 10,995       \$ 10,009       76,682         Materials and supplies	Materials and supplies	390,700	390,700	377,553
TOTAL ECONOMIC AND PHYSICAL DEVELOPMENT       \$ 3,515,997 \$ 3,382,997 \$ 3,166,423         TRANSIT Operations Personal services Contractual services       \$ 1,114,820 \$ 1,144,820 \$ 1,173,596         Contractual services       \$ 1,114,820 \$ 1,144,820 \$ 1,173,596         Contractual services       \$ 61,207 \$ 61,207 \$ 62,457         Materials and supplies       30,900 \$ 30,900 \$ 31,391         Total operations       1,206,927 \$ 1,236,927 \$ 1,267,444         Facilities Personal services       13,211 \$ 13,211 \$ 12,701         Contractual services       26,800 \$ 26,800 \$ 22,645         Materials and supplies       1,500 \$ 1,500 \$ 1,053         Total facilities       41,511 \$ 41,511 \$ 36,399         TOTAL TRANSIT       \$ 1,248,438 \$ 1,278,438 \$ 1,303,843         COMMISSIONS Personal services       \$ 10,995 \$ 10,995 \$ 10,099         Personal services       \$ 1,92,042 \$ 76,682         Materials and supplies       \$ 1,228,438 \$ 1,278,438 \$ 1,303,843		 365,000	200,000	265,831
PHYSICAL DEVELOPMENT       \$ 3,515,997 \$ 3,382,997 \$ 3,166,423         TRANSIT       Operations         Personal services       \$ 1,114,820 \$ 1,173,596         Contractual services       \$ 1,114,820 \$ 1,173,596         Materials and supplies       61,207 61,207         Total operations       1,206,927         Personal services       13,211         Total operations       1,206,927         Personal services       13,211         Materials and supplies       26,800         226,800       22,645         Materials and supplies       1,500         Total facilities       1,500         Total facilities       41,511         Total facilities       41,511         Total facilities       1,278,438         Total facilities       1,248,438         Total facilities       1,278,438         Total ransstr       \$ 1,248,438         S       1,278,438         COMMISSIONS       \$ 10,995 \$ 10,995 \$ 10,099         Personal services       \$ 10,995 \$ 10,099         Contractual services       \$ 10,995 \$ 10,009         Contractual services       \$ 10,995 \$ 10,099         Personal services       \$ 10,995 \$ 10,099         Soutractual services       <	Total economic development	 841,677	683,677	736,945
PHYSICAL DEVELOPMENT       \$ 3,515,997 \$ 3,382,997 \$ 3,166,423         TRANSIT       Operations         Personal services       \$ 1,114,820 \$ 1,173,596         Contractual services       \$ 1,114,820 \$ 1,173,596         Materials and supplies       61,207 61,207         Total operations       1,206,927         Personal services       13,211         Total operations       1,206,927         Personal services       13,211         Materials and supplies       26,800         226,800       22,645         Materials and supplies       1,500         Total facilities       1,500         Total facilities       41,511         Total facilities       41,511         Total facilities       1,278,438         Total facilities       1,248,438         Total facilities       1,278,438         Total ransstr       \$ 1,248,438         S       1,278,438         COMMISSIONS       \$ 10,995 \$ 10,995 \$ 10,099         Personal services       \$ 10,995 \$ 10,099         Contractual services       \$ 10,995 \$ 10,009         Contractual services       \$ 10,995 \$ 10,099         Personal services       \$ 10,995 \$ 10,099         Soutractual services       <	TOTAL ECONOMIC AND			
Operations Personal services       \$ 1,114,820 \$ 1,144,820 \$ 1,173,596 61,207 61,207 62,457 30,900 31,391         Materials and supplies       \$ 1,14,820 \$ 61,207 61,207 62,457 30,900 31,391         Total operations       1,206,927       1,236,927       1,267,444         Facilities Personal services       13,211       13,211       12,701 26,800         Contractual services Materials and supplies       1,500       1,500       1,053         Total facilities       41,511       36,399         TOTAL TRANSIT       \$ 1,248,438 \$ 1,278,438 \$ 1,303,843         COMMISSIONS Personal services Materials and supplies       \$ 10,995 \$ 10,995 \$ 10,099       10,009         Contractual services Materials and supplies       \$ 10,995 \$ 10,995 \$ 10,009       10,009		\$ 3,515,997	\$ 3,382,997	\$ 3,166,423
Personal services       \$ 1,114,820 \$ 1,144,820 \$ 1,173,596         Contractual services       61,207       61,207       62,457         Materials and supplies       30,900       30,900       31,391         Total operations       1,206,927       1,236,927       1,267,444         Facilities       Personal services       13,211       13,211       12,701         Contractual services       26,800       26,800       22,645         Materials and supplies       1,500       1,500       1,053         Total facilities       41,511       41,511       36,399         TOTAL TRANSIT       \$ 1,248,438       1,278,438       1,303,843         COMMISSIONS       \$ 10,995       10,995       10,009         Personal services       \$ 10,995       10,095       \$ 10,009         Contractual services       \$ 95,570       71,111       11	TRANSIT			
Personal services       \$ 1,114,820 \$ 1,144,820 \$ 1,173,596         Contractual services       61,207       61,207       62,457         Materials and supplies       30,900       30,900       31,391         Total operations       1,206,927       1,236,927       1,267,444         Facilities       Personal services       13,211       13,211       12,701         Contractual services       26,800       26,800       22,645         Materials and supplies       1,500       1,500       1,053         Total facilities       41,511       41,511       36,399         TOTAL TRANSIT       \$ 1,248,438       1,278,438       1,303,843         COMMISSIONS       \$ 10,995       10,995       10,009         Personal services       \$ 10,995       10,095       \$ 10,009         Contractual services       \$ 95,570       71,111       11	Operations			
Contractual services $61,207$ $61,207$ $62,457$ Materials and supplies $30,900$ $30,900$ $31,391$ Total operations $1,206,927$ $1,236,927$ $1,267,444$ FacilitiesPersonal services $13,211$ $13,211$ $12,701$ Contractual services $26,800$ $26,800$ $22,645$ Materials and supplies $1,500$ $1,500$ $1,053$ Total facilities $41,511$ $41,511$ $36,399$ TOTAL TRANSIT $\$$ $1,248,438$ $\$$ $1,278,438$ $\$$ COMMISSIONSPersonal services $\$$ $10,995$ $\$$ $10,095$ $\$$ Personal services $\$$ $10,995$ $\$$ $10,009$ $76,682$ Materials and supplies $95,570$ $95,570$ $71,111$	*	\$ 1,114,820	\$ 1,144,820	\$ 1,173,596
Total operations       1,206,927       1,236,927       1,267,444         Facilities       Personal services       13,211       13,211       12,701         Contractual services       26,800       26,800       22,645         Materials and supplies       1,500       1,500       1,053         Total facilities       41,511       41,511       36,399         TOTAL TRANSIT       \$ 1,248,438 \$ 1,278,438 \$ 1,303,843         COMMISSIONS       \$ 10,995 \$ 10,995 \$ 10,009         Personal services       \$ 10,995 \$ 10,995 \$ 10,009         Contractual services       \$ 10,995 \$ 10,995 \$ 10,009         Materials and supplies       95,570       71,111	Contractual services			
Facilities         Personal services       13,211       13,211       12,701         Contractual services       26,800       26,800       22,645         Materials and supplies       1,500       1,500       1,053         Total facilities       41,511       41,511       36,399         TOTAL TRANSIT       \$ 1,248,438 \$ 1,278,438 \$ 1,303,843         COMMISSIONS       \$ 10,995 \$ 10,995 \$ 10,009         Personal services       \$ 10,995 \$ 10,995 \$ 10,009         Contractual services       \$ 10,995 \$ 10,995 \$ 10,009         Materials and supplies       95,570       71,111	Materials and supplies	 30,900	30,900	31,391
Personal services       13,211       13,211       12,701         Contractual services       26,800       26,800       22,645         Materials and supplies       1,500       1,500       1,053         Total facilities       41,511       41,511       36,399         TOTAL TRANSIT       \$ 1,248,438 \$ 1,278,438 \$ 1,303,843         COMMISSIONS       \$ 10,995 \$ 10,995 \$ 10,009         Personal services       \$ 10,995 \$ 10,995 \$ 10,009         Contractual services       \$ 192,042 \$ 76,682         Materials and supplies       95,570 \$ 95,570 \$ 71,111	Total operations	 1,206,927	1,236,927	1,267,444
Contractual services       26,800       26,800       22,645         Materials and supplies       1,500       1,500       1,053         Total facilities       41,511       41,511       36,399         TOTAL TRANSIT       \$ 1,248,438 \$ 1,278,438 \$ 1,303,843         COMMISSIONS       \$ 10,995 \$ 10,995 \$ 10,009         Personal services       \$ 10,995 \$ 10,995 \$ 10,009         Contractual services       \$ 95,570 95,570 71,111	Facilities			
Contractual services       26,800       26,800       22,645         Materials and supplies       1,500       1,500       1,053         Total facilities       41,511       41,511       36,399         TOTAL TRANSIT       \$ 1,248,438 \$ 1,278,438 \$ 1,303,843         COMMISSIONS       \$ 10,995 \$ 10,995 \$ 10,009         Personal services       \$ 10,995 \$ 10,995 \$ 10,009         Contractual services       \$ 95,570 95,570 71,111	Personal services	13,211	13,211	12,701
Total facilities       41,511       41,511       36,399         TOTAL TRANSIT       \$ 1,248,438 \$ 1,278,438 \$ 1,303,843         COMMISSIONS         Personal services       \$ 10,995 \$ 10,995 \$ 10,095         Contractual services       \$ 192,042       192,042         Materials and supplies       95,570       91,111	Contractual services			22,645
TOTAL TRANSIT       \$ 1,248,438 \$ 1,278,438 \$ 1,303,843         COMMISSIONS       \$ 10,995 \$ 10,995 \$ 10,009         Personal services       \$ 10,995 \$ 10,995 \$ 10,009         Contractual services       \$ 192,042       192,042         Materials and supplies       95,570       91,111	Materials and supplies	 1,500	1,500	1,053
COMMISSIONS         Personal services       \$ 10,995 \$ 10,995 \$ 10,009         Contractual services       192,042       192,042       76,682         Materials and supplies       95,570       95,570       71,111	Total facilities	 41,511	41,511	36,399
Personal services\$ 10,995 \$ 10,995 \$ 10,009Contractual services192,042192,04276,682Materials and supplies95,57095,57071,111	TOTAL TRANSIT	\$ 1,248,438	\$ 1,278,438	\$ 1,303,843
Personal services\$ 10,995 \$ 10,995 \$ 10,009Contractual services192,042192,04276,682Materials and supplies95,57095,57071,111	COMMISSIONS			
Contractual services         192,042         192,042         76,682           Materials and supplies         95,570         95,570         71,111		\$ 10,995	\$ 10,995	\$ 10,009
Materials and supplies         95,570         95,570         71,111	Contractual services	192,042	192,042	76,682
TOTAL COMMISSIONS         \$ 298,607 \$ 298,607 \$ 157,802	Materials and supplies	 95,570		71,111
	TOTAL COMMISSIONS	\$ 298,607	\$ 298,607	\$ 157,802

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL DEBT SERVICE FUND

	Final Budget	Actual
REVENUES		
Property taxes	\$ 3,399,945	\$ 3,413,783
Investment income	3,000	1,354
Total revenues	3,402,945	3,415,137
EXPENDITURES		
Debt service		
Principal	3,215,468	3,265,468
Interest and fiscal charges	1,548,953	1,528,452
Total expenditures	4,764,421	4,793,920
EXCESS (DEFICIENCY) OF REVENUES		
OVER EXPENDITURES	(1,361,476)	(1,378,783)
OTHER FINANCING SOURCES (USES)		
Bonds issued	2,508,000	2,368,981
Premium on bonds issued	-	137,757
Payment to escrow agent	(2,508,000)	(2,473,739)
Transfers in	1,361,482	1,361,482
Total other financing sources (uses)	1,361,482	1,394,481
NET CHANGE IN FUND BALANCE	\$ 6	15,698
FUND BALANCE, JANUARY 1		976,446
FUND BALANCE, DECEMBER 31		\$ 992,144

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL CAPITAL PROJECTS FUND

	Final Budget	Actual
REVENUES		
Property taxes	\$ 1,312,081	\$ 1,330,626
Charges for current services	88,000	2,638
Payment in lieu of taxes	375,000	375,000
Reimbursements	118,400	133,739
Investment income		
Interest income	3,500	1,590
Total revenues	1,896,981	1,843,593
EXPENDITURES		
Capital outlay	3,336,400	3,041,948
Total expenditures	3,336,400	3,041,948
EXCESS (DEFICIENCY) OF REVENUES		
OVER EXPENDITURES	(1,439,419)	(1,198,355)
OTHER FINANCING SOURCES (USES)		
Bonds issued	-	141,019
Transfers in	983,000	1,416,086
Total other financing sources (uses)	983,000	1,557,105
NET CHANGE IN FUND BALANCES	\$ (456,419)	358,750
FUND BALANCES, JANUARY 1		2,204,010
FUND BALANCES, DECEMBER 31		\$ 2,562,760

# NONMAJOR GOVERNMENTAL FUNDS

**Motor Fuel Tax Fund** - underwrites the cost of some major street and bridge improvements by a transfer to street and bridge. Allotments of gasoline taxes collected by the state are the primary revenue.

Emergency 911 System Fund - to pay for the City's 911 emergency telephone service.

**Foreign Fire Insurance Tax Fund** - to account for the receipts and expenditures of this specific tax by the Board.

**Highland Park Theater Fund** - to account for the operations of the Highland Park Theater movie house.

**Environmental Sustainability Fund** - to account for specific revenue sources dedicated to implementation of the City's Sustainability Strategic Plan.

**Tax Increment Financing Fund** - to account for tax increment financing (TIF) property tax revenues and expenditures in accordance with redevelopment plans approved for each applicable TIF district.

**Working Capital Public Facility and Improvement Fund** - the assets in this fund are to be utilized for the acquisition and/or construction of public facilities.

#### COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS

#### December 31, 2010

	Special Revenue									Capital						
		Motor	Eı	mergency	Foreign Fire Highland zency Insurance Park Environment		vironmental	Tax Increment		Capital Public Facility and						
	F	Fuel Tax	91	1 System		Tax		Theater	Sus	stainability	F	Financing	Imp	provemen	t	Totals
ASSETS																
Cash and cash equivalents Receivables	\$	75,996	\$	85,813	\$	539,870	\$	3,165	\$	79,587	\$	644,687	\$	-	\$	1,429,118
Property tax Intergovernmental		- 65,172		- 55,380		-		-		-		200,000		-		200,000 120,552
				,												
TOTAL ASSETS	\$	141,168	\$	141,193	\$	539,870	\$	3,165	\$	79,587	\$	844,687	\$	-	\$	1,749,670
LIABILITIES AND FUND BALANCES																
LIABILITIES																
Accounts payable	\$	-	\$	2,157	\$	-	\$	11,662	\$	-	\$	-	\$	-	\$	- )
Accrued payroll		-		2,616		-		-		-		-		-		2,616
Deferred revenue		-		-		-		-		-		200,000		-		200,000
Total liabilities		-		4,773		-		11,662		-		200,000		-		216,435
FUND BALANCES																
Reserved for streets		141,168		-		-		-		-		-		-		141,168
Reserved for public safety		-		136,420		539,870		-		-		-		-		676,290
Reserved for sustainability initiatives		-		-		-		-		79,587		-		-		79,587
Reserved for economic development Unreserved		-		-		-		-		-		644,687		-		644,687
Undesignated (deficit)		-		-		-		(8,497)		-		-		-		(8,497)
Total fund balances (deficit)		141,168		136,420		539,870		(8,497)		79,587		644,687		-		1,533,235
TOTAL LIABILITIES AND FUND BALANCES	\$	141,168	\$	141,193	\$	539,870	\$	3,165	\$	79,587	\$	844,687	\$	-	\$	1,749,670

(See independent auditor's report.) - 78 -

#### COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS

				Sp	ecial Revenu		Capita	-		
	Motor Fuel Tax		Emergency 911 System		Foreign Fire Insurance Tax	Highland Park Theater	Environmental Sustainability	Tax Increment Financing	Working Capital Public Facility and Improvement	Totals
		Tux	JTT Bystem		Tux	Theater	Sustainability	Tinaneing	Improvement	Totals
REVENUES										
Property taxes	\$	-	\$-	\$	-	\$-	\$ -	\$ 197,921	\$-	\$ 197,921
Charges for current services		-	462,854	4	-	490,005	79,587	-	-	1,032,446
Intergovernmental		-	-		97,294	-	-	-	-	97,294
Motor fuel tax allotments		899,821	-		-	-	-	-	-	899,821
Investment income		619	10	)	5,195	-	-	79	1,822	7,725
Total revenues		900,440	462,864	4	102,489	490,005	79,587	198,000	1,822	2,235,207
EXPENDITURES										
Current										
Public safety		-	574,840	5	53,420	-	-	-	-	628,266
Public works		715,000	-		-	-	-	10,686	-	725,686
Economic and physical development		-	-		-	498,502	-	-	-	498,502
Total expenditures		715,000	574,840	5	53,420	498,502	-	10,686	-	1,852,454
EXCESS (DEFICIENCY) OF REVENUES										
OVER EXPENDITURES		185,440	(111,982	2)	49,069	(8,497)	79,587	187,314	1,822	382,753
OTHER FINANCING SOURCES (USES) Transfers (out)		_	-		_	_	-	_	(433,086)	(433,086)
									(100,000)	(122,000)
Total other financing sources (uses)		-	-		-	-	-	-	(433,086)	(433,086)
NET CHANGE IN FUND BALANCES		185,440	(111,982	2)	49,069	(8,497)	79,587	187,314	(431,264)	(50,333)
FUND BALANCES (DEFICIT), JANUARY 1		(44,272)	248,402	2	490,801	-	-	457,373	431,264	1,583,568
FUND BALANCES (DEFICIT), DECEMBER 31	\$	141,168	\$ 136,420	) \$	539,870	\$ (8,497)	\$ 79,587	\$ 644,687	\$ -	\$ 1,533,235

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL MOTOR FUEL TAX FUND

	Final Budget	Actual			
REVENUES					
Motor fuel tax allotments	\$ ,	\$	899,821		
Investment income	 500		619		
Total revenues	830,500		900,440		
EXPENDITURES			<b>5</b> 15,000		
Contractual services	 830,000		715,000		
EXCESS (DEFICIENCY) OF REVENUES			<b>5</b> 15,000		
OVER EXPENDITURES	 830,000		715,000		
NET CHANGE IN FUND BALANCE	\$ 500	:	185,440		
FUND BALANCE (DEFICIT), JANUARY 1			(44,272)		
FUND BALANCE, DECEMBER 31		\$	141,168		

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL EMERGENCY 911 SYSTEM FUND

	 Final Budget	Actual
REVENUES		
Charges for services	\$ 480,000	\$ 462,854
Investment income	 -	10
Total revenues	 480,000	462,864
EXPENDITURES		
Public safety		
Personal services	383,253	376,305
Contractual services	204,207	178,599
Capital outlay	 28,500	19,942
Total expenditures	 615,960	574,846
NET CHANGE IN FUND BALANCE	\$ (135,960)	(111,982)
FUND BALANCE, JANUARY 1		248,402
FUND BALANCE, DECEMBER 31	:	\$ 136,420

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL HIGHLAND PARK THEATER FUND

	Final Budget		Actual
REVENUES			
Charges for services	\$ 499,410	\$	490,005
Total revenues	 499,410		490,005
EXPENDITURES			
Economic and physical development			
Personal services	162,728		165,162
Contractual services	313,165		311,569
Materials and supplies	22,630		21,771
Total expenditures	 498,523		498,502
NET CHANGE IN FUND BALANCE	\$ 887	:	(8,497)
FUND BALANCE, JANUARY 1			-
FUND BALANCE (DEFICIT), DECEMBER 31		\$	(8,497)

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL TAX INCREMENT FINANCING FUND

	 Final Budget	Actual		
REVENUES				
Property taxes	\$ 150,000	\$	197,921	
Investment income	300		79	
Total revenues	 150,300		198,000	
EXPENDITURES				
Contractual services	10,728		10,686	
	 10,720		10,000	
Total expenditures	 10,728		10,686	
NET CHANGE IN FUND BALANCE	\$ 139,572	:	187,314	
FUND BALANCE, JANUARY 1			457,373	
FUND BALANCE, DECEMBER 31		\$	644,687	

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL WORKING CAPITAL PUBLIC FACILITY AND IMPROVEMENT FUND

	 Final Budget	Actual
REVENUES		
Investment income	\$ -	\$ 1,822
Total revenues	 -	1,822
EXPENDITURES		
None	 -	-
Total expenditures	 -	
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	 -	1,822
OTHER FINANCING SOURCES (USES) Transfers (out)	(70,000)	(433,086)
mailsters (out)	 (70,000)	(433,080)
Total other financing sources (uses)	 (70,000)	(433,086)
NET CHANGE IN FUND BALANCE	\$ (70,000)	(431,264)
FUND BALANCE, JANUARY 1		431,264
FUND BALANCE, DECEMBER 31	:	\$ 

## MAJOR ENTERPRISE FUNDS

## Motor Vehicle Parking System Fund, Water Fund, and the Highland Park Country Club

**Fund** - to account for the acquisition, operation, and maintenance of city-owned parking, water facilities and services, golf course, and other city-owned facilities which are entirely or predominantly self-supported by user charges. The operation of these funds are accounted for in such a manner as to show a profit or loss similar to comparable private enterprises.

## SCHEDULE OF REVENUES, EXPENSES, AND CHANGES IN NET ASSETS - BUDGET AND ACTUAL MOTOR VEHICLE PARKING SYSTEM FUND

	Final	
	Budget	Actual
OPERATING REVENUES		
Parking collections	\$ 600,000	\$ 606,113
Parking violations	298,104	296,783
Total operating revenues	898,104	902,896
OPERATING EXPENSES		
Personal services	322,667	317,820
Contractual services	367,530	327,161
Materials and supplies	9,102	15,388
Small tools and equipment	78,000	17,687
Administrative reimbursements	96,100	96,100
Tetal	872 200	774 156
Total operating expenses	873,399	774,156
OPERATING INCOME	24,705	128,740
NONOPERATING REVENUES (EXPENSES)		
Investment income	100	432
Intergovernmental	18,000	-
Gain (loss) on sale of capital assets	-	(7,725)
Total nonoperating revenues (expenses)	18,100	(7,293)
NET INCOME - BUDGET BASIS	42,805	121,447
ADJUSTMENTS TO GAAP BASIS		
Capital assets capitalized		20,318
Depreciation	-	(241,958)
Depreciation		(241,938)
Total adjustments to GAAP basis		(221,640)
CHANGE IN NET ASSETS	\$ 42,805	(100,193)
NET ASSETS, JANUARY 1	-	5,099,178
NET ASSETS, DECEMBER 31	=	\$ 4,998,985

#### SCHEDULE OF REVENUES, EXPENSES, AND CHANGES IN NET ASSETS - BUDGET AND ACTUAL WATER FUND

	Final Budget	Actual
OPERATING REVENUES		
Water sales	\$ 6,750,000 \$	\$ 6,850,918
Water permit fees	50,000	63,254
Miscellaneous	22,700	21,525
Total operating revenues	6,822,700	6,935,697
OPERATING EXPENSES		
Personal services	2,313,866	2,321,215
Contractual services	1,179,609	1,101,809
Materials and supplies	496,812	437,506
Repairs and maintenance	58,381	32,744
Capital outlay	4,743,500	3,711,401
Administrative reimbursements	1,000,000	1,000,000
Total operating expenses	9,792,168	8,604,675
OPERATING INCOME (LOSS)	(2,969,468)	(1,668,978)
NONOPERATING REVENUES (EXPENSES) Investment income		
Interest income	8,000	5,342
Net appreciation in fair value of investments	75,000	187,220
Intergovernmental revenue	45,000	74,800
Debt service		
Principal	(595,000)	(395,000)
Interest and fiscal charges	(477,093)	(523,034)
Total nonoperating revenues (expenses)	(944,093)	(650,672)
NET INCOME (LOSS) - BUDGET BASIS	(3,913,561)	(2,319,650)
ADJUSTMENTS TO GAAP BASIS		
Capital assets capitalized	_	2,829,613
Depreciation	-	(934,239)
Principal paid		395,000
Total adjustments to GAAP basis		2,290,374
CHANGE IN NET ASSETS	\$ (3,913,561)	(29,276)
NET ASSETS, JANUARY 1		19,431,732
Prior period adjustment	_	1,332,305
NET ASSETS, JANUARY 1, RESTATED	_	20,764,037
NET ASSETS, DECEMBER 31		\$ 20,734,761

## SCHEDULE OF REVENUES, EXPENSES, AND CHANGES IN NET ASSETS - BUDGET AND ACTUAL HIGHLAND PARK COUNTRY CLUB FUND

	Final Budget	Actual
OPERATING REVENUES		
Charges for goods and services	\$ 2,596,215	\$ 2,463,630
Other	140,000	101,020
Total operating revenues	2,736,215	2,564,650
OPERATING EXPENSES		
Personal services	1,136,689	1,232,077
Contractual services	589,307	563,358
Small tools and equipment	582,907	640,416
Total operating expenses	2,308,903	2,435,851
OPERATING INCOME	427,312	128,799
NONOPERATING REVENUES (EXPENSES) Investment income	-	(59)
Debt service		
Principal	(200,000)	(170,000)
Interest expense and fiscal charges	(42,990)	(16,293)
Total nonoperating revenues (expenses)	(242,990)	(186,352)
NET INCOME (LOSS) BEFORE TRANSFERS	184,322	(57,553)
TRANSFERS		
Transfers (out)	(100,000)	(100,000)
Total transfers	(100,000)	(100,000)
NET INCOME (LOSS) - BUDGET BASIS	84,322	(157,553)
ADJUSTMENTS TO GAAP BASIS		
Depreciation	-	(354,860)
Principal paid	-	170,000
Total adjustments to GAAP basis		(184,860)
CHANGE IN NET ASSETS	\$ 84,322	(342,413)
NET ASSETS, JANUARY 1	-	9,768,997
NET ASSETS, DECEMBER 31	=	\$ 9,426,584

## INTERNAL SERVICE FUNDS

**Equipment Maintenance and Replacement Fund** - to finance and account for services and/or commodities furnished by a designated program to other programs within the City.

**Insurance Fund** - to account for the payment of premiums on insurance policies and employee benefit related claims.

## COMBINING STATEMENT OF NET ASSETS INTERNAL SERVICE FUNDS

December 31, 2010

	Equipment Maintenance and Replacement	Insurance	Totals
CURRENT ASSETS			
Cash	\$ 2,464,963	\$ 993,591	\$ 3,458,554
Accounts receivable	8,664	31,261	39,925
Prepaid expenses	328,282	-	328,282
Total current assets	2,801,909	1,024,852	3,826,761
CAPITAL ASSETS			
Equipment	10,851,363	-	10,851,363
Accumulated depreciation	(8,541,295)	-	(8,541,295)
Net capital assets	2,310,068	-	2,310,068
Total assets	5,111,977	1,024,852	6,136,829
CURRENT LIABILITIES			
Accounts payable	83,845	322,077	405,922
Accrued payroll	74,403	3,098	77,501
Total current liabilities	158,248	325,175	483,423
LONG-TERM LIABILITIES			
Net pension obligation	23,735	_	23,735
	23,133		23,135
Total liabilities	181,983	325,175	507,158
NET ASSETS Invested in capital assets, net of related debt	2,310,068		2,310,068
Unrestricted	2,510,008	- 699,677	2,310,008 3,319,603
Omesuiced	2,019,920	077,077	5,517,005
TOTAL NET ASSETS	\$ 4,929,994	\$ 699,677	\$ 5,629,671

## COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET ASSETS INTERNAL SERVICE FUNDS

	Equipment Maintenance and Replacement	Insurance	Totals
OPERATING REVENUES	<b>* • • • • • • • • • •</b>	ф. с <b>110 ст.</b>	<b>*</b> • • • • • • • • • • • • • • • • • • •
Charges for services	\$ 3,506,380	\$ 6,442,654	\$ 9,949,034
Miscellaneous	57,526		57,526
Total operating revenues	3,563,906	6,442,654	10,006,560
OPERATING EXPENSES			
Personal services	1,279,279	40,872	1,320,151
Contractual services	268,098	6,360,584	6,628,682
Materials and supplies	666,971	736	667,707
Repairs and maintenance	351,607	-	351,607
Total operating expenses	2,565,955	6,402,192	8,968,147
OPERATING INCOME BEFORE			
DEPRECIATION	997,951	40,462	1,038,413
Depreciation	599,615	-	599,615
OPERATING INCOME	398,336	40,462	438,798
NONOPERATING REVENUES (EXPENSES)			
Gain (loss) on sale of capital assets	(17,902)	-	(17,902)
Investment income	2,132	173	2,305
Total nonoperating revenues (expenses)	(15,770)	173	(15,597)
CHANGE IN NET ASSETS	382,566	40,635	423,201
NET ASSETS, JANUARY 1	4,547,428	659,042	5,206,470
NET ASSETS, DECEMBER 31	\$ 4,929,994	\$ 699,677	\$ 5,629,671

#### COMBINING STATEMENT OF CASH FLOWS INTERNAL SERVICE FUNDS

	Equipmo Maintena and Replacen	nce	Insurance		Total
CASH FLOWS FROM OPERATING ACTIVITIES					
	\$ 48	.862 \$	1 550 915	¢	1 500 677
Receipts from customers and users Receipts from interfund services				\$	1,599,677
Payments to suppliers	3,506 (1,436		4,912,545 (6,576,971)		8,418,925 (8,013,607)
Payments to employees	(1,430)	. ,	(0,370,971) (38,925)		(1,289,009)
r ayments to employees	(1,230	,064)	(38,923)		(1,289,009)
Net cash from operating activities	868	,522	(152,536)		715,986
CASH FLOWS FROM NONCAPITAL					
FINANCING ACTIVITIES					
None		-	-		-
	-				
Net cash from noncapital financing activities		-	-		-
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES					
Sale of capital assets	23	,213	-		23,213
Purchase of capital assets	(291	,446)	-		(291,446)
Net cash from capital and related financing activities	(268	,233)	-		(268,233)
CASH FLOWS FROM INVESTING ACTIVITIES Interest received	2	,132	173		2,305
Net cash from investing activities	2	,132	173		2,305
NET INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS	602	,421	(152,363)		450,058
CASH AND CASH EQUIVALENTS, JANUARY 1	1,862	,542	1,145,954		3,008,496
CASH AND CASH EQUIVALENTS, DECEMBER 31	\$ 2,464	,963 \$	993,591	\$	3,458,554
RECONCILIATION OF OPERATING INCOME TO NET CASH FROM OPERATING ACTIVITIES Operating income	\$ 398	,336 \$	40,462	\$	438,798
Adjustments to reconcile operating income to net cash from operating activities					
Depreciation	599	,615	-		599,615
Changes in assets and liabilities					
Accounts receivable		,664)	20,706		12,042
Prepaid expenses		,629)	-		(171,629)
Accounts payable		,669	(215,651)		(193,982)
Accrued payroll		,460 725	1,947		7,407
Net pension obligation	23	,735	-		23,735
NET CASH FROM OPERATING ACTIVITIES	\$ 868	,522 \$	(152,536)	\$	715,986

## SCHEDULE OF REVENUES, EXPENSES, AND CHANGES IN NET ASSETS - BUDGET AND ACTUAL EQUIPMENT MAINTENANCE AND REPLACEMENT FUND

	Final	
	Budget	Actual
OPERATING REVENUES		
Charges for services	\$ 3,505,378	\$ 3,506,380
Miscellaneous	¢ 3,303,378 60,000	\$ <u>5,500,500</u> 57,526
		01,020
Total operating revenues	3,565,378	3,563,906
OPERATING EXPENSES		
Personal services	1,316,888	1,279,279
Contractual services	278,898	268,098
Materials and supplies	717,625	666,971
Repairs and maintenance	318,256	284,676
Capital outlay	521,373	358,377
Total operating expenses	3,153,040	2,857,401
OPERATING INCOME	412,338	706,505
NONOPERATING REVENUE (EXPENSES)		
Gain (loss) on sale of capital assets	-	(17,902)
Investment income	2,500	2,132
Total nonoperating revenues (expenses)	2,500	(15,770)
NET INCOME - BUDGET BASIS	414,838	690,735
		070,755
ADJUSTMENTS TO GAAP BASIS		
Capital assets capitalized	-	291,446
Depreciation		(599,615)
Total adjustments to GAAP basis	_	(308,169)
		(300,10))
CHANGE IN NET ASSETS	\$ 414,838	382,566
NET ASSETS, JANUARY 1		4,547,428
NET ASSETS, DECEMBER 31		\$ 4,929,994

# SCHEDULE OF REVENUES, EXPENSES, AND CHANGES IN NET ASSETS - BUDGET AND ACTUAL INSURANCE FUND

	Final Budget	Actual
OPERATING REVENUES		
Charges for current services	\$ 6,439,772	\$ 6,442,654
Total operating revenues	6,439,772	6,442,654
OPERATING EXPENSES		
Personal services	39,745	40,872
Contractual services	6,441,198	6,360,584
Materials and supplies	3,725	736
Small tools and equipment	3,000	-
Total operating expenses	6,487,668	6,402,192
OPERATING INCOME (LOSS)	(47,896)	40,462
NONOPERATING REVENUES (EXPENSES) Investment income		173
Total nonoperating revenues (expenses)		173
CHANGE IN NET ASSETS	\$ (47,896)	40,635
NET ASSETS, JANUARY 1	-	659,042
NET ASSETS, DECEMBER 31	=	\$ 699,677

# FIDUCIARY FUNDS

## **Pension Trust Fund**

**Police and Firefighters' Pension Funds** - provides for payment of retirement benefits. Funding comes from property taxes, City contributions, and employee contributions.

## **Agency Fund**

**General Deposit Fund** - consists of security deposits made by contractors performing services for the City.

**Special Assessment Fund** - to account for the collection of special assessments from property owners. The collections are used to pay off special assessment debt, for which the City is not obligated.

**Housing Trust Fund** - to provide financial resources to address the needs of individuals and families of low and moderate income households who live or work in the City by promoting, preserving, and producing long-term affordable housing, providing housing-related services, and providing support for not-for-profit organizations that support the fund's objectives. Distribution of funds from the Housing Trust Fund shall be in the form of grants, loans, or other funding mechanisms.

# COMBINING STATEMENT OF PLAN NET ASSETS PENSION TRUST FUNDS

# December 31, 2010

 Police Pension	Firefighters' Pension			Totals
\$ 1,358,960	\$	951,480	\$	2,310,440
13,972,777		14,061,868		28,034,645
8,719,440		6,829,096		15,548,536
 5,114,941		7,256,742		12,371,683
 27,807,158		28,147,706		55,954,864
 101,018		117,664		218,682
 101,018		117,664		218,682
 29,267,136		29,216,850		58,483,986
 17,772		27,463		45,235
 17,772		27,463		45,235
\$ 29,249,364	\$	29,189,387	\$	58,438,751
\$	Pension           \$ 1,358,960           13,972,777           8,719,440           5,114,941           27,807,158           101,018           101,018           29,267,136           17,772           17,772	Pension         \$ 1,358,960 \$         13,972,777         8,719,440         5,114,941         27,807,158         101,018         101,018         29,267,136         17,772         17,772	Pension         Pension           \$ 1,358,960         \$ 951,480           13,972,777         14,061,868           8,719,440         6,829,096           5,114,941         7,256,742           27,807,158         28,147,706           101,018         117,664           29,267,136         29,216,850           17,772         27,463           17,772         27,463	Pension         Pension           \$ 1,358,960         \$ 951,480         \$           13,972,777         14,061,868         \$           8,719,440         6,829,096         \$           5,114,941         7,256,742         \$           27,807,158         28,147,706         \$           101,018         117,664         \$           29,267,136         29,216,850         \$           17,772         27,463         \$           17,772         27,463         \$

# COMBINING STATEMENT OF CHANGES IN PLAN NET ASSETS PENSION TRUST FUNDS

	 Police Pension	Firefighters' Pension			Totals
ADDITIONS					
Contributions - employer					
Property and replacement taxes	\$ 1,456,079	\$	1,263,134	\$	2,719,213
Contributions - plan members	475,091		411,440		886,531
Contributions - other	 241		107		348
Total contributions	 1,931,411		1,674,681		3,606,092
Investment income					
Net appreciation in fair value					
of investments	2,144,509		2,060,195		4,204,704
Interest earned on investments	 705,400		752,804		1,458,204
Total investment income	2,849,909		2,812,999		5,662,908
Less investment expense	 (105,252)		(96,581)		(201,833)
Net investment income	 2,744,657		2,716,418		5,461,075
Total additions	 4,676,068		4,391,099		9,067,167
DEDUCTIONS					
Pensions and refunds Miscellaneous	2,807,612		2,643,822		5,451,434
Contractual professional services	 37,915		33,420		71,335
Total deductions	 2,845,527		2,677,242		5,522,769
NET INCREASE	1,830,541		1,713,857		3,544,398
NET ASSETS HELD IN TRUST FOR PENSION BENEFITS					
January 1	 27,418,823		27,475,530		54,894,353
December 31	\$ 29,249,364	\$	29,189,387	\$	58,438,751

# COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES AGENCY FUNDS

ALL FUNDS		Balances January 1		Additions		Deductions		Balances ecember 31
ASSETS Cash and cash equivalents	\$	2,845,287	\$	1,455,285	\$	1,659,083	\$	2,641,489
Accounts receivable	Ψ	13,473	Ψ	977,760	Ψ	990,355	Ψ	878
TOTAL ASSETS	\$	2,858,760	\$	2,433,045	\$	2,649,438	\$	2,642,367
LIABILITIES								
Accounts payable Accrued payroll	\$	438,042 169	\$	101,153 64	\$	539,195 -	\$	- 233
Due to others		1,281,879		-		27,345		1,254,534
Deposits payable		1,138,670		743,727		494,797		1,387,600
TOTAL LIABILITIES	\$	2,858,760	\$	844,944	\$	1,061,337	\$	2,642,367
GENERAL DEPOSIT FUND								
ASSETS								
Cash	\$	1,125,197	\$	1,251,328	\$	989,803	\$	1,386,722
Accounts receivable		13,473		977,760		990,355		878
TOTAL ASSETS	\$	1,138,670	\$	2,229,088	\$	1,980,158	\$	1,387,600
LIABILITIES								
Deposits payable	\$	1,138,670	\$	743,727	\$	494,797	\$	1,387,600
TOTAL LIABILITIES	\$	1,138,670	\$	743,727	\$	494,797	\$	1,387,600

## COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES (Continued) AGENCY FUNDS

SPECIAL ASSESSMENT FUND	Balances January 1	A	Additions	Deductions	Balances ecember 31
SPECIAL ASSESSMENT FUND					
ASSETS					
Cash and cash equivalents	\$ 438,042	\$	48	\$ 438,090	\$ -
TOTAL ASSETS	\$ 438,042	\$	48	\$ 438,090	\$ -
LIABILITIES					
Accounts payable	\$ 438,042	\$	48	\$ 438,090	\$ -
TOTAL LIABILITIES	\$ 438,042	\$	48	\$ 438,090	\$ -
HOUSING TRUST FUND					
ASSETS					
Cash and cash equivalents	\$ 1,282,048	\$	203,909	\$ 231,190	\$ 1,254,767
TOTAL ASSETS	\$ 1,282,048	\$	203,909	\$ 231,190	\$ 1,254,767
LIABILITIES					
Accounts payable	\$ -	\$	101,105	\$ 101,105	\$ -
Accrued payroll	169		64	-	233
Due to others	 1,281,879		-	27,345	1,254,534
TOTAL LIABILITIES	\$ 1,282,048	\$	101,169	\$ 128,450	\$ 1,254,767



# City of Highland Park, Illinois Statistical Section (Unaudited)

This part of the City of Highland Park, Illinois' Comprehensive Annual Financial Report presents detailed information as a context for understanding this year's financial statements, note disclosures, and supplementary information. This section includes data for the City only and does not include the City's component units except where noted. In 2007, the City changed its fiscal year end to December 31. Where applicable the tables will only contain data for the eight months ending December 31, 2007. This information has not been audited by independent auditors.

## Contents

## **Financial Trends**

These tables contain trend information that may assist the reader in assessing the City's current financial performance by placing it in a historical prospective.

## **Revenue Capacity**

These tables contain information that may assist the reader in understanding and assessing the City's two most significant sources of "own-source" revenue, property tax, and sales tax.

## **Debt Capacity**

These tables contain information intended to assist the reader in understanding and assessing the City's debt burden and ability to issue additional debt.

## **Demographic and Economic Information**

These tables are intended to provide the reader an understanding of the environment within which the City operates, and provide comparisons of information over time.

## **Operating Information**

These tables are intended to provide information on the City's operations and resources to assist the reader in using the financial statements to understand and assess the City's economic condition.



# **Financial Trends**

#### STATEMENT OF NET ASSETS BY COMPONENT

#### Last Eight Fiscal Years

	 2004	2005		2006	2007	2007*	2008	2009	2010
GOVERNMENTAL ACTIVITIES Invested in capital assets, net of related debt Restricted Unrestricted	\$ 34,615,233 \$ 2,549,447 14,711,532	94,907,42 10,706,8 9,454,23	8	90,605,742 11,419,596 12,850,494	\$ 93,387,691 \$ 10,461,157 15,590,474	96,339,097 \$ 9,225,744 21,208,977	96,490,406 \$ 7,107,210 26,827,748	97,194,831 \$ 5,139,201 18,739,402	95,361,548 5,746,288 19,638,083
TOTAL GOVERNMENTAL ACTIVITIES NET ASSETS	\$ 51,876,212 \$	115,068,50	51 \$	114,875,832	\$ 119,439,322 \$	126,773,818 \$	130,425,364 \$	121,073,434 \$	120,745,919
BUSINESS-TYPE ACTIVITIES Invested in capital assets, net of related debt Unrestricted	\$ 32,604,103 \$ 2,071,930	24,967,93 1,969,53		27,575,451 3,177,220	\$ 28,707,758 \$ 4,117,114	29,931,296 \$ 4,855,152	30,126,135 \$ 4,679,172	29,453,502 \$ 4,846,405	29,534,781 5,625,549
TOTAL BUSINESS-TYPE ACTIVITIES NET ASSETS	\$ 34,676,033 \$	26,937,40	59 \$	30,752,671	\$ 32,824,872 \$	34,786,448 \$	34,805,307 \$	34,299,907 \$	35,160,330
PRIMARY GOVERNMENT Invested in capital assets, net of related debt Restricted Unrestricted	\$ 67,219,336 \$ 2,549,447 16,783,462	119,875,30 10,706,8 11,423,79	8	118,181,193 11,419,596 16,027,714	\$ 122,095,449 \$ 10,461,157 19,707,588	118,822,250 \$ 9,225,744 33,512,272	126,616,541 \$ 7,107,210 31,506,920	126,648,333 \$ 5,139,201 23,585,807	124,896,329 5,746,288 25,263,632
TOTAL PRIMARY GOVERNMENT	\$ 86,552,245 \$	142,006,03	80 \$	145,628,503	\$ 152,264,194 \$	161,560,266 \$	165,230,671 \$	155,373,341 \$	155,906,249

Note: Information not available for years prior to 2004.

\* Eight months ended December 31, 2007

#### FUND BALANCES OF GOVERNMENTAL FUNDS

#### Last Ten Fiscal Years

Fiscal Year	2002	2003	2004	2005	2006	2007	2007*	2008	2009	2010
GENERAL FUND										
Reserved	\$ 300,000 \$	- \$	43,436 \$	17,793,436 \$	16,518,436 \$	16,340,000 \$	17,128,260 \$	22,309,500 \$	16,212,900 \$	16,831,100
Unreserved	6,334,700	8,638,274	11,751,196	10,188,720	11,945,951	14,652,292	17,062,183	18,485,787	17,263,332	17,529,356
Subtotal general fund	6,634,700	8,638,274	11,794,632	27,982,156	28,464,387	30,992,292	34,190,443	40,795,287	33,476,232	34,360,456
% Change from prior year	-3.4%	30.2%	36.5%	137.2%	1.7%	8.9%	10.3%	19.3%	-17.9%	2.6%
ALL OTHER GOVERNMENTAL FUNDS										
Reserved	-	1,752,438	2,974,447	8,342,737	11,819,596	7,273,906	9,225,744	7,107,210	5,139,201	5,825,875
Unreserved, reported in										
Capital Projects Fund	2,242,190	4,868,117	6,237,450	-	-	-	176,894	320,059	-	-
Special Revenue Funds	898,624	361,738	(508,917)	(493,701)	-	-	-	-	(44,272)	(8,497)
Debt Service Funds	(62,041)	-	-	-	-	-	-	-	-	
Subtotal all other funds	3,078,773	6,982,293	8,702,980	7,849,036	11,819,596	7,273,906	9,402,638	7,427,269	5,094,929	5,817,378
TOTAL GOVERNMENTAL FUNDS	\$ 9,713,473 \$	15,620,567 \$	20,497,612 \$	35,831,192 \$	40,283,983 \$	38,266,198 \$	43,593,081 \$	48,222,556 \$	38,571,161 \$	40,177,834
% Change from prior year	-19.8%	60.8%	31.2%	74.8%	12.4%	-5.0%	13.9%	10.6%	-20.0%	4.2%

\* Eight months ended December 31, 2007

#### CHANGE IN NET ASSETS

Last Eight F	iscal Years
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	2004	2005	2006	2007	2007*	2008	2009	2010
GOVERNMENTAL ACTIVITIES								
Program revenues								
Charges for services								
General government	\$ 940,539	\$ 949,822	\$ 983,609	\$ 1,742,176	\$ 1,240,959	\$ 1,394,081	\$ 1,181,576	\$ 1,343,270
Public safety	1,160,238	1,112,236	1,359,838	1,408,280	1,050,636	1,678,097	1,788,480	2,587,093
Public works	1,967,664	3,577,575	2,484,809	2,980,597	2,786,680	3,099,321	2,832,744	3,012,443
Economic/physical development	2,359,148	1,659,090	1,813,053	1,830,329	942,267	2,240,709	757,302	1,490,589
Transit	920,879	951,361	1,069,354	1,055,305	778,569	1,077,078	1,137,630	1,130,398
Operating grants	858,067	884,766	872,489	891,528	652,180	796,375	1,020,613	938,199
Capital grants	556,361	551,346	537,489	2,450,790	408,052	780,469	658,069	95,485
General revenues								
Property taxes	9,887,448	10,001,506	10,207,239	9,376,023	9,952,745	10,628,574	11,047,744	11,209,516
Sales taxes	12,038,527	12,092,028	12,790,251	13,335,043	9,397,328	12,451,204	11,077,115	11,471,636
Other taxes	9,575,549	9,887,466	12,062,977	13,089,692	8,011,821	11,959,642	10,459,051	11,107,857
Payment in lieu of taxes	-	-	-	-	-	-	496,932	530,676
Other	838,019	329,109	960,346	1,911,975	2,609,554	6,470,264	(5,838,409)	1,873,021
Total revenues	41,102,439	41,996,305	45,141,454	50,071,738	37,830,791	52,575,814	36,618,847	46,790,183
Expenses								
General government	6,841,255	7,709,170	9,423,178	5,430,237	3,291,348	5,682,525	4,835,221	6,022,181
Public safety	18,632,313	16,671,814	18,056,277	19,286,651	13,931,034	20,358,646	20,411,508	20,825,900
Public works	7,489,204	11,784,555	10,133,409	12,824,653	9,309,655	15,695,342	14,075,727	12,159,891
Economic/physical development	5,889,721	4,093,676	5,034,721	4,341,647	2,929,461	3,765,001	3,695,884	5,002,364
Transit	1,148,215	1,219,866	1,227,855	1,199,521	967,852	1,325,557	1,276,898	1,301,811
Commissions	1,450,664	640,026	1,050,967	650,680	354,650	432,611	432,148	413,921
Interest	676,833	858,741	1,629,285	1,874,859	1,161,404	1,764,586	1,658,678	1,491,630
Total expenses	42,128,205	42,977,848	46,555,692	45,608,248	31,945,404	49,024,268	46,386,064	47,217,698

	 2004	2005	2006	2007	2007*	2008	2009	2010
INCREASE (DECREASE) IN NET ASSETS								
BEFORE TRANSFERS AND SPECIAL ITEM	\$ (1,025,766) \$	(981,543) \$	(1,414,238) \$	4,463,490 \$	5,885,387 \$	3,551,546 \$	(9,767,217) \$	(427,515)
Transfers	491,097	774,800	987,300	100,000	100,000	100,000	100,000	100,000
Special item	 -	-	-	-	1,306,489	-	-	-
INCREASE (DECREASE) IN NET ASSETS	\$ (534,669) \$	(206,743) \$	(426,938) \$	4,563,490 \$	7,291,876 \$	3,651,546 \$	(9,667,217) \$	(327,515)
BUSINESS-TYPE ACTIVITIES Program revenues Charges for services								
Parking system	\$ 741,581 \$	901,451 \$	898,751 \$	950,111 \$	599,376 \$	1,070,944 \$	916,139 \$	902,896
Water	6,768,646	6,737,818	7,753,939	7,016,692	5,361,021	6,756,248	6,557,023	6,935,697
Country Club Operating grants	3,322,558	3,047,470	2,868,895	3,049,689	2,636,911	2,945,849	2,566,482	2,564,650 74,800
Capital grants	-	-	-	214,392	297,608	289,084	150,000	-
Other	 16,958	(20,818)	2,120,460	337,866	127,500	393,686	294,151	192,935
Total revenues	 10,849,743	10,665,921	13,642,045	11,568,750	9,022,416	11,455,811	10,483,795	10,670,978
Expenses								
Parking	927,189	857,921	736,329	893,709	568,121	1,160,791	974,973	995,796
Water	5,285,414	4,533,636	5,111,901	5,613,619	4,387,664	6,993,813	6,843,685	7,232,335
Country Club	 2,540,970	3,106,734	3,252,180	3,223,794	2,414,382	3,182,348	3,070,537	2,814,729
Total expenses	 8,753,573	8,498,291	9,100,410	9,731,122	7,370,167	11,336,952	10,889,195	11,042,860
INCREASE (DECREASE) IN NET ASSETS BEFORE TRANSFERS AND CONTRIBUTIONS	2,096,170	2,167,630	4,541,635	1,837,628	1,652,249	118,859	(405,400)	(371,882)
Transfers Contributions	 (491,097)	(774,800)	(987,300)	(100,000)	(100,000) 409,327	(100,000)	(100,000)	(100,000)
INCREASE (DECREASE) IN NET ASSETS	\$ 1,605,073 \$	1,392,830 \$	3,554,335 \$	1,737,628 \$	1,961,576 \$	18,859 \$	(505,400) \$	(471,882)

#### CHANGE IN NET ASSETS (Continued)

Last Eight	Fiscal	Years
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		2004	2005		2006	2007		2007*	2008		2009	2010
TOTAL NET ASSETS												
Program revenues												
Charges for services	\$	18,181,253 \$	18,936,823	\$	19,232,248 \$	20,033,179	\$	15,396,419 \$	20,262,327	\$	17,737,376 \$	19,967,036
Operating grants		858,067	884,766		872,489	891,528		652,180	796,375		1,020,613	1,012,999
Capital grants		556,361	551,346		537,489	2,665,182		705,660	1,069,553		808,069	95,485
General revenues												
Property taxes		9,887,448	10,001,506		10,207,239	9,376,023		9,952,745	10,628,574		11,047,744	11,209,516
Sales taxes		12,038,527	12,092,028		12,790,251	13,335,043		9,397,328	12,451,204		11,077,115	11,471,636
Other taxes		9,575,549	9,887,466		12,062,977	13,089,692		8,011,821	11,959,642		10,459,051	11,107,857
Payment in lieu of taxes		-	-		-	-		-	-		496,932	530,676
Other		854,977	308,291		3,080,806	2,249,841		2,737,054	6,863,950		(5,544,258)	2,065,956
Total revenues		51,952,182	52,662,226		58,783,499	61,640,488		46,853,207	64,031,625		47,102,642	57,461,161
Expenses												
General government		6,841,255	7,709,170		9,423,178	5,430,237		3,291,348	5,682,525		4,835,221	6,022,181
Public safety		18,632,313	16,671,814		18,056,277	19,286,651		13,931,034	20,358,646		20,411,508	20,825,900
Public works		7,489,204	11,784,555		10,133,409	12,824,653		9,309,655	15,695,342		14,075,727	12,159,891
Economic/physical development		5,889,721	4,093,676		5,034,721	4,341,647		2,929,461	3,765,001		3,695,884	5,002,364
Transit		1,148,215	1,219,866		1,227,855	1,199,521		967,852	1,325,557		1,276,898	1,301,811
Commissions		1,450,664	640,026		1,050,967	650,680		354,650	432,611		432,148	413,921
interest		676,833	858,741		1,629,285	1,874,859		1,161,404	1,764,586		1,658,678	1,491,630
Parking		927,189	857,921		736,329	893,709		568,121	1,160,791		974,973	995,796
Water		5,285,414	4,533,636		5,111,901	5,613,619		4,387,664	6,993,813		6,843,685	7,232,335
Country Club		2,540,970	3,106,734		3,252,180	3,223,794		2,414,382	3,182,348		3,070,537	2,814,729
Total expenses		50,881,778	51,476,139		55,656,102	55,339,370		39,315,571	60,361,220		57,275,259	58,260,558
INCREASE (DECREASE) IN NET ASSETS	\$	1,070,404 \$	1,186,087	\$	3,127,397 \$	6,301,118	\$	7,537,636 \$	3,670,405	\$	(10,172,617) \$	(799,397)
NET (EXPENSE) REVENUE												
Governmental Activities	\$	(1,025,766) \$	(981,543)	¢	(1,414,238) \$	4,463,490	¢	5,885,387 \$	3,551,546	¢	(9,767,217) \$	(427,515)
Business Type Activities	φ	2.096.170	2,167,630	φ	4,541,635	1,837,628	φ	1,652,249	118.859	φ	(405,400)	(371,882)
Dusiness Type Acuvilles		2,090,170	2,107,030		7,341,035	1,037,028		1,032,247	110,039		(405,400)	(371,002)
TOTAL NET (EXPENSE) REVENUE	\$	1,070,404 \$	1,186,087	\$	3,127,397 \$	6,301,118	\$	7,537,636 \$	3,670,405	\$	(10,172,617) \$	(799,397)

Note: Information not available for years prior to 2004.

\* Eight months ended December 31, 2007

#### CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS

Last Ten Fiscal Years

		2002		2003		2004		2005		2006		2007		2007*		2008		2009		2010
REVENUES																				
Property taxes	\$	9,467,517	\$	9,864,155	\$	9,887,448	\$	10,001,506	\$	10,207,240	\$	9,376,024	\$	9,952,746	\$	10 628 575	\$	11,047,743	\$	11,209,517
Illinois state replacement taxes	Ψ	197.481	Ψ	147,631	Ψ	212,981	Ψ	208,941	Ψ	311,520	Ψ	339,577	Ψ	250,779	Ψ	345,105	Ψ	291,142	Ψ	313,917
Licenses and permits		2,122,644		2,264,264		3,080,069		2,724,895		2,776,953		2,730,449		1,999,361		2,156,328		1,839,326		2,076,892
Charges for current services		1,809,531		1,914,404		1,983,841		2,028,915		2,422,280		3,154,137		2,208,303		3,422,291		3,699,703		4,731,003
Municipal sales tax		10,706,499		10,014,358		12,038,527		12,092,027		12,790,251		13,335,043		9,397,327		12,451,204		11,077,114		11,471,636
Fines and forfeitures		265,609		346,179		360,475		259,806		387,891		315,385		214,996		411,633		381,141		832,175
Utility tax		3,921,731		3,743,805		3,469,014		2,785,652		3,114,634		3,120,499		1,684,513		3,106,464		2,595,912		2,495,100
Real estate transfer tax		1,787,298		2,000,860		2,174,270		2,420,485		2,919,960		2,809,795		1,064,515		1,202,395		812,399		1,133,803
Motor fuel tax allotment		863,746		2,000,800 974,586		2,174,270 858,067		2,420,483 884,766		872,489		2,809,793		571,450		794,755		775,017		899,821
Intergovernmental		- 803,740		974,380		498,679		457,372		363,846		784,245		486,513		196,075		345,474		141,036
e				-		1,823,033		457,372 2,048,727		,				,		,		,		2,393,639
Illinois state income tax		1,872,494		1,913,363				, ,		2,312,384		2,550,586		1,787,461		2,864,722		2,447,710		
Regional Transportation Authority reimbursement		813,974		892,506		920,879		951,361		1,069,354		1,055,305		778,569		1,077,078		1,137,630		1,130,398
Franchise fees		490,829		404,331		836,675		2,072,215		2,215,223		2,491,923		1,789,494		2,612,081		2,542,276		2,370,616
Payment in lieu of taxes		-		-		-		-		-		-		-		-		496,932		530,676
Other taxes		-		-		572,140		2,165		938,110		1,222,126		913,627		1,723,064		1,670,735		1,840,111
Fire insurance tax		-		-		-		-		-		-		-		-		-		-
Grants		-		3,251,623		-		-		-		-		-		-		-		-
Reimbursements - other agencies		4,052		-		383,390		2,113,977		372,481		1,265,655		1,436,917		781,517		151,022		839,051
Investment income		769,792		518,514		159,640		329,106		960,347		1,911,974		2,609,552		1,153,313		793,992		748,755
Net appreciation in fair value of investments		-		-		-		-		-		-		-		5,571,520		(5,863,860)		868,839
Miscellaneous		1,431,870		1,572,770		1,005,293		614,389		1,106,491		1,004,510		481,553		2,332,267		954,326		500,971
Total revenues		36,525,067		39,823,349		40,264,421		41,996,305		45,141,454		48,345,296		37,830,791		52,830,387		37,195,734		46,527,956
EXPENDITURES																				
General government		7,803,267		8,338,055		6,308,791		7,027,043		7,591,557		5,625,763		3,087,130		5,456,559		4,821,067		5,738,520
Public safety		12,155,248		12,849,750		14,926,595		15,589,024		16,919,612		17,781,459		13,635,023		19,222,999		19,378,342		19,192,935
Public works		7,212,971		7,758,732		6,742,600		6,756,359		7,065,885		7,297,877		5,482,463		8,469,091		7,792,379		7,255,882
Employee retirement benefits		1.807.131		1,618,747		-		-		-		-		-		-		-		-
Other		1,682,339		1,078,801		-		-		-		-		-		-		-		-
Capital outlay		5,487,318		10,961,100		10,969,429		6,790,817		11,206,922		8,851,103		4,678,095		5,028,153		5,833,163		3,087,474
Economic and physical development		-		-		3,339,672		3,467,023		3,862,701		3,786,103		2,538,460		3,885,286		3,344,248		3,664,925
Transit		-		_		1,128,989		1,212,533		1,185,939		1,210,370		962,584		1,340,683		1,269,275		1,303,843
Bond issuance costs						29,939		-		-		-		-		-		-		1,505,015
Commissions		-		-		271,750		280,372		263,188		402,459		190,504		179,815		181,066		157,802
Debt service		4,107,476		4,464,514		4,419,720		-		- 205,188				-		-		-		157,802
		4,107,470		4,404,514		4,419,720														2 265 169
Principal Interest and fiscal sharpes		-		-		-		2,680,000		2,495,784		2,618,678		2,769,094		2,959,531		2,989,988		3,265,468
Interest and fiscal charges		-		-		-		898,711		1,326,275		1,845,057		1,760,555		1,758,795		1,652,888		1,528,452
Total expenditures		40,255,750		47,069,699		48,137,485		44,701,882		51,917,863		49,418,869		35,103,908		48,300,912		47,262,416		45,195,301
EXCESS (DEFICIENCY) OF REVENUES																				
OVER EXPENDITURES		(3,730,683)		(7,246,350)		(7,873,064)		(2,705,577)		(6,776,409)		(1,073,573)		2,726,883		4,529,475		(10,066,682)		1,332,655
		. / . / /												, -,>				. , .,/		, , ,

	 2002	2003		2004	2005	2006	2007	2007*	2008	2009	2010
OTHER FINANCING SOURCES (USES) Bonds issued Premium on bonds issued	\$ 6,295,733	\$ 8,413,730	) \$	9,000,000 \$	16,590,000	\$ 11,000,000	\$ - \$	2,500,000 \$	- \$	- \$	2,510,000 137,757
Proceeds from sale of capital assets	-	-		3,876,013	492,061	8,200	455,788	-	-	-	-
Payments to escrow agent	(6,291,679)	7,078,471		-	-	(1,000,509)	-	-	-	-	(2,473,739)
Transfers in	3,621,796	(6,031,075	5)	5,560,657	6,928,355	3,691,254	3,070,800	2,978,550	3,606,660	3,257,774	2,777,568
Transfers (out)	 (2,772,902)	-		(5,069,560)	(6,153,555)	(2,703,954)	(4,470,800)	(2,878,550)	(3,506,660)	(3,157,774)	(2,677,568)
Total other financing sources (uses)	 852,948	9,461,126	ō	13,367,110	17,856,861	10,994,991	(944,212)	2,600,000	100,000	100,000	274,018
NET CHANGES IN FUND BALANCES	 (2,877,735)	2,214,776	ō	5,494,046	15,151,284	4,218,582	(2,017,785)	5,326,883	4,629,475	(9,966,682)	1,606,673
FUND BALANCES, BEGINNING OF YEAR	12,112,689	9,713,473	3	15,593,666	20,497,612	35,831,192	40,283,983	38,266,198	43,593,081	48,222,556	38,571,161
Prior period adjustment	 478,519	3,852,295	5	(590,100)	182,296	234,209	-	-	-	315,287	-
FUND BALANCES, BEGINNING OF YEAR, RESTATED	12,591,208	13,565,768	3	15,003,566	20,679,908	36,065,401	40,283,983	38,266,198	43,593,081	48,537,843	38,571,161
Residual equity transfer in Residual equity transfer (out)	 41,633 (41,633)	151,729 (311,706		-	-	-	-	-	-	-	-
FUND BALANCES, END OF YEAR	\$ 9,713,473	\$ 15,620,567	\$	20,497,612 \$	35,831,192	\$ 40,283,983	\$ 38,266,198 \$	43,593,081 \$	48,222,556 \$	38,571,161 \$	40,177,834
DEBT SERVICE AS A % OF NONCAPITAL EXPENDITURES	 11.8%	12.49	6	10.6%	8.6%	8.8%	10.5%	14.2%	10.1%	10.5%	10.7%

\* Eight months ended December 31, 2007



# **Revenue Capacity**

#### ASSESSED VALUE AND ACTUAL VALUE OF TAXABLE PROPERTY

## Last Ten Levy Years (Cents per hundred dollars)

Levy Year	Residential Property	Commercial Property	Industrial Property	ł	Agricultural Property	Railroad Property	Less: Tax Exempt Property	Total Taxable Assessed Value	Tax Rate	Estimated Actual Value	Annual % Change	Ratio of Total Assessed Valuation to Estimated Actual Value of Real Property
2001	\$ 1,510,686,423	\$ 158,582,154	\$ 2,533,031	\$	1,169,589	\$ 547,054	n/a	\$ 1,673,518,251	0.776	\$ 5,020,554,753	13.4%	33%
2002	1,579,524,820	165,789,879	2,607,170		1,207,347	649,027	n/a	1,749,778,243	0.701	5,249,334,729	4.6%	33%
2003	1,763,725,693	141,268,775	1,672,521		440,178	701,090	n/a	1,907,808,257	0.681	5,723,424,771	9.0%	33%
2004	1,889,593,213	149,974,820	1,803,869		482,657	789,193	n/a	2,042,643,752	0.640	6,127,931,256	7.1%	33%
2005	2,108,875,142	181,409,394	8,230		1,083,297	743,528	n/a	2,292,119,591	0.624	6,876,358,773	12.2%	33%
2006	2,304,476,442	203,809,524	8,984		1,172,950	934,925	n/a	2,510,402,825	0.561	7,531,208,475	9.5%	33%
2007	2,441,739,607	232,316,880	430,159		343	1,007,223	n/a	2,675,494,212	0.517	8,026,482,636	6.6%	33%
2008	2,541,673,622	237,246,008	470,017		7,820	1,082,378	n/a	2,780,479,845	0.515	8,341,439,535	3.9%	33%
2009	2,476,244,375	226,335,788	567,093		413	1,262,442	n/a	2,704,410,111	0.536	8,113,230,333	-2.7%	33%
2010	2,336,636,829	213,064,426	545,760		454	1,527,986	n/a	2,551,775,455	0.586	7,655,326,365	-5.6%	33%

Source: Lake County Clerk

#### PROPERTY TAX RATES - ALL DIRECT AND OVERLAPPING GOVERNMENTS

Tax Levy Year	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010
CITY DIRECT RATE										
Bond	0.183	0.175	0.161	0.150	0.134	0.127	0.125	0.123	0.127	0.140
Corporate	_	_	_	0.056	0.059	0.054	0.051	0.051	0.055	0.107
Firefighters Pension	0.056	0.049	0.045	0.042	0.043	0.042	0.040	0.041	0.046	0.060
Library	0.175	0.176	0.165	0.168	0.156	0.147	0.140	0.139	0.144	0.160
Police Pension	0.024	0.046	0.048	0.042	0.046	0.049	0.046	0.047	0.053	0.065
Street and Bridge	0.138	0.132	0.122	0.130	0.082	0.075	0.073	0.073	0.068	0.054
Street Construction	0.048	0.038	0.035	0.036	0.041	0.038	0.042	0.041	0.043	-
IMRF	0.066	0.065	-	-	-	-	-	-	-	-
School Crossing Guard	0.006	-	-	-	-	-	-	-	-	-
Public Benefit	0.003	-	-	-	-	-	-	-	-	-
Audit	0.002	-	-	-	-	-	-	-	-	-
Total Direct Rate	0.701	0.681	0.576	0.624	0.561	0.532	0.517	0.515	0.536	0.586
OVERLAPPING RATES										
County	0.516	0.502	0.490	0.465	0.454	0.450	0.444	0.453	0.464	0.505
Forest Preserve	0.221	0.232	0.225	0.219	0.210	0.204	0.201	0.199	0.200	0.198
Township	0.048	0.050	0.048	0.047	0.045	0.044	0.044	0.045	0.047	0.052
Sanitary	0.160	0.152	0.144	0.139	0.132	0.125	0.120	0.121	0.124	0.136
College of Lake County	0.211	0.208	0.201	0.200	0.197	0.195	0.192	0.196	0.200	0.218
High School	1.957	1.908	1.825	1.758	1.686	1.635	1.619	1.660	1.748	1.921
Elementary School	2.624	2.658	2.538	2.457	2.312	2.225	2.186	2.215	2.313	2.437
Mosquito Abatement	0.012	0.012	0.012	0.012	0.012	0.012	0.011	0.011	0.012	0.013
Park District	0.355	0.359	0.433	0.422	0.397	0.378	0.377	0.380	0.394	0.379
Total Overlapping Rate	6.104	6.081	5.916	5.719	5.445	5.268	5.194	5.280	5.502	5.859
FOTAL RATE	6.805	6.762	6.492	6.343	6.006	5.800	5.711	5.795	6.038	6.445

## Last Ten Levy Years (Cents per hundred dollars)

Source: Lake County Clerk

#### PRINCIPAL TAXPAYERS

#### Current Year and Nine Years Prior

		December 31	, 2010
		 (1)	·
		Equalized	
(2)		Assessed	as a % of
Taxpayer	Business/Service	Valuation	Total EAV
Metzler I Renaissance Place LP	Business/Retail Center	\$ 14,196,290	0.55%
Federal Realty Investment Trust	Business/Retail Center	8,180,142	0.31%
Midwest Family Housing LLC	Real Property	8,125,291	0.32%
Klairmont Family Associates	Business/Retail Center	5,108,370	0.20%
Highland Park Associates II LLC	Business	4,629,890	0.18%
Americana Apartments	Real Property	4,307,637	0.17%
Sunset Food Mart, Inc.	Retail Store	4,129,975	0.16%
Solo Cup Company	Business	3,493,639	0.14%
LB & M Real Estate Management Inc	Business/Retail Center	3,202,367	0.13%
American Stores Company, LLC	Retail Store	 3,174,830	0.12%
		\$ 58,548,431	2.29%
	2010 Total EAV	\$ 2,551,775,455	
	Percentage of Total	2.29%	

		Fi	scal year end Ap	ril 30, 2001
			Equalized	
(2)			Assessed	as a % of
Taxpayer	Business/Service		Valuation	Total EAV
American NB Trust of Chicago	Real Property	\$	13,093,548	0.79%
Toys R Us - Delaware Inc.	Retail Store		5,818,164	0.35%
Federal Realty Investment Trust	Business/Retail Center		4,768,543	0.28%
Dayton Hudson Corporation	Retail Store		4,131,597	0.25%
Am	Real Property		3,539,108	0.21%
Renaissance Place, LLC	Business/Retail Center		3,073,598	0.18%
Highland Park Convalescent Center Assoc.	Senior Care Facility		2,605,210	0.16%
NBD Bank	Financial Institution		2,068,120	0.12%
Klairmont Enterprises	Retail Store		1,993,503	0.12%
Highland Park Hospital	Healthcare		1,765,803	0.11%
		\$	42,857,194	2.56%
	2001 Total EAV	\$	1,673,518,251	
	Percentage of Total		2.56%	

Notes:

(1) Source: Lake County Clerk

(2) Every effort has been made to seek out and report the largest taxpayers. However, many of the taxpayers listed contain multiple parcels and it is possible that some parcels and their valuations have been overlooked. The 2010 EAV is the most current available for all taxpayers.

## PROPERTY TAX LEVIES AND COLLECTIONS

# Last Ten Levy Years

			ent T ollect			Delino Tax	1		Percent
Tax	Tax	Fiscal			Percent	Colle	ected		of Total
Levy	Levy as	Year			of Levy	in Cu	rrent	Total	Collections
Year	Abated (2)	Collected		Amount	Collected	Year	:(1)	Collections	to Tax Levy
2000	\$ 12,304,475	2002	\$	12,261,276	99.65%	\$	-	\$ 12,261,276	99.65%
2001	12,091,887	2003		11,628,014	96.16%		-	11,628,014	96.16%
2002	12,310,786	2004		11,799,711	95.85%		-	11,799,711	95.85%
2003	12,582,843	2005		11,941,338	94.90%		-	11,941,338	94.90%
2004	12,746,097	2006		12,598,581	98.84%		-	12,598,581	98.84%
2005	12,858,791	2007		12,800,096	99.54%		-	12,800,096	99.54%
2006	13,355,343	2007*		13,284,616	99.47%		1,543	13,286,159	99.48%
2007	13,832,305	2008		13,733,907	99.29%		-	13,733,907	99.29%
2008	14,319,471	2009		14,257,416	99.57%		-	14,257,416	99.57%
2009	14,495,638	2010		14,406,632	99.39%		-	14,406,632	99.39%

\* Eight months ended December 31, 2007

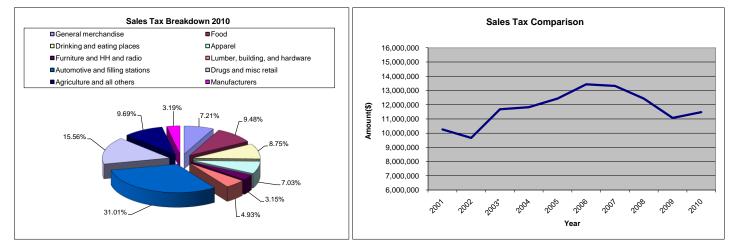
Notes:

- (1) Lake County does not furnish information relating to delinquent taxes collected for the applicable levy year. Amounts shown in this column are collections in the year indicated of delinquent taxes applicable to prior years' tax levies.
- (2) Tax levy as abated represents total assessments extended by the City tax rate plus levies on the special service areas and the tax increment financing area.

#### SALES TAX ANALYSIS BY SIC CODE

#### Last Ten Calendar Years

Municipal Sales Tax	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010
General merchandise	425.279.15	449,665,88	495.645.02	483,101.68	488.887.52	561.889.62	578.850.88	519.738.54	493.421.62	449.601.88
Food	1,057,093.91	1,049,456.64	996,333.95	908,731.12	900,575.70	968,252.22	975,243.48	998,425.45	939,233.86	868.115.65
Drinking and eating places	438,213.34	428,680.96	443,253.30	464,391.63	483,989.43	513,234.89	536,748.62	539,963.94	508,436.53	505,917.67
Apparel	463,386.91	448,783.05	449,310,31	428,544,43	459.303.72	446.822.39	427,183.57	367.146.15	316,747,68	403,224.08
Furniture and HH and radio	397,260.15	361,498.57	280,803.36	336,237.36	421.026.36	400.070.84	306,445.48	265,038.43	219,492.58	180.446.27
Lumber, building, and hardware	392,682,99	414,207.09	420,770.86	395,287.27	428,668.18	495,305.88	457,644.14	419,233.32	324,783.76	282,815.06
Automotive and filling stations	3,400,502.06	2,870,392.68	2,947,007.37	2,907,331.85	3,045,355.39	3,466,798.13	3,345,996.52	2,897,031.58	2,592,225.61	2,935,635.27
Drugs and misc retail	986,440.34	1,000,857.24	1,031,035.81	1,043,398.73	1,084,501.52	1,136,443.88	1,192,348.19	1,204,089.23	1,129,185,59	1.040.667.25
Agriculture and all others	545,330.56	542,659.56	512,833.13	514,686.22	514,611.38	551,571.92	582,260.19	523,773.28	447,584.24	631,630.55
Manufacturers	119,841.36	103,825.57	118,355.31	182,909.10	196,068.11	192,174.44	209,486.51	212,642.53	170,936.37	183,263.52
TOTAL	9 226 020 77	<b>F</b> ( <b>F</b> 0 02 <b>F</b> 24	7 (05 249 42	E ((A (10.20	0 000 007 01	0 722 544 21	9 <12 207 59	<b>7 0 47 092 45</b>	7 1 42 0 47 0 4	7 491 217 20
TOTAL	8,226,030.77	7,670,027.24	7,695,348.42	7,664,619.39	8,022,987.31	8,732,564.21	8,612,207.58	7,947,082.45	7,142,047.84	7,481,317.20
% increase/decrease from previous year	3.03%	-6.76%	0.33%	-0.40%	4.68%	8.84%	-1.38%	-7.72%	-10.13%	4.75%
Home Rule Sales Tax	2001	2002	2003*	2004	2005	2006	2007	2008	2009	<u>2010</u>
General merchandise	191,973.30	206,227.76	451,891.46	442,089.88	444,293.03	507,279.50	514,612.17	457,733.57	433,899.24	377,378.31
Food	119,120.40	124,776.93	241,057.42	229,527.48	237,389.05	300,356.54	286,502.27	275,568.13	250,607.05	219,534.73
Drinking and eating places	213,169.16	207,363.35	425,754.98	448,153.40	471,251.05	500,828.97	519,602.47	529,679.63	500,032.63	497,698.70
Apparel	227,107.09	220,713.52	448,256.13	427,557.95	459,231.92	446,779.33	426,900.16	367,145.46	316,272.72	402,725.51
Furniture and HH and radio	198,573.04	180,728.09	279,444.74	335,499.50	421,246.27	399,675.94	305,964.82	265,027.54	219,497.79	180,449.19
Lumber, building, and hardware	196,272.11	207,071.50	414,049.24	395,136.23	428,066.60	495,189.16	457,616.68	418,345.40	324,686.45	282,766.98
Automotive and filling stations	204,120.24	188,510.92	385,171.45	440,118.24	471,626.60	527,071.86	596,428.55	626,500.77	540,178.73	621,417.55
Drugs and misc retail	369,634.45	366,992.07	740,058.43	772,698.91	789,769.98	810,848.75	833,105.42	837,883.04	755,268.85	743,932.54
Agriculture and all others	260,570.32	246,684.21	482,850.94	485,600.53	487,999.61	523,550.81	555,993.49	500,027.03	421,181.33	479,828.34
Manufacturers	56,174.62	50,514.93	114,880.46	180,751.54	195,637.67	191,768.93	209,332.03	210,913.69	170,207.22	182,984.13
TOTAL	2,036,714.73	1,999,583.28	3,983,415.25	4,157,133.66	4,406,511.78	4,703,349.79	4,706,058.06	4,488,824.26	3,931,832.01	3,988,715.98
% increase/decrease from previous year	1.66%	-1.82%	99.21%	4.36%	6.00%	6.74%	0.06%	-4.62%	-12.41%	1.45%
Total Sales Tax	2001	2002	2003*	2004	2005	2006	2007	2008	2009	2010
General merchandise	617,252.45	655,893.64	947,536.48	925,191.56	933,180.55	1,069,169.12	1,093,463.05	977,472.11	927,320.86	826,980.19
Food	1,176,214.31	1,174,233.57	1,237,391.37	1,138,258.60	1,137,964.75	1,268,608.76	1,261,745.75	1,273,993.58	1,189,840.91	1,087,650.38
Drinking and eating places	651,382.50	636,044.31	869,008.28	912,545.03	955,240.48	1,014,063.86	1,056,351.09	1,069,643.57	1,008,469.16	1,003,616.37
Apparel	690,494.00	669,496.57	897,566.44	856,102.38	918,535.64	893,601.72	854,083.73	734,291.61	633,020.40	805,949.59
Furniture and HH and radio	595,833.19	542,226.66	560,248.10	671,736.86	842,272.63	799,746.78	612,410.30	530,065.97	438,990.37	360,895.46
Lumber, building, and hardware	588,955.10	621,278.59	834,820.10	790,423.50	856,734.78	990,495.04	915,260.82	837,578.72	649,470.21	565,582.04
Automotive and filling stations	3,604,622.30	3,058,903.60	3,332,178.82	3,347,450.09	3,516,981.99	3,993,869.99	3,942,425.07	3,523,532.35	3,132,404.34	3,557,052.82
Drugs and misc retail	1,356,074.79	1,367,849.31	1,771,094.24	1,816,097.64	1,874,271.50	1,947,292.63	2,025,453.61	2,041,972.27	1,884,454.44	1,784,599.79
Agriculture and all others	805,900.88	789,343.77	995,684.07	1,000,286.75	1,002,610.99	1,075,122.73	1,138,253.68	1,023,800.31	868,765.57	1,111,458.89
Manufacturers	176,015.98	154,340.50	233,235.77	363,660.64	391,705.78	383,943.37	418,818.54	423,556.22	341,143.59	366,247.65
TOTAL	10,262,745.50	9,669,610.52	11,678,763.67	11,821,753.05	12,429,499.09	13,435,914.00	13,318,265.64	12,435,906.71	11,073,879.85	11,470,033.18
% increase/decrease from previous year	2.75%	-5.78%	20.78%	1.22%	5.14%	8.10%	-0.88%	-6.63%	-10.95%	3.58%



Source: Illinois Department of Revenue

\* Note: Home Rule Sales Tax Rate increased from .50% to 1.00% effective January 1, 2003

# SALES TAX RATES - ALL DIRECT AND OVERLAPPING GOVERNMENTS

					Overlappin	ıg	
		Direct				Regional	
Fiscal	City		Total	State of	Lake	Transit	Total
Year	Home Rule	City	Direct	Illinois	County	Authority	Tax
2002	0.50	1.00	1.50	5.00	0.25	0.25	7.00
2003 (1)	1.00	1.00	2.00	5.00	0.25	0.25	7.50
2004	1.00	1.00	2.00	5.00	0.25	0.25	7.50
2005	1.00	1.00	2.00	5.00	0.25	0.25	7.50
2006	1.00	1.00	2.00	5.00	0.25	0.25	7.50
2007	1.00	1.00	2.00	5.00	0.25	0.25	7.50
2007*	1.00	1.00	2.00	5.00	0.25	0.25	7.50
2008	1.00	1.00	2.00	5.00	0.25	0.75	8.00
2009	1.00	1.00	2.00	5.00	0.25	0.75	8.00
2010	1.00	1.00	2.00	5.00	0.25	0.75	8.00

Last Ten Fiscal Years (Rates shown in %)

(1) Increase in home rule tax rate effective January 1, 2003

\*Eight months ended December 31, 2007



# **Debt Capacity**

# RATIO OF GENERAL BONDED DEBT TO EQUALIZED ASSESSED VALUATION AND NET GENERAL OBLIGATION BONDED DEBT PER CAPITA

				Ratio of		
				General		
		(b)	(c)	Bonded Debt		
	(a)	Equalized	General	to Equalized		General
Fiscal	Estimated	Assessed	Bonded	Assessed	Bo	nded Deb
Year	Population	Valuation	Debt	Valuation	Р	er Capita
	*					<b>1</b>
2002	30,262	\$ 1,673,518,251	\$ 25,815,755	0.0154	\$	853.07
2003	30,262	1,749,778,243	30,775,635	0.0176		1,016.97
2004	30,262	1,907,808,257	35,055,000	0.0184		1,158.3
2005	30,262	2,042,643,752	47,776,573	0.0234		1,578.7
2006	30,262	2,292,119,591	54,080,994	0.0236		1,787.0
2007	30,262	2,510,402,825	50,869,846	0.0203		1,680.9
2007*	30,262	2,675,494,212	57,410,847	0.0215		1,897.13
2008	31,457	2,780,479,845	53,732,162	0.0193		1,708.1
2009	31,457	2,704,410,111	49,979,248	0.0185		1,588.8
2010	31,457	2,551,775,455	49,237,395	0.0193		1,565.23

Last Ten Fiscal Years

## Data Sources

(a) U.S. Census Bureau

(b) County Clerk

(c) City of Highland Park Finance Department

\*Eight months ended December 31, 2007

## OUTSTANDING DEBT BY TYPE AND RATIO OF TOTAL DEBT

#### Last Ten Fiscal Years

		Business-TypeGovernmental ActivitiesActivities						-									
		General						General					Debt as a % of				
Fiscal	(	Obligation						Obligation				Total Personal	Total Personal		Debt to	Estimated	
Year		Bonds	Ot	her Payab	le	Capi	ital Leases	Bonds			Total Debt	Income	Income	EAV	EAV Ratio	Population	Per Capita
2002	\$	15,013,477	\$	-		\$	-	\$ 10,615,000		\$	25,628,477	\$ 1,674,426,722	1.53%	\$ 1,673,518,251	0.0153	30,262	847
2003		19,625,635					-	11,150,000			30,775,635	1,674,426,722	1.84%	1,749,778,243	0.0176	30,262	1,017
2004		24,940,000					-	10,115,000			35,055,000	1,674,426,722	2.09%	1,907,808,257	0.0184	30,262	1,158
2005		38,850,000	1	,160,000	(1)		369,779	8,926,573	(2)		49,306,352	1,674,426,722	2.94%	2,042,643,752	0.0241	30,262	1,629
2006		46,354,216	1	,160,000	(1)		238,114	7,726,778	(2)		55,479,108	1,674,426,722	3.31%	2,292,119,591	0.0242	30,262	1,833
2007		43,735,538		-			106,459	7,134,308	(2)		50,976,305	1,674,426,722	3.04%	2,510,402,825	0.0203	30,262	1,684
2007*		43,466,444		-			18,689	13,944,403	(2)		57,429,536	1,674,426,722	3.43%	2,675,494,212	0.0215	30,262	1,898
2008		40,506,914		-			-	13,225,248	(2)		53,732,162	1,740,547,267	3.09%	2,780,479,845	0.0193	31,457	1,708
2009		37,516,926		-			-	12,462,322	(2)		49,979,248	1,740,547,267	2.87%	2,704,410,111	0.0185	31,457	1,589
2010		34,326,458		-			-	14,910,937	(2)		49,237,395	1,740,547,267	2.83%	2,551,775,455	0.0193	31,457	1,565

Note: Details of the City's debt can be found in the notes to the financial statements.

(1) Note payable

(2) Includes unamortized bond premium/discount and unamortized loss on refunding

\*Eight months ended December 31, 2007

## SCHEDULE OF DIRECT AND OVERLAPPING DEBT

Governmental Unit	General Bonded Debt	Percentage Debt Applicable to the City of Highland Park (1)	City of Highland Park Share of Debt
City of Highland Park	\$ 49,237,395	100.00%	\$ 49,237,395
Lake County Lake County Forest Preserve District North Shore Sanitary District Deerfield Park District Park District of Highland Park School Districts	35,105,000 286,145,000 3,463,280 3,280,000	9.12% 9.12% 27.00% 0.005% 98.47%	3,201,576 26,096,424 935,085 164
District No. 106 District No. 109 District No. 112 District No. 113 College of Lake County	 - 12,295,000 19,820,000 49,290,000 7,000,000	3.07% 4.68% 94.66% 56.76% 9.59%	575,406 18,761,612 27,977,004 671,300
	\$ 416,398,280 465,635,675		\$ 78,218,571 127,455,966

# December 31, 2010

(1) Determined by ratio of assessed valuation of property subject to taxation in the City to valuation of property subject to taxation in overlapping unit.

## Data Source

Lake County Clerk's office, phone survey

# SCHEDULE OF LEGAL DEBT MARGIN

December 31, 2010

Under the 1970 Illinois Constitution, there is no legal limit for home rule municipalities except as set by the General Assembly.



# **Demographic and Economic Information**

## DEMOGRAPHIC STATISTICS

Last Ten Fiscal Years

Fiscal Year	(1) Population	(1) Per Capita Income	(2) School Enrollment	(3) Unemployment Rate	(4) Total Personal Income	(1) Median Age	(1) College Degree
2002	30,262	\$ 55,331	6,034	3.3%	\$ 1,674,426,722	40.6	61.6%
2003	30,262	55,331	6,198	3.5%	1,674,426,722	40.6	61.6%
2004	30,262	55,331	6,304	3.9%	1,674,426,722	40.6	61.6%
2005	30,262	55,331	6,270	3.2%	1,674,426,722	40.6	61.6%
2006	30,262	55,331	6,256	3.9%	1,674,426,722	40.6	61.6%
2007	30,262	55,331	6,256	2.9%	1,674,426,722	40.6	61.6%
2007*	30,262	55,331	6,212	3.3%	1,674,426,722	40.6	61.6%
2008	31,457	55,331	6,259	4.4%	1,740,547,267	40.6	61.6%
2009	31,457	55,331	6,091	6.9%	1,740,547,267	40.6	61.6%
2010	31,457	55,331	6,134	5.6%	1,740,547,267	40.6	61.6%

Notes:

- (1) U.S. Census Bureau
- (2) Highland Park School Districts
- (3) Illinois Department of Employment Security
- (4) Population times Per Capita Income

\*Eight months ended December 31, 2007

## PRINCIPAL EMPLOYERS

## Current Year and Nine Years Prior

		201	0
			Percentage of
			Total
			Municipal
Employer	Employees	-	Employment
Highland Park Hospital	1,200		7.15%
School District 112	740	(1)	4.41%
Ravinia Festival	690		4.11%
Northern Suburban Special Education District	506		3.01%
School District 113	398	(1)	2.37%
City of Highland Park	278	(1)	1.66%
The Picus Cos	100		0.60%
Highland Park Public Library	97	(1)	0.58%
Highland Park Post Office	85	-	0.51%
	4,094	=	24.40%

	2	001
		Percentage of Total
		Municipal
	Employees	Employment
Highland Park Hospital	1,200	7.02%
Solo Cup Co	600	3.51%
Ravinia Festival	550 (1)	3.22%
School District 112	500	2.92%
Sunset Food Mart	350	2.05%
Opportunity Inc.	100	0.58%
Bank One. N.A	70	0.41%
Mesirow Financial	70	0.41%
Mutual Building Materials	65	0.38%
Columbia Audio/Video	65	0.38%
Highland Park Library	65	0.38%
Highland Park Lincoln Mercury Inc	65	0.38%
	3,700	21.64%

Note: (1) Includes full-time and seasonal employees

## Data Source

2010/2001 IL Manufacturers Directory, 2010/2001 IL Services Directory, City records



# **Operating Information**

#### OPERATING INFORMATION AND INDICATORS

#### Last Ten Fiscal Years

_	2002	2003	2004	2005	2006	2007	2007*	2008	2009	2010
FIRE PROTECTION										
Emergency responses	4,449	4,464	4,439	4,432	4,419	3,098	1,764	4,673	4,542	4,480
Fires extinguished	40	50	32	42	24	26	29	34	25	31
PUBLIC WORKS										
Asphalt placed (square yards)	1,010	880	951	1,467	1,996	1,500	2,608	1,963	3,438	7,608
Crack sealing (street miles)	12	21	-	5	-	5	7	5	-	7
Street-sweeping (hours)	790	1,113	1,061	1,664	1,894	2,000	1,650	2,109	1,802	-
Number of mainbreaks repaired	71	89	61	104	99	75	39	64	59	102
POLICE PROTECTION										
Parking violations	n/a	6,562	11,448	15,345	14,059	13,894	8,403	12,643	12,173	11,032
Number of arrests	1,274	1,298	1,152	1,117	1,258	1,369	509	1,139	1,470	1,189
Number of traffic citations	6,925	7,876	6,886	6,867	7,331	7,098	2,589	9,442	5,430	4,348
FINANCE										
Number of water bills	41,568	41,568	41,568	41,568	41,016	41,016	25,973	41,267	41,634	41,788
Number of vendor checks	7,049	7,085	7,500	7,645	7,697	7,700	5,087	6,809	6,256	7,229
MUNICIPAL WATER SYSTEM										
Number of customers	10,392	10,392	10,392	10,392	10,254	10,254	10,254	10,300	10,300	10,300
Average daily consumption (gallons)	10,000,000	10,000,000	10,000,000	10,000,000	11,856,000	11,856,000	11,856,000	9,618,000	9,194,000	9,577,000
Plant capacity (rated) - per day (gallons)	21,000,000	21,000,000	21,000,000	21,000,000	21,000,000	21,000,000	21,000,000	21,000,000	21,000,000	21,000,000
Miles of water mains (approximate)	150	150	150	150	168	168	168	168	168	168
Number of fire hydrants (approximate)	1,650	1,650	1,650	1,650	1,680	1,680	1,680	1,680	1,680	1,680

Note: Beginning in 2010, street sweeping provided by contractor

#### Data Source

U.S. Census Bureau and City records

\*Eight months ended December 31, 2007

## CAPITAL ASSET STATISTICS

## Last Ten Fiscal Years

-	2002	2003	2004	2005	2006	2007	2007*	2008	2009	2010
AREA - SQUARE MILES	12	12	12	12	12	12	12	12	12	12
FIRE PROTECTION										
Number of stations	3	3	3	3	3	3	3	3	3	3
Fire engines	3	3	3	3	3	3	3	3	3	3
Ambulances	3	3	3	3	3	3	3	3	3	3
POLICE PROTECTION										
Number of stations	1	1	1	1	1	1	1	1	1	1
Patrol units	14	14	14	14	14	14	14	14	14	14
PUBLIC WORKS										
Miles of water mains (approximate)	150	150	150	150	168	168	168	168	168	168
Number of fire hydrants (approximate)	1,650	1,650	1,650	1,650	1,680	1,680	1,680	1,680	1,680	1,680
Miles of storm sewer (approximate)	150	150	150	150	178	178	178	178	178	178
Number of street lights (approximate)	1,420	1,420	1,420	1,420	1,420	1,420	1,420	1,420	1,420	1,420
Miles of sanitary sewer (approximate)	117	117	117	117	130	130	130	130	130	130
MILES OF STREET										
Paved	154	154	154	154	154	154	154	154	154	154
Graded	2	2	2	2	2	2	2	2	2	2
TOTAL	156	156	156	156	156	156	156	156	156	156

## Data Source

U.S. Census Bureau and City records

\* Eight months ended December 31, 2007

## FULL-TIME EQUIVALENT EMPLOYEES

## Last Ten Fiscal Years

-	2002	2003	2004	2005	2006	2007	2007*	2008	2009	2010
GENERAL GOVERNMENT	20.25	21.25	20.40	24.40	24.40	22.50	23.25	23.25	24.00	23.00
COMMUNITY DEVELOPMENT	26.50	27.75	28.25	29.25	29.75	29.75	29.50	29.50	28.10	23.50
FINANCE	15.50	15.50	17.50	14.00	13.50	13.50	13.50	13.50	13.50	13.50
FIRE										
Firefighters and officers	53.00	53.00	53.00	53.00	53.00	53.00	53.00	53.00	53.00	51.00
Civilians	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00
POLICE										
Sworn personnel	60.00	60.00	60.00	60.00	60.00	60.00	60.00	60.00	60.00	58.00
Civilians	32.75	33.75	33.75	33.75	33.75	33.75	30.25	30.25	28.00	28.00
PUBLIC WORKS										
Maintenance workers	62.75	68.25	68.75	68.75	69.25	67.75	66.25	66.25	65.25	63.75
Engineering	4.00	4.00	4.00	4.00	4.00	4.00	4.00	4.00	4.00	2.00
Administration	28.00	28.00	28.00	28.00	28.00	28.00	28.00	28.00	28.00	26.00
Total Employees	307.75	316.50	318.65	320.15	320.65	317.25	312.75	312.75	308.85	293.75

## Data Source

## City budgets

\* Eight months ended December 31, 2007