

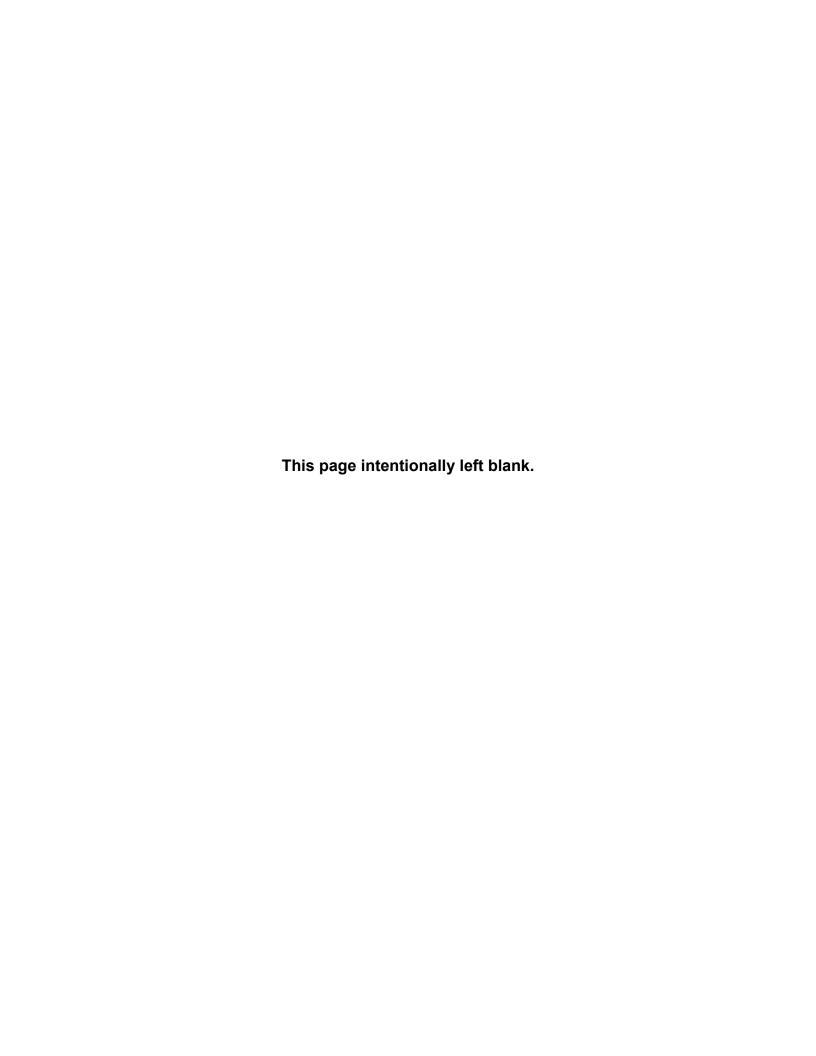


#### CITY OF SANDUSKY ERIE COUNTY DECEMBER 31, 2021

#### **TABLE OF CONTENTS**

IIILE	PAGE
Prepared by Management:	
Schedule of Expenditures of Federal Awards	1
Notes to the Schedule of Expenditures of Federal Awards	2
Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by Government Auditing Standards	3
Independent Auditor's Report on Compliance with Requirements Applicable to the Major Federal Program and on Internal Control Over Compliance and on the Schedule of Expenditures of Federal Awards Required by the Uniform Guidance	5
Schedule of Findings	9
Prepared by Management:	
Corrective Action Plan	11

Attachment: Annual Comprehensive Financial Report



#### CITY OF SANDUSKY ERIE COUNTY

## SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2021

FEDERAL GRANTOR Pass Through Grantor Program / Cluster Title	Federal AL Number	Pass Through Entity Identifying Number	Provided Through to Subrecipients	Total Federal Expenditures
U.S. DEPARTMENT OF TREASURY				
Direct Program  COVID-19 Coronavirus State and Local Fiscal Recovery Funds	21.027	N/A	\$100,000	\$2,265,427
Total U.S. Department of Treasury			100,000	2,265,427
U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT  Direct Program  CDBG - Entitlement Grants Cluster:				
Community Development Block Grants/Entitlement Grants	14.218	N/A	11,000	529,794
COVID-19 Community Development Block Grants/Entitlement Grants		N/A	39,833	110,038
Total CDBG - Entitlement Grants Cluster			50,833	639,832
Total U.S. Department of Housing and Urban Development			50,833	639,832
U.S. DEPARTMENT OF TRANSPORTATION  Passed Through Ohio Department of Transportation  Highway Planning and Construction Cluster:				
Highway Planning and Construction	20.205	PID #103737 PID #105033 PID #109523 PID #110322 PID #114056		43,806 48,949 146,003 8,823 174,634
Total Highway Planning and Construction Cluster		115 #114030		422,215
Formula Grants for Rural Areas and Tribal Transit Program	20.509	RPTF-4081-005-201 RPTM-0081-005-201		207,929 86,895
COVID-19 Formula Grants for Rural Areas and Tribal Transit Program		CARE-4081-024-201		1,861,316
Total AL #20.509			- -	2,156,140
Total U.S. Department of Transportation			-	2,578,355
U.S. DEPARTMENT OF JUSTICE Passed through Ohio Department of Public Safety	40.004	0000 05 155 0440		0.004
COVID-19 Coronavirus Emergency Supplemental Funding Program	16.034	2020-CE-LEF-2112 2020-CE-CTF-2125		6,384 18,108
Total AL #16.034		2020-GE-G11 -2123	-	24,492
Total U.S. Department of Justice				24,492
Total Expenditures of Federal Awards			\$150,833	\$5,508,106

The accompanying notes are an integral part of this schedule.

#### CITY OF SANDUSKY ERIE COUNTY

# NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS 2 CFR 200.510(b)(6) FOR THE YEAR ENDED DECEMBER 31, 2021

#### **NOTE A - BASIS OF PRESENTATION**

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of the City of Sandusky, Erie County, Ohio (the City) under programs of the federal government for the year ended December 31, 2021. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the City, it is not intended to and does not present the financial position, changes in net position, or cash flows of the City.

#### **NOTE B - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in Uniform Guidance wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement.

#### **NOTE C - INDIRECT COST RATE**

The City has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

#### **NOTE D - SUBRECIPIENTS**

The City passes certain federal awards received from the U.S. Department of Treasury and U.S. Department of Housing and Urban Development to other governments or not-for-profit agencies (subrecipients). As Note B describes, the City reports expenditures of Federal awards to subrecipients when paid in cash.

As a subrecipient, the City has certain compliance responsibilities, such as monitoring its subrecipients to help assure they use these subawards as authorized by laws, regulations, and the provisions of contracts or grant agreements, and that subrecipients achieve the award's performance goals.

#### **NOTE E - MATCHING REQUIREMENTS**

Certain federal programs require the City to contribute non-federal funds (matching funds) to support the federally-funded programs. The City has met its matching requirements. The Schedule does not include the expenditure of non-federal matching funds.



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# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

City of Sandusky Erie County 240 Columbus Avenue Sandusky, Ohio 44870

#### To the City Commission:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Sandusky, Erie County, Ohio, (the City) as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the City's basic financial statements and have issued our report thereon dated September 13, 2022, wherein we noted the City restated the beginning net position of Governmental Activities, Business-Type Activities, the Water Fund, and the Sewer Fund in order to accurately report capital assets and also restated the General Fund fund balance beginning of year in the Statement of Receipts, Disbursements and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual in order to accurately report fund balance for the fund presented in the statement. We also noted the financial impact of COVID-19 and the continuing emergency measures which may impact subsequent periods of the City.

#### Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purposes of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the City's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

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City of Sandusky
Erie County
Independent Auditor's Report on Internal Control Over
Financial Reporting and on Compliance and Other Matters
Required by Government Auditing Standards
Page 2

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We identified a certain deficiency in internal control, described in the accompanying schedule of findings as item 2021-001 that we consider to be a significant deficiency.

#### Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### City's Response to Finding

Government Auditing Standards requires the auditor to perform limited procedures on the City's response to the finding identified in our audit and described in the accompanying schedule of findings and corrective action plan. The City's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

#### **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Keith Faber Auditor of State Columbus, Ohio

September 13, 2022



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INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS
APPLICABLE TO THE MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER
COMPLIANCE AND ON THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS REQUIRED
BY THE UNIFORM GUIDANCE

City of Sandusky Erie County 240 Columbus Avenue Sandusky, Ohio 44870

To the City Commission:

#### Report on Compliance for the Major Federal Program

#### Opinion on the Major Federal Program

We have audited the City of Sandusky, Erie County, Ohio's (the City) compliance with the types of compliance requirements identified as subject to audit in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could have a direct and material effect on the City of Sandusky's major federal program for the year ended December 31, 2021. The City of Sandusky's major federal program is identified in the *Summary of Auditor's Results* section of the accompanying schedule of findings.

In our opinion, the City of Sandusky complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended December 31, 2021.

#### Basis for Opinion on the Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for the major federal program. Our audit does not provide a legal determination of the City's compliance with the compliance requirements referred to above.

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City of Sandusky
Erie County
Independent Auditor's Report on Compliance with Requirements
Applicable to the Major Federal Program and on Internal Control Over
Compliance and on the Schedule of Expenditures of Federal Awards
Required by the Uniform Guidance
Page 2

#### Responsibilities of Management for Compliance

The City's Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the City's federal programs.

#### Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the City's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, Government Auditing Standards, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the City's compliance with the requirements of the major federal program as a whole.

In performing an audit in accordance with GAAS, Government Auditing Standards, and the Uniform Guidance, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design
  and perform audit procedures responsive to those risks. Such procedures include examining, on
  a test basis, evidence regarding the City's compliance with the compliance requirements referred
  to above and performing such other procedures as we considered necessary in the circumstances.
- obtain an understanding of the City's internal control over compliance relevant to the audit in order
  to design audit procedures that are appropriate in the circumstances and to test and report on
  internal control over compliance in accordance with the Uniform Guidance, but not for the purpose
  of expressing an opinion on the effectiveness of the City's internal control over compliance.
  Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

#### **Report on Internal Control Over Compliance**

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

City of Sandusky
Erie County
Independent Auditor's Report on Compliance with Requirements
Applicable to the Major Federal Program and on Internal Control Over
Compliance and on the Schedule of Expenditures of Federal Awards
Required by the Uniform Guidance
Page 3

Our consideration of internal control over compliance was for the limited purpose described in the *Auditor's Responsibilities for the Audit of Compliance* section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of this testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

#### Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

We have audited the financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the City of Sandusky, Erie County, Ohio (the City) as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the City's basic financial statements. We issued our unmodified report thereon dated September 13, 2022, wherein we noted the City restated the beginning net position of Governmental Activities, Business-Type Activities, the Water Fund, and the Sewer Fund in order to accurately report capital assets and also restated the General Fund fund balance beginning of year in the Statement of Receipts, Disbursements and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual in order to accurately report fund balance for the fund presented in the statement. We also noted the financial impact of COVID-19 and the continuing emergency measures which may impact subsequent periods of the City. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by the Uniform Guidance and is not a required part of the basic financial statements. The schedule is the responsibility of management and was derived from and relates directly to the underlying accounting and other records management used to prepare the basic financial statements. We subjected this schedule to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this schedule directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated in all material respects in relation to the basic financial statements as a whole.

Keith Faber Auditor of State Columbus, Ohio

September 13, 2022

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#### CITY OF SANDUSKY ERIE COUNTY

#### SCHEDULE OF FINDINGS 2 CFR § 200.515 DECEMBER 31, 2021

#### 1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Unmodified
(d)(1)(ii)	Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(ii)	Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?	Yes
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No
(d)(1)(iv)	Were there any material weaknesses in internal control reported for major federal programs?	No
(d)(1)(iv)	Were there any significant deficiencies in internal control reported for major federal programs?	No
(d)(1)(v)	Type of Major Program's Compliance Opinion	Unmodified
(d)(1)(vi)	Are there any reportable findings under 2 CFR § 200.516(a)?	No
(d)(1)(vii)	Major Program (list):	Coronavirus State and Local Fiscal Recovery Funds - AL #21.027
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$ 750,000 Type B: all others
(d)(1)(ix)	Low Risk Auditee under 2 CFR § 200.520?	Yes

City of Sandusky Erie County Schedule of Findings Page 2

### 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### **FINDING 2021-001**

#### Significant Deficiency - Financial Reporting

In our audit engagement letter, as required by AU-C Section 210, Terms of Engagement, paragraph .06, management acknowledged its responsibility for the preparation and fair presentation of their financial statements; this responsibility includes designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements free from material misstatement, whether due to fraud or error as discussed in AU-C Section 210 paragraphs .A14 & .A16. Governmental Accounting Standards Board (GASB) Cod. 1100 paragraph .101 states a governmental accounting system must make it possible both: (a) to present fairly and with full disclosure the funds and activities of the governmental unit in conformity with generally accepted accounting principles, and (b) to determine and demonstrate compliance with finance-related legal and contractual provisions.

The following errors requiring adjustment to the basic financial statements and notes to the basic financial statements were identified:

- The City inappropriately recorded \$226,275 of accounts payable and corresponding leisure time activities disbursements in the Capital Projects Fund. Based on the purpose of the payable, this activity should have been recorded in the Other Governmental Funds as an accounts payable and transportation disbursement in the same amount; and
- General Fund fund balance beginning of year on the Statement of Receipts, Disbursements and Changes in Fund Balance Budget (Non-GAAP Basis) and Actual was overstated in the amount of \$254.701. A restatement disclosure has been added to Note 24.

These errors were not identified and corrected prior to the City preparing its basic financial statements and notes to the basic financial statements due to deficiencies in the City's internal controls over financial statement monitoring. The failure to adequately monitor the basic financial statements and notes to the basic financial statements could allow for misstatements to occur and go undetected. The accompanying basic financial statements and notes to the basic financial statements have been adjusted to reflect these changes. In addition to the adjustments noted above, we also identified additional misstatements and ranging from \$40,000 to \$226,275 that we have brought to the City's attention.

To help ensure the City's basic financial statements and notes to the basic financial statements are complete and accurate, the City should adopt policies and procedures, including a final review of the basic financial statements and notes to the basic financial statements to help identify and correct errors and omissions.

#### Officials' Response:

See Corrective Action Plan.

#### 3. FINDINGS FOR FEDERAL AWARDS

None





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#### CORRECTIVE ACTION PLAN 2 CFR § 200.511(c) DECEMBER 31, 2021

Finding Number: 2021-001

Planned Corrective Action: Our policies and procedures are deemed effective as the adjustments

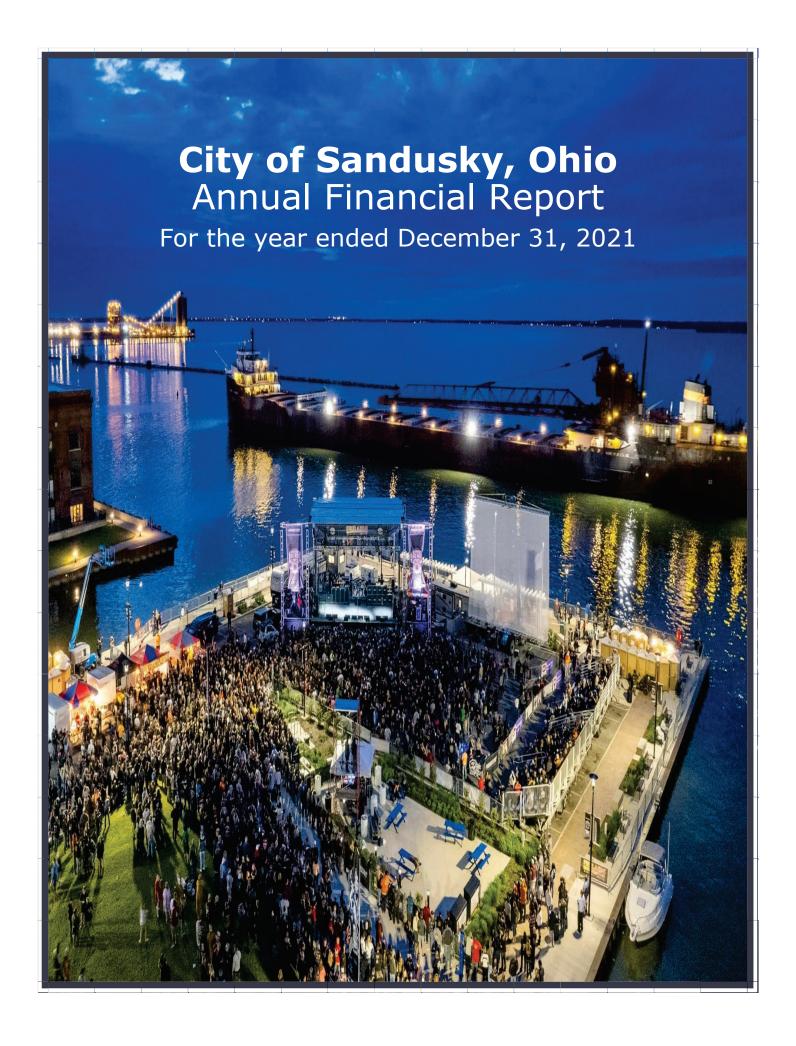
noted did not cause the financial statements to be materiality misstated.

We will strive to have no immaterial adjustments in the future.

Anticipated Completion Date: December 31, 2022

Responsible Contact Person: Michelle Reeder, Finance Director

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## **CITY OF SANDUSKY, OHIO**

#### ANNUAL

#### COMPREHENSIVE FINANCIAL REPORT

For the Year Ended December 31, 2021

Prepared By:

Department of Finance

Michelle Reeder Finance Director

Sally A. Martin
Senior Accountant/Auditor

Heather L. Turner Chief Foreman Desirae Wright Senior Accounting Clerk II

Jennifer Canino Senior Accounting Clerk III Tanya Wechter Senior Accounting Clerk II



## Introductory



City of Sandusky
Erie County, Ohio
Annual Comprehensive Financial Report
For the Year Ended December 31, 2021

#### Table of Contents

Introductory Section	Page
Table of Contents	i
Letter of Transmittal	v
Certificate of Achievement for Excellence in Financial Reporting	Xi
Organizational Chart	Xii
City of Sandusky Elected and Appointed Officials	Xiii
,,,	
Financial Section	
Independent Auditor's Report	1
Management's Discussion and Analysis	5
Basic Financial Statements:	
Government-wide Financial Statements:	
Statement of Net Position	14
Statement of Activities	15
Fund Financial Statements:	
Balance Sheet – Governmental Funds	16
Reconciliation of Total Governmental Fund Balances to	
Net Position of Governmental Activities	17
Statement of Revenues, Expenditures and Changes in	
Fund Balances – Governmental Funds	18
Reconciliation of the Statement of Revenues, Expenditures and	
Changes in Fund Balances of Governmental Funds	
to the Statement of Activities	19
Statement of Revenues, Expenditures and Changes in Fund Balance –	
Budget (Non-GAAP Basis) and Actual – General Fund	20
Statement of Revenues, Expenditures and Changes in Fund Balance –	
Budget (Non-GAAP Basis) and Actual - American Rescue Act Plan Fund	21
Statement of Fund Net Position – Proprietary Funds	22
Statement of Revenues, Expenses and Changes in Fund	
Net Position – Proprietary Funds	23
Statement of Cash Flows – Proprietary Funds	24
Statement of Fiduciary Net Position – Custodial Funds	25
Statement of Changes in Fiduciary Net Position – Custodial Funds	26
Notes to the Basic Financial Statements	27
Required Supplementary Information:	
Schedule of the City's Proportionate Share of the Net Pension Liability	82
Schedule of the City's Contributions - Pension	84
Schedule of the City's Proportionate Share of the Net OPEB Liability (Asset)	87
Schedule of the City's Contributions - OPEB	88
Notes to the Required Supplementary Information	90

City of Sandusky
Erie County, Ohio
Annual Comprehensive Financial Report
For the Year Ended December 31, 2021

#### Table of Contents (continued)

#### Combining Statements and Individual Fund Schedules:

Combining Statements – Nonmajor Governmental Funds:	
Description of Funds	93
Combining Balance Sheet – Nonmajor Governmental Funds	96
Combining Statement of Revenues, Expenditures and Changes in	
Fund Balances – Nonmajor Governmental Funds	97
Combining Balance Sheet – Nonmajor Special Revenue Funds	98
Combining Statement of Revenues, Expenditures and Changes in	
Fund Balances – Nonmajor Special Revenue Funds	102
Combining Balance Sheet – Nonmajor Debt Service Funds	106
Combining Statement of Revenues, Expenditures and Changes in	
Fund Balances – Nonmajor Debt Service Funds	107
Combining Balance Sheet – Nonmajor Capital Projects Funds	108
Combining Statement of Revenues, Expenditures and Changes in	
Fund Balances – Nonmajor Capital Projects Funds	110
Combining Statements - Custodial Funds:	
Description of Funds	112
Combining Statement of Fiduciary Net Position – Custodial Funds	113
Combining Statement of Changes in Fiduciary Net Position – Custodial Funds	114
Individual Fund Schedules of Revenues, Expenditures/Expenses and Changes in	
Fund Balance – Budget (Non-GAAP Basis) and Actual	115
Tund Balance – Budget (Non-GAAT Basis) and Actual	113
Statistical Section	
Net Position – Last Ten Years (Accrual Basis of Accounting)	S-2
Changes in Net Position - Last Ten Years (Accrual Basis of Accounting)	S-4
Fund Balance, Governmental Funds Last Ten Years (Modified Accrual Basis of Accounting)	S-8
Changes in Fund Balances Governmental Funds	
Last Ten Years (Modified Accrual Basis of Accounting)	S-10
Assessed and Estimated Actual Value of Taxable Property - Last Ten Years	S-12
Property Tax Rates – Direct and Overlapping	
Governments (Per \$1,000 of Assessed Value) – Last Ten Years	S-14
Real Property Tax Levies and Collections - Last Ten Years	S-17
Principal Taxpayers – Current and Nine Years Ago	S-18
Personal Income Tax Filers by Income Level – Last Ten Years	S-20
Water Service by Type of Customer – Last Ten Years	S-23

City of Sandusky
Erie County, Ohio
Annual Comprehensive Financial Report
For the Year Ended December 31, 2021

#### Table of Contents (continued)

Sewer Service by Type of Customer – Last Ten Years	S-28
Principal Water Customers – Last Ten Years	S-33
Principal Sewer Customers – Last Ten Years	S-38
Number of Water and Sewer Customers by Type – Last Ten Years	S-43
Water Produced and Consumed and Wastewater Treated – Last Ten Years	S-45
Ratios of Outstanding Debt by Type – Last Ten Years	S-46
Ratio of General Bonded Debt to Estimated Actual Value and General Bonded Debt	
Per Capita – Last Ten Years	S-48
Computation of Direct and Overlapping Debt for Governmental Activities	S-49
Computation of Legal Debt Margin – Last Ten Years	S-50
Revenue Supported – Bond Coverage – Governmental Activities – Last Eight Years	S-53
General Obligation – Revenue Supported – Debt Coverage	
Water Enterprise Fund – Last Ten Years	S-54
General Obligation – Revenue Supported – Debt Coverage	
Sewer Enterprise Fund – Last Ten Years	S-55
Demographic Statistics – Last Ten Years	S-56
Principal Employers – Current Year and Nine Years Ago	S-58
Full Time Equivalent City Government Employees by Function/Program – Last Ten Years	S-60
Operating Indicators by Function/Program – Last Ten Years	S-62
Capital Assets by Function/Program – Last Ten Years	S-68



#### FINANCE DEPARTMENT



240 Columbus Avenue Sandusky, Ohio 44870 419.627.5776 www.cityofsandusky.com

September 13, 2022

To the City Commission and Citizens of Sandusky:

The Annual Comprehensive Financial Report of the City of Sandusky for the year ended December 31, 2021, is herewith submitted. This report is prepared according to generally accepted accounting principles (GAAP). The responsibility for both the accuracy of the presented data and the completeness and fairness of the presentation, including all disclosures, rests with the City. We believe the data, as presented, is accurate in all material respects, that it is presented in a manner designed to fairly set forth the financial position and results of operations of the City as measured by its financial activity, and that all disclosures necessary to enable the reader to gain the maximum understanding of the City's financial activity have been included. The City has a framework of internal controls established to ensure the accuracy of the presented data and the completeness and fairness of the presentation. Because the cost of internal controls should not exceed anticipated benefits, the controls provide reasonable assurance that the financial statements are free of any material misstatements.

Management's Discussion and Analysis (MD&A) immediately follows the Independent Auditor's Report and provides a narrative introduction, overview, and analysis of the basic financial statements. MD&A complements this letter of transmittal and should be read in conjunction with it.

The independent public accountant has issued an unmodified opinion on the City of Sandusky's basic financial statements for the year ended December 31, 2021. The Independent Auditor's Report is located at the front of the financial section of this report.

State law requires the City to file basic financial statements with the Auditor of State within one hundred fifty days after year end. This report fulfills that requirement.

#### PROFILE OF THE CITY OF SANDUSKY

The City of Sandusky, located in Erie County, is a home rule municipal corporation founded in 1818 under the laws of the State of Ohio and, as such, operates under its own Charter adopted in 1914. The City may exercise all powers of home rule granted under Article XVIII, Section 3, of the Ohio Constitution not in conflict with applicable general laws of the State of Ohio. The City operates under the City Commission - City Manager form of government. The seven City Commissioners are elected at-large and serve four-year terms. The president of the City Commission serves as the Ex-Officio Mayor. The City Manager and Clerk of Commission are appointed by, and serve at the pleasure of, the City Commission. The Law Director and Finance Director report directly to the City Manager.

The City of Sandusky is ideally located. Sandusky Bay on Lake Erie is larger than any of Ohio's inland lakes and in conjunction with Lake Erie provides a wide spectrum of recreational activities to the citizens as well as to visitors. Sandusky is the largest city in Erie County and is the county seat. The population of the City of Sandusky is 25,095, based on the 2020 Census conducted by the U.S. Census Bureau.

The City is served by diversified transportation facilities, including five State and Interstate Highways and is located near the Ohio Turnpike. It is served by CSX and Norfolk Southern Railroad for freight service and Amtrak for daily passenger service. Passenger air service is provided by Cleveland Hopkins International Airport and the Toledo Express Airport, which are each within a one-hour drive of the City. Lake freighters load or unload coal, salt, and other products from shipping docks in the City.

Sandusky Transit System (STS) public transportation has been serving the Sandusky and Erie County community since 1992. STS is largely supported through Federal and State grants. STS provides over 100,000 rides annually, with 55 percent being work related. STS is demand-responsive with a curb-to-curb assistance policy.

One daily newspaper serves the City. The City is within the broadcast area of television stations in the Cleveland and Toledo areas and numerous AM and FM radio stations. Multi-channel cable TV service, including educational, governmental, and public access channels is provided by Erie County Cablevision.

Several public and private two-year and four-year colleges and universities are within commuting distance including BGSU Firelands College, BGSU Resort School, the University of Toledo, Bowling Green State University, Ohio Business College, and Lorain County Community College. Public education for grades K through 12 is provided by the Sandusky City School District whose boundaries are coterminous with those of the City.

The Firelands Regional Medical Center is located in the City and is one of the City's largest employers. Firelands Regional Medical Center has a history rich in the tradition of providing the finest health care services available to the surrounding five-county area. This organization is the result of the merging of Firelands and Providence Hospitals. The Firelands Regional Center Main Campus contains 444 beds and provides the majority of its medical services. The former Providence Hospital location is called the Firelands Regional Center South Campus. It contains an 84 bed skilled-care and rehabilitation unit, along with a family practice and outpatient physical therapy units.

With the City being located on the shores of Sandusky Bay and Lake Erie, many of the commercial and recreational activities are associated with its waterfront location including ferry lines that provide service to certain Lake Erie islands and Canada. Cedar Point Amusement Park, one of the premier amusement parks in the United States, is located on 364 acres on a peninsula within the City limits and includes over 68 rides and attractions, along with hotels, marinas, and a campground.

There are several indoor waterpark resorts located in the area that has made the Sandusky area a year-round tourist destination, including Great Wolf Lodge, Castaway Bay, and the Kalahari Resort and Convention Center.

A public library, several museums, and the historical Sandusky State Theatre are located within the City and other cultural and sporting activities are available in Cleveland and Toledo, which are each within a one-hour drive of the City.

The City of Sandusky provides a full range of services to its citizens including police and fire protection, planning and zoning, street maintenance, public transit, floral parks, recreation, forestry, cemetery, water filtration treatment plant and distribution systems, water pollution control treatment plant and sewer collector systems, and general government services. The City also owns and operates the Mills Creek Golf Course.

The City Commission is required to adopt the original budget by no later than March 31 of each year and final budget amendments must be made prior to the close of the year. The annual budget serves as the foundation for the City's financial planning and control. All funds, except custodial funds, are required to be budgeted. The legal level of control has been established by the City Commission at the fund, department, and object level in all funds.

The City maintains a bond rating of A1 with Moody's Investor Services.

The City negotiates with three bargaining units: American Federation of State, County, and Municipal Employees Local No. 1519, the Fraternal Order of Police - Lodge No. 17, and the International Association of Fire Fighters - Local No. 327. Current agreements expired on December 31, 2021 and new three year agreements are in place.

#### LOCAL ECONOMY

Major industries located within the City's boundaries or in close proximity include manufacturers of automotive and automotive components, a theme park, hospital, and local governments such as Erie County and the Sandusky Board of Education.

During the past twelve years, the unemployment rate (not seasonally adjusted) has decreased from 12.4 percent in December 2009 to an estimated 4.4 percent in December 2021.

#### LONG-TERM FINANCIAL PLANNING

The City updated its Strategic Plan and adopted a Bicentennial Vision Plan in 2016. These plans guided City decisions as the City celebrated its bicentennial during 2018. The development of the Strategic Plan was a seven-month process that directly engaged over 2,000 stakeholders, including residents, business owners, visitors, institutional, government, and city-wide leaders. The planning process included five neighborhood tours, three public meetings, and community surveys. The Strategic Plan is a tool that will be used by the City Commission and staff to guide decisions made on behalf of the citizens of the City. The strategy will result in growth and overall positive results in the City if maintained successfully.

The Strategic Plan contains the following general goals that will be the focus of the City's resources:

- Vibrant City
- Livable City
- Connected City
- Destination City
- Celebrated City

The general goals are supported by a list of action plans that will define the paths to accomplishing the goals. Each action plan will:

- Identify the general goal that it supports;
- Define the steps to complete the plan;
- Identify the City department responsible for its completion.

The City recognizes the importance of long-term strategic planning, as evidenced by its Strategic Plan. Similarly, it recognizes that prudent financial planning considers the multi-year implications of financial decisions. The City shall maintain a long-term focus in its financial planning that is mindful of the long-term objectives of the City.

A five-year financial plan shall be updated on an annual basis by the City Manager. The plan shall include all major operating funds along with the capital needs of the Strategic Plan of the City. The purpose of this plan is to:

- Identify major policy issues for City Commission consideration prior to the preparation of the annual budget;
- Establish capital project priorities and make advance preparation for the funding of projects within the fiveyear horizon;
- Make conservative financial projections for all major operating funds and all capital needs related to the Strategic Plan to provide assurance that adequate funding exists for proposed projects and services;
- Identify financial trends in advance or in the early stages so that timely corrective action can be taken, if needed; and
- Communicate the City's plans to the public and provide an opportunity for the public to offer input.

#### **RELEVANT FINANCIAL POLICIES**

The City of Sandusky has a responsibility to its citizens to carefully account for public funds, to manage municipal finances wisely, and to plan for the provision of services desired by the public. Sound financial policies are necessary to carry out that responsibility.

The City has established relevant financial policies for investments, capital assets, and the budget. The purpose of the investment policy is to provide for the complete safety of the portfolio's principal value, assure adequate liquidity, and earn a market rate of return. The investment policy is reviewed annually for compliance and to assure the flexibility necessary to effectively manage the investment portfolio.

The goal of the capital assets inventory system and policy is to provide control and accountability over the City's capital assets and to assist departments in gathering and maintaining information needed for the preparation of the annual financial statements. The City recognizes the importance of preserving the community's capital assets and to ensure that future needs are met.

Finally, the budget policy is designed to provide conceptual standards for financial decision-making, enhance consistency in financial decisions, and establish parameters for the administration to use in directing the day-to-day financial affairs of the City. One-time or special purpose revenues will be used to finance capital projects or for restricted expenditures and not to subsidize recurring personnel costs or other operating costs.

#### **MAJOR INITIATIVES**

The City has a unique position as a tourist center due to the City's location on Sandusky Bay, with over twenty-two miles of shoreline within the City limits, and the location of Cedar Point Amusement Park within the City. There are numerous marinas which have developed over the last decade, including a \$5 million, 700 slip marina created from idle industrial space and a 210 slip marina complex completed by a local legal firm which also erected a waterfront office center on that site. The Lyman Harbor Marina project rehabilitated an abandoned industrial site into a transient marina and entertainment complex and received tax incentives for its \$2.94 million project. There are over 8,000 slips available in the Sandusky Bay area.

Cedar Point, a 364-acre amusement and theme park, is located on a peninsula extending into Lake Erie from the City. Developed as a resort area in 1870, Cedar Point is open daily from early May to October attracting in excess of 3 million visitors each season to its numerous rides and attractions. Cedar Point also includes a recreational vehicle area, marina, restaurants, and hotels with a combined capacity of almost 1,100 beds which are open during Cedar Point's season. A water park attraction, with a separate entrance, is included at the park as well. Cedar Point employs 3,700 seasonal employees, primarily college students, and approximately 400 year-round employees. Cedar Point celebrated their 150th anniversary in 2020 and continue the celebration into 2021, as the COVID pandemic hindered their festivities for 2020.

Significant capital expenditures on new attractions are made every year at Cedar Point. There was a recent transformation of Soak City to the brand-new Cedar Point Shores Water Park, an 18-acre site with three new water attractions and upgraded food locations. Construction at the Hotel Breakers brings a new one hundred fifty-eight room hotel tower that opened in 2018.

In 2017, the Sports Force Parks at Cedar Point Center made its debut. The state of the art youth sporting complex features multiple fields for soccer, baseball, and lacrosse. In 2018, a groundbreaking was held for the new Indoor Sports Facility at the Cedar Point Center which was constructed adjacent to the Sports Force Parks property. The 145,000 square foot sports complex features ten full-size basketball courts that convert to twenty full-size volleyball courts and a championship arena with retractable seating. This project was a \$28 million investment by Cedar Point.

In 2019 the Holiday Inn Express hotel was expanded and added an additional five-story building that will include sixty-six additional rooms. This expansion project was an investment of over \$6 million.

In April 2019, the Marketplace at Cooke building opened on Market Street. This is an indoor mall filled with retail shops, food, and entertainment options such as axe throwing and a children's museum. Connected to this building is newly erected Hogrefe Building. Previously known as the Cooke Building, this structure was in such disrepair that the building was razed and completely rebuilt. The roughly 30,000 square feet of space will be open for retail, office and entertainment space in early 2022.

Sandusky's City Hall was relocated in July 2019 to its new downtown location at 240 Columbus Avenue. This was a transformation of three vacant commercial buildings in Sandusky's downtown that will now house office space, retail businesses, a market, and upscale apartments.

In 2020, the City unveiled a redesigned Jackson Street Pier. This was a multi-year project where millions of dollars were invested into the pier to provide a beautiful public viewing space of Lake Erie, Cedar Point and the shoreline. The City plans to host public events and festivities at the pier and hopes all community members will enjoy the renovated pier.

In 2021, the City began actively marketing residential parcels of land in the Cold Creek Development. This was a residential development project on the City's west-side where the previous developer failed to complete the development. The city has held the deeds for the properties for some time, and decided it was time to partner with a local real estate firm to market and resell these parcels. Due to Sandusky's growth and development over the previous years, we have a lot of interest in these parcels. We currently have purchase agreements for all the available single family lots with parties also showing interest in the multi-family lots. The City is excited to see the desire for this development along with additional downtown residential lots as they become homes for Sandusky residents.

The City has been successful in raising funds through various grant opportunities. These funds help programs that fund fair housing, economic development, public transit, and downtown revitalization efforts. The City has been designated as an Entitlement Community which allows the City to access federal funds directly from the U.S. Department of Housing and Urban Development.

#### AWARDS AND ACKNOWLEDGEMENTS

In May 2019, the City of Sandusky was crowned as the Best Coastal Small Town according to a nationwide contest conducted by USA Today. Voters nationwide selected Sandusky as the winner. Offering diverse amenities and one-of-a-kind recreation opportunities for both residents and guests won the voters over. The title reaffirms what many people already knew and validates the hard work that has gone into revitalizing the City into a great coastal town.

The Government Finance Officers Association of the United States and Canada (GFOA) awarded, for the thirteenth time, a Certificate of Achievement for Excellence in Financial Reporting to the City of Sandusky for its Annual Comprehensive Financial Report for the year ended December 31, 2020. The Certificate of Achievement is a prestigious national award recognizing conformance with the highest standards for preparation of state and local government financial reports. In order to be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized annual financial report that satisfies both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current annual financial report continues to meet the Certificate of Achievement Program's requirements, however the untimely filing of the report may hinder our eligibility for a certificate this year.

The preparation of this report could not have been accomplished without the efficient and dedicated services of the entire staff of the Finance Department and the supervisors of the other various departments of the City of Sandusky. The preparation of the annual financial report requires a major effort, and we would like to express our appreciation to everyone who assisted and contributed to the presentation of this year's report.

The employees of the City are dedicated to serving the citizens of Sandusky within the best of their capabilities. We wish to take this opportunity to thank the City Commission for its continuing support and to thank our department heads and staff for their diligent efforts to keep Sandusky financially sound and a special place in which people want to live, work, and play. Special acknowledgment is extended to Rea and Associates for their guidance in the preparation of this report.

Respectfully submitted,

Michelle Reeder Finance Director



#### Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

### City of Sandusky Ohio

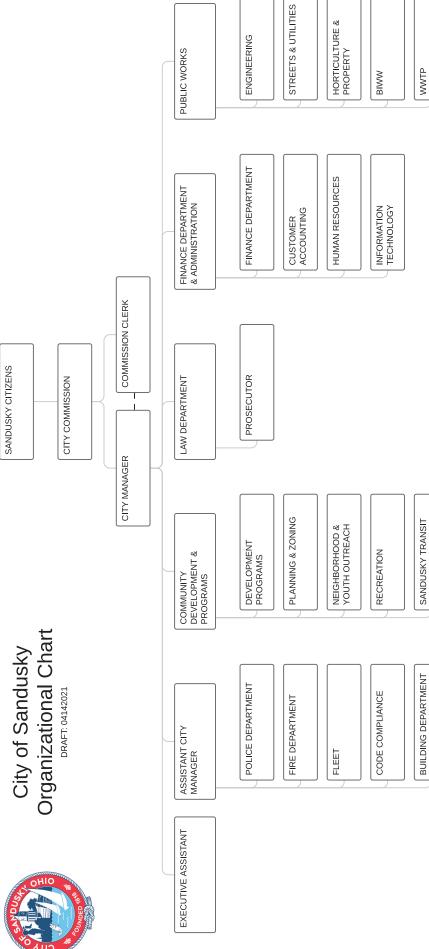
For its Annual Comprehensive Financial Report For the Fiscal Year Ended

December 31, 2020

Christopher P. Morrill

Executive Director/CEO





#### ELECTED PUBLIC OFFICIALS December 31, 2021

#### **CITY COMMISSION**

Richard R. Brady
President/Ex-Officio Mayor
Term Expires 12-31-25
First took office 01-01-14

Stephen Poggiali Term Expires 12-31-25 First took office 01-01-22

Mike Meinzer Term Expires 12-31-23 First took office 01-01-20

C. Wesley Poole Term Expires 12-31-23 First took office 01-01-12 Dennis E. Murray Jr.
Vice-President
Term Expires 12-31-25
First took office 01-01-14

Dave Waddington Term Expires 12-31-23 First took office 01-01-16

Blake Harris Term Expires 12-31-23 First took office 01-01-20

APPOINTED OFFICIALS December 31, 2021

### **CITY MANAGER**

Eric L. Wobser

### **CLERK OF COMMISSION**

Cathy Myers

### FINANCE DIRECTOR \*

Michelle Reeder

### **LAW DIRECTOR \***

Brendan Heil

<sup>\*</sup>Appointed by City Manager



# **Financial**





88 East Broad Street Columbus, Ohio 43215 ContactUs@ohioauditor.gov (800) 282-0370

#### INDEPENDENT AUDITOR'S REPORT

City of Sandusky Erie County 240 Columbus Avenue Sandusky, Ohio 44870

To the City Commission:

#### Report on the Audit of the Financial Statements

#### **Opinions**

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Sandusky, Erie County, Ohio (the City), as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Sandusky, Erie County, Ohio as of December 31, 2021, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparisons for the General and American Rescue Plan Act funds for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the City, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

# **Emphasis of Matters**

As discussed in Note 23 to the financial statements, the financial impact of COVID-19 and the continuing emergency measures may impact subsequent periods of the City. Our opinion is not modified with respect to this matter.

Efficient • Effective • Transparent

City of Sandusky Erie County Independent Auditor's Report Page 2

As discussed in Note 24 to the financial statements, the City restated the beginning net position of Governmental Activities, Business-Type Activities, the Water Fund, and the Sewer Fund in order to accurately report capital assets and the General Fund fund balance beginning of year in the Statement of Receipts, Disbursements and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual in order to accurately report fund balance for the fund presented in the statement. Our opinion is not modified with respect to this matter.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to
  fraud or error, and design and perform audit procedures responsive to those risks. Such procedures
  include examining, on a test basis, evidence regarding the amounts and disclosures in the financial
  statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures
  that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the
  effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that
  raise substantial doubt about the City's ability to continue as a going concern for a reasonable period
  of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

City of Sandusky Erie County Independent Auditor's Report Page 3

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the *management's discussion and analysis* and schedules of net pension and other post-employment benefit asset / liabilities and pension and other post-employment benefit contributions be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The combining and individual nonmajor fund financial statements and schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements.

Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements and schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Information

Management is responsible for the other information included in the annual financial report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

City of Sandusky Erie County Independent Auditor's Report Page 4

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated September 13, 2022, on our consideration of the City's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Keith Faber Auditor of State Columbus, Ohio

September 13, 2022

Management's Discussion and Analysis For the Year Ended December 31, 2021 (Unaudited)

The discussion and analysis of the City of Sandusky's (the "City") financial performance provides an overall review of the City's financial activities for the year ended December 31, 2021. The intent of this discussion and analysis is to look at the City's performance as a whole; readers should also review the notes to the basic financial statements and financial statements to enhance their understanding of the City's financial performance.

#### Financial Highlights

Key financial highlights for 2021 are as follows:

- In total, net position increased \$19,451,477 from 2020's restated net position. Net position of governmental activities increased \$11,663,028. Net position of business-type activities increased \$7,788,449.
- Total capital assets decreased \$195,955 in 2021. Capital assets of governmental activities increased \$598,691 and capital assets of business-type activities decreased \$794,646.
- Outstanding debt decreased from \$62,956,504 to \$59,731,344.
- The City restated beginning net position of governmental and business-type activities. See Note 24 for more information.
- OPERS approved several changes to the health care plan offered to retirees in an effort to decrease costs and increase the solvency of the health care plan. These changes significantly decreased the total OPEB liability for OPERS and resulted in the City reporting a net OPEB asset in 2021 (compared to reporting a net OPEB liability in prior years) causing a significant decrease in expenses.

# Using this Annual Financial Report

This report is designed to allow the reader to look at the financial activities of the City as a whole and is intended to allow the reader to obtain a summary view or a more detailed view of the City's operations, as they prefer.

The Statement of Net Position and the Statement of Activities provide information from a summary perspective showing the effects of the operations for the year 2021 and how they affected the operations of the City as a whole.

#### Reporting the City as a Whole

Statement of Net Position and the Statement of Activities

The Statement of Net Position and Statement of Activities provide information about the activities of the whole City, presenting both an aggregate view of the City's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the City's most significant funds with all other nonmajor funds presented in total in one column. In the case of the City, the general fund is by far the most significant fund. Business-type funds consist of the water and sewer funds.

Management's Discussion and Analysis For the Year Ended December 31, 2021 (Unaudited)

A question typically asked about the City's finances "How did we do financially during 2021?" The Statement of Net Position and the Statement of Activities answer this question. These statements include all assets and deferred outflows of resources and liabilities and deferred inflows of resources using the accrual basis of accounting similar to the accounting method used by most private-sector companies. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the City's net position and changes in net position. This change in net position is important because it tells the reader that, for the City as a whole, the financial position of the City has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the City's property tax base, current property tax laws in Ohio which restrict revenue growth, facility conditions, and other factors.

In the Statement of Net Position and the Statement of Activities, the City is divided into two distinct kinds of activities:

- Governmental Activities Most of the City's programs and services are reported here, including general government, security of persons and property, public health, community environment, leisure time activities and transportation.
- Business-Type Activities These services are provided on a charge for goods or services basis to recover all of the expenses of the goods or services provided. The City's water and sewer funds are reported as business activities.

#### Reporting the City's Most Significant Funds

#### Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been safeguarded for specific activities or objectives. The City uses many funds to account for financial transactions. However, these fund financial statements focus on the City's most significant funds. The City's major governmental funds are the general fund, the capital projects fund and the american rescue plan act fund.

Governmental Funds Most of the City's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the City's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance future services. The relationship (or differences) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds is reconciled in the financial statements.

**Proprietary Funds** Proprietary funds use the same basis of accounting as business-type activities; therefore, these statements will essentially match, except for the internal service fund allocations.

Management's Discussion and Analysis For the Year Ended December 31, 2021 (Unaudited)

*Fiduciary Funds* Fiduciary funds are used to account for resources held for the benefit of parties outside the City. Fiduciary funds are not reflected on the government-wide financial statements because the resources from these funds are not available to support the City's programs. These funds also use the accrual basis of accounting.

# The City as a Whole

Recall that the Statement of Net Position provides the perspective of the City as a whole. Table 1 provides a summary of the City's net position for 2021 compared to 2020:

Table 1 Net Position

	G	overnmental Activiti	ies	В	usiness-Type Activit	ies
		Restated			Restated	
	2021	2020	Change	2021	2020	Change
Assets Current and Other Assets	\$ 43,029,177	\$ 30,741,191	\$ 12,287,986	\$ 19,385,653	\$ 17,050,288	\$ 2,335,365
Net Pension/OPEB Asset	524,282	76,174	448,108	545,681	73,185	472,496
Capital Assets	44,405,663	43,806,972	598,691	99,580,169	100,374,815	(794,646)
Total Assets	87,959,122	74,624,337	13,334,785	119,511,503	117,498,288	2,013,215
Deferred Outflows of Resources						
Deferred Charges	-	81,026	(81,026)	-	-	-
Pension and OPEB	5,280,763	6,452,255	(1,171,492)	990,627	2,072,060	(1,081,433)
Total Deferred Outflows of Resources	5,280,763	6,533,281	(1,252,518)	990,627	2,072,060	(1,081,433)
Liabilities						
Current and Other Liabilities	17,758,387	10,963,096	6,795,291	1,327,156	2,090,998	(763,842)
Long-Term Liabilities:		, ,		, ,		, , ,
Due Within One Year	1,997,518	1,966,219	31,299	3,911,687	3,860,212	51,475
Due In More Than One Year:						
Net Pension Liability	23,528,043	26,382,200	(2,854,157)	4,601,352	6,378,081	(1,776,729)
Net OPEB Liability	2,969,643	7,412,466	(4,442,823)	-	4,340,294	(4,340,294)
Other Amounts	13,511,681	14,922,985	(1,411,304)	43,269,894	45,175,040	(1,905,146)
Total Liabilities	59,765,272	61,646,966	(1,881,694)	53,110,089	61,844,625	(8,734,536)
Deferred Inflows of Resources						
Property Taxes	2,162,443	2,225,979	(63,536)	-	-	-
Payments in Lieu of Taxes	1,353,471	1,220,616	132,855	-	-	-
Pension and OPEB	8,531,096	6,299,482	2,231,614	3,884,612	2,006,743	1,877,869
Total Deferred Inflows of Resources	12,047,010	9,746,077	2,300,933	3,884,612	2,006,743	1,877,869
Net Position						
Net Investment in Capital Assets	28,294,844	28,349,069	(54,225)	52,929,667	51,340,239	1,589,428
Restricted	17,768,521	12,691,426	5,077,095	-	-	-
Unrestricted (Deficit)	(24,635,762)	(31,275,920)	6,640,158	10,577,762	4,378,741	6,199,021
Total Net Position	\$ 21,427,603	\$ 9,764,575	\$ 11,663,028	\$ 63,507,429	\$ 55,718,980	\$ 7,788,449

Management's Discussion and Analysis For the Year Ended December 31, 2021 (Unaudited)

The net pension liability (NPL) is the largest single liability reported by the City at December 31, 2021 and is reported pursuant to GASB Statement 68, Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27. In a prior year, the City adopted GASB Statement 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions, which significantly revised accounting for costs and liabilities related to other postemployment benefits (OPEB). For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the City's actual financial condition by adding deferred inflows related to pension and OPEB, the net pension liability and the net OPEB liability to the reported net position and subtracting net OPEB asset and deferred outflows related to pension and OPEB.

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. Prior accounting for pensions (GASB 27) and postemployment benefits (GASB 45) focused on a funding approach. This approach limited pension and OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's *net pension liability* or *net OPEB liability*. GASB 68 and GASB 75 take an earnings approach to pension and OPEB accounting; however, the nature of Ohio's statewide pension/OPEB plans and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

GASB 68 and GASB 75 require the net pension liability and the net OPEB liability/asset to equal the City's proportionate share of each plan's collective:

- 1. Present value of estimated future pension/OPEB benefits attributable to active and inactive employees' past service
- 2. Minus plan assets available to pay these benefits

GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the City is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the retirement system. In Ohio, there is no legal means to enforce the unfunded liability of the pension/OPEB plan as against the public employer. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The retirement system is responsible for the administration of the pension and OPEB plans.

Management's Discussion and Analysis For the Year Ended December 31, 2021 (Unaudited)

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

In accordance with GASB 68 and GASB 75, the City's statements prepared on an accrual basis of accounting include an annual pension expense and an annual OPEB expense for their proportionate share of each plan's change in net pension liability and net OPEB liability/asset, respectively, not accounted for as deferred inflows/outflows.

Capital assets include, land, improvements other than buildings, buildings, equipment, streets, bridges, utility plant, water and sewer lines and construction in progress. These capital assets are used to provide services to citizens and are not available for future spending. Although the City's investment in capital assets is reported net of related debt, it should be noted that the resources to repay the debt must be provided from other sources, since capital assets may not be used to liquidate these liabilities.

A portion of the City's net position, represents resources that are subject to external restrictions on how they may be used. The remaining balance of net position is unrestricted.

For governmental type activities, the City saw an increase in current assets as well as current liabilities. Cash and unearned revenue increased as a result of significant American Rescue Plan Act funding received but still yet to be spent. In addition accounts payable increased significantly as a result of a large payable at year end for a Lake Erie shoreline project in which the City has received ODNR grant funding.

For business type activities, the City saw a decrease in current liabilities and an increase in current assets. This decrease in liabilities is mainly attributable to a decrease in contracts and retainage payable. During the year the City capitalized several improvement projects that were in progress at the end of the prior year and had fewer construction related payables at the end of the current year. The increase in current assets is a result of an increase in intergovernmental receivables in the sewer fund. The City recorded a significant receivable for 2021 related to contributions owed from Erie County in accordance with a cost sharing agreement between the two governments for sewage treatment projects.

For both governmental and business-type activities, the changes reflected in net pension liability, net OPEB liability and deferred outflows/inflows of resources relating to pension and OPEB are based on estimates at the plan level. For additional details on GASB 68 and 75, see aforementioned discussion.

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Management's Discussion and Analysis For the Year Ended December 31, 2021 (Unaudited)

In order to further understand what makes up the changes in net position for the current year, the following table gives readers further details regarding the results of activities for 2021 and 2020.

Table 2 Changes in Net Position

	G	overnmental Activiti	es	B	usiness-Type Activit	ies
	2021	2020	Change	2021	2020	Change
Revenues						
Program Revenues						
Charges for Services	\$ 4,555,229	\$ 4,513,522	\$ 41,707	\$ 19,113,415	\$ 17,198,008	\$ 1,915,407
Operating Grants	5,287,243	6,168,257	(881,014)		-	<del>-</del>
Capital Grants and Contributions	4,472,704	2,218,148	2,254,556	1,650,000	30,815	1,619,185
Total Program Revenues	14,315,176	12,899,927	1,415,249	20,763,415	17,228,823	3,534,592
General Revenues						
Property Taxes	2,200,103	2,198,740	1,363	_	-	_
Income Taxes	13,144,722	11,314,395	1,830,327	-	-	_
Grants and Entitlements	1,003,386	873,247	130,139	-	-	_
Payments in Lieu of Taxes	1,220,616	537,857	682,759	-	-	-
Other Local Taxes	6,471,581	1,170,951	5,300,630	-	-	-
Franchise Taxes	315,953	386,707	(70,754)	-	-	-
Miscellaneous	1,549,048	3,576,951	(2,027,903)	67,785	317,068	(249,283)
Total General Revenues	25,905,409	20,058,848	5,846,561	67,785	317,068	(249,283)
Total Revenues	40,220,585	32,958,775	7,261,810	20,831,200	17,545,891	3,285,309
Program Expenses						
General Government						
Municipal Court	298,305	1,212,620	(914,315)	-	-	_
Other	4,114,443	5,479,982	(1,365,539)	-	-	_
Security of Persons and Property						
Police	5,148,685	5,848,943	(700,258)	-	-	-
Fire	6,423,325	7,082,645	(659,320)	-	-	-
Other	286,566	266,379	20,187	-	-	-
Public Health	225,743	376,346	(150,603)	-	-	-
Leisure Time Activities	2,413,136	1,873,122	540,014	-	-	-
Community Environment	3,425,881	6,799,287	(3,373,406)	-	-	-
Transportation	5,699,220	7,487,554	(1,788,334)	-	-	-
Interest and Fiscal Charges	522,253	584,372	(62,119)	-	-	-
Enterprise Operations						
Water	-	-	-	5,352,988	6,832,130	(1,479,142)
Sewer				7,689,763	10,139,102	(2,449,339)
Total Expenses	28,557,557	37,011,250	(8,453,693)	13,042,751	16,971,232	(3,928,481)
Change in Net Position	11,663,028	(4,052,475)	15,715,503	7,788,449	574,659	7,213,790
Net Position Beginning of Year - Restated	9,764,575	25,880,041	(16,115,466)	55,718,980	55,324,147	394,833
Restatement - See Note 24		(12,062,991)	N/A		(179,826)	N/A
Net Position End of Year	\$ 21,427,603	\$ 9,764,575	\$ (399,963)	\$ 63,507,429	\$ 55,718,980	\$ 7,608,623

The City's overall net position increased from the prior year and the reasons for this overall increase are discussed in the following sections for governmental activities and business-type activities.

#### **Governmental Activities**

The funding for the governmental activities comes from several different sources, the most significant being the municipal income tax. Other prominent sources are property taxes, grants and entitlements, charges for services and other local taxes.

Management's Discussion and Analysis For the Year Ended December 31, 2021 (Unaudited)

General revenues include grants and entitlements, such as local government funds. With the combination of property tax, income tax, payments in lieu of taxes, other local taxes and intergovernmental funding all expenses in the governmental activities are funded. The City monitors its sources of revenues very closely for fluctuations.

The City saw a decrease in operating grants as well as an increase in capital grants during 2021. The decrease in operating grants and increase in capital grants can be attributed to the City utilizing COVID-19 relief funding for capital related projects in 2021 as compared to police and fire operations in 2020. In addition, the City also received several grants as well as donations for ongoing capital projects. Other local tax increased significantly as the City saw a large increase in Cedar Point Sports Park admission taxes. Income taxes increased after seeing a decrease in 2020 due to the pandemic. Miscellaneous revenue decreased during the current year because of the large workers compensation dividend received in 2020.

Police and fire represent the largest expense of the governmental activities. The police and fire departments operate primarily out of the general fund. The decrease in general government and security of persons and property is due primarily to changes in expenses associated with GASB 68 and 75.

# **Business-Type Activities**

Business-type activities include water and sewer operations. The revenues are generated primarily from charges for services. Charges for services increased for both activities primarily as a result of a 3 percent rate increase which went into effect January 2021. Capital grants and contributions increased in the sewer fund as a result of a receivable recorded for contributions owed from Erie County, as previously discussed. Expenses for both activities decreased significantly as a result of fewer ongoing repair and maintenance related projects, when compared to prior year, paired with changes in expenses associated with GASB 68 and 75.

# The City's Funds

#### Governmental Funds

As noted earlier, the City's governmental funds are accounted for using the modified accrual method of accounting. The focus of the City's governmental funds is to provide information on near-term inflows, outflows and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a City's net resources available for discretionary use as they represent the portion of the fund balance which has not yet been limited to use for a particular purpose by either an external party, the City itself, or a group or individual that has been delegated authority to assign resources for use for particular purposes by the City's Commission.

	Fund Balanc	eficit)		
	12/31/2021 12/31/2020		Increase	
General Fund	\$ 6,481,452	\$	5,188,321	\$ 1,293,131
Capital Projects Fund	(120,359)		(4,181,543)	4,061,184
Nonmajor Governmental Funds	8,643,341		7,431,766	1,211,575
Total	\$ 15,004,434	\$	8,438,544	\$ 6,565,890

Management's Discussion and Analysis For the Year Ended December 31, 2021 (Unaudited)

The general fund is the chief operating fund of the City. The fund balance of the general fund increased almost \$1.3 million during the current fiscal year. This increase is primarily the result of normal operations paired with an increase in admission tax.

The capital projects fund balance increased by \$4.1 million due to timing of grant funding as compared to project expenditures.

The american rescue plan act fund qualified as a major fund in 2021 as a result of a significant amount of COVID-19 related grant funding received by the City.

# **Proprietary Funds**

The City's proprietary funds provide the same type of information found in the government-wide financial statements for the business-type activities, but in more detail.

Unrestricted net position of the water fund at the end of the year was \$3,965,988, the sewer fund was \$6,271,904. Total growth in net position for the water and sewer funds was \$2,981,334 and \$5,079,707, respectively. Both funds were impacted by the accruals for pension and OPEB.

# General Fund Budgeting Highlights

The City prepares an annual budget of revenues and expenditures/expenses for all funds of the City for use by City officials and department heads and such other budgetary documents as are required by State statute. The annual appropriations ordinance cannot be adopted prior to the second Monday in January of each year per City Charter. The City approves a temporary appropriations ordinance until the annual appropriations are approved. The City's most significant budgeted fund is the general fund.

During the course of 2021, the City amended its general fund budget. The City increased its original budget for transfers out to the capital projects fund to support ongoing construction projects.

# Final Budget Compared to Actual Results

Actual expenditures were significantly less than final budget amounts due to conservative spending.

There were no significant variances to discuss within other financing sources and uses.

# Capital Assets and Debt Administration

# **Capital Assets**

Overall, capital assets of governmental activities increased in 2021. The City had several projects that were completed and transferred from construction in progress to depreciable assets. The largest project completed was the Jackson Street Pier.

Capital assets of business-type activities decreased slightly in 2021. A significant amount of construction in progress was transferred to depreciable assets as the City finalized several improvement projects. The most significant addition was the completion of the Pier Track project. However, this was offset by current year depreciation expense, resulting in an overall decrease.

See Note 11 for additional information about the capital assets of the City.

Management's Discussion and Analysis For the Year Ended December 31, 2021 (Unaudited)

#### **Debt**

The City's outstanding debt decrease is primarily due to principal retirement. This decrease was partially offset by additional drawdowns during 2021 on several OWDA and 2 new OPWC loans. See Note 18 for additional information about the City's outstanding debt.

#### Current Issues

The Feick Building on East Market Street is being redeveloped to offer 50,000 square feet of leasable space. This is an approximate \$10 million dollar investment and is expected to be completed in 2022. Upon completion, it will house retail shops and restaurants on the ground floor and the top seven floors will be residential.

The Hogrefe Building (previously known as the Cooke Building), located at the corner of Columbus Avenue and Market Street, is in the processing of being renovated. The roughly 30,000 square feet of redesigned space will be utilized as retail, office, living, and entertainment space. Construction is scheduled to be completed in 2022.

Revenue for 2021 has increased substantially when compared to the 2020 revenue. The coronavirus pandemic in 2020 negatively impacted revenue as tourism came to a standstill. Income tax receipts increased for 2021 as well as admission tax revenue.

# Contacting the City's Finance Department

This financial report is designed to provide a general overview of the City's finances for all those interested in our City's financial wellbeing. Questions concerning any of the information provided in this report or requests for additional information should be directed to Michelle Reeder, Finance Director, 240 Columbus Avenue, Sandusky, Ohio 44870.

# City of Sandusky

Erie County
Statement of Net Position
December 31, 2021

	Governmental Activities	Business-Type Activities	Total
Assets			
Equity in Pooled Cash and Investments	\$ 27,810,597	\$ 13,007,480	\$ 40,818,077
Cash and Cash Equivalents in Segregated Accounts	29,164	_	29,164
Cash and Cash Equivalents with Escrow Agents	-	81,998	81,998
Accounts Receivable	431,627	2,183,605	2,615,232
Intergovernmental Receivable	2,406,989	2,746,876	5,153,865
Other Local Taxes Receivable	48,912	-	48,912
Property Taxes Receivable	2,278,648	_	2,278,648
Municipal Income Taxes Receivable	3,841,668	_	3,841,66
Payments in Lieu of Taxes Receivable	1,353,471	_	1,353,47
Notes Receivable	3,231,434	_	3,231,43
Special Assessments Receivable	1,577,203	-	1,577,20
Internal Balances	(339,870)	339,870	
Materials and Supplies Inventory	359,334	1,025,824	1,385,15
Net OPEB Asset	524,282	545,681	1,069,96
Non-Depreciable Capital Assets	12,594,555	6,078,682	18,673,23
Depreciable Capital Assets, net	31,811,108	93,501,487	125,312,59
Total Assets	87,959,122	119,511,503	207,470,62
Deferred Outflows of Resources Pension	3,229,039	673,023	3,902,062
OPEB	2,051,724	317,604	2,369,328
Total Deferred Outflows of Resources	5,280,763	990,627	6,271,390
Liabilities			
Accounts Payable	1,623,353	372,098	1,995,45
Accrued Wages Payable	308,067	130,539	438,60
Contracts Payable	194,621	115,667	310,28
Retainage Payable	119,133	81,998	201,13
Intergovernmental Payable	373,004	81,258	454,26
Accrued Interest Payable	575,001	545,596	545,59
Claims Payable	526,104		526,10
Unearned Revenue	7,324,105	_	7,324,10
Notes Payable	7,290,000	_	7,290,00
Long-Term Liabilities:	.,,		.,,
Due Within One Year	1,997,518	3,911,687	5,909,20
Due In More Than One Year:	-,,	-,,	-, ,
Net Pension Liability	23,528,043	4,601,352	28,129,39
Net OPEB Liability	2,969,643	-,,,,,,,,,,,,	2,969,64
Other Amounts Due in More Than One Year	13,511,681	43,269,894	56,781,57
Total Liabilities	59,765,272	53,110,089	112,875,36
Deferred Inflows of Resources			
Property Taxes	2,162,443	-	2,162,44
Payments in Lieu of Taxes	1,353,471	-	1,353,47
Pension	5,310,277	2,150,426	7,460,70
OPEB	3,220,819	1,734,186	4,955,00
Total Deferred Inflows of Resources	12,047,010	3,884,612	15,931,62
Net Position			
Net Investment in Capital Assets	28,294,844	52,929,667	81,224,51
Restricted for:			
Capital Projects	7,579,141	-	7,579,14
Debt Service	2,438,289	-	2,438,28
Street Mainenance	1,719,999	-	1,719,99
State Grants	1,841,081	-	1,841,08
Federal Grants	1,299,124	-	1,299,12
Court Operations	676,736	-	676,73
Park Operations	275,690	-	275,69
Cemetery Operations	710,896	-	710,89
Other	1,227,565	-	1,227,56
Unrestricted (Deficit)	(24,635,762)	10,577,762	(14,058,00

City of Sandusky Eric County Statement of Activities For the Year Ended December 31, 2021

			Program Revenues	i.		Net (Expense) Revenue and Changes in Net Position	
	Expenses	Charges for Services and Sales	Operating Grants, Contributions and Interest	Capital Grants and Contributions	Governmental Activities	Business-Type Activities	Total
Governmental Activities							
General Government							
Municipal Court	\$ 298,305	\$ 1,037,309	\$ -	\$ 5,385	\$ 744,389	\$ -	\$ 744,389
Other	4,114,443	111,575	12,750	-	(3,990,118)	-	(3,990,118)
Security of Persons and Property							
Police	5,148,685	105,630	14,683	-	(5,028,372)	-	(5,028,372)
Fire	6,423,325	1,069,820	145,568	-	(5,207,937)	-	(5,207,937)
Other	286,566	-	-	-	(286,566)	-	(286,566)
Public Health	225,743	178,504	3,423	-	(43,816)	-	(43,816)
Leisure Time Activities	2,413,136	340,982	531	-	(2,071,623)	-	(2,071,623)
Community Environment	3,425,881	802,917	568,042	1,641,093	(413,829)	-	(413,829)
Transportation	5,699,220	908,492	4,542,246	2,826,226	2,577,744	-	2,577,744
Debt Service Interest and Fiscal Charges	522,253	_	_	_	(522,253)	_	(522,253)
Total Governmental Activities	28,557,557	4,555,229	5,287,243	4,472,704	(14,242,381)		(14,242,381)
Desires Trees Askintika							
Business-Type Activities	5 252 000	0.104.040				2.021.060	2 921 060
Water Sewer	5,352,988	8,184,948	-	1 (50 000	-	2,831,960	2,831,960
Total Business-Type Activities	7,689,763 13,042,751	10,928,467 19,113,415		1,650,000		4,888,704 7,720,664	4,888,704 7,720,664
Total Business-Type Activities	13,042,731	19,113,413		1,030,000		7,720,004	7,720,004
Total	\$ 41,600,308	\$ 23,668,644	\$ 5,287,243	\$ 6,122,704	(14,242,381)	7,720,664	(6,521,717)
	General Revenues Property Taxes Levi General Purposes	ed for:			1,551,382	_	1,551,382
	Police and Fire Per	nsion			255,030	_	255,030
	Debt Service				393,691	-	393,691
	Municipal Income T	axes Levied for:					
	General Purposes				11,666,224	-	11,666,224
	Debt Service				821,262	-	821,262
	Capital Projects				657,236	-	657,236
	Other Local Taxes				6,471,581	-	6,471,581
	Grants and Entitlem		to Specific Program	S	1,003,386	-	1,003,386
	Payments in Lieu of	Taxes			1,220,616	-	1,220,616
	Franchise Taxes				315,953	-	315,953
	Investment Income Other				(116,214) 1,665,262	5,856 61,929	(110,358) 1,727,191
	Total General Rever	nues			25,905,409	67,785	25,973,194
	Change in Net Posit	ion			11,663,028	7,788,449	19,451,477
	Net Position Beginn	ing of Year - Restai	ted		9,764,575	55,718,980	65,483,555
	Net Position End of	Year			\$ 21,427,603	\$ 63,507,429	\$ 84,935,032

# City of Sandusky Erie County Balance Sheet

Balance Sheet Governmental Funds December 31, 2021

	 General Fund	Ca <sub>1</sub>	pital Projects Fund	Am	erican Rescue Plan Act Fund	G	Other overnmental Funds	G 	Total overnmental Funds
Assets									
Equity in Pooled Cash and Investments	\$ 5,249,952	\$	6,994,550	\$	6,780,122	\$	6,387,776	\$	25,412,400
Cash and Cash Equivalents in Segregated Accounts	29,164		-		-		-		29,164
Restricted Cash and Cash Equivalents	133,764		-		-		-		133,764
Accounts Receivable	391,298		-		-		40,329		431,627
Intergovernmental Receivable	442,476		844,132		-		1,120,381		2,406,989
Other Local Taxes Receivable	12,839		-		-		36,073		48,912
Property Taxes Receivable	1,638,556		-		-		640,092		2,278,648
Municipal Income Taxes Receivable	3,409,481		-		-		432,187		3,841,668
Payments in Lieu of Taxes Receivable	-		-		-		1,353,471		1,353,471
Notes Receivable	-		449,086		-		2,782,348		3,231,434
Special Assessments Receivable	-		-		-		1,577,203		1,577,203
Materials and Supplies Inventory	 148,439						210,895		359,334
Total Assets	\$ 11,455,969	\$	8,287,768	\$	6,780,122	\$	14,580,755	\$	41,104,614
Liabilities									
Accounts Payable	\$ 285,214	\$	946,070	\$	272	\$	391,797	\$	1,623,353
Accrued Wages Payable	272,403		4,492		4,107		27,065		308,067
Contracts Payable	-		33,750		77,111		83,760		194,621
Retainage Payable	-		119,133		-		-		119,133
Intergovernmental Payable	228,769		2,438		3,123		138,674		373,004
Unearned Revenue	-		-		6,695,509		628,596		7,324,105
Notes Payable	 		7,290,000		=				7,290,000
Total Liabilities	 786,386		8,395,883		6,780,122		1,269,892		17,232,283
Deferred Inflows of Resources									
Property Taxes Levied for the Next Year	1,555,552		-		-		606,891		2,162,443
Payments in Lieu of Taxes	-		-		-		1,353,471		1,353,471
Unavailable Revenue	 2,632,579		12,244				2,707,160		5,351,983
Total Deferred Inflows of Resources	 4,188,131		12,244				4,667,522		8,867,897
Fund Balances									
Nonspendable	282,203		_		-		210,895		493,098
Restricted	-		-		-		8,346,615		8,346,615
Committed	-		-		-		144,648		144,648
Assigned	758,605		-		-		-		758,605
Unassigned (Deficit)	 5,440,644		(120,359)				(58,817)		5,261,468
Total Fund Balance (Deficit)	 6,481,452		(120,359)				8,643,341		15,004,434
Total Liabilities, Deferred Inflows of									
Resources and Fund Balances	\$ 11,455,969	\$	8,287,768	\$	6,780,122	\$	14,580,755	\$	41,104,614

City of Sandusky
Erie County
Reconciliation of Total Governmental Fund Balances to
Net Position of Governmental Activities
December 31, 2021

Total Governmental Fund Balances		\$ 15,004,434
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in governmental activities are not financial		44.405.662
resources and therefore are not reported in the funds.		44,405,663
Other long-term assets are not available to pay for current-period expenditures and therefore are deferred in the funds:		
Accounts Receivable	\$ 306,512	
Intergovenmental Receivable	1,247,367	
Municipal Income Taxes Receivable	2,101,499	
Other Local Taxes Receivable	3,197	
Delinquent Property Taxes Receivable	116,205	
Special Assessments Receivable	1,577,203	5,351,983
An internal service fund is used by management to charge the costs of insurance to individual funds.		
The assets and liabilities of the internal service fund are included		
in governmental activities in the statement of net position.		1,398,459
The net pension liability and net OPEB liability/asset are not due and payable in the current period, therefore,		
the liability and related deferred inflows/outflows are not reported in governmental funds.		
Net OPEB Asset	524,282	
Deferred Outflows - Pension	3,229,039	
Deferred Outflows - OPEB	2,051,724	
Net Pension Liability	(23,528,043)	
Net OPEB Liability	(2,969,643)	
Deferred Inflows - Pension	(5,310,277)	
Deferred Inflows - OPEB	(3,220,819)	(29,223,737)
Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds:		
General Obligation Bonds	(2,388,684)	
Special Assessment Bonds	(1,267,664)	
OPWC Loans	(122,514)	
Revenue Bonds	(9,499,645)	
Compensated Absences	(2,230,692)	 (15,509,199)
Net Position of Governmental Activities		\$ 21,427,603

City of Sandusky
Erie County

Statement of Revenues, Expenditures and Changes in Fund Balances
Governmental Funds

For the Year Ended December 31, 2021

	General Fund	Capital Projects Fund	American Rescue Plan Act Fund	Other Governmental Funds	Total Governmental Funds
Revenues					
Property Taxes	\$ 1,572,776	\$ -	\$ -	\$ 659,282	\$ 2,232,058
Municipal Income Taxes	12,178,378	-	-	1,543,420	13,721,798
Other Local Taxes	6,059,293	-	-	479,219	6,538,512
Payments in Lieu of Taxes	-	-	-	1,220,616	1,220,616
Special Assessments	-	-	-	237,063	237,063
Charges for Services	958,264	925,291	-	489,325	2,372,880
Fees, Licenses, and Permits	627,145	142 555	-	330,900	958,045
Fines and Forfeitures Intergovernmental	921,040 854,154	142,555 1,377,307	2,350,040	175,057 5,505,173	1,238,652 10,086,674
Investment Income	(84,334)	1,613	2,330,040	5,015	(77,706)
Contributions and Donations	(64,334)	731,500	-	5,015	731,500
Miscellaneous	701,078	443,171	_	252,414	1,396,663
Total Revenues	23,787,794	3,621,437	2,350,040	10,897,484	40,656,755
	23,787,794	3,021,437	2,330,040	10,697,464	40,030,733
Expenditures Current:					
General Government					
Municipal Court	897,886	16,130	_	_	914,016
Other	3,243,520	207,783	171,082	365,275	3,987,660
Security of Persons and Property	5,2 .5,520	201,103	171,002	200,270	3,507,000
Police	4,502,520	-	29,020	653,412	5,184,952
Fire	4,739,240	314,205	2,023	904,075	5,959,543
Other	229,080	-	5,712	51,774	286,566
Public Health	356,268	-	-	4,337	360,605
Leisure Time Activities	404,134	1,889,171	100,000	35,590	2,428,895
Community Environment	1,954,386	827,157	107,465	1,466,610	4,355,618
Transportation	-	-	-	5,034,370	5,034,370
Capital Outlay	-	2,025,941	1,934,738	8,926	3,969,605
Debt Service:					
Principal Retirement	-	2,705	-	1,470,354	1,473,059
Interest and Fiscal Charges		90,451		487,498	577,949
Total Expenditures	16,327,034	5,373,543	2,350,040	10,482,221	34,532,838
Excess of Revenues Over (Under) Expenditures	7,460,760	(1,752,106)		415,263	6,123,917
Other Financing Sources (Uses)					
Proceeds from Sale of Capital Assets	11,226	28,034	-	223,912	263,172
Proceeds of OPWC Loans	-	125,219	-	-	125,219
Premium on Debt Issued	-	53,582	-	-	53,582
Transfers In	-	5,606,455	-	1,507,400	7,113,855
Transfers Out	(6,178,855)			(935,000)	(7,113,855)
Total Other Financing Sources (Uses)	(6,167,629)	5,813,290		796,312	441,973
Net Changes in Fund Balances	1,293,131	4,061,184	-	1,211,575	6,565,890
Fund Balances (Deficit) Beginning of Year	5,188,321	(4,181,543)		7,431,766	8,438,544
Fund Balances (Deficit) End of Year	\$ 6,481,452	\$ (120,359)	\$ -	\$ 8,643,341	\$ 15,004,434

City of Sandusky
Erie County

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities
For the Year Ended December 31, 2021

Net Changes in Fund Balances - Total Governmental Funds			\$ 6,565,890
Amounts reported for governmental activities in the statement of activities are different because:			
Governmental funds report capital outlays as expenditures. However, in the statement of activites,			
the cost of those assets is allocated over their estimated useful lives as depreciation expense.  Capital Asset Additions	\$	3,715,792	
Current Year Depreciation	<b></b>	(2,880,753)	835,039
Governmental funds only report the disposal of capital assets to the extent proceeds are received from the sale. In the statement of activities, a gain or loss is reported for each disposal.			(236,348)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.			
Charges for Services		47,980	
Interest		(31,880)	
Intergovernmental		(61,469)	
Income Tax		(577,076)	
Other Local Taxes		(66,931)	
Property Taxes		(31,955)	
Special Assessments		16,562	(704,769)
Repayment of principal is an expenditure in the governmental funds, but the repayment reduces			
long-term liabilities in the statement of net position.			
General Obligation Bonds		812,300	
Special Assessment Bonds		147,699	
OPWC Loans		2,705	
Revenue Bonds		510,355	1,473,059
Debt proceeds issued in the governmental funds that increase long-term liabilities in the statement of			
net position are not reported as revenues.  OPWC Loans			(125,219)
In the statement of activities, interest is accrued on outstanding bonds, and bond premium and the			
gain/loss on refunding are amortized over the term of the bonds, whereas in governmental funds,			
an interest expenditure is reported when bonds are issued.			
Accrued Interest Payable		119,710	
Amortization of Premium on Bonds		17,012	
Amortization of Refunding Loss		(81,026)	55,696
Contractually required pension/OPEB contributions are reported as expenditures in governmental funds;			
however, the statement of net position reports these amounts as deferred outflows.			
Pension		1,999,770	
OPEB		33,397	2,033,167
Except for amount reported as deferred inflows/outflows, changes in the net pension/OPEB liability are reported as pension/OPEB expense in the statement of activities.			
Pension		(779,549)	
OPEB		3,088,364	2,308,815
The internal service fund used by management to charge the costs of insurance to invididual funds is not			
reported in the statement of activities. Governmental expenditures and related internal service fund			
revenues are eliminated. The net revenue (expense) of the internal service fund is allocated among			
the governmental activities.			(557,455)
Some expenses reported in the statement of activities, do not require the use of current financial resources			
and, therefore, are not reported as expenditures in governmental funds.			
Compensated Absences			15,153
Change in Net Position of Governmental Activities			\$ 11,663,028
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Statement of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual General Fund For the Year Ended December 31, 2021

	Budgeted Amounts				
	Original	Final	Actual	Variance with Final Budget	
Revenues Property Taxes Municipal Income Taxes Other Local Taxes Charges for Services Licenses and Permits Fines and Forfeitures Intergovernmental Investment Income Miscellaneous	\$ 1,561,818 11,191,956 6,016,008 636,504 617,836 939,577 836,658 136,165 632,227	\$ 1,766,728 10,824,484 6,016,008 637,314 682,922 1,098,223 824,766 208,437 684,892	\$ 1,572,776 11,270,481 6,058,218 640,970 622,171 946,169 842,528 137,120 636,663	\$ (193,952) 445,997 42,210 3,656 (60,751) (152,054) 17,762 (71,317) (48,229)	
Total Revenues	22,568,749	22,743,774	22,727,096	(16,678)	
Expenditures Current: General Government Municipal Court	1,034,770	1,034,770	898,948	135,822	
Other	3,864,712	4,063,187	3,384,665	678,522	
Security of Persons and Property Police Fire Other Public Health Community Environment	4,937,420 4,835,020 270,000 285,076 1,877,740	4,939,170 4,852,020 270,000 295,076 1,829,240	4,430,464 4,670,915 264,821 280,813 1,827,147	508,706 181,105 5,179 14,263 2,093	
Total Expenditures	17,104,738	17,283,463	15,757,773	1,525,690	
Excess of Revenues Over Expenditures	5,464,011	5,460,311	6,969,323	1,509,012	
Other Financing Sources (Uses) Proceeds from Sale of Capital Assets Transfers In Transfers Out	11,123 183,622 (2,847,400)	1,598 18,121 (6,790,400)	11,201 - (6,786,855)	9,603 (18,121) 3,545	
Total Other Financing Sources (Uses)	(2,652,655)	(6,770,681)	(6,775,654)	(4,973)	
Net Change in Fund Balance	2,811,356	(1,310,370)	193,669	1,504,039	
Fund Balance Beginning of Year - Restated	4,345,051	4,345,051	4,345,051	-	
Prior Year Encumbrances Appropriated	47,269	47,269	47,269		
Fund Balance End of Year	\$ 7,203,676	\$ 3,081,950	\$ 4,585,989	\$ 1,504,039	

Statement of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual American Rescue Plan Act Fund For the Year Ended December 31, 2021

	Budgeted Amounts						
	Ori	ginal	nal Final		 Actual	Variance with Final Budget	
Revenues							
Intergovernmental	\$		\$	9,045,549	\$ 9,045,549	\$	
Total Revenues				9,045,549	 9,045,549		
Expenditures							
Current:							
General Government							
Other		-		1,201,183	1,144,756		56,427
Security of Persons and Property							
Police		-		86,948	26,285		60,663
Fire		-		2,023	2,023		-
Other		-		5,712	5,712		-
Leisure Time Activities		-		100,000	100,000		-
Community Environment		-		183,224	104,379		78,845
Capital Outlay				2,271,410	 1,871,362		400,048
Total Expenditures		_		3,850,500	3,254,517		595,983
Excess of Revenues Over Expenditures				5,195,049	 5,791,032		595,983
Net Change in Fund Balance		-		5,195,049	5,791,032		595,983
Fund Balance Beginning of Year					 		
Fund Balance End of Year	\$	-	\$	5,195,049	\$ 5,791,032	\$	595,983

City of Sandusky
Eric County
Statement of Fund Net Position
Proprietary Funds
December 31, 2021

		Enterprise Funds		Governmental Activities
	Water Fund	Sewer Fund	Total	Internal Service Fund
Assets				
Current Assets: Equity in Pooled Cash and Investments Accounts Receivable Intergovernmental Receivable	\$ 5,354,55 932,72 803,64	1,250,884 1,943,229	\$ 13,007,480 2,183,605 2,746,876	\$ 2,264,433
Materials and Supplies Inventory  Total Current Assets	7,982,60		1,025,824	2,264,433
Non-Current Assets: Restricted Assets: Cash and Cash Equivalents with Escrow Agent Net OPEB Asset Non-Depreciable Capital Assets	40,99 267,49 2,518,09	278,190	81,998 545,681 6,078,682	
Depreciable Capital Assets, Net	27,631,46		93,501,487	
Total Non-Current Assets	30,458,03	69,749,793	100,207,848	
Total Assets	38,440,65	80,730,974	119,171,633	2,264,433
Deferred Outflows of Resources Pension OPEB	345,2 165,12		673,023 317,604	<u>.</u> .
Total Deferred Outflows of Resources	510,33	480,288	990,627	
Liabilities  Current Liabilities: Accounts Payable Accrued Wages Payable Contracts Payable Retainage Payable Intergovernmental Payable Accrued Interest Payable Claims Payable Compensated Absences Payable OWDA Loans Payable General Obligation Bonds Payable  Total Current Liabilities	51,00 64,4 9,0: 40,9 39,9 183,1; 103,5: 1,479,6: 10,00	05 66,044 106,611 109 40,999 13 41,315 18 362,408  155 104,017 188 2,129,457 100 85,000	372,098 130,539 115,667 81,998 81,258 545,596 - 207,572 3,609,115 95,000 5,238,843	526,104
Non-Current Liabilities: Compensated Absences Payable - Net of Current Portion OWDA Loans Payable - Net of Current Portion General Obligation Bonds Payable - Net of Current Portion Net Pension Liability	236,24 13,163,4 80,00 2,255,50	3 284,929 3 28,660,309 00 845,000 55 2,345,787	521,172 41,823,722 925,000 4,601,352	- - -
Total Non-Current Liabilities	15,735,22	32,136,025	47,871,246	
Total Liabilities	17,717,1	5 35,392,974	53,110,089	526,104
Deferred Inflows of Resources Pension OPEB	1,052,40 849,0:		2,150,426 1,734,186	<u> </u>
Total Deferred Inflows of Resources	1,901,4	1,983,156	3,884,612	
Net Position Net Investment in Capital Assets Unrestricted	15,366,43 3,965,98		52,929,667 10,237,892	1,738,329
Total Net Position	\$ 19,332,42	\$ 43,835,132	63,167,559	\$ 1,738,329
Some amounts reported for business-type activities in the stat net position are different because internal service fund assets are included with business-type activities. Net Position of business-type activities			339,870 \$ 63,507,429	

# Statement of Revenues, Expenses and Changes in Fund Net Position Proprietary Funds

For the Year Ended December 31, 2021

	Enterprise				Governmental Activities			
		Water Fund	Sewer Fund Total		Total	Internal Service Fund		
Operating Revenues Charges for Services Other	\$	8,184,948 21,792	\$	10,928,467 40,137	\$	19,113,415 61,929	\$	2,588,700 676,845
Total Operating Revenues		8,206,740		10,968,604		19,175,344		3,265,545
Operating Expenses Personal Services Contractual Services Materials and Supplies Claims Depreciation Other		1,392,771 1,192,931 890,133 - 1,331,562 13,473		1,437,623 2,477,144 751,201 - 2,054,180 10,844		2,830,394 3,670,075 1,641,334 - 3,385,742 24,317		505,783 - 3,589,809
Total Operating Expenses		4,820,870		6,730,992		11,551,862		4,095,592
Operating Income (Loss)		3,385,870		4,237,612		7,623,482		(830,047)
Non-Operating Revenues (Expenses) Investment Income Loss on Disposal of Capital Assets Interest Expense  Total Non-Operating Revenues (Expenses)		970 (28,496) (377,010) (404,536)		4,886 (33,376) (779,415) (807,905)		5,856 (61,872) (1,156,425) (1,212,441)		- - - -
Land Anna Defense Control Controls time		2 001 224		2 420 707				(920,047)
Income (Loss) Before Capital Contributions  Capital Contributions		2,981,334		3,429,707 1,650,000		6,411,041 1,650,000		(830,047)
Changes in Net Position		2,981,334		5,079,707		8,061,041		(830,047)
Net Position Beginning of Year - Restated		16,351,093		38,755,425				2,568,376
Net Position End of Year	\$	19,332,427	\$	43,835,132			\$	1,738,329
Adjustment to reflect the consolidation of internal service activities related to enterprise funds:	ce fund	1				(272,592)		
Changes in Net Position of Business-Type Activities					\$	7,788,449		

#### Statement of Cash Flows Proprietary Funds For the Year Ended December 31, 2021

	Enterprise Funds				Activities
	Water Fund	Sewer Fund	Total	Inte	ernal Service Fund
Cash Flows from Operating Activities					
Cash Received from Customers	\$ 7,357,166	\$ 11,037,705	\$ 18,394,871	\$	2,588,700
Cash Received from Other Operating Receipts	28,018	42,797	70,815		-
Cash Payments to Suppliers for Goods and Services	(997,648)	(738,608)	(1,736,256)		-
Cash Payments to Employees for Services and Benefits	(3,147,204)	(3,276,651)	(6,423,855)		-
Cash Payments for Contractual Services	(1,192,825)	(2,489,265)	(3,682,090)		(505,783)
Cash Payments for Claims	(12.472)	(10.044)	(24.217)		(3,487,895)
Other Cash Payments  Net Cash Provided by (Used for) Operating Activities	2,034,034	4,565,134	(24,317) 6,599,168		676,845 (728,133)
Cash Flows from Capital and Related Financing Activitie	-				
Proceeds of OWDA Loans	544,013	1,450,423	1,994,436		_
Acquisition of Capital Assets	(662,209)	(2,514,524)	(3,176,733)		_
Principal Payments on Debt	(1,429,555)	(2,425,189)	(3,854,744)		_
Interest Payments on Debt	(441,058)	(896,756)	(1,337,814)		-
Net Cash Used for Capital and					
Related Financing Activities	(1,988,809)	(4,386,046)	(6,374,855)		-
Cash Flows from Investing Activities					
Interest	970	4,886	5,856		-
Net Increase (Decrease) in Cash and Investments	46,195	183,974	230,169		(728,133)
Cash and Investments Beginning of Year	5,349,362	7,509,947	12,859,309		2,992,566
Cash and Investments End of Year	\$ 5,395,557	\$ 7,693,921	\$ 13,089,478	\$	2,264,433
Reconciliation of Operating Income (Loss) to Net Cash Provided by (Used for) Operating Activities Operating Income (Loss)	\$ 3,385,870	\$ 4,237,612	\$ 7,623,482	\$	(830,047)
Adjustments:					
Depreciation	1,331,562	2,054,180	3,385,742		-
•					
(Increase) Decrease in Assets and Deferred Outflows:					
Accounts Receivable	(360,161)	138,113	(222,048)		-
Prepaid Items	14,061	14,736	28,797		-
Materials and Supplies Inventory	(78,652)	31,724	(46,928)		-
Intergovernmental Receivable	(461,394)	(26,215)	(487,609)		-
Net Pension Asset Net OPEB Asset	35,845	37,340	73,185		-
Deferred Outflows - Pension/OPEB	(267,491) 543,328	(278,190) 538,105	(545,681) 1,081,433		-
Increase (Decrease) in Liabilities and Deferred Inflows:	343,328	336,103	1,001,433		
Accounts Payable	(42,361)	262,201	219,840		_
Accrued Wages	9,781	11,271	21,052		_
Intergovernmental Payable	4,219	(303,799)	(299,580)		-
Claims Payable	-	-	-		101,914
Compensated Absences Payable	(4,754)	11,391	6,637		-
Deferred Inflows - Pension/OPEB	918,432	959,437	1,877,869		-
Net Pension Liability	(868,393)	(908,336)	(1,776,729)		-
Net OPEB Liability	(2,125,858)	(2,214,436)	(4,340,294)		-
Net Cash Provided by (Used For) Operating Activities	\$ 2,034,034	\$ 4,565,134	\$ 6,599,168	\$	(728,133)

# Noncash Capital Financing Activities:

The City purchased \$50,055 and \$204,416 of capital assets on account for the water fund in 2021 and 2020, respecitively. The City purchased \$147,610 and \$517,015 of capital assets on account for the sewer fund in 2021 and 2020, respecitively.

Statement of Fiduciary Net Position Custodial Funds December 31, 2021

	Custodial	
Assets Equity in Pooled Cash and Cash Equivalents	\$	167,510
Special Assessments Receivable  Total Assets		516,101 683,611
Liabilities Accounts Payable Due to Other Governments		2,097
Total Liabilities		516,101
<b>Net Position</b> Restricted for Individuals, Organizations, and Other Governments	\$	165,413

Statement of Changes in Fiduciary Net Position Custodial Funds For the Year Ended December 31, 2021

	Custodial	
Additions Fines and Forfeitures for Other Governments Special Assessment Collections for Other Governments Other	\$	1,946,731 51,008 20,797
Total Additions		2,018,536
Deductions Fines and Forfeitures Distributions to Other Governments Special Assessment Distributions to Other Governments Distributions to Individuals		1,923,097 34,785 27,275
Total Deductions		1,985,157
Change in Net Position		33,379
Net Position Beginning of Year		132,034
Net Position End of Year	\$	165,413

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

#### NOTE 1 - DESCRIPTION OF THE CITY OF SANDUSKY AND THE REPORTING ENTITY

# A. The City

The City of Sandusky is a charter municipal corporation founded in 1818, with the charter adopted by the electors on July 28, 1914. The City may exercise all powers of home rule granted under Article XVIII, Section 3, of the Ohio Constitution not in conflict with applicable general laws of Ohio.

The City operates under a part-time seven member commission and full-time city manager form of government. Services provided include police, fire, ambulance, municipal court, engineering, planning and zoning, street maintenance and repair, public transit, parks and recreation programs (including a municipal golf course), cemetery, water filtration, wastewater treatment, and general administrative services. Except for water and sewer, major utilities are provided by private entities.

#### B. Reporting Entity

A reporting entity is composed of the primary government, component units, and other organizations that are included to ensure the financial statements are not misleading. The primary government of the City consists of all funds, departments, boards, and agencies that are not legally separate from the City. For the City of Sandusky, this includes the Sandusky Municipal Court and all departments and activities that are directly operated by the elected City officials.

Component units are legally separate organizations for which the City is financially accountable. The City is financially accountable for an organization if the City appoints a voting majority of the organization's governing board and (1) the City is able to significantly influence the programs or services performed or provided by the organization; or (2) the City is legally entitled to or can otherwise access the organization's resources; the City is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the City is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the City in that the City approves the budget, the issuance of debt, or the levying of taxes, and there is a potential for the organization to provide specific financial benefits to or impose specific financial burdens on the City. There were no component units of the City of Sandusky in 2021.

#### C. Jointly Governed Organizations

#### City of Sandusky, Ohio Energy Special Improvement District

The City participates in the City of Sandusky, Ohio Energy Special Improvement District (ESID). ESID is a 501(c)(3) not-for-profit corporation established under Chapter 1710 of the Ohio Revised Code. The ESID was created to encourage property owners to undertake special energy improvement projects. The ESID is governed by a five member board of directors consisting of the City Manager (or their designee), one member appointed by the City Commission, and the remaining three directors elected by the members. Financial information can be obtained from the City of Sandusky, Ohio Energy Special Improvement District, 247 Columbus Avenue, Suite 126, Sandusky, Ohio 44870.

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

#### Regional Income Tax Agency

The Regional Income Tax Agency (RITA) is a regional council of governments formed to establish a central collection facility for administering income tax laws of the members and for collecting income taxes on behalf of each member. RITA currently has approximately three hundred fifty members in the council of governments. Each member has one representative to the council of governments and is entitled to one vote on items under consideration.

RITA is administered by a nine member board of trustees elected by the members of the council of governments. The board exercises total control over RITA's operations including budgeting, appropriating, contracting, and designating management. Each participant's degree of control is limited to its representation on the council.

#### D. Insurance Purchasing Pool

The City participates in the Ohio Plan Risk Management insurance purchasing pool. See Note 12 for further information.

#### **NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of the City of Sandusky have been prepared in conformity with generally accepted accounted principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. Following are the more significant of the City's accounting policies.

#### A. Basis of Presentation

The City's basic financial statements consist of government-wide financial statements, including a statement of net position and a statement of activities, and fund financial statements, which provide a more detailed level of financial information.

#### Government-Wide Financial Statements

The statement of net position and the statement of activities display information about the City as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The statements distinguish between those activities of the City that are governmental in nature and those that are considered business-type activities. The activity of the internal service fund is eliminated to avoid "doubling up" revenues and expenses.

The statement of net position presents the financial condition of the governmental and business-type activities of the City at year end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the City's governmental activities and business-type activities. Direct expenses are those that are specifically associated with a service, program, or department and, therefore, clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program, and interest that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the City, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental program or business activity is self-financing or draws from the general revenues of the City.

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

#### Fund Financial Statements

During the year, the City segregates transactions related to certain City functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the City at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by type.

#### B. Fund Accounting

The City uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the City are reported in three categories; governmental, proprietary, and fiduciary.

#### Governmental Funds

Governmental funds are those through which most governmental functions of the City are financed. Governmental fund reporting focuses on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purpose for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities and deferred inflows of resources is reported as fund balance. The following are the City's major governmental funds:

<u>General Fund</u> - The General Fund accounts for all financial resources, except those required to be accounted for in another fund. The General Fund balance is available to the City for any purpose provided it is expended or transferred according to the general laws of Ohio.

<u>Capital Projects Fund</u> - This fund accounts for resources from construction grants, proceeds of notes, donations, and transfers restricted for various capital projects.

<u>American Rescue Plan Act Fund</u> - This fund accounts for grant revenue to aid COVID-19 relief and any negative economic impact.

The other governmental funds of the City account for grants and other resources whose use is restricted, committed, or assigned for a particular purpose.

# **Proprietary Funds**

Proprietary fund reporting focuses on the determination of operating income, changes in net position, financial position, and cash flows. The City reports two types of proprietary funds, enterprise and internal service.

<u>Enterprise Funds</u> - Enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. The following are the City's major enterprise funds:

<u>Water Fund</u> - This fund accounts for operations of the water distribution system within the City and for the sale of water to Erie County.

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

<u>Sewer Fund</u> - This fund accounts for operations of the sewer collection system within the City and for sewer service to Erie County.

<u>Internal Service Fund</u> - This fund accounts for monies received for the activities of the self-insurance program for employee health benefits.

#### Fiduciary Funds

Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension (and other employee benefit) trust funds, investment trust funds, private purpose trust funds, and custodial funds. Trust funds are distinguished from custodial funds by the existence of a trust agreement or equivalent arrangements that have certain characteristics. Custodial funds are used to report fiduciary activities that are not required to be reported in a trust fund.

The City's fiduciary funds are custodial funds. Custodial funds are used to account for assets held by the City for fees and fines collected for the benefit of and distributed to other governments and for special assessments held for a not-for-profit corporation.

# C. Measurement Focus

#### Government-Wide Financial Statements

The government-wide financial statements are prepared using a flow of economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of the City are included on the statement of net position. The statement of activities presents increases (e.g., revenues) and decreases (e.g., expenses) in total net position.

# Fund Financial Statements

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities and deferred inflows of resources are generally included on the balance sheet. The statement of revenues, expenditures, and changes in fund balance reflects the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements, therefore, include a reconciliation with brief explanations to better identify the relationship between the government-wide financial statements and the fund financial statements for governmental funds.

Like the government-wide financial statements, the proprietary and fiduciary funds are accounted for using a flow of economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of these funds are included on the statement of fund net position. In fiduciary funds, a liability to the beneficiaries of fiduciary activity is recognized when an event has occurred that compels the government to disburse fiduciary resources. Fiduciary fund liabilities other than those to beneficiaries are recognized using the economic resources measurement focus.

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

For proprietary funds, the statement of revenues, expenses, and changes in fund net position presents increases (e.g., revenues) and decreases (e.g., expenses) in total net position. The statement of cash flows reflects how the City finances and meets the cash flow needs of its proprietary activities.

Fiduciary funds present a statement of changes in fiduciary net position which reports additions to and deductions from custodial funds.

# D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting; proprietary funds and fiduciary funds use the accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred outflows and deferred inflows of resources, and in the presentation of expenses versus expenditures.

# Revenues - Exchange and Nonexchange Transactions

Revenues resulting from exchange transactions, in which each party gives and receives essentially equal value, are recorded on the accrual basis when the exchange takes place. On the modified accrual basis, revenue is recorded in the year in which the resources are measurable and become available. Available means the resources will be collected within the current year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current year. For the City, available means expected to be received within thirty-one days after year end.

Nonexchange transactions, in which the City receives value without directly giving equal value in return, include property taxes, income taxes, grants, entitlements, and donations. On the accrual basis, revenue from property taxes is recognized in the year for which the taxes are levied. Revenue from income taxes is recognized in the year in which the income is earned. Revenue from grants, entitlements, and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted; matching requirements, in which the City must provide local resources to be used for a specified purpose; and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On the modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered both measurable and available at year end: income taxes, charges for services, fines and forfeitures, state-levied locally shared taxes (including gasoline tax and motor vehicle license tax), grants, and interest.

Unearned revenue represents amounts under the accrual and modified accrual basis of accounting for which asset recognition criteria have been met but for which revenue recognition criteria have not yet been met because these amounts have not yet been earned.

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

#### Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position may report deferred outflows of resources. Deferred outflows of resources represent a consumption of net assets that applies to a future periods and will not be recognized as an outflow of resources (expense/expenditure) until that time. For the City, deferred outflows of resources include pension, and OPEB. Deferred outflows of resources related to pension and OPEB are reported on the government-wide and proprietary funds statement of net position and explained in Notes 15 and 16 to the basic financial statements.

In addition to liabilities, the statement of financial position may report deferred inflows of resources. Deferred inflows of resources represent an acquisition of net assets that applies to a future periods and will not be recognized until that time. For the City, deferred inflows of resources include property taxes, payment in lieu of taxes, unavailable revenue, pension, and OPEB. Property taxes represent amounts for which there was an enforceable legal claim as of December 31, 2021, but which were levied to finance 2022 operations. Payment in lieu of taxes represents a contractual promise to make payment of property taxes which reflect all or a portion of the taxes which would have been paid if the taxes had not been exempted. These amounts have been recorded as deferred inflows of resources on both the governmentwide statement of net position and the governmental fund financial statements. Unavailable revenue is reported only on the governmental fund balance sheet and represents receivables which will not be collected within the available period. For the City, unavailable revenue includes intergovernmental revenue including grants, municipal income taxes, other local taxes, delinquent property taxes, special assessments, and other sources. These amounts are deferred and recognized as inflows of resources in the period when the amounts become available. Deferred inflows of resources related to pension and OPEB are reported on the government-wide and proprietary funds statement of net position and explained in Notes 14 and 15 to the basic financial statements.

# Expenses/Expenditures

On the accrual basis, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

# E. Budgetary Process

All funds, except custodial funds, are required to be budgeted and appropriated. The major documents prepared are the certificate of estimated resources and the appropriations ordinance, both of which are prepared on the budgetary basis of accounting. The certificate of estimated resources establishes a limit on the amount the City Commission may appropriate. The appropriations ordinance is the City Commission's authorization to spend resources and sets annual limits on expenditures plus encumbrances at the level of control selected by the City Commission. The legal level of control has been established by the City Commission at the fund, department, and object level in all funds. Budgetary information for the Fire Escrow special revenue fund is not reported because it is not included in the entity for which the appropriated budget is adopted.

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the Finance Director. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the final amended certificate of estimated resources requested by the City Commission prior to year end.

The appropriations ordinance is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriations ordinance for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the City Commission during the year.

# F. Cash and Investments

To improve cash management, cash received by the City is pooled and invested. Individual fund integrity is maintained through City records. Interest in the pool is presented as "Equity in Pooled Cash and Investments".

Cash and cash equivalents that are held within departments of the City, and not included in the City treasury, or held separately for the City by an escrow agent, are recorded as "Cash and Cash Equivalents with in Segregated Accounts" and "Cash and Cash Equivalents with Escrow Agent".

During 2021, the City's investments included nonnegotiable certificates of deposit, negotiable certificates of deposit, STAR Ohio, federal agency securities, municipal bonds and money markets. Nonnegotiable certificates of deposit are reported at cost. Negotiable certificates of deposit, federal agency securities and municipal bonds are reported at fair value, which is based on quoted market price. STAR Ohio is an investment pool, managed by the State Treasurer's Office, which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company but has adopted Governmental Accounting Standards Board Statement No. 79, "Certain External Investment Pools and Pool Participants". The City measures the investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The net asset value per share is calculated on an amortized cost basis that provides a net asset value per share that approximates fair value. Money markets are also reported at net asset value.

For 2021, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, twenty-four hours advance notice is appreciated for deposits and withdrawals exceeding \$25 million. STAR Ohio reserves the right to limit the transaction to \$250 million requiring the excess amount to be transacted the following business day(s) but only to the \$250 million limit. All accounts of the participant will be combined for this purpose.

Interest earnings are allocated to City funds according to State statutes, City Charter, grant requirements, or debt related restrictions. Interest revenue credited to the General Fund during 2021 was a deficit of \$84,334 which includes a deficit of \$58,225 assigned from other City funds.

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

Investments of the cash management pool and investments with an original maturity of three months or less at the time of purchase are presented on the financial statements as cash equivalents. Investments with an initial maturity of more than three months that were not purchased from the pool are reported as investments.

#### G. Inventory

Inventory is presented at cost on a first-in, first-out basis and is expended/expensed when used. Inventory consists of expendable supplies held for consumption.

#### H. Restricted Assets

Assets are reported as restricted when limitations on their use change the nature or normal understanding of the availability of the asset. Such constraints are either externally imposed by creditors, contributors, grantors, laws of other governments, or are imposed by law through constitutional provisions or enabling legislation.

Resources set aside in a separate escrow account, whose use is limited to payment to contractors upon project completion, are reported as restricted.

Unclaimed monies that have a legal restriction on their use are reported as restricted.

#### I. Capital Assets

General capital assets are capital assets which are associated with and generally arise from governmental activities. They generally result from expenditures in governmental funds. General capital assets are reported in the governmental activities column on the government-wide statement of net position but are not reported on the fund financial statements. Capital assets used by the proprietary funds are reported in both the business-type activities column on the government-wide statement of net position and in the respective funds.

All capital assets are capitalized at cost and updated for additions and reductions during the year. Donated capital assets are recorded at their acquisition value on the date donated. The City maintains a capitalization threshold of five thousand dollars. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized.

All capital assets are depreciated, except for land and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the City's historical records of necessary improvements and replacement. The City reports all infrastructure, including that acquired prior to 1980. Depreciation is computed using the straight-line method over the following useful lives:

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Notes to the Basic Financial Statements For the Year Ended December 31, 2021

Asset Category	Estimated Lives
Buildings	15-45 years
Improvements Other Than Buildings	7-50 years
Streets	10-50 years
Bridges	50 years
Utility Plant	15-45 years
Water and Sewer Lines	50 years
Equipment	5-20 years

# J. Interfund Activity

On fund financial statements, receivables and payables resulting from interfund loans are reported as "Interfund Receivables/Payables". Interfund balances are eliminated on the statement of net position, except for any net residual amounts due between governmental and business-type activities. These amounts are presented as "Internal Balances", when applicable.

Deferred inflows of resources and deferred outflows of resources from the change in proportionate share related to pension/OPEB items are eliminated in the governmental and business-type activities columns of the statement of net position, except for any net residual amounts between governmental and business-type activities. These residual amounts are eliminated in the total column on the government-wide statement of net position.

# K. Compensated Absences

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable the City will compensate the employees for the benefits through paid time off or some other means. The City records a liability for accumulated unused vacation time when earned for all employees with more than one year of service.

Sick leave benefits are accrued as a liability using the vesting method. The liability includes the employees who are currently eligible to receive termination benefits and those the City has identified as probable of receiving payment in the future. The amount is based on accumulated sick leave and employee wage rates at year end taking into consideration any limits specified in the City's union contracts or administrative ordinance. The City records a liability for accumulated unused sick leave for all employees with ten or more years of service with the City or any employee who is age fifty or older.

# L. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities, and long-term obligations are reported on the government-wide financial statements. All payables, accrued liabilities, and long-term obligations payable from the proprietary funds are reported on the proprietary fund financial statements.

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, compensated absences that are paid from governmental funds are reported as liabilities on the fund financial statements only to the extent that they are due for payment during the current year. General obligation bonds, special assessment bonds, and claims are recognized as liabilities on the fund financial statements when due. Net pension/OPEB liability should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plan's fiduciary net position is not sufficient for payment of those benefits.

#### M. Unamortized Bond Premiums

Bond premiums are deferred and amortized over the term of the bonds using the bonds-outstanding method, which approximates the effective interest method. Bond premiums are presented as an addition to the face amount of the bonds.

Under Ohio law, premiums on the original issuance of debt are to be deposited to a bond retirement fund to be used for debt retirement and are precluded from being applied to the project fund. Ohio law does allow premiums on refunding debt to be used as part of the payment to a bond escrow agent.

# N. Net Position

Net position represents the difference between all other elements on the statement of financial position. Net investment in capital assets, consists of capital assets, net of accumulated depreciation, reduced by the outstanding balance of any borrowing used for the acquisition, construction, or improvement of those assets. Net position is reported as restricted when there are limitations imposed on its use either through constitutional provisions or enabling legislation adopted by the City or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. Net position restricted for other purposes includes activities for construction, repair, and maintenance of State highways, the public transit system, recreation, and other revenues restricted for use by the police department. The City's policy is to first apply restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

# O. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in governmental funds. The classifications are as follows:

<u>Nonspendable</u> - The nonspendable classification includes amounts that cannot be spent because they are not in spendable form or legally or contractually required to be maintained intact. The "not in spendable form" includes items that are not expected to be converted to cash.

<u>Restricted</u> - The restricted classification includes amounts restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions or enabling legislation (City ordinances).

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

Enabling legislation authorizes the City to assess, levy, charge, or otherwise mandate payment of resources (from external resource providers) and includes a legally enforceable requirement that those resources be used only for the specific purposes stipulated in the legislation. Legal enforceability means the City can be compelled by an external party such as citizens, public interest groups, or the judiciary to use resources created by enabling legislation only for purposes specified by the legislation.

<u>Committed</u> - The committed classification includes amounts that can be used only for the specific purposes imposed by a formal action (ordinance) of the City Commission. The committed amounts cannot be used for any other purpose unless the City Commission removes or changes the specified use by taking the same type of action (ordinance) it employed to previously commit those amounts. In contrast to fund balance that is restricted by enabling legislation, committed fund balance may be redeployed for other purposes with appropriate due process. Constraints imposed on the use of committed amounts are imposed by the City Commission, separate from the authorization to raise the underlying revenue; therefore, compliance with these constraints is not considered to be legally enforceable. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

<u>Assigned</u> - Amounts in the assigned classification are intended to be used by the City for specific purposes but do not meet the criteria to be classified as restricted or committed. Assigned amounts represent intended uses established by the City Commission. Fund balance policy of the City Commission has authorized the City Manager to assign fund balance for purchases on order provided such amounts have been lawfully appropriated. Fund balance is also assigned for the payment of future severance payments.

<u>Unassigned</u> - Unassigned fund balance is the residual classification for the General Fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The City first applies restricted resources when an expenditure is incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications can be used.

#### P. Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the City, these revenues are charges for services for water and sewer services, as well as premiums charged to various funds for insurance. Operating expenses are the necessary costs incurred to provide the service that is the primary activity of the fund. All revenues and expenses not meeting this definition are reported as non-operating.

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

## Q. Interfund Transactions

Transfers between governmental and business-type activities on the government-wide financial statements are reported in the same manner as general revenues.

Internal allocations of overhead expenses from one function to another or within the same function are eliminated on the statement of activities. Payments for interfund services provided and used are not eliminated.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

# R. Pension/Postemployment

For purposes of measuring the net pension/OPEB liability (asset), deferred outflows of resources and deferred inflows of resources related to pension/OPEB, pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans, and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB systems report investments at fair value.

# S. Estimates

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

# T. Implementation of New Accounting Principles

For the year ended December 31, 2021, the City has implemented Governmental Accounting Standards Board (GASB) Statement No. 93, Replacement of Interbank Offered Rates and GASB Statement No. 98, The Annual Comprehensive Financial Report.

GASB Statement No. 93 addresses accounting and financial reporting effects that result from the replacement of interbank offered rates (IBORs) with other reference rates in order to preserve the reliability, relevance, consistency, and comparability of reported information. The implementation of certain provisions (all except for paragraphs 13 and 14, which are effective for fiscal years beginning after June 15, 2021), of GASB Statement No. 93 did not have an effect on the financial statements of the City.

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

GASB Statement No. 98 establishes the term annual comprehensive financial report and its acronym ACFR. That new term and acronym replace instances of comprehensive annual financial report and its acronym in generally accepted accounting principles for state and local governments. These changes were incorporated in the City's 2021 financial statements; however, there was no effect on beginning net position/fund balance.

# **NOTE 3 – DEFICIT FUND BALANCES**

At December 31, 2021, the following funds had a deficit balance:

	]	Deficit
Fund	Fun	d Balance
Fire Pension	\$	55,853
Police Pension		2,964
Capital Projects		120,359

The deficits in the Fire Pension and Police Pension special revenue funds are the result of adjustments for accrued liabilities. The General Fund provides transfers to cover deficit balances; however, this is done when cash is needed rather than when accruals occur. The deficit in the Capital Projects fund is due to the liability for notes payable. The deficit will be eliminated when the debt is paid.

#### **NOTE 4 - BUDGETARY BASIS OF ACCOUNTING**

While reporting financial position, results of operations, and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The Statement of Revenues, Expenditures, and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual for the General Fund and American Rescue Plan Act Fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget.

The major differences between the budget basis and the GAAP basis are that:

- 1. Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
- 2. Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
- 3. Outstanding year end encumbrances are treated as expenditures (budget basis) rather than restricted, committed, or assigned fund balance (GAAP basis).
- 4. The City has certain activities within the General Fund that are not budgeted by the City Commission. However, this activity is included as part of the reporting entity when preparing financial statements that conform with GAAP.

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

Adjustments necessary to convert the results of operations for the year on the budget basis to the GAAP basis are as follows:

			Ame	erican
	G	eneral Fund	Rescu	ie Plan
			Act	Fund
GAAP Basis	\$	1,293,131	\$	-
Net Adjustment for Revenue Accruals		(632,814)	6,6	595,509
Net Adjustment for Expenditure Accruals		(462,755)	(1,8	393,567)
Funds Budgeted Elsewhere		(311,411)		-
Adjustment for Encumbrances		307,518		989,090
Budget Basis	\$	193,669	\$ 5,7	791,032

# **NOTE 5 - DEPOSITS AND INVESTMENTS**

The City follows State statutes regarding its deposit and investment activity. State statutes classify monies held by the City into three categories.

Active deposits are public deposits determined to be necessary to meet current demands on the treasury. Active deposits must be maintained either as cash in the City treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits the City has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit, or by savings or deposit accounts, including passbook accounts.

Protection of the City's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, or by the financial institutions participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

Interim monies may be deposited or invested in the following securities:

- 1. United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

Corporation, and Government National Mortgage Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;

- 3. Written repurchase agreements in the securities listed above provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least 2 percent and be marked to market daily and the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio and, with certain limitations including a requirement for maturity within ten years from the date of settlement, bonds and other obligations of political subdivisions of the State of Ohio (if training requirements have been met);
- 5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts:
- 6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations provided that investments in securities described in this division are made only through eligible institutions;
- 7. The State Treasurer's investment pool (STAR Ohio); and
- 8. Certain bankers' acceptances for a period not to exceed one hundred eighty days and commercial paper notes for a period not to exceed two hundred seventy days in an amount not to exceed 40 percent of the interim monies available for investment at any one time (if training requirements have been met).

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. Except as noted above, an investment must mature within five years from the date of settlement, unless matched to a specific obligation or debt of the City, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Finance Director or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

# **Deposits**

Custodial credit risk for deposits is the risk that in the event of a bank failure, the City will not be able to recover deposits or collateral securities that are in the possession of an outside party. At year-end, \$591,480 of the City's bank balance of \$15,013,092 was exposed to custodial credit risk. Although the securities were held by the pledging financial institutions' trust department in the City's name and all statutory requirements for the investment of money had been followed, noncompliance with Federal requirements could potentially subject the City to a successful claim by the FDIC.

The City has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits either be insured or be protected by eligible securities pledged to the City and deposited with a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105 percent of the deposits being secured or by participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total market value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State. Both Fifth Third Bank and PNC Bank were approved for a reduced credit floor below 102 percent.

#### Investments

As of December 31, 2021, the City had the following investments:

S&P			Ir	vestment Maturit	ies	
Global		Measurement				
Rating	Investment Type	Amount	0-12	13-36	Over 36	% Total
	Net Asset Value (NAV):					
AAAm	STAR Ohio	\$11,195,725	\$11,195,725	\$ -	\$ -	41.53%
AAAm	First American Govt. Obligations Money Market	15,541	15,541	-	-	0.06%
	Fair Value:					
AAA	Municipal Bond	261,794	-	261,794	-	0.97%
N/A	Negotiable Certificates of Deposit	3,780,073	1,103,121	1,321,422	1,355,530	14.02%
N/A	Federal Agricultural Mortgage Corporation	246,935	-	246,935	-	0.92%
AA+	Federal Farm Credit Banks	1,730,918	-	-	1,730,918	6.42%
AA+	Federal Home Loan Banks	5,278,357	-	1,238,670	4,039,687	19.58%
AA+	US Treasury Notes	4,446,565		2,598,228	1,848,337	16.50%
	<b>Total Investments</b>	\$26,955,908	\$12,314,387	\$ 5,667,049	\$ 8,974,472	100.00%

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. All of the City's investments measured at fair value are valued using methodologies that incorporate market inputs such as benchmark yields, reported trades, broker/dealer quotes, issuer spreads, two-sided markets, benchmark securities, bids, offers, and reference data including market research publications. Market indicators and industry and economic events are also monitored which could require the need to acquire further market data (Level 2 inputs).

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The investment policy restricts the Finance Director from investing in any securities other than those identified in the Ohio Revised Code and that all investments must mature within five years from the date of investment unless they are matched to a specific obligation or debt of the City.

The negotiable certificates of deposit are covered by FDIC insurance up to \$250,000 per financial institution and/or partially insured through the Securities Investor Protection Corporation (SIPC). The City has no investment policy dealing with credit risk beyond the requirements of State statute. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service. At December 31, 2021, the weighted average maturity of investments with Star Ohio was 51 days.

The City places no limit on the amount of its interim monies it may invest in a particular security or issuer.

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

# **NOTE 6 - RECEIVABLES**

Receivables at December 31, 2021, consisted of accounts (billings for user charged services); intergovernmental receivables arising from grants, entitlements, and shared revenues, municipal income taxes, other local taxes, property taxes, payment in lieu of taxes, notes, and special assessments. All receivables are considered fully collectible within one year, except for municipal income taxes, property taxes, notes, and special assessments. Municipal income taxes and property taxes, although ultimately collectible, include some portion of delinquencies that will not be collected within one year. Special assessments for governmental funds, in the amount of \$1,205,731, will not be received within one year. At December 31, 2021, the amount of delinquent special assessments for governmental funds was \$120,947.

# **NOTE 7 - MUNICIPAL INCOME TAXES**

The City levies and collects an income tax of 1.25 percent based on all income earned within the City as well as on incomes of residents earned outside the City. Employers within the City are required to withhold income tax on employee earnings and remit the tax to the City at least quarterly. Corporations and other individual taxpayers are also required to pay their estimated tax at least quarterly and file a final return annually.

For 2021, income taxes were allocated as follows: 88.75 percent to the General Fund for general operations of the City; 6.25 percent to the General Bond Retirement debt service fund to be used for the retirement of general obligation debt; and 5 percent to the Capital Improvement capital projects fund to be used for the capital improvement program.

The Regional Income Tax Agency administers the collects income taxes for the City. Payments are remitted monthly net of collection fees of approximately 3.0 percent. During 2021, the City paid RITA \$368,849 for tax collection services.

# **NOTE 8 - PROPERTY TAXES**

Property taxes include amounts levied against all real and public utility property located in the City. Property tax revenue received during 2021 for real and public utility property taxes represents collections of the 2020 taxes.

2021 real property taxes were levied after October 1, 2021 on the assessed value as of January 1, 2021, the lien date. Assessed values are established by State law at 35 percent of appraised market value. 2021 real property taxes are collected in and intended to finance 2022.

Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statue permits later payment dates to be established.

Public utility tangible personal property currently is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2021 public utility property taxes which became a lien December 31, 2020, are levied after October 1, 2021, and are collected in 2022 with real property taxes.

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

The full tax rate for all City operations for the year ended December 31, 2021, was \$5.11 per \$1,000 of assessed valuation. The assessed values of real property and public utility tangible property upon which 2021 property tax receipts were based are as follows:

Category	Assessed Value
Real Property	\$ 443,140,460
Public Utilities - Real	5,182,810
Public Utilities - Personal	26,302,380
Total Assessed Value	\$ 474,625,650

The County Treasurer collects property taxes on behalf of all taxing districts within the County, including the City. The County Auditor periodically remits to the City its portion of the taxes collected. Property taxes receivable represents real and public utility property taxes and outstanding delinquencies which were measurable as of December 31, 2021, and for which there was an enforceable legal claim. In governmental funds, the portion of the receivable not levied to finance 2021 operations is offset to deferred inflows of resources – property taxes levied for the next year. On the accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue while on the modified accrual basis the revenue has been reported as deferred inflows of resources – unavailable revenue.

# **NOTE 9 - PAYMENT IN LIEU OF TAXES**

In accordance with agreements related to tax increment financing districts, the City has entered into agreements with a number of property owners under which the City has granted property tax exemptions to those property owners. The property owners have agreed to make payments to the City which reflect all or a portion of the property taxes which the property owners would have paid if the taxes had not been exempted. The property owners contractually promise to make these payments in lieu of taxes until the agreement expires.

# **NOTE 10 - NOTES RECEIVABLE**

A summary of the changes in notes receivable during 2021 follows:

	Balance 1/1/2021		New Loans		Reduction		1:	Balance 2/31/2021
Other Governmental:								
State Grants								
Revolving Loans	\$	434,374	\$	-	\$	40,953	\$	393,421
Rehabilitation Revolving Loans		1,548,277		-		28,802		1,519,475
Micro-Enterprise Loans		7,500		-		-		7,500
Federal Grants								
Rehabilitation Revolving Loans		1,041,634		-		-		1,041,634
Capital Projects								
Issue 8 Loans		468,840		-		19,754		449,086
Total	\$	3,500,625	\$	-	\$	89,509	\$	3,411,116
Less Allowance for Uncollectible Accounts	-	(179,682)			-			(179,682)
	\$	3,320,943					\$	3,231,434

Notes receivable are reduced each year by the amount of loans which have been determined to be uncollectible.

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

# **NOTE 11 - CAPITAL ASSETS**

Capital asset activity for the year ended December 31, 2021, was as follows:

	 ated Balance 1/1/2021	 Additions		Г	Disposals	Transfers	Balance 12/31/2021
Governmental Activities:			Ī			_	
Capital Assets Not Being Depreciated:							
Land	\$ 9,005,091	\$ 15,211		\$	(48,790)	\$ -	\$ 8,971,512
Construction in Progress	6,313,765	1,372,549	_		(187,558)	(3,875,713)	3,623,043
Total Capital Assets, Not Being							
Depreciated	 15,318,856	 1,387,760	_		(236,348)	(3,875,713)	 12,594,555
Capital Assets, Being Depreciated:							
Buidlings	16,881,731	1,011,558			-	-	17,893,289
Improvements Other Than Buildings	25,421,794	1,996,767			-	-	27,418,561
Streets	54,491,254	2,618,850			-	-	57,110,104
Bridges	229,802	-			-	-	229,802
Equipment	 14,499,548	576,570			(276,150)		14,799,968
Total Capital Assets, Being Depreciated	111,524,129	6,203,745	_		(276,150)	-	 117,451,724
Less Accumulated Depreciation:							
Buidlings	(13,455,060)	(397,668)			_	_	(13,852,728)
Improvements Other Than Buildings	(14,440,428)	(929,788)			-	-	(15,370,216)
Streets	(44,867,622)	(860,210)			_	_	(45,727,832)
Bridges	(128,688)	(4,596)			-	-	(133,284)
Equipment	(10,144,215)	(688,491)			276,150	-	(10,556,556)
Total Accumulated Depreciation	(83,036,013)	(2,880,753) *			276,150	_	(85,640,616)
Total Capital Assets Being							
Depreciated, Net	 28,488,116	 3,322,992	_			-	 31,811,108
Total Governmental Activities							
Capital Assets, Net	\$ 43,806,972	\$ 4,710,752	=	\$	(236,348)	\$ (3,875,713)	\$ 44,405,663

<sup>\*</sup> Depreciation expense was charged to governmental functions as follows:

Governmental Activities	
General Government - Municipal Court	\$ 1,741
General Government - Other	1,089,411
Security of Persons and Property - Police	86,031
Security of Persons and Property - Fire	360,420
Public Health	6,592
Leisure Time Activities	144,320
Community Environment	166,657
Transportation	1,025,581
Total	\$ 2,880,753

City of Sandusky
Erie County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2021

	Rest	tated Balance							Balance
		1/1/2021	 Additions	D	eletions		Transfers		12/31/2021
Business-Type Activities:									
Capital Assets Not Being Depreciated:									
Land	\$	1,006,702	\$ -	\$	-	\$	-	\$	1,006,702
Construction in Progress		14,534,298	 2,411,378		(61,872)	_	(11,811,824)	_	5,071,980
Total Capital Assets, Not Being									
Depreciated		15,541,000	 2,411,378		(61,872)		(11,811,824)		6,078,682
Capital Assets, Being Depreciated:									
Buildings		65,298,890	2,566,837		_		_		67,865,727
Improvements Other Than Buildings		33,782,457	4,006,948		_		_		37,789,405
Utility Plant		10,163,124	49,701		_		_		10,212,825
Water and Sewer Lines		32,144,374	5,238,039		_		_		37,382,413
Equipment		5,021,302	191,889		(6,185)		_		5,207,006
Total Capital Assets, Being Depreciated		146,410,147	12,053,414		(6,185)	_	-		158,457,376
Less Accumulated Depreciation:									
Buildings		(24,696,353)	(1,144,058)		_		_		(25,840,411)
Improvements Other Than Buildings		(14,972,284)	(1,047,465)		_		_		(16,019,749)
Utility Plant		(5,269,392)	(295,869)		_		_		(5,565,261)
Water and Sewer Lines		(13,578,598)	(561,986)		_		_		(14,140,584)
Equipment		(3,059,705)	(336,364)		6,185		_		(3,389,884)
Total Accumulated Depreciation		(61,576,332)	(3,385,742)		6,185		-		(64,955,889)
Total Capital Assets Being Depreciated, Net		84,833,815	 8,667,672						93,501,487
Total Business-Type Capital Assets, Net	\$	100,374,815	\$ 11,079,050	\$	(61,872)	\$	(11,811,824)	\$	99,580,169

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Notes to the Basic Financial Statements For the Year Ended December 31, 2021

## **NOTE 12 - RISK MANAGEMENT**

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During 2021, the City contracted with the Ohio Plan Risk Management, an insurance purchasing pool, for property insurance, and for general, employee, public official, law enforcement, and auto liability insurance.

There has been no significant reduction in insurance coverage from 2020 and no insurance settlement has exceeded insurance coverage during the last three years.

Each participant of Ohio Plan Risk Management enters into an individual agreement with the Plan for insurance coverage and pays annual premiums to the Plan based on the types and limits of coverage and deductibles selected by the participant. The firm of Hylant Administrative Services provides administrative, cost control, and actuarial services to the Plan.

The City is providing employee medical coverage through a self-insured program. The City established a Health Insurance internal service fund to account for and finance employee medical benefits. Under this program, the Health Insurance Fund provides up to a maximum of \$150,000 for each individual. The City purchases commercial insurance for claims in excess of coverage provided by the fund and for all other risks of loss. Settled claims did not exceed this commercial coverage during the last three years.

All funds of the City participate in the program and make payments to the Health Insurance Fund based on actuarial estimates of the amounts needed to pay prior- and current year claims. Claims payable is based on the requirements of Governmental Accounting Standards Board Statement No. 30 "Accounting and Financial Reporting for Risk Financing and Related Insurance Issues", which requires that a liability for unpaid claims costs, including estimates of costs relating to incurred but not reported claims, be reported if information prior to issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount can be reasonably estimated. The estimate was not affected by incremental claim adjustment expenses and does not include other allocated or unallocated claim adjustment expenses.

Claims payable at December 31, 2021, was estimated by a third party administrator at \$526,104. The change in the claims liability for 2020 and 2021 was:

			Current Year		
Beginning		Current Year	Claims		Ending
Balance		Claims	Payments		Balance
\$	424,190	\$ 3,589,809	\$ 3,487,895	\$	526,104
	593,790	3,339,043	3,508,643		424,190
		Balance \$ 424,190	Balance         Claims           \$ 424,190         \$ 3,589,809	Beginning BalanceCurrent Year ClaimsClaims Payments\$ 424,190\$ 3,589,809\$ 3,487,895	Beginning         Current Year         Claims           Balance         Claims         Payments           \$ 424,190         \$ 3,589,809         \$ 3,487,895         \$

Workers' compensation coverage is provided by the State of Ohio. The City pays the State Workers' Compensation System a premium based on a rate per \$100 of salaries. This rate is calculated based on accident history and administrative costs.

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

# **NOTE 13 - SIGNIFICANT CONTRACTUAL COMMITMENTS**

The City has outstanding contracts for professional services. The following amounts remain on these contracts as of December 31, 2021:

	Remaining
Contract	Commitment
All Phase Power & Lighting	\$ 334,184
Axon Enterprise Inc	393,570
Cattien LLC	280,000
Computers At Work Inc	133,804
Environmental Design Group	1,086,721
Erie County	105,285
Erie County Sheriff	354,900
Everwild Spirits LLC	100,000
Feick Building LLC	800,000
Foth Infrastructure	559,048
Garland/Dbs Inc	530,000
Gerken Paving	309,239
KS Associates	353,354
Mannik & Smith	354,433
Mark Schaffer Excavating	2,208,706
Market Street Collective LLC	139,609
Precision Paving	110,406
Richard Bowen & Associates	1,437,821
Rinehart Walters-Danner Insurance	340,399
Sandusky City Schools	122,328
Speer Bros.	818,073
Stantec Consulting Services	351,631
Suthpen Corporation	642,345
Valley Freightliner	175,448
	\$12,041,304

At year end, the significant encumbrances expected to be honored upon performance by the vendor in 2022 are as follows:

	Encumbrance
Fund	Amount
General	\$ 292,534
Capital Projects	2,794,215
American Rescue Plan Act	911,850
Other Governmental	156,532
Total	\$ 4,155,130

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

## **NOTE 14 - DEFINED BENEFIT PENSION PLANS**

The statewide retirement systems provide both pension benefits and other postemployment benefits (OPEB). Only amounts relative to the OPERS Traditional plan are presented.

# Net Pension Liability/Net OPEB Liability (Asset)

Pensions and OPEB are components of exchange transactions - between an employer and its employees - of salaries and benefits for employee services. Pensions and OPEB are provided to an employee - on a deferred-payment basis - as part of the total compensation package offered by an employer for employee services each financial period.

The net pension liability and the net OPEB liability (asset) represent the City's proportionate share of each pension/OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension/OPEB liability (asset) calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the City's obligation for this liability to annually required payments. The City cannot control benefit terms or the manner in which pensions/OPEB are financed; however, the City does receive the benefit of employees' services in exchange for compensation including pension and OPEB.

GASB 68/75 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits. In addition, health care plan enrollees pay a portion of the health care costs in the form of a monthly premium. State statute requires the retirement systems to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each retirement system's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liability (asset). Resulting adjustments to the net pension/OPEB liability (asset) would be effective when the changes are legally enforceable. The Ohio Revised Code permits, but does not require the retirement systems to provide health care to eligible benefit recipients.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net pension liability* and *net OPEB liability (asset)* on the accrual basis of accounting. Any liability for the contractually-required pension/OPEB contributions outstanding at the end of the year is included in intergovernmental payable on both the accrual and modified accrual bases of accounting.

The remainder of this note includes the pension disclosures. See Note 15 for the OPEB disclosures.

# Plan Description – Ohio Public Employees Retirement System (OPERS)

City employees, other than full-time police and firefighters, participate in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional pension plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan, and the combined plan is a combination cost-sharing, multiple-employer

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

defined benefit/defined contribution pension plan. While members (e.g. City employees) may elect the member-directed plan and the combined plan, substantially all employee members are in OPERS' traditional plan; therefore, the following disclosure focuses on the traditional pension plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost-of-living adjustments to members of the traditional plan. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting <a href="https://www.opers.org/financial/reports.shtml">https://www.opers.org/financial/reports.shtml</a>, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the traditional plan as per the reduced benefits adopted by SB 343 (see OPERS CAFR referenced above for additional information, including requirements for reduced and unreduced benefits):

~				
(;	ro	П	n	A

Eligible to retire prior to January 7, 2013 or five years after January 7, 2013

#### State and Local

#### Age and Service Requirements:

Age 60 with 60 months of service credit or Age 55 with 25 years of service credit

## Formula:

2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30

#### Public Safety

### Age and Service Requirements:

Age 48 with 25 years of service credit or Age 52 with 15 years of service credit

#### Law Enforcement

#### Age and Service Requirements:

Age 52 with 15 years of service credit

# Public Safety and Law Enforcement

#### Formula:

2.5% of FAS multiplied by years of service for the first 25 years and 2.1% for service years in excess of 25

#### Group B

20 years of service credit prior to January 7, 2013 or eligible to retire ten years after January 7, 2013

#### State and Local

# Age and Service Requirements:

Age 60 with 60 months of service credit or Age 55 with 25 years of service credit

#### Formula:

2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30

#### Public Safety

### Age and Service Requirements:

Age 48 with 25 years of service credit or Age 52 with 15 years of service credit

#### Law Enforcement

#### Age and Service Requirements:

Age 48 with 25 years of service credit or Age 52 with 15 years of service credit

# Public Safety and Law Enforcement

#### Formula

2.5% of FAS multiplied by years of service for the first 25 years and 2.1% for service years in excess of 25

#### Group C

Members not in other Groups and members hired on or after January 7, 2013

#### State and Local

#### Age and Service Requirements:

Age 57 with 25 years of service credit or Age 62 with 5 years of service credit

#### Formula:

2.2% of FAS multiplied by years of service for the first 35 years and 2.5% for service years in excess of 35

#### Public Safety

### Age and Service Requirements:

Age 52 with 25 years of service credit or Age 56 with 15 years of service credit

# Law Enforcement

#### Age and Service Requirements:

Age 48 with 25 years of service credit or Age 56 with 15 years of service credit

#### Public Safety and Law Enforcement

#### Formula

2.5% of FAS multiplied by years of service for the first 25 years and 2.1% for service years in excess of 25

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

Final average salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount. The initial amount of a member's pension benefit is vested upon receipt of the initial benefit payment for calculation of an annual cost-of-living adjustment.

When a benefit recipient has received benefits for 12 months, current law provides for an annual cost-of-living adjustment (COLA). This COLA is calculated on the original base retirement benefit at the date of retirement and is not compounded. For those who retired prior to January 7, 2013, the COLA is 3 percent. For those retiring on or after January 7, 2013, beginning in calendar year 2019, current law provides that the COLA will be based on the average percentage increase in the Consumer Price Index (CPI), capped at 3 percent.

Beginning in 2022, the Combined Plan will be consolidated under the Traditional Pension Plan (defined benefit plan) and the Combined Plan option will no longer be available for new hires beginning in 2022.

Funding Policy - Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	State and Loc	al	Public Safety		Law Enforcen	nent
2021 Statutory Maximum Contribution Rates						
Employer	14.0	%	18.1	%	18.1	%
Employee	10.0	%	*		**	
2021 Actual Contribution Rates						
Employer:						
Pension	14.0	%	18.1	%	18.1	%
Post-employment Health Care Benefits	0.0		0.0		0.0	
Total Employer	14.0	%	18.1	%	18.1	%
Employee	10.0	%	12.0	%	13.0	%

- \* This rate is determined by OPERS' Board and has no maximum rate established by ORC.
- \*\* This rate is also determined by OPERS' Board, but is limited by ORC to not more than 2 percent greater than the Public Safety rate.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The City's contractually required contribution was \$1,170,423 for 2021. Of this amount, \$135,815 is reported as an intergovernmental payable.

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

# Plan Description – Ohio Police & Fire Pension Fund (OP&F)

Full-time police and firefighters participate in Ohio Police and Fire Pension Fund (OP&F), a cost-sharing, multiple-employer defined benefit pension plan administered by OP&F. OP&F provides retirement and disability pension benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OP&F issues a publicly available financial report that includes financial information and required supplementary information and detailed information about OP&F fiduciary net position. The report that may be obtained by visiting the OP&F website at <a href="www.op-f.org">www.op-f.org</a> or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Upon attaining a qualifying age with sufficient years of service, a member of OP&F may retire and receive a lifetime monthly pension. OP&F offers four types of service retirement: normal, service commuted, age/service commuted and actuarially reduced. Each type has different eligibility guidelines and is calculated using the member's average annual salary. The following discussion of the pension formula relates to normal service retirement.

For members hired after July 1, 2013, the minimum retirement age is 52 for normal service retirement with at least 25 years of service credit. For members hired on or before after July 1, 2013, the minimum retirement age is 48 for normal service retirement with at least 25 years of service credit.

The annual pension benefit for normal service retirement is equal to a percentage of the allowable average annual salary. The percentage equals 2.5 percent for each of the first 20 years of service credit, 2.0 percent for each of the next five years of service credit and 1.5 percent for each year of service credit in excess of 25 years. The maximum pension of 72 percent of the allowable average annual salary is paid after 33 years of service credit (see OP&F Annual Comprehensive Financial Report referenced above for additional information, including requirements for Deferred Retirement Option Plan provisions and reduced and unreduced benefits).

Under normal service retirement, retired members who are at least 55 years old and have been receiving OP&F benefits for at least one year may be eligible for a cost-of-living allowance adjustment. The age 55 provision for receiving a COLA does not apply to those who are receiving a permanent and total disability benefit, surviving beneficiaries, and statutory survivors. Members participating in the DROP program have separate eligibility requirements related to COLA.

The COLA amount for members who have 15 or more years of service credit as of July 1, 2013, and members who are receiving a pension benefit that became effective before July 1, 2013, will be equal to 3.0 percent of the member's base pension benefit.

The COLA amount for members who have less than 15 years of service credit as of July 1, 2013, and members whose pension benefit became effective on or after July 1, 2013, will be equal to a percentage of the member's base pension benefit where the percentage is the lesser of 3.0 percent or the percentage increase in the consumer price index, if any, over the twelve-month period that ends on the thirtieth day of September of the immediately preceding year, rounded to the nearest one-tenth of one percent.

Members who retired prior to July 24, 1986, or their surviving beneficiaries under optional plans are entitled to cost-of-living allowance increases. The annual increase is paid on July 1 of each year. The annual COLA increase is \$360 under a Single Life Annuity Plan with proportional reductions for optional payment plans.

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

Funding Policy - Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	Police	Firefighters
2021 Statutory Maximum Contribution Rates		
Employer	19.50 %	24.00 %
Employee	12.25 %	12.25 %
2021 Actual Contribution Rates		
Employer:		
Pension	19.00 %	23.50 %
Post-employment Health Care Benefits	0.50	0.50
Total Employer	19.50 %	24.00 %
Employee	12.25 %	12.25 %

Employer contribution rates are expressed as a percentage of covered payroll. The City's contractually required contribution to OP&F was \$1,426,263 for 2021. Of this amount, \$123,390 is reported as an intergovernmental payable.

# Pension Liabilities, Pension Expense, and Deferred Outflows/Inflows of Resources Related to Pensions

The net pension liability for OPERS was measured as of December 31, 2020, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. OP&F's total pension liability was measured as of December 31, 2020, and was determined by rolling forward the total pension liability as of January 1, 2020, to December 31, 2020. The City's proportion of the net pension liability was based on the City's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

	 OPERS	OP&F	 Total
Proportion of the Net Pension Liability:			
Current Measurement Period	0.060929%	0.280283%	
Prior Measurement Period	 0.065854%	 0.293085%	
Change in Proportion	-0.004925%	-0.012802%	
Proportionate Share of the Net			
Pension Liability	\$ 9,022,258	\$ 19,107,137	\$ 28,129,395
Pension Expense	\$ 52,404	\$ 930,613	\$ 983,017

Other than contributions made subsequent to the measurement date and differences between projected and actual earnings on investments; deferred inflows/outflows of resources are recognized in pension expense beginning in the current period, using a straight line method over a closed period equal to the average of the expected remaining services lives of all employees that are provided with pensions, determined as of the beginning of the measurement period. Net deferred inflows/outflows of resources pertaining to the differences between projected and actual investment earnings are similarly recognized over a closed five year period. At December 31, 2021, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

	 OPERS	 OP&F	 Total
<b>Deferred Outflows of Resources</b>			
Differences between Expected and			
Actual Experience	\$ -	\$ 798,742	\$ 798,742
Changes of Assumptions	-	320,436	320,436
Changes in Proportionate Share and			
Differences in Contributions	94,007	92,191	186,198
City Contributions Subsequent			
to the Measurement Date	 1,170,423	 1,426,263	 2,596,686
Total Deferred Outflows of Resources	\$ 1,264,430	\$ 2,637,632	\$ 3,902,062
Deferred Inflows of Resources			
Differences between Expected and			
Actual Experience	\$ 377,408	\$ 744,358	\$ 1,121,766
Net Difference between Projected and Actual			
Earnings on Pension Plan Investments	3,516,614	926,823	4,443,437
Changes in Proportionate Share and			
Differences in Contributions	678,141	1,217,359	1,895,500
Total Deferred Inflows of Resources	\$ 4,572,163	\$ 2,888,540	\$ 7,460,703

\$2,596,686 reported as deferred outflows of resources related to pension resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending December 31, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

Year Ending December 31:	OPERS	 OP&F	 Total
2022	\$ (1,840,325)	\$ (252,261)	\$ (2,092,586)
2023	(724,727)	68,815	(655,912)
2024	(1,433,490)	(1,139,632)	(2,573,122)
2025	(479,614)	(306,252)	(785,866)
2026		 (47,841)	 (47,841)
Total	\$ (4,478,156)	\$ (1,677,171)	\$ (6,155,327)

# Actuarial Assumptions - OPERS

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The total pension liability was determined by an actuarial valuation as of December 31, 2020, using the following key actuarial assumptions and methods applied to all prior periods included in the measurement in accordance with the requirements of GASB 67. Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results, prepared as of December 31, 2020 are presented below.

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

Actuarial Information	Traditional Pension Plan
Wage Inflation	3.25 percent
Future Salary Increases,	3.25 percent to 10.75 percent
including wage inflation	(including wage inflation)
Investment Rate of Return	
Current Measurement Date	7.20 percent
Prior Measurement Date	7.20 percent
Actuarial Cost Method	Individual Entry Age
Cost-of-Living	Pre-1/7/2013 Retirees: 3.00 percent Simple
Adjustments	Post-1/7/2013 Retirees: 0.50 percent Simple
	through 2021, then 2.15 percent Simple

In October 2020, the OPERS Board adopted a change in COLA for post-January 7, 2013 retirees, changing it from 1.4 percent simple through 2020 then 2.15 simple to 0.5 percent simple through 2021 then 2.15 percent simple.

Pre-retirement mortality rates are based on the RP-2014 Employees mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates are based on the RP-2014 Healthy Annuitant mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates for disabled retirees are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Mortality rates for a particular calendar year are determined by applying the MP-2015 mortality improvement scale to all of the above described tables.

The most recent experience study was completed for the five year period ended December 31, 2015.

The allocation of investment assets with the Defined Benefit portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The long-term expected rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation. Best estimates of arithmetic real rates of return were provided by the Board's investment consultant. For each major asset class that is included in the Defined Benefit portfolio's target asset allocation as of December 31, 2020, these best estimates are summarized in the following table:

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

	Target	Weighted Average Long-Term Expected Real Rate of Return
Asset Class	Allocation	(Arithmetic)
Fixed Income	25.00 %	1.32 %
Domestic Equities	21.00	5.64
Real Estate	10.00	5.39
Private Equity	12.00	10.42
International Equities	23.00	7.36
Other Investments	9.00	4.75
Total	100.00 %	5.43_ %

**Discount Rate** The discount rate used to measure the total pension liability was 7.20 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate The following table presents the City's proportionate share of the net pension liability calculated using the discount rate of 7.20 percent and the City's proportionate share of the net pension liability if it were calculated using a discount rate that is one percent lower (6.20 percent) or one percent higher (8.20 percent) than the current rate:

				Current		
	1	% Decrease	Di	scount Rate	1	% Increase
City's Proportionate Share of the						
Net Pension Liability	\$	17,210,005	\$	9,022,258	\$	2,214,160

**Changes between Measurement Date and Report Date** During 2021, the OPERS Board lowered the investment rate of return from 7.2 percent to 6.9 percent along with certain other changes to assumptions for the actuarial valuation as of December 31, 2021. The effects of these changes are unknown.

## Actuarial Assumptions – OP&F

OP&F's total pension liability as of December 31, 2020 is based on the results of an actuarial valuation date of January 1, 2020, and rolled-forward using generally accepted actuarial procedures. The total pension liability is determined by OP&F's actuaries in accordance with GASB Statement No. 67, as part of their annual valuation. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment mortality, salary increases, disabilities, retirements and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future. Assumptions considered were: withdrawal rates, disability retirement, service retirement, DROP elections, mortality, percent married and forms of the payment, DROP interest rate, CPI-based COLA, investment returns, salary increases and payroll growth.

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results, prepared as of January 1, 2020, are presented below:

Actuarial Cost Method
Investment Rate of Return
Projected Salary Increases
Payroll Growth
3.25 percent to 10.50 percent
3.25 percent per annum, compounded annually, consisting of inflation rate of 2.75 percent plus productivity increase rate of 0.5 percent
2.20 percent simple
for increases based on the lesser of the increase in CPI and 3 percent

Mortality for non-disabled participants is based on the RP-2014 Total Employee and Healthy Annuitant Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Buck Modified 2016 Improvement Scale. Rates for surviving beneficiaries are adjusted by 120 percent.

Age	Police	Fire
67 or less	77 %	68 %
68-77	105	87
78 and up	115	120

Mortality for disabled retirees is based on the RP-2014 Disabled Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Buck Modified 2016 Improvement Scale.

Age	Police	Fire
59 or less	35 %	35 %
60-69	60	45
70-79	75	70
80 and up	100	90

The most recent experience study was completed for the five year period ended December 31, 2016.

The long-term expected rate of return on pension plan investments was determined using a building-block approach and assumes a time horizon, as defined in the Statement of Investment Policy. A forecasted rate of inflation serves as the baseline for the return expected. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted averaged of the expected real return premiums for each asset class, adding the projected inflation rate and adding the expected return from rebalancing uncorrelated asset classes. Best estimates of the long-term expected real rates of return for each major asset class included in OP&F's target asset allocation as of December 31, 2020, are summarized below:

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Cash and Cash Equivalents	0.00 %	0.00 %
Domestic Equity	21.00	4.10
Non-US Equity	14.00	4.80
Private Markets	8.00	6.40
Core Fixed Income *	23.00	0.90
High Yield Fixed Income	7.00	3.00
Private Credit	5.00	4.50
U.S. Inflation Linked Bonds*	17.00	0.70
Midstream Energy Infrastructure	5.00	5.60
Real Assets	8.00	5.80
Gold	5.00	1.90
Private Real Estate	12.00	5.30
Total	125.00 %	
N-4 A		

Note: Assumptions are geometric.

OP&F's Board of Trustees has incorporated the risk parity concept into OP&F's asset liability valuation with the goal of reducing equity risk exposure, which reduces overall Total Portfolio risk without sacrificing return and creating a more risk-balanced portfolio based on the relationship between asset classes and economic environments. From the notional portfolio perspective above, the Total Portfolio may be levered up to 1.25 times due to the application of leverage in certain fixed income asset classes.

**Discount Rate** The total pension liability was calculated using the discount rate of 8.00 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earnings were calculated using the longer-term assumed investment rate of return 8.00 percent. Based on those assumptions, OP&F's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, a long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 8.00 percent, as well as what the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (7.00 percent), or one percentage point higher (9.00 percent) than the current rate.

	Current						
	1	% Decrease	D	iscount Rate	1% Increase		
City's Proportionate Share of the							
Net Pension Liability	\$	26,599,582	\$	19,107,137	\$	12,836,717	

<sup>\*</sup> levered 2.5x

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

## **NOTE 15 - DEFINED BENEFIT OPEB PLANS**

See Note 14 for a description of the net OPEB liability.

# Plan Description – Ohio Public Employees Retirement System (OPERS)

OPERS administers three separate pension plans: the traditional pension plan, a cost-sharing, multiple-employer defined benefit pension plan; the member-directed plan, a defined contribution plan; and the combined plan, a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing, multiple-employer defined benefit post-employment health care trust, which funds multiple health care plans including medical coverage, prescription drug coverage and deposits to a Health Reimbursement Arrangement (HRA) to qualifying benefit recipients of both the traditional pension and the combined plans. Currently, Medicare-eligible retirees are able to select medical and prescription drug plans from a range of options and may elect optional vision and dental plans. Retirees and eligible dependents enrolled in Medicare Parts A and B have the option to enroll in a Medicare supplemental plan with the assistance of the OPERS Medicare Connector. The OPERS Medicare Connector is a relationship with a vendor selected by OPERS to assist retirees, spouses and dependents with selecting a medical and pharmacy plan. Monthly allowances, based on years of service and the age at which the retiree first enrolled in OPERS coverage, are deposited into an HRA. For non-Medicare retirees and eligible dependents, OPERS sponsors medical and prescription coverage through a professionally managed self-insured plan. An allowance to offset a portion of the monthly premium is offered to retirees and eligible dependents. The allowance is based on the retiree's years of service and age when they first enrolled in OPERS coverage.

Medicare-eligible retirees who choose to become re-employed or survivors who become employed in an OPERS-covered position are prohibited from participating in an HRA. For this group of retirees, OPERS sponsors secondary coverage through a professionally managed self-insured program. Retirees who enroll in this plan are provided with a monthly allowance to offset a portion of the monthly premium. Medicare-eligible spouses and dependents can also enroll in this plan as long as the retiree is enrolled.

OPERS provides a monthly allowance for health care coverage for eligible retirees and their eligible dependents. The base allowance is determined by OPERS.

The heath care trust is also used to fund health care for member-directed plan participants, in the form of a Retiree Medical Account (RMA). At retirement or separation, member directed plan participants may be eligible for reimbursement of qualified medical expenses from their vested RMA balance.

Effective January 1, 2022, OPERS will discontinue the group plans currently offered to non-Medicare retirees and re-employed retirees. Instead, eligible non-Medicare retirees will select an individual medical plan. OPERS will provide a subsidy or allowance via an HRA allowance to those retirees who meet health care eligibility requirements. Retirees will be able to seek reimbursement for plan premiums and other qualified medical expenses. These changes are reflected in the December 31, 2020, measurement date health care valuation.

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

In order to qualify for postemployment health care coverage, age and service retirees under the traditional pension and combined plans must have twenty or more years of qualifying Ohio service credit with a minimum age of 60, or generally 30 years of qualifying service at any age. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. Current retirees eligible (or who become eligible prior to January 1, 2022) to participate in the OPERS health care program will continue to be eligible after January 1, 2022. Eligibility requirements will change for those retiring after January 1, 2022, with differing eligibility requirements for Medicare retirees and non-Medicare retirees. The health care coverage provided by OPERS meets the definition of an Other Post Employment Benefit (OPEB) as described in GASB Statement 75. See OPERS' Annual Comprehensive Financial Report referenced below for additional information.

The Ohio Revised Code permits, but does not require OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the Board in Chapter 145 of the Ohio Revised Code.

Disclosures for the health care plan are presented separately in the OPERS financial report. Interested parties may obtain a copy by visiting <a href="https://www.opers.org/financial/reports.shtml">https://www.opers.org/financial/reports.shtml</a>, by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or 800-222-7377.

Funding Policy - The Ohio Revised Code provides the statutory authority allowing public employers to fund postemployment health care through their contributions to OPERS. When funding is approved by OPERS' Board of Trustees, a portion of each employer's contribution to OPERS is set aside to fund OPERS health care plans. Beginning in 2018, OPERS no longer allocated a portion of its employer contributions to health care for the traditional plan and the combined plan.

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2021, state and local employers contributed at a rate of 14.0 percent of earnable salary and public safety and law enforcement employers contributed at 18.1 percent. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active member contributions do not fund health care.

Each year, the OPERS Board determines the portion of the employer contribution rate that will be set aside to fund health care plans. For 2021, OPERS did not allocate any employer contribution to health care for members in the Traditional Pension Plan and Combined Plan. The OPERS Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected. The employer contribution as a percentage of covered payroll deposited into the RMA for participants in the member-directed plan for 2021 was 4.0 percent.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The City's contractually required contribution was \$0 for 2021.

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

# Plan Description – Ohio Police & Fire Pension Fund (OP&F)

Plan Description – The City contributes to the Ohio Police and Fire Pension Fund (OP&F) sponsored healthcare program, a cost-sharing, multiple-employer defined post-employment health care plan administered by a third-party provider. This program is not guaranteed and is subject to change at any time upon action of the Board of Trustees. On January 1, 2019, OP&F implemented a new model for health care. Under this new model, OP&F provides eligible retirees with a fixed stipend earmarked to pay for health care and Medicare Part B reimbursements.

OP&F contracted with a vendor who assists eligible retirees in choosing health care plans that are available where they live (both Medicare-eligible and pre-65 populations). A stipend funded by OP&F is available to these members through a Health Reimbursement Arrangement and can be used to reimburse retirees for qualified health care expenses.

A retiree is eligible for the OP&F health care stipend unless they have access to any other group coverage including employer and retirement coverage. The eligibility of spouses and dependent children could increase the stipend amount. If the spouse or dependents have access to any other group coverage including employer or retirement coverage, they are not eligible for stipend support from OP&F. Even if an OP&F member or their dependents are not eligible for a stipend, they can use the services of the third-party administrator to select and enroll in a plan. The stipend provided by OP&F meets the definition of an Other Post Employment Benefit (OPEB) as described in Governmental Accounting Standards Board (GASB) Statement No. 75.

OP&F maintains funds for health care in two separate accounts: one account for health care benefits and one account for Medicare Part B reimbursements. A separate health care trust accrual account is maintained for health care benefits under IRS Code Section 115 trust. IRS Code Section 401(h) account is maintained for Medicare Part B reimbursements.

The Ohio Revised Code allows, but does not mandate, OP&F to provide OPEB benefits. Authority for the OP&F Board of Trustees to provide health care coverage to eligible participants and to establish and amend benefits is codified in Chapter 742 of the Ohio Revised Code.

OP&F issues a publicly available financial report that includes financial information and required supplementary information for the plan. The report may be obtained by visiting the OP&F website at <a href="https://www.op-f.org">www.op-f.org</a> or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Funding Policy – The Ohio Revised Code provides for contribution requirements of the participating employers and of plan members to the OP&F defined benefit pension plan. Participating employers are required to contribute to the pension plan at rates expressed as percentages of the payroll of active pension plan members, currently 19.5 percent and 24 percent of covered payroll for police and fire employer units, respectively. The Ohio Revised Code states that the employer contribution may not exceed 19.5 percent of covered payroll for police employer units and 24 percent of covered payroll for fire employer units. Active members do not make contributions to the OPEB Plan.

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

The Board of Trustees is authorized to allocate a portion of the total employer contributions for retiree health care benefits. For 2021, the portion of employer contributions allocated to health care was 0.5 percent of covered payroll. The amount of employer contributions allocated to the health care plan each year is subject to the Trustees' primary responsibility to ensure that pension benefits are adequately funded.

The OP&F Board of Trustees is also authorized to establish requirements for contributions to the health care plan by retirees and their eligible dependents or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

The City's contractually required contribution to OP&F was \$33,397 for 2021. Of this amount, \$2,927 is reported as an intergovernmental payable.

# OPEB Liability (Asset), OPEB Expense, and Deferred Outflows/Inflows of Resources Related to OPEB

The net OPEB liability (asset) and total OPEB liability for OPERS were determined by an actuarial valuation as of December 31, 2019, rolled forward to the measurement date of December 31, 2020, by incorporating the expected value of health care cost accruals, the actual health care payment, and interest accruals during the year. OP&F's total OPEB liability was measured as of December 31, 2020, and was determined by rolling forward the total OPEB liability as of January 1, 2020, to December 31, 2020. The City's proportion of the net OPEB liability (asset) was based on the City's share of contributions to the retirement plan relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

		OPERS		OP&F	 Total
Proportion of the Net OPEB Liability (Asset):					
Current Measurement Period		0.060057%		0.2802829%	
Prior Measurement Period		0.064128%		0.2930853%	
Change in Proportion		-0.004071%		-0.0128024%	
Proportionate Share of the Net OPEB Liability (Asset) OPEB Expense	\$ \$	(1,069,963) (6,567,964)	\$ \$	2,969,643 242,831	\$ (6,325,133)

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Notes to the Basic Financial Statements For the Year Ended December 31, 2021

At December 31, 2021, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	 OPERS	 OP&F	 Total
<b>Deferred Outflows of Resources</b>	 _	_	
Changes of Assumptions	\$ 526,005	\$ 1,640,566	\$ 2,166,571
Changes in Proportionate Share and			
Differences in Contributions	60,331	109,029	169,360
City Contributions Subsequent			
to the Measurement Date	 <u>-</u>	 33,397	 33,397
Total Deferred Outflows of Resources	\$ 586,336	\$ 1,782,992	\$ 2,369,328
<b>Deferred Inflows of Resources</b>			
Differences between Expected and			
Actual Experience	\$ 965,635	\$ 489,831	\$ 1,455,466
Net Difference between Projected and Actual			
Earnings on OPEB Plan Investments	569,876	110,358	680,234
Changes of Assumptions	1,733,661	473,417	2,207,078
Changes in Proportionate Share and			
Differences in Contributions	343,418	268,809	612,227
Total Deferred Inflows of Resources	\$ 3,612,590	\$ 1,342,415	\$ 4,955,005

\$33,397 reported as deferred outflows of resources related to OPEB resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ending December 31:	OPERS	 OP&F	 Total
2022	\$ (1,582,044)	\$ 86,338	\$ (1,495,706)
2023	(1,129,413)	112,471	(1,016,942)
2024	(247,647)	71,269	(176,378)
2025	(67,150)	91,780	24,630
2026	-	27,364	27,364
Thereafter	-	 17,958	 17,958
	\$ (3,026,254)	\$ 407,180	\$ (2,619,074)

# Actuarial Assumptions - OPERS

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of coverage provided at the time of each valuation and the historical pattern of sharing of costs between OPERS and plan members. The total OPEB liability was determined by an actuarial valuation as of December 31, 2019, rolled forward to the measurement date of December 31, 2020. The actuarial valuation used the following actuarial assumptions applied to all prior periods included in the measurement in accordance with the requirements of GASB 74:

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

Wage Inflation 3.25 percent

Projected Salary Increases, 3.25 to 10.75 percent, including Inflation including wage inflation

Single Discount Rate:

Current Measurement Date 6.00 percent Prior Measurement Date 3.16 percent

Investment Rate of Return:

Current Measurement Date 6.00 percent Prior Measurement Date 6.00 percent

Municipal Bond Rate:

Current Measurement Date 2.00 percent Prior Measurement Date 2.75 percent

Health Care Cost Trend Rate:

Current Measurement Date 8.5 percent, initial, 3.50 percent, ultimate in 2035
Prior Measurement Date 10.5 percent, initial, 3.50 percent, ultimate in 2030

Actuarial Cost Method Individual Entry Age

Pre-retirement mortality rates are based on the RP-2014 Employees mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Postretirement mortality rates are based on the RP-2014 Healthy Annuitant mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Postretirement mortality rates for disabled retirees are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Mortality rates for a particular calendar year are determined by applying the MP-2015 mortality improvement scale to all of the above described tables.

The most recent experience study was completed for the five year period ended December 31, 2015.

The allocation of investment assets within the Health Care portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Assets are managed on a total return basis with a long-term objective of continuing to offer a sustainable health care program for current and future retirees. OPERS' primary goal is to achieve and maintain a fully funded status for the benefits provided through the defined pension plans. Health care is a discretionary benefit. The long-term expected rate of return on health care investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation. Best estimates of arithmetic rates of return were provided by OPERS investment consultant.

For each major asset class that is included in the Health Care's portfolio's target asset allocation as of December 31, 2020, these best estimates are summarized in the following table:

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

		Weighted Average
		Long-Term Expected
	Target	Real Rate of Return
Asset Class	Allocation	(Arithmetic)
Fixed Income	34.00 %	1.07 %
Domestic Equities	25.00	5.64
Real Estate Investment Trust	7.00	6.48
International Equities	25.00	7.36
Other Investments	9.00	4.02
Total	100.00 %	4.43 %

Discount Rate A single discount rate of 6.00 percent was used to measure the total OPEB liability on the measurement date of December 31, 2020. Projected benefit payments are required to be discounted to their actuarial present value using a single discount rate that reflects (1) a long-term expected rate of return on OPEB plan investments (to the extent that the health care fiduciary net position is projected to be sufficient to pay benefits), and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the contributions for use with the long-term expected rate are not met). This single discount rate was based on an expected rate of return on the health care investment portfolio of 6.00 percent and a municipal bond rate of 2.00 percent (Fidelity Index's "20-Year Municipal GO AA Index"). The projection of cash flows used to determine this single discount rate assumed that employer contributions will be made at rates equal to the actuarially determined contribution rate. Based on these assumptions, the health care fiduciary net position and future contributions were sufficient to finance health care costs through 2120. As a result, the actuarial assumed long-term expected rate of return on health care investments was applied to projected costs through the year 2120, the duration of the projection period through which projected health care payments are fully funded.

Sensitivity of the City's Proportionate Share of the Net OPEB Liability (Asset) to Changes in the Discount Rate The following table presents the City's proportionate share of the net OPEB liability (asset) calculated using the single discount rate of 6.00 percent and the City's proportionate share of the net OPEB liability (asset) if it were calculated using a discount rate that is one percent lower (5.00 percent) or one percent higher (7.00 percent) than the current rate:

				Current		
	19	1% Decrease Discount Rate		1% Increase		
City's Proportionate Share of the						
Net OPEB (Asset)	\$	(266,053)	\$	(1,069,963)	\$	(1,730,843)

Sensitivity of the City's Proportionate Share of the Net OPEB Liability (Asset) to Changes in the Health Care Cost Trend Rate Changes in the health care cost trend rate may also have a significant impact on the net OPEB liability (asset). The following table presents the net OPEB liability (asset) calculated using the assumed trend rates, and the expected net OPEB liability (asset) if it were calculated using a health care cost trend rate that is 1.0 percent lower or 1.0 percent higher than the current rate.

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

Retiree health care valuations use a health care cost-trend assumption that changes over several years built into the assumption. The near-term rates reflect increases in the current cost of health care; the trend starting in 2021 is 8.50 percent. If this trend continues for future years, the projection indicates that years from now virtually all expenditures will be for health care. A more reasonable alternative is that in the not-too-distant future, the health plan cost trend will decrease to a level at, or near, wage inflation. On this basis, the actuaries project premium rate increases will continue to exceed wage inflation for approximately the next decade, but by less each year, until leveling off at an ultimate rate, assumed to be 3.50 percent in the most recent valuation.

				Current		
	1% Decrease		Trend Rate		1% Increase	
City's Proportionate Share of the						
Net OPEB (Asset)	\$	(1,096,040)	\$	(1,069,963)	\$	(1,040,788)

Cumont

Changes between Measurement Date and Report Date During 2021, the OPERS Board made various changes to assumptions for the actuarial valuation as of December 31, 2021. The effects of these changes are unknown.

# Actuarial Assumptions – OP&F

OP&F's total OPEB liability as of December 31, 2020, is based on the results of an actuarial valuation date of January 1, 2020, and rolled-forward using generally accepted actuarial procedures. The total OPEB liability is determined by OP&F's actuaries in accordance with GASB Statement No. 74, as part of their annual valuation. Actuarial valuations of an ongoing plan involve estimates of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment mortality, salary increases, disabilities, retirements and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results, are presented below.

Actuarial Cost Method Entry Age Normal (Level Percent of Payroll)

Investment Rate of Return 8.00 percent

Projected Salary Increases 3.75 percent to 10.50 percent

Payroll Growth 3.25 percent

Blended Discount Rate:

Current Measurement Date 2.96 percent Prior Measurement Date 3.56 percent

Municipal Bond Rate:

Current Measurement Date 2.12 percent
Prior Measurement Date 3.75 percent
Cost of Living Adjustments 2.20 percent simple

Mortality for non-disabled participants is based on the RP-2014 Total Employee and Healthy Annuitant Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Buck Modified 2016 Improvement Scale. Rates for surviving beneficiaries are adjusted by 120 percent.

Age	Police	Fire
67 or less	77 %	68 %
68-77	105	87
78 and up	115	120

Mortality for disabled retirees is based on the RP-2014 Disabled Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Buck Modified 2016 Improvement Scale.

Age	Police	Fire
59 or less	35 %	35 %
60-69	60	45
70-79	75	70
80 and up	100	90

The most recent experience study was completed for the five year period ended December 31, 2016.

The long-term expected rate of return on OPEB plan investments was determined using a building-block approach and assumes a time horizon, as defined in the Statement of Investment Policy. A forecasted rate of inflation serves as the baseline for the return expected. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted averaged of the expected real return premiums for each asset class, adding the projected inflation rate and adding the expected return from rebalancing uncorrelated asset classes. The target asset allocation and best estimates of geometric real rates of return for each major asset class as of December 31, 2020, are summarized below:

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

	Target	Long-Term Expected Real
Asset Class	Allocation	Rate of Return
Cash and Cash Equivalents	- %	0.00 %
Domestic Equity	21.00	4.10
Non-U.S. Equity	14.00	4.80
Private Markets	8.00	6.40
Core Fixed Income*	23.00	0.90
High Yield Fixed Income	7.00	3.00
Private Credit	5.00	4.50
U.S. Inflation Linked Bonds*	17.00	0.70
Midstream Energy Infrastructure	5.00	5.60
Real Assets	8.00	5.80
Gold	5.00	1.90
Private Real Estate	12.00	5.30
Total	125.00 %	

Note: Assumptions are geometric.

OP&F's Board of Trustees has incorporated the risk parity concept into OP&F's asset liability valuation with the goal of reducing equity risk exposure, which reduces overall Total Portfolio risk without sacrificing return, and creating a more risk-balanced portfolio based on the relationship between asset classes and economic environments. From the notional portfolio perspective above, the Total Portfolio may be levered up to 1.25 times due to the application of leverage in certain fixed income asset classes.

Discount Rate For 2020, the total OPEB liability was calculated using the discount rate of 2.96 percent. For 2019, the total OPEB liability was calculated using the discount rate of 3.56 percent. The projection of cash flows used to determine the discount rate assumed the contribution from employers and from members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earnings were calculated using the longer-term assumed investment rate of return of 8 percent. Based on those assumptions, OP&F's fiduciary net position was projected to not be able to make all future benefit payments of current plan members. Therefore, a municipal bond rate of 2.12 percent at December 31, 2020 and 2.75 percent at December 31, 2019, was blended with the long-term rate of 8 percent, which resulted in a blended discount rate of 2.96 percent for 2020 and 3.56 percent for 2019. The municipal bond rate was determined using the Bond Buyers General Obligation 20-year Municipal Bond Index Rate. The OPEB plan's fiduciary net position was projected to be available to make all projected OPEB payments until 2035. The long-term expected rate of return on health care investments was applied to projected costs through 2035, and the municipal bond rate was applied to all health care costs after that date.

Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate Net OPEB liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net OPEB liability calculated using the discount rate of 2.96 percent, as well as what the net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (1.96 percent), or one percentage point higher (3.96 percent) than the current rate.

<sup>\*</sup> Levered 2.5x

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

	Current						
	1	1% Decrease Discount Rate		1% Increase			
City's Proportionate Share of the							
Net OPEB Liability	\$	3,702,975	\$	2,969,643	\$	2,364,730	

Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Health Care Cost Trend Rate The total OPEB liability is based on a medical benefit that is a flat dollar amount; therefore, it is unaffected by a health care cost trend rate. An increase or decrease in the trend rate would have no effect on the total OPEB liability.

# **NOTE 16 - COMPENSATED ABSENCES**

The criteria for determining vacation and sick leave benefits are derived from negotiated agreements and State laws.

City employees earn and accumulate vacation at varying rates depending on length of service. Current policy credits vacation leave on the employee's anniversary date. Employees are paid for 100 percent of earned unused vacation leave upon termination.

Sick leave is earned at various rates as defined by City policy and union contracts. Any employee with ten years of service with the City who elects to retire is entitled to receive their accumulated unused sick leave as follows:

	AFCSME	IAF	FOP	Administration
40 hours/week				
Sick hours less than 1,000	25 %	25 %	25 %	25 %
Sick hours 1,000 - 1,499	30 %	30 %	30 %	n/a
Sick hours 1,000 - 1,999	n/a	n/a	n/a	30 %
Sick hours 1,500 - 2,199	35 %	35 %	35 %	n/a
Sick hours 2,000 - 2,999	n/a	n/a	n/a	35 %
Sick hours over 2,200	45 %	45 %	45 %	n/a
Sick hours over 3,000	n/a	n/a	n/a	45 %
51 hours/week				
Sick hours less than 1,300	n/a	25 %	n/a	n/a
Sick hours 1,300 - 1,949	n/a	30 %	n/a	n/a
Sick hours 1,950 - 2,859	n/a	35 %	n/a	n/a
Sick hours over 2,860	n/a	45 %	n/a	n/a

The City also provides for a provision of sick leave payoff in case of death.

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

# **NOTE 17 - SHORT-TERM OBLIGATIONS**

The City's short-term obligations activity for the year ended December 31, 2021, was as follows:

Governmental Activities	Interest Rate	Balance 1/1/2021		 Additions	 Principal Payment		Balance 12/31/2021	
Bond Anticipation Notes Capital Projects Fund 2020 Various Improvement 2021 Various Improvement	1.50% 1.00%	\$	8,070,000	\$ 7,290,000	\$ 8,070,000	\$	7,290,000	
Total		\$	8,070,000	\$ 7,290,000	\$ 8,070,000	\$	7,290,000	

According to Ohio law, notes may be issued in anticipation of bond proceeds or for up to 50 percent of anticipated revenue collections. The City has issued bond anticipation notes with a maturity of one year which will be reissued until paid in full or until bonds are issued. The liability for all notes is presented in the fund receiving the proceeds.

The 2020 various improvement notes were issued to retire notes previously issued to revitalize the Bayfront Urban Revitalization Area, to pay the cost of the Venice Road Grade Separation Project, to acquire a ladder truck and street trucks, for costs associated with the relocation of City Hall, and for costs of various improvements for the Landing Park Project, as well as additional proceeds for costs of various improvements to the Sandusky Bay Pathway, and for costs of various improvements to Jackson Street Pier.

The 2021 various improvement notes were issued to retire notes previously issued to revitalize the Bayfront Urban Revitalization Area, to acquire a ladder truck, for costs associated with the relocation of City Hall, and for costs of various improvements for the Landing Park Project, as well as additional proceeds for costs of various improvements to the Sandusky Bay Pathway, and for costs of various improvements to Jackson Street Pier.

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Notes to the Basic Financial Statements For the Year Ended December 31, 2021

# **NOTE 18 - LONG-TERM OBLIGATIONS**

The City's long-term obligations activity for the year ended December 31, 2021, was as follows:

	Interest	Balance			Balance	Due Within
Governmental Activities:	Rate	1/1/2021	Additions	Reductions	12/31/2021	One Year
General Obligation Bonds						
2001 Various Purpose	3.00-5.05%	\$ 15,000	\$ -	\$ 15,000	\$ -	\$ -
2011 Library Improvement Refunding	2.00-4.25	1,180,000	-	375,000	805,000	395,000
Bond Premium		34,717	-	11,033	23,684	-
2015 Various Purpose Refunding	1.35-3.00	1,912,300	-	412,300	1,500,000	285,000
General Obligation Bonds from Direct Placements		-				
2014 Various Purpose Refunding	3.05	70,000		10,000	60,000	15,000
Total General Obligation Bonds		3,212,017		823,333	2,388,684	695,000
Revenue Bonds from Direct Placements						
2020 Urban Renewal	2.50	7,700,000	-	310,000	7,390,000	410,000
2020 Economic Development	3.10	2,310,000		200,355	2,109,645	206,613
Total Revenue Bonds		10,010,000		510,355	9,499,645	616,613
Special Assessment Bonds with Government Commitment						
2008 Cold Creek	3.00-6.00	1,275,000	-	130,000	1,145,000	135,000
Bond Premium		58,643	-	5,979	52,664	-
2015 Various Purpose Refunding	1.35-3.00	87,699	-	17,699	70,000	10,000
Total Special Assessment Bonds		1,421,342	-	153,678	1,267,664	145,000
Direct Borrowings						
OPWC Loans	0.00		125,219	2,705	122,514	8,811
Other Long Term Obligations						
Net Pension Liability		26,382,200	-	2,854,157	23,528,043	-
Net OPEB Liability		7,412,466	-	4,442,823	2,969,643	-
Compensated Absences		2,245,845	327,738	342,891	2,230,692	532,094
Total Other Long Term Obligations		36,040,511	327,738	7,639,871	28,728,378	532,094
Total Governmental Activities		\$ 50,683,870	\$ 452,957	\$ 9,129,942	\$ 42,006,885	\$ 1,997,518
	Interest	Balance			Balance	Due Within
Business-Type Activities:	Rate	1/1/2021	Additions	Reductions	12/31/2021	One Year
General Obligation Revenue Bonds from Direct Placements						
2014 Various Purpose Refunding - Water	3.05%	\$ 100,000	\$ -	\$ 10,000	\$ 90,000	\$ 10,000
2014 Various Purpose Refunding - Sewer	3.05	1,010,000	_	80,000	930,000	85,000
Total General Obligation Revenue Bonds		1,110,000		90,000	1,020,000	95,000
OWDA Bonds from Direct Borrowings						
Water	4.60-5.20	15,518,613	544,013	1,419,555	14,643,071	1,479,658
Sewer	4.27-6.39	31,684,532	1,450,423	2,345,189	30,789,766	2,129,457
Total OWDA Loans		47,203,145	1,994,436	3,764,744	45,432,837	3,609,115
Other Long Term Obligations						
Net Pension Liability		6,378,081	-	1,776,729	4,601,352	-
Net OPEB Liability		4,340,294	_	4,340,294	-	-
Compensated Absences		722,107	136,557	129,920	728,744	207,572
Total Other Long Term Obligations		11,440,482	136,557	6,246,943	5,330,096	207,572
Total Business-Type Activities		\$ 59,753,627	\$ 2,130,993	\$ 10,101,687	\$ 51,782,933	\$ 3,911,687

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

# 2001 Various Purpose General Obligation Bonds

In 2001, the City issued \$6,037,200 in unvoted general obligation bonds for the Downtown Streetscape project, the Lane Street project, the Butler Street capacity project, the Columbus Avenue underpass, the City building project, the Transit building project, the Plaza project, the Fire Station project, and the Remington Avenue project. The bonds were issued for a twenty-five year period with maturity beginning June 1, 2001. The bonds will be paid from the General Bond Retirement debt service fund. During 2007, \$4,183,404 of these bonds was refunded. This debt was paid in full during the fiscal year.

# 2011 Library Improvement Refunding General Obligation Bonds

On May 19, 2011, the City issued \$4,090,000 in unvoted current refunding general obligation bonds to refund bonds previously issued for renovating and improving the City library. The bonds were issued for a twelve year period with maturity beginning December 1, 2012. The bonds will be paid from the General Bond Retirement debt service fund.

The City of Sandusky and the Sandusky Library Association, an Ohio not-for-profit corporation, have entered into a contractual agreement whereby the City originally issued bonds for library construction and renovations. As part of the agreement, the City will lease (for zero rent charges or lease payments) the library (real property, including building and improvements) for a period of twenty-five years, or until the bonds are paid off. Upon full payment of the debt, all of the new construction and improvements will become the property of the Sandusky Library Association.

# 2014 Various Purpose Refunding General Obligation Bonds

On July 29, 2014, the City issued \$370,000 in current refunding general obligation bonds through a direct placement to refund 2005 various purpose bonds previously issued for acquiring two fire pumper trucks and the grade separation project. The bonds were issued for a twelve year period with maturity beginning December 1, 2014. The bonds will be paid from the General Bond Retirement debt service fund.

# 2015 Police Pension Refunding General Obligation Bonds

On December 2, 2015, the City issued \$330,383 in current refunding general obligation bonds to refund \$332,538 in pension general obligation refunding bonds previously issued. The bonds were issued for an eleven year period with maturity beginning December 1, 2016. The bonds will be paid from the Police Pension special revenue fund.

# 2015 Fire Pension Refunding General Obligation Bonds

On December 2, 2015, the City issued \$447,617 in current refunding general obligation bonds to refund \$447,462 in pension general obligation refunding bonds previously issued. The bonds were issued for an eleven year period with maturity beginning December 1, 2016. The bonds will be paid from the Fire Pension special revenue fund.

# 2015 Various Purpose Refunding General Obligation Bonds

On December 2, 2015, the City issued \$3,099,069 in current refunding general obligation bonds to refund \$3,084,070 in current refunding general obligation bonds previously issued for the Downtown Streetscape project, the Lane Street project, the Butler Street capacity project, the Columbus Avenue underpass, the Transit building project, the Plaza project, the Fire Station project, and the Remington Avenue project. The bonds were issued for an eleven year period with maturity beginning December 1, 2016. The bonds will be paid from the General Bond Retirement debt service fund.

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

# 2020 Urban Renewal Revenue Bonds

On July 30, 2020, the City issued \$7,700,000 in revenue bonds through a direct placement to pay the costs of urban renewal activities related to the Jackson Street Pier and Shoreline Drive projects. The bonds were issued for a sixteen year period with maturity beginning March 1, 2021, and are payable solely from payment in lieu of taxes revenues. The bonds will be retired from the Urban Renewal Debt Retirement debt service fund. As of December 31, 2021, all of the proceeds had been spent.

# 2020 Economic Development Revenue Bonds

On May 21, 2020, the City issued \$2,310,000 in revenue bonds through a direct placement to pay the costs of economic development activities. The bonds were issued for an eleven year period with maturity beginning March 1, 2021, and are payable solely from payment in lieu of taxes revenues. The economic development bonds were used to pay for projects that were not capitalized by the City. The bonds will be retired from the Urban Renewal Debt Retirement debt service fund.

# Special Assessment Bonds

The special assessment bonds are backed by the full faith and credit of the City of Sandusky. In the event that an assessed property owner fails to make payments or insufficient amounts are assessed to fund the debt, the City will be required to pay the related debt. The special assessment bonds were used to pay for projects that were not capitalized by the City.

On December 2, 2015, the City issued \$180,931 in current refunding special assessment bonds to refund \$200,930 in bonds previously issued for the Remington Avenue, Seneca, Huntington, and Sidewalk projects. The bonds were issued for an eleven year period with maturity beginning December 1, 2016. The bonds will be paid from the Special Assessment Bond Retirement debt service fund.

# Net Pension/OPEB Liability

There is no repayment schedule for the net pension/OPEB liability; however, employer pension contributions are made from the General Fund, the Street Maintenance, Public Transit, Fire Pension, Police Pension, Court Computerization, and Municipal Probation special revenue funds, the Capital Projects and Various Improvement capital projects funds, and the Water and Sewer enterprise funds. For additional information related to the net pension/OPEB liability, see Notes 14 and 15 to the basic financial statements.

# Compensated Absences Payable

The compensated absences liability will be paid from the fund from which the employees' salaries are paid. These funds include the General Fund, the Street Maintenance, Public Transit, Court Computerization, and Municipal Probation special revenue funds, the Capital Projects and Various Improvement capital projects funds, and the Water and Sewer enterprise funds.

# General Obligation Revenue Bonds

The general obligation revenue bonds are liabilities of the Water and Sewer enterprise funds and pledge their respective revenues for repayment to the extent resources are available. The bonds also pledge the full faith and credit and taxing ability of the City in the event the enterprise funds' revenues are not sufficient to meet the principal and interest requirements.

# 2014 Various Purpose Refunding

On July 29, 2014, the City issued \$1,630,000 in current refunding general obligation bonds through direct placement to refund 2005 various purpose bonds previously issued for improvements to the Big Island water works building and improvements to the municipal wastewater system. The bonds were issued for a seventeen year period with maturity beginning December 1, 2014. The bonds will be paid from the Water and Sewer enterprise funds.

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

# **OWDA** Loans

The City entered into agreements from direct borrowings with the Ohio Water Development Authority for loans for water plant improvements, water treatment plant electrical improvements, chemical improvements, water treatment plant powder activated carbon feed system, Jackson Street pier rehabilitation, Shoreline Drive rehabilitation, ultraviolet treatment, sewer rehabilitation, flow monitors, sludge digestion system improvements, Cedar Point pump station, settling tank improvements, wastewater treatment plant expansion, wastewater treatment plant phase II design, east end sewer improvements, wastewater treatment plant grit tank improvements, and pier track and farwell pump station upgrades.

The OWDA loans will be paid from the gross revenues of the Water and Sewer enterprise funds after provisions for reasonable operating and maintenance expenses. Annual principal and interest payments are expected to require less than 100 percent of these net revenues in future years.

In the event of default on the loans, (1) the amount of the default shall bear interest at the default rate from the due date until the date of payment, (2) if any of the charges have not been paid within thirty days, in addition to the interest calculated at the default rate, a late charge of 1 percent on the amount of each default shall also be paid to OWDA, and (3) for each additional thirty days during which the charges remain unpaid, the City shall continue to pay an additional late charge of 1 percent on the amount of the default until such charges are paid.

# **OPWC** Loans

The City entered into agreements from direct borrowings with the Ohio Public Works Commission for loans for McCartney Road pulverization and Camp Street reconstruction and resurfacing. OWPC loans will be paid from the Capital Projects Fund.

In the event of default, as defined by each OPWC loan agreement, the amount of default will be subject to 8 percent interest on all amounts due from date of default. Additionally, the Lender may declare all amounts immediately due and payable or require the City Treasurer to pay the amounts due from funds appropriated to the county's undivided local government fund. The lender will also be entitled to collect any cost incurred in the event of default.

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Notes to the Basic Financial Statements For the Year Ended December 31, 2021

Principal and interest requirements to retire governmental activities general long-term obligations outstanding at December 31, 2021, were as follows:

							Go	vernm	ental Activ	ities	\$						
																Fro	m Direct
											From Direct	Place	ements			Bor	rowings
	General Obli	igatio	on Bonds	Sp	Special Assessment Bonds			G	General Obligation Bonds			Revenue Bonds				C	PWC
Year	Principal		Interest	F	Principal	ncipal Interest		P	Principal Interest		Interest	Principal		Interest		Pı	rincipal
2022	\$ 680,000	\$	77,061	\$	145,000	\$	70,712	\$	15,000	\$	1,830	\$	616,613	\$	248,560	\$	8,811
2023	700,000		53,149		160,000		62,362		15,000		1,373		638,068		231,855		8,811
2024	300,000		27,750		170,000		53,250		15,000		915		659,724		214,574		8,811
2025	310,000		18,750		180,000		43,500		15,000		457		686,589		196,709		8,811
2026	315,000		9,450		185,000		33,150		-		-		708,667		178,131		8,811
2027-2031	-		-		375,000		34,200		-		-	3	3,684,984		590,458		27,054
2032-2035	-		-		-		-		-		-	2	2,505,000		159,250		27,054
2037-2041																	24,351
	\$ 2,305,000	\$	186,160	\$	1,215,000	\$	297,174	\$	60,000	\$	4,575	\$ 9	9,499,645	\$ 1	,819,537	\$ 1	122,514

The Shoreline Drive rehabilitation, McCartney Road Storm Sewer and Pump Station, and West Side Utility and Connectivity Improvements projects funded by OWDA loans have not been completed. An amortization schedule for the repayment of the loans will not be available until the projects are completed and, therefore, are not included in the following schedule.

Principal and interest requirements to retire the long-term obligations outstanding at December 31, 2021, from the enterprise funds were as follows:

	From Direct	Borrowings	From Direct Placement					
		General Obligation Revenue						
	OWDA	OWDA Loans						
	Principal	Interest	P	rincipal		Interest		
2022	\$ 3,609,115	\$ 1,121,686	\$	95,000	\$	31,110		
2023	3,560,136	978,228		100,000		28,213		
2024	2,741,950	841,960		105,000		25,162		
2025	1,859,422	758,545		110,000		21,960		
2026	1,443,509	691,678		115,000		18,605		
2027-2031	5,341,487	2,920,953		495,000		38,735		
2032-2036	6,342,603	1,980,872		-		-		
2037-2041	6,273,489	855,010		-		-		
2042-2046	1,490,394	127,308		-		-		
2047	244,695	4,874						
	\$32,906,800	\$10,281,114	\$ 1	,020,000	\$	163,785		
		·						

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

# **NOTE 19 - OPERATING LEASE**

In February 1985, the City entered into an operating lease with Sandusky Bay Investment Company, Limited, whereby Sandusky Bay Investment Company, Limited leased 32.9 acres of land and water for operating and maintaining a park, parking areas, and marina. The basic lease term is for forty years and the lessee has the option to renew for two additional ten year periods. The lessee is also required to make annual deposits of \$10,000 into a fund held by the City, which is to be used at the discretion of the lessee for routine structural repairs to the marina breakwall, restaurant, and other major repairs as may be needed from time to time. At the termination of the lease, any funds remaining in this account shall be used by the City for structural repairs and maintenance of Battery Park.

The capital assets for governmental activities include the City's investment of \$1,948,680 for land and improvements and \$91,576 for floating docks. The leaseholder's improvements are not recorded in the capital assets for governmental activities.

For 2021, the City received payments, in the amount of \$30,000. Future annual lease payments to be received are as follows:

	Ann	nual Lease
Year	P	ayment
2022	\$	30,000
2023		30,000
2024		30,000
Total minimum future rentals	\$	90,000

Beginning in 2000, Sandusky Bay Investment Company, Limited is required to pay additional rents to the City if net income is reported for that year. The additional rent will be 2 percent of gross income. The City received \$0 in additional rent in 2021.

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Notes to the Basic Financial Statements For the Year Ended December 31, 2021

# NOTE 20 - FUND BALANCE

Fund balance is classified as nonspendable, restricted, committed, assigned, and/or unassigned based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in governmental funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

	General		Capital Projects	American Rescue Plan Act Fund	Nonmajor Governmental Funds		Total
Nonspendable for:							
Material and Supplies Inventory	\$	148,439	\$ -	\$ -	\$ 210,895	\$	359,334
Unclaimed Monies		133,764	-	-	_		133,764
Total Nonspendable		282,203			210,895		493,098
Restricted for:							
Capital Improvements		-	-	-	263,790		263,790
Cemetery Operations		-	-	-	710,896		710,896
Court Computerizations		-	-	-	195,220		195,220
Debt Retirement		-	-	-	688,225		688,225
Drug and Alcohol Treatment/Enforcement		-	-	-	193,711		193,711
Economic Development and Rehabilitation		-	-	-	3,962,460		3,962,460
Electronic Monitoring		-	-	-	35,781		35,781
Police and Fire Operations		-	-	-	467,735		467,735
Probation		-	-	-	307,326		307,326
Recreation		-	-	-	312,478		312,478
Street Construction and Maintenance		-	-	-	965,678		965,678
Public Transit		-	-	-	243,315		243,315
Total Restricted					8,346,615		8,346,615
Committed for:							
Capital Improvments					144,648		144,648
Assigned for:							
Future Severance Payments		399,668	-		-		399,668
Parks and Recreation		79,490	-	-	-		79,490
Unpaid Obligations		279,447					279,447
Total Assigned		758,605					758,605
Unassigned (Deficit)	5	5,440,644	(120,359)		(58,817)		5,261,468
Total Fund Balance	\$ 6	5,481,452	\$ (120,359)	\$ -	\$ 8,643,341	\$ 1	5,004,434

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

# **NOTE 21 – INTERFUND ACTIVITY**

Following is a summary of transfer in and out for all funds in 2021:

Fund	Transfers In	Transfers Out
Major Governmental Fund:		
General	\$ -	\$ 6,178,855
Capital Projects	5,606,455	-
Non-Major Governmental Funds:		
Capital Improvement	-	585,000
Public Transit	200,000	-
Fire Pension	748,400	-
Police Pension	559,000	-
General Bond Retirement		350,000
Total Non-Major Governmental Funds	1,507,400	935,000
Total All Funds	\$ 7,113,855	\$ 7,113,855

During 2021, the General Fund made transfers to other governmental funds, to move receipts as debt payments became due, to subsidize various activities in other funds, and to the Capital Projects Fund to fund various capital projects. Other governmental funds made transfers to other governmental funds to subsidize various activities and to the Capital Projects Fund to help fund various capital projects activities and for debt payments as they became due.

# **NOTE 22 - CONTINGENT LIABILITIES**

# A. Litigation

The City of Sandusky is a party to several legal proceedings seeking damages or injunctive relief generally incidental to its operations and pending projects. The City management is of the opinion that the ultimate disposition of various claims and legal proceedings will not have a material effect, if any, on the financial condition of the City.

# B. Federal and State Grants

For the period January 1, 2021, to December 31, 2021, the City received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies or their designees. Such audits could lead to a request for reimbursement to the grantor agency for expenditures disallowed under the terms of the grant. Based on prior experience, the City believes such disallowances, if any, would be immaterial.

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

# **NOTE 23 – COVID-19**

The United States and the State of Ohio declared a state of emergency in March of 2020 due to the COVID-19 pandemic. Ohio's state of emergency ended in June, 2021 while the national state of emergency continues. During 2021, the City received COVID-19 funding. The financial impact of COVID-19 and the continuing emergency measures may impact subsequent periods of the City. The impact on the City's future operating costs, revenues, and additional recovery from emergency funding, either federal or state, cannot be estimated

The City's investment portfolio fluctuates with market conditions, and due to market volatility, the amount of gains or losses that will be realized in subsequent periods, if any, cannot be determined.

The 2021 activity includes \$100,000 which was sub-granted to other governments and organizations. These amounts are reflected as leisure time activities expenditures in the Capital Projects Fund on the accompanying financial statements.

# NOTE 24 – RESTATEMENT OF NET POSITION

The City restated beginning net position of Governmental and Business-Type activities. Governmental net position was restated to remove construction in progress capitalized in a prior year that was determined to not meet the Cities capitalization criteria. In addition, land acquired in a prior year was added to non-depreciable assets. Business-Type net position was restated to remove construction in progress capitalized in a prior year that was determined to not meet the Cities capitalization criteria. In addition, construction in progress was restated to correct a prior year. Construction in progress was incorrectly added to the water fund when it should have been added to the sewer fund. A summary of the restatements is shown in the table below:

	Governmental	Business-Type	
	Activities	Activities	
Net Position, December 31, 2020	\$ 21,827,566	\$ 55,898,806	
Adjustments:			
Capital Asset Restatement	(12,062,991)	(179,826)	
Restated Net Position, December 31, 2020	\$ 9,764,575	\$ 55,718,980	
			Total Enterprise
	Water	Sewer	Total Enterprise Funds
Net Position, December 31, 2020	Water \$ 17,079,429	Sewer \$ 38,206,915	
Net Position, December 31, 2020 Adjustments:			Funds
			Funds
Adjustments:	\$ 17,079,429	\$ 38,206,915	Funds \$ 55,286,344

In addition, the City restated beginning fund balance for the Statement of Revenues, Expenditures and Changes in Fund Balance – Budget (Non-GAAP Basis) and Actual General Fund. The City restated the beginning balance from \$4,647,021 to \$4,345,051 in order to only include the prior year balance of the General Fund. The City will no longer include activity from the Parks and Recreation, Payroll Stabilization and Unclaimed Monies funds in its General Fund budgetary statements.

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

# NOTE 25 – ASSET RETIREMENT OBLIGATIONS

Ohio Revised Code (ORC) Section 6111.44 requires the City to submit any changes to their sewerage system to the Ohio EPA for approval, including the retirement or abandonment of certain sewer-related assets. Through this permitting process, the City would be responsible to address any public safety issues associated with retiring or abandoning these sewer-related assets. In accordance with ORC Section 6111.44, and applicable accounting standards, the City believes an asset retirement obligation (ARO) to be present, however, there is significant uncertainty as to what public safety issues would need to be addressed. Based on this uncertainty, the ARO amount is not reasonably estimable at this time and therefore an ARO is not recognized in the City's financial statements.



Required Supplementary Information Schedule of the City's Proportionate Share of the Net Pension Liability Last Eight Years (1)

	2021	 2020	 2019	 2018
Ohio Public Employees' Retirement System (OPERS)				
City's Proportion of the Net Pension Liability	0.060929%	0.065854%	0.063856%	0.063480%
City's Proportionate Share of the Net Pension Liability	\$ 9,022,258	\$ 13,016,490	\$ 17,488,863	\$ 9,958,782
City's Covered Payroll	\$ 8,583,943	\$ 9,265,564	\$ 8,624,943	\$ 8,386,808
City's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	105.11%	140.48%	202.77%	118.36%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	86.88%	82.17%	74.70%	84.66%
Ohio Police and Fire Pension Fund (OPF)				
City's Proportion of the Net Pension Liability	0.280283%	0.293085%	0.304505%	0.300839%
City's Proportionate Share of the Net Pension Liability	\$ 19,107,137	\$ 19,743,791	\$ 24,855,655	\$ 18,463,847
City's Covered Payroll	\$ 6,789,723	\$ 6,911,019	\$ 6,762,547	\$ 6,537,953
City's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	281.41%	285.69%	367.55%	282.41%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	70.65%	69.89%	63.07%	70.91%

<sup>(1)</sup> Although this schedule is intended to reflect information for ten years, information prior to 2014 is not available.

Note: The amounts presented for each fiscal year were determined as of the measurement date, which is the prior fiscal year.

See accompanying notes to the required supplementary information.

 2017	2016		 2015	2014		
0.059936%		0.056570%	0.054133%		0.054133%	
\$ 13,610,446	\$	9,798,637	\$ 6,529,045	\$	6,381,575	
\$ 7,748,042	\$	7,040,636	\$ 6,636,717	\$	6,315,003	
175.66%		139.17%	98.38%		101.05%	
77.25%		81.08%	86.45%		86.36%	
0.305697%		0.308624%	0.032333%		0.032333%	
\$ 19,362,543	\$	19,853,999	\$ 16,749,889	\$	15,747,229	
\$ 6,782,513	\$	6,160,041	\$ 6,350,923	\$	6,220,489	
285.48%		322.30%	263.74%		253.15%	
68.36%		66.77%	71.71%		73.00%	

Required Supplementary Information Schedule of the City's Contributions - Pension Last Ten Years

	 2021	 2020		2019	 2018	 2017
Ohio Public Employees' Retirement System (OPERS)						
Contractually Required Contribution	\$ 1,170,423	\$ 1,201,752	\$	1,297,179	\$ 1,207,492	\$ 1,090,285
Contributions in Relation to the Contractually Required Contribution	 (1,170,423)	 (1,201,752)		(1,297,179)	 (1,207,492)	 (1,090,285)
Contribution Deficiency (Excess)	\$ 	\$ _	\$	_	\$ 	\$ 
City's Covered Payroll	\$ 8,360,164	\$ 8,583,943	\$	9,265,564	\$ 8,624,943	\$ 8,386,808
Contributions as a Percentage of Covered Payroll	14.00%	14.00%		14.00%	14.00%	13.00%
Ohio Police and Fire Pension Fund (OPF)						
Contractually Required Contribution	\$ 1,426,263	\$ 1,448,829	\$	1,470,536	\$ 1,436,671	\$ 1,391,412
Contributions in Relation to the Contractually Required Contribution	 (1,426,263)	 (1,448,829)	_	(1,470,536)	(1,436,671)	(1,391,412)
Contribution Deficiency (Excess)	\$ 	\$ 	\$		\$ 	\$ 
City's Covered Payroll	\$ 6,679,361	\$ 6,789,723	\$	6,911,019	\$ 6,762,547	\$ 6,537,953
Contributions as a Percentage of Covered Payroll	21.35%	21.34%		21.28%	21.24%	21.28%

(n/a) Information prior to 2013 is not available.

See accompanying notes to the required supplementary information.

 2016	 2015	 2014	 2013	 2012
\$ 929,765	\$ 844,876	\$ 796,406	\$ 820,950	n/a
(929,765)	 (844,876)	 (796,406)	 (820,950)	n/a
\$ 	\$ 	\$ 	\$ 	n/a
\$ 7,748,042	\$ 7,040,636	\$ 6,636,717	\$ 6,315,003	n/a
12.00%	12.00%	12.00%	13.00%	n/a
\$ 1,439,873	\$ 1,312,384	\$ 1,353,119	\$ 1,133,780	\$ 953,465
(1,439,873)	 (1,312,384)	(1,353,119)	(1,133,780)	 (953,465)
\$ _	\$ _	\$ _	\$ _	\$ _
\$ 6,782,513	\$ 6,160,041	\$ 6,350,923	\$ 6,220,489	\$ 6,309,717
21.23%	21.30%	21.31%	18.23%	15.11%



Required Supplementary Information Schedule of the City's Proportionate Share of the Net OPEB Liability (Asset) Last Five Years (1)

	2021	2020	2019	2018	2017
Ohio Public Employees' Retirement System (OPERS)					
City's Proportion of the Net OPEB Liability (Asset)	0.060057%	0.641280%	0.062210%	0.061310%	0.058060%
City's Proportionate Share of the Net OPEB Liability (Asset)	\$ (1,069,963)	\$ 8,857,742	\$ 8,110,715	\$ 6,657,813	\$ 5,864,257
City's Covered Payroll	\$ 8,583,943	\$ 9,688,264	\$ 9,023,375	\$ 8,682,112	\$ 8,022,809
City's Proportionate Share of the Net OPEB Liability (Asset) as a Percentage of its Covered Payroll	-12.46%	91.43%	89.89%	76.68%	73.09%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	115.57%	47.80%	46.33%	54.14%	54.04%
Ohio Police and Fire Pension Fund (OPF)					
City's Proportion of the Net OPEB Liability (Asset)	0.280283%	0.293085%	0.030451%	0.300839%	0.305697%
City's Proportionate Share of the Net OPEB Liability (Asset)	\$ 2,969,643	\$ 2,895,018	\$ 2,772,987	\$ 17,045,117	\$ 14,510,749
City's Covered Payroll	\$ 6,789,723	\$ 6,911,019	\$ 6,762,547	\$ 6,537,953	\$ 6,782,513
City's Proportionate Share of the Net OPEB Liability (Asset) as a Percentage of its Covered Payroll	43.74%	41.89%	41.01%	260.71%	213.94%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	45.42%	47.08%	46.57%	14.13%	15.96%

<sup>(1)</sup> Although this schedule is intended to reflect information for ten years, information prior to 2017 is not available.

Note: The amounts presented for each fiscal year were determined as of the measurement date, which is the prior fiscal year.

See accompanying notes to the required supplementary information.

Required Supplementary Information Schedule of the City's Contributions - OPEB Last Ten Years

	2021		2020		2019		2018			2017
Ohio Public Employees' Retirement System (OPERS)										
Contractually Required Contribution	\$	-	\$	4,131	\$	4,154	\$	3,859	\$	89,460
Contributions in Relation to the Contractually Required Contribution				(4,131)		(4,154)		(3,859)		(89,460)
Contribution Deficiency (Excess)	\$		\$	-	\$		\$	-	\$	
City's Covered Payroll (1)	\$	8,360,164	\$	9,085,018	\$	9,688,264	\$	9,023,375	\$	8,682,112
Contributions as a Percentage of Covered Payroll	0.00%		0.05%		0.04%		0.04%		1.03%	
Ohio Police and Fire Pension Fund (OPF)										
Contractually Required Contribution	\$	33,397	\$	33,948	\$	34,555	\$	33,813	\$	32,690
Contributions in Relation to the Contractually Required Contribution		(33,397)		(33,948)		(34,555)		(33,813)		(32,690)
Contribution Deficiency (Excess)	\$		\$		\$		\$		\$	
City's Covered Payroll	\$	6,679,361	\$	6,789,723	\$	6,911,019	\$	6,762,547	\$	6,537,953
Contributions as a Percentage of Covered Payroll		0.50%		0.50%		0.50%		0.50%		0.50%

<sup>(</sup>n/a) Beginning in 2016, OPERS used one trust fund as the funding vehicle for all health care plans; therefore, information prior to 2016 is not presented.

See accompanying notes to the required supplementary information.

<sup>(1)</sup> The OPEB plan includes the members from the traditional plan, the combined plan and the member directed plan.

 2016	 2015	 2014	 2013	2012			
\$ 162,540	n/a	n/a	n/a		n/a		
 (162,540)	n/a	n/a	n/a		n/a		
\$ _	n/a	n/a	n/a		n/a		
\$ 8,022,809	n/a	n/a	n/a	n/a			
2.03%	n/a	n/a	n/a		n/a		
\$ 33,913	\$ 30,800	\$ 31,755	\$ 224,975	\$	425,906		
(33,913)	(30,800)	 (31,755)	(224,975)		(425,906)		
\$ 	\$ 	\$ 	\$ 	\$	_		
\$ 6,782,513	\$ 6,160,041	\$ 6,350,923	\$ 6,220,489	\$	6,309,717		
0.50%	0.50%	0.50%	3.62%		6.75%		

Notes to the Required Supplementary Information For the Year Ended December 31, 2021

# **NOTE 1 - NET PENSION LIABILITY**

# Changes in Assumptions – OPERS

# Discount Rate:

Calendar year 2021	6.90 percent
Calendar year 2020	7.20 percent
Calendar year 2019	7.20 percent
Calendar year 2018	7.50 percent
Calendar year 2017	8.00 percent

Calendar year 2017 reflects an adjustment of the rates of withdrawal, disability, retirement and mortality to more closely reflect actual experience. The expectation of retired life mortality was based on RP-2014 Healthy Annuitant mortality table and RP-2014 Disabled mortality table. The following reductions were also made to the actuarial assumptions:

- Wage inflation rate from 3.75 percent to 3.25 percent
- Price inflation from 3.00 percent to 2.50 percent

# Changes in Benefit Terms - OPERS

In October 2019, the OPERS Board adopted a change in COLA for post-January 7, 2013 retirees, changing it from three percent simple through 2018 then 2.15 simple to 1.4 percent simple through 2020 then 2.15 percent simple.

# Changes in Assumptions – OP&F

For 2018, the single discount rate changed from 8.25 percent to 8.00 percent.

# Changes in Benefit Terms - OP&F

No significant changes in benefit terms.

# **NOTE 2 - NET OPEB LIABILITY (ASSET)**

# Changes in Assumptions - OPERS

Amounts reported incorporate changes in key methods and assumptions used in calculating the total OPEB liability as presented as follows:

### Discount Rate:

Calendar year 2021	6.00 percent
•	
Calendar year 2020	3.16 percent
Calendar year 2019	3.96 percent
Calendar year 2018	3.85 percent
Calendar year 2017	4.23 percent

Notes to the Required Supplementary Information For the Year Ended December 31, 2021

# Municipal Bond Rate:

Calendar year 2021	2.00 percent
Calendar year 2020	2.75 percent
Calendar year 2019	3.71 percent
Calendar year 2018	3.31 percent

# Health Care Cost Trend Rate:

Calendar year 2021	8.50 percent
Calendar year 2020	10.50 percent
Calendar year 2019	10.00 percent
Calendar year 2018	7.50 percent

For calendar year 2019, the investment rate of return decreased from 6.50 percent to 6.00 percent.

# Changes in Benefit Terms – OPERS

For calendar year 2021, the cost of living adjustments decreased from 3.00 percent simple to 2.20 percent simple

# Changes in Assumptions – OP&F

Amounts reported incorporate changes in key methods and assumptions used in calculating the total OPEB liability as presented as follows:

# Discount Rate:

Calendar year 2021	2.96 percent
Calendar year 2020	3.56 percent
Calendar year 2019	4.66 percent
Calendar year 2018	3.24 percent
Calendar year 2017	3.79 percent

# Municipal Bond Rate:

Calendar year 2021	2.12 percent
Calendar year 2020	2.75 percent
Calendar year 2019	4.13 percent
Calendar year 2018	3.16 percent

# Changes in Benefit Terms – OP&F

Beginning January 1, 2019 OP&F changed its retiree health care model to a stipend-based health care model. A stipend funded by OP&F will be placed in individual Health Reimbursement Accounts that retirees will use to be reimbursed for health care expenses.

# COMBINING STATEMENTS AND INDIVIDUAL FUND SCHEDULES

# City of Sandusky Combining Statements – Nonmajor Governmental Funds

# **Nonmajor Special Revenue Funds**

Special revenue funds are used to account for the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes, other than for debt service or capital projects. Following is a description of the City's nonmajor special revenue funds.

# Street Maintenance

To account for 92.5 percent of the state-levied and state-controlled gasoline tax and motor vehicle license fees remitted to the City by state formula and the special \$5 license fee the City is permitted to impose by virtue of Ohio law. Resources are restricted for street maintenance and repairs.

# State Highway

To account for 7.5 percent of the state-levied and state-controlled gasoline tax and motor vehicle license fees remitted to the City by state formula. Resources are restricted for maintenance and repairs of state highways within the City. State highways represent approximately 10 percent of the roads inside the City limits.

# **Public Transit**

To account for resources from the federal and state government, from charges to users of the public transit system, and from transfers. Resources are restricted for operations of the public transit system.

# Fire Pension

To account for property taxes and transfers from the General Fund restricted for payment of pension contributions and related debt.

# Police Pension

To account for property taxes and transfers from the General Fund restricted for payment of pension contributions and related debt.

# **State Grants**

To account for grants and other resources received under the community development block grant program, the revolving loan program, and other state grants. Resources are restricted to the purposes outlined in the grant.

# **Federal Grants**

To account for grants and other resources received from the federal government. Resources are restricted to the purposes outlined in the grant.

# **Indigent Drivers Alcohol**

To account for fees and grants restricted for the costs of treatment at a certified alcohol and drug addiction program.

# **Enforcement and Education**

To account for fines and forfeitures charged for driving under the influence arrests. Resources are restricted to educating the public on laws governing the operation of a motor vehicle while under the influence of alcohol.

# City of Sandusky Combining Statements – Nonmajor Governmental Funds

# Nonmajor Special Revenue Funds (continued)

# **Court Computerization**

To account for fines collected by the municipal court and restricted for computerization of the clerk of court's office.

# **Indigent Telephone**

To account for resources restricted to paying the costs of providing house detention for eligible indigent offenders.

# **Municipal Probation**

To account for fees collected by the municipal court and restricted to payment of the costs of the municipal probation department.

# General Trust

To account for contraband forfeitures, grant monies for the Sandusky/Erie County Foundation K- 9 Program, and various resources donated to the City and restricted for various improvements in the City.

# Park Donations

To account for donations from the Fred G. Epple Estate and charges for greenhouse rentals restricted for operation and maintenance of the City's parks

# **Cemetery Donations**

To account for charges for burials and donations restricted for operation and maintenance of the cemetery.

# Battery Park Maintenance

To account for an annual deposit made by the Sandusky Bay Investment Company, per the lease agreement of the Battery Park area, restricted for maintenance and repairs of the facilities. Any funds remaining at the end of the lease shall be used by the City for structural repairs and maintenance of Battery Park.

# Fire Escrow

To account for insurance proceeds for structures destroyed by fires restricted to assure that the property is appropriately remediated. When remediated, the insurance proceeds are released to the property owner. Failure by the property owner to properly remediate the property, the proceeds will be used by the City to remediate the property. This fund is not included in the entity for which the appropriated budget is adopted; therefore, no budgetary statement is presented.

# Vacant/Foreclosed Bond Deposits

To account for maintenance bonds held on behalf of owners of foreclosed properties restricted to ensure the property is in compliance with City ordinance. This fund is not included in the entity for which the appropriated budget is adopted; therefore, no budgetary statement is presented.

# City of Sandusky Combining Statements – Nonmajor Governmental Funds

# **Nonmajor Debt Service Funds**

Debt service funds are used to account for resources that are restricted, committed, or assigned to expenditure for principal, interest, and related costs.

# General Bond Retirement

To account for property taxes and income taxes that are restricted for the payment of principal, interest, and fiscal charges on general obligation debt.

# Urban Renewal Debt Retirement

To account for tax increment financing resources that are restricted for the payment of principal, interest, and fiscal charges on urban renewal debt.

# Special Assessement Bond Retirement

To account for special assessments restricted for the payment of principal, interest, and fiscal charges on special assessment debt.

# **Nonmajor Capital Projects Funds**

Capital projects funds are used to account for resources that are restricted, committed, or assigned for the acquisition or construction of major capital facilities and other capital assets (other than those financed by the enterprise funds).

# Real Estate Development

To account for the proceeds from the sale of property and other resources restricted for the construction or acquisition of permanent improvements.

# Capital Improvement

To account for income taxes committed by City ordinance to be used for capital improvements.

# Redevelopment Tax Increment

To account for payments collected in lieu of taxes restricted for improvements at Battery Park Marina.

# Various Improvement

To account for charges to property owners restricted for demolition or nuisance removal.

# Central Public Tax Increment

To account for payments collected in lieu of taxes restricted for improvements in the downtown area.

# Cleveland Road Tax Increment

To account for bond proceeds and payments collected in lieu of taxes restricted for improvements in the Cleveland Road area.

		Nonmajor Special Revenue Funds		Nonmajor Debt Service Funds		Nonmajor Capital Projects Funds	Total Nonmajor Governmental Funds		
Assets Equity in Pooled Cash and Investments Accounts Receivable Intergovernmental Receivable Other Local Taxes Receivable Property Taxes Receivable		4,588,855 2,905 1,120,381 36,073 264,336	\$	579,464 - - 375,756 240,104	\$ 1,219,457 37,424		\$	6,387,776 40,329 1,120,381 36,073 640,092 432,187	
Municipal Income Taxes Receivable Payments in Lieu of Taxes Receivable Notes Receivable Special Assessments Receivable Materials and Supplies Inventory		2,782,348		507,865		192,083 845,606		1,353,471 2,782,348 1,577,203 210,895	
Total Assets	\$	9,005,793	\$	3,280,392	\$	2,294,570	\$	14,580,755	
Liabilities and Fund Balance Liabilities									
Accounts Payable	\$	383,386	\$	-	\$	8,411	\$	391,797	
Accrued Wages		19,940		-		7,125		27,065	
Contracts Payable		83,760		-		-		83,760	
Intergovernmental Payable		134,717		-		3,957		138,674	
Unearned Revenue		628,596		-				628,596	
Total Liabilities		1,250,399		<u> </u>		19,493		1,269,892	
Deferred Inflows of Resources									
Property Taxes Levied for the Next Year		250,692		356,199		-		606,891	
Payments in Lieu of Taxes		-		507,865		845,606		1,353,471	
Unavailable Revenue		858,022		1,728,103		121,035		2,707,160	
Total Deferred Inflows of Resources		1,108,714		2,592,167		966,641		4,667,522	
Fund Balances									
Nonspendable		210,895		-		-		210,895	
Restricted		6,494,602		688,225		1,163,788		8,346,615	
Committed		-		-		144,648		144,648	
Unassigned		(58,817)						(58,817)	
Total Fund Balances		6,646,680		688,225		1,308,436		8,643,341	
Total Liabilities, Deferred Inflows of Resources and Fund Balances	\$	9,005,793	\$	3,280,392	\$	2,294,570	\$	14,580,755	

	Nonmajor Special Revenue Funds	Nonmajor Debt Service Funds	Nonmajor Capital Projects Funds	Total Nonmajor Governmental Funds
Revenues				
Property Taxes	\$ 258,548	\$ 400,734	\$ -	\$ 659,282
Municipal Income Taxes	-	866,295	677,125	1,543,420
Other Local Taxes	479,219	-	-	479,219
Payments in Lieu of Taxes	-	492,625	727,991	1,220,616
Special Assessments	-	225,060	12,003	237,063
Charges for Services	389,032	-	100,293	489,325
Fees, Licenses, and Permits	175.057	-	330,900	330,900
Fines and Forfeitures	175,057	94,864	-	175,057
Intergovernmental Investment Income	5,410,309 5,015	94,804	-	5,505,173 5,015
Miscellaneous	252,023	-	391	252,414
Miscenaneous	232,023	· <del></del>		232,414
Total Revenues	6,969,203	2,079,578	1,848,703	10,897,484
Expenditures				
Current:				
General Government:	206 254	15 211	42.710	265.255
Other	306,254	15,311	43,710	365,275
Security of Persons and Property: Police	653,412			653,412
Fire	904,075	-	-	904,075
Other	51,774	-	-	51,774
Public Health	4,337	-	-	4,337
Leisure Time Activities	35,590	_	_	35,590
Community Environment	971,231	7,341	488,038	1,466,610
Transportation	5,034,370		-	5,034,370
Capital Outlay	-	_	8,926	8,926
Debt Service:			,	,
Principal Retirement	65,000	1,205,000	200,354	1,470,354
Interest and Fiscal Charges	12,175	379,395	95,928	487,498
		-		
Total Expenditures	8,038,218	1,607,047	836,956	10,482,221
Excess of Revenues Over (Under) Expenditures	(1,069,015)	472,531	1,011,747	415,263
Other Financing Sources (Uses)				
Proceeds from Sale of Assets	15,647	160,110	48,155	223,912
Transfers In	1,507,400	-	-	1,507,400
Transfers Out		(350,000)	(585,000)	(935,000)
Total Other Financing Sources (Uses)	1,523,047	(189,890)	(536,845)	796,312
Net Change in Fund Balances	454,032	282,641	474,902	1,211,575
Fund Balances Beginning of Year	6,192,648	405,584	833,534	7,431,766
Fund Balances End of Year	\$ 6,646,680	\$ 688,225	\$ 1,308,436	\$ 8,643,341

	Street Maintenance		I	State Highway		Public Transit		Fire Pension		Police Pension
Assets Equity in Pooled Cash and Investments Accounts Receivable	\$	708,745	\$	180,341	\$	421,958	\$	6,764	\$	45,713
Intergovernmental Receivable		679,463		55,089		292,035		7,661		29,622
Other Local Taxes Receivable		36,073		-		-		-		-
Property Taxes Receivable Notes Receivable		-		-		-		132,168		132,168
Materials and Supplies Inventory		210,895		<u>-</u>		<u> </u>				<u> </u>
Total Assets	\$	1,635,176	\$	235,430	\$	713,993	\$	146,593	\$	207,503
Liabilities and Fund Balance										
Liabilities Accounts Payable	\$	75,759	\$	_	\$	305,899	\$	79	\$	97
Accrued Wages	Ψ	15,260	Ψ	-	Ψ	3,150	Ψ	-	Ψ	-
Contracts Payable		3,627		-		-		-		-
Intergovernmental Payable		9,218		32		1,182		62,538		48,580
Unearned Revenue	_									
Total Liabilities		103,864		32		310,231		62,617		48,677
Deferred Inflows of Resources										
Property Taxes Levied for the Next Year Unavailable Revenue		545,879		44,258		160,447		125,346 14,483		125,346 36,444
Ollavaliable Revenue		343,679		44,236		100,447		14,463		30,444
Total Deferred Inflows of Resources		545,879		44,258		160,447		139,829		161,790
Fund Balances										
Nonpsendable		210,895		-		-		-		-
Restricted		774,538		191,140		243,315		-		-
Unassigned		-						(55,853)		(2,964)
Total Fund Balances (Deficit)		985,433		191,140		243,315		(55,853)		(2,964)
Total Liabilities, Deferred Inflows of Resources										
and Fund Balances	\$	1,635,176	\$	235,430	\$	713,993	\$	146,593	\$	207,503 continued)
									( (	onunueu)

	State Grants		Federal Grants			ndigent Drivers Alcohol	forcement and ducation	Court Computerization	
Assets Equity in Pooled Cash and Investments Accounts Receivable Intergovernmental Receivable Other Local Taxes Receivable	\$ 112,426 -	5 \$	3 216,° 43,°	-	\$	168,135	\$ 25,576	\$	192,775 2,905 12,750
Property Taxes Receivable Notes Receivable Materials and Supplies Inventory	1,740,714	-  -  - <u> </u>	1,041,0	- 634 -		- - -	- - -		- - -
Total Assets	\$ 1,853,140	)	1,302,	100	\$	168,135	\$ 25,576	\$	208,430
Liabilities and Fund Balance Liabilities Accounts Payable Accrued Wages Contracts Payable Intergovernmental Payable Unearned Revenue	12,059	- \$ - - )	1,2 80,	949 232 133 795	\$	- - - -	\$ - - - -	\$	302 99 - 59
Total Liabilities	12,059		83,	109			 -		460
Deferred Inflows of Resources Property Taxes Levied for the Next Year Unavailable Revenue  Total Deferred Inflows of Resources		- - - -	43,7			- - -	 - - -		12,750 12,750
Fund Balances Nonpsendable Restricted Unassigned	1,841,081	- ! <del>-</del> _	1,175,2	230		168,135	 25,576		195,220
Total Fund Balances (Deficit)	1,841,081	<u> </u>	1,175,	230		168,135	 25,576		195,220
Total Liabilities, Deferred Inflows of Resources and Fund Balances	\$ 1,853,140	) _	5 1,302,	100	\$	168,135	\$ 25,576	\$ (0	208,430 continued)

		Indigent Municipal Γelephone Probation		General Trust		Park Donations		Cemetery Donations		
Assets Equity in Pooled Cash and Investments Accounts Receivable Intergovernmental Receivable Other Local Taxes Receivable Property Taxes Receivable	\$	35,781	\$	308,080	\$	525,545	\$	275,690	\$	710,896
Notes Receivable Materials and Supplies Inventory		- -		<u>-</u>		<u>-</u>		<u>-</u>		<u>-</u>
Total Assets	\$	35,781	\$	308,080	\$	525,545	\$	275,690	\$	710,896
Liabilities and Fund Balance Liabilities	¢.		ф	201	ď.		ф		6	
Accounts Payable Accrued Wages	\$	-	\$	301 199	\$	-	\$	-	\$	-
Contracts Payable Intergovernmental Payable Unearned Revenue		- - -		254		- - -		- - -		- - -
Total Liabilities				754						
<b>Deferred Inflows of Resources</b> Property Taxes Levied for the Next Year Unavailable Revenue		- -		- -		<u>-</u>		- -		<u>-</u>
Total Deferred Inflows of Resources										
Fund Balances Nonpsendable Restricted Unassigned		35,781		307,326		525,545		275,690		710,896
Total Fund Balances (Deficit)		35,781		307,326		525,545		275,690		710,896
Total Liabilities, Deferred Inflows of Resources and Fund Balances	\$	35,781	\$	308,080	\$	525,545	\$	275,690	\$ (0	710,896 continued)

		ttery Park forcement	Fire Escrow		Vacant/ Forclosed Bond Deposits			Total Nonmajor cial Revenue Funds
Assets Equity in Pooled Cash and Investments	\$	25,129	\$	147,700	\$	480,896	\$	4,588,855
Accounts Receivable	φ	23,129	Ф	-	φ	-	φ	2,905
Intergovernmental Receivable								1,120,381
Other Local Taxes Receivable		-		-		-		36,073
Property Taxes Receivable		-		-		-		264,336
Notes Receivable		-		-		-		2,782,348
Materials and Supplies Inventory								210,895
Total Assets	\$	25,129	\$	147,700	\$	480,896	\$	9,005,793
Liabilities and Fund Balance								
Liabilities	ф		ф		Φ.		ф	202.206
Accounts Payable	\$	-	\$	-	\$	-	\$	383,386
Accrued Wages Contracts Payable		-		-		-		19,940 83,760
Intergovernmental Payable		_		_		_		134,717
Unearned Revenue				147,700		480,896		628,596
Total Liabilities				147,700		480,896		1,250,399
Deferred Inflows of Resources								
Property Taxes Levied for the Next Year		_		_		_		250,692
Unavailable Revenue		-		-		-		858,022
Total Deferred Inflows of Resources								1,108,714
Fund Balances								
Nonpsendable		-		-		-		210,895
Restricted		25,129		-		-		6,494,602
Unassigned								(58,817)
Total Fund Balances (Deficit)		25,129						6,646,680
Total Liabilities, Deferred Inflows of Resources								
and Fund Balances	\$	25,129	\$	147,700	\$	480,896	\$	9,005,793

	Street State Maintenance Highway		Public Transit	Fire Pension	Police Pension
Revenues Property Taxes Other Local Taxes Charges for Services	\$ - 479,219	\$ - - -	\$ - - 290,716	\$ 129,274 - -	\$ 129,274 -
Fines and Forfeitures Intergovernmental Investment Income Miscellaneous	1,520,174 284 11,438	108,310 58 41	3,083,434	14,049	14,049 -
Total Revenues	2,011,115	108,409	3,390,593	143,323	143,323
Expenditures Current: General Government:					
Other Security of Persons and Property: Police	-	-	-	-	627,659
Fire Other	- - -	- - -	- - -	844,641	
Public Health Leisure Time Activities Community Environment	-	- - -	-	- - -	- - -
Transportation Debt Service: Principal Retirement	1,817,785	60,461	3,156,124	37,289	27,711
Interest and Fiscal Charges  Total Expenditures	1,817,785	60,461	3,156,124	6,984 888,914	5,191
Excess of Revenues Over (Under) Expenditures	193,330	47,948	234,469	(745,591)	(517,238)
Other Financing Sources (Uses) Proceeds from Sale of Assets Transfers In	<u> </u>	<u>-</u>	200,000	748,400	559,000
Total Other Financing Sources (Uses)			200,000	748,400	559,000
Net Change in Fund Balances	193,330	47,948	434,469	2,809	41,762
Fund Balances (Deficit) Beginning of Year	792,103	143,192	(191,154)	(58,662)	(44,726)
Fund Balances (Deficit) End of Year	\$ 985,433	\$ 191,140	\$ 243,315	\$ (55,853)	\$ (2,964) (continued)

	State Grants	Federal Grants	Indigent Drivers Alcohol	Enforcement and Education	Court Computerization	
Revenues					_	
Property Taxes	\$ -	\$ -	\$ -	\$ -	\$ -	
Other Local Taxes Charges for Services	-	-	-	-	2,905	
Fines and Forfeitures	_	-	31,473	2,974	22,596	
Intergovernmental	12,053	527,355	-		-	
Investment Income	719	· -	-	-	-	
Miscellaneous	35,840	77				
Total Revenues	48,612	527,432	31,473	2,974	25,501	
Expenditures						
Current:						
General Government: Other			7,115		39,321	
Security of Persons and Property:	-	-	7,113	-	39,321	
Police	_	7,904	_	_	_	
Fire	-	-	-	-	-	
Other	-	-	-	-	-	
Public Health	-	-	-	-	-	
Leisure Time Activities	-		-	-	-	
Community Environment	250,189	721,042	-	-	-	
Transportation Debt Service:	-	-	-	-	-	
Principal Retirement	_	_	_	_	_	
Interest and Fiscal Charges						
Total Expenditures	250,189	728,946	7,115		39,321	
Excess of Revenues Over (Under) Expenditures	(201,577)	(201,514)	24,358	2,974	(13,820)	
Other Financing Sources (Uses)						
Proceeds from Sale of Assets	-	-	-	-	-	
Transfers In						
Total Other Financing Sources (Uses)						
Net Change in Fund Balances	(201,577)	(201,514)	24,358	2,974	(13,820)	
Fund Balances (Deficit) Beginning of Year	2,042,658	1,376,744	143,777	22,602	209,040	
Fund Balances (Deficit) End of Year	\$ 1,841,081	\$ 1,175,230	\$ 168,135	\$ 25,576	\$ 195,220	
					(continued)	

	Indigent Municipal Telephone Probation		General Trust	Park Donations	Cemetery Donations	
Revenues	Φ.	0	d.	•	Φ.	
Property Taxes Other Local Taxes	\$ -	\$ -	\$ -	\$ -	\$ -	
Charges for Services	-	-	-	2,880	33,097	
Fines and Forfeitures	13,204	47,306	57,504	2,000	-	
Intergovernmental	13,201	-	130,885	_	_	
Investment Income	-	_	-	527	3,423	
Miscellaneous		54	30,804	26,150	17,613	
Total Revenues	13,204	47,360	219,193	29,557	54,133	
Expenditures						
Current:						
General Government:						
Other	350	155,905	-	-	-	
Security of Persons and Property: Police			17.040			
Fire	-	-	17,849	-	-	
Other	-	-	51,774	-	-	
Public Health	_	_	51,774	_	4,337	
Leisure Time Activities	_	_	14,036	8,517		
Community Environment	-	-	-	-	-	
Transportation	-	-	-	-	-	
Debt Service:						
Principal Retirement	-	-	-	-	-	
Interest and Fiscal Charges		<u> </u>				
Total Expenditures	350	155,905	83,659	8,517	4,337	
Excess of Revenues Over (Under) Expenditures	12,854	(108,545)	135,534	21,040	49,796	
Other Financing Sources (Uses)						
Proceeds from Sale of Assets	-	-	15,647	-	-	
Transfers In		<u> </u>				
Total Other Financing Sources (Uses)		<u> </u>	15,647			
Net Change in Fund Balances	12,854	(108,545)	151,181	21,040	49,796	
Fund Balances (Deficit) Beginning of Year	22,927	415,871	374,364	254,650	661,100	
Fund Balances (Deficit) End of Year	\$ 35,781	\$ 307,326	\$ 525,545	\$ 275,690	\$ 710,896	
					(continued)	

	Battery Park Enforcement		E	Fire Escrow		Vacant/ Forclosed Bond Deposits		Total Nonmajor Special Revenue Funds	
Revenues	Φ.		ф				Ф	250.540	
Property Taxes	\$	-	\$	-	\$	-	\$	258,548	
Other Local Taxes Charges for Services		-		59,434		-		479,219 389,032	
Fines and Forfeitures		-		J9,4J4 -		_		175,057	
Intergovernmental		_		_		_		5,410,309	
Investment Income		4		_		_		5,015	
Miscellaneous		10,000				103,563		252,023	
Total Revenues		10,004		59,434		103,563		6,969,203	
Expenditures Current:									
General Government:									
Other		_		_		103,563		306,254	
Security of Persons and Property:						100,000		300,23.	
Police		-		-		-		653,412	
Fire		-		59,434		-		904,075	
Other		-		-		-		51,774	
Public Health		-		-		-		4,337	
Leisure Time Activities		13,037		-		-		35,590	
Community Environment		-		-		-		971,231	
Transportation Debt Service:		-		-		-		5,034,370	
Principal Retirement		_		_		_		65,000	
Interest and Fiscal Charges								12,175	
Total Expenditures		13,037		59,434		103,563		8,038,218	
Excess of Revenues Over (Under) Expenditures		(3,033)		-		-		(1,069,015)	
Other Financing Sources (Uses)									
Proceeds from Sale of Assets		-		-		-		15,647	
Transfers In								1,507,400	
Total Other Financing Sources (Uses)								1,523,047	
Net Change in Fund Balances		(3,033)		-		-		454,032	
Fund Balances (Deficit) Beginning of Year		28,162						6,192,648	
Fund Balances (Deficit) End of Year	\$	25,129	\$	_	\$		\$	6,646,680	

	General Bond Retirement		Urban Renewal Debt Retirement		Special Assessment Bond Retirement			Total Nonmajor Debt Funds
Assets Equity in Pooled Cash and Investments	\$	42,350	\$	328,843	\$	208,271	\$	579,464
Property Taxes Receivable		375,756		-		-		375,756
Municipal Income Taxes Receivable		240,104		-		-		240,104
Payments in Lieu of Taxes Receivable		-		507,865		-		507,865
Special Assessments Receivable		-		<u> </u>		1,577,203		1,577,203
Total Assets	\$	658,210	\$	836,708	\$	1,785,474	\$	3,280,392
Deferred Inflows of Resources								
Property Taxes Levied for the Next Year	\$	356,199	\$	_	\$	_	\$	356,199
Payments in Lieu of Taxes	Ψ	-	Ψ	507,865	Ψ	_	Ψ	507,865
Unavailable Revenue		150,900		-		1,577,203		1,728,103
Total Deferred Inflows of Resources		507,099		507,865		1,577,203		2,592,167
Fund Balances								
Restricted		151,111		328,843		208,271		688,225
Total Fund Balances (Deficit)		151,111		328,843		208,271		688,225
Total Liabilities, Deferred Inflows of Resources and Fund Balances	\$	658,210	\$	836,708	\$	1,785,474	\$	3,280,392

City of Sandusky
Erie County, Ohio
Combining Statement of Revenues, Expenditures and Changes in Fund Balances
Nonmajor Debt Service Funds For the Year Ended December 31, 2021

		General Urban Renewal Bond Debt Retirement Retirement		Special Assessment Bond Retirement			Total Ionmajor bt Service Funds	
Revenues	e	400 724	\$		¢.		e.	400 724
Property Taxes Municipal Income Taxes	\$	400,734 866,295	3	-	\$	-	\$	400,734 866,295
Payments in Lieu of Taxes		-		492,625		_		492,625
Special Assessments		_		-		225,060		225,060
Intergovernmental		43,549		51,315				94,864
Total Revenues		1,310,578		543,940		225,060		2,079,578
Expenditures								
Current:								
General Government: Other				9.763		6.540		15 211
Community Environment		7,341		8,762		6,549		15,311 7,341
Debt Service:		7,541						7,541
Principal Retirement		747,301		310,000		147,699		1,205,000
Interest and Fiscal Charges		92,057		209,076		78,262		379,395
Total Expenditures		846,699		527,838		232,510		1,607,047
Excess of Revenues Over (Under) Expenditures		463,879		16,102		(7,450)		472,531
Other Financing Sources (Uses)								
Proceeds from Sale of Assets		-		-		160,110		160,110
Transfers Out		(350,000)						(350,000)
Total Other Financing Sources (Uses)		(350,000)				160,110		(189,890)
Net Change in Fund Balances		113,879		16,102		152,660		282,641
Fund Balances (Deficit) Beginning of Year		37,232		312,741		55,611		405,584
Fund Balances (Deficit) End of Year	\$	151,111	\$	328,843	\$	208,271	\$	688,225

Combining Balance Sheet Nonmajor Capital Projects Funds December 31, 2021

	De	Real Estate velopment		Capital provement	Redevel Ta Incre	ax		Various provement		Central Public Increment
Assets Equity in Pooled Cash and Investments Accounts Receivable Municipal Income Taxes Receivable Payments in Lieu of Taxes Receivable	\$	263,790 - - -	\$	57,640 - 192,083	\$	- - - -	\$	518,211 37,424	\$	85,970 - - 122,316
Total Assets	\$	263,790	\$	249,723	\$		\$	555,635	\$	208,286
Liabilities and Fund Balance Liabilities Accounts Payable Accrued Wages Intergovernmental Payable	\$	- - -	\$	- - -	\$	- - -	\$	8,411 7,125 3,957	\$	- - -
Total Liabilities			1				-	19,493		
Deferred Inflows of Resources Payments in Lieu of Taxes Unavailable Revenue		<u>-</u>		105,075		- -		15,960		122,316
Total Deferred Inflows of Resources		-	-	105,075				15,960		122,316
Fund Balances Restricted Committed		263,790		144,648		<u>-</u>		520,182		85,970
Total Fund Balances (Deficit)		263,790		144,648				520,182		85,970
Total Liabilities, Deferred Inflows of Resources and Fund Balances	\$	263,790	\$	249,723	\$		\$	555,635	\$ (0	208,286 ontinued)

City of Sandusky
Erie County, Ohio
Combining Balance Sheet
Nonmajor Capital Projects Funds
December 31, 2021

	Cleveland Road Tax Increment	Total Nonmajor Capital Projects Funds
Assets Equity in Pooled Cash and Investments Accounts Receivable Municipal Income Taxes Receivable Payments in Lieu of Taxes Receivable	\$ 293,846 - - 723,290	\$ 1,219,457 37,424 192,083 845,606
Total Assets	\$ 1,017,136	\$ 2,294,570
Liabilities and Fund Balance Liabilities Accounts Payable Accrued Wages Intergovernmental Payable	\$ - - -	\$ 8,411 7,125 3,957
Total Liabilities		19,493
<b>Deferred Inflows of Resources</b> Payments in Lieu of Taxes Unavailable Revenue	723,290	845,606 121,035
Total Deferred Inflows of Resources	723,290	966,641
Fund Balances Restricted Committed	293,846	1,163,788 144,648
Total Fund Balances (Deficit)	293,846	1,308,436
Total Liabilities, Deferred Inflows of Resources and Fund Balances	\$ 1,017,136	\$ 2,294,570

Combining Statement of Revenues, Expenditures and Changes in Fund Balances
Nonmajor Capital Projects Funds
For the Year Ended December 31, 2021

	Real Estate Development	Capital Improvement	Redevelopment Tax Increment	Various Improvement	Central Public Tax Increment
Revenues Municipal Income Taxes Payments in Lieu of Taxes Special Assessments Charges for Services Fees, Licenses, and Permits Miscellaneous	\$ - - - -	\$ 677,125 - - - - -	\$ - - - - -	\$ - 12,003 100,293 330,900 391	\$ - 62,819 - - -
Total Revenues		677,125		443,587	62,819
Expenditures Current: General Government: Other Community Environment Capital Outlay Debt Service: Principal Retirement Interest and Fiscal Charges	36,122 - - -		45,632	367,362 8,926	7,588 - - -
Total Expenditures	36,122		45,632	376,288	7,588
Excess of Revenues Over (Under) Expenditures	(36,122)	677,125	(45,632)	67,299	55,231
Other Financing Sources (Uses) Proceeds from Sale of Assets Transfers Out	48,155	(585,000)			<u> </u>
Total Other Financing Sources (Uses)	48,155	(585,000)			
Net Change in Fund Balances	12,033	92,125	(45,632)	67,299	55,231
Fund Balances (Deficit) Beginning of Year	251,757	52,523	45,632	452,883	30,739
Fund Balances (Deficit) End of Year	\$ 263,790	\$ 144,648	\$ -	\$ 520,182	\$ 85,970 (continued)

Combining Statement of Revenues, Expenditures and Changes in Fund Balances
Nonmajor Capital Projects Funds
For the Year Ended December 31, 2021

	Cleveland Road Tax Increment	Total Nonmajor Capital Projects Funds
Revenues Municipal Income Taxes Payments in Lieu of Taxes Special Assessments Charges for Services Fees, Licenses, and Permits Miscellaneous	\$ - 665,172 - - -	\$ 677,125 727,991 12,003 100,293 330,900 391
Total Revenues	665,172	1,848,703
Expenditures Current: General Government:		
Other Community Environment	75,044	43,710 488,038
Capital Outlay Debt Service:	-	8,926
Principal Retirement Interest and Fiscal Charges	200,354 95,928	200,354 95,928
Total Expenditures	371,326	836,956
Excess of Revenues Over (Under) Expenditures	293,846	1,011,747
Other Financing Sources (Uses) Proceeds from Sale of Assets Transfers Out		48,155 (585,000)
Total Other Financing Sources (Uses)		(536,845)
Net Change in Fund Balances	293,846	474,902
Fund Balances (Deficit) Beginning of Year		833,534
Fund Balances (Deficit) End of Year	\$ 293,846	\$ 1,308,436

### City of Sandusky Combining Statements – Custodial Funds

### **Custodial Funds**

Custodial funds are used to report fiduciary activities that are not required to be reported in a trust fund. These funds do not account for the City's own source revenue. The following is a description of the City's custodial funds.

### State Patrol Transfer

To account for fines and costs remitted to the municipal court pending disposition to the Erie County Law Library and other municipalities.

### **Energy Special Improvement District**

To account for special assessments levied and paid to the Toledo-Lucas County Port Authority for the special energy improvement project.

### Sandusky Municipal Court

To account for bonds and other costs remitted to the municipal court pending final disposition of the various cases and payment to third parties, excluding the City.

### Police Temporary Deposit

To account for resources for which the police department has temporary custody due to drug law enforcement or contraband. Resources are held until disposition by the court.

City of Sandusky
Erie County, Ohio
Combining Statement of Fiduciary Net Position
Custodial Funds December 31, 2021

	State Patrol ransfer	Imp	Energy Special provement District	andusky Iunicipal Court	Ten	olice nporary eposit	 Total
Assets Equity in Pooled Cash and Investments Special Assessments Receivable	\$ 16,213	\$	16,223 516,101	\$ 134,589	\$	485	\$ 167,510 516,101
Total Assets	 16,213		532,324	 134,589		485	 683,611
Liabilities Accounts Payable Due to Other Governments	 2,097		516,101	<u>-</u>		- -	 2,097 516,101
Total Liabilities	 2,097		516,101	 			 518,198
Net Position Restricted for Individuals, Organizations, and Other Governments	\$ 14,116	\$	16,223	\$ 134,589	\$	485	\$ 165,413

City of Sandusky
Erie County, Ohio
Combining Statement of Changes in Fiduciary Net Position
Custodial Funds For the Year Ended December 31, 2021

	State Patrol Transfer	Imp	Energy Special rovement District	Sandusky Municipal Court	Te	Police mporary Deposit	 Total
Additions Fines and Forfeitures for Other Governments Special Assessment Collections for Other Governments Other	\$ 15,783	\$	51,008	\$ 1,930,948	\$	20,797	\$ 1,946,731 51,008 20,797
Total Additions	 15,783		51,008	 1,930,948		20,797	 2,018,536
<b>Deductions</b> Fines and Forfeitures Distributions to Other Governments Special Assessment Distributions to Other Governments Distributions to Individuals	 17,558		34,785	 1,905,539		- - 27,275	 1,923,097 34,785 27,275
Total Deductions	 17,558		34,785	 1,905,539		27,275	 1,985,157
Net Change in Net Position	(1,775)		16,223	25,409		(6,478)	33,379
Net Position Beginning of Year	 15,891			 109,180		6,963	 132,034
Net Position End of Year	\$ 14,116	\$	16,223	\$ 134,589	\$	485	\$ 165,413

# INDIVIDUAL FUND SCHEDULES OF REVENUES, EXPENDITURES/EXPENSES AND CHANGES IN FUND BALANCE-BUDGET (NON-GAAP BASIS) AND ACTUAL

	Final		Variance with	
	Budget	Actual	Final Budget	
Revenues	Φ 1.766.720	Φ 1.550.556	Φ (102.050)	
Property Taxes	\$ 1,766,728	\$ 1,572,776	\$ (193,952)	
Municipal Income Taxes	10,824,484	11,270,481	445,997	
Other Local Taxes	6,016,008	6,058,218	42,210	
Charges for Services	637,314	640,970	3,656	
Licenses and Permits	682,922	622,171	(60,751)	
Fines and Forfeitures	1,098,223	946,169	(152,054)	
Intergovernmental	824,766	842,528	17,762	
Investment Income	208,437	137,120	(71,317)	
Other	684,892	636,663	(48,229)	
Total Revenues	22,743,774	22,727,096	(16,678)	
Expenditures				
Current:				
General Government - Municipal Court:				
Court - Criminal:				
Personal Services	980,770	849,505	131,265	
Other	54,000	49,443	4,557	
Total General Government - Municipal Court	1,034,770	898,948	135,822	
General Government - Other:				
Administrative Services:				
Personal Services	73,395	49,818	23,577	
Other	57,790	57,228	562	
Total Administrative Services	131,185	107,046	24,139	
A durinistrative Cyan out				
Administrative Support: Other	1,169,297	698,923	470,374	
Total Administrative Support	1,169,297	698,923	470,374	
Building Maintenance:	270 177		• • • • • •	
Personal Services	270,175	242,094	28,081	
Other	385,865	383,970	1,895	
Total Building Maintenance	656,040	626,064	29,976	
City Commission:				
Personal Services	80,760	72,868	7,892	
Other	10,065	9,972	93	
Total City Commission	90,825	82,840	7,985	
			(continued)	

	Final Budget	Actual	Variance with Final Budget
City Manager:			
Personal Services	\$ 203,530	\$ 197,127	\$ 6,403
Other	21,050	19,518	1,532
Total City Manager	224,580	216,645	7,935
Engineering:			
Personal Services	278,915	275,857	3,058
Other	20,142	17,696	2,446
Total Engineering	299,057	293,553	5,504
Finance Department:			
Personal Services	110,615	104,911	5,704
Other	5,650	4,747	903
Total Finance Department	116,265	109,658	6,607
Fleet Maintenance:			
Personal Services	199,980	174,070	25,910
Other	124,433	89,105	35,328
Total Fleet Maintenance	324,413	263,175	61,238
Income Tax Department:			
Other	390,300	390,260	40
Total Income Tax Department	390,300	390,260	40
Information Technology:			
Personal Services	131,515	128,078	3,437
Other	295,760	243,142	52,618
Total Information Technology	427,275	371,220	56,055
Law Department:			
Personal Services	219,010	213,835	5,175
Other	14,940	11,446	3,494
Total Law Department	233,950	225,281	8,669
Total General Government - Other	4,063,187	3,384,665	678,522
Security of Persons and Property - Police: Police Patrol:			
Personal Services	4,154,924	3,750,876	404,048
Other	375,461	316,505	58,956
Total Police Patrol	4,530,385	4,067,381	463,004
			(continued)

	Final		Variance with		
	Budget	Actual	Final Budget		
Police Records:	0 101.775	Φ 100.060	Φ 015		
Personal Services	\$ 101,775	\$ 100,960	\$ 815		
Other	204,300	174,680	29,620		
Total Police Records	306,075	275,640	30,435		
Police Reserves:					
Personal Services	99,010	86,851	12,159		
Other	3,700	592	3,108		
Total	102,710	87,443	15,267		
Total Security of Persons and Property - Police	4,939,170	4,430,464	508,706		
Security of Persons and Property - Fire: Fire Suppression:					
Personal Services	4,439,637	4,259,181	180,456		
Other	412,383	411,734	649		
Total Fire Suppression	4,852,020	4,670,915	181,105		
Total Security of Persons and Property - Fire	4,852,020	4,670,915	181,105		
Security of Persons and Property - Other: Street Lighting:					
Other	270,000	264,821	5,179		
Total Security of Persons and Property - Other	270,000	264,821	5,179		
Public Health: Oakland Cemetery:					
Personal Services	223,992	219,412	4,580		
Other	71,084	61,401	9,683		
Total Public Health	295,076	280,813	14,263		
Community and Economic Development Code Enforcement:					
Personal Services	206,727	206,707	20		
Other	32,017	31,495	522		
Total Code Enforcement	238,744	238,202	542		
Community Development Building Division:					
Personal Services	232,005	231,526	479		
Other	45,070	44,820	250		
Total Community Development Building Division	277,075	276,346	729		
			(continued)		

	Final		Variance with
	Budget	Actual	Final Budget
Francis Development			
Economic Development: Personal Services	122 700	100 525	165
Other	122,700	122,535	165 237
Total Economic Development	70,213 192,913	69,976 192,511	402
Total Leonomic Development	172,713	172,311	
Horticultural Services:			
Personal Services	651,155	650,833	322
Other	419,453	419,376	77
Total Horticultural Services	1,070,608	1,070,209	399
Jackson Street Pier:			
Other	49,900	49,879	21
Total Jackson Street Pier	49,900	49,879	21
Total Community and Economic Development	1,829,240	1,827,147	2,093
Total Expenditures	17,283,463	15,757,773	1,525,690
Excess of Revenues Over (Under) Expenditures	5,460,311	6,969,323	1,509,012
Other Financing Sources (Uses)			
Proceeds from Sale of Assets	1,598	11,201	9,603
Transfers In	18,121	-	(18,121)
Transfers Out	(6,790,400)	(6,786,855)	3,545
Total Other Financing Sources (Uses)	(6,770,681)	(6,775,654)	(4,973)
Net Change in Fund Balance	(1,310,370)	193,669	1,504,039
Fund Balance (Deficit) Beginning of Year, Restated Prior Year Encumbrances Appropriated	4,345,051 47,269	4,345,051 47,269	-
Thor Tear Elicumorances Appropriated	47,209	47,209	
Fund Balance (Deficit) End of Year	\$ 3,081,950	\$ 4,585,989	\$ 1,504,039

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Parks and Recreation Fund For the Year Ended December 31, 2021

	Final Budget	Actual	Variance with Final Budget
Revenues Intergovernmental Charges for Services Other	\$ 9,037 552,307 120,498	\$ 5,570 340,409 74,268	\$ (3,467) (211,898) (46,230)
Total Revenues	681,842	420,247	(261,595)
Expenditures Current: Leisure Time Activities:			
Recreation Department: Personal Services	40,489	40,101	388
Other	136,904	127,607	9,297
Total Recreation Department	177,393	167,708	9,685
Aquatic Center: Other	6,570	6,564	6
Boat Launch Ramp:			
Other	7,123	6,448	675
Mills Creek Golf Course: Personal Services Other Total Mill Creek Golf Course	102,435 125,345 227,780	101,814 124,430 226,244	621 915 1,536
Paper District Marina: Other	15,000	14,834	166
Total Expenditures	433,866	421,798	12,068
Excess of Revenues Over (Under) Expenditures	247,976	(1,551)	(249,527)
Other Financing Sources (Uses) Proceeds from Sale of Assets Transfers In	41 50,000	25 50,000	(16)
Total Other Financing Sources (Uses)	50,041	50,025	(16)
Net Change in Fund Balance	298,017	48,474	(249,543)
Fund Balance (Deficit) Beginning of Year, Restated Prior Year Encumbrances Appropriated	15,220 4,993	15,220 4,993	<u>-</u>
Fund Balance (Deficit) End of Year	\$ 318,230	\$ 68,687	\$ (249,543)
	_	<del>-</del>	_

# City of Sandusky

	 Final Budget	Actual	ance with
Revenues Fines and Forfeitures	\$ -	\$ 4,970	\$ 4,970
Expenditures Current: General Government - Other Unclaimed Monies: Other	175	171	4
Net Change in Fund Balance	(175)	4,799	4,974
Fund Balance (Deficit) Beginning of Year, Restated	 128,965	 128,965	 
Fund Balance (Deficit) End of Year	\$ 128,790	\$ 133,764	\$ 4,974

	Final Budget	Actual	Variance with Final Budget	
Expenditures Current:				
General Government - Other:				
Building Maintenance:				
Personal Services	\$ 12,954	\$ 12,954	\$ -	
City Commission:				
Personal Services	2,713	2,713	-	
Fleet Maintenance:				
Personal Services	47,761	47,761	-	
Total General Government - Other	63,428	63,428		
Security of Persons and Property - Police:				
Police Patrol:				
Personal Services	106,617	106,617	-	
Police Records:				
Personal Services	36,234	36,234	-	
Total Security of Persons and Property - Police	142,851	142,851		
Security of Persons and Property - Fire:				
Fire Suppression:				
Personal Services	40,109	40,109		
Community and Economic Development				
Code Enforcement:	6.074	6.274		
Personal Services	6,274	6,274	-	
Community Development Building Division:				
Personal Services	38,970	38,887	83	
Economic Development:	- 101	- 404		
Personal Services	7,191	7,191	-	
Horticultural Services:	17.277	17.277		
Personal Services	17,377	17,377		
Total Community and Economic Development	69,812	69,729	83	
Total Expenditures	316,200	316,117	83	
Excess of Revenues Over (Under) Expenditures	(316,200)	(316,117)	83	
Other Financing Sources (Uses)				
Transfers In	290,000	558,000	268,000	
Net Change in Fund Balance	(26,200)	241,883	268,083	
Fund Balance (Deficit) Beginning of Year, Restated	157,785	157,785		
Fund Balance (Deficit) End of Year	\$ 131,585	\$ 399,668	\$ 268,083	
		,	,	

Revenues         Charges for Services         \$ 2,279,927         \$ 972,767         \$ (1,307,160)           Fines and Forfeitures         348,198         148,564         (199,634)           Intergovernmental         1,278,328         545,419         (732,909)           Investment Income         3,780         1,613         (2,167)           Contributions and Donations         1,714,457         731,500         (982,957)           Other         1,073,349         457,961         (615,388)           Expenditures           Current:         General Government - Municipal Court:           Municipal Court:         23,950         10,347         13,603           Other         16,175         10,970         5,205           Total General Government - Municipal Court         40,125         21,317         18,808		Fina Budg		Actual	Variance with Final Budget
Charges for Services       \$ 2,279,927       \$ 972,767       \$ (1,307,160)         Fines and Forfeitures       348,198       148,564       (199,634)         Intergovernmental       1,278,328       545,419       (732,909)         Investment Income       3,780       1,613       (2,167)         Contributions and Donations       1,714,457       731,500       (982,957)         Other       1,073,349       457,961       (615,388)         Expenditures         Current:       General Government - Municipal Court:         Municipal Court:       94,000       10,347       13,603         Other       16,175       10,970       5,205	Revenues				
Fines and Forfeitures       348,198       148,564       (199,634)         Intergovernmental       1,278,328       545,419       (732,909)         Investment Income       3,780       1,613       (2,167)         Contributions and Donations       1,714,457       731,500       (982,957)         Other       1,073,349       457,961       (615,388)         Expenditures         Current:       General Government - Municipal Court:         Municipal Court:       Personal Services       23,950       10,347       13,603         Other       16,175       10,970       5,205		\$ 2,27	79,927 \$	972,767	\$ (1,307,160)
Investment Income 3,780 1,613 (2,167) Contributions and Donations 1,714,457 731,500 (982,957) Other 1,073,349 457,961 (615,388)  Total Revenues 6,698,039 2,857,824 (3,840,215)  Expenditures Current: General Government - Municipal Court: Municipal Court: Personal Services 23,950 10,347 13,603 Other 16,175 10,970 5,205	_				
Contributions and Donations       1,714,457       731,500       (982,957)         Other       1,073,349       457,961       (615,388)         Total Revenues         6,698,039       2,857,824       (3,840,215)         Expenditures         Current:       General Government - Municipal Court:         Municipal Court:       Personal Services       23,950       10,347       13,603         Other       16,175       10,970       5,205	Intergovernmental				
Other         1,073,349         457,961         (615,388)           Total Revenues         6,698,039         2,857,824         (3,840,215)           Expenditures         Current:           General Government - Municipal Court:         Municipal Court:           Municipal Court:         Personal Services         23,950         10,347         13,603           Other         16,175         10,970         5,205	Investment Income		3,780	1,613	
Expenditures         6,698,039         2,857,824         (3,840,215)           Expenditures         Current:           General Government - Municipal Court:         Municipal Court:           Municipal Court:         Personal Services         23,950         10,347         13,603           Other         16,175         10,970         5,205	Contributions and Donations	1,71	14,457	731,500	(982,957)
Expenditures         Current:       General Government - Municipal Court:         Municipal Court:       23,950       10,347       13,603         Other       16,175       10,970       5,205	Other	1,07	73,349	457,961	(615,388)
Current:         General Government - Municipal Court:         Municipal Court:       23,950       10,347       13,603         Other       16,175       10,970       5,205	Total Revenues	6,69	98,039	2,857,824	(3,840,215)
General Government - Municipal Court:         Municipal Court:         Personal Services       23,950       10,347       13,603         Other       16,175       10,970       5,205	-				
Municipal Court:       23,950       10,347       13,603         Other       16,175       10,970       5,205					
Personal Services         23,950         10,347         13,603           Other         16,175         10,970         5,205					
Other 16,175 10,970 5,205			12.050	10 247	12 (02
					· · · · · · · · · · · · · · · · · · ·
Total General Government - Intumerpal Court 40,125 21,517 18,606					
	Total General Government - Municipal Court		10,123	21,317	10,000
General Government - Other: Strategic Planning:					
Personal Services 76,000 28,433 47,567		7	76,000	28,433	47,567
Other 189,275 174,627 14,648	Other			174,627	14,648
Total General Government - Other         265,275         203,060         62,215	Total General Government - Other	26	55,275		
Security of Persons and Property - Police:					
Police Department:	•				
Other 10,920 10,920 -	Other	1	10,920	10,920	
Security of Persons and Property - Fire: EMS:					
Personal Services 40,000 36,839 3,161	Personal Services	۷	10,000	36,839	3,161
Other 320,760 289,960 30,800	Other				30,800
Total Security of Persons and Property - Fire 360,760 326,799 33,961	Total Security of Persons and Property - Fire	36	50,760	326,799	33,961
Leisure Time Activities: Paper District Marina:					
Other 21,313 953 20,360	*		21 313	953	20.360
21,515 755 20,500	one			755	20,300
Recreation Department	Recreation Department				
Other 71,050 - 71,050	-		71,050	-	71,050
(continued)					(continued)

	Final Budget	Actual	Variance with Final Budget
Sandusky Fishing Stations	Ф. 2.112.000	Φ 2.112.227	Φ 462
Other	\$ 2,112,800	\$ 2,112,337	\$ 463
Schade/Mylander Plaza			
Personal Services	146,950	134,474	12,476
Other	13,170	13,170	-
Total Schade/Mylander Plaza	160,120	147,644	12,476
Total Leisure Time Services	2,365,283	2,260,934	104,349
Community and Economic Development Code Enforcement:			
Other	335,431	331,854	3,577
Community Environment			
Other	2,651	2,651	-
Economic Development:			
Other	561,202	424,712	136,490
Jackson Street Pier			
Other	240	240	
Neighborhood Development			
Other	225,318	189,563	35,755
Paper District			
Other	5,000		5,000
Total Community and Economic Development	1,129,842	949,020	180,822
Capital Outlay	4,811,708	4,374,396	437,312
Debt Service:			
Principal Retirement	7,772,705	7,722,705	50,000
Interest and Fiscal Charges	121,100	121,050	50
Total Debt Service	7,893,805	7,843,755	50,050
Total Expenditures	16,877,718	15,990,201	887,517
Excess of Revenues Over (Under) Expenditures	(10,179,679)	(13,132,377)	(2,952,698)
			(continued)

	 Final Budget		Actual		Variance with Final Budget	
Other Financing Sources (Uses)						
Proceeds from Sale of Assets	\$ 65,705	\$	28,034	\$	(37,671)	
Notes Issued	7,290,000		7,290,000		_	
Proceeds of OPWC Loans	125,219		125,219		-	
Premium on Debt Issuance	53,582		53,582		-	
Transfers In	 5,256,455		5,256,455			
Total Other Financing Sources (Uses)	 12,790,961		12,753,290		(37,671)	
Net Change in Fund Balance	2,611,282		(379,087)	(	(2,990,369)	
Fund Balance (Deficit) Beginning of Year	537,013		537,013		-	
Prior Year Encumbrances Appropriated	 2,961,881		2,961,881			
Fund Balance (Deficit) End of Year	\$ 6,110,176	\$	3,119,807	\$	(2,990,369)	

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual American Rescue Plan Act Special Revenue Fund For the Year Ended December 31, 2021

	Final Budget	Actual	Variance with Final Budget
Revenues			
Intergovernmental	\$ 9,045,549	\$ 9,045,549	\$ -
Expenditures			
Current:			
General Government - Other: Administrative Services:			
Personal Services	33,392	29,232	4,160
reisonal services	33,392	29,232	4,100
City Manager:			
Personal Services	65,577	61,685	3,892
Engineering:			
Personal Services	33,185	33,185	-
Finance Department:			
Personal Services	12,058	12,058	-
Law Department:			
Personal Services	67,881	19,506	48,375
Other:			
Other	989,090	989,090	
Total General Government - Other	1,201,183	1,144,756	56,427
Security of Persons and Property - Police:			
Police Department:			
Personal Services	85,168	24,505	60,663
Police Records:			
Personal Services	1,780	1,780	
Total Security of Persons and Property - Police	86,948	26,285	60,663
Security of Persons and Property - Fire:			
Fire Department:			
Personal Services	2,023	2,023	
Security of Persons and Property - Other:			
Recreation Department:			
Personal Services	5,712	5,712	
Community and Economic Development			
Code Enforcement:			
Personal Services	52,335	40,134	12,201 (continued)

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual American Rescue Plan Act Special Revenue Fund For the Year Ended December 31, 2021

		Final Budget Actual		Variance with Final Budget		
Community Development - Building Division: Personal Services	\$	60,019	\$	40,387	\$	19,632
Economic Development:						
Personal Services		4,059		-		4,059
Horticultural Services:						
Personal Services		59,717		16,764		42,953
Water Pollution Control:						
Personal Services		7,094		7,094		-
Total Community and Economic Development		183,224		104,379		78,845
Leisure Time Activities Other:						
Personal Services		100,000		100,000		
Capital Outlay		2,271,410		1,871,362		400,048
Total Expenditures	3	3,850,500		3,254,517		595,983
Net Change in Fund Balance	4	5,195,049		5,791,032		595,983
Fund Balance (Deficit) Beginning of Year						
Fund Balance (Deficit) End of Year	\$ 5	5,195,049	\$	5,791,032	\$	595,983

# City of Sandusky

Erie County, Ohio

Schedule of Revenues, Expenses and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual

Water Enterprise Fund

For the Year Ended December 31, 2021

	Final Budget	Actual	Variance with Final Budget
Operating Revenues			
Charges for Services Other	\$ 9,285,498 35,358	\$ 7,357,897 28,018	\$ (1,927,601) (7,340)
Total Revenues	9,320,856	7,385,915	(1,934,941)
Operating Expenses			
Personal Services			
Water Office	162,370	133,533	28,837
Waterworks Filtration	1,413,658	1,272,916	140,742
Waterworks Distribution	1,015,286	974,794	40,492
Administrative Support	799,205	765,931	33,274
Total Personal Services	3,390,519	3,147,174	243,345
Contractual Services			
Water Office	32,000	2,613	29,387
Waterworks Filtration	874,911	815,489	59,422
Waterworks Distribution	174,198	144,430	29,768
Administrative Support	348,352	327,983	20,369
Total Personal Services	1,429,461	1,290,515	138,946
Materials and Consulter			
Materials and Supplies Water Office	5,000	4 702	200
	5,000	4,702	298
Waterworks Filtration	510,625	490,798	19,827
Waterworks Distribution	349,916	349,642	274
Administrative Support	74,537	61,107	13,430
Other	300,000	300,000	22.020
Total Contractual Services	1,240,078	1,206,249	33,829
Other			
Water Office	750	250	500
Waterworks Filtration	11,500	10,485	1,015
Waterworks Distribution	3,766	1,403	2,363
Administrative Support	6,995	1,412	5,583
Total Materials and Supplies	23,011	13,550	9,461
Capital Outlay			
Waterworks Distribution	883,508	817,141	66,367
Other	236,745	236,745	00,307
Total Other	1,120,253	1,053,886	66,367
Total Other	1,120,233	1,033,000	00,507
Total Expenditures	7,203,322	6,711,374	491,948
Excess of Revenues Over (Under) Expenditures	2,117,534	674,541	(2,426,889)
			(continued)

# City of Sandusky

Erie County, Ohio

Schedule of Revenues, Expenses and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual

Water Enterprise Fund

For the Year Ended December 31, 2021

	Final Budget		
Non-Operating Revenues (Expenses):			
Interest	\$ 1,224	\$ 970	\$ (254)
Proceeds from OWDA Loans	544,013	544,013	-
Principal Retirement	(1,429,095)	(1,429,095)	-
Interest and Fiscal Charges	(441,525)	(441,525)	
Total Other Financing Sources (Uses)	(1,325,383)	(1,325,637)	(254)
Net Change in Fund Balance	792,151	(651,096)	(1,443,247)
Fund Balance (Deficit) Beginning of Year	4,048,563	4,048,563	-
Prior Year Encumbrances Appropriated	1,239,009	1,239,009	
Fund Balance (Deficit) End of Year	\$ 6,079,723	\$ 4,636,476	\$ (1,443,247)

Operating Revenues         \$ 11,139,312         \$ 11,040,780         \$ 98,532           Other         43,179         42,797         (382)           Total Revenues         11,182,491         11,083,577         (98,914)           Operating Expenses           Personal Services         8         162,370         133,594         28,776           Sewer Department Office         1,967,585         834,198         211,387           Administrative Support         804,335         762,542         41,793           Total Personal Services         3,809,085         3,276,651         532,434           Contractual Services           Sewer Department Office         4,000         2,658         1,342           Water Pollution Control         1,061,623         1,038,645         22,978           Sewer Department Office         4,000         2,658         1,342           Water Pollution Control         1,061,623         1,038,645         22,978           Sewer Department Office         4,000         2,658         1,342           Water Pollution Control         534,551         522,658         11,893           Materials and Supplies         500         1,789         3,211           Water Pol		Final Budget	Actual	Variance with Final Budget
Charges for Services         \$ 11,139,312         \$ 11,040,780         \$ (38.2)           Other         43,179         42,797         (382)           Total Revenues         11,182,491         11,083,577         (98,914)           Operating Expenses           Personal Services         8         162,370         133,594         28,776           Sewer Department Office         1,045,585         844,198         211,387           Sewer Maintenance         1,045,585         844,198         211,387           Administrative Support         804,335         762,542         41,793           Total Personal Services         3,809,085         3,276,651         532,434           Contractual Services         4,000         2,658         1,342           Sewer Department Office         4,000         2,658         1,342           Water Pollution Control         1,061,623         1,038,645         22,978           Sewer Maintenance         286,047         254,155         31,892           Administrative Support         534,551         522,658         11,893           Materials and Supplies         5,000         1,789         3,211           Sewer Department Office         5,000         1,789         3,211	Operating Revenues			
Other         43,179         42,797         (382)           Total Revenues         11,182,491         11,083,577         (98,914)           Operating Expenses         Personal Services         Sever Department Office         162,370         133,594         28,776           Sewer Department Office         1,796,795         1,546,317         250,478           Sewer Maintenance         1,045,585         834,198         211,387           Administrative Support         804,335         762,542         41,793           Total Personal Services         3,809,085         3,276,651         532,433           Contractual Services         8         1,942         4,000         2,658         1,342           Contractual Services         2,860         2,258         1,342           Water Pollution Control         1,061,623         1,038,645         22,978           Sewer Department Office         4,000         2,658         1,342           Materials and Supplies         15,225         1,525         1,525           Total Contractual Services         1,901,446         1,833,341         68,105           Materials and Supplies         5,000         1,789         3,211           Water Pollution Control         533,511         499,7		\$ 11,139,312	\$ 11,040,780	\$ (98,532)
Personal Services   Sewer Department Office   162,370   133,594   28,776   Water Pollution Control   1,796,795   1,546,317   250,478   Sewer Maintenance   1,045,585   834,198   211,387   Administrative Support   804,335   762,542   41,793   Total Personal Services   3,809,085   3,276,651   532,434	Other			
Personal Services         Sewer Department Office         162,370         133,594         28,776           Water Pollution Control         1,796,795         1,546,317         250,478           Sewer Maintenance         1,045,585         834,198         211,387           Administrative Support         804,335         762,542         41,793           Total Personal Services         3,809,085         3,276,651         532,434           Contractual Services         Sever Department Office         4,000         2,658         1,342           Water Pollution Control         1,061,623         1,038,645         22,978           Sewer Maintenance         286,047         254,155         31,892           Administrative Support         534,551         522,658         11,893           Materials and Supplies         1,5225         15,225         15,225           Total Contractual Services         1,901,446         1,833,341         68,105           Materials and Supplies         5,000         1,789         3,211           Materials and Supplies         5,000         1,789         3,211           Sewer Maintenance         557,084         546,969         10,15           Sewer Maintenance         557,084         546,969         10,15<	Total Revenues	11,182,491	11,083,577	(98,914)
Personal Services         Sewer Department Office         162,370         133,594         28,776           Water Pollution Control         1,796,795         1,546,317         250,478           Sewer Maintenance         1,045,585         834,198         211,387           Administrative Support         804,335         762,542         41,793           Total Personal Services         3,809,085         3,276,651         532,434           Contractual Services         Sever Department Office         4,000         2,658         1,342           Water Pollution Control         1,061,623         1,038,645         22,978           Sewer Maintenance         286,047         254,155         31,892           Administrative Support         534,551         522,658         11,893           Materials and Supplies         1,5225         15,225         15,225           Total Contractual Services         1,901,446         1,833,341         68,105           Materials and Supplies         5,000         1,789         3,211           Materials and Supplies         5,000         1,789         3,211           Sewer Maintenance         557,084         546,969         10,15           Sewer Maintenance         557,084         546,969         10,15<	Operating Expenses			
Sewer Department Office         162,370         133,594         28,776           Water Pollution Control         1,796,795         1,546,317         250,478           Sewer Maintenance         1,045,585         334,198         211,387           Administrative Support         804,335         762,542         41,793           Total Personal Services         3,809,085         3,276,651         532,434           Contractual Services         4,000         2,658         1,342           Water Pollution Control         1,061,623         1,038,645         22,978           Sewer Maintenance         286,047         254,155         31,892           Administrative Support         534,551         522,658         11,893           Marina Rehab         1,5225         15,225         -           Total Contractual Services         1,991,446         1,833,341         68,105           Materials and Supplies         8         8,005         3,005         3,005           Materials and Supplies         5,000         1,789         3,211         49,753         33,758           Sewer Department Office         5,000         1,789         3,211         49,753         33,758           Sewer Maintenance         57,084         546,96				
Water Pollution Control         1,796,795         1,546,317         250,478           Sewer Maintenance         1,045,585         834,198         211,387           Administrative Support         804,335         762,542         41,793           Total Personal Services         3,809,085         3,276,651         532,434           Contractual Services         Sewer Department Office         4,000         2,658         1,342           Water Pollution Control         1,061,623         1,038,645         22,978           Sewer Maintenance         286,047         254,155         31,892           Administrative Support         534,551         522,658         11,893           Marina Rehab         15,225         15,225         -           Total Contractual Services         1,901,446         1,833,341         68,105           Materials and Supplies         Sewer Department Office         5,000         1,789         3,211           Water Pollution Control         533,511         499,753         33,758           Sewer Maintenance         557,084         546,969         10,115           Storm Sewer         41,813         36,879         4,934           Administrative Support         66,466         60,624         5,842		162,370	133,594	28,776
Sewer Maintenance         1,045,585         834,198         211,387           Administrative Support         804,335         762,542         41,793           Total Personal Services         3,809,085         3,276,651         532,434           Contractual Services         \$\$\$\$ewer Department Office         4,000         2,658         1,342           Water Pollution Control         1,061,623         1,038,645         22,978           Sewer Maintenance         286,047         254,155         31,892           Administrative Support         534,551         522,658         11,893           Marina Rehab         15,225         15,225         5           Total Contractual Services         1,901,446         1,833,341         68,105           Materials and Supplies         \$\$\$\$sewer Department Office         5,000         1,789         3,211           Water Pollution Control         533,511         499,753         33,758           Sewer Maintenance         557,084         546,969         10,115           Storm Sewer         41,813         36,879         4,934           Total Materials and Supplies         750         250         500           Water Pollution Control         15,000         13,781         1,219	1			
Administrative Support         804,335         762,542         41,793           Total Personal Services         3,809,085         3,276,651         532,434           Contractual Services         \$\$\$2,978\$         \$\$\$\$\$1,342\$           Sewer Department Office         4,000         2,658         1,342           Water Pollution Control         1,061,623         1,038,645         22,978           Sewer Maintenance         286,047         254,155         31,892           Administrative Support         534,551         522,658         11,893           Marina Rehab         15,225         15,225         -           Total Contractual Services         1,901,446         1,833,341         68,105           Materials and Supplies         \$				
Total Personal Services         3,809,085         3,276,651         532,434           Contractual Services         Sewer Department Office         4,000         2,658         1,342           Water Pollution Control         1,061,623         1,038,645         22,978           Sewer Maintenance         286,047         254,155         31,893           Administrative Support         534,551         522,658         11,893           Marina Rehab         15,225         15,225         -           Total Contractual Services         1,901,446         1,833,341         68,105           Materials and Supplies         Sewer Department Office         5,000         1,789         3,211           Water Pollution Control         533,511         499,753         33,758           Sewer Maintenance         557,084         546,969         10,115           Storm Sewer         41,813         36,879         4,934           Administrative Support         66,466         60,624         5,842           Total Materials and Supplies         1,203,874         1,146,014         57,860           Other         Sewer Department Office         750         250         500           Water Pollution Control         15,000         13,781         1,2				
Sewer Department Office         4,000         2,658         1,342           Water Pollution Control         1,061,623         1,038,645         22,978           Sewer Maintenance         286,047         254,155         31,892           Administrative Support         534,551         522,658         11,893           Marina Rehab         15,225         15,225         -           Total Contractual Services         1,901,446         1,833,341         68,105           Materials and Supplies         Sewer Department Office         5,000         1,789         3,211           Water Pollution Control         533,511         499,753         33,758           Sewer Maintenance         557,084         546,969         10,115           Storm Sewer         41,813         36,879         4,934           Administrative Support         66,466         60,624         5,842           Total Materials and Supplies         1,203,874         1,146,014         57,860           Other         Sewer Department Office         750         250         500           Water Pollution Control         15,000         13,781         1,219           Sewer Maintenance         4,653         4,268         385           Storm Sewer				
Sewer Department Office         4,000         2,658         1,342           Water Pollution Control         1,061,623         1,038,645         22,978           Sewer Maintenance         286,047         254,155         31,892           Administrative Support         534,551         522,658         11,893           Marina Rehab         15,225         15,225         -           Total Contractual Services         1,901,446         1,833,341         68,105           Materials and Supplies         Sewer Department Office         5,000         1,789         3,211           Water Pollution Control         533,511         499,753         33,758           Sewer Maintenance         557,084         546,969         10,115           Storm Sewer         41,813         36,879         4,934           Administrative Support         66,466         60,624         5,842           Total Materials and Supplies         1,203,874         1,146,014         57,860           Other         Sewer Department Office         750         250         500           Water Pollution Control         15,000         13,781         1,219           Sewer Maintenance         4,653         4,268         385           Storm Sewer				
Water Pollution Control         1,061,623         1,038,645         22,978           Sewer Maintenance         286,047         254,155         31,892           Administrative Support         534,551         522,658         11,893           Marina Rehab         15,225         15,225         -           Total Contractual Services         1,901,446         1,833,341         68,105           Materials and Supplies           Sewer Department Office         5,000         1,789         3,211           Water Pollution Control         533,511         499,753         33,758           Sewer Maintenance         557,084         546,969         10,115           Storm Sewer         41,813         36,879         4,934           Administrative Support         66,466         60,624         5,842           Total Materials and Supplies         1,203,874         1,146,014         57,860           Other         750         250         500           Water Pollution Control         15,000         13,781         1,219           Sewer Maintenance         4,653         4,268         385           Storm Sewer         2,500         2,500         -           Administrative Support         2,5				
Sewer Maintenance         286,047         254,155         31,892           Administrative Support         534,551         522,658         11,893           Marina Rehab         15,225         15,225         -           Total Contractual Services         1,901,446         1,833,341         68,105           Materials and Supplies         5         5,000         1,789         3,211           Sewer Department Office         5,000         1,789         3,211           Water Pollution Control         533,511         499,753         33,758           Sewer Maintenance         557,084         546,969         10,115           Storm Sewer         41,813         36,879         4,934           Administrative Support         66,466         60,624         5,842           Total Materials and Supplies         1,203,874         1,146,014         57,860           Other         Sewer Department Office         750         250         500           Water Pollution Control         15,000         13,781         1,219           Sewer Maintenance         4,653         4,268         385           Storm Sewer         2,691         1,726         965           Total Other         25,594         22,525 <td><u> </u></td> <td></td> <td>,</td> <td></td>	<u> </u>		,	
Administrative Support         534,551         522,658         11,893           Marina Rehab         15,225         15,225         -           Total Contractual Services         1,901,446         1,833,341         68,105           Materials and Supplies         Sewer Department Office         5,000         1,789         3,211           Water Pollution Control         533,511         499,753         33,758           Sewer Maintenance         557,084         546,969         10,115           Storm Sewer         41,813         36,879         4,934           Administrative Support         66,466         60,624         5,842           Total Materials and Supplies         1,203,874         1,146,014         57,860           Other         Sewer Department Office         750         250         500           Water Pollution Control         15,000         13,781         1,219           Sewer Maintenance         4,653         4,268         385           Storm Sewer         2,500         2,500         -           Administrative Support         2,691         1,726         965           Total Other         25,594         22,525         3,069           Capital Outlay         Water Pollution Contro		, ,		
Marina Rehab         15,225         15,225         -           Total Contractual Services         1,901,446         1,833,341         68,105           Materials and Supplies         Sewer Department Office         5,000         1,789         3,211           Water Pollution Control         533,511         499,753         33,758           Sewer Maintenance         557,084         546,969         10,115           Storm Sewer         41,813         36,879         4,934           Administrative Support         66,466         60,624         5,842           Total Materials and Supplies         1,203,874         1,146,014         57,860           Other         750         250         500           Water Pollution Control         15,000         13,781         1,219           Sewer Maintenance         4,653         4,268         385           Storm Sewer         2,500         2,500         -           Administrative Support         2,691         1,726         965           Total Other         25,594         22,525         3,069           Capital Outlay         4         4,044,411         4,066,261         (21,850)           Sewer Maintenance         2,606,188         2,635,117				31,892
Materials and Supplies         5,000         1,783,341         68,105           Sewer Department Office         5,000         1,789         3,211           Water Pollution Control         533,511         499,753         33,758           Sewer Maintenance         557,084         546,969         10,115           Storm Sewer         41,813         36,879         4,934           Administrative Support         66,466         60,624         5,842           Total Materials and Supplies         1,203,874         1,146,014         57,860           Other         Sewer Department Office         750         250         500           Water Pollution Control         15,000         13,781         1,219           Sewer Maintenance         4,653         4,268         385           Storm Sewer         2,500         2,500         -           Administrative Support         2,691         1,726         965           Total Other         25,594         22,525         3,069           Capital Outlay         Water Pollution Control         1,152,567         1,150,737         1,830           Sewer Maintenance         2,606,188         2,635,117         (28,929)           Storm Sewer         285,656	**			11,893
Materials and Supplies         5,000         1,789         3,211           Water Pollution Control         533,511         499,753         33,758           Sewer Maintenance         557,084         546,969         10,115           Storm Sewer         41,813         36,879         4,934           Administrative Support         66,466         60,624         5,842           Total Materials and Supplies         1,203,874         1,146,014         57,860           Other         Sewer Department Office         750         250         500           Water Pollution Control         15,000         13,781         1,219           Sewer Maintenance         4,653         4,268         385           Storm Sewer         2,500         2,500         -           Administrative Support         2,691         1,726         965           Total Other         25,594         22,525         3,069           Capital Outlay         Water Pollution Control         1,152,567         1,150,737         1,830           Sewer Maintenance         2,606,188         2,635,117         (28,929)           Storm Sewer         285,656         280,407         5,249           Total Capital Outlay         4,044,411				
Sewer Department Office         5,000         1,789         3,211           Water Pollution Control         533,511         499,753         33,758           Sewer Maintenance         557,084         546,969         10,115           Storm Sewer         41,813         36,879         4,934           Administrative Support         66,466         60,624         5,842           Total Materials and Supplies         1,203,874         1,146,014         57,860           Other         Sewer Department Office         750         250         500           Water Pollution Control         15,000         13,781         1,219           Sewer Maintenance         4,653         4,268         385           Storm Sewer         2,500         2,500         -           Administrative Support         2,691         1,726         965           Total Other         25,594         22,525         3,069           Capital Outlay         Water Pollution Control         1,152,567         1,150,737         1,830           Sewer Maintenance         2,606,188         2,635,117         (28,929)           Storm Sewer         285,656         280,407         5,249           Total Capital Outlay         4,044,411	Total Contractual Services	1,901,446	1,833,341	68,105
Sewer Department Office         5,000         1,789         3,211           Water Pollution Control         533,511         499,753         33,758           Sewer Maintenance         557,084         546,969         10,115           Storm Sewer         41,813         36,879         4,934           Administrative Support         66,466         60,624         5,842           Total Materials and Supplies         1,203,874         1,146,014         57,860           Other         Sewer Department Office         750         250         500           Water Pollution Control         15,000         13,781         1,219           Sewer Maintenance         4,653         4,268         385           Storm Sewer         2,500         2,500         -           Administrative Support         2,691         1,726         965           Total Other         25,594         22,525         3,069           Capital Outlay         Water Pollution Control         1,152,567         1,150,737         1,830           Sewer Maintenance         2,606,188         2,635,117         (28,929)           Storm Sewer         285,656         280,407         5,249           Total Capital Outlay         4,044,411	Materials and Supplies			
Water Pollution Control         533,511         499,753         33,758           Sewer Maintenance         557,084         546,969         10,115           Storm Sewer         41,813         36,879         4,934           Administrative Support         66,466         60,624         5,842           Total Materials and Supplies         1,203,874         1,146,014         57,860           Other         Sewer Department Office         750         250         500           Water Pollution Control         15,000         13,781         1,219           Sewer Maintenance         4,653         4,268         385           Storm Sewer         2,500         2,500         -           Administrative Support         2,691         1,726         965           Total Other         25,594         22,525         3,069           Capital Outlay         Water Pollution Control         1,152,567         1,150,737         1,830           Sewer Maintenance         2,606,188         2,635,117         (28,929)           Storm Sewer         285,656         280,407         5,249           Total Capital Outlay         4,044,411         4,066,261         (21,850)           Total Expenditures         10,984,410		5,000	1,789	3,211
Sewer Maintenance         557,084         546,969         10,115           Storm Sewer         41,813         36,879         4,934           Administrative Support         66,466         60,624         5,842           Total Materials and Supplies         1,203,874         1,146,014         57,860           Other         Sewer Department Office         750         250         500           Water Pollution Control         15,000         13,781         1,219           Sewer Maintenance         4,653         4,268         385           Storm Sewer         2,500         2,500         -           Administrative Support         2,691         1,726         965           Total Other         25,594         22,525         3,069           Capital Outlay         Water Pollution Control         1,152,567         1,150,737         1,830           Sewer Maintenance         2,606,188         2,635,117         (28,929)           Storm Sewer         285,656         280,407         5,249           Total Capital Outlay         4,044,411         4,066,261         (21,850)           Total Expenditures         10,984,410         10,344,792         639,618           Excess of Revenues Over (U	1			
Storm Sewer         41,813         36,879         4,934           Administrative Support         66,466         60,624         5,842           Total Materials and Supplies         1,203,874         1,146,014         57,860           Other         Sewer Department Office         750         250         500           Water Pollution Control         15,000         13,781         1,219           Sewer Maintenance         4,653         4,268         385           Storm Sewer         2,500         2,500         -           Administrative Support         2,691         1,726         965           Total Other         25,594         22,525         3,069           Capital Outlay         3         2,606,188         2,635,117         2,8929           Storm Sewer         2,606,188         2,635,117         (28,929)           Storm Sewer         285,656         280,407         5,249           Total Capital Outlay         4,044,411         4,066,261         (21,850)           Total Expenditures         10,984,410         10,344,792         639,618           Excess of Revenues Over (Under) Expenditures         198,081         738,785         (738,532)	Sewer Maintenance			
Administrative Support         66,466         60,624         5,842           Total Materials and Supplies         1,203,874         1,146,014         57,860           Other         Sewer Department Office         750         250         500           Water Pollution Control         15,000         13,781         1,219           Sewer Maintenance         4,653         4,268         385           Storm Sewer         2,500         2,500         -           Administrative Support         2,691         1,726         965           Total Other         25,594         22,525         3,069           Capital Outlay         Water Pollution Control         1,152,567         1,150,737         1,830           Sewer Maintenance         2,606,188         2,635,117         (28,929)           Storm Sewer         285,656         280,407         5,249           Total Capital Outlay         4,044,411         4,066,261         (21,850)           Total Expenditures         10,984,410         10,344,792         639,618           Excess of Revenues Over (Under) Expenditures         198,081         738,785         (738,532)	Storm Sewer			
Total Materials and Supplies         1,203,874         1,146,014         57,860           Other         500         500         500           Water Pollution Control         15,000         13,781         1,219           Sewer Maintenance         4,653         4,268         385           Storm Sewer         2,500         2,500         -           Administrative Support         2,691         1,726         965           Total Other         25,594         22,525         3,069           Capital Outlay         Water Pollution Control         1,152,567         1,150,737         1,830           Sewer Maintenance         2,606,188         2,635,117         (28,929)           Storm Sewer         285,656         280,407         5,249           Total Capital Outlay         4,044,411         4,066,261         (21,850)           Total Expenditures         10,984,410         10,344,792         639,618           Excess of Revenues Over (Under) Expenditures         198,081         738,785         (738,532)	Administrative Support			
Sewer Department Office         750         250         500           Water Pollution Control         15,000         13,781         1,219           Sewer Maintenance         4,653         4,268         385           Storm Sewer         2,500         2,500         -           Administrative Support         2,691         1,726         965           Total Other         25,594         22,525         3,069           Capital Outlay         Water Pollution Control         1,152,567         1,150,737         1,830           Sewer Maintenance         2,606,188         2,635,117         (28,929)           Storm Sewer         285,656         280,407         5,249           Total Capital Outlay         4,044,411         4,066,261         (21,850)           Total Expenditures         10,984,410         10,344,792         639,618           Excess of Revenues Over (Under) Expenditures         198,081         738,785         (738,532)	**			
Sewer Department Office         750         250         500           Water Pollution Control         15,000         13,781         1,219           Sewer Maintenance         4,653         4,268         385           Storm Sewer         2,500         2,500         -           Administrative Support         2,691         1,726         965           Total Other         25,594         22,525         3,069           Capital Outlay         Water Pollution Control         1,152,567         1,150,737         1,830           Sewer Maintenance         2,606,188         2,635,117         (28,929)           Storm Sewer         285,656         280,407         5,249           Total Capital Outlay         4,044,411         4,066,261         (21,850)           Total Expenditures         10,984,410         10,344,792         639,618           Excess of Revenues Over (Under) Expenditures         198,081         738,785         (738,532)	Other			
Water Pollution Control         15,000         13,781         1,219           Sewer Maintenance         4,653         4,268         385           Storm Sewer         2,500         2,500         -           Administrative Support         2,691         1,726         965           Total Other         25,594         22,525         3,069           Capital Outlay         Water Pollution Control         1,152,567         1,150,737         1,830           Sewer Maintenance         2,606,188         2,635,117         (28,929)           Storm Sewer         285,656         280,407         5,249           Total Capital Outlay         4,044,411         4,066,261         (21,850)           Total Expenditures         10,984,410         10,344,792         639,618           Excess of Revenues Over (Under) Expenditures         198,081         738,785         (738,532)		750	250	500
Sewer Maintenance         4,653         4,268         385           Storm Sewer         2,500         2,500         -           Administrative Support         2,691         1,726         965           Total Other         25,594         22,525         3,069           Capital Outlay         Water Pollution Control         1,152,567         1,150,737         1,830           Sewer Maintenance         2,606,188         2,635,117         (28,929)           Storm Sewer         285,656         280,407         5,249           Total Capital Outlay         4,044,411         4,066,261         (21,850)           Total Expenditures         10,984,410         10,344,792         639,618           Excess of Revenues Over (Under) Expenditures         198,081         738,785         (738,532)	1			
Storm Sewer         2,500         2,500         -           Administrative Support         2,691         1,726         965           Total Other         25,594         22,525         3,069           Capital Outlay         Water Pollution Control         1,152,567         1,150,737         1,830           Sewer Maintenance         2,606,188         2,635,117         (28,929)           Storm Sewer         285,656         280,407         5,249           Total Capital Outlay         4,044,411         4,066,261         (21,850)           Total Expenditures         10,984,410         10,344,792         639,618           Excess of Revenues Over (Under) Expenditures         198,081         738,785         (738,532)				
Administrative Support         2,691         1,726         965           Total Other         25,594         22,525         3,069           Capital Outlay         Water Pollution Control         1,152,567         1,150,737         1,830           Sewer Maintenance         2,606,188         2,635,117         (28,929)           Storm Sewer         285,656         280,407         5,249           Total Capital Outlay         4,044,411         4,066,261         (21,850)           Total Expenditures         10,984,410         10,344,792         639,618           Excess of Revenues Over (Under) Expenditures         198,081         738,785         (738,532)				363
Total Other         25,594         22,525         3,069           Capital Outlay         Water Pollution Control         1,152,567         1,150,737         1,830           Sewer Maintenance         2,606,188         2,635,117         (28,929)           Storm Sewer         285,656         280,407         5,249           Total Capital Outlay         4,044,411         4,066,261         (21,850)           Total Expenditures         10,984,410         10,344,792         639,618           Excess of Revenues Over (Under) Expenditures         198,081         738,785         (738,532)				065
Capital Outlay         Water Pollution Control       1,152,567       1,150,737       1,830         Sewer Maintenance       2,606,188       2,635,117       (28,929)         Storm Sewer       285,656       280,407       5,249         Total Capital Outlay       4,044,411       4,066,261       (21,850)         Total Expenditures       10,984,410       10,344,792       639,618         Excess of Revenues Over (Under) Expenditures       198,081       738,785       (738,532)	= =			
Water Pollution Control         1,152,567         1,150,737         1,830           Sewer Maintenance         2,606,188         2,635,117         (28,929)           Storm Sewer         285,656         280,407         5,249           Total Capital Outlay         4,044,411         4,066,261         (21,850)           Total Expenditures         10,984,410         10,344,792         639,618           Excess of Revenues Over (Under) Expenditures         198,081         738,785         (738,532)	Total Other	23,394		3,009
Sewer Maintenance         2,606,188         2,635,117         (28,929)           Storm Sewer         285,656         280,407         5,249           Total Capital Outlay         4,044,411         4,066,261         (21,850)           Total Expenditures         10,984,410         10,344,792         639,618           Excess of Revenues Over (Under) Expenditures         198,081         738,785         (738,532)	Capital Outlay			
Storm Sewer         285,656         280,407         5,249           Total Capital Outlay         4,044,411         4,066,261         (21,850)           Total Expenditures         10,984,410         10,344,792         639,618           Excess of Revenues Over (Under) Expenditures         198,081         738,785         (738,532)	Water Pollution Control	1,152,567	1,150,737	1,830
Total Capital Outlay         4,044,411         4,066,261         (21,850)           Total Expenditures         10,984,410         10,344,792         639,618           Excess of Revenues Over (Under) Expenditures         198,081         738,785         (738,532)	Sewer Maintenance	2,606,188	2,635,117	(28,929)
Total Expenditures         10,984,410         10,344,792         639,618           Excess of Revenues Over (Under) Expenditures         198,081         738,785         (738,532)	Storm Sewer	285,656	280,407	5,249
Excess of Revenues Over (Under) Expenditures         198,081         738,785         (738,532)	Total Capital Outlay	4,044,411	4,066,261	(21,850)
	Total Expenditures	10,984,410	10,344,792	639,618
	Excess of Revenues Over (Under) Expenditures	198,081	738,785	(738,532)
				(continued)

	Final Budget	Actual	Variance with Final Budget	
Non-Operating Revenues (Expenses):				
Interest	\$ 4,930	\$ 4,886	\$ (44)	
Proceeds from OWDA Loans	1,450,423	1,450,423	-	
Principal Retirement	(2,424,718)	(2,424,718)	-	
Interest and Fiscal Charges	(897,263)	(897,263)		
Total Other Financing Sources (Uses)	(1,866,628)	(1,866,672)	(44)	
Net Change in Fund Balance	(1,668,547)	(1,127,887)	540,660	
Fund Balance (Deficit) Beginning of Year	4,227,873	4,227,873	-	
Prior Year Encumbrances Appropriated	3,217,937	3,217,937		
Fund Balance (Deficit) End of Year	\$ 5,777,263	\$ 6,317,923	\$ 540,660	

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Street Maintenance Special Revenue Fund For the Year Ended December 31, 2021

	Final Budget	Actual	Variance with Final Budget
Revenues Other Local Taxes Intergovernmental Investment Income Other	\$ 415,751 1,303,569 293 10,049	\$ 473,246 1,483,843 334 11,438	\$ 57,495 180,274 41 1,389
Total Revenues	1,729,662	1,968,861	239,199
Expenditures Current: Transportation: Street Resurfacing Program:			
Other	304,205	302,068	2,137
Public Works: Personal Services Other Total Traffic and Electrical Maintenance	767,910 539,628 1,307,538	667,778 503,637 1,171,415	100,132 35,991 136,123
Traffic and Electrical Maintenance: Personal Services Other Total Traffic and Electrical Maintenance	126,246 198,100 324,346	113,834 194,614 308,448	12,412 3,486 15,898
Street Cleaning, Snow and Ice Removal: Other	110,500	110,500	
Total Expenditures	2,046,589	1,892,431	154,158
Net Change in Fund Balance	(316,927)	76,430	393,357
Fund Balance (Deficit) Beginning of Year Prior Year Encumbrances Appropriated	504,619 20,407	504,619 20,407	<u>-</u>
Fund Balance (Deficit) End of Year	\$ 208,099	\$ 601,456	\$ 393,357

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual State Highway Special Revenue Fund For the Year Ended December 31, 2021

	Final Budget		Actual		Variance with Final Budget	
Revenues	\$	77,227	ф. 105.255		\$	20 120
Intergovernmental Investment Income	Þ	43	\$	105,365 58	Ф	28,138 15
Other		30		41		11
Total Revenues		77,300	105,464		64 28	
Expenditures Current:						
Transportation						
State Highway Maintenance and Repair:						
Personal Services		50,000		42,450		7,550
Other		42,000		18,022		23,978
Total Expenditures		92,000		60,472		31,528
Net Change in Fund Balance		(14,700)		44,992		59,692
Fund Balance (Deficit) Beginning of Year		135,349		135,349		
Fund Balance (Deficit) End of Year	\$ 120,649			180,341	\$	59,692

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Public Transit Special Revenue Fund For the Year Ended December 31, 2021

	Final Budget	Actual	Variance with Final Budget
Revenues Intergovernmental Charges for Services Other	\$ 4,196,258 419,533 23,219	\$ 2,971,589 297,093 16,443	\$ (1,224,669) (122,440) (6,776)
Total Revenues	4,639,010	3,285,125	(1,353,885)
Expenditures Current: Transportation: Public Transit System: Other	275,179	247,585	27,594
Rural Transit System; Personal Services Other Total Rural Transit System	138,300 2,764,091 2,902,391	97,662 2,763,854 2,861,516	40,638 237 40,875
Total Expenditures	3,177,570	3,109,101	68,469
Excess of Revenues Over (Under) Expenditures	1,461,440	176,024	(1,285,416)
Other Financing Sources (Uses) Transfers In	200,000	200,000	
Net Change in Fund Balance	1,661,440	376,024	(1,285,416)
Fund Balance (Deficit) Beginning of Year			
Fund Balance (Deficit) End of Year	\$ 1,661,440	\$ 376,024	\$ (1,285,416)

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Fire Pension Special Revenue Fund For the Year Ended December 31, 2021

	Final Budget	Actual	Variance with Final Budget	
Revenues				
Property Taxes	\$ 149,940	\$ 129,274	\$ (20,666)	
Intergovernmental	16,295	14,049	(2,246)	
Total Revenues	166,235	143,323	(22,912)	
Expenditures				
Current:				
Security of Persons and Property - Fire:				
Fire Pension:				
Personal Services	842,425	838,318	4,107	
Other	7,672	2,368	5,304	
Total Security of Persons and Property - Fire	850,097	840,686	9,411	
Debt Service:				
Principal Retirement	37,289	37,289	_	
Interest and Fiscal Charges	6,985	6,985	_	
Total Debt Service	44,274	44,274		
Total Expenditures	894,371	884,960	9,411	
Excess of Revenues Over (Under) Expenditures	(728,136)	(741,637)	(13,501)	
Other Financing Sources (Uses)				
Transfers In	748,400	748,400		
Net Change in Fund Balance	20,264	6,763	(13,501)	
Fund Balance (Deficit) Beginning of Year				
Fund Balance (Deficit) End of Year	\$ 20,264	\$ 6,763	\$ (13,501)	

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Police Pension Special Revenue Fund For the Year Ended December 31, 2021

		Final Budget	Actual		Variance with Final Budget	
Revenues						
Property Taxes	\$	190,642	\$	129,274	\$	(61,368)
Intergovernmental		20,718		14,049		(6,669)
Total Revenues		211,360		143,323		(68,037)
Expenditures						
Current:						
Security of Persons and Property - Police:						
Police Pension:						
Personal Services		670,375		621,340		49,035
Other	-	2,500		2,368		132
Total Security of Persons and Property - Police	-	672,875		623,708		49,167
Debt Service:						
Principal Retirement		27,712		27,712		_
Interest and Fiscal Charges		5,191		5,191		_
Total Debt Service		32,903		32,903		
Total Expenditures		705,778		656,611		49,167
Excess of Revenues Over (Under) Expenditures		(494,418)		(513,288)		(18,870)
Other Financing Sources (Uses)						
Transfers In		559,000		559,000		
Net Change in Fund Balance		64,582		45,712		(18,870)
Fund Balance (Deficit) Beginning of Year						
Fund Balance (Deficit) End of Year	\$	64,582	\$	45,712	\$	(18,870)

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual State Grants Special Revenue Fund For the Year Ended December 31, 2021

	Final Budget	Final Budget Actual	
Revenues Intergovernmental Investment Income Other	\$ 47,7 2,8 304,3	350	719 (2,131)
Total Revenues	355,0	000 89,	(265,435)
Expenditures Current: Community and Economic Development: Landbank: Other  Police: Other	21,3		502 13,778 - 15,371
Revolving Loan - Home: Other	47,9	901 47,8	392 9
Revolving Loan - Economic Development: Other	154,3	348 154,3	348
Total Expenditures	239,0	209,8	342 29,158
Net Change in Fund Balance	116,0	000 (120,2	277) (236,277)
Fund Balance (Deficit) Beginning of Year	232,1	189 232,	189 -
Fund Balance (Deficit) End of Year	\$ 348,1	189 \$ 111,9	912 \$ (236,277)

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Federal Grants Special Revenue Fund For the Year Ended December 31, 2021

	Final Budget	Actual	Variance with Final Budget	
Revenues Intergovernmental	\$ 1,199,859	\$ 654,054	\$ (545,805)	
Other	141	77	(64)	
Total Revenues	1,200,000	654,131	(545,869)	
Expenditures				
Current: Security of Persons and Property - Police: Police Bulletproof Vest:				
Other	8,000	1,520	6,480	
Police JAG:				
Other Total Security of Persons and Property - Police	6,384	6,384 7,904	6,480	
Total Security of Fersons and Froperty - Fonce	14,364	7,904	0,460	
Security of Persons and Property - Other: EMS:				
Other	2,407		2,407	
Community and Economic Development: EPA Asmt Petroleum:				
Other	1,411	45	1,366	
HUD CDBG B09Mc390034:				
Personal Services	215,100	138,322	76,778	
Other	629,137	598,243	30,894	
Total HUD CDBG B09Mc390034	844,237 845,648	736,565	107,672	
Total Community and Economic Development	843,048	/30,010	109,038	
Total Expenditures	862,439	744,514	117,925	
Net Change in Fund Balance	211,900	(90,383)	(302,283)	
Fund Balance (Deficit) Beginning of Year	46,777	46,777	-	
Prior Year Encumbrances Appropriated	163,578	163,578		
Fund Balance (Deficit) End of Year	\$ 422,255	\$ 119,972	\$ (302,283)	

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Indigent Drivers Alcohol Special Revenue Fund For the Year Ended December 31, 2021

	Final Budget	Actual	Variance with Final Budget	
Revenues	¢ 20.000	)	¢ 2.251	
Fines and Forfeitures	\$ 30,000	\$ 32,251	\$ 2,251	
Expenditures Current: General Government - Other: Indigent Driver Alcohol Treatment: Other	50,000	7,115	42,885	
Net Change in Fund Balance	(20,000	25,136	45,136	
Fund Balance (Deficit) Beginning of Year	142,999	142,999	<u> </u>	
Fund Balance (Deficit) End of Year	\$ 122,999	\$ 168,135	\$ 45,136	

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Enforcement and Education Special Revenue Fund For the Year Ended December 31, 2021

	Final Budget		Actual		Variance with Final Budget	
Revenues Fines and Forfeitures	\$ 5,050		\$	3,100	\$	(1,950)
	Ψ	3,030	Ψ	3,100	Ψ	(1,730)
Expenditures						
Current:						
General Government - Other:						
Enforcement and Education:						
Other		21,500		19,500		2,000
Net Change in Fund Balance		(16,450)		(16,400)		50
Fund Balance (Deficit) Beginning of Year		22,476		22,476		
Fund Balance (Deficit) End of Year	\$	6,026	\$	6,076	\$	50

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Court Computerization Special Revenue Fund For the Year Ended December 31, 2021

	I	Final Budget		Actual	Variance with Final Budget	
Revenues Fines and Forfeitures	\$	26,000	¢ 22.252		\$	(2,748)
Thes and Portenties	<u> </u>	20,000	\$	23,252	Ψ	(2,740)
Expenditures Current: General Government - Other: Court Computerization:		10.250		5.150		5 199
Personal Services Other		10,350 41,289		5,173 34,264		5,177 7,025
Total Expenditures		51,639		39,437		12,202
Net Change in Fund Balance		(25,639)		(16,185)		9,454
Fund Balance (Deficit) Beginning of Year Prior Year Encumbrances Appropriated		203,555 5,405		203,555 5,405		<u>-</u>
Fund Balance (Deficit) End of Year	\$	183,321	\$	192,775	\$	9,454

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Indigent Telephone Special Revenue Fund For the Year Ended December 31, 2021

	Final Budget		Actual		Variance with Final Budget	
Revenues Fines and Forfeitures	\$ 8,000		\$	14,102	\$	6,102
	Ψ	0,000	Ψ	17,102	Ψ	0,102
Expenditures						
Current:						
General Government - Other:						
Telephone System:						
1 2		12 000		250		11 (50
Other		12,000		350		11,650
Net Change in Fund Balance		(4,000)		13,752		17,752
Fund Balance (Deficit) Beginning of Year		22,029		22,029		
Fund Balance (Deficit) End of Year	\$	18,029	\$	35,781	\$	17,752

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Municipal Probation Special Revenue Fund For the Year Ended December 31, 2021

	Final Budget				Variance with Final Budget	
Revenues Fines and Forfeitures	\$	78,415	\$	49,887	\$	(28,528)
Other		85		54		(31)
Total Revenues		78,500		49,941		(28,559)
Expenditures						
Current:						
General Government - Other:  Municipal Probation:						
Personal Services		164,800		155,517		9,283
Other		9,000		<u> </u>		9,000
Total Expenditures		173,800		155,517		18,283
Net Change in Fund Balance		(95,300)		(105,576)		(10,276)
Fund Balance (Deficit) Beginning of Year		413,656		413,656		
Fund Balance (Deficit) End of Year	\$	318,356	\$	308,080	\$	(10,276)

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual General Trust Special Revenue Fund For the Year Ended December 31, 2021

	Final Budget Actual						Variance with Final Budget
Revenues Fines and Forfeitures Intergovernmental Other	\$ 26,234 59,712 14,054	\$ 57,504 130,885 30,804	\$ 31,270 71,173 16,750				
Total Revenues	100,000	219,193	119,193				
Expenditures Current: Security of Persons and Property - Police: Police Patrol:							
Other	17,950	17,850	100				
Contraband Trust: Other	39,564	27,447	12,117				
Federal Forfeiture: Other	65,750	27,689	38,061				
General Trust: Other Total Security of Persons and Property - Police	10,000 133,264	7,775 80,761	2,225 52,503				
Leisure Time Activities: Park Trust: Other	15,861	14,036	1,825				
Friends of Greenhouse: Other Total Leisure Time Activities	1,900 17,761	14,036	1,900 3,725				
Total Expenditures	151,025	94,797	56,228				
Net Change in Fund Balance	(51,025)	124,396	175,421				
Fund Balance (Deficit) Beginning of Year	374,364	374,364					
Fund Balance (Deficit) End of Year	\$ 323,339	\$ 498,760	\$ 175,421				

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Park Donations Special Revenue Fund For the Year Ended December 31, 2021

	Final Budget				Actual Variance v		
Revenues							
Charges for Services	\$	-	\$	2,880	\$	2,880	
Investment Income		-		527		527	
Other				26,150		26,150	
Total Revenues				29,557	-	29,557	
Expenditures							
Current:							
Leisure Time Services:							
Red Wagon Trust:							
Other		1,000		442		558	
Washington Park and Greenhouse:							
Other		30,000		8,517		21,483	
Total Expenditures		31,000		8,959		22,041	
Net Change in Fund Balance		(31,000)		20,598		51,598	
Fund Balance (Deficit) Beginning of Year		255,092		255,092			
Fund Balance (Deficit) End of Year	\$	224,092	\$	275,690	\$	51,598	

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Cemetery Donations Special Revenue Fund For the Year Ended December 31, 2021

	Final Budget	Actual	Variance with Final Budget
Revenues			
Charges for Services	\$ 24,456	\$ 33,097	\$ 8,641
Investment Income	2,529	3,423	894
Other	13,015	17,613	4,598
Total Revenues	40,000	54,133	14,133
Expenditures			
Current:			
Public Health:			
Garden Mausoleum:			
Other	12,435	7,008	5,427
Mausoleum - Other:			
Other	6,815	4,878	1,937
Perpetual Care:			
Other	2,000	848	1,152
Special Care:			
Other	5,500	5,273	227
Memorial Plantings:			
Other	1,000	-	1,000
Ridgeview Columbarium:			
Other	5,500	2,874	2,626
Total Expenditures	33,250	20,881	12,369
Net Change in Fund Balance	6,750	33,252	26,502
Fund Balance (Deficit) Beginning of Year	674,652	674,652	
Fund Balance (Deficit) End of Year	\$ 681,402	\$ 707,904	\$ 26,502

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Battery Park Maintenance Special Revenue Fund For the Year Ended December 31, 2021

	Final Budget		Actual		Variance with Final Budget	
Revenues						
Investment Income	\$	-	\$	4	\$	4
Other				10,000		10,000
Total Revenues				10,004		10,004
Expenditures						
Current:						
Leisure Time Services:						
Battery Park Maintenance:						
Other		-		13,037		(13,037)
Net Change in Fund Balance		-		(3,033)		(3,033)
Fund Balance (Deficit) Beginning of Year		28,162		28,162		
Fund Balance (Deficit) End of Year	\$	28,162	\$	25,129	\$	(3,033)

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual General Bond Retirement Debt Service Fund For the Year Ended December 31, 2021

	Final Budget		
Revenues			
Property Taxes	\$ 549,013	\$ 400,734	\$ (148,279)
Municipal Income Taxes	1,086,964	793,393	(293,571)
Intergovernmental	59,663	43,549	(16,114)
Total Revenues	1,695,640	1,237,676	(457,964)
Expenditures			
Current:			
Community and Economic Development:			
Library Levy:			
Other	7,341	7,341	
Debt Service:			
Principal Retirement	1,097,701	1,097,301	400
Interest and Fiscal Charges	92,456	92,057	399
Total Debt Service	1,190,157	1,189,358	799
Total Expenditures	1,197,498	1,196,699	799
Net Change in Fund Balance	498,142	40,977	(457,165)
Fund Balance (Deficit) Beginning of Year	1,373	1,373	
Fund Balance (Deficit) End of Year	\$ 499,515	\$ 42,350	\$ (457,165)

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Urban Renewal Debt Retirement Debt Service Fund For the Year Ended December 31, 2021

	Final Budget	Actual	Variance with Final Budget
Revenues			
Payment in Lieu of Taxes	\$ 244,528	\$ 492,625	\$ 248,097
Intergovernmental	25,472	51,315	25,843
Total Revenues	270,000	543,940	273,940
Expenditures			
Current:			
General Government - Other:			
Other	15,000	8,762	6,238
Debt Service:			
Principal Retirement	380,000	380,000	-
Interest and Fiscal Charges	139,077	139,077	
Total Debt Service	519,077	519,077	
Total Expenditures	534,077	527,839	6,238
Net Change in Fund Balance	(264,077)	16,101	280,178
Fund Balance (Deficit) Beginning of Year	312,741	312,741	
Fund Balance (Deficit) End of Year	\$ 48,664	\$ 328,842	\$ 280,178

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Special Assessment Bond Retirement Debt Service Fund For the Year Ended December 31, 2021

		Final Budget				Variance with Final Budge	
Revenues Special Assessments	\$	318,000	\$	225,060	\$	(92,940)	
Expenditures Current: General Government - Other: Other		6,549		6,549		<u>-</u>	
Debt Service: Principal Retirement Interest and Fiscal Charges Total Debt Service	_	147,751 78,261 226,012		147,700 78,261 225,961		51	
Total Expenditures		232,561		232,510		51	
Excess of Revenues Over (Under) Expenditures		85,439		(7,450)		(92,889)	
Other Financing Sources (Uses) Proceeds from Sale of Assets				160,110		160,110	
Net Change in Fund Balance		85,439		152,660		67,221	
Fund Balance (Deficit) Beginning of Year		55,611		55,611			
Fund Balance (Deficit) End of Year	\$	141,050	\$	208,271	\$	67,221	

## City of Sandusky

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Real Estate Development Capital Projects Fund For the Year Ended December 31, 2021

	Final Budget		Actual		riance with nal Budget
Expenditures					
Current:					
General Government - Other:					
Other:					
Other	\$ 200,0	46 \$	56,522	\$	143,524
Other Financing Sources (Uses)					
Proceeds from Sale of Assets	150,0	00	48,155		(101,845)
Net Change in Fund Balance	(50,0	46)	(8,367)		41,679
Fund Balance (Deficit) Beginning of Year	239,0	80	239,080		-
Prior Year Encumbrances Appropriated	33,0	77	33,077		-
Fund Balance (Deficit) End of Year	\$ 222,1	11 \$	263,790	\$	41,679

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Capital Improvement Capital Projects Fund For the Year Ended December 31, 2021

	Final Budget		Actual		Variance with Final Budget	
Revenues Municipal Income Taxes	\$	623,363	\$	634,941	\$	11,578
Other Financing Sources (Uses) Transfers Out		(585,000)		(585,000)		
Net Change in Fund Balance		38,363		49,941		11,578
Fund Balance (Deficit) Beginning of Year		7,699		7,699		
Fund Balance (Deficit) End of Year	\$	46,062	\$	57,640	\$	11,578

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Redevelopment Tax Increment Capital Projects Fund For the Year Ended December 31, 2021

	Final Budget		 Actual	Variance with Final Budget	
Expenditures Current: Community and Economic Development: City Wide Economic Development: Other	_\$	45,632	\$ 45,632	\$	
Net Change in Fund Balance		(45,632)	(45,632)		-
Fund Balance (Deficit) Beginning of Year		45,632	 45,632		
Fund Balance (Deficit) End of Year	\$	-	\$ 	\$	_

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Various Improvement Capital Projects Fund For the Year Ended December 31, 2021

	Final Budget		
Revenues			
Special Assessments	\$ 10,106	\$ 12,003	\$ 1,897
Charges for Services	65,966	78,349	12,383
Fees, Licenses and Permits	278,599	330,900	52,301
Other	329	391	62
Total Revenues	355,000	421,643	66,643
Expenditures			
Current:			
Community and Economic Development:  Administrative:			
Administrative: Personal Services	7.500		7,500
Other	7,500	-	
Total Administrative Fee	336		336
Total Administrative Fee	7,836		7,836
Inspection:			
Personal Services	8,878	208	8,670
Other	210	196	14
Total Inspection Fee	9,088	404	8,684
Nuisance Removal:			
Personal Services	132,260	85,320	46,940
Other	27,230	27,140	90
Total Nuisance Removal	159,490	112,460	47,030
Rental Registration Fee:			
Personal Services	356,176	219,285	136,891
Other	28,859	28,805	54
Total Rental Registration Fee	385,035	248,090	136,945
Total Community and Economic Development	561,449	360,954	200,495
Capital Outlay	8,935	8,926	9
Total Expenditures	570,384	369,880	200,504
Net Change in Fund Balance	(215,384)	51,763	267,147
Fund Balance (Deficit) Beginning of Year	462,880	462,880	_
Prior Year Encumbrances Appropriated	549	549	
Fund Balance (Deficit) End of Year	\$ 248,045	\$ 515,192	\$ 267,147

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Central Public Tax Increment Capital Projects Fund For the Year Ended December 31, 2021

	Final Budget	 Actual	Variance with Final Budget	
Revenues Payments in Lieu of Taxes	\$ 50,000	\$ 62,819	\$	12,819
Expenditures	 	 		,
Current: General Government - Other:				
Central Public TIF: Other	 10,000	 7,588		2,412
Net Change in Fund Balance	40,000	55,231		15,231
Fund Balance (Deficit) Beginning of Year	 30,739	 30,739		
Fund Balance (Deficit) End of Year	\$ 70,739	\$ 85,970	\$	15,231

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Cleveland Road Tax Increment Capital Projects Fund For the Year Ended December 31, 2021

	 Final Budget	Actual			Variance with Final Budget		
Revenues							
Payments in Lieu of Taxes	\$ 550,000	\$	665,172	\$	115,172		
Expenditures Current: Community and Economic Development: Cleveland Road Improvements:							
Other	220,000		75,044		144,956		
Debt Service: Principal Retirement Interest and Fiscal Charges Total Debt Service	 200,355 95,929 296,284		200,355 95,929 296,284		- - -		
Total Expenditures	516,284		371,328		144,956		
Net Change in Fund Balance	33,716		293,844		260,128		
Fund Balance (Deficit) Beginning of Year	 						
Fund Balance (Deficit) End of Year	\$ 33,716	\$	293,844	\$	260,128		

## City of Sandusky

Erie County, Ohio
Schedule of Revenues, Expenses and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual Health Insurance Internal Service Fund For the Year Ended December 31, 2021

	Final Budget	Actual	Variance with Final Budget
<b>Operating Revenues</b>			
Charges for Services	\$ 3,170,928	\$ 2,588,711	\$ (582,217)
Other	829,072	676,845	(152,227)
Total Revenues	4,000,000	3,265,556	(734,444)
Operating Expenses			
Contract Services	551,108	551,108	-
Claims	3,748,892	3,487,895	260,997
Total Expenses	4,300,000	4,039,003	260,997
Net Change in Net Position	(300,000)	(773,447)	(473,447)
Net Position Beginning of Year	3,037,703	3,037,703	-
Prior Year Encumbrances Appropriated	177	177	
Net Position (Deficit) End of Year	\$ 2,737,880	\$ 2,264,433	\$ (473,447)

## **Statistical Section**

## City of Sandusky Statistical Section

This part of the City's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

Contents
Financial Trends
These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.
Revenue Capacity S-12
These schedules contain information to help the reader assess the City's most significant local revenue sources.
Debt Capacity
These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.
Demographic and Economic Information
These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.
Operating Information S-60
These schedules contain service data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.

Source: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.

## City of Sandusky Net Position Last Ten Years (Accrual Basis of Accounting)

	2021	(Restated) 2020	2019	2018
Governmental Activities				
Net Investment in Capital Assets	\$ 28,294,844	\$ 28,349,069	\$ 34,257,724	\$ 35,817,869
Restricted for				
Capital Projects	7,579,141	4,679,545	7,167,141	4,523,316
Debt Service	2,438,289	710,040	1,858,797	1,802,361
Other Purposes	7,751,091	7,301,841	6,707,908	6,728,711
Unrestricted (Deficit)	(24,635,762)	(31,275,920)	(24,111,529)	(33,743,585)
Total Governmental Activities Net Position	21,427,603	9,764,575	25,880,041	15,128,672
Business-Type Activities				
Net Investment in Capital Assets	52,929,667	51,340,239	52,874,410	48,004,171
Unrestricted	10,577,762	4,378,741	2,449,737	6,798,582
Total Business-Type Activities Net Position	63,507,429	55,718,980	55,324,147	54,802,753
Primary Government				
Net Investment in Capital Assets	81,224,511	79,689,308	87,132,134	83,822,040
Restricted	17,768,521	12,691,426	15,733,846	13,054,388
Unrestricted (Deficit)	(14,058,000)	(26,897,179)	(21,661,792)	(26,945,003)
Total Primary Government Net Position	\$ 84,935,032	\$ 65,483,555	\$ 81,204,188	\$ 69,931,425
Total I finally Government Net I ostilon	Ψ 01,733,032	Ψ 05, 105,555	Ψ 01,204,100	Ψ 07,731,723

Note: The City reported the impact of GASB Statement No. 68 beginning in 2014 and the impact of GASB Statement No. 75 beginning in 2017.

2017	2016	2015	2014	2013	2012
\$ 35,024,423	\$ 33,978,149	\$ 35,774,016	\$ 32,986,487	\$ 34,031,522	\$ 35,252,903
3,605,069	5,199,629	3,812,217	3,332,213	4,280,873	3,806,228
1,654,047	370,057	1,076,680	1,745,871	2,162,193	1,949,698
6,611,001	6,537,687	5,471,527	5,700,728	5,920,558	5,556,594
(32,017,301)	(14,437,669)	(16,426,206)	(17,681,479)	(139,214)	(712,642)
14,877,239	31,647,853	29,708,234	26,083,820	46,255,932	45,852,781
44,639,387	43,448,277	42,898,225	41,477,719	40,066,785	39,713,895
6,918,642	7,250,609	5,792,850	7,673,382	13,462,237	14,630,323
51,558,029	50,698,886	48,691,075	49,151,101	53,529,022	54,344,218
79,663,810	77,426,426	78,672,241	74,464,206	74,098,307	74,966,798
11,870,117	12,107,373	10,360,424	10,778,812	12,363,624	11,312,520
(25,098,659)	(7,187,060)	(10,633,356)	(10,008,097)	13,323,023	13,917,681
\$ 66,435,268	\$ 82,346,739	\$ 78,399,309	\$ 75,234,921	\$ 99,784,954	\$ 100,196,999

## City of Sandusky Changes in Net Position Last Ten Years (Accrual Basis of Accounting)

	202	1	 2020	 2019	 2018
Expenses					
Governmental Activities					
Security of Persons and Property					
Police	\$ 5,14	48,685	\$ 5,848,943	\$ 704,717	\$ 6,763,079
Fire	6,4	23,325	7,082,645	(55,072)	7,409,925
Other	2	86,566	266,379	249,647	254,937
Public Health	2:	25,743	376,346	472,398	415,721
Leisure Time Activities	2,4	13,136	1,873,122	1,185,201	1,516,778
Community Environment	3,4	25,881	6,799,287	6,022,217	5,360,451
Public Works		-	-	-	-
Transportation	5,6	99,220	7,487,554	6,308,341	5,364,033
General Government					
Municipal Court		98,305	1,212,620	1,509,873	1,281,692
Other		14,443	5,479,982	5,631,410	5,391,169
Interest and Fiscal Charges	5:	22,253	 584,372	 537,637	 502,722
Total Governmental Activities Expenses	28,5	57,557	 37,011,250	 22,566,369	34,260,507
D 1					
Business-Type Activities	5.2	<b>53</b> 000	6 022 120	7.050.012	7.275.200
Water Sewer	,	52,988	6,832,130	7,958,913	7,275,299
Sewer	/,6	89,763	 10,139,102	 9,940,111	 9,376,853
Total Business-Type Activities Expenses	13,0	42,751	 16,971,232	 17,899,024	 16,652,152
Total Primary Government Expenses	41,6	00,308	 53,982,482	 40,465,393	50,912,659
Program Revenues Governmental Activities Charges for Services Security of Persons and Property					
Police	10	05,630	254,443	250,894	327,234
Fire		59,820	831,366	1,134,864	982,273
Public Health		78,504	137,698	138,099	153,796
Leisure Time Activities	34	40,982	289,085	252,538	230,785
Community Environment	80	02,917	498,300	524,044	598,120
Transportation	9	08,492	1,134,809	1,242,838	1,198,246
General Government					
Municipal Court	1,0	37,309	979,365	1,414,774	1,339,349
Other		11,575	388,456	 296,002	 491,978
Total Charges for Services		55,229	4,513,522	5,254,053	5,321,781
Operating Grants, Contributions, and Interest		87,243	6,168,257	3,152,917	3,202,380
Capital Grants and Contributions	4,4	72,704	 2,218,148	 1,012,091	 1,358,887
Total Governmental Activities Program Revenues	14,3	15,176	 12,899,927	9,419,061	9,883,048
Business-Type Activities					
Charges for Services	0.1	04.040	( 0.53 004	7 420 101	7.500.005
Water	,	84,948	6,952,984	7,439,181	7,580,885
Sewer		28,467	 10,245,024	 10,755,891	 11,547,199
Total Charges for Services Capital Grants and Contributions		13,415 50,000	17,198,008 30,815	18,195,072	19,128,084
Capital Grants and Contributions	1,0	50,000	 30,813	 	 <u>-</u>
Total Business-Type Activities Program Revenues	20,7	63,415	 17,228,823	 18,195,072	 19,128,084
Total Primary Government Program Revenues	35,0	78,591	 30,128,750	 27,614,133	 29,011,132
					(continued)

(continued)	

 2017	 2016	 2015	 2014	2013		2012
\$ 5,996,216 7,370,266 257,495 396,115	\$ 6,180,846 6,765,752 271,686 309,402	\$ 5,668,020 6,368,780 267,254 315,232	\$ 5,347,693 5,940,342 271,810 308,648	\$	5,032,468 5,953,841 252,367 318,872	\$ 5,032,700 5,905,825 244,688 306,388
1,180,710 5,184,333	575,513 4,109,633	639,183 2,968,488	542,957 4,315,542		614,010 2,538,486	216,767 2,476,125
6,750,268	9,168,882	6,192,685	6,107,625		4,848,791	4,470,255
 1,358,390 4,797,015 542,276	1,014,168 4,136,866 569,634	982,558 4,031,549 886,182	1,057,957 3,452,889 844,566		1,013,065 3,372,415 965,397	1,033,017 3,617,806 1,295,714
 33,833,084	 33,102,382	 28,319,931	 28,190,029		24,909,712	 24,599,285
 6,657,346 8,494,172	 6,328,824 7,848,395	 5,657,845 7,509,197	 5,976,511 7,193,792		5,561,209 6,726,105	 5,368,961 6,334,406
 15,151,518	 14,177,219	 13,167,042	 13,170,303		12,287,314	11,703,367
 48,984,602	 47,279,601	 41,486,973	 41,360,332		37,197,026	 36,302,652
380,770 1,099,349	471,085 1,066,497	313,471 943,899	332,809 773,862		354,756 756,733	399,331 754,046
134,752	140,165	133,488	108,974		116,853	84,027
289,112	271,849	275,402	276,929		257,010	269,160
311,765 2,310,463	512,667 1,087,071	151,613 1,153,575	182,696 1,081,882		19,156 982,640	86,007 913,441
1,207,191 347,104	1,313,939 315,526	1,113,257 228,268	1,091,134 246,887		1,134,702 328,020	1,215,434 186,445
6,080,506	5,178,799	4,312,973	4,095,173		3,949,870	3,907,891
 3,292,700 1,416,703	3,273,258 1,619,021	 2,947,200 3,262,302	 3,789,724 1,512,023		3,144,597 722,483	 3,711,215 500,093
 10,789,909	 10,071,078	 10,522,475	 9,396,920		7,816,950	 8,119,199
 7,558,764 11,111,125	 6,515,822 9,397,518	 5,327,914 7,218,429	 5,313,083 5,667,134		5,259,240 5,587,673	5,267,773 5,485,453
18,669,889	15,913,340	12,546,343	10,980,217		10,846,913	10,753,226
 	 19,257	 14,000	 113,852	-	275,377	 271,057
 18,669,889	 15,932,597	 12,560,343	 11,094,069	_	11,122,290	 11,024,283
 29,459,798	 26,003,675	 23,082,818	 20,490,989		18,939,240	 19,143,482
						(continued)

## City of Sandusky Changes in Net Position Last Ten Years (Accrual Basis of Accounting)

	 2021	2020	 2019	2018
Net (Expense) Revenue Governmental Activities Business-Type Activities	\$ (14,242,381) 7,720,664	\$ (24,111,323) 257,591	\$ (13,147,308) 296,048	\$ (24,377,459) 2,475,932
Total Primary Government Net Expense	 (6,521,717)	 (23,853,732)	 (12,851,260)	(21,901,527)
General Revenues and Other Changes in Net Position Governmental Activities Property Taxes Levied for General Purposes Property Taxes Levied for Police and Fire Pension Property Taxes Levied for Debt Service Payment in Lieu of Taxes Municipal Income Taxes Levied for General Purposes Municipal Income Taxes Levied for Debt Service Municipal Income Taxes Levied for Capital Projects Other Local Taxes Franchise Taxes Grants and Entitlements not Restricted to Specific Programs Interest Other	1,551,382 255,030 393,691 1,220,616 11,666,224 821,262 657,236 6,471,581 315,953 1,003,386 (116,214) 1,665,262	1,549,298 254,688 394,754 537,857 10,040,637 707,547 566,211 1,170,951 386,707 873,247 320,199 3,256,752	1,535,855 252,488 391,335 527,531 11,024,712 731,696 585,358 5,688,308 239,888 825,313 679,537 1,416,656	1,517,753 249,472 413,266 574,675 11,566,210 772,972 618,377 5,687,420 340,739 754,112 398,082 1,735,814
Transfers  Total Governmental Activities	 25,905,409	 20,058,848	 23,898,677	 24,628,892
Business-Type Activities Interest Other Transfers	5,856 61,929	3,248 313,820	2,193 223,153	2,549 766,243
Total Business-Type Activities	 67,785	 317,068	 225,346	 768,792
Total Primary Government	25,973,194	20,375,916	 24,124,023	25,397,684
Changes in Net Position Governmental Activities Business-Type Activities	 11,663,028 7,788,449	 (4,052,475) 574,659	 10,751,369 521,394	 251,433 3,244,724
Total Primary Government	\$ 19,451,477	\$ (3,477,816)	\$ 11,272,763	\$ 3,496,157 (continued)

Note: Expenses are first impacted by the implementation of GASB Statement No. 68 beginning in 2015 and GASB Statement No. 75 beginning in 2018.

	nue	

 2017	2016	2015	2014	2013			2012
\$ (23,043,175) 3,518,371	\$ (23,031,304) 1,755,378	\$ (17,797,456) (606,699)	\$ (18,793,109) (2,076,234)	\$	(17,092,762) (1,165,024)	\$	(16,480,086) (679,084)
(19,524,804)	 (21,275,926)	(18,404,155)	 (20,869,343)		(18,257,786)		(17,159,170)
1,500,070	1,480,791	1,537,824	1,400,699		1,444,024		1,570,731
246,576	243,434	252,790	230,208		237,368		258,206
410,984	405,691	421,325	383,742		395,613		430,340
611,812	557,852	565,102	569,888		591,483		541,236
10,989,407	11,716,187	9,939,811	6,521,944		7,413,615		7,121,861
728,704	780,974	659,492	430,773		494,203		472,199
582,963	624,778	527,591	344,619		395,361		377,758
5,576,879	5,775,150	4,950,083	3,878,441		4,122,098		3,735,461
355,291	371,093	394,181	387,086	379,067			373,856
745,024	759,353	798,901	806,031		1,120,835		1,425,985
181,513	128,006	182,148	239,432		(3,698)		161,743
1,527,073	2,103,291	1,166,975	900,535		782,475		556,285
 289,426	 24,323	 25,647	 (285,706)		123,469		281,546
 23,745,722	 24,970,923	21,421,870	 15,807,692		17,495,913		17,307,207
2,630	2,022	1,215	948		607		1,532
341,723	274,734	171,105	204,243		472,690		106,347
 (289,426)	 (24,323)	(25,647)	 285,706		(123,469)		(281,546)
 54,927	 252,433	146,673	 490,897		349,828		(173,667)
23,800,649	25,223,356	21,568,543	16,298,589		17,845,741		17,133,540
 			_				
702,547	1,939,619	3,624,414	(2,985,417)		403,151		827,121
 3,573,298	 2,007,811	 (460,026)	 (1,585,337)		(815,196)		(852,751)
\$ 4,275,845	\$ 3,947,430	\$ 3,164,388	\$ (4,570,754)	\$	(412,045)	\$	(25,630)

# City of Sandusky Fund Balance Governmental Funds Last Ten Years (Modified Accrual Basis of Accounting)

	 2021	 2020	 2019	 2018
General Fund Nonspendable Assigned Unassigned	\$ 282,203 758,605 5,440,644	\$ 305,389 199,793 4,683,139	\$ 366,195 1,031,536 5,434,227	\$ 325,196 796,653 5,058,701
Total General Fund	 6,481,452	 5,188,321	 6,831,958	 6,180,550
All Other Governmental Funds Nonspendable Restricted Committed Unassigned (Deficit)	\$ 210,895 8,346,615 144,648 (179,176)	\$ 170,550 7,503,235 52,523 (4,476,085)	\$ 301,798 8,013,606 72,927 (3,816,636)	\$ 193,068 8,166,540 56,390 (137,817)
Total All Other Governmental Funds	8,522,982	 3,250,223	4,571,695	 8,278,181
Total Governmental Funds	\$ 15,004,434	\$ 8,438,544	\$ 11,403,653	\$ 14,458,731

 2017	 2016	 2015	 2014	2013	 2012
\$ 341,720 484,708 5,243,605	\$ 220,944 325,642 5,091,348	\$ 212,012 146,885 4,562,646	\$ 217,967 129,626 3,953,112	\$ 221,127 365,022 3,943,022	\$ 237,393 100,273 3,953,717
6,070,033	 5,637,934	 4,921,543	4,300,705	 4,529,171	 4,291,383
\$ 152,111 7,294,677 64,437 (130,335)	\$ 137,304 8,275,192 62,410 (200,928)	\$ 163,996 6,599,702 87,151 (243,329)	\$ 132,158 5,340,354 59,800 (314,737)	\$ 254,806 5,634,163 55,783 (157,449)	\$ 122,143 5,117,809 61,240 (3,310,167)
 7,380,890	 8,273,978	 6,607,520	 5,217,575	 5,787,303	 1,991,025
\$ 13,450,923	\$ 13,911,912	\$ 11,529,063	\$ 9,518,280	\$ 10,316,474	\$ 6,282,408

# City of Sandusky Changes in Fund Balance Governmental Funds Last Ten Years (Modified Accrual Basis of Accounting)

	 2021	 2020	 2019	 2018
Revenues Property Taxes Payment in Lieu of Taxes Municipal Income Taxes Other Local Taxes Special Assessments Charges for Services Fees, Licenses, and Permits Fines and Forfeitures Intergovernmental Interest Contributions and Donations Other	\$ 2,232,058 1,220,616 13,721,798 6,538,512 237,063 2,372,880 958,045 1,238,652 10,086,674 (77,706) 731,500 1,396,663	\$ 2,206,219 537,857 10,402,798 1,539,851 312,840 2,377,448 1,250,888 803,718 8,580,623 322,307	\$ 2,213,212 527,531 12,965,348 6,090,162 248,203 2,514,406 1,266,196 1,294,049 4,721,619 691,057	\$ 2,185,535 574,675 12,728,980 6,132,053 295,410 2,446,153 1,523,428 1,266,975 5,309,668 416,284
Total Revenues	40,656,755	31,697,729	34,347,658	34,763,491
Expenditures Current: Security of Persons and Property Police Fire Other Public Health Leisure Time Activities Community Environment Transportation General Government Municipal Court Other Other Capital Outlay Debt Service: Principal Retirement Interest and Fiscal Charges Total Expenditures	5,184,952 5,959,543 286,566 360,605 2,428,895 4,355,618 5,034,370 914,016 3,987,660 - 3,969,605 1,473,059 577,949	5,396,349 6,028,467 266,379 316,246 1,619,527 6,726,674 5,112,151 888,497 4,237,101 123,815 11,815,804 1,750,001 412,006	5,593,131 6,034,618 249,647 354,883 1,339,162 6,076,151 4,339,269 1,052,886 5,191,780 165,782 4,450,255 2,108,440 475,251 37,431,255	5,926,291 6,669,542 254,937 365,162 1,639,560 5,368,399 4,254,108 1,045,944 4,943,624 107,248 646,488 2,098,740 442,725 33,762,768
Excess of Revenues Over				
Other Financing Sources (Uses) Proceeds of OPWC Loans General Obligation Bonds Issued Special Assessment Bonds Issued Revenue Bonds Issued Premium on General Obligation Bonds Issued Premium on Special Assessment Bonds Issued Premium to Refunded Bond Escrow Agent Sale of Capital Assets Inception of Capital Lease Transfers In Transfers Out  Total Other Financing Sources (Uses)	6,123,917 125,219 - 53,582 - 263,172 - 7,113,855 (7,113,855) 441,973	(12,995,288)  10,010,000 20,179 - 6,454,236 (6,454,236) 10,030,179	(3,083,597)	 1,000,723
Changes in Fund Balance	\$ 6,565,890	\$ (2,965,109)	\$ (3,055,078)	\$ 1,007,808
Debt Service as a Percentage of Noncapital Expenditures	6.66%	6.70%	8.70%	8.50%

2017		2016		2015		2014	 2013		2012
\$ 2,181,27 611,81 12,601,78 6,019,74 314,21 2,457,69 1,203,22 1,145,90 5,143,06 189,88	2 2 7 4 9 9 0 0 13 61 63 	\$ 2,162,354 557,852 12,129,066 6,214,372 1,209,242 2,414,694 1,345,243 1,393,235 5,359,868 149,715	\$	2,179,144 565,102 11,159,835 5,391,794 1,194,518 2,408,821 923,474 1,085,410 7,232,856 198,328 1,075,204	\$	2,165,483 569,888 7,815,510 4,319,159 790,084 2,179,994 994,644 992,340 5,982,009 259,189	\$ 2,156,325 591,483 7,961,439 4,542,872 225,647 1,873,124 1,050,523 1,072,425 4,853,612 (1,431) 973,777	\$	2,266,548 541,236 7,679,283 4,176,906 263,281 1,751,080 977,026 1,129,197 5,802,086 184,401
33,602,76	9	35,176,165		33,414,486		27,213,550	25,299,796		25,715,104
5,827,28 6,788,65 257,49 348,26 1,116,12 4,813,22 4,460,17 1,075,56 4,234,64 260,28 2,626,92 2,115,33 488,38 34,412,37	55 55 55 51 66 69 88 62 88	5,754,747 6,068,768 271,686 328,937 464,583 3,911,191 4,716,823 1,003,382 3,398,846 176,294 4,134,785 2,110,185 518,537 32,858,764		5,447,833 5,816,249 267,254 292,412 520,098 2,776,759 4,702,816 984,633 3,245,649 152,549 4,174,274 2,098,519 907,334 31,386,379		5,225,064 5,603,879 271,810 282,640 445,443 3,671,076 4,712,716 1,077,058 2,618,712 181,625 1,164,442 2,423,334 812,248 28,490,047	4,918,939 5,478,660 252,367 291,026 490,240 2,288,489 3,277,176 1,016,432 2,566,204 88,357 547,247 1,959,320 930,235 24,104,692		5,066,185 5,512,695 244,688 310,763 455,973 3,060,559 3,178,728 981,662 2,829,493 128,727 803,610 1,500,472 896,912 24,970,467
(000 60	(2)	2 217 401		2 020 107		(1.07.6.407)	1 105 104		744.627
59,18 5,309,81 (5,020,38 348,61	- - - - - - - - - - 5 (9)	2,317,401	· ·	2,028,107  7,549,069 180,931 205,835 5,682 (7,730,000) 45,512 4,717,900 (4,992,253) (17,324)	•	(1,276,497)  370,000  45,000   6,361   2,913,091 (2,856,149)  478,303	 1,195,104 	6	744,637
\$ (460,98	9)	\$ 2,382,849	\$	2,010,783	\$	(798,194)	\$ 4,034,066	\$	1,041,990
8.34	.%	8.45%		11.21%		11.70%	12.33%		10.61%

### City of Sandusky Assessed and Estimated Actual Value of Taxable Property Last Ten Years

		Real Property		Utility Property	
	Assesse	Assessed Value			
Collection Year	Residential/ Agricultural	Commercial/ Industrial/ Public Utility	Estimated Actual Value	Assessed Value	Estimated Actual Value
2021	\$ 301,684,540	\$ 146,638,730	\$1,280,923,628	\$ 26,302,380	\$ 29,889,068
2020	299,439,120	146,339,600	1,273,653,485	24,480,490	27,818,739
2019	298,977,110	144,580,430	1,267,307,257	23,240,630	26,409,807
2018	299,814,860	140,123,460	1,256,966,628	21,783,450	24,753,920
2017	299,623,060	140,052,250	1,256,215,171	20,622,650	23,434,830
2016	299,888,000	140,247,000	1,257,528,571	18,654,000	21,197,727
2015	304,128,000	137,324,000	1,261,291,428	17,826,000	20,256,818
2014	305,909,000	137,297,000	1,266,302,857	16,854,000	19,152,273
2013	307,005,000	138,009,000	1,271,468,571	15,219,000	17,294,318
2012	325,473,000	145,320,000	1,345,122,857	14,018,000	15,929,545

Source: Erie County Auditor

Note: Real property is reappraised every six years with a State mandated update of the current market value in the third year following each reappraisal.

The assessed value of real property (including public utility real property) is 35 percent of estimated actual value. The assessed value of public utility personal property ranges from 25 of actual value for railroad property to 88 percent for electric transmission and distribution property.

The tangible personal property values associated with each year are the values that, when multiplied by the applicable rates, generated the property tax revenue billed in that year. For real property, the amounts generated by multiplying the assessed values by the applicable rates would be reduced by the 10 percent, 2 1/2 percent, and homestead exemptions before being billed.

Total			
Assessed Value	Estimated Actual Value	Percentage of Total Assessed Value to Total Estimated Actual Value	Tax Rate
\$ 474,625,650	\$1,310,812,696	36.21%	\$5.18
470,259,210	1,301,472,224	36.13	5.18
466,798,170	1,293,717,064	36.08	5.18
461,721,770	1,281,720,548	36.02	5.25
460,297,960	1,279,650,001	35.97	5.25
458,789,000	1,278,726,298	35.88	5.25
459,278,000	1,281,548,246	35.84	5.25
460,060,000	1,285,455,130	35.79	5.25
460,233,000	1,288,762,889	35.71	5.25
484,811,000	1,361,052,402	35.62	5.25

#### City of Sandusky Property Tax Rates Direct and Overlapping Governments Per \$1,000 of Assessed Value Last Ten Years

Year	2021	2020	2019	2018
City of Sandusky				
Voted Millage 1998 Library Bond - 23 Years	\$0.9300	\$0.9300	\$0.9300	\$1.0000
Unvoted Millage General	3.6500	3.6500	3.6500	3.6500
Fire Pension	0.3000	0.3000	0.3000	0.3000
Police Pension	0.3000	0.3000	0.3000	0.3000
Total Unvoted Millage	4.2500	4.2500	4.2500	4.2500
Total Millage	5.1800	5.1800	5.1800	5.2500
Erie County	7.6000	9.1000	9.1000	9.0000
Sandusky City School District	85.0000	84.9500	85.0200	57.9562

Source: Erie County Auditor

Note: The rates presented for a particular calendar year are the rates that, when applied to the assessed values presented in the Assessed Value Table, generated the property tax revenue billed in that year. The basic property tax rate can be increased only by a majority vote of the City's residents.

Real property is reappraised every six years and property values are updated in the third year following each reappraisal.

Overlapping rates are those of local and county governments that apply to property owners within the City. Property tax rates for all overlapping governments are based upon the original voted levy.

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2017	2016	2015	2014	2013	2012
\$1.0000	\$1.0000	\$1.0000	\$1.0000	\$1.0000	\$1.0000
3.6500	3.6500	3.6500	3.6500	3.6500	3.6500
0.3000	0.3000	0.3000	0.3000	0.3000	0.3000
0.3000	0.3000	0.3000	0.3000	0.3000	0.3000
4.2500	4.2500	4.2500	4.2500	4.2500	4.2500
5.2500	5.2500	5.2500	5.2500	5.2500	5.2500
9.1000	9.1000	8.9000	8.8000	8.8000	8.8000
85.0650	80.5250	82.0250	80.5250	80.5250	75.4100



## City of Sandusky Real Property Tax Levies and Collections Last Ten Years

Year	Current Tax Levy (1)	Current Collections	Percentage of Current Collections to Current Tax Levy		elinquent Charges		elinquent ollections	Total Collections	Percentage of Total Collections to Current Tax Levy
2021	Ф 2.755.420	Ф 2 (11 072	06.1007	Ф	102 774	Ф	126.645	Ф 2 720 500	00.550/
2021	\$ 3,755,439	\$ 3,611,953	96.18%	\$	192,774	\$	126,645	\$ 3,738,598	99.55%
2020	3,056,346	2,900,753	94.91		188,655		132,969	3,033,722	99.26
2019	2,984,353	2,869,057	96.14		232,806		164,907	3,033,964	101.66
2018	3,041,904	2,855,607	93.88		226,275		148,469	3,004,076	98.76
2017	3,068,593	2,901,384	94.55		235,814		131,207	3,032,591	98.83
2016	3,005,680	2,840,752	94.51		260,215		126,964	2,967,716	98.74
2015	3,038,324	2,903,143	95.55		233,276		151,470	3,054,613	100.54
2014	3,038,646	2,895,623	95.29		390,445		148,768	3,044,391	100.19
2013	3,079,702	2,918,017	94.75		404,560		148,793	3,066,810	99.58
2012	3,087,085	2,602,352	84.30		466,638		157,080	2,759,432	89.39

Source: Erie County Auditor

Note: The County's current reporting system does not track delinquent tax collections by tax year.

Outstanding delinquencies are tracked in total by the date the parcel is first certified delinquent.

Penalties and interest are applied to the total outstanding delinquent balance.

The presentation will be updated as new information becomes available.

<sup>(1)</sup> State reimbursement of rollback and homestead exemptions are included.

## City of Sandusky Principal Taxpayers Current Year and Nine Years Ago

Taxpayer	Type of Business	Total Assessed Valuation	2021 Rank	Percentage of Total Assessed Valuation
Cedar Fair	Theme Park	\$ 34,608,010	1	7.29%
Ohio Edison Company	Utility	14,813,200	2	3.13
American Transmissions Systems	Manufacturing	7,139,360	3	1.50
Norfolk & Western Railway	Railroad	4,583,470	4	0.97
Columbia Gas	Utility	5,823,780	5	1.23
Firelands Regional Health System	Hospital	3,431,310	6	0.72
Key Real Estate LTD	Realty			
S & S Realty	Realty	3,179,700	7	0.67
K & M Interiors	Interior Design	3,029,950	8	0.64
Providence Care Center	Nursing Home	1,678,220	9	0.35
Sandusky Housing	Realty	1,950,440	10	0.41
CNL Income Sandusky Marina	Port Facilities			
Myers Industries, Inc.	Manufacturing/Assembly			
Columbia Gas	Utility			
	Total All Other Taxpayers	80,237,440 394,388,210		16.91 83.09
	Total Assessed Valuation	\$ 474,625,650		100.00%
Source: Erie County Auditor				(continued)

	2012	
Total Assessed Valuation	Rank	Percentage of Total Assessed Valuation
\$ 39,263,700	1	8.10%
10,499,620	2	2.17
4,300,480	3	0.89
3,840,670	4	0.78
3,656,490	5	0.76
3,456,310	6	0.71
2,074,890	9	0.42
1,995,010	10	0.41
2,306,800	8	0.48
2,414,260	7	0.50
73,808,230		15.22
 411,002,770		84.78
\$ 484,811,000		100.00%

## City of Sandusky Personal Income Tax Filers by Income Level Last Ten Years

		2021			
Income Level	Number of Taxpayers	Percentage of Total	Income		Percentage of Total
\$100,001 and higher	256	5.49%	\$	49,035,013	26.48%
\$75,001 - \$100,000	273	5.85		23,280,552	12.57
\$50,001 - \$75,000	600	12.86		36,191,145	19.54
\$25,001 - \$50,000	1,545	33.11		55,243,337	29.82
\$25,000 and lower	1,992	42.69		21,507,757	11.61
Total	4,666	100.00%	\$	185,257,804	100.00%

2020						
Income Level	Number of Taxpayers	Percentage of Total	Income		Percentage of Total	
\$100,001 and higher	452	7.74%	\$	83,976,772	31.25%	
\$75,001 - \$100,000	430	7.36		37,100,363	13.80	
\$50,001 - \$75,000	794	13.60		49,929,570	18.57	
\$25,001 - \$50,000	1,939	33.21		70,306,463	26.15	
\$25,000 and lower	2,224	38.09		27,499,233	10.23	
Total	5,839	100.00%	\$	268,812,401	100.00%	

	2019			
Number of	Percentage of Total		Income	Percentage of Total
Tuxpuyers	01 10111		meome	Of Total
456	7.78%	\$	86,413,835	32.54%
415	7.08		35,673,870	13.44
784	13.38		48,013,452	18.08
1,843	31.45		66,612,085	25.09
2,362	40.31		28,801,590	10.85
5,860	100.00%	\$	265,514,832	100.00%
	Taxpayers  456 415 784 1,843 2,362	Number of Taxpayers         Percentage of Total           456         7.78%           415         7.08           784         13.38           1,843         31.45           2,362         40.31	Number of Taxpayers         Percentage of Total           456         7.78%         \$           415         7.08           784         13.38           1,843         31.45           2,362         40.31	Number of Taxpayers         Percentage of Total         Income           456         7.78%         \$ 86,413,835           415         7.08         35,673,870           784         13.38         48,013,452           1,843         31.45         66,612,085           2,362         40.31         28,801,590

		2018		
Income Level	Number of Taxpayers	Percentage of Total	Income	Percentage of Total
\$100,001 and higher	423	7.05%	\$ 75,950,350	29.73%
\$75,001 - \$100,000	376	6.26	32,359,428	12.67
\$50,001 - \$75,000	814	13.56	49,647,669	19.43
\$25,001 - \$50,000	1,855	30.91	67,651,763	26.48
\$25,000 and lower	2,534	42.22	 29,866,384	11.69
Total =	6,002	100.00%	\$ 255,475,594	100.00%

#### City of Sandusky Personal Income Tax Filers by Income Level Last Ten Years (continued)

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Income Level	Number of Taxpayers	Percentage of Total	Income	Percentage of Total
\$100,001 and higher	391	6.92%	\$ 71,312,726	29.66%
\$75,001 - \$100,000	391	6.92	33,533,855	13.95
\$50,001 - \$75,000	713	12.62	43,799,646	18.22
\$25,001 - \$50,000	1,775	31.42	64,185,632	26.70
\$25,000 and lower	2,379	42.12	 27,583,994	11.47
Total	5,649	100.00%	\$ 240,415,853	100.00%

2016

Income Level	Number of Taxpayers	Percentage of Total	Income	Percentage of Total
\$100,001 and higher	407	6.76%	\$ 79,623,854	31.12%
\$75,001 - \$100,000	399	6.62	34,290,499	13.40
\$50,001 - \$75,000	805	13.36	49,284,292	19.26
\$25,001 - \$50,000	1,710	28.39	61,449,700	24.02
\$25,000 and lower	2,703	44.87	31,205,846	12.20
Total	6,024	100.00%	\$ 255,854,191	100.00%

2015

Income Level	Number of Taxpayers	Percentage of Total	Income	Percentage of Total
\$100,001 and higher	403	6.30%	\$ 79,822,946	30.91%
\$75,001 - \$100,000	372	5.82	31,939,374	12.37
\$50,001 - \$75,000	837	13.09	51,076,079	19.78
\$25,001 - \$50,000	1,707	26.71	61,288,878	23.74
\$25,000 and lower	3,073	48.08	 34,073,481	13.20
Total	6,392	100.00%	\$ 258,200,758	100.00%

2014

Income Level	Number of Taxpayers	Percentage of Total	Income	Percentage of Total
\$100,001 and higher	388	6.08%	\$ 76,299,804	29.81%
\$75,001 - \$100,000	374	5.86	32,161,678	12.57
\$50,001 - \$75,000	868	13.60	53,086,760	20.74
\$25,001 - \$50,000	1,689	26.46	61,059,096	23.85
\$25,000 and lower	3,064	48.00	 33,363,234	13.03
Total	6,383	100.00%	\$ 255,970,572	100.00%

#### City of Sandusky Personal Income Tax Filers by Income Level Last Ten Years (continued)

2013

Income Level	Number of Taxpayers	Percentage of Total	Income		Percentage of Total
\$100,001 and higher	410	6.40%	\$	95,092,764	34.11%
\$75,001 - \$100,000	388	6.06		36,544,019	13.11
\$50,001 - \$75,000	853	13.32		52,244,517	18.74
\$25,001 - \$50,000	1,689	26.37		60,602,011	21.74
\$25,000 and lower	3,065	47.85		34,290,337	12.30
Total	6,405	100.00%	\$	278,773,648	100.00%

2012

Income Level	Number of Taxpayers	Percentage of Total	Income	Percentage of Total
\$100,001 and higher	380	6.09%	\$ 77,823,120	30.78%
\$75,001 - \$100,000	390	6.25	33,788,858	13.36
\$50,001 - \$75,000	790	12.66	47,968,447	18.97
\$25,001 - \$50,000	1,664	26.66	60,546,655	23.95
\$25,000 and lower	3,018	48.34	32,690,204	12.94
Total	6,242	100.00%	\$ 252,817,284	100.00%

Source: Regional Income Tax Agency (RITA)

# City of Sandusky Water Service by Type of Customer Last Ten Years

		2021		2020				
Type of Customer	Consumption (CCF)	Billings		Payments	Consumption (CCF)	Billings		Payments
Residential	611,333	\$ 2,665,407	\$	2,149,089	535,433	\$ 2,188,687	\$	2,120,051
Commercial	520,874	1,933,912		3,938,545	374,341	1,358,061		1,317,646
Industrial	37,590	138,387		115,828	48,223	169,963		168,964
Municipal	63,646				60,128			
Total	1,233,443	\$4,737,706	\$	6,203,462	1,018,125	\$ 3,716,711	\$	3,606,661
Monthly Base	e Rate	\$7.72				\$7.49		
Rate per 100	Cubic Feet	\$3.58				\$3.47		
Source: City	Records							(continued)

Note: Rates are based on a 5/8" meter, which is the standard household meter.

Charges to Erie County are not included in payment amounts.

#### City of Sandusky Water Service by Type of Customer Last Ten Years (continued)

		2019		2018			
Type of Customer	Consumption (CCF)	Billings	 Payments	Consumption (CCF)	Billings		Payments
Residential	508,089	\$ 2,129,194	\$ 2,065,659	540,405	\$ 2,184,973	\$	2,102,777
Commercial	564,312	1,955,682	1,917,905	728,184	2,437,005		2,146,846
Industrial	37,897	130,173	128,992	49,625	165,928		157,503
Municipal	56,731		-	55,576			_
Total	1,167,029	\$4,215,049	\$ 4,112,556	1,373,790	\$4,787,906	\$	4,407,126
Monthly Bas	e Rate	\$7.27			\$7.06		
Rate per 100	Cubic Feet	\$3.37			\$3.27		

	2017		2016			
Consumption (CCF)	Billings	Payments	Consumption (CCF)	Billings	Payments	
521,631	\$ 2,060,669	\$ 2,064,447	550,667	\$ 2,016,974	\$ 1,974,036	
625,974	2,042,976	2,006,568	585,476	1,788,569	1,764,504	
43,829	141,808	147,642	45,234	136,837	130,350	
56,106			67,545			
1,247,540	\$ 4,245,453	\$ 4,218,657	1,248,922	\$3,942,380	\$ 3,868,890	
	\$7.06			\$6.85		
	\$3.27			\$3.18		
					(continued)	

S-25

#### City of Sandusky Water Service by Type of Customer Last Ten Years (continued)

		2015		2014			
Type of Customer	Consumption (CCF)	Billings	 Payments	Consumption (CCF)	Billings		Payments
Residential	573,013	\$ 1,538,263	\$ 1,494,355	596,980	\$ 1,374,780	\$	1,333,595
Commercial	600,872	1,391,064	1,396,550	593,452	1,158,914		1,158,064
Industrial	31,485	72,806	70,967	30,094	58,537		59,083
Municipal	74,138		_	62,110			
Total	1,279,508	\$ 3,002,133	\$ 2,961,872	1,282,636	\$ 2,592,231	\$	2,550,742
Monthly Base	e Rate	\$6.41			\$4.10		
Rate per 100	Cubic Feet	\$2.97			\$1.90		

	2013			2012																											
Consumption (CCF)	Billings	Payments		Payments		Payments		Payments		Payments		Payments		Payments		Payments		Payments		Payments		Payments		Payments		Payments		Consumption (CCF)	Billings	]	Payments
551,320	\$ 1,317,439	\$	1,329,853	548,757	\$ 1,414,656	\$	1,387,655																								
510,084	1,158,926		1,150,794	507,931	1,299,733		1,163,057																								
31,712	60,598		59,041	28,074	57,888		56,826																								
72,120			_	57,723																											
1,165,236	\$2,536,963	\$	2,539,688	1,142,485	\$2,772,277	\$	2,607,538																								
	\$4.10				\$4.10																										
	\$1.90				\$1.90																										

# City of Sandusky Sewer Service by Type of Customer Last Ten Years

		2021	2020				
Type of Customer	Consumption (CCF)	Billings	 Payments	Consumption (CCF)	Billings		Payments
Residential	605,176	\$ 6,163,897	\$ 4,961,737	527,119	\$ 5,050,703	\$	4,902,349
Commercial	445,300	4,297,341	4,009,058	333,975	3,171,241		3,083,668
Industrial	35,460	365,881	297,588	46,175	434,824		432,187
Municipal	61,262		 	58,366			
Total	1,147,198	\$10,827,119	\$ 9,268,383	965,635	\$ 8,656,768	\$	8,418,204
Monthly Base	e Rate	\$15.69			\$15.23		
Rate per 100	Cubic Feet	\$8.90			\$8.64		

Source: City Records

Note: Rates are based on a 5/8" meter, which is the standard household meter.

Charges to Erie County are not included in payment amounts.

	2018							
Consumption (CCF) Billings		Payments		Consumption (CCF)		Billings		Payments
510,399	\$ 4,916,893	\$	4,773,942	532,238		5,064,423	\$	4,801,074
484,007	4,327,380		4,236,757	625,743		5,362,251		4,734,925
36,247	338,725		335,692	47,751		425,777		396,341
55,490			-	54,696				-
1,086,143	\$ 9,582,998	\$	9,346,391	1,260,428	\$	10,852,451	\$	9,932,340
	\$14.79					\$14.36		
	\$8.39					\$8.14		
								<i>( ( ( ( ( ( ( ( ( (</i>

#### City of Sandusky Sewer Service by Type of Customer Last Ten Years (continued)

	2017				2016			
Type of Customer	Consumption (CCF)	Billings		Payments	Consumption (CCF)	Billings	]	Payments
Residential	512,049	\$4,658,701	\$	4,585,865	543,712	\$ 3,933,676	\$	3,771,197
Commercial	529,248	4,351,923		4,222,673	499,593	3,301,521		3,260,717
Industrial	41,721	355,815		360,092	43,321	295,258		281,684
Municipal	55,296				66,957			
Total	1,138,314	\$ 9,366,439	\$	9,168,630	1,153,583	\$7,530,455	\$	7,313,598
Monthly Base	e Rate	\$13.67				\$10.94		
Rate per 100	Cubic Feet	\$7.75				\$6.20		

	2015		2014				
Consumption (CCF)	Billings		Payments	Consumption (CCF)	Billings		Payments
564,242	\$3,069,817	\$	2,851,418	585,393	\$ 2,668,905	\$	2,542,241
516,644	2,608,735		2,502,094	505,059	2,085,709		2,065,514
31,889	167,902		156,509	30,591	128,868		128,962
72,950				60,792			
1,185,725	\$ 5,846,454	\$	5,510,021	1,181,835	\$4,883,482	\$	4,736,717
	\$8.75				\$7.00		
	\$4.96				\$3.97		
							(continued)

#### City of Sandusky Sewer Service by Type of Customer Last Ten Years (continued)

		2013			2012	
Type of Customer	Consumption (CCF)	Billings	 Payments	Consumption (CCF)	Billings	 Payments
Residential	551,320	\$ 2,531,256	\$ 2,532,349	548,757	\$ 2,601,336	\$ 2,645,519
Commercial	510,084	2,110,759	2,073,429	507,931	2,106,498	2,095,062
Industrial	31,712	133,237	130,017	28,074	122,333	126,372
Municipal	72,120		 -	57,723		
Total	1,165,236	\$4,775,252	\$ 4,735,795	1,142,485	\$ 4,830,167	\$ 4,866,953
Monthly Bas	e Rate	\$7.00			\$7.00	
Rate per 100	Cubic Feet	\$3.97			\$3.97	

		202	21
Customer	A	Water R	evenue Percentage
Cedar Fair	\$	840,329	17.73%
Firelands Regional Health System		132,868	2.80
Sortino Management and Development		57,637	1.22
Tofts Dairy		36,208	0.76
Sandusky Associates, LLC		32,961	0.70
Bayshore Estates		30,459	0.64
Sandusky Board of Education		19,024	0.40
US Tsubaki		18,315	0.39
North Coast Property Management		16,518	0.35
Westview Estates		14,513	0.31
Total Balance from Other Customers		,198,832 ,538,874	25.30 74.70
Total Water Revenue	\$ 4	,737,706	100.00%
Contains		Water R	
Customer		mount	Percentage
Cedar Fair	\$	398,452	8.40%
Firelands Regional Health System		122,886	2.59
Sandusky Associates, LLC		55,568	1.17
U. S. Tsubaki, Inc.		51,404	1.08
Sandusky Foundry Machine		49,391	1.04
Tofts Dairy		31,972	0.67
Okamoto Sandusky Manufacturing		21,250	0.45
Sandusky Board of Education		20,174	0.43
North Coast Property Management		15,663	0.33
Westview Estates		14,796	0.31
Total Balance from Other Customers	2	781,556 ,825,105	16.50 83.50
Total Water Revenue	\$ 3	,606,661	100.00%
			(continued)

	2019		
Crotomon	Water Ro		
Customer  Cedar Fair	Amount \$ 903,261	Percentage 21.97%	
	, , , , ,		
Firelands Regional Health System	117,660	2.86	
Sandusky Associates, LLC	50,597	1.23	
Radisson Harbour Inn	48,285	1.17	
Γofts Dairy	34,421	0.84	
Sandusky Board of Education	24,648	0.60	
Okamoto Sandusky Manufacturing	18,279	0.44	
North Coast Property Management	15,886	0.39	
Eastern Realty	13,864	0.34	
MHD Corporation	13,676	0.33	
Total	1,240,577	30.17	
Balance from Other Customers	2,871,979	69.83	
Total Water Revenue	\$ 4,112,556	100.00%	
	201	8	
	Water Ro		
Customer	Amount	Percentage	
Cedar Fair	\$ 1,166,415	26.46%	
Firelands Regional Health System	128,229	2.91	
Sandusky Associates, LLC	63,156	1.43	
U. S. Tsubaki, Inc.	43,863	1.00	
Tofts Dairy	38,958	0.88	
Radisson Harbour Inn	29,802	0.68	
Sandusky Foundry Machine	25,224	0.57	
Okamoto Sandusky Manufacturing	24,603	0.56	
Sandusky Board of Education	21,954	0.50	
MHD Corporation	20,581	0.47	
Total	1,562,785	35.46	
Balance from Other Customers	2,844,341	64.54	
Total Water Revenue	\$ 4,407,126	100.00%	
		(continued)	

	2017		
		Water R	evenue
Customer		Amount	Percentage
Cedar Fair	\$	970,978	23.02%
Firelands Regional Health System		124,064	2.94
Sandusky Associates, LLC		62,372	1.48
U. S. Tsubaki, Inc.		39,794	0.94
Tofts Dairy		37,886	0.90
A & L Metal Processing		22,304	0.53
Sandusky Board of Education		21,986	0.52
MHD Corporation		21,954	0.52
Radisson Harbour Inn		21,668	0.51
Okamoto Sandusky Manufacturing		21,127	0.50
Total Balance from Other Customers		1,344,133 2,874,524	31.86 68.14
Total Water Revenue	\$	4,218,657	100.00%
		201	16
Chartering		Water R	
Customer		Amount	Percentage
Cedar Fair	\$	841,343	21.74%
Firelands Regional Health System		110,228	2.84
Sandusky Associates, LLC		60,629	1.57
Tofts Dairy		36,869	0.95
U. S. Tsubaki, Inc.		33,899	0.88
Okamoto Sandusky Manufacturing			0.66
		25,435	0.66
A & L Metal Processing		25,435 19,940	0.66
A & L Metal Processing MHD Corporation			
_		19,940	0.52
MHD Corporation		19,940 19,376	0.52 0.50
MHD Corporation Sandusky Board of Education		19,940 19,376 19,346	0.52 0.50 0.50
MHD Corporation  Sandusky Board of Education  North Coast Property Management  Total		19,940 19,376 19,346 14,594 1,181,659	0.52 0.50 0.50 0.38 30.54

	2015		
Customer		Water R	
Customer  Cedar Fair		Amount 688,371	Percentage 23.25%
Firelands Regional Health System	Ψ	78,628	2.66
U. S. Tsubaki, Inc.		33,811	1.14
			0.81
MHD Corporation		24,085	
A & L Metal Processing		18,109	0.61
Sandusky Board of Education		15,541	0.52
Okamoto Sandusky Manufacturing		12,198	0.41
North Coast Property Management		11,069	0.37
Erie County		9,702	0.33
Greentree Inn		8,063	0.27
Total Balance from Other Customers		899,577 2,062,295	30.37 69.63
Total Water Revenue	\$	2,961,872	100.00%
		201	14
		Water R	evenue
Customer		Amount	Percentage
Cedar Fair	\$	541,507	21.23%
Firelands Regional Health System		63,486	2.49
Sandusky Associates, LLC		39,166	1.54
U. S. Tsubaki, Inc.		25,486	1.00
MHD Corporation		13,744	0.54
Sandusky Board of Education		12,946	0.51
Norfolk-Southern Corporation		11,219	0.44
Okamoto Sandusky Manufacturing		10,552	0.41
North Coast Property Management		9,908	0.38
Greentree Inn		9,165	0.36
Total Balance from Other Customers		737,179 1,813,563	28.90 71.10
Total Water Revenue	\$	2,550,742	100.00%
			(continued)

		201	3
	Water Revenue		
Customer		Amount	Percentage
Cedar Fair	\$	530,669	20.89%
Firelands Regional Health System		59,116	2.33
Sandusky Associates, LLC		40,686	1.60
MHD Corporation		23,280	0.92
U. S. Tsubaki, Inc.		22,446	0.88
Sandusky Board of Education		11,996	0.47
Westwood Management		10,202	0.40
North Coast Property Management		10,096	0.40
Greentree Inn		9,811	0.39
A & L Metal Processing		9,393	0.37
Total Balance from Other Customers		727,695 1,811,993	28.65 71.35
Total Water Revenue	\$	2,539,688	100.00%
		201	2
Customer		Water Ro Amount	Percentage
Cedar Fair	\$	519,759	19.92%
Firelands Regional Health System		61,966	2.38
Sandusky Associates, LLC		34,226	1.31
U. S. Tsubaki, Inc.		27,006	1.04
MHD Corporation		12,338	0.47
Greentree Inn		10,115	0.39
Westwood Management		9,697	0.37
Erie Metro Housing		9,526	0.37
Sandusky Board of Education		9,336	0.36
Providence Care Center		9,127	0.35
Total Balance from Other Customers		703,096 1,904,442	26.96 73.04
	_	2,607,538	100.00%

		202	1
	Sewer Revenue		
Customer		Amount	Percentage
Cedar Fair	\$	1,674,722	15.45%
Firelands Regional Health System		327,621	3.03
Sortino Management and Development		147,233	1.36
Tofts Dairy		69,479	0.64
Sandusky Associates, LLC		83,488	0.77
Bayshore Estates		77,526	0.72
Sandusky Board of Education		45,135	0.42
North Coast Property Management		44,156	0.41
Westview Estates		36,933	0.34
A & L Metal Processing		36,327	0.34
Total Balance from Other Customers		2,542,620 8,284,499	23.48 76.52
Total Sewer Revenue	\$	10,827,119	100.00%
		202	0
		G D	
Customer	_	Sewer Re	Percentage
Cedar Fair	\$	984,521	9.08%
Firelands Regional Health System		300,162	2.77
Sandusky Associates, LLC		141,359	1.31
Sandusky Foundry Machine		127,427	1.18
Tofts Dairy		60,061	0.55
Okamoto Sandusky Manufacturing		53,298	0.49
Sandusky Board of Education		41,672	0.38
North Coast Property Management		41,999	0.39
Westview Estates		37,668	0.35
Radisson Harbour Inn		33,414	0.31
Total Balance from Other Customers		1,821,581 6,596,623	16.82 83.18
Total Sewer Revenue	\$	8,418,204	100.00%

	2019		
		Sewer Re	evenue
Customer		Amount	Percentage
Cedar Fair	\$	1,911,477	20.46%
Firelands Regional Health System		282,667	3.02
Sandusky Associates, LLC		128,879	1.38
Radisson Harbour Inn		123,022	1.32
Tofts Dairy		70,195	0.75
Okamoto Sandusky Manufacturing		49,761	0.53
Sandusky Board of Education		52,334	0.56
North Coast Property Management		42,462	0.45
Eastern Realty		34,897	0.37
MHD Corporation		34,516	0.37
Total  Balance from Other Customers		2,730,210 6,616,181	29.21 70.79
Total Sewer Revenue	<u> </u>	9,346,391	100.00%
Total sewer revenue		3,3 10,331	100.0070
		201	8
		Sewer Re	evenue
Customer		Amount	Percentage
Cedar Fair	\$	2,340,991	23.58%
Firelands Regional Health System		312,997	3.15
Sandusky Associates, LLC		160,046	1.61
Tofts Dairy		79,852	0.80
Radisson Harbour Inn		75,554	0.76
Okamoto Sandusky Manufacturing		67,882	0.68
Sandusky Foundry Machine		65,622	0.66
MHD Corporation		52,014	0.52
A & L Metal Processing		51,948	0.52
Sandusky Board of Education		51,296	0.52
Total		3,258,202	32.80
Balance from Other Customers		6,674,138	67.20
Total Sewer Revenue	\$	9,932,340	100.00%

	2017					
	Sewer Revenue					
Customer		Amount	Percentage			
Cedar Fair	\$	1,493,791	16.30%			
Firelands Regional Health System		217,987	2.38			
Sandusky Associates, LLC		128,583	1.40			
Tofts Dairy		63,927	0.70			
Okamoto Sandusky Manufacturing		57,828	0.63			
A & L Metal Processing		42,599	0.46			
MHD Corporation		41,004	0.45			
Sandusky Board of Education		33,165	0.36			
North Coast Property Management		32,483	0.35			
Radisson Harbour Inn		31,439	0.34			
Total Balance from Other Customers		2,142,806 7,025,824	23.37 76.63			
Total Sewer Revenue	\$	9,168,630	100.00%			
	2016					
		Sewer Re				
	Sewer Revenue Amount Percent					
Customer		Amount	Percentage			
Customer Cedar Fair	\$					
	\$	Amount	Percentage			
Cedar Fair	\$	Amount 1,493,791	Percentage 20.43%			
Cedar Fair Firelands Regional Health System	\$	Amount 1,493,791 217,987	Percentage 20.43% 2.99			
Cedar Fair Firelands Regional Health System Sandusky Associates, LLC	\$	Amount 1,493,791 217,987 128,583	Percentage 20.43% 2.99 1.76			
Cedar Fair Firelands Regional Health System Sandusky Associates, LLC Tofts Dairy	\$	Amount  1,493,791  217,987  128,583  63,927	Percentage 20.43% 2.99 1.76 0.87			
Cedar Fair Firelands Regional Health System Sandusky Associates, LLC Tofts Dairy Okamoto Sandusky Manufacturing	\$	Amount  1,493,791  217,987  128,583  63,927  57,828	20.43% 2.99 1.76 0.87 0.79			
Cedar Fair Firelands Regional Health System Sandusky Associates, LLC Tofts Dairy Okamoto Sandusky Manufacturing A & L Metal Processing	\$	Amount  1,493,791  217,987  128,583  63,927  57,828  42,599	20.43% 2.99 1.76 0.87 0.79 0.58			
Cedar Fair Firelands Regional Health System Sandusky Associates, LLC Tofts Dairy Okamoto Sandusky Manufacturing A & L Metal Processing MHD Corporation	\$	Amount  1,493,791  217,987  128,583  63,927  57,828  42,599  41,004	20.43% 2.99 1.76 0.87 0.79 0.58			
Cedar Fair Firelands Regional Health System Sandusky Associates, LLC Tofts Dairy Okamoto Sandusky Manufacturing A & L Metal Processing MHD Corporation Sandusky Board of Education	\$	Amount  1,493,791  217,987  128,583  63,927  57,828  42,599  41,004  33,165	Percentage 20.43% 2.99 1.76 0.87 0.79 0.58 0.56 0.45			
Cedar Fair Firelands Regional Health System Sandusky Associates, LLC Tofts Dairy Okamoto Sandusky Manufacturing A & L Metal Processing MHD Corporation Sandusky Board of Education North Coast Property Management	\$	Amount  1,493,791  217,987  128,583  63,927  57,828  42,599  41,004  33,165  32,483	Percentage 20.43% 2.99 1.76 0.87 0.79 0.58 0.56 0.45 0.44			
Cedar Fair  Firelands Regional Health System  Sandusky Associates, LLC  Tofts Dairy  Okamoto Sandusky Manufacturing  A & L Metal Processing  MHD Corporation  Sandusky Board of Education  North Coast Property Management  Radisson Harbour Inn  Total	\$	Amount  1,493,791  217,987  128,583  63,927  57,828  42,599  41,004  33,165  32,483  31,439  2,142,806	Percentage 20.43% 2.99 1.76 0.87 0.79 0.58 0.56 0.45 0.44 0.43 29.30			

	2015					
		Sewer Re	evenue			
Customer	_	Amount	Percentage			
Cedar Fair	\$	1,212,006	21.99%			
Firelands Regional Health System		159,245	2.89			
MHD Corporation		50,655	0.92			
A & L Metal Processing		38,296	0.70			
Okamoto Sandusky Manufacturing		28,189	0.51			
Sandusky Board of Education		26,427	0.48			
North Coast Property Management		24,243	0.44			
Erie County		20,780	0.38			
Greentree Inn		17,127	0.31			
Providence Care Center		15,204	0.28			
Total Balance from Other Customers		1,592,172 3,917,849	28.90 71.10			
Total Sewer Revenue	\$	5,510,021	100.00%			
		• • • •				
		201				
Customer	_	Sewer Re	evenue			
Customer Cedar Fair	<u> </u>					
	\$	Sewer Re	Percentage			
Cedar Fair	\$	Sewer Re Amount 943,181	Percentage 19.91%			
Cedar Fair Firelands Regional Health System	\$	Sewer Ro Amount 943,181 127,169	Percentage 19.91% 2.69			
Cedar Fair Firelands Regional Health System Sandusky Associates, LLC	\$	Sewer Ro Amount 943,181 127,169 82,348	Percentage 19.91% 2.69 1.74			
Cedar Fair Firelands Regional Health System Sandusky Associates, LLC MHD Corporation	\$	Sewer Ro Amount 943,181 127,169 82,348 28,851	Percentage 19.91% 2.69 1.74 0.61			
Cedar Fair Firelands Regional Health System Sandusky Associates, LLC MHD Corporation Okamoto Sandusky Manufacturing	\$	Sewer Ro Amount  943,181  127,169  82,348  28,851  23,314	Percentage 19.91% 2.69 1.74 0.61 0.49			
Cedar Fair Firelands Regional Health System Sandusky Associates, LLC MHD Corporation Okamoto Sandusky Manufacturing North Coast Property Management	\$	Sewer Ro Amount  943,181  127,169  82,348  28,851  23,314  21,259	Percentage 19.91% 2.69 1.74 0.61 0.49 0.45			
Cedar Fair  Firelands Regional Health System  Sandusky Associates, LLC  MHD Corporation  Okamoto Sandusky Manufacturing  North Coast Property Management  Greentree Inn	\$	Sewer Ro Amount  943,181  127,169  82,348  28,851  23,314  21,259  19,283	2.69 1.74 0.61 0.49 0.45			
Cedar Fair  Firelands Regional Health System  Sandusky Associates, LLC  MHD Corporation  Okamoto Sandusky Manufacturing  North Coast Property Management  Greentree Inn  Sandusky Board of Education	\$	Sewer Ro Amount  943,181  127,169  82,348  28,851  23,314  21,259  19,283  19,272	Percentage 19.91% 2.69 1.74 0.61 0.49 0.45 0.41 0.40			
Cedar Fair  Firelands Regional Health System  Sandusky Associates, LLC  MHD Corporation  Okamoto Sandusky Manufacturing  North Coast Property Management  Greentree Inn  Sandusky Board of Education  Erie Metro Housing	\$	Sewer Ro Amount  943,181  127,169  82,348  28,851  23,314  21,259  19,283  19,272  16,176	Percentage 19.91% 2.69 1.74 0.61 0.49 0.45 0.41 0.40 0.34			
Cedar Fair  Firelands Regional Health System  Sandusky Associates, LLC  MHD Corporation  Okamoto Sandusky Manufacturing  North Coast Property Management  Greentree Inn  Sandusky Board of Education  Erie Metro Housing  Myers Industries, Inc.  Total	\$	Sewer Ro Amount  943,181  127,169  82,348  28,851  23,314  21,259  19,283  19,272  16,176  2,152  1,283,005	Percentage 19.91% 2.69 1.74 0.61 0.49 0.45 0.41 0.40 0.34 0.05			

	 2013						
	Sewer Ro	evenue					
Customer	 Amount	Percentage					
Cedar Fair	\$ 926,309	19.55%					
Firelands Regional Health System	89,811	1.90					
Sandusky Associates, LLC	85,524	1.81					
MHD Corporation	48,833	1.03					
Sandusky Board of Education	25,330	0.53					
North Coast Property Management	21,607	0.46					
Westwood Management	21,332	0.45					
Greentree Inn	20,454	0.43					
A & L Metal Processing	19,760	0.42					
Providence Care Center	 16,028	0.34					
Total Balance from Other Customers	 1,274,988 3,460,807	26.92 73.08					
Total Sewer Revenue	\$ 4,735,795	100.00%					
	201	2					
	Sewer Ro	evenue					
Customer	 Amount	Percentage					
Cedar Fair	\$ 920,514	18.92%					
Firelands Regional Health System	96,084	1.98					
Sandusky Associates LLC	69 247	1 42					

Sandusky Associates, LLC 69,247 1.42 MHD Corporation 25,913 0.53 Westwood Management 20,287 0.42 Erie Metro Housing 20,146 0.41 Sandusky Board of Education 20,019 0.41 North Coast Property Management 19,621 0.40 Providence Care Center 19,203 0.39 Greentree Inn 15,631 0.32 Total 1,226,665 25.20 Balance from Other Customers 3,640,288 74.80 Total Sewer Revenue \$ 4,866,953 100.00%

City of Sandusky Number of Water and Sewer Customers by Type Last Ten Years

	Wa	iter	Sev	wer	Total		
Year	Residential	ential Commercial Residential Commercial		Commercial	Residential	Commercial	
2021	8,442	1,047	8,404	1,018	16,846	2,065	
2020	8,412	1,035	8,370	1,011	16,782	2,046	
2019	8,247	1,015	8,224	993	16,471	2,008	
2018	8,382	1,030	8,340	1,004	16,722	2,034	
2017	8,316	1,035	8,280	1,012	16,596	2,047	
2016	8,375	1,041	8,324	1,018	16,699	2,059	
2015	8,340	1,039	8,294	1,018	16,634	2,057	
2014	8,208	1,168	8,166	1,143	16,374	2,311	
2013	8,345	1,036	8,319	1,020	16,664	2,056	
2012	8,389	1,027	8,357	1,014	16,746	2,041	



City of Sandusky Water Produced and Consumed and Wastewater Treated Last Ten Years

Year	Gallons of Water Produced	Gallons of Water Consumed	Gallons of Water City Usage	Gallons of Water Unbilled	Average Percent Unbilled	Gallons of Wastewater Treated
2021	3,316,429,000	2,680,018,607	875,025,360	106,935,597	19.17%	5,589,769,000
2020	3,203,741,200	2,405,440,616	754,306,388	86,428,426	23.37%	7,284,652,000
2019	3,380,801,200	2,703,997,407	828,597,748	157,683,603	20.02	7,444,353,000
2018	3,602,715,200	2,828,658,972	940,660,864	173,732,596	21.49	7,025,804,000
2017	3,500,746,100	2,806,477,070	940,989,236	139,969,270	19.83	5,997,373,000
2016	3,322,261,545	2,642,588,574	921,968,344	142,446,326	20.46	5,150,653,000
2015	3,298,592,130	2,635,860,027	921,046,060	240,900,163	20.12	5,131,900,000
2014	3,304,447,404	2,489,943,910	841,352,644	153,627,237	5.81	4,625,400,000
2013	3,323,608,000	2,336,032,624	724,070,810	324,043,324	12.18	4,696,100,000
2012	3,420,350,900	2,509,011,164	806,177,308	43,260,580	1.69	4,400,500,000

# City of Sandusky Ratios of Outstanding Debt by Type Last Ten Years

#### Governmental Activities

Year	General Obligation Bonds		Revenue Bonds		Special Assessment Bonds	Loans Payable	Capital Leases		
2021	\$	2,388,684	\$ 9,499,645	\$	1,267,664	\$ 122,514	\$	-	
2020		3,212,017	10,010,000		1,421,342	-		-	
2019		4,829,910	-		1,569,791	-		-	
2018		6,374,928	410,000		1,738,654	-		-	
2017		7,884,798	810,000		1,934,288	-		8,299	
2016		9,314,227	1,200,000		2,125,599	110,599		16,597	
2015		10,713,509	1,580,000		2,356,309	216,646		-	
2014		12,148,290	1,950,000		2,627,833	318,327		-	
2013		13,443,350	2,310,000		2,903,175	415,821		-	
2012		14,677,706	-		3,183,334	509,301		-	

Source: City Records

<sup>(1)</sup> See schedule on S-56 for population and personal income.

Business-	Туре	Activities	

General Obligation							Percentage		
 Revenue Bonds		OWDA Loans	Loans Payable				Total Debt	Per Capita (1)	of Personal Income (1)
\$ 1,020,000	\$	45,432,837	\$	-	\$ 59,731,344	\$ 2,383	10.19%		
1,110,000		47,203,145		-	62,956,504	2,509	10.73		
1,195,000		39,394,393		-	46,989,094	1,822	7.94		
1,275,000		42,144,494		-	51,943,076	2,014	9.11		
1,350,000		45,262,928		-	57,250,313	2,220	10.67		
1,425,000		46,379,503		68,723	60,640,248	2,351	10.73		
1,500,000		41,713,399		134,616	58,214,479	2,257	10.39		
1,570,000		44,107,382		197,796	62,919,628	2,439	11.23		
1,588,285		46,436,047		258,374	67,355,052	2,611	13.06		
1,649,180		48,063,420		316,459	68,399,400	2,652	13.02		

# City of Sandusky Ratio of General Bonded Debt to Estimated Actual Value and General Bonded Debt Per Capita Last Ten Years

Year	Population	Estimated Actual Value	Gross Bonded Debt		Bonded Debt Per Capita	Ratio of Bonded Debt to Estimated Actual Value
2021	25,065	\$ 1,310,812,696	\$	3,408,684	\$135.99	0.26%
2020	25,095	1,301,472,224		4,322,017	172.23	0.33
2019	25,793	1,293,717,064		6,024,910	233.59	0.47
2018	25,793	1,281,720,548		7,649,928	296.59	0.60
2017	25,793	1,279,650,001		9,234,798	358.04	0.72
2016	25,793	1,278,726,298		10,739,227	416.36	0.84
2015	25,793	1,281,548,246		12,213,509	473.52	0.95
2014	25,793	1,285,455,130		13,718,290	531.86	1.07
2013	25,793	1,288,762,889		15,031,635	582.78	1.17
2012	25,793	1,361,052,402		16,326,886	633.00	1.20

Source: City Records

Erie County Auditor

(1) See schedule on S-13 for estimated actual value.

Note: Resources have not been externally restricted for the repayment of debt.

#### City of Sandusky Computation of Direct and Overlapping Debt for Governmental Activities December 31, 2021

	0	Debt outstanding	Percent Applicable to City of Sandusky (1)	Ap	Amount plicable to of Sandusky
City of Sandusky					
2011 Library Refunding	\$	828,684	100.00%	\$	828,684
2014 Various Purpose Refunding		60,000	100.00		60,000
2015 Various Purpose Bonds Refunding		1,500,000	100.00		1,500,000
2020 Urban Renewal		7,390,000	100.00		7,390,000
2020 Economic Development		2,109,645	100.00		2,109,645
Special Assessment Bonds		1,267,664	100.00		1,267,664
OPWC Loan		122,514	100.00		122,514
Total City of Sandusky		13,278,507			13,278,507
Erie County		5,577,759	19.61		1,093,799
Sandusky Čity School District		31,368,509	100.00		31,368,509
Total Overlapping		36,946,268			32,462,308
Total	\$	50,224,775		\$	45,740,815

Source: City Records and Erie County Auditor

<sup>(1)</sup> Percentages were determined by dividing the assessed valuation of the political subdivision located within the boundaries of the City by the total assessed valuation of the political subdivision. The valuations used were for the 2021 collection year.

# City of Sandusky Computation of Legal Debt Margin Last Ten Years

	 2021	 2020		2019
Total Assessed Valuation	\$ 474,625,650	\$ 470,259,210	\$	466,798,170
Overall Debt Limitation - 10.5 Percent of Assessed Valuation	49,835,693	49,377,217		49,013,808
Gross Indebtedness	66,944,996	70,933,144		55,679,393
Less Debt Outside Limitation Revenue Bonds Special Assessment Bonds General Obligation Revenue Bonds OWDA Loans OPWC Loans	 9,499,645 1,215,000 1,020,000 45,432,837 122,514	10,010,000 1,362,699 1,110,000 47,203,145		1,505,399 1,195,000 39,394,393
Net Indebtedness	9,655,000	11,247,300		13,584,601
Less Fund Balance in Debt Service Fund	 151,111	 37,232		139,195
Net Debt Within 10.5 Percent Limitation	 9,503,889	 11,210,068		13,445,406
Legal Debt Margin Within 10.5 Percent Limitation	\$ 40,331,804	\$ 38,167,149	\$	35,568,402
Legal Debt Margin as a Percentage of the Overall Debt Limitation	80.93%	77.30%		72.57%
Unvoted Debt Limitation - 5.5 Percent of Assessed Valuation	\$ 26,104,411	\$ 25,864,257	\$	25,673,899
Gross Indebtedness	66,944,996	70,933,144		55,679,393
Less Debt Outside Limitation Revenue Bonds Special Assessment Bonds General Obligation Revenue Bonds OWDA Loans OPWC Loans	 9,499,645 1,215,000 1,020,000 45,432,837 122,514	10,010,000 1,362,699 1,110,000 47,203,145		1,505,399 1,195,000 39,394,393
Net Indebtedness	9,777,514	11,247,300		13,584,601
Less Fund Balance in Debt Service Fund	 151,111	 37,232		139,195
Net Debt Within 5.5 Percent Limitation	 9,626,403	 11,210,068		13,445,406
Legal Debt Margin Within 5.5 Percent Limitation	\$ 16,478,008	\$ 14,654,189	\$	12,228,493
Unvoted Legal Debt Margin as a Percentage of the Unvoted Debt Limitation	63.12%	56.66%		47.63%
Source: City Records			(con	tinued)

 2018	 2017	 2016	 2015	 2014		2013	 2012
\$ 461,721,770	\$ 460,297,960	\$ 458,789,000	\$ 459,278,000	\$ 460,060,000	\$	460,233,000	\$ 484,811,000
48,480,786	48,331,286	48,172,845	48,224,190	48,306,300		48,324,465	50,905,155
56,763,934	60,001,809	63,739,824	60,044,560	64,847,881		69,424,886	73,103,099
410,000 1,668,972 1,275,000 42,144,494	810,000 1,859,546 1,350,000 45,262,928	1,200,000 2,046,119 1,425,000 46,379,503	1,580,000 2,272,092 1,500,000 41,713,399	1,950,000 2,539,063 1,570,000 44,107,382		2,310,000 2,810,036 1,565,000 46,436,047	3,086,009 1,625,000 48,063,420
11,265,468	10,719,335	12,689,202	12,979,069	14,681,436		16,303,803	20,328,670
 155,899	167,788	 152,986	129,875	 45,366		57,130	 29,134
 11,109,569	 10,551,547	 12,536,216	 12,849,194	 14,636,070	-	16,246,673	 20,299,536
\$ 37,371,217	\$ 37,779,739	\$ 35,636,629	\$ 35,374,996	\$ 33,670,230	\$	32,077,792	\$ 30,605,619
77.08%	78.17%	73.98%	73.36%	69.70%		66.38%	60.12%
\$ 25,394,697	\$ 25,316,388	\$ 25,233,395	\$ 25,260,290	\$ 25,303,300	\$	25,312,815	\$ 26,664,605
56,763,934	60,001,809	63,739,824	60,044,560	64,847,881		69,424,886	73,103,099
410,000 1,668,972 1,275,000 42,144,494	810,000 1,859,546 1,350,000 45,262,928	1,200,000 2,046,119 1,425,000 46,379,503	1,580,000 2,272,092 1,500,000 41,713,399	1,950,000 2,539,063 1,570,000 44,107,382		2,310,000 2,810,036 1,565,000 46,436,047	3,086,009 1,625,000 48,063,420
11,265,468	10,719,335	12,689,202	12,979,069	14,681,436		16,303,803	20,328,670
 155,899	167,788	 152,986	 129,875	 45,366		57,130	 29,134
 11,109,569	 10,551,547	 12,536,216	12,849,194	 14,636,070		16,246,673	 20,299,536
\$ 14,285,128	\$ 14,764,841	\$ 12,697,179	\$ 12,411,096	\$ 10,667,230	\$	9,066,142	\$ 6,365,069
56.25%	58.32%	50.32%	49.13%	42.16%		35.82%	23.87%



#### City of Sandusky Revenue Supported - Bond Coverage Governmental Activities Last Eight Years

Debt Service Requirements

	2 cot service resolutions										
Coverage	Total		Interest		Principal		Payment in Lieu of Taxes Revenue (1)		Year		
0.95	519,076	\$	209,076	\$	310,000	\$	492,625	\$	2021		
n/a	-		-		-		503,438		2020		
1.23	430,336		20,336		410,000		527,531		2019		
1.32	431,137		31,137		400,000		571,170		2018		
1.34	430,470		40,470		390,000		575,201		2017		
1.22	429,597		49,597		380,000		523,299		2016		
1.24	429,525		59,525		370,000		532,265		2015		
1.25	429,005		69,005		360,000		537,159		2014		

Source: City Records

<sup>(1)</sup> Includes only payment in lieu of taxes revenue from the Urban Renewal Debt Retirement debt service fund.

#### City of Sandusky General Obligation - Revenue Supported - Debt Coverage Water Enterprise Fund Last Ten Years

			Net Revenue	Deb			
Year	Operating Revenues	Operating Expenses (1)	Available for Debt Service	Principal	Principal Interest		Coverage
2021	\$ 8,206,740	\$ 4,820,870	\$ 3,385,870	\$ 10,000	\$ 3,050	\$ 13,050	259.45
2020	7,106,278	6,282,856	823,422	5,000	3,203	8,203	100.38
2019	7,536,475	7,309,180	227,295	5,000	3,355	8,355	27.20
2018	7,673,836	6,838,235	835,601	5,000	3,508	8,508	98.21
2017	7,608,677	6,625,048	983,629	5,000	3,660	8,660	113.58
2016	6,563,905	5,576,045	987,860	5,000	3,813	8,813	112.09
2015	5,402,733	4,985,761	416,972	10,000	4,118	14,118	29.53
2014	5,395,434	5,100,326	295,108	140,000	9,140	149,140	1.98
2013	5,330,875	4,681,292	649,583	5,000	5,641	10,641	61.05
2012	5,301,855	4,537,221	764,634	5,000	5,898	10,898	70.16

Source: City Records

<sup>(1)</sup> Includes depreciation expense, excludes interest expense.

#### City of Sandusky General Obligation - Revenue Supported - Debt Coverage Sewer Enterprise Fund Last Ten Years

			N	Net Revenue		Debt Service Requirements					
Year	Operating Revenues	Operating xpenses (1)		vailable for ebt Service	P	rincipal	ncipal Interest		Total		Coverage
2021	\$ 10,968,604	\$ 6,730,992	\$	4,237,612	\$	80,000	\$	30,805	\$	110,805	38.24
2020	10,399,975	9,109,188		1,290,787		80,000		33,245		113,245	11.40
2019	10,881,750	8,793,839		2,087,911		75,000		35,533		110,533	18.89
2018	12,220,491	8,433,003		3,787,488		70,000		37,668		107,668	35.18
2017	11,359,516	7,705,045		3,654,471		70,000		39,803		109,803	33.28
2016	9,620,724	6,964,106		2,656,618		70,000		41,938		111,938	23.73
2015	7,311,210	6,338,635		972,575		60,000		43,768		103,768	9.37
2014	5,789,026	5,836,218		(47,192)		1,485,000		108,913		1,593,913	(0.03)
2013	5,981,063	5,316,839		664,224		55,000		59,739		114,739	5.79
2012	5,552,003	4,829,487		722,516		99,000		64,335		163,335	4.42

Source: City Records

<sup>(1)</sup> Includes depreciation expense, excludes interest expense.

City of Sandusky Demographic Statistics Last Ten Years

		7	Total Personal		Personal Income	Dwelling	Occupied Dwelling Units
Year	Population (1)	Income (3)		Per	Capita (1)	 Units (1)	Households (1)
2021	25,065	\$	629,582,670	\$	25,118	\$ 13,586	11,171
2020	25,095		586,946,955		23,389	13,586	10,941
2019	25,793		591,639,834		22,938	13,416	10,913
2018	25,793		569,947,921		22,097	13,455	11,052
2017	25,793		536,313,849		20,793	13,600	11,264
2016	25,793		565,408,353		21,921	13,617	11,333
2015	25,793		560,352,925		21,725	13,706	11,432
2014	25,793		538,635,219		20,883	13,447	11,155
2013	25,793		515,679,449		19,993	13,536	11,138
2012	25,793		525,222,859		20,363	13,386	11,082

Source: (1) U.S. Bureau of the Census

<sup>(2)</sup> U.S. Department of Labor: Bureau of Labor Statistics

<sup>(3)</sup> Computation of per capita personal income mutiplied by population.

Persons Per Household (1)	Owner Occupied Units (1)	Median Family come (1)	Unemployment Rate (2)				
2.17	2,798	\$ 41,082	4.6%				
2.23	5,512	47,139	8.3				
2.25	5,577	36,448	5.6				
2.25	5,856	42,495	6.2				
2.12	5,854	41,296	6.9				
2.15	5,810	42,928	6.0				
2.15	5,965	44,441	5.9				
2.25	5,786	45,208	7.0				
2.27	5,906	43,723	7.9				
2.28	5,916	44,615	7.6				

# City of Sandusky Principal Employers Current Year and Nine Years Ago

			2021	
Employer	Type of Business	Number of Employees	Rank	Percentage of Total Employment
Magnum Management Corp.	Entertainment	8,232	1	48.61%
Firelands Regional Health System	Hospital	2,196	2	12.97
Ventra Sandusky LLC	Manufacturing	1,121	3	6.62
Sandusky Board of Education	Education	716	4	4.23
Erie County	Government	672	5	3.97
Providence Care Center	Nursing Home	387	6	2.29
City of Sandusky	Government	330	7	1.95
Lewco, Inc.	Manufacturing	279	8	1.65
John Bean Technology Corp.	Manufacturing	258	9	1.52
North Coast Professional	Medical	168	10	0.99
U.S Tsubaki, Inc	Manufacturting			
Stein Hospice Services	Hospice			
Kyklos Bearings International	Automotive			
Automotive Components Holdings	Automotive			
Sandusky International, Inc.	Manufacturing			
	Total	14,359		84.80%
	Total City Employment	16,933		

Source: Employees based on number of W2's received.

Total City employment is an estimate of total number of employees working in Sandusky. (continued)

	2012	
Number of		Percentage of Total
Employees	Rank	Employment
5,627	1	46.11%
2,014	2	16.51
810	3	6.64
590	4	4.84
235	9	1.93
377	5	3.09
346	6	2.84
254	7	2.08
248	8	2.03
145	10	1.19
10,646		87.26%
12,200		

## City of Sandusky Full Time Equivalent City Government Employees by Function/Program Last Ten Years

Function/Program	2021	2020	2019	
Security of Persons and Property-Police				
Police Patrol	45.0	43.0	48.0	
Police Records	2.0	2.0	2.0	
Police Reserve	3.0	2.5	2.5	
Security of Persons and Property-Fire				
Fire Suppression	45.0	45.0	48.0	
Public Health				
Oakland Cemetery	2.5	2.5	3.5	
Leisure Time Activities				
Golf Course	5.5	5.5	0.0	
Recreation	7.5	7.5	12.5	
Community Environment				
Community Development	7.0	10.0	17.5	
Building	5.0	4.0	5.0	
Horticultural Services	10.0	9.0	11.0	
Transportation				
Streets	10.5	10.5	12.5	
Traffic and Electrical Maintenance	2.0	2.0	2.0	
General Government-Municipal Court				
Court-Criminal	15.0	16.0	16.5	
General Government-Other				
City Manager	5.0	3.0	3.0	
Personnel Labor Relations	2.0	3.5	5.5	
Finance	3.0	2.0	3.0	
Law Director	4.5	3.5	4.5	
City Commission	8.0	8.0	8.0	
Municipal Buildings and Lands	2.0	3.5	5.0	
Engineering	6.5	6.0	7.0	
Fleet	4.0	4.0	5.0	
Basic Utility Services				
Water/Sewer Office	4.0	4.0	5.0	
Waterworks Filtration	15.0	14.0	15.0	
Waterworks Distribution	11.0	11.0	11.0	
Water Pollution Control	18.0	17.0	18.0	
Sewer Maintenance	10.0	10.0	11.0	
Total	253.0	249.0	282.0	

Source: City Records

Method: Using 1.0 for each full-time employee and .5 for each part-time employee as of December 31 of each year.

2018	2017	2016	2015	2014	2013	2012
48.0	48.0	47.0	47.0	45.0	45.0	45.0
2.0	2.0	2.0	2.0	1.0	1.0	1.0
4.5	4.5	4.0	3.0	0.0	4.0	4.0
48.0	48.0	48.0	48.0	48.0	53.0	53.0
3.0	3.5	2.5	2.5	2.0	2.5	2.5
0.0	0.0	0.0	0.5	0.0	0.0	0.5
3.5	2.0	1.0	1.5	1.0	1.0	1.0
17.0	17.0	16.0	10.0	6.0	7.0	6.0
5.0	0.0	0.0	0.0	0.0	0.0	0.0
10.5	11.5	10.5	9.0	7.0	7.5	8.0
11.0	10.0	11.5	11.5	11.0	10.5	10.5
2.0	2.0	2.0	1.0	2.0	2.0	2.0
16.0	16.5	17.0	17.0	14.0	17.0	17.5
3.0	3.0	3.0	2.0	1.0	1.0	1.0
5.0	6.0	4.0	4.0	2.0	3.0	3.0
3.0	3.0	3.0	3.0	3.0	3.0	3.0
3.5	4.5	4.5	5.5	4.0	4.5	4.5
8.0	8.0	8.0	8.0	8.0	8.0	8.0
5.0	5.5	4.0	4.0	2.0	2.5	3.5
7.0	7.0	11.5	10.0	8.0	8.0	7.0
5.0	5.0	5.0	4.0	4.0	4.0	4.0
4.0	4.0	4.0	3.0	3.0	3.0	3.0
15.0	15.0	14.0	13.0	13.0	12.0	13.0
10.5	10.5	10.0	10.0	9.0	9.0	8.0
18.0 11.0	17.0 11.0	17.0 9.0	15.0 10.0	15.0 9.0	15.0 9.0	17.0 9.0
268.5	264.5	258.5	244.5	218.0	232.5	235.0
200.5	207.3	250.5	277.2	210.0	232.3	233.0

### City of Sandusky Operating Indicators by Function/Program Last Ten Years

Function/Program		2021		2020		2019
Security of Persons and Property-Police						
Number of Calls for Service		25,806		21,980		33,848
Number of Traffic Citations and Arrests		2,020		1,191		2,285
Number of Parking Tickets Issued		956		495		454
Accident Severity Breakdown		750		175		15 1
Fatalities		1		1		_
Injury		105		107		119
Property Damage		593		562		551
Number of Criminal Arrests		3,161		2,730		3,628
Number of DUI Arrests		243		169		178
Square Miles Served		15.0		14.9		14.9
Original Department Operating Budget (General Fund)	\$	4,937,420	\$	5,441,750	\$	5,674,591
Sagurity of Daviana and Dwanauty Five						
Security of Persons and Property-Fire Number of EMS Calls		5,804		5,204		5,398
Number of Fire Calls		855		1,145		902
	\$	1,025,832	\$	936,556	\$	1,063,211
Net Ambulance Billing Collections EMS Response Time (in seconds)	Ф	221	Ф	214	Ф	1,003,211
Fire Reponse Time (in seconds)		226		214		218
Number of Times Mutual Aid Given		67		8		35
Number of Times Mutual Aid Received		45		7		53
Square Miles Served		14.0		14.9		14.9
Number of Stations		3		3		3
	¢		¢.	5,058,850	\$	
Original Department Operating Budget (General Fund)	\$	4,835,020	\$	3,038,830	Ф	5,203,565
Public Health						
Cemetery Burials		63		144		126
Cemetery Cremations		74		60		47
Cemetery Sale of Lots		135		80		111
Cemetery Charges for Services Receipts	\$	148,332	\$	118,416	\$	114,271
Leisure Time Activities						
Recreation						
Boat Ramp Receipts	\$	-	\$	-	\$	125
Golf Course Receipts	\$	225,724	\$	225,724	\$	156,218
Recreation Receipts	\$	63,235	\$	63,235	\$	107,818
Sandusky Bay Pavilion Receipts	\$	-	\$	-	\$	-
Paper District Marina Receipts	\$	49,640	\$	49,640	\$	44,500
Reimbursements/Donations	\$	-	\$	-	\$	5,666
Golf Course-Daily Pay Rounds		9,855		9,983		5,770
Golf Course-Daily Pass Rounds		6,294		5,036		4,740
Golf Course-Annual Pass Sales		89		111		87
Boat Ramp-Number of Daily Passes Sold		-		-		-
Boat Ramp-Number of Season Passes Sold		-		-		-
Boat Ramp-Number of Tournament Days		9		9		17
Paper District Marina-3-Hour Docks		3,534		3,724		3,037
Paper District Marina-Overnight Boat		446		337		513
Paper District Marina-Weekly Boat		-		-		-
Paper District Marina-Jetski Day		-		-		-
Paper District Marina-Jetski Overnight		-		-		27
Paper District Marina-Jetski 10-Day		-		-		-
Paper District Marina-Seasonal Dock (Boat)		27		27		24
Paper District Marina-Seasonal Dock (Jetski)		8		8		6

2018		2017		2016		2015		2014		2013		2012
34,430 2,314 495		28,957 2,642 612		28,533 3,174 757		34,386 2,050 426		25,192 2,785 349		43,330 4,281 396		36,934 3,922 445
1 114 533 4,198 185 14.9 \$ 5,557,415	\$	167 487 4,030 240 14.9 5,509,581	\$	1 122 475 4,135 223 14.9 5,328,569	\$	1 120 539 4,256 173 14.9 5,042,948	\$	125 568 6,026 255 14.9 4,665,990	\$	100 514 6,391 237 14.9 4,727,118	\$	2 127 577 6,094 184 14.9 4,951,507
4,837 1,456 \$ 1,012,586 181 367 30 29 14.9 3 \$ 5,160,045	\$	5,014 1,533 980,106 186 239 62 36 14.9 3	\$	4,771 1,539 999,773 189 241 35 32 14.9 3 4,688,936	\$	4,962 1,241 907,778 101 237 31 33 14.9 3 4,666,999	\$	4,904 1,059 850,165 186 255 29 23 14.9 3 4,508,719	\$	4,542 897 780,893 175 226 32 23 14.9 3 4,294,596	\$	4,495 855 864,791 178 251 23 17 14.9 3 4,176,776
136 50 136 \$ 127,480	\$	151 47 117 120,544	\$	154 47 82 117,474	\$	124 35 93 106,665	\$	138 38 62 90,118	\$	138 48 75 96,550	\$	108 34 74 74,340
\$ 161,363 \$ 62,011 \$ - \$ 37,200 \$ 11,250 5,771 5,177 85 - 11 2,749 410	\$ \$ \$ \$ \$ \$ \$ \$ \$	183,747 59,479 750 9,000 2,145 13,915 6,685 130 - - 6 3,015 497 - 4 - 20 8	\$ \$ \$ \$ \$ \$ \$ \$ \$	5,150 172,769 62,676 - 36,667 1,317 6,870 5,076 106 - 20 2,757 420 - 6	\$ \$ \$ \$ \$ \$ \$ \$ \$	300 188,674 42,286 1,000 50,848 1,211 7,638 5,489 102 	\$ \$ \$ \$ \$ \$ \$ \$ \$	183,990 46,700 790 44,738 3,048 7,707 6,487 110 - 22 1,811 299 - 15 - 6 8	\$ \$ \$ \$ \$ \$ \$ \$	28,763 162,553 40,456 10,540 36,975 3,483 7,150 5,983 113 2,932 80 19 1,722 334 - 38 6 - 1 5	\$ \$ \$ \$ \$	21,369 204,010 30,954 21,369 3,262 9,801 6,952 120 2,501 65 12 722 109

### City of Sandusky Operating Indicators by Function/Program Last Ten Years

Function/Program	2021	2020	2019
Horticulture Services			
Trees Planted	27	92	310
Trees Removed	173	253	320
Trees Trimmed	693	375	415
Stumps Removed	300	130	305
Loads of Wood and Chips to Residents	270	350	600
Number of Regularly Scheduled Work Hours Related to			
Trees Planted	130	100	400
Trees Removed	1,500	1,750	3,000
Trees Trimmed	1,700	1,250	1,680
Stumps Removed	1,000	400	1,000
Storm Cleanup	170	800	120
Plant Propagation	1,300	1,500	1,650
Plant Installation	900	200	1,325
Landscape Maintenance	4,243	2,000	2,500
Fountain and Irrigation Maintenance	310	630	400
Playground Equipment Maintenance	1,099	1,469	1,531
Nursery Maintenance	171	-	-
Baseball Field Maintenance	116	336	610
Public Restroom Maintenance	145	577	700
Holiday Decorations	862	800	750
Christmas Tree Pickup	120	120	120
Transportation			
Cost of Salt Purchased	\$ 95,857	\$ 34,576	\$ 68,822
Number of Regularly Scheduled Work Hours Related to Snow Removal	732	623	358
Sign Department Hours	2,866	2,098	1,750
Guardrail Repair Hours	8	-	12
Street Improvements-Asphalt Overlay (linear feet)		1,935	5,488
Pavement Marking Hours	336	307	860
Cold Patch Hours	2.62	377	348
Street Sweeping Hours	362 1,470	1,212	1,464
General Government-Court	,		
Municipal Court			
Number of Civil Cases		1,982	3,137
Number of Criminal Cases	2,358	5,622	8,127
General Government-Other			
Finance			
Agency Ratings-Moody's Financial Services	A1	A1	Aa3
Income Tax			
Number of Individual Returns	9,649	16,904	15,293
Number of Business Returns	1,844	3,800	2,652
Number of Business Withholding Accounts	2,034	18,028	18,984
Amount of Interest and Penalties Collected	\$ 358,058	\$ 250,484	\$ 123,635
Tax Revenue	\$ 12,294,983	\$ 11,314,395	\$ 12,341,766
City Commission			
Number of Ordinances Passed	204	200	225
Number of Resolutions Passed	45	46	46

	2018		2017	2016	2015		2014		2013		2012
	65		99	110	40		58		56		65
	134		55	136	129		136		113		153
	166		88	150	102		235		250		232
	107		6	50	62		136		98		177
	20		25	25	30		132		132		135
	260		276	276	-		135		143		244
	804		456	624	-		818		827		688
	249		110	40	-		427		476		375
	642		633	360	32		137		149		144
	220		100	100	350		336		297		491
	1,700		1,300	1,200	1,060		1,172		1,112 499		1,350
	1,300		1,000	1,000	700		565 1 575				731 1,945
	2,750 2,750		2,200 350	2,000 400	1,500 200		1,575 143		1,521 164		1,943
	2,620		316	316	225		103		104		120
	2,020		-	-	-		327		371		16
	610		610	610	400		117		106		125
	700		700	700	680		295		289		286
	800		700	206	224		793		732		715
	150		225	225	40		87		81		122
Φ.	0.4.5.40	•	27.046	<b></b>	<b>.</b>	Φ.	45.450	Φ.	<b>50.460</b>	•	25.205
\$	94,549	\$	37,946	\$ 34,652	\$ 9,847	\$	45,472	\$	50,460	\$	25,307
	220 2,355		205 2,128	491 2,414	2 190		996 1,561		1,110 1,600		694 1,503
	2,333 76		2,128	2,414	2,180 48		3		1,000		1,505
	6,100		1,863	1,942	4,084		896		1,241		1,331
	-		208	1,072	256		555		654		520
	1,486		936	1,187	2,512		1,090		1,245		839
	839		1,456	1,376	1,160		1,502		1,484		1,425
	3,006		2,839	2,865	2,383		2,375		2,622		2,749
	9,919		10,179	10,401	10,519		11,716		12,843		11,597
	Aa3		Aa3	Aa3	Aa3		Aa3		Aa3		Aa3
	16,073		16,305	15,619	14,938		15,827		13,682		15,306
	3,538		3,104	3,195	3,019		3,382		2,927		2,748
	18,595		17,046	15,626	13,979		14,381		14,168		13,387
\$	121,670	\$	128,529	\$ 120,705	\$ 115,775	\$	149,107	\$	97,234	\$	100,984
\$ 1	2,957,559	\$	12,301,074	\$ 13,121,939	\$ 11,126,894	\$	7,297,336	\$	8,303,179	\$	7,971,818
	248		234	236	201		160		146		141
	55		59	73	57		54		50		39
											(continued)

### City of Sandusky Operating Indicators by Function/Program Last Ten Years

Function/Program	 2021	2020		2019	
Municipal Buildings and Lands					
Number of Construction Permits Issued (building, electric, plumbing)	980		814		841
Estimated Value of Construction	\$ 40,589,740	\$	19,044,269	\$	24,617,876
Amount of Revenue Generated from Building Department	\$ 267,478	\$	310,737	\$	255,792
Civil Service					
Number of Police Entry Tests Administered	1		1		1
Number of Fire Entry Tests Administered	1		-		1
Number of Police Promotional Tests Administered	-		1		1
Number of Fire Promotional Tests Administered	1		-		2
Number of Hires of Police Officers from Certified Lists	8		1		2 2 2 3
Number of Hires of Fire/Medics from Certified Lists	9		2		2
Number of Promotions from Police Certified Lists	3		5		3
Number of Promotions from Fire Certified Lists	1		1		3
Water Department					
Water Base Rate (1)	\$ 7.72	\$	7.49	\$	7.27
Sewer Department					
Sewer Base Rate (1)	\$ 15.69	\$	15.23	\$	14.79
Total Flow of Wastewater Treatment Plant	5,590		7,285		7,444
Average Daily Flow (millions of gallons per day)	15.31		19.90		20.40
Tons of Dry Sludge Removed	847		1,527		926
Source: City Records					

<sup>(1)</sup> Based on 5/8" meter (base rate)

	2018		2017		2016		2015		2014		2013		2012
									_				
	917		929		900		803		772		842		927
\$	14,551,131	\$		\$	16,932,873	\$	8,096,977	\$		\$	55,106,730	\$	
\$	383,056	\$	242,967	\$	218,303	\$	192,458	\$		\$	290,930	\$	
	1		1		_		1		_		_		_
	_		1		_		1		_		1		_
	1		1		-		-		_		1		_
	-		1		-		1		-		2		1
	4		5		2		4		-		-		7
	-		-		2		3		-		-		4
	1		2		-		2		2		-		5
	-		-		-		2		4		-		6
\$	7.06	\$	7.06	\$	6.85	\$	6.41	\$	4.10	\$	4.10	\$	4.10
\$	14.26	\$	12.67	\$	10.04	\$	9.75	\$	7.00	\$	7.00	\$	7.00
Ф	14.36 7,026	Ф	13.67 5,997	Ф	10.94 5,151	Ф	8.75 5,132	Ф	7.00 4,625	Ф	7.00 4,696	Þ	7.00 4,401
	19.25		16.43		14.10		14.10		12.70		12.90		12.01
	1,413		1,141		1,369		1,189		1,211		1,210		1,272
	1,713		1,171		1,507		1,107		1,411		1,210		1,2/2

## City of Sandusky Capital Assets by Function/Program Last Ten Years

Function/Program	2021	2020	2019
Security of Persons and Property-Police			
Stations	1	1	1
Vehicles	23	24	24
Security of Persons and Property-Fire			
Stations	3	3	3
Vehicles	14	14	14
Public Health			
Vehicles	3	3	3
Leisure Time Activities			
Number of Parks	22	22	22
Number of Piers/Pavilions/Plazas	7	7	7
Number of Boat Launch Ramps	1	1	1
Number of Golf Courses	1	1	1
Number of Baseball/Softball Diamonds	17	17	17
Number of Skateboarding Areas	1	1	1
Community Environment			
Vehicles	50	51	51
Transportation			
Bridges	2	2	2
Streets (miles)	113.8	113.8	113.8
Vehicles	22	21	21
General Government-Other			
City Manager Vehicles	1	1	1
Mechanic Vehicles	4	5	5
Engineering Vehicles	6	6	6
Water			
Water Lines (miles)	135.88	135.88	135.88
Vehicles	18	17	17
Sewer			
Sewer Lines (miles)	165.92	165.92	165.92
Vehicles	18	17	17
Source: City Records			

Source: City Records

2018	2017	2016	2015	2014	2013	2012
1 23	1 24	1 26	1 26	1 24	1 22	1 27
3	3	3	3	3	3	3
14	15	15	15	15	15	16
3	3	3	2	2	2	3
22	22	20	20	20	20	20
7 1	7 1	3 1	4 1	4	4	4 1
1	1	1	1	1	1 1	1
17	17	17	17	17	17	17
1	1	1	1	1	1	1
50	55	42	50	50	46	46
30	33	42	30	30	40	40
2	2	2	1	1	1	1
113.8	113.8	113.8	113.8	113.7	113.7	113.7
20	19	19	17	17	17	29
1	1	1	0	0	0	5
4	5 3	4	4 3	4	4	4
6	3	3	3	3	3	10
135.88	135.88	135.88	134.88	134.88	134.88	134.88
16	14	14	14	12	11	18
165.92	165.92	165.92	164.44	164.15	163.69	163.69
17	16	13	15	16	14	20

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#### **CITY OF SANDUSKY**

#### **ERIE COUNTY**

#### **AUDITOR OF STATE OF OHIO CERTIFICATION**

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 9/27/2022

88 East Broad Street, Columbus, Ohio 43215 Phone: 614-466-4514 or 800-282-0370