# **COMPREHENSIVE ANNUAL FINANCIAL REPORT**

# OF THE

**CITY OF MOUNDS VIEW, MINNESOTA** 

FOR THE YEAR ENDED

**DECEMBER 31, 2019** 

**Prepared By** 

**Finance Department** 

#### **Table of Contents**

SECTION I – INTRODUCTORY SECTION	Page
LETTER OF TRANSMITTAL	i–iv
GFOA CERTIFICATE OF ACHIEVEMENT	V
PRINCIPAL CITY OFFICIALS	vi
ORGANIZATIONAL CHART	vii
SECTION II – FINANCIAL SECTION	
INDEPENDENT AUDITOR'S REPORT	1–3
MANAGEMENT'S DISCUSSION AND ANALYSIS	4–14
BASIC FINANCIAL STATEMENTS	
Government-Wide Financial Statements	
Statement of Net Position	15
Statement of Activities	16
Fund Financial Statements	
Governmental Funds	
Balance Sheet	17
Reconciliation of the Balance Sheet to the Statement of Net Position	18
Statement of Revenues, Expenditures, and Changes in Fund Balances	19
Reconciliation of the Statement of Revenues, Expenditures, and Changes in	
Fund Balances to the Statement of Activities	20
Statement of Revenues, Expenditures, and Changes in Fund Balances –	
Budget and Actual – General Fund	21-22
Statement of Revenues, Expenditures, and Changes in Fund Balances –	
Budget and Actual – Economic Development Authority Special Revenue Fund	23
Statement of Revenues, Expenditures, and Changes in Fund Balances –	
Budget and Actual – Tax Increment Financing District No. 5 Special Revenue Fund	24
Proprietary Funds	
Statement of Net Position	25
Statement of Revenues, Expenses, and Changes in Fund Net Position	26
Statement of Cash Flows	27
Notes to Basic Financial Statements	28–53
REQUIRED SUPPLEMENTARY INFORMATION	
Schedule of Contributions	54
Schedule of Proportionate Share of Net Pension Liability	55
Notes to Required Supplementary Information	56-58
COMBINING AND INDIVIDUAL FUND STATEMENTS AND SCHEDULES	
Nonmajor Governmental Funds	
Combining Balance Sheet	59

00	Showing Datable Sheet	5)
Co	ombining Statement of Revenues, Expenditures, and Changes in Fund Balances	60

#### Table of Contents (continued)

	Page
COMBINING AND INDIVIDUAL FUND STATEMENTS AND SCHEDULES (CONTINUED)	
Nonmajor Special Revenue Funds	
Combining Balance Sheet	61–62
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances	63–64
Schedule of Revenues, Expenditures, and Changes in Fund Balances – Budget and	
Actual	
Cable Television Fund	65
Police Forfeiture Fund	66
Community Center Fund	67
Lakeside Park Fund	68
Recycling Grant Fund	69
Tax Increment Financing District No. 1 Fund	70
Nonmajor Debt Service Fund	
Balance Sheet	71
Statement of Revenues, Expenditures, and Changes in Fund Balances	72
Nonmajor Capital Projects Funds	
Combining Balance Sheet	73
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances	74
SECTION III – STATISTICAL SECTION (UNAUDITED)	
Net Position by Component	75
Changes in Net Position	76 - 77
Governmental Activities Tax Revenues by Source	78
Fund Balances of Governmental Funds	79
Changes in Fund Balances of Governmental Funds	80
General Governmental Tax Revenues by Source	81
Tax Capacity Value and Estimated Market Value of Taxable Property	82
Property Tax Rates - Direct and Overlapping Governments	83
Principal Property Taxpayers	84
Property Tax Levies and Collections	85
Ratios of Outstanding Debt by Type	86
Ratios of General Bonded Debt Outstanding	87
Direct and Overlapping Governmental Activities Debt	88

89

90

91

92

93

94

95

Legal Debt Margin Information

Demographic and Economic Statistics

Operating Indicators by Function

Capital Asset Statistics by Function

Full-time Equivalent City Government Employees by Function

Pledged Revenue Coverage

Principal Employers

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# SECTION I

# **INTRODUCTORY SECTION**

Phone: (763) 717-4000 Fax: (763) 717-4019



March 30, 2020

Honorable Mayor, Members of the City Council, and Residents City of Mounds View, Minnesota

State law requires that all municipalities complete a set of financial statements presented in conformity with accounting principles generally accepted in the United States of America, and these statements are to be audited by a firm of certified public accountants or the Office of the State Auditor. Pursuant to that requirement, we hereby submit the comprehensive annual financial report (CAFR) of the City of Mounds View, Minnesota (the City) for the fiscal year ended December 31, 2019.

This report consists of management's representations concerning the finances of the City. Consequently, management assumes full responsibility for the completeness and reliability of all of the information presented in this report. To provide a reasonable basis for making these representations, management of the City has established a comprehensive internal control framework that is designed both to protect the City's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the City's financial statements in conformity with accounting principles generally accepted in the United States of America. Because the cost of internal controls should not outweigh their benefits, the City's comprehensive framework of internal controls has been designed to provide reasonable, rather than absolute, assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

The City's financial statements have been audited by Malloy, Montague, Karnowski, Radosevich & Co., P.A. (MMKR), a firm of certified public accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements of the City for the fiscal year ended December 31, 2019 are free of material misstatement.

The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified opinion that the financial statements for the year ended December 31, 2019 are fairly presented in conformity with accounting principles generally accepted in the United States of America. The independent auditor's report is presented as the first component of the financial section of this report.

Accounting principles generally accepted in the United States of America require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The City's MD&A can be found immediately following the report of the independent auditor.

# **Profile of the City**

The City is located in the northwest corner of Ramsey County approximately eight miles north of the city of St. Paul. The City encompasses an area of approximately 4.25 square miles. Population was 10,599 in 1970, 12,593 in 1980, 12,541 in 1990, 12,738 in 2000 and 12,155 in 2010. The City is empowered to levy a property tax on both real and personal property located within its boundaries.

The City has been a municipal corporation since 1958. The City operates under a Home Rule Charter that was adopted in 1979. The Charter was most recently amended on May 12, 2013. The form of government established by the Charter is the Mayor/City Council plan. There is a Mayor and four City Council members, all of whom are elected at large.

The City provides a full range of services, including police and fire protection, planning and zoning, streets and roads, parks and recreation, and a community center. Certain utilities are provided through Water, Sanitary Sewer, Storm Water, and Street Light Funds that operate as departments of the City. The Economic Development Authority of the City is treated as a blended component unit of the City and is reported as a Special Revenue Fund. Fire protection is provided through the joint Spring Lake Park – Blaine – Mounds View Fire Department (the Fire Department). Only the City's contribution to the Fire Department is reported in these financial statements.

The annual operating budget is the core of the City's financial planning. All departments and all funds are required to submit budget requests. The state of Minnesota requires local governments to meet certain processes and deadlines for consideration, public notification, and adoption of property tax levies. These requirements form the basis of the City's entire budget process.

Additional details on the profile of the City can be found in Note 1 of the basic financial statements.

# Local Economic Condition and Outlook

The City is over 90% developed with the majority of land having been developed as single-family housing. Since the City is primarily residential, many residents are employed in other parts of the metropolitan area. Interstate Highway 35W, U.S. Highway 10, and Mounds View Boulevard traverse the City, providing easy access routes for commuters and commercial traffic. Mounds View Boulevard was formerly County Road 10 which was formerly U.S. Highway 10 until a new freeway segment was constructed and took the name.

The City of Mounds View saw significant residential development in 2019. Twelve permits were issued for new residential dwelling units and 128 units of multi-family housing in 2019. This compares with eight residential and 60 multi-family units in 2018. The City issued no new commercial building permits in 2019 or 2018. The City issued a total of 423 building permits in 2019 compared with 351 in 2018 at a total constructed value of \$20,333,800 compared with \$9,657,000 in 2018. The City anticipates modest residential and one multi-family development in 2020.

The U.S. Federal government, the State of Minnesota, County, and Municipal governments have been working together to address the corona virus pandemic in an effort to flatten the demand on the healthcare system. This will have an unknown negative impact on the economy. The state began the legislative session with a current surplus and a budget reserve at the statutory level. It is unknown at this time if the City will see a reduction in anticipated aid payments in the next state budget cycle. The City prepared the 2020 budget at 90% of certified state aid and thus any reduction will not have as adverse an impact on the City.

# Long-term Financial Planning

The City maintains a bond rating of AA, which improved as part of financing a new public works facility, this reflects the City's favorable financial position. This would provide a lower interest rate should the City desire to use long-term borrowing for future capital and infrastructure improvements. The greatest infrastructure need facing the City is the condition of its utility infrastructure. The City is developing plans to make significant improvements to the water treatment system beginning in 2020 and running through 2022. Also, the City is preparing to replace the 25 year old water meters in 2021. The City anticipates the need to issue bonds to finance the improvements. The City completed a ten year street improvement program in 2017 that rehabilitated 25.9 miles of streets. The City commenced street reconstruction of streets that were not part of the ten year street improvement program with completion of the Woodale Drive and Silver View Park parking lot in 2019. Quincy Street will be reconstructed in 2020. There will be additional streets reconstructed in 2021 and beyond.

Future street reconstruction will be financed by a combination of different revenue sources, franchise taxes, Municipal State Aid, and a general property tax levy will serve as the main sources. Making street reconstruction affordable for citizens was a goal of the City. The City is developing a long-term street maintenance program to finance future street maintenance.

State funding to cities has stabilized with the state reporting a surplus for the current biennium. The City Council and City's staff will need to continue to make difficult choices in determining the manner to finance services provided to citizens.

The City continues to work on redevelopment opportunities in other parts of the City that will enhance the tax base, increase job opportunities, and provide amenities desired by the residents.

# **Relevant Financial Policies**

In past years, the state has reduced aid to local governments during economic down turns. The City of Mounds View's policy is to not anticipate full payment of future aid and will construct future budgets with reduced amounts of aid payments.

# **Major Initiatives**

The major economic development initiative continues to be the upgrading of Mounds View Boulevard. The objective is to improve traffic flow and safety on the major corridor through the City's main commercial district. This is a multi-year project and achieving this should trigger new interest in development and redevelopment of commercial properties along the corridor. The City will rehabilitate the road surfaces and improve storm water structures on Quincy Street in 2020. The City will also undertake additional sewer lining and a sealcoat project.

The City is currently working to develop the Skyline parcels in the southeast part of the City. The City is working with a developer on a housing development known as Long Lake Woods that would add 12 to 14 buildable lots.

### Awards and Acknowledgements

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City for its comprehensive annual financial report for the fiscal year ended December 31, 2018. In order to be awarded a Certificate of Achievement, the City had to publish an easily readable and efficiently organized comprehensive annual financial report that satisfied both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

The preparation of this report would not have been possible without the dedicated services of the finance and administrative staff of the City. I would like to express my appreciation to all staff members who assisted in the preparation of this report. Credit must also be given to the Mayor and City Council who have supported changes to improve the financial processes and position of the City.

Respectfully submitted,

Myle zihn

Nyle Zikmund City Administrator

Mark Beer Finance Director

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Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

# City of Mounds View Minnesota

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

December 31, 2018

Christophen P. Morrill

Executive Director/CEO

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Principal City Officials Year Ended December 31, 2019

# **ELECTED OFFICIALS**

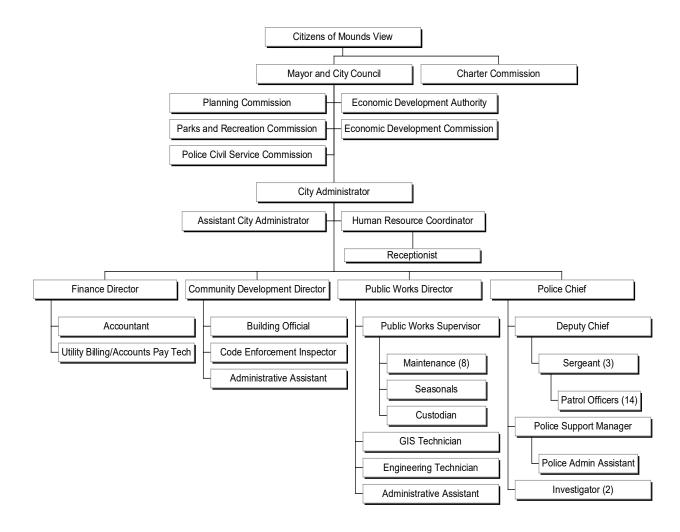
Carol Mueller Bill Bergeron Sherry Gunn Alan Hull Gary Meehlhause

Mayor Councilmember Councilmember Councilmember

# **APPOINTED OFFICIALS**

Nyle Zikmund Mark Beer Don Peterson Nate Harder Jon Sevald Scott Riggs City Administrator Finance Director Public Works Director Police Chief Community Development Director City Attorney

# City of Mounds View Organizational Chart



SECTION II

FINANCIAL SECTION

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PRINCIPALS Thomas A. Karnowski, CPA Paul A. Radosevich, CPA William J. Lauer, CPA James H. Eichten, CPA Aaron J. Nielsen, CPA Victoria L. Holinka, CPA/CMA Jaclyn M. Huegel, CPA Kalen T. Karnowski, CPA

#### **INDEPENDENT AUDITOR'S REPORT**

To the City Council and Management City of Mounds View, Minnesota

#### **REPORT ON THE FINANCIAL STATEMENTS**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Mounds View, Minnesota (the City) as of and for the year ended December 31, 2019, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

#### MANAGEMENT'S RESPONSIBILITY FOR THE FINANCIAL STATEMENTS

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### AUDITOR'S RESPONSIBILITY

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

(continued)

#### **OPINIONS**

In our opinion, the financial statements referred to on the previous page present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City as of December 31, 2019, and the respective changes in financial position and, where applicable, cash flows thereof, and the budgetary comparison for the General Fund and major special revenue funds for the year then ended, in accordance with accounting principles generally accepted in the United States of America.

#### **OTHER MATTERS**

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the required supplementary information (RSI), as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the RSI in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### **Other Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The introductory section, combining and individual fund statements and schedules, and statistical section, as listed in the table of contents, are presented for purposes of additional analysis and are not required parts of the basic financial statements.

The combining and individual fund statements and schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

#### **OTHER REPORTING REQUIRED BY GOVERNMENT AUDITING STANDARDS**

In accordance with *Government Auditing Standards*, we have also issued our report dated March 30, 2020, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Malloy, Montague, Karnowski, Radasenich & Co., P.A.

Minneapolis, Minnesota March 30, 2020

### Management's Discussion and Analysis Year Ended December 31, 2019

As management of the City of Mounds View, Minnesota (the City), we offer readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for the fiscal year ended December 31, 2019. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal, which can be found in the beginning of this report.

## FINANCIAL HIGHLIGHTS

- The assets and deferred outflows of resources of the City exceeded its liabilities and deferred inflows at the close of the most recent fiscal year by \$61,206,031 (*net position*). Of this amount, \$16,257,288 (*unrestricted net position*) may be used to meet the government's ongoing obligations to citizens and creditors.
- The government's total net position increased by \$652,718. Governmental activities increased total net position by \$196,555 while business-type activities increased total net position by \$456,163.
- As of the close of the current fiscal year, the City's Governmental Funds reported combined ending fund balances of \$18,015,922. The City reported a net increase of \$622,211 in comparison with the prior year. Approximately 16.1% of total fund balance or \$2,894,413 is restricted for debt service, tax increment purposes, economic development, parks and recreation, communications, public safety, and conservation. Approximately 61.0% or \$10,994,447 is assigned for future expenditures and 22.9% or \$4,127,062 is unassigned, which is available for spending at the government's discretion.
- At the end of the current fiscal year, unassigned fund balance for the General Fund was \$4,127,062, or 59.2% of total General Fund expenditures.
- The City's total long-term debt (excluding compensated absences and net pension liability) decreased by \$427,799 or 5.7% during the current fiscal year. The decrease was the result of scheduled debt service.

# **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to basic financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-Wide Financial Statements** – The government-wide financial statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private sector business.

The *Statement of Net Position* presents financial information on all of the City's assets, liabilities, and deferred inflows/outflows of resources, with the difference reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The *Statement of Activities* presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g. uncollected taxes and earned, but unused, vacation leave).

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the City include general government, public safety, streets and highways, sanitation, culture and recreation, and economic development. The business-type activities of the City include water, sanitary sewer, storm water, and street light.

The government-wide financial statements include only the City itself. The Economic Development Authority, although legally separate, functions for all practical purposes as a department of the City, and therefore has been included as an integral part of the primary government. The government-wide financial statements can be found on pages 15-16.

**Fund Financial Statements** – A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into two categories: Governmental Funds and Proprietary Funds.

**Governmental Funds** – Governmental Funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the governmental-wide financial statements, Governmental Fund financial statements focus on the near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of Governmental Funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for Governmental Funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. The Governmental Fund Balance Sheet and the Governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balances provide a reconciliation to facilitate this comparison between Governmental Funds and governmental activities.

The City maintains several Individual Governmental Funds. Information is presented separately in the Governmental Fund balance sheet and statement of revenues, expenditures, and changes in fund balances for the General Fund; the Economic Development Authority Special Revenue Fund, the TIF District No. 5 Special Revenue Fund, and the Street Improvement Capital Projects Fund, which all are considered to be Major Funds. Data from the other Governmental Funds are combined into a single, aggregated presentation. Combining and individual fund data for each of these Nonmajor Governmental funds can be found on pages 59-74.

The City adopts an annual appropriated budget for its General Fund and most special revenue funds. Budgetary comparisons for the General and Major Special Revenue Funds are included in the basic financial statements. Budgetary comparisons for Nonmajor Special Revenue Funds are provided elsewhere in the report to demonstrate compliance with these budgets. The basic Governmental Fund financial statements can be found on pages 17-24.

**Proprietary Funds** – The City maintains only one type of Proprietary Fund. Enterprise Funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses Enterprise Funds to account for its water, sanitary sewer, storm water, and street light operations.

Proprietary Funds provide the same type of information as the government-wide financial statements, only in more detail. The City reports the water, sanitary sewer, and storm water funds as major funds. The street light fund is a nonmajor fund but is reported with the major funds.

The basic Proprietary Fund financial statements can be found on pages 25-27.

**Notes to Basic Financial Statements** – The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to basic financial statements are included as a component of the basic financial statements and can be found on pages 28-53.

# **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the City, assets and deferred outflows exceeded liabilities and deferred inflows by \$61,206,031 at the close of the most recent fiscal year.

A significant portion of the City's net position (68.8%) reflects its net investment in capital assets (e.g. land, land improvements, construction in progress, buildings, infrastructure, and equipment); less any related debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City's investments in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot typically be used to liquidate these liabilities.

	Governmen	tal Activities	<b>Business-Type Activities</b>	Total			
	2019	2018	2019 2018	2019 2018			
Current and other assets Capital assets Total assets	\$ 18,867,577 42,553,236 61,420,813	\$ 18,418,351 43,459,390 61,877,741	\$ 6,071,399 \$ 5,879,706 <u>6,595,530</u> <u>6,329,151</u> <u>12,666,929</u> <u>12,208,857</u>	\$ 24,938,976 \$ 24,298,057 49,148,766 49,788,541 74,087,742 74,086,598			
Deferred outflows of resources	1,989,561	2,593,479	<u>61,202</u> 83,546	2,050,763 2,677,025			
Total assets & def'd outflows	\$ 63,410,374	\$ 64,471,220	\$ 12,728,131 \$ 12,292,403	\$ 76,138,505 \$ 76,763,623			
Long-term liabilities outstanding Other liabilities Total liabilities	\$ 10,485,794 762,933 11,248,727	\$ 10,603,527 992,042 11,595,569	\$ 591,180 \$ 550,146 105,521 110,146 696,701 660,292	\$ 11,076,974 \$ 11,153,673   868,454 1,102,188   11,945,428 12,255,861			
Deferred inflows of resources	2,863,377	3,773,936	123,669 180,513	2,987,046 3,954,449			
Total liabilities & def'd inflows	\$ 14,112,104	\$ 15,369,505	\$ 820,370 \$ 840,805	\$ 14,932,474 \$ 16,210,310			
Net position Net investment in capital assets Restricted Unrestricted	\$ 35,524,808 2,828,405 10,945,057	\$ 36,010,512 3,298,426 9,792,777	\$ 6,595,530 \$ 6,329,151 	\$ 42,120,338 \$ 42,339,663   2,828,405 3,298,426   16,257,288 14,915,224			
Total net position	\$ 49,298,270	\$ 49,101,715	\$ 11,907,761 \$ 11,451,598	\$ 61,206,031 \$ 60,553,313			

#### The City's Net Position

An additional portion of the City's net position, 4.6%, represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net position \$16,257,288, may be used to meet the government's ongoing obligations to citizens and creditors.

At the end of the current fiscal year, the City is able to report positive balances in all three categories of net position, both for the government as a whole, as well as for its separate governmental and business-type activities. The same situation held true for the prior fiscal year.

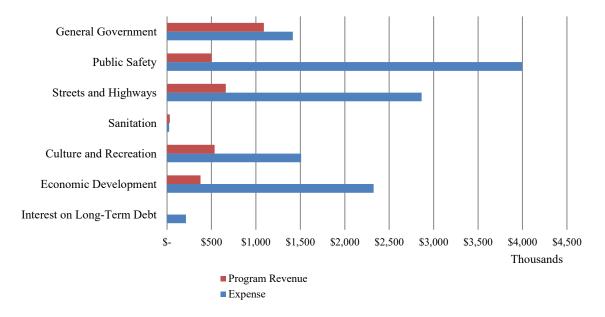
Total net position increased by \$652,718 during the current year. Significant factors contributing to the increase in net position were increased utility rates.

**Governmental Activities** – Governmental activities increased the City's net position by \$196,555. Key elements of this increase are seen in the table below.

- Charges for services increased by \$997,608 over the prior year.
- Property taxes increased by \$473,207 over the prior year.
- Unrestricted Investment Earnings increased by \$209,097 over the prior year.
- Streets and highways expense increased by \$760,777 over the prior year.
- Public safety expense increased by \$470,332 over the prior year.

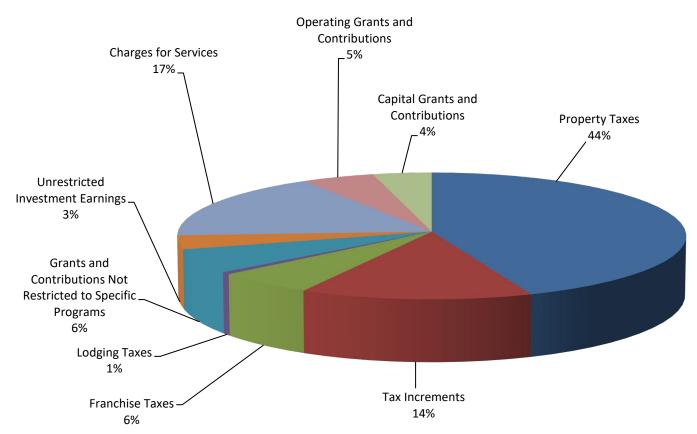
	Governmen	tal Activities	Business-T	ype Activities	Total		
	2019	2018	2019	2018	2019	2018	
Revenues							
Program revenues							
Charges for services	\$ 2,096,876	\$ 1,099,268	\$ 3,374,124	\$ 3,330,475	\$ 5,471,000	\$ 4,429,743	
Operating grants and							
contributions	606,566	526,942	1,080	3,292	607,646	530,234	
Capital grants and							
contributions	490,703	410,015	43,059	-	533,762	410,015	
General revenues							
Property taxes	5,423,885	4,950,678	-	-	5,423,885	4,950,678	
Tax increments	1,707,400	1,670,422	-	-	1,707,400	1,670,422	
Franchise taxes	735,319	799,948	-	-	735,319	799,948	
Lodging taxes	71,957	77,115	-	-	71,957	77,115	
Grants and contributions not							
restricted to specific programs	750,546	746,962	-	-	750,546	746,962	
Unrestricted investment earnings	438,096	228,999	147,951	67,720	586,047	296,719	
Total revenues	12,321,348	10,510,349	3,566,214	3,401,487	15,887,562	13,911,836	
Expenses							
General government	1,416,027	1,327,997	-	-	1,416,027	1,327,997	
Public safety	3,994,122	3,523,790	-	-	3,994,122	3,523,790	
Streets and highways	2,864,440	2,103,663	-	-	2,864,440	2,103,663	
Sanitation	24,411	27,330	-	-	24,411	27,330	
Culture and recreation	1,509,833	1,467,715	-	-	1,509,833	1,467,715	
Economic development	2,325,182	2,211,174	-	-	2,325,182	2,211,174	
Interest on long-term debt	212,833	225,377	-	-	212,833	225,377	
Water	-	-	1,005,538	996,602	1,005,538	996,602	
Sanitary sewer	-	-	1,527,841	1,492,863	1,527,841	1,492,863	
Storm water	-	-	266,924	233,995	266,924	233,995	
Streetlight			87,693	87,165	87,693	87,165	
Total expenses	12,346,848	10,887,046	2,887,996	2,810,625	15,234,844	13,697,671	
Change in net position before transfers	(25,500)	(276 607)	679 219	590,862	652,718	214,165	
before transfers	(25,500)	(376,697)	678,218	590,862	652,718	214,165	
Transfers	222,055	296,801	(222,055)	(296,801)			
Change in net position	196,555	(79,896)	456,163	294,061	652,718	214,165	
Net position – beginning	49,101,715	49,181,611	11,451,598	11,157,537	60,553,313	60,339,148	
Net position – ending	\$ 49,298,270	\$ 49,101,715	\$ 11,907,761	\$ 11,451,598	\$ 61,206,031	\$ 60,553,313	

# The City's Changes in Net Position



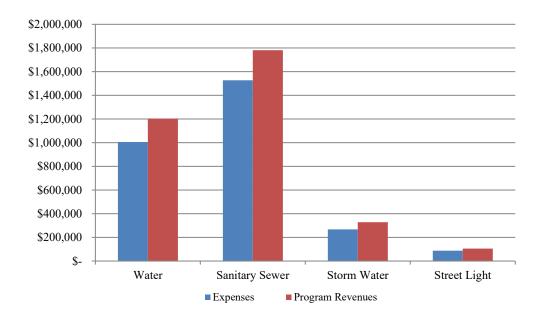
#### **Expenses and Program Revenues – Governmental Activities**



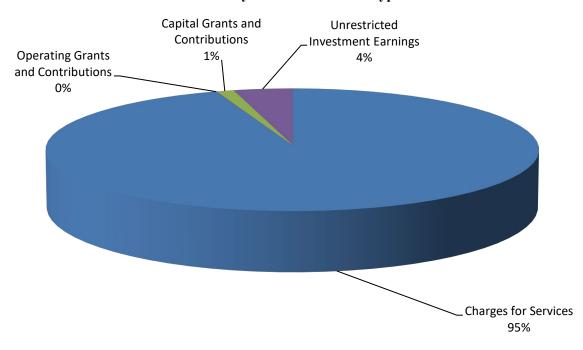


Business-Type Activities – Key factors in the business-type activities during 2019 are as follows:

- Utility rates were reviewed in conjunction with planning the 2019 fiscal year. Modest changes in the utility rate structures were necessary to offset anticipated capital activity. Overall utility revenues were modestly higher.
- Operating expenses were slightly higher overall when compared to the previous year.
- Nonoperating activities reported an increase in investment income due to increasing interest rates.
- Net transfers out of the City's Enterprise Funds decreased from the previous year as approved by City Council resolution.



# Expenses and Program Revenues – Business-Type Activities



#### **Revenues by Source – Business-Type Activities**

## FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental Funds** – The focus of the City's Governmental Funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, assigned and unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the City's Governmental Funds reported combined ending fund balances of \$18,015,922, an increase of \$622,211 in comparison with the prior year. Approximately 16.1% of this total amount, \$2,894,413, is restricted for debt service, tax increment purposes, economic development, parks and recreation, communications, public safety, and conservation. Approximately 61.0% or \$10,994,447 is assigned for future expenditures and 22.9% or \$4,127,062 is unassigned. Assigned and unassigned fund balance is available for spending at the government's discretion.

The General Fund is the chief operating fund of the City. At the end of the current fiscal year, unassigned fund balance was \$4,127,062. Due to the pattern of receipt of taxes and intergovernmental revenues mandated by the state, Minnesota cities do not receive any significant revenues in their General Funds until July of each year. The City's policy is to end the year with a fund balance equal to 35% to 50% of the subsequent years budgeted revenues and transfers or a minimum of five months expenditures and transfers. Unassigned fund balance represents 54.9% of the 2020 Budgeted General Fund revenue and transfers from other funds.

Fund balance for the City's General Fund increased by \$50,252 during the current fiscal year due to favorable revenue collections. The City had budgeted for a net decrease in fund balance of (\$250,000).

The Economic Development Authority Special Revenue Fund experienced an increase in fund balance of \$33,699 due to planned activities.

The Tax Increment Financing District No. 5 Special Revenue Fund experienced an increase in fund balance of \$20,241 due to planned activities.

The Street Improvement Fund (Capital Projects) experienced an increase in fund balance of \$404,884 as a result of a planned activities and reduced scope of a street project.

**Proprietary Funds** – The City's Proprietary Funds provide the same type of information found in the government-wide financial statements, but in more detail.

The three major Utility Funds (Water, Sanitary Sewer, and Storm Water) saw increases in total net position: the Water fund increased by \$72,232; the Sanitary Sewer fund increased by \$286,874; the Storm Water fund increased by \$78,652. Rate increases helped provide the positive results for all three funds. All three funds experienced slightly higher investment earnings as a result of higher interest rates.

# **GENERAL FUND BUDGETARY HIGHLIGHTS**

General Fund revenues exceeded the budgeted amount by \$590,027 as a result of higher than expected licenses and permits, intergovernmental revenues, and investment earnings. Total expenditures were over budget and resulted in a variance of \$177,775 due to higher legal expenses, additional personnel costs for overtime, and retirement severance. The Advisory Commissions functions exceeded budgeted amounts due to increased legal expenses. The Elections function exceeded budgeted amounts due to increased equipment maintenance costs. The Finance function exceeded budget amounts due to higher personnel costs. Central services exceeded budget amounts due to higher legal and training costs. The Government Building function exceeded the budgeted amounts due to increased maintenance costs. The Miscellaneous and contingency function exceeded budget amounts due to adding additional mental health services. The Police function exceeded the budgeted amount due to higher overtime costs, retirement severance, and higher insurance deductible payments. The Fire function exceeded budgeted amounts due to higher dispatch and inspection costs. The Streets function exceeded budgeted amounts due to higher snow removal costs. The Recreation function exceeded budgeted amounts due to adding additional programing for seniors. The Convention and Visitors Bureau function exceeded budgeted amounts due to higher hotel activity. The Debt Service interest function exceeded budgeted amounts due to a change in the fire allocation formula. Transfers out exceeded the budget as a result of the City Council authorizing an additional transfer to the Vehicle and Equipment Capital Projects fund and the Special Projects Capital Projects fund at year end.

# CAPITAL AND DEBT ADMINISTRATION

**Capital Assets** – The City's investment in capital assets for its governmental and business-type activities as of December 31, 2019 was \$49,148,766 (net of accumulated depreciation). This investment in capital assets includes land, land improvements, buildings, infrastructure, equipment, and construction in progress. The total decrease in capital assets for the current year was 1.3%. This was comprised primarily of depreciation.

Major capital asset events during the current fiscal year included the following:

- Police office remodel.
- Woodale Drive street project.
- Replacement of Police cars, Parks equipment, and Public Works vehicles.
- Silver View Park parking lot mill and overlay.
- City Hall park and splash pad construction.

	Government	al Activities	Business-Ty	pe Activities	Total		
	2019	2018	2019	2018	2019	2018	
Land	\$ 642,416	\$ 642,416	\$ 10,851	\$ 10,851	\$ 653,267	\$ 653,267	
Land improvements	132,961	132,961	-	-	132,961	132,961	
Buildings	18,309,546	18,309,546	5,024,470	5,024,470	23,334,016	23,334,016	
Infrastructure	41,424,898	40,738,402	12,547,691	12,547,691	53,972,589	53,286,093	
Equipment	6,690,487	6,244,278	2,917,612	2,735,214	9,608,099	8,979,492	
Construction in progress	917,640	318,776	484,981	35,910	1,402,621	354,686	
Total capital assets	68,117,948	66,386,379	20,985,605	20,354,136	89,103,553	86,740,515	
Accumulated depreciation	(25,564,712)	(22,926,989)	(14,390,075)	(14,024,985)	(39,954,787)	(36,951,974)	
Total capital assets - net	\$ 42,553,236	\$ 43,459,390	\$ 6,595,530	\$ 6,329,151	\$ 49,148,766	\$ 49,788,541	

# The City's Capital Assets (Net of Depreciation)

Additional information on the City's capital assets can be found on pages 40-41.

**Long-Term Debt** – At the end of the current year, the City had total bonded debt and certificates outstanding of 6,528,158 and this is backed by the full faith and credit of the City. The remainder of long-term obligations is comprised of a capital lease.

#### The City's Outstanding Debt

	<b>Governmental Activities</b>			<b>Business-type Activities</b>			Total				
	 2019		2018		2019		2018		2019		2018
General obligation bonds G.O. fire equipment certificates	\$ 6,274,377 253,781	\$	6,568,762 318,189	\$	_	\$	_	\$	6,274,377 253,781	\$	6,568,762 318,189
Capital lease	 500,270		561,927		59,456		66,805		559,726		628,732
Total	\$ 7,028,428	\$	7,448,878	\$	59,456	\$	66,805	\$	7,087,884	\$	7,515,683

Debt excluding leases decreased by \$358,793, or 5.2% during the current year as a result of debt service.

State statutes limit the amount of general obligation debt a governmental entity may issue to 3% of its total estimated market value. The current debt limitation for the City is \$34,979,208, which is significantly in excess of the City's outstanding general obligation debt.

Additional information on the City's long-term debt can be found in the notes to basic financial statements on pages 43-45.

# ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

- The unemployment rate for Ramsey County (which includes the City) is 2.9%, which is a modest change from the rate of 2.7% a year ago. This rate compares favorably to the national rate of 3.5%.
- Inflationary trends in the region compare favorably to national indices.
- Home foreclosures are average to below average for the region.
- The U.S. Federal government, the State of Minnesota, County, and Municipal governments have been working together to address the corona virus pandemic in an effort to flatten the demand on the healthcare system. This will have an unknown negative impact on the economy. The state began the legislative session with a current surplus and a budget reserve at the statutory level. It is unknown at this time if the City will see a reduction in anticipated aid payments in the next state budget cycle. The City prepared the 2020 budget at 90% of certified state aid and thus any reduction will not have as adverse an impact on the City.

All of these factors were considered in preparing the City's budget for the 2020 fiscal year.

Utility rate studies are prepared for each of the City's four utilities every year. Water, Sanitary Sewer and Storm Water rates will increase for 2020. Street Light rates will remain the same as fiscal 2018.

# **REQUESTS FOR INFORMATION**

This financial report is designed to provide a general overview of the City's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Office of the Finance Director, 2401 Mounds View Boulevard, City of Mounds View, Minnesota 55112-1429.

# BASIC FINANCIAL STATEMENTS

#### Statement of Net Position December 31, 2019

		overnmental Activities	B	usiness-Type Activities	Total	
Assets						
Cash and temporary investments	\$	16,745,016	\$	5,121,051	\$	21,866,067
Receivables						
Accounts		188,276		839,341		1,027,617
Intergovernmental		87,301		999		88,300
Delinquent taxes		39,772		-		39,772
Special assessments		117,083		110,008		227,091
Notes		13,032		-		13,032
Land held for resale		1,677,097		-		1,677,097
Capital assets not being depreciated						
Land		642,416		10,851		653,267
Land improvements		132,961		-		132,961
Construction in progress		917,640		484,981		1,402,621
Capital assets being depreciated						
Buildings		18,309,546		5,024,470		23,334,016
Infrastructure		41,424,898		12,547,691		53,972,589
Equipment		6,690,487		2,917,612		9,608,099
Less accumulated depreciation		(25,564,712)		(14,390,075)		(39,954,787)
Total capital assets, net of depreciation		42,553,236		6,595,530		49,148,766
Total assets		61,420,813		12,666,929		74,087,742
Deferred outflows of resources						
Pension plan deferments - PERA		1,989,561		61,202		2,050,763
Total assets and deferred outflows	\$	63,410,374	\$	12,728,131	\$	76,138,505
Liabilities						
Accounts/contracts payable	\$	161,789	\$	22,462	\$	184,251
Accrued wages and benefits	+	221,493	*	37,196	*	258,689
Due to other governments		153,093		2,272		155,365
Unearned revenue		65,462		-		65,462
Deposits payable		92,963		43,591		136,554
Accrued interest payable		68,133		-		68,133
Noncurrent liabilities		,				,
Due within one year		567,909		24,541		592,450
Due in more than one year		9,917,885		566,639		10,484,524
Total noncurrent liabilities		10,485,794		591,180		11,076,974
Total liabilities		11,248,727		696,701		11,945,428
Deferred inflows of resources						
Pension plan deferments - PERA		2,863,377		123,669		2,987,046
Net position						
Net investment in capital assets		35,524,808		6,595,530		42,120,338
Restricted for						
Debt service		282,350		-		282,350
Tax increment		1,567,339		-		1,567,339
Economic development		478,571		-		478,571
Parks and recreation		308,183		-		308,183
Communications		150,341		-		150,341
Public safety		12,688		-		12,688
Conservation		28,933		-		28,933
Unrestricted		10,945,057		5,312,231		16,257,288
Total net position		49,298,270		11,907,761		61,206,031
Total liabilities, deferred inflows, and net position	\$	63,410,374	\$	12,728,131	\$	76,138,505

#### Statement of Activities Year Ended December 31, 2019

		1	Program Revenu	es	Net (Expense) Revenue			
		Operating Capita			and Changes in Net Position			
		<b>Charges</b> for	Grants and	Grants and	Governmental	Business-Type		
Functions/Programs	Expenses	Services	Contributions	Contributions	Activities	Activities	Total	
Governmental activities								
General government	\$ 1,416,027	\$ 1,090,374	\$ -	\$ -	\$ (325,653)	\$ -	\$ (325,653)	
Public safety	3,994,122	83,619	416,547	_	(3,493,956)	_	(3,493,956)	
Streets and highways	2,864,440	35,331	135,960	490,703	(2,202,446)	_	(2,202,446)	
Sanitation	24,411	_	31,059		6,648	_	6,648	
Culture and recreation	1,509,833	511,447	23,000	_	(975,386)	_	(975,386)	
Economic development	2,325,182	376,105	, _	_	(1,949,077)	_	(1,949,077)	
Interest on long-term debt	212,833				(212,833)		(212,833)	
Total governmental								
activities	12,346,848	2,096,876	606,566	490,703	(9,152,703)	_	(9,152,703)	
Business-type activities								
Water	1,005,538	1,203,410	478	_	_	198,350	198,350	
Sanitary sewer	1,527,841	1,738,097	447	43,059	_	253,762	253,762	
Storm water	266,924	327,750	155	_	_	60,981	60,981	
Street light	87,693	104,867				17,174	17,174	
Total business-type								
activities	2,887,996	3,374,124	1,080	43,059		530,267	530,267	
Total government	\$ 15,234,844	\$ 5,471,000	\$ 607,646	\$ 533,762	(9,152,703)	530,267	(8,622,436)	
	General revenues							
	Property taxes				5,423,885	-	5,423,885	
	Tax increment	s			1,707,400	-	1,707,400	
	Franchise taxe	s			735,319	-	735,319	
	Lodging taxes				71,957	-	71,957	
			stricted to specific	programs	750,546	-	750,546	
		nvestment earning	gs		438,096	147,951	586,047	
	Transfers				222,055	(222,055)		
	Total	general revenues	and transfers		9,349,258	(74,104)	9,275,154	
	Chan	ge in net positior	I		196,555	456,163	652,718	
	Net position – be	ginning			49,101,715	11,451,598	60,553,313	
	Net position – en	ding			\$ 49,298,270	\$ 11,907,761	\$ 61,206,031	

#### Balance Sheet Governmental Funds December 31, 2019

	General	Economic Development Authority Special Revenue	Tax Increment Financing District No. 5 Special Revenue	Street Improvement Capital Projects	Other Governmental	Total
Assets						
Cash and temporary investments	\$ 9,896,287	\$ 184,166	\$ 869,475	\$ 919,308	\$ 4,875,780	\$ 16,745,016
Receivables						
Accounts	42,752	17,069	-	28,572	99,883	188,276
Intergovernmental	64,999	899	-	2,680	18,723	87,301
Delinquent taxes	37,667	37	-	-	2,068	39,772
Special assessments	5,769	-	-	110,800	514	117,083
Notes	-	13,032	-	-	-	13,032
Due from other funds	-	-	-	1,400,000	-	1,400,000
Land held for resale		1,677,097				1,677,097
Total assets	\$ 10,047,474	\$ 1,892,300	\$ 869,475	\$ 2,461,360	\$ 4,996,968	\$ 20,267,577
Liabilities, Deferred Inflows, and Fund Bal	ances					
Liabilities						
Accounts/contracts payable	\$ 42,696	\$ 3,964	\$ -	\$ 55,017	\$ 60,112	\$ 161,789
Accrued wages and benefits	213,246	5,603	-	-	2,644	221,493
Due to other funds	-	1,400,000	-	-	-	1,400,000
Due to other governments	18,179	-	-	132,637	2,277	153,093
Unearned revenue	65,462	-	-	-	-	65,462
Deposits payable	73,669	4,162		15,132		92,963
Total liabilities	413,252	1,413,729	-	202,786	65,033	2,094,800
Deferred inflows of resources						
Unavailable revenue - taxes	37,667	37	-	-	2,068	39,772
Unavailable revenue - assessments	5,769	-		110,800	514	117,083
Total deferred inflows of resources	43,436	37	-	110,800	2,582	156,855
Fund balances						
Restricted for					249 205	249 205
Debt service	-	-	-	-	348,395	348,395
Tax increment	-	-	869,475	-	697,864	1,567,339
Economic development Parks and recreation	-	478,534	-	-	- 308,183	478,534 308,183
Communications	-	-	-	-	,	,
Public safety	-	-	-	-	150,341 12,688	150,341 12,688
Conservation	-	-	-	-		28,933
Assigned to	-	-	-	-	28,933	26,955
Levy reduction	5,217,724					5,217,724
Balance subsequent budget	246,000	-	-	-	-	246,000
Street reconstruction	240,000	-	-	2,147,774	-	2,147,774
Other capital projects	-	-	-	2,147,774	3,382,949	3,382,949
Unassigned	4,127,062	-	-	-	5,562,949	4,127,062
Total fund balances	9,590,786	478,534	869,475	2,147,774	4,929,353	18,015,922
	2,320,780	+70,55+	JUD, 7J	2,177,774	т,727,555	10,015,722
Total liabilities, deferred inflows, and fund balances	\$ 10,047,474	\$ 1,892,300	\$ 869,475	\$ 2,461,360	\$ 4,996,968	\$ 20,267,577

#### Reconciliation of the Balance Sheet to the Statement of Net Position Governmental Funds December 31, 2019

Amounts reported for governmental activities in the Statement of Net Position are different because:

Total fund balances - governmental funds	\$ 18,015,922
Amounts reported for governmental activities in the Statement of Net Position are different because capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.	42,553,236
resources and, mererore, are not reported in the runds.	42,333,230
Other long-term assets are not available to pay for current period expenditures and thus, are deferred inflows in the funds.	156,855
Long-term liabilities are included in net position, but are excluded from fund balances until due and payable.	
General Obligation bonds and certificates	(6,528,158)
Capital lease payable	(500,270)
Net pension liability - PERA	(2,972,538)
Compensated absences	(484,828)
Accrued interest payable	(68,133)
The recognition of certain revenues and expenses/expenditures differ between the	
full accrual governmental activities financial statements and the modified accrual	
governmental fund financial statements.	
Deferred outflows - PERA	1,989,561
Deferred inflows - PERA	 (2,863,377)
Net position of governmental activities	\$ 49,298,270

#### Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds Year Ended December 31, 2019

	General	Economic Development Authority Special Revenue	Tax Increment Financing District No. 5 Special Revenue	Street Improvement Capital Projects	Other Governmental	Total
P						
Revenues						
Taxes	¢ 4707 222	¢ 02.170	¢	¢ 120.005	¢ 415.101	¢ 5 425 250
Property	\$ 4,787,323	\$ 93,170	\$ -	\$ 139,665	\$ 415,101	\$ 5,435,259
Tax increment	-	-	1,707,400	-	-	1,707,400
Franchise	308,835	-	-	308,835	117,649	735,319
Lodging	71,957	—	-	-	-	71,957
Special assessments	5,788	-	-	17,017	1,371	24,176
Licenses and permits	348,201	-	-	-	-	348,201
Intergovernmental	1,303,053	-	-	407,880	54,059	1,764,992
Charges for services	38,007	-	-	-	371,794	409,801
Fines and forfeits	46,098	-	-	-	20,312	66,410
Investment earnings	316,381	309	8,175	60,850	52,381	438,096
Miscellaneous	317,709	1,654			976,120	1,295,483
Total revenues	7,543,352	95,133	1,715,575	934,247	2,008,787	12,297,094
Expenditures Current						
General government	1,184,784	_	_	_	11,592	1,196,376
Public safety	3,793,551	_	_	_	54,007	3,847,558
Streets and highways	726,767			236,423	27,916	991,106
Sanitation		_	_	250,425	24,396	24,396
Culture and recreation	512,554	—	—	—	598,794	1,111,348
	,	196,997	1,609,771	_		
Economic development	507,131	190,997	1,009,771	—	-	2,313,899
Debt service	152 252				2(7.109	420 450
Principal	153,252	-	-	—	267,198	420,450
Interest	37,355	-	-	-	178,291	215,646
Capital outlay					(2.0.10	(2.0.40
General government	-	-	-	—	62,048	62,048
Public safety	59,761	-	-	-	317,788	377,549
Streets and highways	-	-	-	292,940	454,311	747,251
Culture and recreation					589,311	589,311
Total expenditures	6,975,155	196,997	1,609,771	529,363	2,585,652	11,896,938
Excess (deficiency) of revenu- over (under) expenditures	es 568,197	(101,864)	105,804	404,884	(576,865)	400,156
Other financing sources (uses)						
Transfers in	172,055	135,563	_	_	790,000	1,097,618
Transfers out	(690,000)		(85,563)	_	(100,000)	(875,563)
	(11,1)		(**)***)		(,	
Total other financing						
sources (uses)	(517,945)	135,563	(85,563)	_	690,000	222,055
~ /			(,,-)			,
Net change in fund balance	50,252	33,699	20,241	404,884	113,135	622,211
Fund balances - beginning	9,540,534	444,835	849,234	1,742,890	4,816,218	17,393,711
Fund balances – ending	\$ 9,590,786	\$ 478,534	\$ 869,475	\$ 2,147,774	\$ 4,929,353	\$ 18,015,922

## Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances to the Statement of Activities Governmental Funds Year Ended December 31, 2019

Amounts reported for governmental activities in the Statement of Activities are different because:	
Net change in fund balances – total Governmental Funds	\$ 622,211
Governmental Funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. Capital outlays Depreciation expense	1,776,159 (2,653,329)
Net effect of various disposal transactions involving capital assets	(2,033,329) (28,984)
Repayment of long-term debt does not affect the change in net position. However, it reduces fund balances.	420,450
Changes in bond interest payable	2,813
Changes in compensated absences	(49,603)
Certain expenses are included in the change in net position, but do not require the use of current funds, and are not included in the change in fund balances. PERA	53,527
Certain revenues are included in the change in net position, but are excluded from the change in fund balances until they are available to liquidate liabilities of the current period.	
Delinquent taxes	(11,301)
Special assessments	 64,612
Changes in net position of governmental activities	\$ 196,555

### Statement of Revenues, Expenditures, and Changes in Fund Balances Budget and Actual General Fund Year Ended December 31, 2019

	<b>Budgeted</b> Amounts		Actual	Variance with
	Original	Final	Amounts	<b>Final Budget</b>
Revenues				
Taxes				
Property	\$ 4,788,230	\$ 4,788,230	\$ 4,787,323	\$ (907)
Franchise	295,000	295,000	308,835	13,835
Lodging	65,000	65,000	71,957	6,957
Special assessments	3,000	3,000	5,788	2,788
Licenses and permits	183,372	183,372	348,201	164,829
Intergovernmental	1,163,014	1,163,014	1,303,053	140,039
Charges for services	16,625	16,625	38,007	21,382
Fines and forfeits	33,000	33,000	46,098	13,098
Investment earnings	115,000	115,000	316,381	201,381
Miscellaneous	291,084	291,084	317,709	26,625
Total revenues	6,953,325	6,953,325	7,543,352	590,027
Expenditures				
Current				
General government				
Mayor and City Council	60,752	60,752	58,013	2,739
Advisory commissions	19,500	19,500	39,379	(19,879)
Administration	309,655	309,655	305,115	4,540
Elections	26,832	26,832	26,954	(122)
Finance	274,169	274,169	274,866	(697)
Central services	280,773	280,773	298,123	(17,350)
Government buildings	137,834	137,834	143,343	(5,509)
Miscellaneous and contingency	32,829	32,829	38,991	(6,162)
Total general government	1,142,344	1,142,344	1,184,784	(42,440)
Public safety				
Police	3,148,099	3,148,099	3,325,569	(177,470)
Fire	458,501	458,501	467,982	(9,481)
Total public safety	3,606,600	3,606,600	3,793,551	(186,951)
Streets and highways				
Public works administration	156,637	156,637	153,708	2,929
Streets	449,904	449,904	459,678	(9,774)
Vehicle maintenance	122,604	122,604	113,381	9,223
Total streets and highways	729,145	729,145	726,767	2,378
Culture and recreation				
Parks	358,750	358,750	342,429	16,321
Recreation	122,042	122,042	125,940	(3,898)
Forestry	49,188	49,188	44,185	5,003
Total culture and recreation	529,980	529,980	512,554	17,426
i otar culture and recreation	527,780	527,700	512,554	17,720

The notes to the financial statements are an integral part of this statement.

(continued)

### Statement of Revenues, Expenditures, and Changes in Fund Balances Budget and Actual General Fund Year Ended December 31, 2019

	<b>Budgeted Amounts</b>		Actual	Variance with
	Original	Final	Amounts	<b>Final Budget</b>
Expenditures (continued)				
Current (continued)				
Economic development Community development	477,189	477,189	441,676	35,513
Convention and visitors bureau	61,750	61,750	65,455	(3,705)
Total economic development	538,939	538,939	507,131	31,808
i otal ceonomie development	556,757	550,757	507,151	51,000
Total current expenditures	6,547,008	6,547,008	6,724,787	(177,779)
Debt service				
Principal	162,725	162,725	153,252	9,473
Interest	27,886	27,886	37,355	(9,469)
Total debt service	190,611	190,611	190,607	4
Capital outlay				
Public safety	59,761	59,761	59,761	
Total expenditures	6,797,380	6,797,380	6,975,155	(177,775)
Excess (deficiency) of revenues				
over (under) expenditures	155,945	155,945	568,197	412,252
Other financing sources (uses)				
Transfers in	195,055	195,055	172,055	(23,000)
Transfers out	(601,000)	(601,000)	(690,000)	(89,000)
Total other financing sources (uses)	(405,945)	(405,945)	(517,945)	(112,000)
Net change in fund balance	(250,000)	(250,000)	50,252	300,252
Fund balance – beginning	9,540,534	9,540,534	9,540,534	
Fund balance – ending	\$ 9,290,534	\$ 9,290,534	\$ 9,590,786	\$ 300,252

### Statement of Revenues, Expenditures, and Changes in Fund Balances Budget and Actual Economic Development Authority Special Revenue Year Ended December 31, 2019

	Budgeted Amounts			Actual		Variance with		
	(	Driginal		Final	Amounts		Fina	al Budget
Revenues Taxes								
Property	\$	100,000	\$	100,000	\$	93,170	\$	(6,830)
Investment earnings	φ	100,000	φ	100,000	φ	309	φ	309
Miscellaneous		_		_		1,654		1,654
Total revenues		100,000		100,000		95,133		(4,867)
Expenditures								
Current								
Economic development								
Community development		297,787		297,787		196,997		100,790
Excess (deficiency) of revenues over (under) expenditures		(197,787)		(197,787)		(101,864)		95,923
Other financing sources								
Transfers in		135,563		135,563		135,563		
Net change in fund balance		(62,224)		(62,224)		33,699		95,923
Fund balance – beginning		444,835		444,835		444,835		
Fund balance – ending	\$	382,611	\$	382,611	\$	478,534	\$	95,923

### Statement of Revenues, Expenditures, and Changes in Fund Balances Budget and Actual Tax Increment Financing District No. 5 Special Revenue Fund Year Ended December 31, 2019

	Budgeted	Amounts	Actual	Variance with	
	Original	Final	Amounts	Final Budget	
Revenues Taxes					
Tax increment	\$ 1,711,275	\$ 1,711,275	\$ 1,707,400	\$ (3,875)	
Investment earnings	3,000	3,000	8,175	5,175	
Total revenues	1,714,275	1,714,275	1,715,575	1,300	
Expenditures					
Current					
Economic development					
Community development	1,611,824	1,611,824	1,609,771	2,053	
Excess (deficiency) of revenues over (under) expenditures	102,451	102,451	105,804	3,353	
Other financing sources (uses)		(05.5(2))			
Transfers out	(85,563)	(85,563)	(85,563)		
Net change in fund balance	16,888	16,888	20,241	3,353	
Fund balance – beginning	849,234	849,234	849,234		
Fund balance – ending	\$ 866,122	\$ 866,122	\$ 869,475	\$ 3,353	

#### Statement of Net Position Proprietary Funds December 31, 2019

	Business-Type Activities – Enterprise Funds					
	Water	Sanitary Sewer	Storm Water	Non-major Street Light	Totals	
Assets						
Current assets						
Cash and temporary investments	\$ 676,292	\$ 2,296,408	\$ 2,006,378	\$ 141,973	\$ 5,121,051	
Receivables						
Accounts	267,876	459,008	84,462	27,995	839,341	
Intergovernmental	999	-	-	-	999	
Special assessments	99,217	10,791		-	110,008	
Total current assets	1,044,384	2,766,207	2,090,840	169,968	6,071,399	
Noncurrent assets						
Capital assets						
Land	7,596	3,255	-	-	10,851	
Buildings	4,903,531	120,939	-	-	5,024,470	
Infrastructure	4,423,376	6,616,011	1,508,304	-	12,547,691	
Equipment	1,694,846	886,795	335,971	-	2,917,612	
Construction in progress	367,321	81,750	35,910	-	484,981	
Less accumulated depreciation	(7,927,964)	(5,902,726)	(559,385)	-	(14,390,075)	
Total capital assets (net)	3,468,706	1,806,024	1,320,800		6,595,530	
Total assets	4,513,090	4,572,231	3,411,640	169,968	12,666,929	
Deferred Outflows of Resources						
Pension plan deferments - PERA	27,091	25,320	8,791		61,202	
Total assets and deferred outflows or resources	\$ 4,540,181	\$ 4,597,551	\$ 3,420,431	\$ 169,968	\$ 12,728,131	
Liabilities						
Current liabilities						
Accounts/contracts payable	\$ 8,946	\$ 1,219	\$ 12,297	\$ -	\$ 22,462	
Accrued wages and benefits	16,802	14,076	5,840	478	37,196	
Compensated absences	8,914	5,262	2,555	238	16,969	
Due to other governments	1,646	7	7	612	2,272	
Lease payable	-	-	-	7,572	7,572	
Deposits payable	35,591	8,000		-	43,591	
Total current liabilities	71,899	28,564	20,699	8,900	130,062	
Noncurrent liabilities						
Lease payable	-	-	-	51,884	51,884	
Net pension liability	205,319	191,898	66,629	-	463,846	
Compensated absences	26,742	15,787	7,665	715	50,909	
Total noncurrent liabilities	232,061	207,685	74,294	52,599	566,639	
Total liabilities	303,960	236,249	94,993	61,499	696,701	
Deferred Inflows of Resources						
Pension plan deferments - PERA	54,742	51,163	17,764	-	123,669	
Net position						
Investment in capital assets	3,468,706	1,806,024	1,320,800	-	6,595,530	
Unrestricted	712,773	2,504,115	1,986,874	108,469	5,312,231	
Total net position	4,181,479	4,310,139	3,307,674	108,469	11,907,761	
*						
Total liabilities, deferred inflows of resources, and net position	\$ 4,540,181	\$ 4,597,551	\$ 3,420,431	\$ 169,968	\$ 12,728,131	

### Statement of Revenues, Expenses, and Changes in Fund Net Position Proprietary Funds Year Ended December 31, 2019

	<b>Business-Type Activities – Enterprise Funds</b>				
	Water	Sanitary Sewer	Storm Water	Non-major Street Light	Totals
Operating revenues					
Sales/user fees	\$ 1,124,866	\$ 1,736,097	\$ 317,034	\$ 104,867	\$ 3,282,864
Meter charges	3,675	-	-	-	3,675
Connection charges	72,650	2,000	10,716	-	85,366
Intergovernmental					
State pension contribution	478	447	155	-	1,080
Other income	2,219	-	-	-	2,219
Total operating revenues	1,203,888	1,738,544	327,905	104,867	3,375,204
Operating expenses					
Personal services	401,656	343,398	128,546	9,445	883,045
Supplies	57,107	23,926	15,175	-	96,208
Contractual services	316,092	70,683	86,637	76,346	549,758
Disposal charges	-	991,993	-	-	991,993
Depreciation	230,683	97,841	36,566	-	365,090
Total operating expenses	1,005,538	1,527,841	266,924	85,791	2,886,094
Operating income	198,350	210,703	60,981	19,076	489,110
Nonoperating revenues (expenses)					
Investment income	21,328	65,558	56,980	4,085	147,951
Interest expense	-	-	-	(1,902)	(1,902)
Total nonoperating					· · · · · · · · · · · · · · · · · · ·
revenues (expenses)	21,328	65,558	56,980	2,183	146,049
Income before contributions					
and transfers	219,678	276,261	117,961	21,259	635,159
Contributions	-	43,059	-	-	43,059
Transfer in	-	100,000	-	-	100,000
Transfer out	(147,446)	(132,446)	(39,309)	(2,854)	(322,055)
Change in net position	72,232	286,874	78,652	18,405	456,163
Net position – beginning	4,109,247	4,023,265	3,229,022	90,064	11,451,598
Total net position - ending	\$ 4,181,479	\$ 4,310,139	\$ 3,307,674	\$ 108,469	\$ 11,907,761

#### Statement of Cash Flows Proprietary Funds Year Ended December 31, 2019

	Business-Type Activities – Enterprise Funds					
			•	Non-major		
		Sanitary	Storm	Street		
	Water	Sewer	Water	Light	Totals	
Cash flows from operating activities						
Receipts from customers and users	\$ 1,228,258	\$ 1,724,837	\$ 320,374	\$ 104,621	\$ 3,378,090	
Payments to employees	(389,158)	(336,125)	(126,705)	(9,265)	(861,253)	
Payments to suppliers	(57,107)	(23,926)	(15,175)	-	(96,208)	
Payments to contractors	(328,175)	(1,070,123)	(74,455)	(81,532)	(1,554,285)	
Net cash flows from operating activities	453,818	294,663	104,039	13,824	866,344	
Cash flows from noncapital financing activities						
Transfers from other funds	-	100,000	-	_	100,000	
Transfers to other funds	(147,446)	(132,446)	(39,309)	(2,854)	(322,055)	
Principal paid on lease	-		-	(7,349)	(7,349)	
Interest paid on lease	-	-	-	(1,902)	(1,902)	
Net cash flows from noncapital financing activities	(147,446)	(32,446)	(39,309)	(12,105)	(231,306)	
Cash flows from capital and related financing activities						
Contributions	_	43.059	_	_	43,059	
Purchases of capital assets		(182,398)	_	_	(182,398)	
Acquisition and construction of capital assets	(367,321)	(81,750)	_	_	(449,071)	
Net cash flows from capital and	(507,521)	(01,750)		·	(44),071)	
related financing activities	(367,321)	(221,089)	-	_	(588,410)	
-	(2 0 7 , 2 2 7 )				(100,110)	
Cash flows from investing activities						
Change in fair value of investments	4,829	16,849	14,735	1,047	37,460	
Interest received	16,499	48,709	42,245	3,038	110,491	
Net cash flows from investing activities	21,328	65,558	56,980	4,085	147,951	
Net change in cash and cash equivalents	(39,621)	106,686	121,710	5,804	194,579	
Cash and temporary investments, January 1	715,913	2,189,722	1,884,668	136,169	4,926,472	
Cash and temporary investments, December 31	\$ 676,292	\$ 2,296,408	\$ 2,006,378	\$ 141,973	\$ 5,121,051	
Reconciliation of operating income to net cash						
flows from operating activities						
Operating income	\$ 198,350	\$ 210,703	\$ 60,981	\$ 19,076	\$ 489,110	
Adjustments to reconcile operating income to net						
cash flows from operating activities						
Depreciation expense	230,683	97,841	36,566	-	365,090	
(Increase) decrease in accounts receivable	21,154	(15,056)	(7,531)	(246)	(1,679)	
(Increase) decrease in intergovernmental receivables	(546)	-	-	-	(546)	
(Increase) decrease in special assessments receivable	3,762	1,349	-	-	5,111	
(Increase) decrease in deferred outflows	9,891	9,149	3,304	-	22,344	
Increase (decrease) in accounts/contracts payable	(7,046)	(7,447)	12,182	(5,798)	(8,109)	
Increase (decrease) in wages and benefits payable	4,159	2,182	1,419	149	7,909	
Increase (decrease) in compensated absences	8,623	5,437	359	31	14,450	
Increase (decrease) in net pension liability	14,990	14,022	4,921	-	33,933	
Increase (decrease) in due to other governments	(977)	-	-	612	(365)	
Increase (decrease) in deposits payable	(4,060)	-	-	-	(4,060)	
Increase (decrease) in deferred inflows	(25,165)	(23,517)	(8,162)	-	(56,844)	
Total adjustments	255,468	83,960	43,058	(5,252)	377,234	
Net cash flows from operating activities	\$ 453,818	\$ 294,663	\$ 104,039	\$ 13,824	\$ 866,344	

Notes to Basic Financial Statements Year Ended December 31, 2019

## NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

## A. Reporting Entity

The City of Mounds View, Minnesota (the City) is a municipal corporation that operates under a Home Rule Charter adopted on October 11, 1979. The City is governed by a Mayor/City Council form of government. The Mayor and City Council are elected on an at-large basis with the Mayor serving two year terms and the City Council serving four year terms.

The financial statements present the City and its component units. The City includes all funds, organizations, institutions, agencies, departments, and offices that are not legally separate. Component units are legally separate organizations for which the elected officials of the City are financially accountable and are included within the basic financial statements of the City because of their operational or financial relationship with the City.

The City is considered financially accountable for a component unit if it appoints a voting majority of the organization's governing body and is able to impose its will on the organization by significantly influencing the programs, projects, activities, or level of services performed or provided by the organization, or if there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the City.

As a result of applying the component unit definition criteria above, it has been determined that the City has one component unit.

## **Blended Component Unit**

**Economic Development Authority (EDA)** – The EDA was created to carry out housing and economic development activities within the City. The governing board is the City Council. The City Council also approves tax levies and directs the activities of the EDA's management. Various city employees, such as the City Administrator, Finance Director, and the City's Attorney perform key management functions for the EDA. The EDA's activity is reported as the Economic Development Authority Special Revenue Fund. The EDA does not issue a separate report.

## **Joint Powers Organizations**

**Spring Lake Park – Blaine – Mounds View Fire Department** – The City has joined with the cities of Blaine and Spring Lake Park to cooperatively provide fire protection services to their residents. This is provided by the Spring Lake Park – Blaine – Mounds View Fire Department (the Fire Department), a private nonprofit Internal Revenue Code Section 501c (3) organization. The service territory is generally comprised of the cities of Spring Lake Park, Blaine, and Mounds View.

The three cities agreed upon several significant provisions in their agreement dated December 11, 1990:

a. The Fire Department is governed by its own Board of Directors. Directors are appointed by each city and from the Fire Department.

- b. Operation, maintenance, and debt service costs are shared based upon a formula. One half of the formula is the relative assessed value of each city. The other half is the three year average of fire calls within each city. The City's share of the formula is 16.373% in 2019 and will be 15.998% in 2020.
- c. The city of Blaine issued \$4,900,000 G.O. Capital Improvement Refunding Bonds, Series 2013A on December 1, 2013 to refund the G.O. Capital Improvement Bonds, Series 2005A. They also issued \$1,070,000 of G.O. Equipment Certificates of Indebtedness, Series 2018A on June 28, 2018 to purchase a ladder truck and related equipment.
- d. The city of Spring Lake Park issued \$1,090,000 G.O. Equipment Certificates of Indebtedness, Series 2017A on March 21, 2017 to purchase certain pieces of fire equipment including a ladder truck.
- e. Each city has a non-measureable equity interest in the property that is held in the city of Blaine's name.

The City's share of operating costs were \$467,982, capital costs were \$59,761 and debt service costs were \$166,112 during 2019. These costs were recorded as expenditures in the General Fund.

The Fire Department and its relief association issue financial reports which are available at Mounds View city offices or at the Fire Department, 1710 Highway 10, Spring Lake Park, MN 55432.

## **B.** Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e. Statement of Net Position and Statement of Activities) report information on all activities of the primary government and its component units. Government activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include charges to customer or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment; and grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for Governmental Funds and Proprietary Funds. Major Individual Governmental Funds and Major Individual Enterprise Funds are reported as separate columns in the fund financial statements. All remaining funds are aggregated and reported as nonmajor funds as a separate column in the fund financial statements.

## C. Measurement Focus, Basis of Accounting, and Basis of Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the Proprietary Fund statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Government Fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay the liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, pensions, and claims and judgments, are recorded only when payment is due.

Property taxes, franchise taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the City.

The City reports the following Major Governmental Funds:

**General Fund** – The General Fund is the City's primary operating fund. It accounts for all financial resources of the general government except those required to be accounted for in another fund.

**Economic Development Authority Special Revenue Fund** – accounts for the activity of the Economic Development Authority.

**Tax Increment Financing District No. 5 Special Revenue Fund** – The Tax Increment Financing District No. 5 Special Revenue Fund accounts for tax increments collected from properties within the district that are used to retire the developer note.

**Street Improvement Capital Projects Fund** – This fund is used to account for the construction and major repair of City streets as part of the City's street improvement program.

The City reports the following Major Proprietary Funds:

**Water Fund** – The Water Fund accounts for the activities associated with providing water service to city residents and businesses. Services are paid for by user fees.

**Sanitary Sewer Fund** – The Sanitary Sewer Fund accounts for the activities associated with providing sanitary sewer service to city residents and businesses. Services are paid for by user fees.

**Storm Water Fund** – The Storm Water Fund accounts for the construction and maintenance of storm water facilities. Utility fees are charged on the quarterly utility bill and impact fees are charged on new development of land.

**Street Light Fund** (nonmajor) – The Street Light Fund accounts for the activities associated with providing streetlight services to city residents and businesses. Services are paid for by user fees.

Amounts reported in the government-wide financial statements as program revenues include: (1) charges to customers or applicants for goods, services, or privileges provided, (2) operating grants and contributions, and (3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary Funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a Proprietary Fund's principal ongoing operations. The principal operating revenues of the City's Enterprise Funds are charges to customers for sales and services. The City also recognizes as operating revenue the portion of tap fees intended to recover the cost of connecting new customers to the system. Operating expenses for Enterprise Funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

## D. Assets, Liabilities, Deferred Outflows/Inflows of Resources and Equity

## 1. Deposits and Investments

The City's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

State statutes authorize the City to invest in obligations of the U.S. Treasury and federal agencies, commercial paper, repurchase agreements, and the State Treasurer's Investment Pool.

Investments are generally stated at fair value, except for investments in external investment pools, which are stated at amortized cost. Short-term highly liquid debt instruments (including commercial paper, bankers' acceptances, and U.S. treasury and agency obligations) purchased with a remaining maturity of one year or less are reported at amortized cost. Investment income is accrued at the balance sheet date. Investment earnings for the Cable Television, Police Forfeiture Special Revenue Funds, and the Vehicle and Equipment Capital Projects Fund are allocated to the General Fund.

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

Debt securities classified in Level 2 of the fair value hierarchy are valued using a matrix pricing technique. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices.

See Note 3 for the City's recurring fair value measurements at year-end.

## 2. Receivables and Payables

When applicable, transactions between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e. the current portion of interfund loans) or "advances to/from other funds" (i.e. the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

All trade and property tax receivables are shown net of an allowance for uncollectible amounts, which are not material.

## 3. Property Taxes

Property tax levies are set by the City Council in December of each year and are certified to Ramsey County for collection in the following year. In Minnesota, counties act as collection agents for all property taxes. The County spreads all levies over taxable property. Such taxes become a lien on January 1, and are recorded as receivables by the City at that date.

Property taxes are levied as of January 1 on property values assessed of the previous January 1st. The tax levy is divided into two billings: the first billing (due on May 15) and the second billing (due on October 15). The billings are considered past due after the respective due dates at which time penalties and interest are assessed. Personal property taxes may be paid on February 28 and June 30. The County provides tax settlements to cities and other taxing districts normally during the months of July, December, and January. Taxes that remain unpaid at Ramsey County on December 31 are classified as delinquent taxes receivable and are offset by deferred inflow of resources in the Governmental Fund statements.

## 4. Land Held for Resale

Land held for resale represents various property purchases made by the City with the intent to sell in order to increase tax base or to attract new businesses. These assets are stated at the lower of cost or acquisition value.

## 5. Capital Assets

Capital assets include property, plant, equipment, and infrastructure assets (e.g. roads, bridges, sidewalks, and similar items), are reported in the applicable government or business-type activities columns in the government-wide financial statements and in the Proprietary Fund financial statements.

Capital assets are defined by the City as assets with an initial, individual cost of more than \$5,000 for purchased assets and \$25,000 for constructed assets and an estimated useful life in excess of three years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at their estimated acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is reflected as part of the capitalized value of the asset constructed. Interest incurred during construction is not capitalized on capital assets of government-type activities.

Infrastructure assets have been capitalized retroactively to 1980 upon adoption of Governmental Accounting Standards Board (GASB) Statement No. 34. Depreciation on the City's capital assets (including infrastructure) is recorded on a government-wide and Proprietary Fund basis.

Property, plant, and equipment of the City is depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Buildings	30–50
Infrastructure – distribution and collection systems	30–50
Infrastructure – streets	20-40
Equipment	3–20

### 6. Compensated Absences

It is the City's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. At termination of employment, employees receive all accrued vacation benefits and employees with sufficient years of service receive a percentage of their unpaid accumulated sick leave. Union employees and nonunion employees with two or more years qualify. Compensated absence pay is accrued when incurred in the government-wide and Proprietary Fund financial statements. A liability for these amounts is reported in Governmental Funds only if they have matured as the result of employee resignations or retirements.

## 7. Long-Term Obligations

In the government-wide financial statements and Proprietary Fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or Proprietary Fund-type Statement of Net Position. Bond premiums and discounts, when material are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, Governmental Fund-types recognize bond premiums and discounts during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses.

### 8. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to future periods and so will not be recognized as an outflow of resources (expense/expenditure) until then. The City only has one item that qualifies for reporting in this category. It is the deferred outflows of resources related to pensions reported in the government-wide and enterprise funds Statement of Net Position. This deferred outflow results from differences between expected and actual experience, changes of assumptions, changes in proportion, difference between projected and actual earnings on pension plan investments, and from contributions to the plan subsequent to the measurement date and before the end of the reporting period. These amounts are deferred and amortized as required under pension standards.

In addition to liabilities, statements of financial position or balance sheets will sometimes report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net position that applies to future periods and so will not be recognized as an inflow of resources (revenue) until that time. The City has two types of items which qualify for reporting in this category.

The first item, unavailable revenue, arises only under a modified accrual basis of accounting and therefore is only reported in the governmental funds balance sheet. The governmental funds report unavailable revenue from two sources: property taxes and special assessments. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

The second item, deferred inflows of resources related to pensions, is reported in the government-wide and enterprise funds Statement of Net Position. This deferred inflow results from differences between expected and actual experience, changes of assumptions, changes in proportion, and difference between projected and actual earnings on pension plan investments. These amounts are deferred and amortized as required under pension standards.

## 9. Fund Balance Classifications/Flow Assumptions

In the fund financial statements, governmental funds report fund balance in classifications that disclose constraints for which amounts in those funds can be spent. The City has chosen to present the specific purpose constraints on the face of the balance sheet. These classifications are as follows:

- Nonspendable Consists of amounts that are not in spendable form, such as prepaid items, inventory, and other long-term assets.
- **Restricted** Consists of amounts related to externally imposed constraints established by creditors, grantors, or contributors; or constraints imposed by state statutory provisions.
- **Committed** Consists of internally imposed constraints that are established by ordinance of the City Council. Those committed amounts cannot be used for any other purpose unless the City Council removes or changes the specified use by taking the same type of action it employed to previously commit those amounts.
- Assigned Consists of internally imposed constraints. These constraints consist of amounts intended to be used by the City for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds, assigned amounts represent intended uses established by the governing body itself or by an official to which the governing body delegates the authority. Pursuant to Council resolution, the City's Administrator or Finance Director is authorized to establish assignments of fund balance.
- Unassigned The residual classification for the General Fund which also reflects negative residual amounts in other funds.

When both restricted and unrestricted resources are available for use, it is the City's policy to first use restricted resources, then use unrestricted resources as they are needed.

When committed, assigned, or unassigned resources are available for use, it is the City's policy to use resources in the following order: 1) committed, 2) assigned, and 3) unassigned.

## 10. Minimum Unassigned Fund Balance Policy

The City Council has formally adopted a fund balance policy regarding the minimum unassigned fund balance for the General Fund. The policy establishes a minimum unassigned General Fund balance of between 35 percent and 50 percent of subsequent years budgeted revenues and transfers or a minimum five months of expenditures and transfers. At December 31, 2019, the unassigned fund balance of the General Fund was 54.9 percent of the subsequent year's budgeted revenues and transfers compared to 55.3 percent for the prior year.

### 11. Net Position/Flow Assumptions

Net position represents the difference between assets, liabilities, and deferred inflows/outflows of financial resources in the government-wide and Proprietary Fund financial statements. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balance of any long-term debt used to build or acquire the capital assets. Net position is reported as restricted when there are limitations imposed on its use through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. When both restricted net position and unrestricted net position are available for use, it is the City's policy to use restricted resources first, and then unrestricted resources as they are needed.

### 12. Statement of Cash Flows

For purposes of the Statement of Cash Flows, the City considers all highly liquid debt instruments with an original maturity from the time of purchase by the City of three months or less to be cash equivalents. The Proprietary Funds' portion in the city-wide cash and investment management pool is considered to be cash equivalent.

## 13. Use of Estimates

The preparation of financial statements, in accordance with accounting principles generally accepted in the United States of America, requires management to make estimates that affect amounts reported in the financial statements during the reporting period. Actual results could differ from such estimates.

### 14. Pensions

For purposes of measuring the net pension liability, deferred outflows/inflows of resources, and pension expense, information about the fiduciary net position of the Public Employees Retirement Association (PERA) and additions to/deductions from PERA's fiduciary net position have been determined on the same basis as they are reported by PERA except that PERA's fiscal year end is June 30. For this purpose, plan contributions are recognized as of employer payroll paid dates and benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value. The PERA has a special funding situation created by a direct aid contribution made by the state of Minnesota. The direct aid is a result of the merger of the Minneapolis Employees Retirement Fund into the PERA on January 1, 2015.

## NOTE 2 – STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

### A. Budgetary Information

Annual budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America for the General Fund and most Special Revenue Funds. Debt Service Funds do not have annual budgets but follow the requirements set at the time of bond issuance. Capital Projects Funds adopt project-length budgets. All annual appropriations lapse at fiscal year-end.

### NOTE 2 – STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY (CONTINUED)

### A. Budgetary Information (continued)

The City follows these procedures in establishing the budgetary data reflected in the financial statements:

- Prior to September 15, the City Administrator submits to the City Council a proposed operating budget for the fiscal year commencing the following January 1. The operating budget includes proposed expenditures and the means of financing them.
- Informational meetings are held on the preliminary budget during the budget process with formal public hearings being conducted between November 29 and December 30 to obtain taxpayer comments.
- The budget is legally enacted through passage of a resolution prior to December 31.
- The City Council may authorize transfers of budgeted amounts between departments within any fund.
- Budgetary control is maintained at the department level within each fund. Also inherent in this controlling function is the management philosophy that the existence of a particular item or appropriation in the approved budget does not automatically mean that it will be spent. The budget process has flexibility in that, where need has been properly demonstrated, an adjustment can be made within the department budget by the City Administrator, or between departments by the City Council. Therefore, there is a constant review process and expenditures are not approved until it has been determined that: (1) adequate funds were appropriated, (2) the expenditure is still necessary, and (3) funds are available.

The City Council made one supplementary budgetary appropriation during the year, increasing expenditures by \$400,000.

### **B.** Excess of Expenditures Over Appropriations

For the year ended December 31, 2019, expenditures exceeded appropriations in the following departments (the legal level of budgetary control) of the City's funds with budgets approved by the City Council. These over expenditures were funded by greater than anticipated revenues or fund balance.

General Fund	
Advisory commissions	19,879
Elections	122
Finance	697
Central services	17,350
Government buildings	5,509
Miscellaneous and contingency	6,162
Police	177,470
Fire	9,481
Streets	9,774
Recreation	3,898
Convention and visitors bureau	3,705
Debt service - interest	9,469
Transfers out	89,000
Police Forfeiture - other governmental funds	7,698
Community Center - other governmental funds	11,917

### **NOTE 3 – DETAILED NOTES ON ALL FUNDS**

### A. Deposits and Investments

At year-end, the City's carrying amount of deposits was \$1,429,044 and the bank balance was \$1,285,811. Custodial credit risk is the risk that in the event of a financial institution failure, the City's deposits may not be returned to it. Minnesota statutes require City deposits to be covered by FDIC deposit insurance or pledged collateral. All of the bank balance, as of year-end, was covered by federal depository insurance or by collateral held by the City's agent in the City's name. The following are other risks that deposits and investments may be subject to:

### **Concentration of Credit Risk**

The concentration of credit risk is the risk of loss that may be caused by the City's investment in a single issuer. The City's policy is to try to limit over-concentration in securities of a specific issuer or business sector excluding U.S. government backed securities. Investments in any one issuer that represent 5% or more of the City's investments are as follows:

Issuer	 Amount
Federal Home Loan Mortgage Corporation	\$ 5,179,582
Federal Farm Credit Bank Bonds	1,949,488

### **Interest Rate Risk**

Interest rate risk is the risk that changes in the market interest rates will adversely affect the fair value of an investment. The City's policy is to never directly invest in securities maturing more than ten years from the date of purchase and to maintain an average weighted maturity up to three years to the extent possible.

## Custodial Credit Risk

The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, the City will not be able to recover the value of an investment that is in the possession of an outside party. The City does not have a policy for custodial credit risk.

## Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. The City's policy is to limit the type of securities invested in to: U.S. government backed securities; commercial paper of A-1, P-1, F-1, D-1 or higher quality; Certificates of deposit; Bankers' acceptances; Money market mutual funds regulated by the Securities and Exchange Commission with portfolios of only dollar denominated securities; and Local government investment pools either state administered or developed through joint powers statutes and other intergovernmental agreement legislation.

The following table presents the City's investment balances at December 31, 2019, and information relating to interest and credit quality investment risks:

Investment type	Credit Rating	Rating Agency	Weighted Average Maturity (Years)	Fair Value Measurement	Carrying (Fair) Value
U.S. Government agency securities					
Federal Home Loan Mortgage Corporation	Aa	S&P	3.64	Level 2	\$ 2,514,546
Federal Home Loan Mortgage Corporation	Aaa	Moody's	3.76	Level 2	2,665,036
Federal Home Loan Bank Notes & Bonds	Aa	S&P	2.65	Level 2	589,030
Federal Farm Credit Bank Bonds	Aa	S&P	3.41	Level 2	1,949,488
Negotiable certificates of deposit Investment pools/mutual funds	Not Rated		1.70	Level 2	7,590,139
4M fund	Not Rated		N/A	N/A	5,069,264
Wells Fargo Advantage 100% Treasury	Aaa	Moody's, S&P	N/A	Level 1	59,037
Total Investments					20,436,540
Deposits					1,429,044
Change funds					483
Total cash and investments					\$ 21,866,067

#### N/A - Not Applicable

The Minnesota Municipal Money Market (4M Fund) is an external investment pool not registered with the Securities and Exchange Commission (SEC) that follows the same regulatory rules of the SEC. The fair value of the position in the pool is the same as the value of the pool shares, which is based on an amortized cost method that approximates fair value. The 4M Fund is sponsored by the League of Minnesota Cities. Investments are purchased and regulated according to Minnesota Statutes. For this investment pool, there are no unfunded commitments, redemption frequency is daily, and there is no redemption notice required for the liquid class; the redemption notice period is 14 days for the Plus Class.

### **B.** Receivables

Special assessment receivables are generally payable in equal annual installments of one to ten years plus interest. Interest rates are between 5% and 5.5%. Based on the payment schedule for special assessment receivables, \$96,557 of the amount is not expected to be collected within the next year.

Unearned revenue of \$65,462 in the General Fund represents prepayment of rent due in future years.

# C. Capital Assets

Capital asset activity for the year ended December 31, 2019, was as follows:

# 1. Governmental Activities

	Beginning Balance		Additions		Retirements		Ending Balance	
Capital assets, not being depreciated								
Land	\$	642,416	\$	-	\$	-	\$	642,416
Land improvements		132,961		-		-		132,961
Construction in progress		318,776		668,243		69,379		917,640
Total capital assets, not being depreciated		1,094,153		668,243		69,379		1,693,017
Capital assets, being depreciated								
Buildings		18,309,546		-		-		18,309,546
Infrastructure		40,738,402		686,496		-		41,424,898
Equipment		6,244,278		490,799		44,590		6,690,487
Total capital assets, being depreciated		65,292,226		1,177,295		44,590		66,424,931
Less accumulated depreciation for								
Buildings		7,925,815		652,962		-		8,578,777
Infrastructure		11,422,756		1,602,684		-		13,025,440
Equipment		3,578,418		397,683		15,606		3,960,495
Total accumulated depreciation		22,926,989		2,653,329		15,606		25,564,712
Total capital assets, being depreciated, net		42,365,237		(1,476,034)		28,984		40,860,219
Governmental activities capital assets, net	\$	43,459,390	\$	(807,791)	\$	98,363	\$	42,553,236

# 2. Business-Type Activities

	Beginning Balance		Additions		Retirements	Ending Balance
Capital assets, not being depreciated						
Land	\$ 10,85	1	\$	-	\$ -	\$ 10,851
Construction in progress	35,91	0	449,07	71		484,981
Total capital assets, not being depreciated	46,76	1	449,07	71	-	495,832
Capital assets, being depreciated						
Buildings	5,024,47	0		-	-	5,024,470
Infrastructure	12,547,69	1		-	-	12,547,691
Equipment	2,735,21	4	182,39	98	-	2,917,612
Total capital assets, being depreciated	20,307,37	5	182,39	98	-	20,489,773
Less accumulated depreciation for						
Buildings	3,330,38	7	89,12	24	-	3,419,511
Infrastructure	8,768,96	0	176,71	6	-	8,945,676
Equipment	1,925,63	8	99,25	50	-	2,024,888
Total accumulated depreciation	14,024,98	5	365,09	90	-	14,390,075
Total capital assets, being depreciated, net	6,282,39	0	(182,69	92)	-	6,099,698
Business-type activities capital assets, net	\$ 6,329,15	1	\$ 266,37	79	\$ -	\$ 6,595,530

Depreciation expense was charged to functions/programs of the City as follows:

Governmental activities	
General government	\$ 223,038
Public safety	169,686
Streets and highways	1,862,752
Culture and recreation	 397,853
Total depreciation expense –	
governmental activities	\$ 2,653,329
Business-type activities	
Water	\$ 230,683
Sanitary sewer	97,841
Storm water	 36,566
Total depreciation expense –	
business-type activities	\$ 365,090

The City's commitment for uncompleted work at December 31, 2019 is \$13,059.

### **D.** Interfund Receivables/Payables

Interfund borrowing is done for cash flow purposes. The composition of Interfund balances as of December 31, 2019 is as follows:

Receivable Fund	Payable Fund	Amount
Street Improvement Capital Projects Fund	Economic Development Authority Special Revenue Fund	\$1,400,000

## E. Interfund Transfers and Borrowings

Transfers are made in accordance with the budget or as approved by the City Council. Transfers are used to move restricted and unrestricted revenues from various funds to finance various programs that the government must account for in other funds in accordance with budgetary and statutory authorizations. The following is a summary of the 2019 transfers:

Fund Making Transfer	Fund Receiving Transfer	Amount
General Fund	Community Center other governmental funds EDA Fund Vehicle and Equipment other governmental funds Special Projects other governmental funds	\$ 190,000 50,000 325,000 125,000 <b>690,000</b>
TIF District No. 5 Fund	EDA Fund	85,563
Water Fund	General Fund Vehicle and Equipment other governmental funds	80,446 67,000 147,446
Sanitary Sewer Fund	General Fund Vehicle and Equipment other governmental funds	80,446 52,000 132,446
Storm Water Fund	General Fund Vehicle and Equipment other governmental funds	8,309 31,000 <b>39,309</b>
Street Light Fund	General Fund	2,854
Vehicle and Equipment other governmental funds	Sanitary Sewer Fund	100,000
Total		\$ 1,197,618

## F. Capital Lease

The City of Mounds View entered into a lease agreement as lessee for financing energy saving improvements to the Community Center, City Hall, and trail lights valued at 874,964. The equipment has an estimated useful life of between 15 - 25 years. The lease carries an interest rate of 2.99% and matures February 23, 2027. This year, 52,117 was included in depreciation expense, accumulated depreciation over the life of the equipment is 156,351. This lease agreement qualifies as a capital lease for accounting purposes and, therefore, has been recorded at the present value of future minimum lease payments as of the inception date. 781,756 was capitalized as equipment in governmental activities with the remaining portion for business-type activities, which was not capitalized because individual assets were below the City's capitalization threshold. The General Fund, Community Center Special Revenue Fund, and Street Light Enterprise Fund are used to liquidate the lease liability.

The future minimum lease obligations and the net present value of these minimum lease payments as of December 31, 2019, were as follows:

		Governmen	tal Act	ivities	I	Business-Ty	pe Acti	ivities
Year Ending		Capita	l Leas	e		Capita	l Lease	
December 31,	Р	rincipal	I	nterest	Principal		In	iterest
2020	\$	63,526	\$	14,088	\$	7,572	\$	1,679
2021		65,452		12,162		7,801		1,450
2022		67,436		10,178		8,038		1,213
2023		69,480		8,134		8,282		969
2024		71,586		6,027		8,533		718
2025		73,756		3,857		8,791		460
2026		75,992		1,622		9,058		124
2027		13,042		117		1,381		5
	\$	500,270	\$	56,185	\$	59,456	\$	6,618

## G. Long-Term Debt

The City issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities and firefighting equipment. General obligation bonds outstanding have been issued for governmental activities. The City also sometimes participates in bonds and equipment certificates issued by the partner cities for the benefit of the Fire Department. General obligation bonds are direct obligations that pledge the full faith and credit of the City. These bonds generally mature over periods of five to twenty years. Bonds are usually structured so that the amount of principal maturing increases each year as the interest amount decreases. Outstanding bonded obligations are as follows:

- **G.O. Fire Improvement Refunding Bonds and Certificates** These bonds and certificates were issued by the city of Blaine and the city of Spring Lake Park on behalf of the cities of Blaine, Spring Lake Park, and Mounds View to construct a fire station and purchase fire equipment for the Fire Department. The allocation of debt service payments and the remaining outstanding debt is adjusted annually between the three cities and is based upon a formula. The debt service is paid out of the General Fund.
- **G.O. Capital Improvement Plan Bonds** These bonds were issued by the City to finance the construction of a public works facility. The debt service will be paid out of the G.O. CIP 2017A Debt Service Fund.

## G. Long-Term Debt (continued)

	Ori	ginal Issue	Interest Rate	Maturity Date	-	Balance – ecember 31, 2019
Governmental activities						
2013 G.O. Fire Improvements Refunding Bonds	\$	4,900,000	1.0-2.0%	2025	\$	499,377
2017A G.O. Fire Equipment Certificates		1,090,000	.5-1.45%	2022		110,517
2018A G.O. Fire Equipment Certificates		1,070,000	3.0-5.0%	2023		143,264
2017A G.O. Capital Improvements Plan Bonds		6,000,000	2.7-3.5%	2038		5,775,000
Total					\$	6,528,158

All bonds are backed by the full faith and credit of the City.

During the year ended December 31, 2019, the following changes occurred in long-term liabilities:

	 Beginning Balance	A	dditions	R	eductions	 Ending Balance	W	Due ithin One Year
Reported in governmental activities								
General obligation bonds	\$ 6,568,762	\$	-	\$	294,385	\$ 6,274,377	\$	313,590
G.O. equipment certificates	318,189		-		64,408	253,781		69,586
Capital lease payable	561,927		-		61,657	500,270		63,526
Net pension liability - PERA	2,719,424		746,347		493,233	2,972,538		-
Compensated absences	435,225		267,215		217,612	484,828		121,207
Subtotal	10,603,527		1,013,562		1,131,295	 10,485,794		567,909
Reported in business-type activities								
Capital lease payable	66,805		-		7,349	59,456		7,572
Net pension liability - PERA	429,913		88,601		54,668	463,846		-
Compensated absences	53,428		41,165		26,715	67,878		16,969
Subtotal	550,146		129,766		88,732	 591,180	_	24,541
Total	\$ 11,153,673	\$	1,143,328	\$	1,220,027	\$ 11,076,974	\$	592,450

The General Fund is typically used to liquidate the liability for governmental compensated absences and net pension liability.

The annual requirements to amortize all bonds and certificates outstanding at year-end are as follows:

Year Ending	G.O. Bonds & Certificates					
December 31,		Principal		Interest		
2020	¢	202 176	¢	175 700		
2020	\$	383,176	\$	175,788		
2021		392,269		164,217		
2022		401,362		153,094		
2023		376,979		142,426		
2024		345,958		132,998		
2025 - 2029		1,518,414		535,089		
2030 - 2034	1,630,000 327,6			327,655		
2035 - 2038	1,480,000			92,050		
	\$	6,528,158	\$	1,723,317		

### H. Other Bond Issues

The aggregate amount of conduit debt outstanding at December 31, 2019 could not be determined. The original issued amounts total \$3,000,000. The City is not obligated in any manner for the repayment of the bonds. Accordingly, the bonds are not reported as a liability in the accompanying financial statements.

## I. Other Long Term Debt

City employees participate in two state-wide, cost-sharing, multi-employer defined benefit pension plans administered by PERA. The following is a summary of the net pension liabilities, deferred outflows and inflows of resources, and pension expense reported for these plans as of and for the year ended December, 31, 2019.

Pension Plans	Net Pension Liabilities	Deferred Outflows of Resources	Deferred Inflows of Resources	Pension Expense
PERA - GERF PERA - PEPFF	\$ 1,597,817 1,838,567	\$ 210,827 1,839,936	\$ 426,005 2,561,041	\$ 155,105 316,251
Total	\$ 3,436,384	\$ 2,050,763	\$ 2,987,046	\$ 471,356

## **NOTE 4 – OTHER INFORMATION**

### A. Risk Management

The City is exposed to various risks of loss related to torts: theft of, damage to, and destruction of assets; errors and omissions; and natural disasters for which the City carries commercial insurance. The City retains risk for the deductible portions of the insurance policies and for any exclusion from said policies. These amounts are considered to be immaterial to the financial condition of the City. There were no significant reductions in insurance from the previous year or settlements in excess of insurance coverage for the past three fiscal years.

Workers' compensation is provided through a pooled self-insurance program through the League of Minnesota Cities Insurance Trust (LMCIT). The City pays an annual premium to LMCIT. The City is subject to supplemental assessments if deemed necessary by LMCIT. LMCIT reinsures through Workers' Compensation Reinsurance Association as required by law. The City has a \$5,000 deductible for which it retains the risk. These deductibles are considered to be immaterial to the financial statements.

Property, casualty, and automobile insurance coverage are provided through a pooled self-insurance program through LMCIT. The City pays an annual premium to LMCIT. The City is subject to supplemental assessments if deemed necessary by LMCIT. LMCIT reinsures through commercial companies for claims in excess of various amounts. The City has a \$25,000 deductible for which it retains the risk. These deductibles are considered to be immaterial to the financial statements.

# **B.** Contingent Liabilities

The City is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, it is the opinion of the City's counsel that resolution of these matters will not have a material adverse effect on the financial condition of the City.

The City's tax increment districts are subject to review by the state of Minnesota Office of the State Auditor (OSA). Any disallowed claims or misuse of tax increments could become a liability of the applicable fund. Management has indicated that they are not aware of any instances of noncompliance which would have a material effect on the financial statements.

Amounts recorded or receivable from federal and state agencies are subject to agency audit and adjustment. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of claims which may be disallowed by the grantor agencies cannot be determined at this time, although the City expects such amounts, if any, to be immaterial.

## C. Tax Increment Pay-As-You-Go Financing Revenue Notes

The City has entered into private development agreements regarding certain tax increment properties. Contemplated in the development agreement was the reimbursement of the developer for special trunk assessments. The vehicle used for this reimbursement is called a tax increment revenue note.

This note provides for the payment of principal, equal to the developer's costs, plus interest at a set rate. Payments on the loan will be made at the lesser of the note payment or the actual net tax increment received (or a reduced percentage received in certain cases) during specific years as stated in the agreements. Payments are first applied to accrued interest and then to the principal balance. The note is canceled at the end of the agreement term, whether or not the note has been repaid. Any additional tax increments received in years following the term are retained by the City.

The outstanding principal balance as of December 31, 2019, for the two agreements was \$21,111,630. This amount is not included in long-term debt because of the nature of the note in that repayment is required only if sufficient tax increments are received. The City's position is that these are obligations to assign future and uncertain revenue sources and, as such, is not actual debt in substance.

## D. Defined Benefit Pension Plans – State-Wide

## 1. Plan Description

The City participates in the following cost-sharing multiple-employer defined benefit pension plans administered by the Public Employees Retirement Association of Minnesota (PERA). PERA's defined benefit pension plans are established and administered in accordance with Minnesota Statutes, Chapters 353 and 356. PERA's defined benefit pension plans are tax qualified plans under Section 401(a) of the Internal Revenue Code.

A. General Employees Retirement Fund (GERF)

All full-time and certain part-time employees of the City are covered by the GERF. GERF members belong to the Coordinated Plan. Coordinated Plan members are covered by Social Security.

## B. Public Employees Police and Fire Fund (PEPFF)

The PEPFF, originally established for police officers and firefighters not covered by a local relief association, now covers all police officers and firefighters hired since 1980. Effective July 1, 1999, the PEPFF also covers police officers and firefighters belonging to a local relief association that elected to merge with and transfer assets and administration to PERA.

## 2. Benefits Provided

PERA provides retirement, disability, and death benefits. Benefit provisions are established by state statute and can only be modified by the state legislature. Vested, terminated employees who are entitled to benefits but are not receiving them yet are bound by the provisions in effect at the time they last terminated their public service.

## A. GERF Benefits

General Employees Plan benefits are based on a member's highest average salary for any five successive years of allowable service, age, and years of credit at termination of service. Two methods are used to compute benefits for PERA's Coordinated Plan members. Members hired prior to July 1, 1989, receive the higher of Method 1 or Method 2 formulas. Only Method 2 is used for members hired after June 30, 1989. Under Method 1, the accrual rate for Coordinated members is 1.2 percent of average salary for each of the first 10 years of service and 1.7 percent of average salary for all years of service. For members hired prior to July 1, 1989, a full annuity is available when age plus years of service equal 90 and normal retirement age is 65. For members hired on or after July 1, 1989, normal retirement age is the age for unreduced Social Security benefits capped at 66.

Annuities, disability benefits, and survivor benefits are increased effective every January 1. Beginning January 1, 2019, the postretirement increase will be equal to 50 percent of the cost-of-living adjustment (COLA) announced by the SSA, with a minimum increase of at least 1 percent and a maximum of 1.5 percent. Recipients that have been receiving the annuity or benefit for at least a full year as of the June 30 before the effective date of the increase will receive the full increase. For recipients receiving the annuity or benefit for at least one month but less than a full year as of the June 30 before the effective date of the increase will receive a reduced prorated increase. For members retiring on January 1, 2024, or later, the increase will be delayed until normal retirement age (age 65 if hired prior to July 1, 1989, or age 66 for individuals hired on or after July 1, 1989). Members retiring under Rule of 90 are exempt from the delay to normal retirement.

## B. PEPFF Benefits

Benefits for Police and Fire Plan members first hired after June 30, 2010, but before July 1, 2014, vest on a prorated basis from 50 percent after five years up to 100 percent after ten years of credited service. Benefits for Police and Fire Plan members first hired after June 30, 2014, vest on a prorated basis from 50 percent after ten years up to 100 percent after twenty years of credited service. The annuity accrual rate is 3 percent of average salary for each year of service. A full, unreduced pension is earned when members are age 55 and vested, or for members who were first hired prior to July 1, 1989, when age plus years of service equal at least 90.

Annuities, disability benefits, and survivor benefits are increased effective every January 1. Beginning January 1, 2019, the postretirement increase will be fixed at 1 percent. Recipients that have been receiving the annuity or benefit for at least 36 months as of the June 30 before the effective date of the increase will receive the full increase. For recipients receiving the annuity or benefit for at least 25 months but less than 36 months as of the June 30 before the effective a reduced prorated increase.

## 3. Contributions

Minnesota Statutes Chapter 353 sets the rates for employer and employee contributions. Contribution rates can only be modified by the state legislature.

## A. GERF Contributions

Coordinated Plan members were required to contribute 6.50 percent of their annual covered salary in fiscal year 2019 and the City was required to contribute 7.50 percent for Coordinated Plan members. The City's contributions to the General Employees Fund for the year ended December 31, 2019, were \$152,838. The City's contributions were equal to the required contributions as set by state statute.

## B. PEPFF Contributions

Plan members contribution rates increased from 10.8 percent of pay to 11.3 percent and employer rates increased from 16.2 percent to 16.95 percent on January 1, 2019. The City's contributions to the Police and Fire Fund for the year ended December 31, 2019, were \$322,054. The City's contributions were equal to the required contributions as set by state statute.

### 4. Pension Costs

## A. GERF Pension Costs

At December 31, 2019, the City reported a liability of \$1,597,817 for its proportionate share of the GERF's net pension liability. The City's net pension liability reflected a reduction due to the State of Minnesota's contribution of \$16 million to the fund in 2019. The State of Minnesota is considered a non-employer contributing entity and the state's contribution meets the definition of a special funding situation. The State of Minnesota's proportionate share of the net pension liability associated with the City totaled \$49,665. The net pension liability was measured as of June 30, 2019 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportion of the net pension liability was based on the City's contributions received by PERA during the measurement period for employer payroll paid dates from July 1, 2018, through June 30, 2019, relative to the total employer contributions received from all of PERA's participating employers. At June 30, 2019, the City's proportion was 0.0289% which was an increase of 0.0022% from its proportion measured as of June 30, 2018.

There were no provision changes during the measurement period.

For the year ended December 31, 2019, the City recognized pension expense of \$151,386 for its proportionate share of the GERF's pension expense. In addition, the City recognized an additional \$3,719 as pension expense (and grant revenue) for its proportionate share of the State of Minnesota's contribution of \$16 million to the General Employees Fund.

At December 31, 2019, the City reported its proportionate share of the GERF's deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	D	eferred	Defe	erred
	Out	flows of	Inflo	ws of
	Re	sources	Reso	urces
Differences between expected and actual economic experience	\$	45,096	\$	-
Changes in actuarial assumptions		-	1	125,479
Difference between projected and actual investment earnings		-	1	152,269
Changes in proportion		91,535	1	148,257
Contributions paid to PERA subsequent to the measurement date		74,196		
Total	\$	210,827	\$ 4	426,005

\$74,196 reported as deferred outflows of resources related to pensions resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2020. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended December 31:	Pension ex	xpense amount
2020	\$	(139,477)
2021		(153,544)
2022		1,072
2023	1	2,575
Total	\$	(289,374)

### B. PEPFF Pension Costs

At December 31, 2019, the City reported a liability of \$1,838,567 for its proportionate share of the PEPFF's net pension liability. The net pension liability was measured as of June 30, 2019, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportion of the net pension liability was based on the City's contributions received by PERA during the measurement period for employer payroll paid dates from July 1, 2018, through June 30, 2019, relative to the total employer contributions received from all of PERA's participating employers. At June 30, 2019, the City's proportion was 0.1727% which was an increase of 0.0162% from its proportion measured as of June 30, 2018.

There were no provision changes during the measurement period.

For the year ended December 31, 2019, the City recognized pension expense of \$292,937 for its proportionate share of the PEPFF's pension expense. The City also recognized \$23,314 for the year ended December 31, 2019, as a revenue and offsetting reduction of net pension liability for its proportionate share of the State of Minnesota's on-behalf contributions to the PEPFF. Legislation passed in 2013 required the State of Minnesota to begin contributing \$9 million to the PEPFF each year, until the plan is 90 percent funded or until the State Patrol Plan (administered by the Minnesota State Retirement System) is 90 percent funded, whichever occurs later. In addition, the state will pay \$4.5 million on October 1, 2018 and October 1, 2019 in direct state aid. Thereafter, by October 1 of each year, the state will pay \$9 million until full funding is reached or July 1, 2048, whichever is earlier.

At December 31, 2019, the City reported its proportionate share of the PEPFF's deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	-	Deferred	Deferred	
	-	utflows of lesources	Inflows of Resources	
Differences between expected and actual economic experience	\$	71,672	\$ 256,912	
Changes in actuarial assumptions		1,404,686	1,809,951	
Difference between projected and actual investment earnings		-	330,051	
Changes in proportion		200,975	164,127	
Contributions paid to PERA subsequent to the measurement date		162,603	-	
Total	\$	1,839,936	\$ 2,561,041	

\$162,603 reported as deferred outflows of resources related to pensions resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2020. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended December 31:	Pension ex	xpense amount
2020	\$	(86,761)
2021		(209,728)
2022		(654,606)
2023		40,165
2024		27,222
Total	\$	(883,708)

## 5. Actuarial Assumptions

The total pension liability in the June 30, 2019, actuarial valuation was determined using an individual entry-age normal actuarial cost method and the following actuarial assumptions:

Inflation	2.50% per year
Active Member Payroll Growth	3.25% per year
Investment Rate of Return	7.50%

Salary increases were based on a service-related table. Mortality rates for active members, retirees, survivors and disabilitants for all plans were based on RP 2014 tables for males or females, as appropriate, with slight adjustments to fit PERA's experience. Cost of living benefit increases for retirees are assumed to be: 1.25 percent per year for the General Employee's Plan and 1.0 percent per year for the Police and Fire Plan.

Actuarial assumptions used in the June 30, 2019 valuation were based on the results of actuarial experience studies. The most recent four-year experience study in the General Employees Plan was completed in 2019. The most recent four-year experience study for Police and Fire Plan was completed in 2016. Economic assumptions were updated in 2018 based on a review of inflation and investment return assumptions.

The following changes in actuarial assumptions and plan provisions occurred in 2019:

## **General Employees Fund**

Changes in Actuarial Assumptions:

• The mortality projection scale was changed from MP-2017 to MP-2018.

- Changes in Plan Provisions:
- The employer supplemental contribution was changed prospectively, decreasing from \$31.0 million to \$21.0 million per year. The State's special funding contribution was changed prospectively, requiring \$16.0 million due per year through 2031.

## **Police and Fire Fund**

Changes in Actuarial Assumptions:

- The mortality projection scale was changed from MP-2017 to MP-2018.
- Changes in Plan Provisions:
- There have been no changes since the prior valuation.

The State Board of Investment, which manages the investments of PERA, prepares an analysis of the reasonableness on a regular basis of the long-term expected rate of return using a building-block method in which best-estimate ranges of expected future rates of return are developed for each major asset class. These ranges are combined to produce an expected long-term rate of return by weighting the expected future rates of return by the target asset allocation percentages. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

		Long-Term Expected
Asset Class	Target Allocation	Real Rate of Return
Domestic Equity	35.5%	5.10%
Private Markets	25.0%	5.90%
Fixed Income	20.0%	0.75%
International Equity	17.5%	5.90%
Cash Equivalents	2.0%	0.00%

## 6. Discount Rate

The discount rate used to measure the total pension liability in 2019 was 7.50%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and employers will be made at rates set in Minnesota Statutes. Based on these assumptions, the fiduciary net position of the General Employees Fund and the Police and Fire Fund were projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

## 7. Pension Liability Sensitivity

The following presents the City's proportionate share of the net pension liability for all plans it participates in, calculated using the discount rate disclosed in the preceding paragraph, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate 1 percentage point lower or 1 percentage point higher than the current discount rate:

	General Emplo	yees Fund	Police and Fire Fund				
1% Lower	6.50% \$	2,626,724	6.50% \$	4,018,764			
Current Discount Rate	7.50%	1,597,817	7.50%	1,838,567			
1% Higher	8.50%	748,248	8.50%	36			

## 8. Pension Plan Fiduciary Net Position

Detailed information about each pension plan's fiduciary net position is available in a separately-issued PERA financial report that includes financial statements and required supplementary information. That report may be obtained on the Internet at www.mnpera.org.

## E. Defined Contribution Plan

Three City Council members of the City are covered by the Public Employees Defined Contribution Plan (PEDCP), a multi-employer deferred compensation plan administered by PERA. The PEDCP is a tax qualified plan under Section 401(a) of the Internal Revenue Code and all contributions by or on behalf of employees are tax deferred until the time of withdrawal.

Plan benefits depend solely on amounts contributed to the plan plus investment earnings, less administrative expenses. Minnesota Statutes, Chapter 353D.03, specifies plan provisions, including the employee and employer contribution rates for those qualified personnel who elect to participate. An eligible elected official who decides to participate contributes 5% of salary, which is matched by the elected official's employer. For ambulance service personnel, employer contributions are determined by the employer, and for salaried employees, employer contributions must be a fixed percentage of salary. Employer contributions for volunteer personnel may be a unit value for each call or period of alert duty. Employees who are paid for their services may elect to make member contributions in an amount not to exceed the employer share. Employer and employee contributions are combined and used to purchase shares in one or more of the seven accounts of the Minnesota Supplemental Investment Fund. For administering the plan, PERA receives 2% of employer contributions and twenty-five hundredths of 1% of the assets in each member's account annually.

	C	ontributio	on Am	ount	Percent of	Required	
Employees			En	ployer	Employees	s Employer	Rates
2019	\$	1,050	\$	1,050	5.0%	5.0%	5.0%
2018		1,050		1,050	5.0%	5.0%	5.0%
2017		970		970	5.0%	5.0%	5.0%

## F. Flexible Benefit Plan

The City has a flexible benefit plan that is classified as a "cafeteria plan" (the Plan) under section 125 of the Internal Revenue Code. All full-time employees of the City are eligible. Eligible employees can elect to participate by contributing pre-tax dollars withheld from payroll checks to the Plan for health and dental insurance, medical expenses, and dependent care benefits. Payments are made from the plan to participating employees upon submitting a request for reimbursement of eligible expenses actually incurred by the participant.

Before the beginning of the Plan year, which is from January 1 to December 31, each participant designates a total amount of pre-tax dollars to be contributed to the Plan during the year. At December 31, the City is contingently liable for claims against the total amount of participant's annual contributions to the plan, whether or not such contributions have been made.

An independent contractor serves as trustee and handles all plan record keeping. Employee contributions are included as personal services expenditures in the funds the employee is charged to.

All property of the Plan and income attributable to that property is solely the property of the City subject to the claims of the City's general creditors. Participants' rights under the Plan are equal to those of general creditors of the City in an amount equal to the eligible healthcare and dependent care expenses incurred by the participants. The City believes that it is unlikely that it will use the assets to satisfy the claims of general creditors in the future.

## G. Tax Abatement Agreements

The City, in order to spur economic development and redevelopment will enter into private development and redevelopment agreements to encourage a developer to construct, expand, or improve new or existing properties and buildings or clean-up and redevelop blighted areas. These agreements may in substance be a tax abatement but will depend on their individual circumstances. The City currently has two agreements that would be considered a tax abatement under GASB Statement 77.

In 2018, the City entered into a development agreement with Boulevard Apartments, Limited Partnership to construct a 60-unit workforce rental building. This site was previously 2 parcels of tax forfeited land and 2 residential parcels. The City will abate \$546,000 of the incremental taxes received through the execution of a tax increment revenue note to be retired over 15 years or sooner.

In 2005, the City entered into a development agreement with Medtronic, Inc. to purchase land held by the City and construct a corporate campus on the site. The site was previously a golf course owned by the City. The City used an economic development vehicle known as tax increment financing whereby tax increment revenue is generated on the incremental increase in value above a base value established on the date that the tax increment district is created. The City will abate 95% of the incremental taxes received through execution of a tax increment revenue note to be retired over the life of the district with district statutory decertification to occur in 2033 or sooner if the revenue note is retired.

The City is authorized to create a tax increment financing plan under Minnesota Statute 469.175. The criteria that must be met under the statute are that, in the opinion of the municipality:

- the proposed development or redevelopment would not reasonably be expected to occur solely through private investment within the reasonably foreseeable future; and
- the increased market value of the site that could reasonably be expected to occur without the use of tax increment financing would be less than the increase in the market value estimated to result from the proposed development after subtracting the present value of the projected tax increments for the maximum duration of the district permitted by the plan. The requirements of this item do not apply if the district is a housing district;
- that the tax increment financing plan conforms to the general plan for the development or redevelopment of the municipality as a whole;
- that the tax increment financing plan will afford maximum opportunity, consistent with the sound needs of the municipality as a whole, for the development or redevelopment of the project by private enterprise;

The developer (Boulevard Apartments, LP) agreed to a number of restrictive covenants related to income limitations for residents of the rental building and is required to submit a report on compliance annually by January 31. The developer is in compliance. The City rebated \$0 to retire the revenue note in 2019.

The developer (Medtronic, Inc.) agreed to the material requirements to construct a minimum of 1.2 million square feet of office and laboratory space and employ a minimum of 1,500 employees at an average of \$34 per hour within two years of completion of the corporate campus and cause the continuous operation of the facility for five years after issuance of a certificate of occupancy. The developer has complied with all the requirements. The City rebated \$1,604,465 to retire the revenue note in 2019.

**REQUIRED SUPPLEMENTARY INFORMATION** 

## Schedule of City of Mounds View Contributions PERA General Employees Retirement Fund Required Supplementary Information (Last Ten Years\*)

Fiscal Year Ending (for the Financial Reporting Period)	R	atutorily equired ntribution (a)	Re Statut	Contributions in Relation to the Statutorily Required Contribution (b)		Contribution Deficiency (Excess) (a-b)		Covered ayroll (d)	Contributions as a Percentage of Covered Payroll (b/d)	
December 31, 2019	\$	152,838	\$	152,838	\$	-	\$	2,037,843	7.50%	
December 31, 2018	\$	142,769	\$	142,769	\$	-	\$	1,903,591	7.50%	
December 31, 2017	\$	139,833	\$	139,833	\$	-	\$	1,864,442	7.50%	
December 31, 2016	\$	147,699	\$	147,699	\$	-	\$	1,969,324	7.50%	
December 31, 2015	\$	145,092	\$	145,092	\$	-	\$	1,934,560	7.50%	

## Schedule of City of Mounds View Contributions PERA Police and Fire Retirement Fund Required Supplementary Information (Last Ten Years\*)

Fiscal Year Ending (for the Financial Reporting Period)	R	atutorilyContributions in Relation to theContribution DeficiencyntributionStatutorily Required (a)(Excess)(a)Contribution (b)(a-b)		Relation to the De Statutorily Required (E		(Excess) Cover		Covered ayroll (d)	Contributions as a Percentage of Covered Payroll (b/d)
December 31, 2019	\$	322,054	\$	322,054	\$	-	\$	1,900,022	16.95%
December 31, 2018	\$	279,204	\$	279,204	\$	-	\$	1,723,481	16.20%
December 31, 2017	\$	258,079	\$	258,079	\$	-	\$	1,593,084	16.20%
December 31, 2016	\$	246,897	\$	246,897	\$	-	\$	1,524,057	16.20%
December 31, 2015	\$	244,551	\$	244,551	\$	-	\$	1,509,576	16.20%

\* Schedules will be provided prospectively.

#### Schedule of City of Mounds View's and Nonemployer's Proportionate Share of Net Pension Liability PERA General Employees Retirement Fund Required Supplementary Information (Last Ten Years\*)

Fiscal Year Ending (for the	Employer's Proportion (Percentage) of		Employer's portionate Share ount) of the Net	(Ame Per	State's ortionate Share ount) of the Net nsion Liability ociated with the	Propo of th Lia Propo	Employer's ortionate Share le Net Pension bility and the State's ortionate Share le Net Pension ility Associated		Employer's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of its	Plan Fiduciary Net Position as a Percentage of the Total
Measurement	the Net Pension	Pe	nsion Liability	Ci	ty of Mounds		th the City of	Covered	Covered Payroll	Pension
Period)	Liability (Asset)		(Asset) (a)		View (b)	Mou	nds View (a+b)	Payroll (c)	(a/c)	Liability
June 30, 2019	0.0289%	\$	1,597,817	\$	49,665	\$	1,647,482	\$ 2,045,469	78.11%	80.20%
June 30, 2018	0.0267%	\$	1,481,207	\$	48,629	\$	1,529,836	\$ 1,794,854	82.53%	79.50%
June 30, 2017	0.0302%	\$	1,927,948	\$	24,234	\$	1,952,182	\$ 1,944,862	99.13%	75.90%
June 30, 2016	0.0320%	\$	2,598,241	\$	33,915	\$	2,632,156	\$ 1,985,281	130.88%	68.90%
June 30, 2015	0.0325%	\$	1,684,318	\$	-	\$	1,684,318	\$ 1,910,660	88.15%	78.19%

#### Schedule of City of Mounds View's Proportionate Share of Net Pension Liability PERA Police and Fire Retirement Fund Required Supplementary Information (Last Ten Years\*)

Fiscal Year Ending (for the Measurement Period)	Employer's Proportion (Percentage) of the Net Pension Liability (Asset)	Pro Sharo the	mployer's oportionate e (Amount) of Net Pension lity (Asset) (a)	Cov	ered Payroll (b)	Employer's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of its Covered Payroll (a/b)	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
June 30, 2019	0.1727%	\$	1,838,567	\$	1,819,880	101.03%	89.30%
June 30, 2018	0.1565%	\$	1,668,130	\$	1,694,461	98.45%	88.80%
June 30, 2017	0.1510%	\$	2,038,680	\$	1,545,377	131.92%	85.40%
June 30, 2016	0.1590%	\$	6,380,947	\$	1,533,300	416.16%	63.90%
June 30, 2015	0.1570%	\$	1,783,887	\$	1,440,337	123.85%	86.61%

\* Schedules will be provided prospectively.

#### Notes to Required Supplementary Information Year Ended December 31, 2019

#### **General Employees Fund**

2019 Changes

Changes in Plan Provisions

- The employer supplemental contribution was changed prospectively, decreasing from \$31.0 million to \$21.0 million per year. The State's special funding contribution was changed prospectively, requiring \$16.0 million due per year through 2031.

Changes in Actuarial Assumptions

- The mortality projection scale was changed from MP-2017 to MP-2018.

#### 2018 Changes

Changes in Plan Provisions:

- The augmentation adjustment in early retirement factors is eliminated over a five-year period starting July 1, 2019, resulting in actuarial equivalence after June 30, 2024
- Interest credited on member contributions decreased from 4.00 percent to 3.00 percent, beginning July 1, 2018.
- Deferred augmentation was changed to 0.00 percent, effective January 1, 2019. Augmentation that has already accrued for deferred members will still apply.
- Contribution stabilizer provisions were repealed.
- Postretirement benefit increases were changed from 1.00 percent per year with a provision to increase to 2.50 percent upon attainment of 90.00 percent funding ratio to 50.00 percent of the Social Security Cost of Living Adjustment, not less than 1.00 percent and not more than 1.50 percent, beginning January 1, 2019
- For retirements on or after January 1, 2024, the first benefit increase is delayed until the retiree reaches normal retirement age; does not apply to Rule of 90 retirees, disability benefit recipients, or survivors.
- Actuarial equivalent factors were updated to reflect revised mortality and interest assumptions.

Changes in Actuarial Assumptions:

- The mortality projection scale was changed from MP-2015 to MP-2017.
- The assumed benefit increase was changed from 1.00 percent per year through 2044 and 2.50 percent per year thereafter to 1.25 percent per year.

#### 2017 Changes

Changes in Plan Provisions:

- The State's special funding contribution increased from \$6 million to \$16 million.
- The Employer Supplemental Contribution for the Minneapolis Employees Retirement Fund changed from \$21,000,000 to \$31,000,000 in calendar years 2019 to 2031. The state's contribution changed from \$16,000,000 to \$6,000,000 in calendar years 2019 to 2031

Changes in Actuarial Assumptions:

- The Combined Service Annuity (CSA) loads were changed from 0.8 percent for active members and 60 percent for vested and non-vested deferred members. The revised CSA loads are now 0.0 percent for active member liability, 15.0 percent for vested deferred member liability and 3.0 percent for non-vested deferred member liability.
- The assumed post-retirement benefit increase rate was changed from 1.0 percent per year for all years to 1.0 percent per year through 2 044 and 2.5 percent per year thereafter.

#### 2016 Changes

Changes in Actuarial Assumptions:

- The assumed post-retirement benefit increase rate was changed from 1.0% per year through 2035 and 2.5% per year thereafter to 1.0% per year for all future years.
- The assumed investment return was changed from 7.9% to 7.5%. The single discount rate was changed from 7.9% to 7.5%.
- Other assumptions were changed pursuant to the experience study dated June 30, 2015. The assumed future salary increases, payroll growth, and inflation were decreased by 0.25% to 3.25% for payroll growth and 2.50% for inflation.

#### 2015 Changes

Changes in Plan Provisions:

- On January 1, 2015 the Minneapolis Employees Retirement Fund was merged into the General Employees Fund, which increased the total pension liability by \$1.1 billion and increased the fiduciary plan net position by \$892 million. Upon consolidation, state and employer contributions were revised; the State's contribution of \$6 million, which meets the special funding situation definition, is due September 2015.

Changes in Actuarial Assumptions:

- The assumed post-retirement benefit increase rate was changed from 1.0% per year through 2030 and 2.5% per year thereafter to 1.0% per year through 2035 and 2.5% per year thereafter.

#### **Police and Fire Fund**

2019 Changes

Changes in Actuarial Assumptions:

- The mortality projection scale was changed from MP-2017 to MP-2018.

#### 2018 Changes

Changes in Plan Provisions:

- Postretirement benefit increases were changed to 1.00 percent for all years, with no trigger.
- An end date of July 1, 2048 was added to the existing \$9.0 million state contribution.
- New annual state aid will equal \$4.5 million in fiscal years 2019 and 2020, and \$9.0 million thereafter until the plan reaches 100 percent funding, or July 1, 2048, if earlier.
- Member contributions were changed from 10.80 percent to 11.30 percent of pay, effective January 1, 2019 and 11.80 percent of pay, effective January 1, 2020.
- Employer contributions were changed from 16.20 percent to 16.95 percent of pay, effective January 1, 2019 and 17.70 percent of pay, effective January 1, 2020.
- Interest credited on member contributions decreased from 4.00 percent to 3.00 percent, beginning July 1, 2018.
- Deferred augmentation was changed to 0.00 percent, effective January 1, 2019. Augmentation that has already accrued for deferred members will still apply.

- Actuarial equivalent factors were updated to reflect revised mortality and interest assumptions.

Changes in Actuarial Assumptions:

- The mortality projection scale was changed from MP-2016 to MP-2017.

### 2017 Changes

#### Changes in Actuarial Assumptions:

- Assumed salary increases were changed as recommended in the June 30, 2016 experience study. The net effect is proposed rates that average 0.34 percent lower than the previous rates.
- Assumed rates of retirement were changed, resulting in fewer retirements.
- The Combined Service Annuity (CSA) load was 30 percent for vested and non-vested deferred members. The CSA has been changed to 33 percent for vested members and 2 percent for non-vested members.
- The base mortality table for healthy annuitants was changed from the RP-2000 fully generational table to the RP-2014 fully generational table (with a base year of 2006), with male rates adjusted by a factor of 0.96. The mortality improvement scale was changed from Scale AA to Scale MP-2016. The base mortality table for disabled annuitants was changed from the RP-2000 disabled mortality table to the mortality tables assumed for healthy retirees.
- Assumed termination rates were decreased to 3.0 percent for the first three years of service. Rates beyond the select period of three years were adjusted, resulting in more expected terminations overall.
- Assumed percentage of married female members was decreased from 65 percent to 60 percent.
- Assumed age difference was changed from separate assumptions for male members (wives assumed to be three years younger) and female members (husbands assumed to be four years older) to the assumption that males are two years older than females.
- The assumed percentage of female members electing Joint and Survivor annuities was increased.
- The assumed post-retirement benefit increase rate was changed from 1.00 percent for all years to 1.00 percent per year through 2064 and 2.50 percent thereafter.
- The Single Discount Rate was changed from 5.60 percent per annum to 7.50 percent per annum.

#### 2016 Changes

Changes in Actuarial Assumptions:

- The assumed post-retirement benefit increase rate was changed from 1.0% per year through 2037 and 2.5% thereafter to 1.0% per year for all future years.
- The assumed investment return was changed from 7.9% to 7.5%. The single discount rate changed from 7.9% to 5.6%.
- The assumed future salary increases, payroll growth, and inflation were decreased by 0.25% to 3.25% for payroll growth and 2.50% for inflation.

#### 2015 Changes

Changes in Plan Provisions:

- The post-retirement benefit increase to be paid after attainment of the 90% funding threshold was changed, from inflation up to 2.5%, to a fixed rate of 2.5%.

Changes in Actuarial Assumptions:

- The assumed post-retirement benefit increase rate was changed from 1.0% per year through 2030 and 2.5% per year thereafter to 1.0% per year through 2037 and 2.5% per year thereafter.

### COMBINING AND INDIVIDUAL FUND STATEMENTS AND SCHEDULES

#### Combining Balance Sheet Nonmajor Governmental Funds December 31, 2019

	 Special Revenue	 Debt Service	 Capital Projects	 Total
Assets				
Cash and temporary investments Receivables	\$ 1,109,819	\$ 344,502	\$ 3,421,459	\$ 4,875,780
Accounts	99,883	-	-	99,883
Intergovernmental	14,419	3,893	411	18,723
Delinquent taxes	-	2,068	-	2,068
Special assessments	 -	 -	 514	 514
Total assets	\$ 1,224,121	\$ 350,463	\$ 3,422,384	\$ 4,996,968
Liabilities, Deferred Inflows and Fund Balances				
Liabilities				
Accounts/contracts payable	\$ 21,191	\$ -	\$ 38,921	\$ 60,112
Accrued wages and benefits	2,644	-	-	2,644
Due to other governments	 2,277	 -	 -	 2,277
Total liabilities	26,112	-	38,921	65,033
Deferred inflows of resources				
Unavailable revenue - taxes	-	2,068	-	2,068
Unavailable revenue - assessments	 -	 -	 514	 514
Total deferred inflows of resources	-	2,068	514	2,582
Fund balances				
Restricted for				
Debt service	-	348,395	-	348,395
Tax increment	697,864	-	-	697,864
Parks and recreation	308,183	-	-	308,183
Communications	150,341	-	-	150,341
Public safety	12,688	-	-	12,688
Conservation	28,933	-	-	28,933
Assigned to			2 202 2 42	2 2 2 2 2 2 4 2
Other capital projects	 -	 -	 3,382,949	 3,382,949
Total fund balances	 1,198,009	 348,395	 3,382,949	 4,929,353
Total liabilities, deferred inflows				
and fund balances	\$ 1,224,121	\$ 350,463	\$ 3,422,384	\$ 4,996,968

#### Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Nonmajor Governmental Funds Year Ended December 31, 2019

	Spec Reve		 Debt Service	Capital Projects	 Total
Revenues					
Taxes					
Property	\$	-	\$ 415,101	\$ -	\$ 415,101
Franchise	11	7,649	-	-	117,649
Special assessments		-	-	1,371	1,371
Intergovernmental	5	54,059	-	-	54,059
Charges for services	37	71,794	-	-	371,794
Fines and forfeits	2	20,312	-	-	20,312
Investment earnings		4,168	3,142	45,071	52,381
Miscellaneous	2	20,579	-	955,541	976,120
Total revenues	58	38,561	 418,243	 1,001,983	 2,008,787
Expenditures					
Current					
General government		-	-	11,592	11,592
Public safety	1	0,898	-	43,109	54,007
Streets and highways		-	-	27,916	27,916
Sanitation	2	24,396	-	-	24,396
Culture and recreation	59	91,778	-	7,016	598,794
Debt service					
Principal	4	12,198	225,000	-	267,198
Interest	1	0,921	167,370	-	178,291
Capital outlay					
General government		-	-	62,048	62,048
Public safety		-	-	317,788	317,788
Streets and highways	39	97,472	-	56,839	454,311
Culture and recreation	10	07,921	-	481,390	589,311
Total expenditures	1,18	35,584	 392,370	 1,007,698	 2,585,652
Excess (deficiency) of revenues					
over (under) expenditures	(59	97,023)	25,873	(5,715)	(576,865)
Other financing sources (uses)					
Transfers in	19	90,000	-	600,000	790,000
Transfers out		-	-	 (100,000)	 (100,000)
Total other financing sources (uses)	19	90,000	 -	 500,000	 690,000
Net change in fund balance	(40	07,023)	25,873	494,285	113,135
Fund balances - beginning	1,60	)5,032	 322,522	 2,888,664	 4,816,218
Fund balances – ending	\$ 1,19	98,009	\$ 348,395	\$ 3,382,949	\$ 4,929,353

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#### NONMAJOR SPECIAL REVENUE FUNDS

Nonmajor Special Revenue Funds are used to account for the proceeds of special revenue sources that are legally restricted to expenditures for particular purposes. The City maintained the following Nonmajor Special Revenue Funds:

**Cable Television Fund** – accounts for franchise taxes for services provided over the cable system and is restricted by the franchise agreement to the operation of the North Suburban Cable Commission and to local public service broadcasting.

**Police Forfeiture Fund** – accounts for usage of funds acquired under the federal and state Forfeiture/Equitable Sharing Program.

**Community Center Fund** – accounts for the operation of the City's community center.

Lakeside Park Fund – accounts for the operation of a park under a cooperative agreement with the city of Spring Lake Park.

**Recycling Grant Fund** – accounts for a grant from Ramsey County to operate a recycling program within the City.

Tax Increment Financing District No. 1 - This fund has been statutorily decertified and no longer has the authority to collect tax increments but remains for the purpose of holding land held for resale purchased with tax increments from this district.

Tax Increment Financing District No. 3 – This fund has been statutorily decertified and no longer has the authority to collect tax increments but remains for the purpose of holding land held for resale purchased with tax increments from this district.

#### Combining Balance Sheet Nonmajor Special Revenue Funds December 31, 2019

	able evision	Police orfeiture	Community Center		
Assets					
Cash and temporary investments	\$ 131,162	\$ 12,688	\$	239,943	
Receivables	• • • • •			60.00 <b>.</b>	
Accounts	31,001	-		68,882	
Intergovernmental	 -	 -		-	
Total assets	\$ 162,163	\$ 12,688	\$	308,825	
Liabilities and Fund Balances					
Liabilities					
Accounts/contracts payable	\$ 10,089	\$ -	\$	11,102	
Accrued wages and benefits	1,733	-		386	
Due to other governments	 	 -		949	
Total liabilities	11,822	-		12,437	
Fund balances					
Restricted for					
Tax increment	-	-		-	
Parks and recreation	-	-		296,388	
Communications	150,341	-		-	
Public safety	-	12,688		-	
Conservation	 	 -		-	
Total fund balances	 150,341	 12,688		296,388	
Total liabilities and					
fund balances	\$ 162,163	\$ 12,688	\$	308,825	

 Lakeside Park	ecycling Grant	F	Tax ncrement inancing ntrict No. 3	 Total
\$ 13,123	\$ 15,039	\$	697,864 -	\$ 1,109,819 99,883
\$ - 13,123	\$ 14,419 29,458	\$	- 697,864	\$ 14,419 1,224,121
\$ - 1,328	\$ 525	\$	- - -	\$ 21,191 2,644 2,277
1,328	525		-	26,112
 11,795 - -	 28,933		697,864 - - -	697,864 308,183 150,341 12,688 28,933
 11,795	 28,933		697,864	 1,198,009
\$ 13,123	\$ 29,458	\$	697,864	\$ 1,224,121

#### Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Nonmajor Special Revenue Funds Year Ended December 31, 2019

	 Cable Selevision	Police Forfeiture	Community Center
Revenues			
Taxes			
Franchise	\$ 117,649	\$ -	\$ -
Intergovernmental	-	-	-
Charges for services	-	-	371,195
Fines and forfeits	-	20,312	-
Investment earnings	-	-	3,370
Miscellaneous	-	-	819
Total revenues	 117,649	20,312	375,384
Expenditures			
Current			
Public safety	-	10,898	-
Sanitation	-	-	-
Culture and recreation	128,308	-	441,877
Debt service			
Principal	-	-	42,198
Interest	-	-	10,921
Capital outlay			
Streets and highways	-	-	-
Culture and recreation	 107,921	-	-
Total expenditures	 236,229	10,898	494,996
Excess (deficiency) of revenues over (under)	(110 - 00)		
expenditures	(118,580)	9,414	(119,612)
Other financing sources Transfers in			190,000
	 		190,000
Net change in fund balance	(118,580)	9,414	70,388
Fund balances - beginning	 268,921	3,274	226,000
Fund balances – ending	\$ 150,341	\$ 12,688	\$ 296,388

	Lakeside Recycling Park Grant		Tax Increment Financing District No. 1		Tax Increment Financing District No. 3			Total	
¢		¢		¢		¢		¢	117 (40
\$	- 23,000	\$	- 31,059	\$	-	\$	-	\$	117,649 54,059
	23,000 599				-		-		371,794
	-		-		-		-		20,312
	622		-		_		176		4,168
	-		-		7,172		12,588		20,579
	24,221		31,059		7,172		12,764		588,561
	-		-		-		-		10,898
	-		24,396		-		-		24,396
	21,593		-		-		-		591,778
	-		-		-		-		42,198
	-		-		-		-		10,921
	-		-		397,472		-		397,472
	-		-		-		-		107,921
	21,593		24,396		397,472				1,185,584
	2,628		6,663		(390,300)		12,764		(597,023)
	-		-		-				190,000
	2,628		6,663		(390,300)		12,764		(407,023)
	9,167		22,270		390,300		685,100		1,605,032
\$	11,795	\$	28,933	\$		\$	697,864	\$	1,198,009

#### Cable Television Fund Schedule of Revenues, Expenditures, and Changes in Fund Balances Budget and Actual Year Ended December 31, 2019

	 Budgeted	Amou	ints		Actual	Variance with	
	 Original		Final	A	mounts	Fin	al Budget
Revenues							
Taxes							
Franchise	\$ 128,000	\$	128,000	\$	117,649	\$	(10,351)
Expenditures							
Current							
Culture and recreation							
Recreation	143,722		143,722		128,308		15,414
Capital outlay							
Culture and recreation	 105,000		105,000		107,921		(2,921)
Total expenditures	 248,722		248,722		236,229		12,493
Net change in fund balance	(120,722)		(120,722)		(118,580)		2,142
Fund balance – beginning	 268,921		268,921		268,921		-
Fund balance – ending	\$ 148,199	\$	148,199	\$	150,341	\$	2,142

#### Police Forfeiture Fund Schedule of Revenues, Expenditures, and Changes in Fund Balances Budget and Actual Year Ended December 31, 2019

	0	Budgeted riginal	nts Final	Actual mounts	Variance with Final Budget	
Revenues Fines and forfeits	\$	2,000	\$ 2,000	\$ 20,312	\$	18,312
Expenditures Current Public safety Police		3,200	3,200	10,898		(7,698)
Net change in fund balance		(1,200)	 (1,200)	 9,414		10,614
Fund balance – beginning		3,274	 3,274	 3,274		
Fund balance – ending	\$	2,074	\$ 2,074	\$ 12,688	\$	10,614

#### Community Center Fund Schedule of Revenues, Expenditures, and Changes in Fund Balances Budget and Actual Year Ended December 31, 2019

		Budgeted	Amo	ints	Actual	Variance with		
	(	Original		Final	 Amounts	Fin	al Budget	
Revenues								
Charges for services	\$	310,862	\$	310,862	\$ 371,195	\$	60,333	
Investment earnings		300		300	3,370		3,070	
Miscellaneous	_	1,200		1,200	 819	_	(381)	
Total revenues		312,362		312,362	375,384		63,022	
Expenditures								
Current								
Culture and recreation								
Recreation		429,959		429,959	441,877		(11,918)	
Debt service					1. 1.00			
Principal		42,199		42,199	42,198		1	
Interest		10,921		10,921	10,921		-	
Total expenditures		483,079		483,079	 494,996		(11,917)	
Excess (deficiency) of revenues								
over expenditures		(170,717)		(170,717)	(119,612)		51,105	
Other financing sources								
Transfers in		190,000		190,000	190,000		_	
Net change in fund balance		19,283		19,283	70,388		51,105	
Fund balance – beginning		226,000		226,000	 226,000		_	
Fund balance – ending	\$	245,283	\$	245,283	\$ 296,388	\$	51,105	

#### Lakeside Park Fund Schedule of Revenues, Expenditures, and Changes in Fund Balances Budget and Actual Year Ended December 31, 2019

		Budgeted			Actual	Variance with Final Budget	
	0	riginal	 Final	A	mounts	Fina	I Budget
Revenues							
Intergovernmental	\$	23,000	\$ 23,000	\$	23,000	\$	-
Charges for services		-	-		599		599
Investment earnings		210	210		622		412
Miscellaneous		500	500		-		(500)
Total revenues		23,710	23,710	24,221			511
Expenditures Current Culture and recreation							
Recreation		23,710	23,710		21,593		2,117
			 ,,				_,,
Net change in fund balance		-	-		2,628		2,628
Fund balance – beginning		9,167	 9,167		9,167		-
Fund balance – ending	\$	9,167	\$ 9,167	\$	11,795	\$	2,628

#### Recycling Grant Fund Schedule of Revenues, Expenditures, and Changes in Fund Balances Budget and Actual Year Ended December 31, 2019

		Budgeted	Amou	nts	1	Actual	Variance with	
	C	riginal		Final	Α	mounts	Final Budget	
Revenues								
Intergovernmental	\$	31,545	\$	31,545	\$	31,059	\$	(486)
Expenditures Current								
Sanitation		31,545		31,545		24,396		7,149
Net change in fund balance		-		-		6,663		6,663
Fund balance – beginning		22,270		22,270		22,270		
Fund balance – ending	\$	22,270	\$	22,270	\$	28,933	\$	6,663

#### Tax Increment Financing District No. 1 Schedule of Revenues, Expenditures, and Changes in Fund Balances Budget and Actual Year Ended December 31, 2019

		Budgeted	Amo	unts		Actual	Variance with Final Budget	
	(	Driginal		Final	Ā	Mounts		
Revenues								
Miscellaneous	\$	-	\$		\$	7,172	\$	7,172
Expenditures								
Capital outlay								
Streets and highways		-		400,000		397,472		2,528
Net change in fund balance		-		(400,000)		(390,300)		9,700
Fund balance – beginning		390,300		390,300		390,300		
Fund balance – ending	\$	390,300	\$	(9,700)	\$		\$	9,700

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#### NONMAJOR DEBT SERVICE FUND

The Nonmajor Debt Service Fund accounts for the accumulation of resources and payment of bond principal and interest and related costs on long-term debt.

**G.O. Capital Improvement Plan Bonds of 2017A** – The G.O. Capital Improvement Plan Bonds of 2017A Debt Service Fund accounts for debt service activity related to bonds issued to construct the Public Works maintenance facility.

#### Balance Sheet Nonmajor Debt Service Fund December 31, 2019

	G.O. Capital Improvement Plan Bonds of 2017A			
Assets				
Cash and temporary investments	\$	344,502		
Receivables				
Intergovernmental		3,893		
Delinquent taxes		2,068		
Total assets	\$	350,463		
Deferred inflows and fund balance				
Deferred inflow of resources				
Unavailable revenue - taxes	\$	2,068		
Fund balances				
Restricted for				
Debt service		348,395		
Total deferred inflows and fund balance	\$	350,463		

#### Statement of Revenues, Expenditures, and Changes in Fund Balances Nonmajor Debt Service Fund Year Ended December 31, 2019

	Capital	G.O. Improvement nds of 2017A
Revenues		
Taxes		
Property	\$	415,101
Investment earnings		3,142
Total revenues		418,243
Expenditures		
Debt service		
Principal		225,000
Interest		167,370
Total expenditures		392,370
Net change in fund balance		25,873
Fund balances – beginning		322,522
Fund balances – ending	\$	348,395

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#### NONMAJOR CAPITAL PROJECTS FUNDS

Nonmajor Capital Project Funds are used to account for the acquisition and construction of major capital facilities and capital equipment other than those financed by Proprietary Funds.

**Park Dedication Fund** – This fund accounts for park-land dedication funds paid when a major subdivision is initiated and will be used for future park improvements.

**Vehicle and Equipment Fund** – This fund accumulates resources for the eventual replacement of city vehicles and equipment. A formula calculates the need for funds based upon the estimated replacement cost of each vehicle or piece of equipment and its remaining life. The General Fund and Utility Funds then make annual transfers to the Vehicle and Equipment Fund based on this calculation.

**Special Projects Fund** – This fund finances the construction of government buildings, park improvements, and some transportation projects, except any accounted for in the Proprietary Funds. The main source of funds has been periodic transfers of surpluses from the General Fund.

#### Combining Balance Sheet Nonmajor Capital Projects Funds December 31, 2019

	Park Dedication		Vehicle and Equipment		Special Projects		 Total
Assets							
Cash and temporary investments Receivables	\$	183,098	\$	1,904,974	\$	1,333,387	\$ 3,421,459
Intergovernmental Special assessments		-		-		411 514	 411 514
Total assets	\$	183,098	\$	1,904,974	\$	1,334,312	\$ 3,422,384
Liabilities, Deferred Inflows and Fund Balances							
Liabilities							
Accounts/contracts payable	\$	-	\$	-	\$	38,921	\$ 38,921
Deferred inflow of resources							
Unavailable revenue - assessments		-		-		514	514
Fund balances							
Assigned to Other capital projects		183,098		1,904,974		1,294,877	 3,382,949
Total liabilities, deferred inflows and fund balances	\$	183,098	\$	1,904,974	\$	1,334,312	\$ 3,422,384

#### Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Nonmajor Capital Projects Funds Year Ended December 31, 2019

	Park Dedication	Vehicle and Equipment	Special Projects	Total
Revenues				
Special assessments	\$ -	\$ -	\$ 1,371	\$ 1,371
Investment earnings	5,091	-	39,980	45,071
Miscellaneous	114,972	13,289	827,280	955,541
Total revenues	120,063	13,289	868,631	1,001,983
Expenditures				
Current				
General government	-	6,502	5,090	11,592
Public safety	-	43,109	-	43,109
Streets and highways	-	-	27,916	27,916
Culture and recreation	7,016	-	-	7,016
Capital outlay				
General government	-	7,601	54,447	62,048
Public safety	-	95,645	222,143	317,788
Streets and highways	-	26,464	30,375	56,839
Culture and recreation	75,599	48,171	357,620	481,390
Total expenditures	82,615	227,492	697,591	1,007,698
Excess (deficiency) of revenues				
over (under) expenditures	37,448	(214,203)	171,040	(5,715)
Other financing sources (uses)				
Transfers in	-	475,000	125,000	600,000
Transfers out	-	(100,000)		(100,000)
Total other financing sources				
(uses)		375,000	125,000	500,000
Net change in fund balance	37,448	160,797	296,040	494,285
Fund balances – beginning	145,650	1,744,177	998,837	2,888,664
Fund balances – ending	\$ 183,098	\$ 1,904,974	\$ 1,294,877	\$ 3,382,949

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#### SECTION III STATISTICAL SECTION (UNAUDITED)

This part of the City of Mounds View, Minnesota's Comprehensive Annual Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City of Mounds View, Minnesota's overall financial health.

Contents	Page
<b>Financial Trends</b> These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.	75
<b>Revenue Capacity</b> These schedules contain information to help the reader assess the City's most significant local revenue source, the property tax.	82
<b>Debt Capacity</b> These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.	86
<b>Demographic and Economic Information</b> These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.	91
<b>Operation Information</b> These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.	93

Sources: Unless otherwise noted, the information in these tables is derived from the comprehensive financial reports for the relevant year.

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#### Net Position by Component Last Ten Fiscal Years

(Accrual Basis of Accounting)

					Fisc	cal Year				
	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019
Governmental activities										
Net investment in capital assets	\$20,808,453	\$23,301,032	\$26,264,355	\$29,113,831	\$ 31,091,016	\$ 34,081,047	\$ 37,087,585	\$ 36,784,587	\$ 36,010,512	\$ 35,524,808
Restricted	4,657,442	5,572,244	4,691,738	4,961,119	4,657,172	3,455,542	2,965,913	3,148,142	3,298,426	2,828,405
Unrestricted	18,942,702	17,937,346	18,322,563	17,443,560	18,199,615	13,792,759	9,943,649	9,248,882	9,792,777	10,945,057
Total governmental activities net position	\$44,408,597	\$46,810,622	\$49,278,656	\$51,518,510	\$ 53,947,803	\$ 51,329,348	\$ 49,997,147	\$ 49,181,611	\$ 49,101,715	\$ 49,298,270
Business-type activities										
Net investment in capital assets	\$ 5,968,544	\$ 6,351,886	\$ 6,811,382	\$ 6,643,844	\$ 6,619,515	\$ 6,814,281	\$ 6,714,995	\$ 6,702,181	\$ 6,329,151	\$ 6,595,530
Unrestricted	6,789,275	6,286,877	5,715,505	5,018,324	4,856,016	4,013,515	4,075,782	4,455,356	5,122,447	5,312,231
Total business-type activities net position	\$12,757,819	\$12,638,763	\$12,526,887	\$11,662,168	\$ 11,475,531	\$ 10,827,796	\$ 10,790,777	\$ 11,157,537	\$ 11,451,598	\$ 11,907,761
Primary government										
Net investment in capital assets	\$26,776,997	\$29,652,918	\$33,075,737	\$35,757,675	\$ 37,710,531	\$ 40,895,328	\$ 43,802,580	\$ 43,486,768	\$ 42,339,663	\$ 42,120,338
Restricted	4,657,442	5,572,244	4,691,738	4,961,119	4,657,172	3,455,542	2,965,913	3,148,142	3,298,426	2,828,405
Unrestricted	25,731,977	24,224,223	24,038,068	22,461,884	23,055,631	17,806,274	14,019,431	13,704,238	14,915,224	16,257,288
Total primary government net position	\$57,166,416	\$59,449,385	\$61,805,543	\$63,180,678	\$ 65,423,334	\$ 62,157,144	\$ 60,787,924	\$ 60,339,148	\$ 60,553,313	\$ 61,206,031

#### Changes in Net Position Last Ten Fiscal Years (Accrual Basis of Accounting)

Fiscal Year 2010 2011 2012 2013 2014 2015 2016 2017 2018 2019 Expenses Governmental activities General government \$ 1,012,708 \$ 1,066,488 \$ 1,057,520 \$ 1,043,415 \$ 1,088,836 \$ 1,157,461 \$ 1,201,039 \$ 1,298,436 \$ 1,327,997 \$ 1,416,027 Public safety 2,618,917 2,651,254 2,816,428 2,838,418 2,927,551 3,291,339 4,061,286 3,653,742 3,523,790 3,994,122 Streets and highways 1.002.384 968.383 1,325,863 1,443,093 1,627,747 1,658,540 1,737,382 2,268,318 2,103,663 2,864,440 Sanitation 28,563 25,581 25,348 26,075 25,294 27,861 20,019 27,330 24,411 29,146 Culture and recreation 1,297,825 1.324,772 1,410,918 1.334.248 1,419,628 1,446,470 1,527,977 1,341,654 1,467,715 1,509,833 Economic development 1,815,098 2.089.528 1,743,520 1,818,565 1.885,105 1,879,233 2,406,007 2,078,756 2,211,174 2,325,182 74,966 44,506 88,854 66,116 118,888 55,847 36,180 100,802 225.377 212,833 Interest on long-term debt Total governmental activities expenses 7,851,044 8,173,494 8,468,684 8,569,203 9,093,830 9,514,184 10,997,732 10,761,727 10,887,046 12,346,848 Business-type activities Water 808,900 862,540 867,966 1,031,766 1,011,194 1,011,893 1,000,744 968,475 996,602 1,005,538 1.255.555 1.332.661 1.290.361 1,405,196 1,414,638 1.374.822 1,401,189 1.396.463 1.492.863 1.527.841 Sanitary sewer Storm water 150,939 162,650 158,052 157,882 230,580 200,942 194,152 227,621 233,995 266,924 Streetlight 80.034 88,480 82,413 96.574 68,768 182,563 82,900 87,804 87.165 87,693 Total business-type activities expenses 2,295,428 2,446,331 2,398,792 2,691,418 2,725,180 2,770,220 2,678,985 2,680,363 2,810,625 2,887,996 Total primary government expenses \$ 10,146,472 \$ 10,619,825 \$ 10,867,476 \$ 11,260,621 \$11,819,010 \$ 12,284,404 \$13,676,717 \$13,442,090 \$13,697,671 \$15,234,844 Program revenues Government activities Charges for services General government \$ 121,397 \$ 184,973 \$ 238,633 \$ 245,830 \$ 252,542 S 263,412 \$ 294,146 \$ 271,318 \$ 255,379 \$ 1,090,374 214,367 239,782 273,589 281,930 268,558 294,098 275,782 311,751 413,551 511,447 Culture and recreation Economic development 276,059 177,791 174,431 300,785 298,085 212,240 191,801 326,132 314,047 376,105 Other activities 96,258 98,171 147.872 144,491 166.370 104,606 110.365 142,360 116.291 118,950 Operating grants and contributions 403,488 387,010 401,768 417,574 380,705 441,123 456,019 467,486 526,942 606,566 574,714 503.815 374,510 470.285 559,796 379,090 517,872 372,033 490,703 Capital grants and contributions 410.015 Total governmental activities program revenues 1,686,283 1,591,542 1,610,803 1,860,895 1,926,056 1,694,569 1,845,985 1,891,080 2,036,225 3,194,145 Business-type activities Charges for services Water 888,961 838,701 943,731 922,907 976,763 959,130 1,063,337 1,112,169 1,255,559 1,203,410 1,166,909 1.212.344 1.192,506 1.235.478 1.356,000 1,400,087 1,471,301 1,599,427 1.678.163 1.738.097 Sanitary sewer 268,587 Storm water 266,966 268,476 266,395 278,359 266,092 264,066 286,324 292,431 327,750 97,759 104.322 Streetlight 76,261 76.128 76,231 82.625 88.052 91,563 104.224 104.867 2,937 203 3,292 1,080 Operating grants and contributions Capital grants and contributions 43.059 2,399,097 2,395,649 2,478,863 2,509,597 2,699,174 2,899,400 3,102,347 3,333,767 3,418,263 2,716,872 Total business-type activities program revenues Total primary government program revenues \$ 4,085,380 \$ 3,987,191 \$ 4,089,666 \$ 4,370,492 \$ 4,625,230 \$ 4,411,441 \$ 4,745,385 \$ 4,993,427 \$ 5,369,992 \$ 6,612,408 Net (expense)/revenue Governmental activities \$ (6,164,761) \$ (6,581,952) \$ (6,857,881) \$ (6,708,308) \$ (7,167,774) \$ (7,819,615) \$ (9,151,747) \$ (8,870,647) \$ (8,850,821) \$ (9,152,703) Business-type activities 103,669 (50,682) 80,071 (181,821) (26,006) (53, 348)220,415 421,984 523,142 530,267 Total primary government net expense \$ (6,061,092) \$ (6.632.634) \$ (6,777,810) \$ (6.890,129) \$ (7.193,780) \$ (7.872.963) \$ (8,931,332) \$ (8,448,663) \$ (8.327.679) \$ (8.622,436)

#### General revenues and other changes in net position

Governmental activities

Taxes										
Property taxes	\$ 3,909,130	\$ 4,049,525	\$ 4,189,258	\$ 4,341,477	\$ 4,328,302	\$ 4,398,808	\$ 4,322,667	\$ 4,558,252	\$ 4,950,678	\$ 5,423,885
Tax increments	3,699,335	3,367,496	3,795,758	3,739,535	1,966,286	1,610,547	1,555,581	1,630,140	1,670,422	1,707,400
Franchise taxes	565,793	599,345	559,043	641,061	800,402	744,260	727,229	753,959	799,948	735,319
Lodging taxes	51,002	53,516	54,088	60,364	66,367	69,109	67,408	68,666	77,115	71,957
Unrestricted grants and contributions	241,458	241,312	241,512	241,335	607,419	665,944	677,284	682,022	746,962	750,546
Gain on sale or trade of capital assets	-	29,549	-	12,827	450	-	-	48,001	-	-
Investment earnings (charges)	340,754	457,179	238,963	(628,519)	1,025,931	212,392	171,852	208,491	228,999	438,096
Special Item	-	-	-	-	412,925	-	-	-	-	-
Transfers	484,674	186,055	247,293	540,082	388,985	195,530	297,525	105,580	296,801	222,055
Total governmental activities	9,292,146	8,983,977	9,325,915	8,948,162	9,597,067	7,896,590	7,819,546	8,055,111	8,770,925	9,349,258
Business-type activities										
Investment earnings (charges)	93,680	117,681	55,346	(142,816)	228,354	43,772	40,091	50,356	67,720	147,951
Transfers	(484,674)	(186,055)	(247,293)	(540,082)	(388,985)	(195,530)	(297,525)	(105,580)	(296,801)	(222,055)
Total business-type activities	(390,994)	(68,374)	(191,947)	(682,898)	(160,631)	(151,758)	(257,434)	(55,224)	(229,081)	(74,104)
Total primary government	\$ 8,901,152	\$ 8,915,603	\$ 9,133,968	\$ 8,265,264	\$ 9,436,436	\$ 7,744,832	\$ 7,562,112	\$ 7,999,887	\$ 8,541,844	\$ 9,275,154
Change in net position										
Governmental activities	\$ 3,127,385	\$ 2,402,025	\$ 2,468,034	\$ 2,239,854	\$ 2,429,293	\$ 76,975	\$ (1,332,201)	\$ (815,536)	\$ (79,896)	\$ 196,555
Business-type activities	(287,325)	(119,056)	(111,876)	(864,719)	(186,637)	(205,106)	(37,019)	366,760	294,061	456,163
Total primary government	\$ 2,840,060	\$ 2,282,969	\$ 2,356,158	\$ 1,375,135	\$ 2,242,656	\$ (128,131)	\$ (1,369,220)	\$ (448,776)	\$ 214,165	\$ 652,718

# Governmental Activities Tax Revenues By Source Last Ten Fiscal Years

(Accrual Basis of Accounting)

		Tax		Lodging			
Fiscal Year	Property Ta	ax Increments	Franchise Tax	Tax	Total		
2010	\$ 3,909,13	30 \$ 3,699,335	\$ 565,793	\$ 51,002	\$ 8,225,260		
2011	4,049,52	25 3,367,496	599,345	53,516	8,069,882		
2012	4,189,25	58 3,795,758	559,043	54,088	8,598,147		
2013	4,341,47	77 3,739,535	641,061	60,364	8,782,437		
2014	4,328,30	02 1,966,286	800,402	66,367	7,161,357		
2015	4,398,80	08 1,610,547	744,260	69,109	6,822,724		
2016	4,322,66	67 1,555,581	727,229	67,408	6,672,885		
2017	4,558,25	52 1,630,140	753,959	68,666	7,011,017		
2018	4,950,67	78 1,670,422	2 799,948	77,115	7,498,163		
2019	5,423,88	85 1,707,400	735,319	71,957	7,938,561		

#### Fund Balances of Governmental Funds Last Ten Fiscal Years (Modified Accertal Basis of Accounting)

Modified Accrual Basis of Accounting)
---------------------------------------

					Fiscal	Year				
	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019
General Fund										
Assigned	\$ -	\$ 6,292,906	\$ 6,479,169	\$ 6,462,763	\$ 6,250,280	\$ 6,166,302	\$ 5,906,709	\$ 5,765,648	\$ 5,587,607	\$ 5,463,724
Unassigned	-	3,200,472	3,176,966	3,097,666	3,334,542	3,448,111	3,538,754	3,710,891	3,952,927	4,127,062
Unreserved	2,566,708									
Total General Fund	\$ 2,820,035	\$ 9,493,378	\$ 9,656,135	\$ 9,560,429	\$ 9,584,822	\$ 9,614,413	\$ 9,445,463	\$ 9,476,539	\$ 9,540,534	\$ 9,590,786
All other governmental funds										
Reserved	\$ 3,940,351	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$-	\$ -	\$ -
Restricted	-	4,798,885	4,029,265	3,277,870	2,987,847	1,782,701	2,965,913	3,147,858	3,367,273	2,894,413
Unreserved, reported in										
Special revenue funds	9,344,020	-	-	-	-	-	-	-	-	-
Capital projects funds	8,194,063	-	-	-	-	-	-	-	-	-
Assigned	-	10,165,216	10,378,010	9,552,519	9,868,708	8,100,748	5,241,230	5,030,794	4,485,904	5,530,723
Unassigned				(3,661)						
Total all other governmental funds	\$ 21,478,434	\$ 14,964,101	\$ 14,407,275	\$ 12,826,728	\$ 12,856,555	\$ 9,883,449	\$ 8,207,143	\$ 8,178,652	\$ 7,853,177	\$ 8,425,136

Note: The City transfered \$6,472,060 to the General Fund from the Levy Reduction Special Revenue Fund to close that fund in 2011.

2011 reflects the adoption of GASB Statement No. 54 "Fund Balance Reporting and Governmental Fund Type Definitions."

#### Changes in Fund Balances of Governmental Funds

Last Ten Fiscal Years

(Modified Accrual Basis of Accounting)

	Fiscal Year									
	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019
_										
Revenues	<b>*</b> • • <b>* •</b> • • • •							<b>• •</b> • • • • • • • • • • • • • • • •	• • • • • • • • • •	
Taxes	\$ 8,173,508	\$ 8,136,161	\$ 8,708,216	\$ 8,796,617	\$ 7,197,519	\$ 6,805,517	\$ 6,676,733	\$ 7,007,896	\$ 7,495,877	\$ 7,949,935
Special assessments	72,312	65,918	78,484	187,388	54,396	67,085	41,923	27,670	22,047	24,176
Licenses and permits	129,834	172,841	162,955	210,774	246,970	204,844	184,499	310,965	312,047	348,201
Intergovernmental	1,082,957	959,152	978,288	1,083,961	1,315,314	1,416,279	1,624,550	1,512,865	1,680,480	1,764,992
Charges for services	240,114	237,385	243,131	277,373	264,865	281,039	298,003	309,373	363,621	409,801
Fines and forfeits	41,475	55,321	79,641	69,049	69,101	50,179	35,683	43,837	52,531	66,410
Investment earnings (charges)	340,754	457,179	238,963	(628,519)	1,025,931	212,392	171,852	208,491	228,999	438,096
Miscellaneous	364,768	327,342	345,284	419,990	622,087	346,562	348,177	383,946	426,697	1,295,483
Total revenues	10,445,722	10,411,299	10,834,962	10,416,633	10,796,183	9,383,897	9,381,420	9,805,043	10,582,299	12,297,094
Expenditures										
General government	876,211	896,475	904,199	885,717	937,782	989,052	1,007,715	1,091,571	1,107,761	1,196,376
Public safety	2,462,361	2,535,817	2,706,826	2,741,429	2,849,814	3,098,543	3,136,469	3,235,510	3,460,743	3,847,558
Streets and highways	553,821	557,024	567,165	589,264	694,781	576,629	604,294	873,006	709,953	991,106
Sanitation	26,398	30,933	25,360	24,989	26,033	24,868	27,563	19,196	27,975	24,396
Culture and recreation	912,684	967,287	1,055,945	962,921	987,599	1,012,160	1,077,863	926,124	1,030,967	1,111,348
Economic development	1,814,049	2,082,925	1,739,980	2,953,003	1,888,217	1,879,212	1,906,076	2,059,441	2,215,355	2,313,899
Capital outlay	3,665,304	3,251,246	4,078,631	4,080,595	3,343,582	5,279,794	4,742,796	7,740,035	2,343,410	1,776,159
Debt service	2,002,201	0,201,210	1,070,0001	1,000,050	5,5 15,502	0,279,791	.,, .,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	1,110,000	2,5 15,110	1,770,109
Principal	729,060	302,737	305,928	324,934	280,636	383,864	180,658	143,296	150,898	420,450
Interest	92,927	49,016	92,290	70,116	122,504	60,576	43,733	106,489	268,709	215,646
Total expenditures	11,132,815	10,673,460	11,476,324	12,632,968	11,130,948	13,304,698	12,727,167	16,194,668	11,315,771	11,896,938
Total expenditures	11,152,015	10,075,400	11,470,524	12,052,700	11,150,540	15,504,676	12,727,107	10,174,000		11,090,990
Excess of revenues										
over (under) expenditures	(687,093)	(262,161)	(641,362)	(2,216,335)	(334,765)	(3,920,801)	(3,345,747)	(6,389,625)	(733,472)	400,156
Other financing sources (uses)										
Transfers in	1,100,035	7,601,879	927,391	918,688	1,809,766	1,008,313	1,202,981	1,006,678	1,146,628	1,097,618
Transfers out	(615,361)	(7,415,824)	(680,098)	(378,606)	(1,420,781)	(812,783)	(905,456)	(901,098)	(849,827)	(875,563)
Debt issued, net of premium/discount		235,116				781,756		6,286,630	175,191	
Total other financing sources (uses)	484,674	421,171	247,293	540,082	388,985	977,286	297,525	6,392,210	471,992	222,055
Net change in fund balances	\$ (202,419)	\$ 159,010	\$ (394,069)	\$ (1,676,253)	\$ 54,220	\$ (2,943,515)	\$ (3,048,222)	\$ 2,585	\$ (261,480)	\$ 622,211
Debt service as a percentage of noncapital										
expenditures	11.0%	4.7%	5.4%	4.6%	5.2%	5.5%	2.8%	3.0%	4.7%	6.3%
*		<u> </u>								

# General Governmental Tax Revenues by Source Last Ten Fiscal Years

(Modified Accrual Basis of Accounting)

Fiscal Year	Property Tax	Tax Increment	Franchise Tax	Lodging Tax	Total
2010	\$ 3,902,456	\$ 3,654,257	\$ 565,793	\$ 51,002	\$ 8,173,508
2011	4,106,384	3,376,916	599,345	53,516	8,136,161
2012	4,210,657	3,884,428	559,043	54,088	8,708,216
2013	4,354,084	3,741,108	641,061	60,364	8,796,617
2014	4,339,441	1,991,309	800,402	66,367	7,197,519
2015	4,381,601	1,610,547	744,260	69,109	6,805,517
2016	4,326,515	1,555,581	727,229	67,408	6,676,733
2017	4,555,131	1,630,140	753,959	68,666	7,007,896
2018	4,948,392	1,670,422	799,948	77,115	7,495,877
2019	5,435,259	1,707,400	735,319	71,957	7,949,935

#### Tax Capacity Value and Estimated Market Value of Taxable Property Last Ten Fiscal Years

						Personal								Tax Capac	city
			Re	eal Property		Property						Market	Estimated	as a	
Fiscal	I	Residential		Commercial				Fiscal	Total Taxable	Total Direct		Value	Market	Percentage	e of
Year		Property		Property	 Other	 Other	Ľ	Disparities	Tax Capacity	Tax Rate	_	Tax Rate	Value (EMV)	EMV	
2010	\$	5,647,328	\$	2,367,920	\$ 1,676,331	\$ 126,668	\$	192,359	\$ 10,010,606	40.968	%	0.02099 %	987,959,400	1.01	%
2011		5,394,605		2,230,384	1,591,865	132,487		342,908	9,692,249	41.172		0.02164	933,428,800	1.04	
2012		4,533,271		2,136,351	1,582,135	140,849		96,614	8,489,220	48.893		0.02334	906,171,000	0.94	
2013		4,097,960		2,088,738	1,588,763	150,983		86,280	8,012,724	50.422		0.02099	863,579,900	0.93	
2014		3,958,510		3,215,212	1,587,047	154,507		38,319	8,953,595	44.301		0.02096	849,139,100	1.05	
2015		4,349,593		3,408,647	1,673,154	160,728		49,810	9,641,932	42.886		0.02103	889,337,900	1.08	
2016		4,555,818		3,650,240	1,768,381	165,194		187,379	10,327,012	40.105		0.02092	927,413,500	1.11	
2017		4,895,771		3,743,244	2,035,576	176,236		503,814	11,354,641	37.980		0.02071	989,506,500	1.15	
2018		5,328,381		4,062,680	2,278,877	184,690		525,648	12,380,276	37.742		0.02765	1,067,718,200	1.16	
2019		6,009,045		4,317,399	1,874,373	174,238		487,051	12,862,106	38.009		0.02659	1,165,973,600	1.10	

Source: Ramsey County

### Property Tax Rates (1) Direct and Overlapping Governments Last Ten Fiscal Years

		City	y									
		General			Overlapping Rates							
		Obligation	Total	Market Value	Ramsey	School District	Other Taxing					
Year	Basic Rate	Debt Service	Direct	Tax Rate (2)	County	No. 621	Jurisdictions	Total				
2010	37.345 %	3.623 %	40.968 %	0.02099 %	50.248 %	24.560 %	9.512 %	125.288 %				
2011	38.232	2.940	41.172	0.02164	54.678	25.573	10.065	131.488				
2012	46.561	2.332	48.893	0.02334	61.316	29.044	11.813	151.066				
2013	46.194	4.228	50.422	0.02099	65.240	29.444	12.228	157.334				
2014	40.527	3.774	44.301	0.02096	63.735	29.734	11.764	149.534				
2015	42.886	-	42.886	0.02103	58.922	27.378	10.876	140.062				
2016	40.105	-	40.105	0.02092	58.885	26.245	10.742	135.977				
2017	37.980	-	37.980	0.02071	55.850	25.305	9.006	128.141				
2018	33.497	4.245	37.742	0.02765	53.962	28.464	8.249	128.417				
2019	33.670	4.339	38.009	0.02659	52.879	26.330	8.265	125.483				

### (1) Source: Ramsey County

(2) The City's market value tax rate is applied against a different base and thus is not included in the direct and overlapping rate total.

Note: Overlapping rates are those of local and county governments that apply to property owners within the City. Not all overlapping rates apply to all City property owners; for example, although the county property tax rates apply to all City property owners, Other Taxing Jurisdictions rates apply only to those property owners whose property is located within the jurisdiction boundaries.

### Principal Property Taxpayers Current Year and Nine Years Ago

		2019			2010						
Taxpayer	Tax Capacity Value	Rank	Percentage of Total Tax Capacity Value		Tax Capacity Value	Rank	Percentage o Total Tax Capacity Value	f			
Medtronic, Inc.	\$ 2,579,570	1	20.06	%	\$2,079,250	1	20.77	%			
GIJV MN 3,4,5 LLC	511,656	2	3.98		484,260	2	4.84				
Levitan Limited Partnership	428,590	3	3.33		250,250	5	2.50				
ICON Owner Pool 3 Midwest/Southeast LLC	357,000	4	2.78		322,200	3	3.22				
Sysco	208,048	5	1.62		259,250	4	2.59				
Individual	182,351	6	1.42		104,738	10	1.05				
SAIA Motor Freight Line LLC	151,376	7	1.18		-	-	-				
Xcel Energy	144,016	8	1.12		-	-	-				
Mounds View Square Associates	136,228	9	1.06		109,250	9	1.09				
A And L Management & Co	119,849	10	0.93		-	-	-				
AP Mounds View Limited	-	-	-		215,748	6	2.16				
Multi Tech Systems, Inc	-	-	-		156,552	7	1.56				
Mounds Vista, Inc.		-			120,920	8	1.21				
Total	\$ 4,818,684		37.46	%	\$4,102,418		40.98	%			

Source: Ramsey County

### Property Tax Levies and Collections (1) Last Ten Fiscal Years

		Current C	Collections	Delinquent Collections	Total	% of
Year	Tax Levy	Amount	% of Levy	and Adjustments	Collections	Levy
2010	\$ 4,099,393	\$ 3,881,761	94.69 %	\$ 84,110	\$ 3,965,871	96.74 %
2011	4,181,381	3,940,522	94.24	21,253	3,961,775	94.75
2012	4,181,381	4,126,957	98.70	19,508	4,146,465	99.16
2013	4,181,381	4,145,723	99.15	24,935	4,170,658	99.74
2014	4,265,010	4,225,053	99.06	12,764	4,237,817	99.36
2015	4,350,310	4,320,828	99.32	3,882	4,324,710	99.41
2016	4,393,813	4,336,994	98.71	20,729	4,357,723	99.18
2017	4,528,947	4,502,685	99.42	14,346	4,517,031	99.74
2018	4,973,985	4,933,166	99.18	(9,333)	4,923,833	98.99
2019	5,521,922	5,455,931	98.80	-	5,455,931	98.80

(1) Amounts include general property taxes and market value credits but exclude manufactured home taxes, special assessments, captured tax increment, and other miscellaneous state aids and credits.

Note:

In 2010 the State of Minnesota reduced MVHC by \$160,156, this will reduce the collection percentage by 3.91%. In 2011 the State of Minnesota reduced MVHC by \$162,871, this will reduce the collection percentage by 3.90%.

## Ratios of Outstanding Debt by Type Last Ten Fiscal Years

	Gov	ernme	ntal Activit	ies		Busine Act	ess-Ty ivities	-						
Fiscal Year	GeneralG.O. FireObligationEquipmentCapitalBondsCertificatesLease		ation Equipment Capital		ligation Equipment Capital		1	 Water Bonds		Capital Lease	otal Primary Government	Percentage of Tax Capacity (1)	Per Capita (2)	
2010	\$ 2,157,339	\$	-	\$	-	\$ 655,000	\$	-	\$ 2,812,339	28.09 %	\$	231		
2011	1,854,602		235,116		-	445,000		-	2,534,718	26.15		209		
2012	1,594,348		189,442		-	230,000		-	2,013,790	23.72		166		
2013	1,304,282		154,574		-	-		-	1,458,856	18.21		118		
2014	1,073,928		104,292		-	-		-	1,178,220	13.16		96		
2015	789,173		50,712		736,227	-		87,580	1,663,692	17.25		134		
2016	715,601		-		679,853	-		80,861	1,476,315	14.30		114		
2017	6,630,388		172,427		621,770	-		73,938	7,498,523	66.04		570		
2018	6,568,762		318,189		561,927	-		66,805	7,515,683	60.71		564		
2019	6,274,377		253,781		500,270	-		59,456	7,087,884	55.11		532		

(1) Tax capacity amounts exclude tax increment financing capacity and are adjusted for fiscal disparities.

(2) Population figures from Metropolitan Council Twin Cities Region Population and Household Estimates and US Census.

## Ratios of General Bonded Debt Outstanding Last Ten Fiscal Years

Fiscal Year	_	G.O. Bonds and Certificates	Less Amounts Available in Debt Service Fund		 Total	Percentage of Tax Capacity (1)	Per C	apita (2)
2010	\$	2,157,339	\$	377,989	\$ 1,779,350	17.77 %	\$	146
2011		2,089,718		340,940	1,748,778	18.04		144
2012		1,783,790		306,870	1,476,920	17.40		122
2013		1,458,856		373,807	1,085,049	13.54		88
2014		1,178,220		232,174	946,046	10.57		77
2015		839,885		-	839,885	8.71		67
2016		715,601		-	715,601	6.93		55
2017		6,802,815		-	6,802,815	59.91		517
2018		6,886,951		322,522	6,564,429	53.02		493
2019		6,528,158		348,395	6,179,763	48.05		464

Note: Details regarding the City's outstanding debt can be found in the notes to the financial statements.

- (1) Tax capacity amounts exclude tax increment financing capacity and are adjusted for fiscal disparities.
- (2) Population figures from Metropolitan Council Twin Cities Region Population and Household Estimates or the US census.

### Direct and Overlapping Governmental Activities Debt as of December 31, 2019

Governmental Unit Debt repaid with property taxes:	Debt Outstanding	Estimated Percentage Applicable (1)	Estimated Share of Overlapping Debt
Ramsey County	\$ 148,297,000	1.37 %	\$ 2,025,320
Ramsey County Library	27,180,000	3.95	1,073,394
Independent School district No. 621	235,390,000	11.30	26,589,295
Intermediate District No. 916	78,970,000	4.06	3,203,445
Metropolitan Council	1,555,384,035	0.28	4,308,144
Total overlapping debt			37,199,598
City of Mounds View	7,028,428	100.00%	7,028,428
Total direct and overlapping debt			\$ 44,228,026

Source: Ramsey County

- Note: Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the City. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents and businesses of the City of Mounds View. This process recognizes that, when considering the government's ability to issue and repay long-term debt, the entire debt burden borne by the residents and businesses should be taken into account. However, this does not imply that every taxpayer is a resident, and therefore responsible for repaying the debt, of each overlapping government.
- (1) The percentage of overlapping debt applicable are based upon percentage of tax capacity to the total.

#### Legal Debt Margin Information Last Ten Fiscal Years

	Fiscal Year										
	2010	2011	2012		2013	2014	2015	2016	2017	2018	2019
Debt Limit	\$ 29,638,782	\$ 28,002,864	\$27,185,130	\$	25,907,397	\$ 25,474,173	\$ 26,680,137	\$ 27,822,405	\$ 29,685,195	\$ 32,031,546	\$ 34,979,208
Total net debt applicable to limit	1,779,350	1,748,778	1,476,920		1,085,049	946,046	1,663,692	1,476,315	6,802,815	6,564,429	6,179,763
Legal debt margin	\$ 27,859,432	\$ 26,254,086	\$25,708,210	\$	24,822,348	\$ 24,528,127	\$ 25,016,445	\$ 26,346,090	\$ 22,882,380	\$ 25,467,117	\$ 28,799,445
Total net debt applicable to the limit as a percentage of debt limit	6.00%	6.24%	5.43%		4.19%	3.71%	6.24%	5.31%	22.92%	20.49%	17.67%
								Legal	Debt Margin Calcu	lation for Fiscal Yea	ar 2019
								Estimated Market	Value		\$1,165,973,600
								Debt limit (3% of	estimated market va	lue)	34,979,208
								Debt applicable to City Debt	limit:		6,179,763

Legal debt margin \$ 28,799,445

### Pledged-Revenue Coverage Last Ten Fiscal Years

					G.O. V	Water Revenue	e Bond	ls (1)				
Fiscal	Wat	er Charges	Less	s Operating	Net	t Available		Debt S	Service			
Year	a	nd Other	E	xpenses	I	Revenue	ue Principal		Interest		Coverage	
2010	\$	826,422	\$	555,269	\$	271,153	\$	205,000	\$	24,432	1.1	
2011		838,701		630,653		208,048		210,000		18,550	0.9	
2012		943,731		637,929		305,802		215,000		9,806	1.3	
2013		922,907		779,140		143,767		230,000		680	0.6	
2014		-		-		-		-		-	-	
2015		-		-		-		-		-	-	
2016		-		-		-		-		-	-	
2017		-		-		-		-		-	-	
2018		-		-		-		-		-	-	
2019		-		-		-		-		-	-	

**Note:** Details regarding the City's outstanding debt can be found in the notes to the financial statements. Operating expenses do not include interest, depreciation, or amortization expenses.

(1) Water revenue bonds were retired in 2013.

### Demographic and Economic Statistics Last Ten Fiscal Years

				Per Capita					
Fiscal			Tax	Tax	Per	Capita	Pers	onal	Unemployment
Year	Median Age (4)	Population (1)	Capacity (2)	 Capacity	Inco	ome (4)	Inco	ome	Rate (3)
2010	_	12,155	\$ 10,010,606	\$ 824	\$	-	\$	-	6.4 %
2011	_	12,155	9,692,249	797		-		-	5.5
2012	_	12,136	8,489,220	700		-		-	5.3
2013	_	12,335	8,012,724	650		-		-	4.6
2014	_	12,314	8,953,595	727		-		-	3.2
2015	36.5	12,444	-	-		28,928	359,9	80,032	3.5
2016	35.4	13,007	-	-		29,696	386,2	55,872	3.5
2017	36.2	13,161	-	-		29,080	382,7	21,880	2.8
2018	36.6	13,327	-	-		30,495	406,4	06,865	2.7
2019	35.5	13,328	-	-		30,620	408,1	03,360	2.9

Data Sources

- (1) Metropolitan Council except for 2010 U.S. Census Bureau
- (2) Ramsey County
- (3) U.S. Department of Labor, Bureau of Labor Statistics
- (4) U.S. Census Bureau

# Principal Employers Current Year and Nine Years Ago

		2019			2010			
Employer	Employees	Rank	Percentage of Total City Employment	Employees	Rank	Percentage of Total City Employment		
Employer	Employees	IXAIIK	Employment	Employees	IXAIIK	Employment		
Medtronic, Inc.	4,200	1	60.28 %	3,937	1	61.52 %		
Sysco Minnesota	495	2	7.10	573	2	8.95		
Multi-Tech Systems	190	3	2.73	215	3	3.36		
Midwest Medical Services	147	4	2.11	151	6	2.36		
Allina Ambulance Servcie	145	5	2.08	_	_	_		
Owens & Minor	124	6	1.78	_	_	_		
Excel Engineering	109	7	1.56	_	_	_		
Mounds View School District	105	8	1.51	171	4	2.67		
Quanex	97	9	1.39	106	7	1.66		
BioLife Plasma Service	94	10	1.35	56	10	0.88		
Vitran Express	_	_	—	160	5	2.50		
Tyson Companies	_	_	_	103	8	1.61		
Mermaid Supper Club and								
Banquet Center		_		65	9	1.02		
Total	5,706		81.89 %	5,537		86.52 %		

Source: State Department of Employment and Economic Development, Metropolitan Council and Mounds View Economic Development Authority

### Full-time Equivalent City Government Employees by Function Last Ten Fiscal Years

	Fiscal Year										
	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	
Function											
General government	7	7	7	6	6	6	6	6	6.5	6.5	
Public safety											
Police											
Officers	19	19	19	19	19	19	19	19	21	21	
Civilians	3	3	3	3	3	3	3	3	2	2	
Highways and streets											
Administration/Engineering	4	4	4	4	4	4	4	4	4	4	
Maintenance	3	3	3	3	3.25	3.25	3.25	3.25	3.25	3.25	
Culture and recreation											
Parks	2	2	2	2	2	2	2	2	2	2	
Community center	1	1	1	1	1	1	1	1	1	1	
Cable	1	1	1	1	1	1	1	1	1	-	
Economic development											
EDA	1	1	1	1	0.75	0.75	0.75	1	1	1	
Community development	5	4	4	4	4	4	4	4	4	4	
Storm water	1	1	1	1	1.25	1.25	1.25	1.25	1.25	1.25	
Water	2	2	2	2	2.25	2.25	2.25	2.25	2.25	2.25	
Sewer	2	2	2	2	2.25	2.25	2.25	2.25	2.25	2.25	
Total	51.0	50.0	50.0	49.0	49.75	49.75	49.75	50.00	51.50	50.50	

Source: Finance department

### Operating Indicators by Function Last Ten Fiscal Years

Fiscal Year									
2010	2011	2012	2013	2014	2015	2016	2017	2018	2019
333	483	696	462	407	236	214	251	433	628
6,174	6,690	6,930	6,673	9,955	11,268	9,979	12,215	11,007	12,313
1,224	2,059	1,851	1,418	1,280	855	672	808	873	752
210	223	196	265	230	127	281	214	267	267
201	196	218	197	202	205	274	270	203	221
93	79	15	21	14	70	93	53	60	142
4.10	2.30	4.00	3.00	1.80	2.40	2.60	0.70	0.97	0.70
512	390	321	242	359	103	95	84	56	11
350	420	386	345	384	412	431	459	351	423
2,264	3,936	5,544	7,133	13,604	6,417	5,064	9,666	9,657	20,334
7	8	7	7	5	3	7	8	9	9
9	18	18	37	24	16	10	15	19	10
1,142	1,109	1,209	1,112	1,035	1,012	1,021	1,018	1,081	936
1,050	1,125	1,102	1,052	1,094	1,041	1,006	1,100	1,075	1,047
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Sources: Various government departments

Note: Indicators are not available for the general government, culture and recreation, storm water and street light functions. The City contracts with Metropolitan Council Environmental Services for sewage treatment.

### Capital Asset Statistics by Function Last Ten Fiscal Years

	Fiscal Year										
	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	
Function											
Public safety											
Police stations	1	1	1	1	1	1	1	1	1	1	
Patrol units	6	6	6	6	6	6	6	6	6	6	
Fire stations	1	1	1	1	1	1	1	1	1	1	
Highways and streets											
Streets (miles)	43.3	43.3	43.3	43.3	43.3	43.3	43.3	43.3	43.3	43.3	
Traffic signals	10	10	10	10	10	10	10	10	10	10	
Culture and recreation											
Parks acreage	123	123	123	123	123	123	123	123	123	123	
Parks	11	11	11	11	11	11	11	11	11	11	
Tennis courts	4	4	4	4	4	4	4	4	4	4	
Basketball courts	9	9	9	9	9	9	9	9	9	9	
Soccer fields	4	4	4	4	4	4	4	5	5	5	
Volleyball courts	3	3	3	3	3	3	3	3	3	3	
Ball fields	6	6	6	6	6	6	6	6	6	6	
Community centers	1	1	1	1	1	1	1	1	1	1	
Water											
Water mains (miles)	47.2	47.2	47.2	47.2	47.2	47.2	47.2	47.2	47.2	47.2	
Fire hydrants	479	480	481	481	481	481	481	481	481	481	
Maximum daily capacity											
(thousands of gallons)	5,600	5,600	5,600	5,600	5,600	5,600	5,600	5,600	5,600	5,600	
Sewer											
Sanitary sewers (miles)	44.7	44.7	44.7	44.7	44.7	44.7	44.7	44.7	44.7	44.7	
Storm water											
Storm sewers (miles)	33.5	33.5	33.5	33.5	33.9	33.9	33.9	33.9	33.9	33.9	
Street light											
Streetlights	272	274	275	275	275	275	275	275	275	275	

Sources: Various city departments

Note: No capital asset indicators are available for the general government, sanitation, and economic development functions.

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