

# **SCOTTS BLUFF COUNTY, NEBRASKA**

## **LOCAL EMERGENCY OPERATIONS PLAN**

Dated December 7, 2015

This Plan complies with Title VI  
of the Civil Rights Acts of 1964 (P. L. 88-352)  
in that it was developed and actions described  
will be carried out without discrimination against anyone  
due to color, race, national origin, religion, sex, age, or handicap.

This Plan meets the requirements of the  
Superfund Amendment and Reauthorization Act of 1986 (SARA),  
also known as the  
Emergency Planning and Community Right-to-Know Act (EPCRA)

Prepared by the  
Region 22 Emergency Management Agency  
with the assistance of the  
Nebraska Emergency Management Agency, Lincoln, Nebraska



# SCOTTS BLUFF COUNTY EMERGENCY OPERATIONS PLAN

## PREFACE

This Scotts Bluff County Emergency Operations Plan establishes the standardized policies, plans, guidelines and procedures that will allow all our emergency resources, governmental and non-governmental, to collectively manage and coordinate the preparation, prevention, response, recovery and mitigation functions effectively and in a consistent manner, as a team, when disaster strikes. In content and in format, the Local Emergency Operations Plan (LEOP) is consistent with the National Incident Management System (NIMS) and with the current nationwide concept embodied in the Integrated Emergency Management System (IEMS). This Plan provides for performing specific functions across the full spectrum of hazards. Most responsibilities, tasks and capabilities apply across a broad range of hazards. By treating them in this manner we show an integrated approach to disaster management. Unique aspects of certain hazards are addressed separately, where necessary. Therefore, this is truly a multi-hazard functional plan.

The Plan is organized in a manner that enhances this functional approach by incorporating the following components:

1. Basic Plan: serves as an overview of the County's approach to emergency management, assigns responsibilities, and defines broad policies, plans, and procedures.
2. Annexes: twelve functional Annexes that address the task areas deemed critical to emergency response and recovery.
3. Appendices: these sections support various Annexes and generally address unique hazard specific requirements or actions.
4. Tabs: where necessary, procedures or guidelines for carrying out specific tasks defined in Annexes or Appendices are contained in Tabs.
5. Attachments: Other supporting information is attached where needed (maps, lists, checklists, etc.).

## County Basic Emergency Operations Plan Executive Summary

**Purpose:** It is the responsibility of all elected/appointed officials to protect citizens' lives and public and private property from the effects of hazards and disasters. This Plan describes the roles and responsibilities of the elected and appointed officials, state and federal agencies in support of the County's efforts to prevent, prepare for, respond to, recover from and mitigate against hazards and disasters.

**Authority:** The primary legislation directing the elected officials' responsibilities and actions during an emergency or disaster and for establishing a local emergency management agency is: RRS Sections 81-829.36 to 81-829.75, Nebraska Emergency Management Act of 1996, as amended, Cum. Supp. 2002. County, tribal, city and village officials accept this LEOP plan by resolution; generally the County has the primary responsibilities of implementation.

**Scope:** Implementation of this all-hazards plan will reduce or prevent the loss of life, damage to property and aid in the community economic and infrastructure recovery. Officials within the County are aware of the possibilities of an emergency or disaster and of their responsibilities in the execution of this Plan and will fulfill those responsibilities as needed. All responding elected and appointed officials, departments, agencies and jurisdictions will follow the National Incident Management System (NIMS) protocols when conducting either individual or joint disaster response and recovery activities.

**Concept of Operations:** The responsibility for the safety and welfare of the communities rests with the respective governments. The chief elected officials of the local governments must individually, and where possible jointly, provide policy, leadership, strategic guidance for the emergency management agency, provide resources during emergency preparedness, response, recovery activities, give trained responders the authority to accomplish the incident objectives.

The Emergency Manager (EM) will establish and implement programs to enhance the communities' awareness of, and capabilities to prevent, protect, respond, recover and mitigate disasters. During a disaster the EM will act as an operations manager/advisor/resource to local governments. Local forces, supplemented by trained auxiliaries and personnel and resources available from neighboring jurisdictions or the State, will conduct emergency operations. First responders will provide the Incident Command to address life safety, stabilize the incident and conserve property.

This Plan, approved by the elected officials, has twelve primary functional areas of responsibility (see Annexes) that define the additional roles, responsibilities and tasks necessary to ensure public safety and welfare. This Plan is developed and tested by a rigorous training and exercise program.

## RESOLUTION – SCOTTS BLUFF COUNTY

WHEREAS, the Board of Commissioners of Scotts Bluff County, Nebraska, pursuant to Nebraska Statute, is vested with the authority of administering the affairs of Scotts Bluff County, Nebraska; and

WHEREAS, it has been determined that a Scotts Bluff County Local Emergency Operations Plan has been developed in order to provide for a coordinated response to a disaster or emergency in Scotts Bluff County, the City of \_\_\_\_\_ and other cities and villages in Scotts Bluff County; and

WHEREAS, the Board of Commissioners of Scotts Bluff County, deems it advisable and in the best interest of Scotts Bluff County to approve said Local Emergency Operations Plan;

WHEREAS, the acceptance of this 2015 Local Emergency Operations Plan supersedes all previous approved Scotts Bluff County Local Emergency Operations Plans;

NOW, THEREFORE, BE IT RESOLVED by the Board of Commissioners of Scotts Bluff County, Nebraska, that the Scotts Bluff County Local Emergency Operations Plan be, and hereby is, approved.

PASSED AND APPROVED THIS 7th DAY OF December, 2015.

ATTEST:

County Clerk



Board of County Commissioners,

Scotts Bluff County, Nebraska

*[Handwritten signatures of the Board of County Commissioners]*

## RESOLUTION – CITY OF GERING

Council Member \_\_\_\_\_  
offers the following resolution and moves its adoption, seconded by Council member  
\_\_\_\_\_:

RESOLVE: That in order to provide for a coordinated response to a disaster or emergency in Scotts Bluff County, the City of Gering and other cities and villages in Scotts Bluff County, the Gering City Council deems it advisable and in the best interests of the community and the County to approve the attached Scotts Bluff County Local Emergency Operations Plan. Acceptance of this 2015 Local Emergency Operations Plan supersedes all previous approved Scotts Bluff County Local Emergency Operations Plans.

PASSED AND APPROVED THIS \_\_\_\_ DAY OF \_\_\_\_\_, 2015.

\_\_\_\_\_  
Mayor, City of Gering

ATTEST:

\_\_\_\_\_  
City Clerk

## RESOLUTION – CITY OF MINATARE

Council Member \_\_\_\_\_  
offers the following resolution and moves its adoption, seconded by Council member  
\_\_\_\_\_:

RESOLVE: That in order to provide for a coordinated response to a disaster or emergency in Scotts Bluff County, the City of Minatare and other cities and villages in Scotts Bluff County, the Minatare City Council deems it advisable and in the best interests of the community and the County to approve the attached Scotts Bluff County Local Emergency Operations Plan. Acceptance of this 2015 Local Emergency Operations Plan supersedes all previous approved Scotts Bluff County Local Emergency Operations Plans.

PASSED AND APPROVED THIS \_\_\_\_ DAY OF \_\_\_\_\_, 2015.

\_\_\_\_\_  
Mayor, City of Minatare

ATTEST:

\_\_\_\_\_  
City Clerk

## RESOLUTION - CITY OF MITCHELL

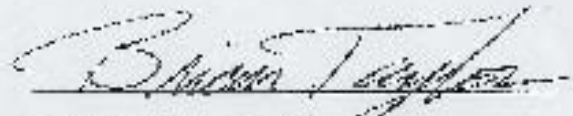
2015-05

Council Member Sean Hopkins


offers the following resolution and moves its adoption, seconded by Council member  
Paul Murrell

RESOLVE: That in order to provide for a coordinated response to a disaster or emergency in Scotts Bluff County, the City of Mitchell and other cities and villages in Scotts Bluff County, the Mitchell City Council deems it advisable and in the best interests of the community and the County to approve the attached Scotts Bluff County Local Emergency Operations Plan. Acceptance of this 2015 Local Emergency Operations Plan supersedes all previous approved Scotts Bluff County Local Emergency Operations Plans.

PASSED AND APPROVED THIS 8th DAY OF December, 2015.

  
Mayor, City of Mitchell

ATTEST:

  
City Clerk





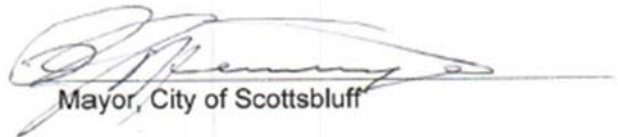
RESOLUTION - No. 15-12-07

CITY OF SCOTTSBLUFF

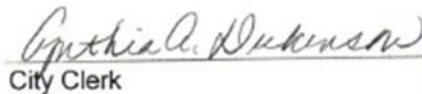
Mayor Meininger offers the following resolution and moves its adoption, seconded by Council Member Gonzales

RESOLVE: That in order to provide for a coordinated response to a disaster or emergency in Scotts Bluff County, the City of Scottsbluff and other cities and villages in Scotts Bluff County, the Scottsbluff City Council deems it advisable and in the best interests of the community and the County to approve the attached Scotts Bluff County Local Emergency Operations Plan. Acceptance of this 2015 Local Emergency Operations Plan supersedes all previous approved Scotts Bluff County Local Emergency Operations Plans.

PASSED AND APPROVED THIS 21<sup>st</sup> DAY OF DECEMBER, 2015.

  
Mayor, City of Scottsbluff

ATTEST:

  
City Clerk



## RESOLUTION – CITY OF TERRYTOWN

Council Member Chris Perales  
offers the following resolution and moves its adoption, seconded by Council member  
Jerry Green:

RESOLVE: That in order to provide for a coordinated response to a disaster or emergency in Scotts Bluff County, the City of Terrytown and other cities and villages in Scotts Bluff County, the Terrytown City Council deems it advisable and in the best interests of the community and the County to approve the attached Scotts Bluff County Local Emergency Operations Plan. Acceptance of this 2015 Local Emergency Operations Plan supersedes all previous approved Scotts Bluff County Local Emergency Operations Plans.

PASSED AND APPROVED THIS 3<sup>rd</sup> DAY OF December, 2015.

Kent Hummel  
Mayor, City of Terrytown

ATTEST:

Linda Green  
City Clerk

## RESOLUTION – VILLAGE OF HENRY

Board Member *Turley*  
offers the following resolution and moves its adoption, seconded by Board Member  
*Haagensen*:

RESOLVE: That in order to provide for a coordinated response to a disaster or emergency in Scotts Bluff County, the Village of Henry and other cities and villages in Scotts Bluff County, the Henry Village Board deems it advisable and in the best interests of the community and the County to approve the attached Scotts Bluff County Local Emergency Operations Plan. Acceptance of this 2015 Local Emergency Operations Plan supersedes all previous approved Scotts Bluff County Local Emergency Operations Plans.

PASSED AND APPROVED THIS 1 DAY OF *December* 2015.

*Mary Haagensen*  
Board Chair, Village of Henry

ATTEST:

*Krista Green*  
Village Clerk

## RESOLUTION – VILLAGE OF LYMAN

Board Member Derr  
offers the following resolution and moves its adoption, seconded by Board Member  
Brening:

RESOLVE: That in order to provide for a coordinated response to a disaster or emergency in Scotts Bluff County, the Village of Lyman and other cities and villages in Scotts Bluff County, the Lyman Village Board deems it advisable and in the best interests of the community and the County to approve the attached Scotts Bluff County Local Emergency Operations Plan. Acceptance of this 2015 Local Emergency Operations Plan supersedes all previous approved Scotts Bluff County Local Emergency Operations Plans.

PASSED AND APPROVED THIS 16 DAY OF December, 2015.



ATTEST:

Kim Robb  
Village Clerk

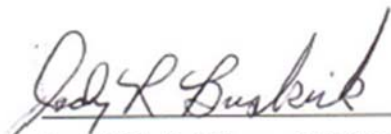
Larry Sanchez  
Board Chair, Village of Lyman

## RESOLUTION – VILLAGE OF MCGREW


Board Member Judi Doty offers  
the following resolution and moves its adoption, seconded by Board Member  
Kevin Ross:

RESOLVE: That in order to provide for a coordinated response to a disaster or emergency in  
Scotts Bluff County, the Village of McGrew and other cities and villages in Scotts  
Bluff County, the McGrew Village Board deems it advisable and in the best  
interests of the community and the County to approve the attached Scotts Bluff  
County Local Emergency Operations Plan. Acceptance of this 2015 Local  
Emergency Operations Plan supersedes all previous approved Scotts Bluff County  
Local Emergency Operations Plans.

PASSED AND APPROVED THIS 17 DAY OF December 2015.

  
Board Chair, Village of McGrew

ATTEST:

  
Village Clerk

## RESOLUTION – VILLAGE OF MELBETA

Board Member \_\_\_\_\_  
offers the following resolution and moves its adoption, seconded by Board Member  
\_\_\_\_\_:

RESOLVE: That in order to provide for a coordinated response to a disaster or emergency in Scotts Bluff County, the Village of Melbeta and other cities and villages in Scotts Bluff County, the Melbeta Village Board deems it advisable and in the best interests of the community and the County to approve the attached Scotts Bluff County Local Emergency Operations Plan. Acceptance of this 2015 Local Emergency Operations Plan supersedes all previous approved Scotts Bluff County Local Emergency Operations Plans.

PASSED AND APPROVED THIS \_\_\_\_ DAY OF \_\_\_\_\_, 2015.

\_\_\_\_\_  
Board Chair, Village of Melbeta

ATTEST:

\_\_\_\_\_  
Village Clerk

## RESOLUTION – VILLAGE OF MORRILL

Board Member Denise Sinner  
offers the following resolution and moves its adoption, seconded by Board Member  
Jim Swenson:

RESOLVE: That in order to provide for a coordinated response to a disaster or emergency in Scotts Bluff County, the Village of Morrill and other cities and villages in Scotts Bluff County, the Morrill Village Board deems it advisable and in the best interests of the community and the County to approve the attached Scotts Bluff County Local Emergency Operations Plan. Acceptance of this 2015 Local Emergency Operations Plan supersedes all previous approved Scotts Bluff County Local Emergency Operations Plans.

PASSED AND APPROVED THIS 8 DAY OF December, 2015.



John A. Salas

Board Chair, Village of Morrill

ATTEST:

Innie Schmidt


Village Clerk

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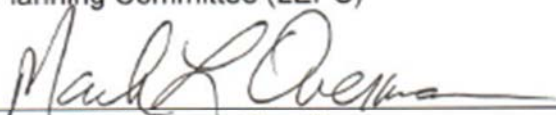


## SIGNATURE PAGE

We, the undersigned, have reviewed the Local Emergency Operations Plan (LEOP) for Scotts Bluff County. We accept the responsibilities pertaining to our organization as defined in the Plan and will respond as required in the event of an emergency, disaster, or plan implementation.

  
 Region 22 Local Emergency  
 Planning Committee (LEPC)

12-8-15  
 Date

  
 Scotts Bluff County Sheriff

12/8/2015  
 Date

  
 Gering Police Chief

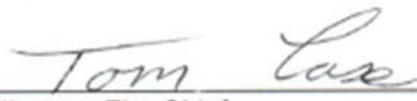
12-09-2015  
 Date

  
 Gering Fire Chief

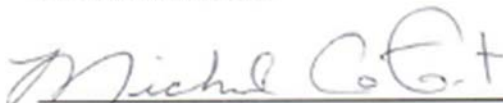
12/3/15  
 Date

  
 Minatare Police Chief

12/8/15  
 Date

  
 Minatare Fire Chief

12/8/15  
 Date

  
 Mitchell Police Chief

12/9/15  
 Date

\_\_\_\_\_  
 Mitchell Fire Chief

\_\_\_\_\_  
 Date

\_\_\_\_\_  
 Morrill Police Chief

\_\_\_\_\_  
 Date

  
 Morrill Fire Chief

12-9-15  
 Date

**SIGNATURE PAGE continued**

  
\_\_\_\_\_  
Scottsbluff Police Chief

11/24/2015  
\_\_\_\_\_  
Date

   
\_\_\_\_\_  
Scottsbluff Fire Chief


11-24-15  
\_\_\_\_\_  
Date

\_\_\_\_\_  
Scottsbluff Rural Fire Chief

\_\_\_\_\_  
Date

\_\_\_\_\_  
Lyman Fire Chief

\_\_\_\_\_  
Date

Henry Fire Chief  
  
\_\_\_\_\_  
McGrew Fire Chief

\_\_\_\_\_  
Date  
12/10/15  
\_\_\_\_\_  
Date

\_\_\_\_\_  
Valley Ambulance Manager

\_\_\_\_\_  
Date

\_\_\_\_\_  
Region 22 Advisory Board Chair

\_\_\_\_\_  
Date

\_\_\_\_\_  
Region 22 COAD Chair

\_\_\_\_\_  
Date

\_\_\_\_\_  
American Red Cross

\_\_\_\_\_  
Date

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\_\_\_\_\_  
Scotts Bluff County Assessor

12-8-15  
Date

  
\_\_\_\_\_  
Scotts Bluff County Clerk



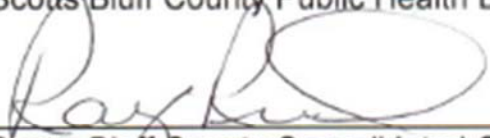
12-8-15  
Date

\_\_\_\_\_  
Scotts Bluff County Road/Bridge/Fire Control Supt.

\_\_\_\_\_  
Date

  
\_\_\_\_\_  
Scotts Bluff County Public Health Director

12-8-15  
Date

  
\_\_\_\_\_  
Scotts Bluff County Consolidated Communications Director

12-8-15  
Date

  
\_\_\_\_\_  
Region 22  
Emergency Management Director

11/24/15  
Date

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## **GLOSSARY OF TERMS AND ACRONYMS**

Access and functional needs Populations: Individuals having additional needs before, during and after an incident in functional areas including but not limited to: maintaining independence and self-care, communication, transportation, supervision and medical care. Such individuals may have physical or behavioral disabilities, live in institutionalized settings including jails, may be elderly, children, from diverse cultures, have limited English proficiency or non-English speaking or transportation disadvantaged.

All-Hazards: Describing an incident, natural or man-made, that warrants action to protect life, property, environment, public health or safety and minimize disruptions of government, social or economic activities.

APHIS - Animal and Plant Health Inspection Service: A part of U. S. Dept. of Agriculture responsible for protecting animal and plant resources from pests and diseases, promoting agricultural health, administering the Animal Welfare Act, wildlife damage management activities.

ART - Animal Response Team

Assessment: The evaluation and interpretation of measurements and other information to provide a basis for decision making.

AVIC - Area Veterinarian in Charge: A U.S.D.A. veterinarian trained in animal disease control.

Bio-security: A system designed to protect a group of organisms (plants, animals, humans) from infectious agents (i.e. viruses, bacteria, fungi, or parasites) or hazardous chemicals.

BSE - Bovine Spongiform Encephalopathy: A slowly progressive, degenerative, fatal disease affecting the central nervous system of adult cattle; also known as "Mad Cow" disease.

Business Band Radio: Any commercial radio communications not otherwise specifically stated.

CAD - Contagious Animal Diseases: Diseases that spread from one animal to other animals.

CEC - Community Emergency Coordinator: The single point of contact under SARA Title III for the community who makes determinations necessary to implement the plan. This is generally the jurisdiction's Fire Chief.

CERCLA: Comprehensive Environmental Response, Compensation, and Liability Act of 1980 (PL 96-510)

CHEMTREC - (1-800-424-9300) Chemical Transportation Emergency Center: Located in Washington, D.C., this facility, sponsored by the chemical industry, provides 24-hour assistance in dealing with chemical transportation emergencies.

Citizen Corps A volunteer organization trained in individual preparedness and to assist first response units in administrative or minor support functions.

Civil Defense Emergency: An emergency declared by the President of the United States or Congress pursuant to applicable federal law finding that an attack upon the United States has occurred or is anticipated and that national safety requires the invocation of the emergency authority provided for by federal law.

Continuity of Government(COG) Plan: Activities that address the continuance of constitutional governance to insure that constitutional, legislative and administrative responsibilities are maintained in any potential incident.

Continuity of Operations (COOP) Plan: Planning should be instituted at all levels of government, across the private sector and non-governmental organizations, as appropriate, to ensure the continued performance of core capabilities, essential functions, or critical agency/organizational operations during any potential incident.

County Emergency Board (CEB): A group comprised of representatives from three USDA agencies, Farm Service Agency (FSA), Natural Resources Conservation Service (NRCS), Cooperative Extension Service (CES). The Emergency Manager is usually also a member.

Decontamination: The reduction or removal of contaminating radioactive, biological or chemical material from a structure, area, object, or person.

Demobilization: The orderly, safe and efficient return of an incident resource, including equipment, supplies, individuals, to the original location and status.

DEQ: Nebraska Department of Environmental Quality, also NDEQ

DHS: Department of Homeland Security

DHHS: Department Health and Human Services,

DMP: Debris Management Plan

DOR: Nebraska Department of Roads, also NDOR

Disaster - (Reference 81-829.39[3]): Occurrence or imminent threat of widespread or severe damage, injury or loss of life or property resulting from any natural or man-made cause, including, but not limited to fire, flood, earthquake, wind, storm, chemical spill, or other water contamination requiring emergency action to avert danger or damage, epidemic, air contamination, blight, drought, infestation, explosion, riot, civil disturbance, or hostile military or para-military action.



DRC - Disaster Recovery Center: A location established in a disaster area which houses all federal, state, and local agencies that deal directly with the needs of the individual survivor. DRCs are established only after a Presidential Declaration. Tele-registration will be available.

EAS - Emergency Alert System: The Emergency Alert System is composed of AM, FM and TV broadcast stations and non-government industry entities operating on a voluntary, organized basis during emergencies at the national, state, or operational levels.

Emergency: Any unplanned event that interrupts the daily function of the jurisdiction and requires an emergency response.

Emergency Worker: A person or persons who are primarily responsible for carrying out emergency functions. Emergency functions include radiological monitoring, firefighting services, law enforcement, medical and health services, rescue activities, area security, communications, evacuation measures, social services, and other related functions assigned by competent authority to protect the health, safety, and property of the general populace. Reference: RRS 81-829.55

EMAC – Emergency Management Assistance Compact: An agreement between *all* states for mutual aid so that needed resources are obtained, transported and utilized during a disaster.

EMS: Emergency Medical Services

EMT - Emergency Medical Technician: An individual who has completed the required training and is licensed by the State of Nebraska to perform emergency basic life support functions.

Emergency Protective Actions: Measures taken prior to or after a release of hazardous materials to prevent or minimize exposures to persons in the threatened area. Examples of emergency protective actions as discussed in this plan are area access control, evacuation, in-house shelter, decontamination, and respiratory protection.

EOC - Emergency Operation Center: A facility from which local government officials exercise direction and control in an emergency or disaster.

EOC Staff: Members of the emergency management organization tasked to operate the Emergency Operation Center during disasters.

EPA: Environmental Protection Agency (Federal Agency)

EPI - Emergency Public Information: Information concerning individual actions that will be made available to affected residents, transients, and evacuees in an emergency to ensure their safety and well-being.

ESF – Emergency Support Functions: Various state agencies may be requested or mandated to participate in disaster related activities, responses or support.

Evacuation: The organized, phased and supervised withdrawal, dispersal or removal of people from dangerous or potentially dangerous areas, their reception and care in safe areas and eventual return when possible.

Executive Group: Consists of the Chief Executives (Mayor, County Board Chairman, etc.) of the affected jurisdictions and/or their deputies.

Exercise: An activity designed to promote emergency preparedness; test or evaluate emergency operations plans, procedures, or facilities; train personnel in emergency response duties; and demonstrate operational capability.

FAD – Foreign Animal Disease: Any animal disease not naturally found in the United States. These diseases must be brought into the country by some vector, a diseased animal, food, soil, transportation. Examples of FADs include Foot-and-Mouth Disease, Newcastle Disease, Avian Influenza and African Swine Fever.

FADDs – Foreign Animal Disease Diagnosticians: Specially trained veterinarians and laboratory technicians specializing in identifying foreign animal diseases.

FCO - Federal Coordinating Officer: The person appointed by the Associate Director, Federal Emergency Management Agency, who operates under the Regional Director, FEMA, to coordinate federal assistance in a major disaster.

FDA: Food and Drug Administration

FEC - Facilities Emergency Coordinator: The single point of contact under SARA Title III for a facility that reports extremely hazardous substances. This person will coordinate all activities of the facility in the event of a spill or release.

Federal Agency Disaster Designation: Certain federal agencies have programs under their own authorities that allow them to provide assistance without a Presidential Declaration.

Federal Response Plan (FRP): The Federal plan developed under Public Law 93-288 (Stafford Act) in order to facilitate the delivery of all types of Federal Response Assistance to States to help them deal with the consequence of significant disasters. Any response provided will supplement state and local response efforts. Requests for Federal assistance will be made by the State after an assessment of state and local ability to respond to the specific disaster.

FEMA - Federal Emergency Management Agency: The federal agency charged with development of an Integrated Emergency Management System and with supporting Emergency Management and Disaster Assistance efforts at all levels of government.

First Responder: Local and nongovernmental agencies; police, fire and other emergency personnel responsible for the initial activities to protect and preserve life, property, evidence and the environment; including emergency management, public health, clinical care, public works and other skilled support personnel from federal, state, local tribal and non-governmental organizations.

FMD: Foot and Mouth disease

FSA: Farm Services Agency

Governor's Emergency Fund: A fund established by state law that may be expended, upon direction of the Governor, for any State of Emergency to supplement local efforts to maintain and/or promptly restore essential public facilities or services when threatened or damaged as a result of a natural disaster.

Governor's Proclamation - State of Emergency: The Governor has found that a disaster has occurred or that the occurrence or threat thereof is imminent within the state or any part thereof, and he has activated the disaster response and recovery aspects of state, local, and inter-jurisdictional plans for the purpose of aiding the affected individuals and local governments.

HAN - Health Alert Network: A statewide communications system used to alert all medical doctors, hospitals, veterinarians and animal clinics of a medical or animal disease emergency.

Hazard Analysis: The process of identifying the potential danger or harm that could affect the jurisdiction and determine the probable impact each of these hazards could have on people and property.

Hazard Area: A specified area directly affected by a disaster, or with high probability of being affected by specific hazards.

Hazard Mitigation: Measures which will eliminate or reduce the potential for damage to an area or facility from the effects of an emergency or disaster.

HazMat - Hazardous Materials: Substances which, if released in an uncontrolled manner (i.e., spilled), can be harmful to people, animals, property, and/or the environment.

HSEEP – Homeland Security Exercise Evaluation Program: The method used to measure the success of all local, state and national emergency/disaster training sessions and programs; to include standards, record keeping and is the basis for the LEOP and local SOP improvement process.

Incident Action Plan: An oral or written plan containing general objectives reflecting the overall strategies for managing an incident, the initial response activities, formalized steps to achieve recovery, staffing and other resources needed during one or more operational periods.

ICS/IMS - Incident Command System/Incident Management System: The combination of facilities, equipment, personnel, procedures, and communications necessary to manage resources at the scene of an incident. See NIMS.

ICU: Intensive Care Unit

Incident Status Report (ISR): The ISR is used by emergency managers to report an emergency management incident to NEMA. Initial field responders and public works agencies use the ISR to collect the initial damage assessment information on damage which has occurred to the infrastructure in the jurisdiction. Part of the ISR must also include estimating the amount and types of debris which will need to be handled.

In-Place Shelter: Protective shelter action directed in the event of a short-term or low-level radioactive or toxic material release where evacuation actions could not be rapid enough to protect the affected population from an approaching hazard. Taking in-place shelter means staying indoors, closing all windows and openings to the outside air, and turning off all air conditioners or fans vented to the outside.

Infected zone: The area around a specific location of a suspected or confirmed animal/wildlife disease; also known as the quarantine or control zone.

Ingestion Exposure Pathway EPZ (Nuclear Power Station Incidents): An Emergency Planning Zone which refers to exposure primarily from eating or drinking water or foods such as milk and fresh vegetables that have been contaminated with radiation. The duration of primary exposure could range from hours to months.

JFO, Joint Field Office: Federal and State agencies co-located in a facility during recovery.

JIC, Joint Information Center: Locally designated location for release of information to the general media for dissemination to the public.

Jurisdiction: A range or sphere of authority. Public agencies have jurisdiction at an incident related to their legal responsibilities and authority. Jurisdictional authority at an incident can be political (elected officials) or geographical (state, county, village) or functional (law, fire, public health).

Key Personnel: Those officials of local government and other agencies and organizations who have primary functional responsibilities under this plan.

LEDRS: Nebraska Livestock Emergency Disease Response System

Local Emergency Operations Plan (LEOP): A county wide, all-hazards plan, required by Nebraska R. R. S. Section 81-829.31, 81-829.36 to 81-829.75, 1996, that establishes the policies, responsibilities, plans, guidelines and procedures for all elected and appointed officials, Emergency Managers, and First Responders to function effectively during an emergency or disaster.

Local Emergency Planning Committee (LEPC): A local committee appointed by the State Emergency Response Commission (SERC) responsible for emergency planning and community right to know under SARA Title III.

Logistics: Providing resources (equipment, supplies, services, personnel, money) to support an incident response and recovery.

MCI - Mass Casualty Incident: An incident, emergency, or disaster which generates sufficient casualties where:

- A. The number of patients and the nature of their injuries make the normal level of stabilization and care unachievable, or
- B. The number of Emergency Medical Technicians and ambulances that can be brought to the field within the time allowed is not enough, or
- C. The stabilization capabilities of the hospital are insufficient to handle all the patients.

MIL - Nebraska Military Department: A state agency consisting of the Nebraska Emergency Management Agency, the Nebraska Air National Guard and the Nebraska Army National Guard.

MOU – Memoranda of Understanding: The MOU agreement NEMA has with Cities is based upon State Statute 81-829.52 that allows the Adjutant General, upon orders of the Governor, to establish “such number of state emergency response teams as may be necessary”. The Statute allows for payment to the jurisdictions, workman’s compensation and liability coverage for members of an established team.

MSDS: Material Safety Data Sheet

Mutual-Aid Agreements: Arrangements between organizations, either public or private, for reciprocal aid and assistance in case of emergency or disaster too great to be dealt with unassisted or when local resources are inadequate or exhausted.

NAWAS - National Warning System: A system of special telephone lines linking Nebraska with federal authorities in other states. A sub-network portion of the system, the State NAWAS Circuit, ties together state and local warning points as well as the National Weather Service, Nebraska State Patrol Stations, and nuclear power stations.

NCP - National Contingency Plan: Prepared by EPA to put into effect the response powers and responsibilities created by CERCLA.

NDA: Nebraska Department of Agriculture

NEMA – Nebraska Emergency Management Agency: A state agency mandated to administer the Emergency Management Act, R. R. S. Section 81-829.31, .36 to .75 and Homeland Security directives for the State.

NGPC: Nebraska Game and Parks Commission

NHIT: Nebraska Hazardous Incident Team

NIMS – National Incident Management System: A comprehensive, national approach to incident management, includes the Incident Command System, multi-agency Coordination systems, and Public Information systems and must be adopted by all jurisdictions to be compliant for DHS grants and awards.

NRF: National Response Framework; a guide to how the Nation conducts all-hazards responses (Jan. 2008)

NRP: National Response Plan, a guide for governmental agencies or roles and responsibilities for disaster response. emphasizing the Emergency Support Functions, (2004, rev '06)

NRT: National Response Team. Consists of representatives of government agencies as the principal organization for implementing the NCP.

NSP: Nebraska State Patrol

Nuclear Incident: An event where nuclear materials with consequent radiation are uncontrollably released. Synonymous with the terms "radiation spill" and "nuclear accident".

OSC - On Scene Coordinator: Federal official who directs Federal response under NCP.

OSHA: Occupational Safety and Health Administration (Federal Agency).

Pathogen: An organism (bacteria, virus, fungus, parasite) that is capable of causing disease or death.

PDA: Preliminary Damage Assessment

Presidential Emergency Declaration: Under PL 93-288, as amended by PL 100-707 this is issued when the President has decided that a catastrophe, in any part of the United States, requires federal emergency assistance to supplement state and local efforts to save lives and protect property, public health, and safety, or to avert or lessen the threat of a natural disaster which because of the pressure of time or because of the unique capabilities of a federal agency, assistance can be more readily provided by the federal government.

Presidential Major Disaster Declaration: Is issued when in the determination of the President, a catastrophe causes damage of sufficient severity and magnitude to warrant federal assistance under PL 93-288, as amended by PL 100-707, or subsequent legislation, above and beyond emergency services provided by the federal government to supplement the efforts and available resources of states, local governments, and other relief organizations in alleviating the damage, loss, hardship, or suffering as a result of the catastrophe.

Protective Shelter: Any shelter with the capability to protect individuals, animals, or equipment from the effects of hazards such as tornadoes, blast, fire, initial radiation, and fallout.

Quarantine zone: Area where livestock, vehicle or human movement, in/out of, is prohibited.

Radiological Emergency: A radiological incident/accident that requires immediate action to save lives, to protect public health, to preserve property, or to reduce or avoid an increase in the threat resulting from the incident/accident.

Radiological Monitoring: The use of detection equipment to measure the presence or levels of radiation and concentration of radioactive contamination to include the planning and data collection necessary to the task.

Radiological Protection: The organized effort, through warning, detection, and preventive or remedial measures, to minimize the effect of nuclear radiation on people and resources.

REM - Radiation Equivalent in Man: A measure of the overall effectiveness of a radiation dose at causing a risk of cancer.

Restricted Zone: The area around a suspected or confirmed animal disease location where the movement of livestock or people is controlled or stopped. The size of the zone is dependent on weather, terrain, animal concentrations, etc.

Risk: A function of three variables: Threat, Vulnerability and Consequence.

RRT - Regional Response Team: representatives of Federal agencies and a representative from each state in the Federal Region. During a response to a major hazardous materials incident involving transportation or a fixed facility, the OSC may request that the RRT be convened to provide advice or recommendations.

Rumor Control: A location where information requests from the public can be handled. Special Disaster Information telephone numbers may be published.

SARA: Superfund Amendments and Reauthorization Act of 1986. Contains Title III provisions for Hazardous Materials Emergency Planning and Community Right-to-Know.

Secondary spread: The spread of a disease by carriers (vectors) such as people, other animals, vehicles or by contaminated materials such as soil, food, bedding, wastes, etc.

SEOC: State Emergency Operations Center, usually in Lincoln, at the NEMA facilities

SEOP: State Emergency Operations Plan

SERC - State Emergency Response Commission: A commission, appointed by the governor to oversee LEPCs.

SERT - State Emergency Response Teams: Specially trained Hazmat team, technician level. Three levels of response teams: Governor's appointment, Nebraska Hazardous Incident Team, Wildfire Team

SFM: State Fire Marshal

SOP: Standard Operating Procedures, a list of specific or detailed actions, methods or skills used to accomplish a specific task or job; also known as SOGs, Standard Operating Guides.

State Coordinating Officer (SCO): The person named by the Governor in the Federal-State Agreement to execute on behalf of the State all necessary documents for disaster assistance following the declaration of an emergency or major disaster, including certification of applications for public assistance.

State Radiation Team/Radiological Monitoring Team: Response team sent to a radiological incident/accident by the Nebraska Health and Human Services System. This team(s) may be augmented by emergency management radiological monitoring resources, including aerial monitoring. On scene, all radiation control activities are coordinated by the HHSS which also furnishes technical guidance and other services to local governments.

Superfund: The trust fund established under CERCLA to provide money the OSC can use during a cleanup.

Surveillance zone: In an animal disease situation this could initially include the entire state and those near to the infected area where livestock would be closely monitored. This zone would be adjusted based on the findings about the disease and its ability to spread.

Title III: The "Emergency Planning and Community Right-to-Know" portion of SARA. This specifies requirements for minimum plan content, for fixed facility owners to inform officials about extremely hazardous substances present at the facilities and for making information about extremely hazardous substances available to citizens.

Traffic Control (Entry-Exit) Points: Places along evacuation routes that are either manned by law enforcement personnel or volunteers, or marked with barricades to direct and control movement to and from the area being evacuated.

Triage: A system of assigning priorities of medical treatment to the injured and/or ill on the basis of urgency, chance of survival, etc.

UNS: University of Nebraska System

USDA: United States Department of Agriculture

Volunteer: For the purposes of NIMS, any person accepted to perform services by the lead agency to accept such services when the person performs services without promise, expectation or receipt of compensation for services performed. (16 USC 742f© and 29 CFR 553.101.



VOAD – Voluntary Organizations Active in Disasters, see the “Emergency Manager’s Handbook: 2008”.

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# SCOTTS BLUFF COUNTY BASIC EMERGENCY OPERATIONS PLAN

## I. PURPOSE

This Plan predetermines, to the extent possible, actions taken by responsible elements of the governments within Scotts Bluff County including its cities, villages, and cooperating private organizations to:

- A. Detect and protect against, threats or incidents of terrorism, natural disasters, major emergencies, and incidents of national significance,
- B. Prevent against avoidable disasters by reducing the vulnerability of Scotts Bluff County residents to any disasters that may strike,
- C. Establish capabilities for protecting citizens from the effects of disasters,
- D. Respond effectively to the actual occurrence of disasters,
- E. Provide for the recovery in the aftermath of any emergency involving extensive damage or other detrimental effect on normal life within the community.

## II. AUTHORITY

Authority for this Plan is contained in:

- A. Public Law 81-920 (Federal Emergency Management Act of 1950) as amended;
- B. Public Law 93-288 (Disaster Relief Act of 1974) as amended by PL 100-707;
- C. Public Law 99-499 (Superfund Amendments and Reauthorization Act of 1986) as amended;
- D. 44 CFR, Part 302, Emergency Management: State and Local Emergency Management Assistance (EMA), October 2011, as amended;
- E. RRS Sections 81-829.36 to 81-829.75, Nebraska Emergency Management Act of 1996, as amended, Cum. Supp. 2002;
- F. Nebraska Administrative Code, Chapter 7; Nebraska Emergency Management Agency Title 67, July 21, 2001;
- G. Nebraska Revised Statutes 81-201 (Reissue 1996), 54-701 (reissue 1998 and Cum. Supp. 2002, and 54-1180 to 54-1182 (Reissue 1998 and Cum.

Supp. 2002), (Nebraska Department of Agriculture's general response procedures); 2-1072 to 2-10, 117, the Plant Protection and Pest Act; and 54-847 to 54-863, (Reissue 1998) the Commercial Feed Act; 81-2,257 to 81-2,261 (Reissue 1996 and Cum. Supp. 2002), the Nebraska Pure Food Act; S2-3901 to 2-3911 (Reissue 1997 and Cum. Supp. 2002), the Nebraska Pasteurized Milk Law; 2-3913 to 2-3946 (Reissue 1997 and Cum. Supp. 2002), Manufacturing Milk Act;

- H. USC Title 21, section 134(a), (USDA response procedures for animal disease events);
- I. USC Title 7, sections 7701-7772, (USDA Plant Protection Act);
- J. 21 CFR, Parts 500-599 (Food, Drug, and Cosmetic Act);
- K. Homeland Security Presidential Directive (HSPD) 5 "Management of Domestic Incidents," 28 February, 2003;
- L. Presidential Policy Directive (PPD) 8 "National Preparedness" March 30, 2011;
- M. State of Nebraska, Executive Order 05-02, State Adoption of the National Incident Management System (NIMS), March 4, 2005.
- N. Interlocal agreement between the City of Gering, the City of Scottsbluff, and Scotts Bluff County, dated 1 April 1983, establishing the Scotts Bluff County Emergency Management Agency. This agreement was revised on 17 November 2003, to include Banner County, backdate effective on 1 October, 2003.
- O. Village of Henry Resolution establishing the Scotts Bluff County Emergency Management Agency, dated 07/09/96.
- P. Village of Lyman Resolution establishing the Scotts Bluff County Emergency Management Agency, dated 09/18/96.
- Q. Village of McGrew Resolution establishing the Scotts Bluff County Emergency Management Agency, dated 07/17/96.
- R. Village of Melbeta Resolution establishing the Scotts Bluff County Emergency Management Agency, dated 08/14/96.
- S. City of Minatare Resolution establishing the Scotts Bluff County Emergency Management Agency, dated 07/17/96.
- T. Village of Morrill Resolution establishing the Scotts Bluff County Emergency Management Agency, dated 06/10/96.

- U. City of Mitchell Resolution establishing the Scotts Bluff County Emergency Management Agency, dated 09/12/96.
- V. Village of Terrytown Resolution establishing the Scotts Bluff County Emergency Management Agency, dated 08/01/96.
- W. Scotts Bluff County Resolution dated 12/7/15 establishing the 2015 Scotts Bluff County Local Emergency Operations Plan (LEOP);
- X. Region 22 Emergency Management Inter-local Agreement between Scotts Bluff County, Banner County, City of Scottsbluff, City of Gering, and City of Terrytown, dated February 1, 2008 establishing Region 22 Emergency Management.
- Y. Scotts Bluff County Resolution establishing Region 22 Emergency Management, dated February 4, 2008.
- Z. Banner County Resolution establishing Region 22 Emergency Management, dated February 5, 2008.
- AA. City of Scottsbluff Resolution establishing Region 22 Emergency Management, dated February 4, 2008.
- BB. City of Gering Resolution establishing Region 22 Emergency Management, dated January 28, 2008.
- CC. City of Terrytown Resolution establishing Region 22 Emergency Management, dated February 7, 2008.
- DD. Region 22 Emergency Management Inter-local Agreement expanding participation in and re-establishing Region 22 Emergency Management with participation from Scotts Bluff County, Banner County, City of Scottsbluff, City of Gering, City of Terrytown, City of Minatare, Village of McGrew, Village of Lyman, Village of Henry, City of Mitchell and Village of Morrill date July 1, 2009.
- EE. Scotts Bluff County Resolution expanding participation in and re-establishing Region 22 Emergency Management dated June 15, 2009.
- FF. Banner County Resolution expanding participation in and re-establishing Region 22 Emergency Management dated June 2, 2009.
- GG. City of Scottsbluff Resolution expanding participation in and re-establishing Region 22 Emergency Management dated June 1, 2009.
- HH. City of Gering Resolution expanding participation in and re-establishing Region 22 Emergency Management dated June 8, 2009.

- II. City of Terrytown Resolution expanding participation in and re-establishing Region 22 Emergency Management dated August 6, 2009.
- JJ. City of Minatare Resolution expanding participation in and re-establishing Region 22 Emergency Management dated July 21, 2009.
- KK. Village of McGrew Resolution expanding participation in and re-establishing Region 22 Emergency Management dated September 9, 2009.
- LL. Village of Lyman Resolution expanding participation in and re-establishing Region 22 Emergency Management dated August 18, 2009.
- MM. Village of Henry Resolution expanding participation in and re-establishing Region 22 Emergency Management dated June 2, 2009.
- NN. City of Mitchell Resolution expanding participation in and re-establishing Region 22 Emergency Management dated June 9, 2009.
- OO. Village of Morrill Resolution expanding participation in and re-establishing Region 22 Emergency Management dated February 10, 2009.

### III. SITUATION

- A. Scotts Bluff County, with a residential population of approximately 36,465 persons, (2014 census estimate) is vulnerable to many hazards that can disrupt the community, create damage and cause injury or death. The Region 22 Emergency Management Director, through the use of the Scotts Bluff County Hazard Analysis has identified hazards which could affect the population or public and private property. The most severe of these hazards are tornadoes, floods, severe winter storms, hailstorms, fire, transportation/HazMat accidents, viral/infectious disease outbreak.
- B. Scotts Bluff County and its incorporated jurisdictions have significant emergency response resources and capabilities. Eight (8) law enforcement agencies, seven (7) fire departments, six (6) rescue squads Valley Ambulance Services and the Regional West Medical Center provide emergency services on a day-to-day basis. During and after a disaster, the use of these emergency resources and other governmental and private response and recovery capabilities will minimize the effects of the disaster.

### IV. ASSUMPTIONS and PLANNING FACTORS

- A. Outside assistance would be available in most disasters. However, it is essential for the County to be prepared to carry out disaster response and short-term recovery actions on an independent basis.

- B. A major disaster may occur at any time, and at any place, in the county. In some cases, warnings and increased preparedness measures may be possible. Many disasters can and will occur with little or no warning.
- C. Implementation of this Plan will reduce or prevent the loss of life and damage to property. Officials within the County are aware of the possible occurrence of an emergency or major disaster and their responsibilities in the execution of this Plan and will fulfill those responsibilities as needed.
- D. All responding elected and appointed officials, departments, agencies and jurisdictions will follow the National Incident Management System (NIMS) protocols when conducting either individual or joint disaster response and recovery activities. This includes but is not limited to establishing unified or area incident command systems, the use of staging areas as needed, implementing multi-agency coordination systems and resource management including the identification and listing of all department, agency and jurisdiction disaster response resources (equipment, trained personnel, supplies, facilities) using the NIMS resource identification process.

## V. ORGANIZATION / RESPONSIBILITIES

### A. Elected Officials Responsibilities

The responsibility for the safety and welfare of the residents of Scotts Bluff County and its communities rests with the respective governments. To fulfill this responsibility, the chief elected officials of the various local governments must individually, and where possible, jointly:

1. Provide overall policy, leadership and direction and strategic guidance, for the emergency management agency,
2. Provide resources during emergency preparedness, response and recovery activities.
3. Give the trained responders the authority to accomplish the incident objectives.

Providing policy direction does not mean that these officials direct the incident objectives or tactics. Those responsibilities are given to the Incident Commander, see below. The elected/appointed officials will implement these and other plans to ensure emergency actions are taken in a timely manner to provide care and support for those citizens affected.

## B. Local Government Structure

1. A five (5) member Board of Commissioners manages the governmental activities of the County. Their authority extends to all unincorporated areas of the county.
2. Scottsbluff is a first class city (population 15,039) and functions under the Mayor/Council system. The City Council has a Mayor and four (4) Council Members. Day-to-day activities of the city are under the direction of a City Manager.
3. Gering is a first class city (population 8,500) and functions under the Mayor/Council system. The City Council has a Mayor and seven (7) Council Members. Day-to-day activities of the city are under the direction of a City Manager.
4. Mitchell (population – 1,702) (2010 census), Minatare (population – 816) (2010 census), and Terrytown (population – 1,198) (2010 census) are second class cities using the Mayor/Council system. The Council consists of the Mayor and four Council Members.
5. Henry (population – 106) (2010 census), Lyman (population – 341) (2010 census), McGrew (population – 105) (2010 census), Melbeta (population – 112) (2010 census), and Morrill (population – 921) (2010 census) are villages under the direction of Village Boards with a Board Chairperson and four Board Members.

## C. Emergency Management

### 1. Region 22 Inter-local Agreement

Recognizing the need for the most effective possible emergency management structure for dealing with disaster, Scotts Bluff County has joined with Banner County, City of Scottsbluff, City of Gering, City of Terrytown, City of Minatare, Village of McGrew, Village of Lyman, Village of Henry, City of Mitchell, and Village of Morrill as signatories of an inter-local agreement expanding participation and re-establishing Region 22 Emergency Management. A member of the Scotts Bluff County and Banner County Board of Commissioners, a member of City of Scottsbluff, City of Gering, City of Terrytown, and City of Mitchell Councils currently sit on the Region 22 Emergency Management Advisory Board and all participating members of the Region 22 Inter-local Agreement may have a representative sit on the Region 22 Advisory Board. A lay person also sits on the Board. A Region 22 Emergency Management Director is employed by the Advisory Board and has established a joint Region 22 Emergency Management Emergency Operations Center (EOC) at the Scottsbluff Public Safety Building in Scottsbluff, Nebraska that supports emergency preparedness



activities in the two-county region. During emergency operations, the Region 22 Emergency Management Advisory Board will advise and support the Region 22 Emergency Management Director.

## 2. Region 22 Emergency Management

The Region 22 Emergency Management Director, appointed jointly by the Scotts Bluff and Banner County Board of Commissioners and the Scottsbluff, Gering Terrytown and Mitchell City Councils, will act as a disaster operations advisor to the Boards, and the City and Village Councils. In that capacity, and as directed by the County Boards, the Emergency Management Director will assist and support other cities and villages in the county in emergency response activities within those communities. Local forces, supplemented as necessary by trained auxiliaries and personnel and resources available from neighboring jurisdictions or the State, will conduct emergency operations. Supervision of the Region 22 Emergency Management Director is by the City of Scottsbluff City Manager. Superintendence of the Region 22 Emergency Management Director is by the City of Scottsbluff Chief of Police. In general, the Emergency Management Director:

- a. Serves as the emergency preparedness and response advisor to Scotts Bluff and Banner Counties' Chairmen and Board of Commissioners; Gering, Scottsbluff, Terrytown, Minatare, and Morrill Cities' Mayors and their respective City Councils; and McGrew, Lyman, Henry, Morrill and Melbeta Villages' Chairmen and their respective Village Councils.
- b. Directs and controls the Region 22 Emergency Management Agency. In that capacity, supports disaster preparedness and response activities in all other jurisdictions in the county.
- c. Develops plans, prepares guidance, and coordinates actions to accomplish an effective emergency operating capability, assesses the capabilities and readiness of local assets likely to be needed during an incident and identifies any shortfalls or gaps.
- d. Ensures that there are unified objectives with regard to the communities' emergency response plans, preparation activities, public information, training and exercising activities.
- e. Promulgates a program promoting a general public awareness of Emergency Management.
- f. Implements procedures to obtain state/federal government programs of financial and resource assistance to include the local administration and fiscal responsibility for grants, equipment

obtained through grants and the training for the equipment so obtained.

- g. Establishes programs to protect lives, protect property, and sustain survivors in the event of disaster.
  - h. Involves private sector businesses and relief organizations in planning, training and exercising.
3. City and Village Emergency Management

Currently, all Scotts Bluff County cities and villages have appointed Emergency Management Liaison persons who serve and advise executives on emergency management matters. This function, in relation to their communities, will be the same as listed above for the Region 22 Emergency Management Director.

D. Incident Commander

1. The Incident Commander of an event or disaster is the first trained responder on scene. The initial response priorities are based on:
  - a. Life Safety: determining the threats to both the responders and the public.
  - b. Incident Stabilization: determining tactics to reduce the damage potential lessen the incident complexity and provide infrastructure protection,
  - c. Property Conservation: assessing the real property threatened by the event, the potential environmental impact and the economic impact.
2. Incidents occur at differing levels of complexity, from simple ones requiring only one responder with a minimal level of input to catastrophic levels requiring federal or even international assistance. Yet all incidents remain under the control of the local Incident Commander. The Incident Commander will follow the principle and guidelines of the National Incident Management System. For all events, the Incident Commander is also responsible for the following in some manner or scale:
  - a. Having clear authority and knowing agency policy,
  - b. Ensuring incident safety,
  - c. Establishing an Incident Command Post,
  - d. Setting priorities, determining incident objectives and strategies to be followed,

- e. Establishing the Incident command system organization needed to manage the incident,
- f. Approving the Incident Action Plan,
- g. Coordinating command and General Staff activities,
- h. Approving resource requests and use of volunteers and auxiliary personnel,
- i. Ordering demobilization as needed,
- j. Ensuring after-action reports are completed, and
- k. Authorizing information release to the public.

E. State Agencies

This Plan primarily addresses local authority in emergencies. There may be times when state agencies may be requested or required to be involved. References in this Plan to state agencies are not meant to be an exhaustive list of circumstances or situations with State involvement. State statutes mandate certain state agencies to respond or support local jurisdictions and those agencies are expected to perform their duties when necessary.

F. Responsibilities

Most departments within local government have emergency functions in addition to their normal duties. Each department is responsible for developing and maintaining emergency/disaster procedures. This Plan has twelve primary functional areas of responsibility (detailed in Annexes) that define the tasks necessary to ensure public safety and welfare. Additional functions, such as Mitigation, Continuity of Government, Reporting, and Administration and Logistics, which do not warrant a full Annex, are also addressed at the appropriate places in this Plan. Primary and supporting responsibility has been assigned as shown in the Functional Responsibility Chart, included in this section. (See Attachment 1). Specific activities are covered in the Annexes. Responsibilities for certain organizations that are not part of local government are also presented. In general, the functional areas cover:

1. Direction and Control (Annex A)

By statute, the conduct of all emergency operations and protective actions in Scotts Bluff County is the responsibility of the County Board; and, in their respective political subdivisions, the responsibility of the Mayor and City Councils of Gering, Scottsbluff, Minatare, Mitchell, and Terrytown and the Village Boards of Henry, Lyman, McGrew, Melbeta,

and Morrill. These executives constitute the Emergency Executive Group. During an emergency, they will re-locate to the Emergency Operations Center (EOC) located in the Scottsbluff Public Safety Building in Scottsbluff - along with the Emergency Operations Staff. The Emergency Executive Group will use the expertise of the EOC staff to assist them in the Direction and Control functions. In general, executive direction and control responsibilities will be to:

- a. Assign missions and tasks in support of and fulfilling the resource needs of the Incident Commander,
- b. Establish short and long term priorities for recovery,
- c. Anticipate and identifying future resource requirements,
- d. Monitor the County environment,
- e. Inform the public of conditions, warnings, and instructions,
- f. Coordinate emergency operations in support of the Incident Commander,
- g. Demobilize and replenish resources after the event,
- h. Coordinate and resolve policy issues arising from the event,
- i. Participate in the After Action Report process and make the subsequent modifications to policies, plans and procedures in agencies under their authority;
- j. Partner with private, for-profit, non-profit, non-governmental, faith-based and other organizations as required and
- k. Implement those appropriate portions of the jurisdiction's Continuity of Operations – Continuity of Government Plans. This ensures that the vital and essential functions of government services continue during and after a disaster, especially when government facilities and staff are affected by the disaster.
- l. The Region 22 Emergency Management Director will also be a part of the Executive Group in an advisory and support role.

## 2 Communications and Warning (Annex B)

The primary responsibility for establishing, maintaining, augmenting, and providing backup for all channels of communications needed for emergency response and recovery rests with the respective emergency

service organizations. The Communications and Warning Officer (if appointed) is responsible for coordinating EOC communications and maintaining this Annex of the LEOP; in lieu of a Communications Officer, then the Emergency Manager. Warning could be received through the NAWAS Warning Point or NOAA Weather Alert radio. In the remainder of the county, warning of the public is a primary responsibility of the Scotts Bluff County Sheriff's Office.

3. Damage Assessment (Annex C)

The Scotts Bluff County Assessor will serve as Damage Assessment Coordinator and will be responsible for ensuring that personnel and procedures are available to provide preliminary damage estimates and descriptions of the damage, including estimated costs, resulting from the disaster. This responsibility includes provisions for completing the process of requesting a local disaster proclamation through emergency management channels. The Damage Assessment Coordinator is a member of the EOC Staff. Debris management planning guidelines, staffing and responsibilities are provided in Annex C. Red Cross and the USDA, FSA may conduct damage assessments targeted to their mission and may be able to share such information with the EOC.

4. Emergency Public Information (Annex D)

The Public Information Officer (PIO) is responsible for keeping the public advised as to the emergency. The PIO has an important role of coordinating with the media in advising the public of proper actions to take. The establishment of rumor control procedures and Disaster Recovery Centers are also important functions as is the on-going requirement for emergency preparedness education efforts. All public information activity will be coordinated through the Emergency Operating Center where the Public Information Officer will function as a member of the EOC Staff.

5. Evacuation (Annex E)

The goal of this function is to relocate people to safe areas when emergencies or threats necessitate such action. The decision to evacuate is normally made by the Executive Group on the advice of the Emergency Management Director but due to the severity of the situation it may be made by the Incident Commander (fire or law enforcement). The Region 22 Emergency Management Director, along with any other city and village Emergency Management Directors, is responsible for establishing clear and detailed procedures for carrying out evacuations. Evacuation and sheltering plans will include consideration for individuals with access and functional needs, service or companion animals and household animals.

6. Fire Services (Annex F)

All Fire District Chiefs are responsible for fire control and rescue activities in their respective fire districts. The Fire Chief of the affected jurisdiction serves as Fire Services Coordinator and as a member of the EOC staff. If more than one jurisdiction is affected, the Scotts Bluff County Mutual Aid Association may provide a Fire Services Representative to the EOC. General responsibilities are to limit loss of life and property from fires and other damage, provide leadership and training in fire prevention and suppression, respond to HazMat incidents, lead search and rescue, assist in mobile medical aid and ambulance transport, and provide light rescue of trapped or injured persons.

7. Health and Medical (Annex G)

Emergency medical responsibilities and coordinating rescue operations include providing emergency medical care and treatment for the ill and injured, coordinating evacuation of health care patients, and managing medical resources, both personnel and equipment/supplies. This may be assigned to a Medical Coordinator. Public health responsibility has been assigned to a Public Health Coordinator. These responsibilities include the safeguarding of public health, minimizing the incidence of communicable disease, coordinating mental health care/crisis counseling, establishing environmental controls, and coordinating burial.

8. Law Enforcement (Annex H)

The Scotts Bluff County Sheriff, the Police Chiefs of the incorporated communities, and the Nebraska State Patrol are responsible for law enforcement, traffic control and security functions within their respective jurisdictions. Their responsibilities include maintaining law and order through traffic and crowd control, preventing crimes against people and property, securing the scene of a HazMat incident, coordinating evacuation, managing search operations, and providing security.

9. Mass Care (Annex I)

The jurisdiction is responsible for mass care until the Red Cross can assist the jurisdiction's efforts. The American Red Cross has the responsibility for coordinating short-term mass care of citizens in case of an evacuation or disaster. Responsibilities include providing temporary lodging, food, clothing, and other essentials to large numbers of evacuees displaced due to disasters or crisis. Scotts Bluff County also has a responsibility for mass care coordination in the event residents of Scotts Bluff County are directed to this area under nuclear power station contingencies.

#### 10. Protective Shelter (Annex J)

This function involves providing protective shelter from the direct effects of those hazards where exposure could cause injury or death and when evacuation is not a viable option. Examples range from tornadoes, hazardous materials spills, radioactive fallout from a nuclear attack to temperature extremes. The Emergency Management Director, with the assistance of City and Village Directors, will serve as Shelter Coordinator and be responsible for identifying appropriate shelters, establishing protective shelter procedures and coordinating shelter operations.

#### 11. Public Works/Utilities (Annex K)

The Public Works/Utilities functional area involves providing a flexible emergency response capability in the area of engineering, construction, and the repair and restoration of public facilities and services. Additional responsibilities include developing and directing debris clearance operations, post-disaster safety inspections, heavy rescue, and for providing traffic control equipment in support of an evacuation. Responsibility for the Public Works/Utilities area has been assigned to the public works department heads in each City and Village in Scotts Bluff County.

#### 12. Resource Management (Annex L)

The coordination and effective procurement, storage, distribution and utilization of personnel, equipment, supplies, facilities, and services during disaster response and recovery are important functions. Responsibility for this has been assigned to the Region 22 Emergency Management Director and supported by the USDA County Emergency Board (CEB). Volunteer labor and donations of money and material must be coordinated, documented and integrated into the response and recovery efforts.

- G. Under the Region 22 Emergency Management Agreement, Scotts Bluff County has a mutual aid support responsibility to assist, as possible, Banner County should they experience a major emergency or disaster.
- H. The Memoranda of Understanding (MOU) agreement that NEMA has with the MOU cities based on State Statute 81-829.52 allows the Adjutant General, upon orders of the Governor, to establish, "such number of state emergency response teams as may be necessary". The Statute allows for payment to the jurisdictions, workman's compensation and liability coverage for members of an established team.
  - 1. Each of the MOU fire departments signed an agreement to act as a team in the event they are needed, in return for grant money to purchase equipment, to train and exercise disaster plans.

2. Each department received a letter signed by the Adjutant General naming a team leader, who is responsible to keep records for any of their staff who are called under the statute.
3. State emergency response teams are under the direction of the Adjutant General, and assigned duties through the State Emergency Operations Center (NEMA).

## VI. CONCEPT of OPERATIONS

### A. General

It is the responsibility of the elected county officials and officials of each local government to protect life and property from the effects of hazardous events. This Plan is based on the concept that emergency functions for various agencies/organizations involved in emergency management will generally parallel their normal functions. To the extent possible, the same personnel and material resources will be employed in both cases. Day-to-day functions that do not contribute directly to the emergency operation may be suspended for the duration of any emergency. Those departments, personnel efforts will be redirected to accomplish the emergency tasks assigned. In keeping with the National Incident Management System (NIMS) and the concepts embodied in the Integrated Emergency Management System (IEMS), this Plan is concerned with all types of emergency situations.

### B. Continuity of Government

1. Succession of Command (Ref: RRS 84-1101 to 84-1117 - Nebraska Emergency Succession Act):
  - a. The lines of succession for executive heads of government and Emergency Management officials in Scotts Bluff County are defined in Annex A, Direction and Control.
  - b. The line of succession of each department head is according to the operating procedures established by each department or as defined in the appropriate Annex to this Plan.
  - c. In a civil defense emergency due to threat or occurrence of a nuclear attack, succession to elected and appointed city or county officials will be as provided in the Nebraska General Emergency Succession Act (RRS 84-1101 to 84-1117) by invoking the Act and appointing alternates.



## 2. Preservation of Records

The preservation of important records and taking measures to ensure continued operation and reconstitution of local government during and after catastrophic disasters or national security emergencies is the responsibility of the executives of each jurisdiction. Normally, the development and maintenance of procedures for ensuring continuity of government will be carried out for the County by the County Clerk, for the cities by the City Clerk, and for other local jurisdictions by the respective city and village clerks. A system to maintain the most recent revisions, additions, to safeguard essential records, and to recover them should the primary storage be damaged should be in place. Records to be preserved will include as a minimum:

- a. Records protecting the rights and interests of the jurisdiction and its citizens (vital statistics, plats, deeds, mortgage, land and tax, papers of incorporation, school records etc.).
- b. Records required by health, fire, law enforcement and public works to conduct emergency operations (utility maps, emergency plans and procedures, personnel lists, construction records, blueprints, etc.) and help assess damage to public infrastructure.
- c. Records required to re-establish normal government functions and to protect the rights and interests of government (constitutions, charters, statutes, ordinances, court records, financial records, historical records, etc.).

## 3. Alternate Operating Locations

Those government departments having emergency response functions have, where necessary, identified alternate operating locations. Refer to Annex A for specific information.

## 4. Protection of Government Resources

Procedures and guidelines are established in this Plan and separately, to provide for the physical safety of government personnel, records, and equipment.

- a. Personnel: All government buildings should have tornado protection, bomb and hostage threat, fire escape and evacuation plans which designate appropriate response actions, assembly areas, protective shelter locations including means of exiting, accountability systems and accommodations and provisions for handicapped persons.
- b. Records: Essential county government records are stored in vaults assigned to each elected official. All court records are microfilmed or

electronically duplicated with one copy stored in a vault in the respective building and one copy sent to the state. City/Village records have been microfilmed or electronically duplicated and are stored in their respective clerk offices.

- c. Equipment: No specific high probability hazard has been identified that could cause damage to equipment. Tornadoes could strike anywhere precluding specific equipment protection procedures. The communications capability of various emergency response departments have been duplicated in the EOC providing a backup capability.

C. Direction and Control Relationships

1. During disaster operations, the Executive Group of the affected jurisdiction will establish coordination, leadership, and managerial decisions for the community emergency response. The Chairman of the Scotts Bluff County Board and the Mayor of the affected jurisdiction will operate from the Region 22 EOC providing overall leadership and coordination of the many emergency functions in support of the Incident Commander. During disaster operations, the Executive Group of the affected jurisdiction will establish coordination and control of the community emergency response. The Chairman of the Scotts Bluff County Board and the Mayors of Gering and Scottsbluff and/or City Manager/Administrators will operate from the Region 22 EOC providing overall direction and control of the many emergency functions. The chief executives of other communities will function from their local Emergency Operating Locations or the Region 22 whichever location they so decide.
2. The Executive Group, including the Incident Commander and the Emergency Manager must maintain situational awareness of changes in the incident due to response or recovery activities. This requires continuous monitoring of all relevant sources of information, such as on-site visits, Incident Status Reports, communications from the Incident Commander, discussions with victims and reports from volunteers and their coordinators. The new data may indicate or identify new hazards or threats as a consequence of response actions or changes in the event.
3. Each office, agency or organization assigned primary or supporting responsibilities under this emergency plan must be prepared to assign a representative to the EOC staff. The EOC, working with field operations, thus becomes the central point for coordination of all disaster operations. The County Emergency Management Director is responsible for maintaining and managing the EOC as outlined in Annex A.
4. Primary communications will be through normal systems. Supporting emergency communications facilities will be coordinated from the EOC or the Scotts Bluff County Communications Center. Communications

available to the Executive Group and the EOC Staff are outlined in Annex B.

#### D. Phases of Emergency Management

There are four phases of emergency management. The first of these, mitigation, is a continuing effort throughout the management process. The other three phases are action periods where emergency operations defined under this Plan are carried out. Each of the functional Annexes to this Plan defines specific actions essential to each of the three operational phases. These Annexes should be thoroughly reviewed and understood by all agencies, organizations, and emergency personnel prior to implementation of the Plan. The four emergency management phases are:

##### 1. Mitigation

Mitigation activities are those that eliminate or reduce the probability of a disaster occurrence. Also included are long-term activities designed to minimize the adverse effects of unavoidable hazards. These activities are ongoing throughout the emergency management process and can involve legislative and/or physical actions. Examples are flood plain management, construction of dikes or dams, development of building codes and ordinances requiring protective measures such as mobile home tie-downs. Most mitigation tasks or responsibilities are not considered appropriate for an Emergency Operations Plan and therefore are addressed only briefly in this Plan. Some mitigation activities will be addressed, if appropriate, in the various Annexes.

##### 2. Preparedness Phase

This includes normal day-to-day readiness activities such as planning, training, and developing and testing emergency response capabilities. It would include increased readiness activities under an attack threat. Tornado, winter storm, and flood watch actions carried out when conditions are present for hazardous events to occur are also considered part of the preparedness phase. Limited staffing of the EOC may be required.

##### 3. Response Phase

Response is the actual provision of emergency services during a crisis. These activities help to reduce casualties and damage and to speed recovery. Response activities include activation of the EOC, direction and control, warning, evacuation, rescue, and other similar operations. Severe weather warnings (tornado, flash flood, winter storm, etc.) would be included in the response phase. Damage assessment actions would be initiated.

#### 4. Recovery Phase

Recovery is both a short-term and a long-term process. Short-term operations provide vital services to the community and provide for basic needs of the public. Damage assessment actions and emergency response services (medical, search and rescue, public utility restoration, sanitation, etc.) would continue. Long-term recovery focuses on restoring the community to its normal or to an improved state of affairs. Examples of long-term recovery actions are provision of temporary housing and food, restoration of non-vital government services, and reconstruction of damaged areas.

#### E. Demobilization

Demobilization is the orderly, safe and efficient return of an incident resource to its original location and status. It can begin at any point of an incident, but should begin as soon as possible to facilitate the accountability and replacement of resources. The demobilization plan includes provisions for returning resources to their original location and state of readiness and notification of return to service status; the tracking of resources and possible reimbursement for their use; documentation of responder and volunteer safety, and accountability for compliance with mutual aid provisions, plans, documentation of damage costs, direct costs, volunteer contributions and mitigation plans.

#### F. Notification

Initial notification of an emergency or disaster event occurring within the County would normally come from a citizen's report to law enforcement or fire services in the affected area. A hazardous materials incident notification will come from a facility with Title III reporting requirements, or from the carrier, in the event of a transportation incident. Notification of events occurring outside of the County could come from several sources:

##### 1. National Weather Service (NWS)

Weather phenomena threatening the County would normally be received from the Cheyenne National Weather Service Station via the NAWAS distribution system followed by Weather Alert Radio.

##### 2. Nebraska State Patrol (NSP)

Notification of hazardous events occurring near or in the County could come from the Nebraska State Patrol via direct radio communications or telephone. See Annex B for communications details.

### 3. Nebraska Emergency Management Agency (NEMA)

Back-up notification of all severe events and long-range forecasts of potential disaster situations, such as flood stage predictions could come from the Nebraska Emergency Management Agency in Lincoln. Telephone or e-mail are the normal means; although the NAWAS could also be used.

### 4. Adjacent Counties

Notification of emergency or disaster events occurring in nearby or adjacent counties would normally be relayed by the affected county using direct radio communications.

## G. Alerting of Key People

In accordance with local procedures, the communicator/dispatcher on duty will notify the appropriate city/village and county officials when there is a notification of a possible or actual emergency or disaster event. If the EOC is activated, officials will, as required by the situation, assemble at the EOC and be prepared to evaluate information, effect coordination, and make emergency action decisions.

## H. Plan Implementation

The Chief Elected Official of the affected jurisdiction, on the advice of emergency response personnel, will decide to implement all or part of this plan. A Presidential Declaration of a Civil Defense Emergency shall mean automatic implementation of this Plan. On implementation, local executives will assume such emergency powers as are authorized by local ordinances or contained in the Nebraska Emergency Management Statutes and delegated by the Governor. The Chair of the County Board of Commissioners and/or the Mayors/Chairs of the Village Boards of the affected communities will be responsible for the implementation, management and direction of this Plan. The Chief Elected Official will support the Incident Commander in the execution of tactical operations as prioritized by the Executive Board:

1. All county and city/village officials will immediately activate their portions of the Plan and discontinue all non-essential actions. If a portion of the Plan cannot be activated, the appropriate Chief Executive will be immediately notified so alternate arrangements can be made.
2. The Region 22 Emergency Management Director will coordinate disaster operations support for emergency response services and make contact with the Nebraska Emergency Management Agency and other appropriate state and local organizations.

3. Depending on the situation, disaster declarations in accordance with RRS 81-829.50 will be made by the chief executives of Scotts Bluff County and the affected communities. The effect of a local disaster declaration shall activate the response and recovery aspects of this Plan, any other interjurisdictional disaster plans and to authorize the furnishing of aid and assistance from these plans. A local disaster declaration is a prerequisite for obtaining a state disaster proclamation from the Governor authorizing state assistance and response support.
- I. National Incident Management System (NIMS) and the Incident Command System (ICS).
1. The NIMS is an emergency or disaster event management, direction and control system that is standardized for use across the nation. April, 2004, the Governor of Nebraska signed a declaration stating that the NIMS and the Incident Command System will be used by responders and officials during an emergency or disaster response. This management system clarifies decision and strategy making roles, functional operations roles and uses a common language. This incident management system can be used by a single responder for a short duration event to multi-state and governments response to a catastrophic, multi-state event. The Incident Command System allows the responder(s) to have:
    - a. a single set of objectives for a given time period,
    - b. tactical plans developed using a collective, strategic approach,
    - c. improved information flow and coordination between responders and decision makers,
    - d. a common understanding of joint priorities and restrictions,
    - e. assurance that no agency's legal authority is compromised or neglected, and
    - f. use of resources and the combined efforts of all agencies under a single plan.
  2. There are five functions or activities common to all responses, whether handled by one or hundreds of responders:
    - a. Command: Based on the complexity, severity, expected duration and other factors of the event, objectives are determined, priorities are established, guidance on legal and liability implications of response activation are provided, public information is released.

- b. Planning: An Incident Action Plan is developed to accomplish the objectives, incoming information is evaluated, and the status of assigned resources, personnel, hardware, equipment, money is tracked.
  - c. Logistics: Resources and all other support to the responders, such as equipment, food, temporary shelter, medical care, etc. are provided to operation tasks.
  - d. Finances: Costs are monitored, cost analysis and financial guidance is provided, accounting, procurement of personnel, equipment, material, payroll, insurance, etc. is completed.
  - e. Operations: The tactical or organizational plans are developed, and the incident action plan is efficiently and effectively carried out using the resources provided.
3. NIMS training that details the above, is available from many sources, many of which are referenced on the NEMA website: [www.nema.ne.gov](http://www.nema.ne.gov).

J. Mutual Aid

When existing local resources are exceeded, mutual aid will be requested from neighboring communities having mutual aid agreements. On request, Scotts Bluff County resources may be sent to assist other jurisdictions under existing mutual aid agreements.

K. Requests for State Support

State support may be requested under disaster conditions.

- 1. If it appears that required disaster response actions are, or will be, beyond the capability of the local government and available mutual aid, the chief executive will prepare a local disaster declaration and request assistance from the State; see Annex A, Attachment 4. This request shall be made through the Region 22 Emergency Management Director to the Nebraska Emergency Management Agency and will contain the following information:
  - a. Type of disaster,
  - b. Extent of damage or loss (include fiscal estimate),
  - c. Actions taken by local government, including funds expended, and
  - d. Type and extent of assistance required.

2. The Nebraska Emergency Management Agency will review the request, evaluate the overall disaster situation, and recommend action to the Governor. If the Governor finds the disaster so severe that response is beyond local resources, he/she will proclaim a disaster in accordance with RRS 81-829.40 and state assets will be employed to support local efforts. State support will be coordinated through the State EOC. This does not preclude direct requests for early assistance to first responder state agencies.
3. Under disaster conditions, support by state military forces may be requested through the Nebraska Emergency Management Agency. The Scotts Bluff County Emergency Manager will coordinate such requests. National Guard or military assistance will complement and not be a substitute for local participation in emergency operations. The National Guard will remain at all times under military command but will support and assist local government. Requests will include the county's objectives, priorities, and other information necessary for the National Guard to determine how best to assist the county.

L. Protection of the Public

The primary responsibility of government is to ensure that all reasonable measures are taken to protect citizens in the event of a potential or actual disaster. This Plan outlines these actions necessary in Scotts Bluff County. In addition to normal emergency services, there are four major areas for government action.

1. Warning and Emergency Public Information: Public warnings are issued through a combination of methods. These methods include sirens (outdoor warning), emergency vehicles, radio, television, and local cable television. Advising the public of proper actions to take utilizes the media and is dependent on their full cooperation. Details of warning and information dissemination capabilities and procedures, including the Emergency Alert System (EAS), are in Annex B, Communications and Warning and in Annex D, Emergency Public Information.
2. Protective Shelter: Providing shelter from the direct effects of hazards in the County focuses on three major hazards, tornadoes, extreme temperatures and hazardous materials.
  - a. Tornado Shelters: The tornado shelter policy advises citizens at home to protect themselves in the strongest part of their living facility. Most public facilities have been surveyed to identify the best protective locations. All schools, health care facilities, and major industries have tornado plans. See Annex J.
  - b. Severe Temperature Shelters: Extremes in temperatures can be hazardous to medically fragile people. The local jurisdiction may



provide for the safety and welfare of these individuals by opening warming or cooling shelter.

- c. Indoor Protection: For some hazardous materials incidents it is safer to keep citizens inside with doors and windows closed rather than evacuate. Frequently a chemical plume will quickly move past homes. Because air circulation systems can easily transport airborne toxic substances, instructions will be given to shut off all circulation systems for private homes and institutional facilities.
3. Evacuation: When time permits or when staying in the vicinity of a hazard effect poses a threat to the life and safety of the citizens affected, an evacuation may be ordered. Approximately ten percent (10%) of the population resides in the 100-year flood plain boundary. Toxic clouds resulting from a fire or hazardous material spill could affect any area within the county. Evacuation decisions will be made by the Incident Commander or, if time permits, the Chief Elected Official, based on the recommendation of the Emergency Management Director. Evacuation procedures are outlined in Annex E, and in Annex H. Reception and care of evacuees are detailed in Annex I.

#### M. Recovery Actions

Once the emergency or disaster is under control, search and rescue operations completed, and the immediate needs of the affected citizens have been met, the Executive Group will initiate all recovery actions necessary to return the affected area to normal. If disaster assistance is provided, the chief executive will coordinate with the State and/or Federal coordinating officers. Recovery responsibilities of each agency and organization are defined in the various Annexes. Primary recovery efforts will focus on the following areas:

##### 1. Debris Removal (Annexes C and K)

Plans and procedures for debris removal are in Annexes C and K. Debris removal will be coordinated in the county by the County Director of Public Works and in the cities and villages by the Street or Public Works Departments. Snow and ice emergencies will be declared by the chief executive and enforced by the County Sheriff and local law enforcement.

##### 2. Habitability Inspections (Annex K)

After tornado strikes, high winds, floods or any other disaster that could cause structural damage, the appropriate local government will ensure that all affected structures, public and private, are safety inspected. Fire Departments, Public Works or Street and Building and Zoning personnel will perform these inspections. Assistance may be requested from the State Fire Marshal's office or the Disaster Assistance Task Force of Nebraska (DATNE) team(s).

3. Repair and Restoration of Essential Utilities (Annex K)

The recovery of utilities to normal service will be coordinated in the county by the Public Works, Utilities Coordinator, and in the cities and villages by the Utilities Superintendents in cooperation with the various public and private utility companies.

4. Repair and Restoration of Public Facilities (Annex K)

Repair and reconstruction of public facilities, including bridges and culverts, are the responsibility of local government and will generally be funded from locally available contingency funds. If the Governor proclaims a state disaster, some costs may be reimbursable under the Governor's Emergency Fund on a matching basis. If a Presidential Disaster Declaration is obtained, matching federal assistance may be available. Because of this, all public recovery actions will comply with pertinent state and federal laws and regulations.

5. Decontamination of HazMat Spill Site (Annex F)

It is the spiller's legal and financial responsibility to clean up and minimize the risk to the public and workers' health. The Department of Environmental Quality is responsible for decisions regarding Hazardous Waste disposal. Federal law regulates on-site disposal, transportation, and off-site disposal.

6. Assistance to Individuals and Businesses (Annex G)

While their recovery from a disaster is primarily the responsibility of the affected citizens and businesses, every effort will be made to assist them, particularly those whose needs cannot be met through insurance or their own resources. The American Red Cross and the Nebraska Department of Health and Human Services will coordinate such relief efforts. Emphasis will be placed on assisting and supporting the aged, handicapped and infirm.

N. Mitigation

1. The County Board and the various City Councils and Village Boards should be aware of their responsibilities for maintaining an on-going program to eliminate hazards or minimize their effects.
2. Scotts Bluff County and its communities in flood hazard areas have complied with all requirements and are participants in the Regular Federal Flood Plain Management Program. These jurisdictions qualify for Federal Flood Insurance and other forms of flood related disaster assistance. The remaining jurisdictions are not considered to be in a flood hazard area.

3. To ensure continuity of mitigation efforts, Scotts Bluff County executives will hold post-disaster discussions (After Action Reports) to determine what mitigation actions would be appropriate.

## VII. ADMINISTRATION and LOGISTICS

### A. Procedures

Some administrative procedures may be suspended, relaxed, or made optional under threat of disaster. Such action should be carefully considered, and the consequences should be projected realistically. Procedures to achieve this goal are detailed in this Plan, and any necessary departures from business-as-usual methods are noted.

### B. Documentation

All disaster related expenditures will be documented using generally accepted accounting procedures. The documentation will be used following a Governor's Proclamation or Presidential Disaster Declaration to qualify for reimbursement of eligible expenditures and to ensure compliance with applicable regulations.

### C. Resources

Following initial lifesaving activities, the Chair of the County Board of Supervisors/Commissioners and the Chief Executives of the cities and villages will ensure that all necessary supplies and resources are procured for the various operating departments. After a Disaster Declaration has been issued, the Chief Executive may, without prior approval of the governing body, rent, lease, procure or contract for such resources or services as are essential for maintaining the safety and well being of the population and effecting the immediate restoration of vital services. Refer to Annex L for resource management procedures.

## VIII. TRAINING and EXERCISING

### A. Training

1. Specialized training requirements are defined in the functional Annexes. Each department, agency or organization with responsibilities under this Plan is responsible for ensuring that its personnel are adequately trained and capable of carrying out their required tasks.
2. The County Emergency Management Director will assess training needs, ensure that formal emergency management training programs are made available to city and county executives and personnel, and, in general,

coordinate the overall training program which includes interagency, interjurisdictional and regional programs.

3. Elected and appointed officials should participate in the training and exercise program to further develop and maintain the necessary policies and procedures for their jurisdictions and the roles and responsibilities of their staffs, emergency managers, responders, support agencies and the public as a whole.
4. The Emergency Manager will involve, to the extent possible, the private business sector and relief organizations in the planning, training and exercise program.
5. The training program will be consistent with the Homeland Security Exercise Plan requirements. All training supported by the Homeland Security grant process must be DHS (Department of Homeland Security) approved.

#### B. Exercises

An ongoing program of exercises and drills of the elements of this Plan is essential to the maintenance of the County's emergency response capability and for ensuring the adequacy of this County Plan. It is the County Emergency Management Director's responsibility for training an Exercise Design Team which will coordinate the overall exercise program. An exercise of the "Direction and Control" aspects of this Plan should be conducted annually. All exercises and drills will be evaluated and any follow-up activities conducted in accordance with the Homeland Security Exercise and Evaluation Program (HSEEP).

### IX. PLAN DEVELOPMENT and MAINTENANCE

#### A. Responsibility

This Plan is the principal source of documentation of the County's emergency management activities. Almost every agency of government has responsibility for developing and maintaining some part of this Plan. Overall, the County Emergency Management Director will coordinate this process. The planning process is dynamic and always changing and as situations change, new hazards are identified, or capabilities improve, the Plan should also change. The Chief Executives will approve all major changes involving emergency management. The County Emergency Management Director may approve routine changes such as corrections, clarifications, staffing rosters, maps, annotations, and reporting requirements.

1. It is the responsibility of the local Emergency Management Agency to conduct an After Action Review (AAR) for each EOC activation due to an

incident or exercise. This AAR should include input from all agencies, including local governments and affected private sector organizations, in the event/exercise response and initial recovery efforts. The purpose of each AAR is to identify policies, procedures, strengths and capability gaps, and the communications and coordination between and among the involved agencies/organizations. Recommended and implemented changes of EMA policy/procedures, agencies' or officials' roles and responsibilities should be documented in an update to this Plan. DHS grant sponsored exercises must meet all Homeland Security Exercise and Evaluation Program reporting requirements and timelines. Likewise, all exercises using DHS planning funds must be recorded on the state's five-year planning calendar.

Correcting or addressing the identified needs for additional training, changes in tactical procedures (revised SOPs), lack of specialized teams or resources is the responsibility of the individual organizations/agencies. The EMA will be a local point of contact for obtaining information and/or coordination of such training, policy development, for information about obtaining additional resources (available grants or other funding sources) or assistance in developing improved incident management strategies.

2. Each agency, department or organization with responsibilities under this Plan will develop and maintain written procedures for carrying out their assigned tasks. Those local, jurisdictional standard operating procedures (SOPs) will be considered as supplements to this Plan.

#### B. Review

This Plan and all Annexes and procedures will be updated as the need for a change becomes apparent. Additionally, all portions of the Plan, including operating procedures will be thoroughly reviewed annually and appropriate changes made. Currently, every five (5) years from the date of acceptance of this plan by the County, the LEOP will be revised to reflect major changes as directed by the state or federal governments as required to maintain compliance. The County Emergency Management Director will ensure that this review process is carried out on a timely basis.

#### C. Recertification

Provisions will be made for periodic recertification of this Plan by the governing bodies of Scotts Bluff County and the cities and villages of Scotts Bluff County. This would normally occur after any significant change in elected officials. The Emergency Management Director will ensure that this is accomplished.

**D. Distribution**

The County Emergency Management Director will ensure that this Plan and all formal changes are distributed on the local level in accordance with the Plan Distribution List. The Nebraska Emergency Management Agency will be responsible for distribution to other counties, organizations, state agencies, and the federal government. Plans and changes will be distributed with a control copy number and a distribution log will be maintained by the County Emergency Management Agency and by the Nebraska Emergency Management Agency to ensure that all individuals, agencies, and organizations have received current copies of the Plan.

**X. REFERENCES**

- A. Nebraska State Emergency Operations Plan (SEOP), dated 2 February, 2009, Change 3 – February 2012;
- B. Nebraska State Emergency Alert System Operational Plan, July 2012, as revised;
- C. 2012 North American Emergency Response Guidebook;
- D. Hazardous Materials Emergency Planning Guide, NRT-1, March 1987, updated 2001;
- E. Nebraska State Radiological Emergency Response Plan for Nuclear Power Station Incidents, April 2010, Change 2, April 30, 2013.
- F. Warning and Information Plan for Grayrocks Dam revised March 15, 2010.
- G. Bureau of Reclamation Emergency Action Plans for Glendo, Guernsey, Lake Minatare, and Lake Alice Dams.

**LIST of ATTACHMENTS**

<u>Attachments#</u>	<u>Item</u>	<u>Page</u>
1	Functional Responsibility Charts	29

# FUNCTIONAL RESPONSIBILITY CHART

P = primary responsibility, S = secondary responsibility

## Executive Group

ANNEXES →			A	B	C	D	E	F	G	H	I	J	K	L	
FUNCTIONS →			A	B	C	D	E	F	G	H	I	J	K	L	
POSITIONS or AGENCIES, Others ↓			A	B	C	D	E	F	G	H	I	J	K	L	
		Plan Update, Maintenance													
		Resource Management	S												
		Public Works													
		Protective Shelter													
		Mass Care													
		Law Enforcement													
		Health and Medical													
		Fire-Hazmat Services													
		Evacuation													
		Emergency Public Information													
		Damage Assessment	S												
		Communications and Warning													
		Direction and Control	P												
		Continuity of Government	S												
Chair, Scotts Bluff County Board			S	P	S										
Mayors of Gering, Scottsbluff, Minatare, Mitchell and Terrytown			P	P	S										
City Council Members			S	S											
Chair, Village Boards of Henry, Lyman, McGrew, Melbeta and Morrill			P	P	S										
Village Board Members			S	S											

# FUNCTIONAL RESPONSIBILITY CHART

P = primary responsibility, S = secondary responsibility

## Emergency Management Organizations

ANNEXES →			A	B	C	D	E	F	G	H	I	J	K	L	
<div> <div>FUNCTIONS →</div> <div>POSITIONS or AGENCIES, Others ↓</div> </div>			A	B	C	D	E	F	G	H	I	J	K	L	
		Continuity of Government	Direction and Control	Communications and Warning	Damage Assessment	Emergency Public Information	Evacuation	Fire-Hazmat Services	Health and Medical	Law Enforcement	Mass Care	Protective Shelter	Public Works	Resource Management	Plan Update, Maintenance
Region 22 Emergency Mgmt. Coordinator		S	S	S	S	S	P	S	S	S	S	S	S	S	P
Community Emergency Management Liaisons of All Cities and Villages		S	S	S	S	S	P	S	S	S	S	S	S	S	P
Public Information Officer			S			P									S
Communications and Warning Officer			S	P	S	S									S
Radiological Officer			S		S			S	S						S
Medical Coordinator - Valley Ambulance									P		S	S			S
Scotts Bluff County Public Health Director					S				P		S	S			S
Damage Assessment Coordinator					P								S	S	
Veterinarian - LEDRS			S	S	S	S			S						



# FUNCTIONAL RESPONSIBILITY CHART

P = primary responsibility, S = secondary responsibility

## County Officials

ANNEXES →			A	B	C	D	E	F	G	H	I	J	K	L	
FUNCTIONS →			Direction and Control	Communications and Warning	Damage Assessment	Emergency Public Information	Evacuation	Fire-Hazmat Services	Health and Medical	Law Enforcement	Mass Care	Protective Shelter	Public Works	Resource Management	Plan Update, Maintenance
POSITIONS or AGENCIES, Others ↓		Continuity of Government													
Scotts Bluff County Sheriff				S	S		S			P					S
County Attorney - Coroner		S	S						S						
County Assessor		S			S									S	S
County Clerk		P												S	S
County Treasurer		S												S	
Superintendent of Schools							S		S		S	S			
County Road and Bridge - Flood Control Superintendent				S	S		S					S	P	S	S
Extension Educator					P	S								S	
County Emergency Board (CEB) USDA					P						S			S	
Building Inspector					P								S		
County Engineer					S								P	S	

**FUNCTIONAL RESPONSIBILITY CHART**

P = primary responsibility, S = secondary responsibility

**City Officials**

ANNEXES →			A	B	C	D	E	F	G	H	I	J	K	L	
FUNCTIONS →			Direction and Control	Communications and Warning	Damage Assessment	Emergency Public Information	Evacuation	Fire-Hazmat Services	Health and Medical	Law Enforcement	Mass Care	Protective Shelter	Public Works	Resource Management	Plan Update, Maintenance
POSITIONS or AGENCIES, Others ↓		Continuity of Government													
Police Chiefs - Cities and Villages				S	S		S			P					S
Fire Chiefs - Cities, Villages, Rural				S	S			P	S	S					S
City/Village Attorney - Cities and Villages		S	S			S									
City/Village Clerk - Cities and Villages		S													
Director of Public Works - Cities and Villages			S		S		S						P	S	S
Utilities Commissioner					S								P	S	S
City Engineering Dept.					S							S	S	S	
Parks and Recreation Director					S								S	S	
Street Commissioner					S		S						S	S	
City Physician							S		S		S				
Superintendent of Schools							S				S	S		S	

**FUNCTIONAL RESPONSIBILITY CHART**

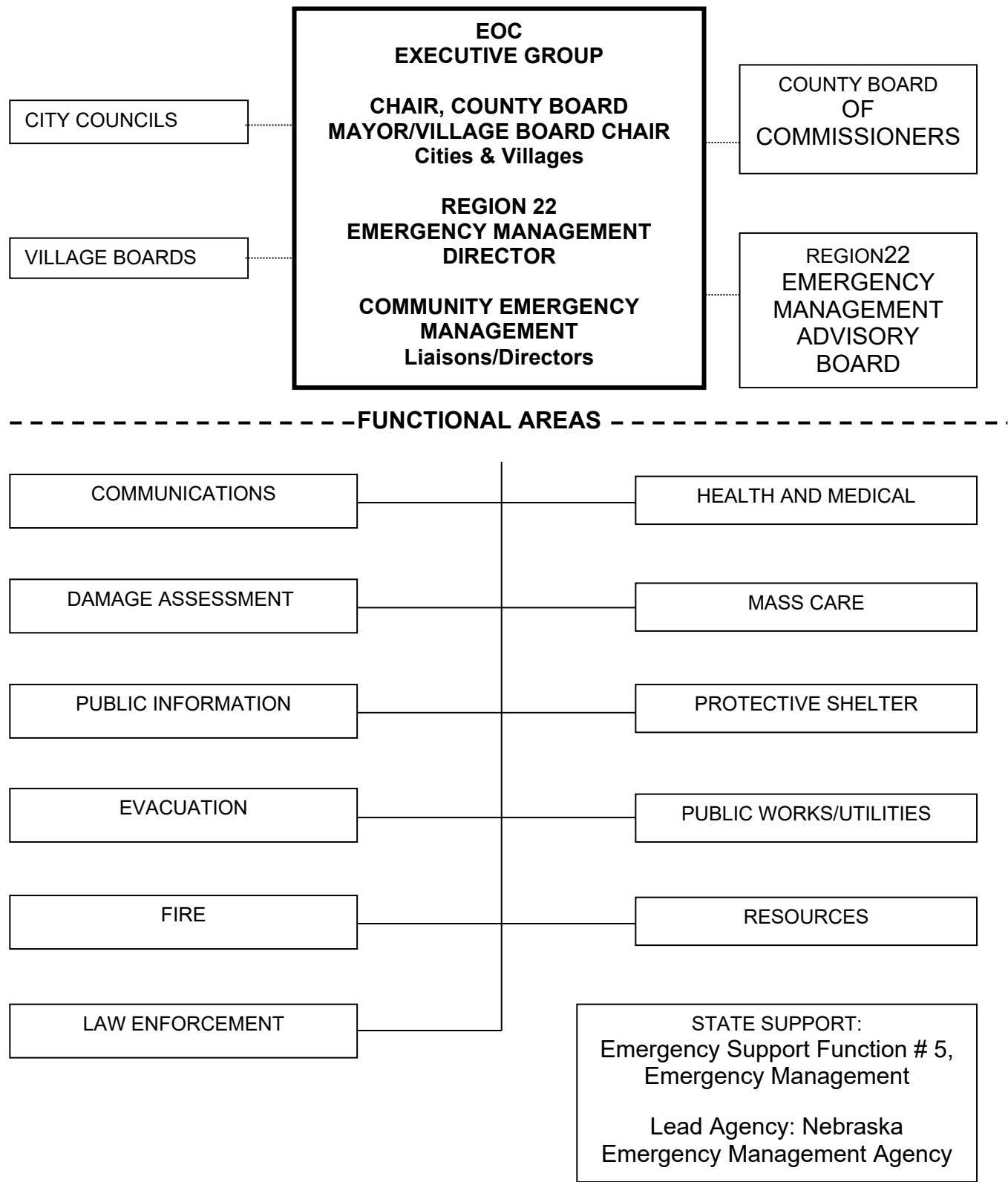
P = primary responsibility, S = secondary responsibility

**Other Organizations & Agencies**

ANNEXES →			A	B	C	D	E	F	G	H	I	J	K	L	
FUNCTIONS →		Continuity of Government	Direction and Control	Communications and Warning	Damage Assessment	Emergency Public Information	Evacuation	Fire-Hazmat Services	Health and Medical	Law Enforcement	Mass Care	Protective Shelter	Public Works	Resource Management	Plan Update, Maintenance
POSITIONS or AGENCIES, Others ↓															
American Red Cross					S				S		P				S
State Fire Marshal					S			P				S	S	S	
Nebraska State Patrol							S			P					
Area Office, NE Health & Human Services									P		S				S
Scotts Bluff County Mutual Aid Association					S			P	S						
Tri City Amateur Radio Club				S	S						S	S			
ALLO Telephone Co.				S	S								S		
_____ Telephone Co.				S	S								S		
Comm Source and Action Communications				S	S								S		
Kinder Morgan Natural Gas Co.					S								S		
Area Power Districts - NPPD, Chimney Rock PPD, Roosevelt PPD, WAPA					S								S		

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**DIRECTION and CONTROL**  
**ORGANIZATION CHART**



## **DIRECTION AND CONTROL**

### **I. PURPOSE**

The purpose of this Annex is to provide procedures for centralized and coordinated management and support of emergency response activities in order to best protect the residents and property in Scotts Bluff County.

### **II. SITUATION**

A. The Region 22 Emergency Operating Center (EOC) is located at the Scottsbluff Public Safety Building, 1801 Avenue B in Scottsbluff, Nebraska.

1. The EOC is considered to be an adequate tornado shelter with 10" thick walls and a Fujita Scale F-3 rated roof. The EOC has 1,045 square feet of operating space. There is adequate room for any reasonable level of staffing. Maximum staffing is 67 persons.
2. Adequate auxiliary power is provided by a 300 kW diesel generator fueled from an above-ground 300-gallon tank. This will adequately power the EOC's Communications Room, the EOC, and the Scottsbluff Public Safety Building's emergency lighting for 72 hours without refueling..
3. The EOC is equipped with a NAWAS (National Warning and Attack System) drop and installed radio capability to communicate with law enforcement, fire/EMS departments, and amateur radio. Five (5) dedicated telephone lines are operational with fifty (50) additional telephone lines available. Offices surrounding the EOC that have dedicated lines and telephone numbers assigned to them can also be used during EOC activation. Internet and video systems are operational.
4. The EOC is maintained in a fully operational mode. Access to the EOC can be controlled.

B. Alternate Emergency Operating Center

In the event the primary EOC is damaged or otherwise unavailable, the City of Scottsbluff City Hall alternate EOC at 2525 Circle Drive in Scottsbluff will be used. The former EOC at 1825 10th Street in Gering is a third alternative for an EOC. In the event all three EOCs cannot be used, the Scottsbluff Fire Department's Mobile Command Center will function as the alternate EOC until a facility has been readied for this function. The location selected will be determined at the time, dependent on the situation.

C. Emergency Operating Centers for other jurisdictions are the:

1. Scottsbluff – Region 22 EOC located at Scottsbluff Public Safety Building
2. Gering – EOC located at Gering City Hall (to be determined)
3. Henry – EOC located at Henry Village Hall
4. Lyman – EOC located at Lyman Village Hall
5. McGrew – EOC located at McGrew Village Hall
6. Melbeta – EOC located at Melbeta Village Hall
7. Minatare – EOC is located at Minatare City Hall
8. Mitchell – EOC located at Mitchell City Hall
9. Morrill – EOC located at Morrill Village Hall
10. Terrytown – EOC located at Terrytown City Hall

D. The Scottsbluff Fire Department Mobile Operation Center could support the above EOCs.

E. First Responders will use an Incident Command System which is in accordance with HSPD-5, the National Incident Management System. The nature or kind of disaster will determine which of the first responding emergency units will provide the initial Incident Commander. The Incident Command may be transferred to another agency as disaster priorities change. When the EOC is activated, field operations and the EOC must coordinate disaster operations for effective response and recovery.

III. ASSUMPTIONS and PLANNING FACTORS

- A. The Emergency Operations Centers would be available and prepared for emergency operations in a minimal amount of time.
- B. Local Chief Executives will normally function from their EOC or be on call during EOC operations.

IV. ORGANIZATION and RESPONSIBILITIES

- A. The Emergency Operation Center Staff, comprised of the Chief Executives of government, key officials, and the Emergency Manager administer the

Direction and Control function. The Executive Group is comprised of these Chief Executives within Scotts Bluff County. They are:

1. County - Chairperson, Board of Supervisors/Commissioners,
  2. Cities - Mayors,
  3. Villages - Chairpersons of Village Boards.
- B. The Chief Executives of government are responsible for their respective village, city, or county emergency operations by providing leadership, direction and management decisions. Specifically, strategic guidance and resources during the preparedness phase and in an event provides the same in support of the Incident Commander during response and recovery efforts.
- C. The Chairman of the Scotts Bluff County Board of Commissioners is responsible for all county emergency operations outside of corporate city or village limits.
- D. Staff, as designated in each functional Annex, are appointed or approved by the Chief Executives and become responsible for carrying out emergency operations and advising the Executive Group on matters pertaining to their areas of responsibilities. See Attachments 1 and 2.
- E. EOC supporting staff are personnel from those offices, both governmental, non-governmental and private, which do not have a primary operational responsibility but have the knowledge and professional expertise to assess a situation and provide advice and/or make recommendations to the Executive Group. The involvement of an office (or offices) will be dependent upon a number of variables, such as:
1. Geographical location of disaster,
  2. Magnitude of disaster,
  3. Type of advice/recommendation needed upon which to base executive decisions,
  4. Capability of affected community to provide "expert" assessments and evaluations.
- F. The Emergency Management Director's Direction and Control responsibilities during an emergency/disaster may include, but are not limited to:
1. Serving as the disaster operations advisor to the Executive Group,



2. Acting as the liaison to neighboring and higher levels of government, as required,
3. Planning, developing and implementing the EOC operating procedures,
4. Assisting in staffing the EOC by organizing, recruiting, and training an Emergency Management EOC Staff which would support all jurisdictions in areas not normally a function of day-to-day government,
5. Managing the operations of the EOC,
6. Coordinating the implementation of mitigation efforts.

G. Lines of Succession:

1. County Board of Supervisors/Commissioners:

- a. Chairperson,
- b. Vice Chairperson,
- c. Most senior member through members of the Board in order of their seniority on the Board.

2. City Government:

- a. Mayor,
- b. President of City Council,
- c. Acting President of the Council, as designated by the City Council (in an emergency session, if necessary).

3. Village Government:

- a. Chairperson of Village Board,
- b. Most senior member of the board in order of seniority.

4. EOC Staff: as defined in each Annex to this Plan:

5. Region 22 Emergency Management:

- a. Region 22 Emergency Management Director,
- b. Deputy Emergency Management Director, if appointed

- c. Scotts Bluff County Communications Director
- d. Scotts Bluff County Health Director

V. CONCEPT of OPERATIONS

A. Activation of the Emergency Operating Center (EOC)

1. The Chairman of the County Board, the Mayor of Scottsbluff, Gering, Minatare, Mitchell and Terrytown, Board Chairman of the Villages of Henry, Lyman, McGrew, Melbeta, and Morrill and the Region 22 Emergency Management Director have the authority to activate the Region 22 Emergency Operating Center (EOC). First responders may request that the EOC be activated, as a situation warrants.
2. Activation is a consideration when there is a threat to the population that would require coordination between response agencies. All emergency support services will maintain a current notification roster to ensure a timely response.
3. The decision to activate the Emergency Operating Center will be based upon the severity, expected duration, need for multiple agency coordination and anticipated resources required for the emergency. The Emergency Manager will determine the level of staffing required and initiate the notification or recall procedures for the appropriate personnel, agencies, and organizations to respond.
4. Immediate requests for assistance from agencies and organizations from the local Emergency Management will be channeled through the Scotts Bluff County Communications Center.
5. The Incident Commander (IC) will establish a field command center. The IC will maintain close contact and coordination with the EOC.
6. The Region 22 Emergency Management Director (EM) will notify the Nebraska Emergency Management Agency, (1-877-297-2368), when there is an emergency or disaster that includes multi-agency response and is beyond the normal day-to-day response activities.
7. The EOC may operate on a 24-hour basis during the emergency; shifts will be determined in eight or 12-hour increments. A member of the Executive Group will be present or on call during EOC operating hours.

B. Incident Status Report (ISR)

1. The Incident Status Report (Attachment 3) is used to report as much information as is known at the time. The information in bold letters is of immediate importance. The Emergency Management Director will report more information as it becomes available and at least once a day for the remainder of the incident. The Incident Status Report is also used to measure the scope of damage caused during a disaster and will be the starting point from which all future state or federal damage assessments will be conducted.
2. The ISR is used as supporting documentation to justify a local disaster declaration.

C. EOC Operations

1. During disaster operations, the following may operate from the EOC; other officials may operate from their daily locations as defined in the functional Annexes:
  - a. Executive Group (at the EOC or on call),
  - b. Emergency Management Director,
  - c. Communications Officer,
  - d. Damage Assessment Coordinator,
  - e. Public Information Officer,
  - f. Medical Coordinator and/or Public Health Coordinator,
  - g. Mass Care Coordinator,
  - h. Resources Coordinator (may include Volunteer Coordinator),
  - i. Social Services Coordinator,
  - j. Radiological Officer (radiological emergency),
  - k. LEPC Chair or representative,
  - l. Veterinarian representative,
  - m. Rumor control.

2. Record keeping procedures in the EOC need to include:
  - a. All radio communications at the EOC logged by the agency/organization receiving/transmitting the message.
  - b. A detailed activity log of EOC operations maintained by the Emergency Management Director using local government administrative support, to include the copies of the Site Incident Commander's Incident Action Plans, the Disaster Declarations, Incident Status Reports, lists of volunteer aid and financial records.
  - c. The Emergency Management Director or Communications Officer oversees all logs and the message/information flow system
3. Periodic briefings at the EOC to update all personnel will be held, as the situation dictates.
4. The EOC contains updated maps of Scotts Bluff County and its cities and villages as well as status boards required for tracking significant events/actions.
5. EOC security is provided by the Scottsbluff Police Department

D. EOC Coordination

1. Specific operations are detailed in the Annexes to this Plan. These disaster operations shall be performed in accordance with federal and state law and Scotts Bluff county resolutions which cover mutual aid, emergency expenditures, emergency worker's liability, Worker's Compensation, etc. The Executive Group will make necessary policy decisions in accordance with state and local laws.
2. To provide for the most efficient management of resources, coordination of emergency operations will be through the appropriate Staff.
3. Primary communications will be through normal systems. Additional communications capabilities are outlined in Annex B.
4. Incident Command in the field and officials at the EOC must maintain contact with each other to effectively coordinate disaster operations. Development of concurrent and supportive Incident Action Plans (IAPs) strengthens this coordination and management of resources.
5. Emergency workers without standard identification cards and volunteers will be issued an identification card by Region 22 Emergency

Management office which will allow them access to areas necessary to perform their assigned tasks.

6. The EOC needs to be informed when staging areas are established.

E. Local Emergency Declaration

In situations where response and recovery are within the capabilities of the local government, the Chief Executive of the jurisdiction may declare an emergency and issue directives to activate local resources required to respond. (Example: A “Declaration of a Snow Emergency” could implement a parking ban on designated streets and activate the snow removal plan.)

1. The Chief Executive may sign a Disaster Declaration when it appears that the response and recovery efforts will exceed the normal local capabilities. See Attachment 4.
2. Within the limitations stated in RRS 81-829.50, any order or declaration declaring, continuing, or terminating a disaster will be given prompt and general publicity through the Public Information Officer (Annex D).
3. A Disaster Declaration on official letterhead will be filed promptly with the Clerk of the affected jurisdiction and with the Nebraska Emergency Management Agency. The Emergency Management Director will fax (402-471-7433) the local Declaration, then mail the hard copy original to the Nebraska Emergency Management Agency, 2433 NW 24<sup>th</sup> Street, Lincoln, NE 68524. See Sample Disaster Declaration, Attachment 4 to this Annex.
4. The effect of a local Disaster Declaration will be to:
  - a. Activate response and recovery aspects of all applicable local and/or interjurisdictional Emergency Management plans, and to
  - b. Authorize the furnishing of aid and assistance from these plans.
5. A local Disaster Declaration is not an automatic request for state assistance.

F. Request for Assistance

1. Scotts Bluff County will first implement mutual aid agreements within the County and with neighboring communities.
2. If mutual aid resources are not sufficient, the Chief Executive or Incident

Commander may request assistance from the state through Region 22 Emergency Management.

- a. A local Disaster Declaration must precede a request for State assistance (Attachment 4).
  - b. The County Board of Commissioners will make this request through the Region 22 Emergency Management Director to the Nebraska Emergency Management Agency.
  - c. The Nebraska Emergency Management Agency will review the request, evaluate the overall disaster situation, and recommend action to the Governor.
3. Local response agencies may request technical assistance and resource support directly from state agencies, such as the Nebraska State Patrol, the Department of Roads, the State Fire Marshal, the Department of Environmental Quality, and the Nebraska Health and Human Services System. The Region 22 Emergency Management Director will advise the Nebraska Emergency Management Agency of these requests.

## VI. ADMINISTRATIVE and LOGISTICS

### A. Fiscal

1. Scotts Bluff County and its affected jurisdictions shall fund disaster related costs from local contingency funds to the fullest extent possible.
2. All disaster related expenditures must be documented using generally accepted accounting procedures. The State and Federal governments will conduct audits prior to providing reimbursements for eligible expenditures.

### B. Call-Down Rosters and Review of Annex A

1. The Emergency Management Director will ensure that call-down rosters for EOC Staff and County/City/Village Officials (Attachments 1 and 2) are current.
2. The Emergency Management Director will annually review and modify this Annex as needed. It is the responsibility of the local Emergency Management Agency to conduct an After Action Review (AAR) for each EOC activation due to an incident or exercise. This AAR should include input from all agencies, including local governments and affected private sector organizations, in the event/exercise response and initial recovery efforts. The purpose of each AAR is to identify policies, procedures,

strengths and capability gaps, and the communications and coordination between and among the involved agencies/organizations. Recommended and implemented changes of EMA policy/procedures, agencies' or officials' roles and responsibilities should be documented in an update to this Plan. DHS grant sponsored exercises must meet all Homeland Security Exercise and Evaluation Program reporting requirements and timelines.

Correcting or addressing the identified needs for additional training, changes in tactical procedures (revised SOPs), lack of specialized teams or resources is the responsibility of the individual organizations/agencies. The EMA will be a local point of contact for obtaining information and/or coordination of such training, policy development, for information about obtaining additional resources (available grants or other funding sources) or assistance in developing improved incident management strategies.

## VII. TRAINING and EXERCISING

Plans for training and exercises should include support from elected and appointed officials, non-governmental, support agencies and the private sector, as well as planning for interagency, interjurisdictional and regional participation.

### A. Training

1. The training program will be consistent with the five-year Homeland Security Exercise Plan. All training supported by the Homeland Security grant process must be DHS (Department of Homeland Security) approved.
2. All personnel with responsibilities in this Plan should make every effort to attend training programs designed for city/village and county officials offered by the Nebraska Emergency Management Agency.

### B. Exercising

1. All exercises and drills will be evaluated and any follow-up activities conducted in accordance with the Homeland Security Exercise and Evaluation Program (HSEEP).
2. An exercise of Direction and Control aspects of this Plan involving both the Executive Group and EOC Staff should be held at least annually.

**LIST of ATTACHMENTS**

<u>Attachment #</u>	<u>Item</u>	<u>Page</u>
1	County Officials and EOC Staff	A-13
2	City/Village Officials and EOC Staff	A-18
3	Incident Status Report (OMS-1)	A-49
4	Sample Disaster Declaration	A-51
TAB A	Operations Plan for Cities in Scotts Bluff County	A-53
TAB B	Operations Plan for Villages in Scotts Bluff County	A-55



THIS ATTACHMENT IS ON FILE WITH  
LOCAL EMERGENCY MANAGEMENT  
AND THE  
NEBRASKA EMERGENCY MANAGEMENT AGENCY

THIS ATTACHMENT IS ON FILE WITH  
LOCAL EMERGENCY MANAGEMENT  
AND THE  
NEBRASKA EMERGENCY MANAGEMENT AGENCY



# Incident Status Report

Instructions: As soon as possible fill in as much information as you currently know. Other information can be gathered as it becomes available. Please fill all of the information areas, put unknown in areas where you have no information and none where there is no damage or impact. Fill out form online at:

<http://www.nema.ne.gov/incident-status-report.html>

## General Information

Incident:  
Incident Description:  
Incident Date:  
Report Date/Time:  
Jurisdiction:  
Name:  
Email Address of Reporting:  
Callback Number:  
Incident Commander:  
EOC Activated? Yes\_\_\_ No\_\_\_  
Disaster Declaration? Yes\_\_\_ No\_\_\_

## Local Actions

Evacuation Ordered? Yes\_\_\_ No\_\_\_  
Size of the Area:  
Law Enforcement Deployed? Yes\_\_\_ No\_\_\_  
Fire Fighters Deployed? Yes\_\_\_ No\_\_\_  
Rescue Workers Deployed? Yes\_\_\_ No\_\_\_  
Public Works Deployed Yes\_\_\_ No\_\_\_  
Mutual Aid Departments on the scene:  
Private Utilities:

## Disaster Impacts

### Number of...

Fatalities:  
Injuries:  
Missing Persons:  
Number of Shelters Open:  
Number of People Sheltered:  
Anticipated Total Number of Persons:  
Special Needs Citizens Identified and Cared For:  
Yes\_\_\_ No\_\_\_  
Comfort locations for Emergency Workers  
established Yes\_\_\_ No\_\_\_  
Number of structures damaged:

*Minor - Building is damaged and may be used under limited conditions with minor repairs.*

*Major - Building is damaged to the extent that it is no longer usable and may be returned to service only with extensive repairs.*

*Destroyed - Building is a total loss or damaged to the extent that it is no longer usable and is not economically feasible to repair.*

### Homes

Minor:  
Major:  
Destroyed:  
% Insured:  
Public Buildings  
Minor:  
Major:  
Destroyed:  
% Insured:

### Business/Industry Buildings

Minor:  
Major:  
Destroyed:  
% Insured:  
Immediate Needs:

### Status of Services:

Status of Electric Utility Service:  
Status of Telephone Service:  
Status of Schools:  
Status of Government Offices:

### Impact on Critical Facilities

Hospitals:  
Water Treatment Plants:  
WasteWater Plants:  
Lift Stations:  
Natural Gas:  
Correctional Facilities:  
Other Impacted Critical Facilities:  
Extent of Damage to Streets:  
Extent of Damage to Roads:  
Extent of Damage to Bridges:  
Anticipated Future Needs: (including personnel, equipment, mass care, etc.)

**The NEMA duty officer will acknowledge receipt of Incident Status Reports with a return email that includes a copy of the submitted form.**

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## SAMPLE LOCAL DISASTER DECLARATION

**A Disaster Declaration must be issued prior to requesting state or federal assistance.**

**A Disaster Declaration for a city or village should be transmitted through the County Emergency Management Director.  
The County Board should also declare a disaster using this same form.**

**The following is a sample of the language that should be retyped onto the jurisdiction's official letterhead before submitting it to the State EOC.**

---

SCOTTS BLUFF County (*or affected city/village*) has suffered from a \_\_\_\_\_ (*i.e., disastrous tornado strike*) that occurred on \_\_\_\_\_ (*include date(s) and time*) causing severe damage to public and private property, disruption of utility service, and endangerment of health and safety of the citizens of SCOTTS BLUFF County (*or city/village*) within the disaster area

Therefore, the Chair of the SCOTTS BLUFF County Board of *Commissioners/Supervisors* (*or the Mayor/Board Chair of* \_\_\_\_\_) has declared a state of emergency authorized under Nebraska State Statute R.R.S. 81-829.50 on behalf of SCOTTS BLUFF County (*or city/village*), and will execute for and on behalf of SCOTTS BLUFF County (*or city/village*), the expenditure of emergency funds from all available sources, the invoking of mutual aid agreements, and the applying to the State of Nebraska for assistance from the Governor's Emergency Fund and any other resources he/she deems necessary in the fulfillment of his/her duties.

\_\_\_\_\_  
Chair, SCOTTS BLUFF County  
\_\_\_\_\_, 20\_\_\_\_.

WITNESS my hand and the seal of my office  
this \_\_\_\_\_ day of

Board of *Commissioners/Supervisors*  
(*or Mayor/Board Chair of affected jurisdiction*  
*or by appointed authorized representative*)

\_\_\_\_\_  
County (*or City/Village*) Clerk

\_\_\_\_\_  
Date

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**CITIES  
OF  
GERING, MINATARE, MITCHELL,  
SCOTTSBLUFF AND TERRYTOWN**

**OPERATIONS  
PLAN**

**FOR  
DISASTER  
RESPONSE  
AND  
RECOVERY**

**2015**

# CITIES OF GERING, MINATARE, MITCHELL, SCOTTSBLUFF AND TERRYTOWN EMERGENCY OPERATIONS PLAN

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# **CITIES OF GERING, MINATARE, MITCHELL, SCOTTSBLUFF AND TERRYTOWN EMERGENCY OPERATIONS PLAN**

## **I. PURPOSE**

- A. The responsibility for the welfare of the city residents during a disaster rests with the Mayor and the City Council. The Mayor will be responsible for the coordination and management of both the prevention preparations and the disaster operations and recovery. The elected officers of the jurisdiction shall be responsible for ensuring that emergency management services are provided to their citizens and for coordinating emergency operations in their respective jurisdictions, as well as making executive decisions necessary to provide an effective response and recovery to the disaster. (Nebraska Emergency Management Act, 1996, section 81-829.46).
- B. The Emergency Preparedness Mission for the cities within Scotts Bluff County is to ensure the coordination of city departments and personnel to effectively respond to and recover from a natural or manmade disaster so that the maximum number of people and the greatest amount of property in jeopardy from a disaster can be saved and order restored as soon as possible.
- C. This plan identifies the primary disaster responsibilities of city departments and personnel employed by the city. This plan is intended to supplement the Scotts Bluff County Local Emergency Operations Plan (LEOP); functions found in this plan are also discussed in the LEOP.
- D. It is in the best interest of each city that the named key officials meet at least once a year and after each disaster to review the Plan with the County Emergency Manager to determine that the Plan is current and reflects the roles and responsibilities as defined by statutes, resolutions and field operations.

## **II. PLANNING FACTORS**

### **A. All-Hazards Approach**

- 1. This Plan uses an "all-hazards" approach that provides general direction for responding to any type of disaster across a full spectrum of hazards.

## B. Vulnerable Populations

1. There are populations at risk in each city. These will require special considerations in warning, evacuation, and other areas of disaster response.
2. The community uses special needs population agencies' assistance, Emergency Alert System, Weather Alert Radio, Cable Interrupt, automated TTY/TDD (Telecommunications Device for the Deaf) built into the 911 System, CodeRED and door-to-door methods to warn various special needs populations. Identification of special needs populations is enhanced through the Lincoln/Lancaster County Special Needs Registry.

## C. Primary Responsibility For Disaster Response and Recovery

1. The responsibility for the welfare of the residents during a disaster rests with the Mayor and the City Council. The elected officers of the jurisdiction shall be responsible for ensuring that emergency management services are provided to their citizens and for coordinating emergency operations in their respective jurisdictions, as well as making executive decisions necessary to provide an effective response and recovery to the disaster.
2. In the absence of the Mayor, the established line of succession is:
  - a. President of the City Council
  - b. Senior member of the City Council (except for **Terrytown**, which goes to "c").
  - c. An official as appointed/elected by the City Council (special election as necessary)

## III. BASIC DISASTER OPERATIONS

### A. Operations - Warning Phase

1. When alerted of a disaster situation, the Scotts Bluff County Communications Center will begin notification of those on their emergency notification list.
2. The public may have already been warned by sirens or through the electronic media. If there are no automated warnings, the Communications Center will sound the sirens as authorized. The CodeRED Warning system is also a means of notifying all or specific areas.

## B. Operations - Actual Disaster

1. The first priority after a disaster has struck is lifesaving activities and the subsequent preservation of property. First Responders will proceed to the scene of the disaster or staging area as soon as possible. Initial requests for Field Operations assistance will be channeled through the Communications Center.
2. After the initial response, the Emergency Operations Center (EOC) will likely be activated to provide a site for local officials and other designated personnel to implement direction and provide coordination and support of Field Operations.
3. Other agencies and groups not defined as First Responders may be asked to provide additional disaster services as the city begins the process of recovery.
4. All responders in the field and officials at the EOC must maintain contact with each other to effectively coordinate response/recovery from the demands of the emergency.
5. All responding departments, agencies and jurisdictions will follow the National Incident Management System (NIMS) protocols when conducting either individual or joint disaster response and recovery activities. This includes but is not limited to establishing unified or area incident command systems, the use of staging areas as needed, implementing multi-agency coordination systems and resource management including the identification and listing of all department, agency and jurisdiction disaster response resources (equipment, trained personnel, supplies, facilities) using the NIMS resource identification process.

## C. Operations - Departmental Responsibilities

The Cities have defined responsibilities for providing assistance to individuals suffering injury and/or loss and for providing government emergency services after a disaster. Disaster operations can encompass three areas:

1. Field Operations (Tactical and Operational)
  - a. First Responders will provide the initial tactical response to a disaster.
  - b. These First Responders will use the National Incident Management System by establishing Incident Command. A member of one of the First Responder emergency units will provide the initial Incident Commander. This will be determined by the nature of the disaster.

Incident Command may be transferred to another agency as disaster priorities change.

- c. Because of the scope of the disaster, First Responders may incur additional responsibilities as defined in Section IV of this plan.
- d. When the EOC is activated, field operations will coordinate with the EOC; although the EOC will not dictate field actions, final authority for major decisions in response/recovery operations is the responsibility of the elected officials at the EOC.

## 2. Emergency Operations Center (EOC) (Strategic and Functional)

The Emergency Operations Center will be activated to coordinate disaster response and recovery with the site Incident Commander.

- a. Staffing will be determined by the severity of the situation.
- b. For the **City of Gering** – The Emergency Operations Center (EOC) will be set up in the Gering City Hall, if not damaged and is available at the time of the disaster. There is no auxiliary power at the EOC. A generator will be needed – either from the Fire Department or another source.
- c. For the **City of Minatare** – The Emergency Operations Center (EOC) will be set up in the Minatare City Hall, if not damaged and is available at the time of the disaster. There is no auxiliary power at the EOC. A generator will be needed – either from the Fire Department or another source.
- d. For the **City of Mitchell** – The Emergency Operations Center (EOC) will be set up in the Mitchell City Hall, if not damaged and is available at the time of the disaster. There is no auxiliary power at the EOC. A generator will be needed, either from the Fire Department or another source.
- e. For the **City of Scottsbluff** – The Region 22 Emergency Management EOC is located in the Scottsbluff Public Safety Building at 1801 Avenue B in Scottsbluff and will be used for disasters or incidents occurring in the City of Scottsbluff. This location provides communications capability, auxiliary power, and ample space with support equipment for disaster operations.
- f. For the **City of Terrytown** – The Emergency Operations Center (EOC) will be set up at the Region 22 Emergency Management EOC located in the Scottsbluff Public Safety Building at 1801 Avenue B in Scottsbluff and can be used for disasters or incidents occurring in the City of Terrytown. This location provides communications capability,

auxiliary power, and ample space with support equipment for disaster operations.

- g. A secondary EOC may be opened at the Region 22 Emergency Management EOC located in the Scottsbluff Public Safety Building at 1801 Avenue B in Scottsbluff and can be used for disasters or incidents occurring in any of the Cities, Villages, or rural areas in Scotts Bluff or Banner Counties **and as the primary EOC for any incident affecting more than one jurisdiction**. This location provides communications capability, auxiliary power, and ample space with support equipment for disaster operations.

3. Additional Disaster Services (Support)

Other agencies and groups may be asked for assistance after the initial response to the disaster. The Incident Command or the EOC Staff may request these services.

D. Field Operations: Incident Command and the EOC

1. Both the field responders and the EOC staff must interface during disaster operations so response efforts are channeled for the quickest, most effective recovery for the city. The use of the NIMS will help standardize communications and enhance coordination between incidents, initial responders, mutual aid, CEO's and supporting organizations.
2. Communications Capabilities: When the Incident Commander establishes a command post and the EOC is activated, each will maintain communications with each other.
3. EOC Briefings: The Incident Commander, first responders, City Departments and agencies working the disaster may be required to send a representative to report activities, accomplishments, needed support and supplies and the next operational priority in their area. From this report, the Incident Action Plan (IAP) is developed for the next specified operational period.
4. Security of the Disaster Area:
  - a. Security may be needed at all the highway points leading into the affected area. The Nebraska State Patrol can help with security.
  - b. Local resources will be used first for roadblocks and barricades; then other village/county/state roads departments may be asked to help. The Incident Commander or Law Enforcement will contact the Communications Center to request additional resources from these agencies.

- c. Identification cards for access to the disaster area will be issued in the Cities and the County. ID cards are needed for local officials, volunteers, the media, and residents when the disaster area has been secured. The Region 22 Emergency Management Director (or other authorized position) will distribute identification cards from the EOC or at the disaster access points.

E. Operations - Administration

1. Under the direction of the Mayor/City Administrator, either the City Clerk/Treasurer/Purchasing Officer will purchase or rent needed supplies, materials, and equipment or hire temporary help for disaster operations. All agreements and contracts on a temporary basis will be recorded in the City Clerk's/Treasurer's Office. Contracting for permanent repairs and/or new construction of public facilities will follow established, routine procedures. All labor, equipment, and material expenditures, including donated supplies, equipment, professional and volunteer services for the disaster will be submitted to and documented by the City Clerk/Treasurer.

IV. INCIDENT COMMAND / FIELD OPERATIONS - FIRST RESPONDERS

A. Primary Field Operational Control for the Disaster

1. All City Departments will become familiar with an Incident Command System per HSPD-5, NIMS. This Incident Command System will be used to ensure one point of contact for field coordination.
2. The Incident Commander may select staging area(s) if needed. The Incident Commander will inform the EOC of the location(s) of the staging area(s).

B. Responsibilities List for Field Operations

1. In preparing this plan, city officials have assigned responsibilities for disaster response and recovery. These responsibilities address an "all-hazards" approach; therefore, all activities listed for each department may not need to be applied to every disaster. However, the list is not all-inclusive; at the direction of either the Department Supervisor or the City Administrator (Mayor, if no City Administrator); city personnel may be requested to perform other disaster duties.
2. The task assignments for each City Department are written in general terms and purposely do not tell supervisors how to do their jobs. Each Department should develop guidelines (SOPs) for their specific operations in a disaster situation.

C. Police Department - Police Chief (LEOP - Annex H)

1. Among the First Responders to the disaster scene.
2. Implements the appropriate National Incident Management System.
3. Assesses communications capability as a priority action.
4. Notifies off-duty Police Department personnel and, if required, other law enforcement agencies for assistance. About 40 officers could be available from the six Police Department(s), County Sheriff's Office, Nebraska State Patrol, Game and Parks Commission. Notifies the Scotts Bluff Citizen Corps as required. Provide service to other jurisdictions as covered by mutual aid resolution.
5. If needed, in conjunction with the Fire Department, warns residents and businesses by public address systems, knocking on doors, or other means.
6. Conducts any evacuation as required; including coordination with Emergency Management to select the best evacuation routes to the selected shelter. See Annex E for evacuation planning and operations guidelines.
7. Implements established procedures for roadblock locations to isolate the affected area if entry control is necessary.
8. Warn the public to evacuate utilizing CodeRed, public address systems, knocking on doors, cable interrupt, Emergency Alert System and Weather Alert Radio via the Public Information Officer. Coordinate with Emergency Management to determine the best evacuation routes to selected shelters; emergency services may assist in contacting those affected. See Annexes B and D for communications capabilities and strategies.
9. Coordinates with the EOC and Incident Command for transportation of access and functional needs evacuees.
10. Coordinates with the EOC and Incident Command in selecting assembly points and exercises surveillance over the assembly points being used for loading buses used for evacuation.
11. Assesses and determines the immediate needs for cleared routes to the hospital and coordinates with the EOC and Incident Command.
12. Coordinates traffic control and crowd control in and around the disaster area.

13. Coordinates with the Street Department for barricades, signs, and flags at control points as established by the Police Department. This will also be coordinated with the EOC and Incident Command.
14. Conducts search and rescue operations with Fire Department personnel.
15. Assesses the need for other City Departments to respond, contacts the Superintendents of Departments and reports this to the EOC.
16. May request opening the EOC for assistance in coordinating disaster response.
17. Relocates to an alternate site if the Police Station is damaged.
  - a. For **Gering** Police – the Gering Volunteer Fire Hall
  - b. For **Minatare** Police – the Minatare Volunteer Fire Hall
  - c. For **Mitchell** Police – the Mitchell Volunteer Fire Hall
  - d. For **Scottsbluff** Police – (**Terrytown** contracts with Scottsbluff for Police services) the alternate Emergency Operations Center at City Hall. The training room at the Scotts Bluff County Administration Building, lower level, can also be utilized as an alternate EOC.
18. May initially advise the EOC of area affected and gives general damage information.
19. Refers inquiries from the general public regarding the disaster or the whereabouts of an individual to the EOC.
20. Sends a representative to the briefings at the EOC; informs the EOC/City Administrator/Mayor/Incident Commander of any problems.
21. Secures the disaster area:
  - a. To include critical public facilities and residences
  - b. Checks volunteer ID cards
  - c. Checks permanent ID cards of City personnel
  - d. Controls EOC security from any interference with emergency operations
22. Prevents looting in disaster area.
23. Prevents re-entry into damaged or contaminated buildings.



24. Provides security at shelters, if needed.
25. Provides security for visiting dignitaries.
26. Notifies the EOC of possible flooding problems.
27. Picks up stray animals or implements other animal control measures using volunteers, veterinarians or animal control officers. See Annex H.
28. Continues with police responsibilities and services in unaffected areas.
29. Designates and maintains the lines of succession in the absence of the Police Chief.

D. Communications Center - Police Department (LEOP - Annex B)

1. Maintains a current call-down roster of phones and pagers for key city personnel and others such as the hospital, care centers, schools, and businesses.
2. Provides warning through sirens; if the endangered area is isolated, telephones residents and/or businesses and initiates other warnings systems for identified special populations.
3. Monitors and disseminates further watches and/or warnings or advisories.
4. After the initial request for first response, makes the necessary notifications to include notifying the City Administrator, Mayor, and Emergency Management Director.
5. Coordinates emergency radio traffic.
6. May request additional assistance through the EOC.

E. Fire Department - Fire Chief (LEOP - Annex F)

1. Among the First Responders to disaster scene.
2. Assumes the operational control for fire suppression and explosions.
3. If properly trained, serve as a hazardous materials responder; provides measures to minimize dangers from hazardous materials.
4. Provides radiological monitoring at radiological accidents, including the necessary coordination with Nebraska Health and Human Services System Regulation and Licensure and the Nebraska Emergency Management Agency.

5. Implements the Incident Command System per NIMS.
6. May request opening the EOC for assistance in coordinating and supporting disaster response.
7. Coordinates with Law Enforcement in search and rescue operations.
8. Assists Law Enforcement in evacuation efforts.
9. Assists Law Enforcement in warning by public address system or door-to-door.
10. Assists Law Enforcement in crowd control/security of the disaster area.
11. Assesses need for other City Departments to respond and contacts the Department Superintendent(s); reports this to the EOC.
12. Implements mutual aid agreements with other jurisdictions, as needed.
13. Coordinates the staging area with the EOC and Incident Command.
14. Provides back-up equipment for water pumping.
15. Assists in safety inspections to assure the integrity of a structure before permitting re-occupancy.
16. Sends a representative to briefings at the EOC; informs the EOC/City Administrator/Mayor/Incident Commander of any problems.
17. Refers inquiries from the general public regarding the disaster or the whereabouts of an individual, to the EOC.
18. Continues fire suppression operations.
19. Establishes and maintains the lines of succession in the absence of the Fire Chief.

F. Emergency Medical Services - Rescue Chief (LEOP - Annex G)

1. May be among the First Responders at the disaster scene.
2. Implements the Incident Command System per NIMS.
3. Conducts triage operations, if needed.
4. Operates emergency medical units to provide emergency treatment to injured personnel at the scene.

5. Transports injured to the hospital; checks with Police Department\EOC for open routes to hospital.
6. Implements mutual aid agreements with other jurisdictions as necessary, allowing hospital staff to stay at their facility to receive injured.
7. Sends a representative to briefings at the EOC and informs the EOC/City Administrator/Mayor/Incident Commander of any problems.
8. Continues emergency medical services for the remainder of the City.
9. Establishes and maintains the lines of succession.

G. Public Works/Utilities (LEOP - Annex K)

1. The Public Works/Utilities Department includes these departments: Street, City Electric, Water/Waste Water, Parks and Recreation. If a staging area for the Public Works/Utilities function is established, it will be coordinated with the EOC and Incident Command.

2. Street Department - Superintendent

The call to respond to the disaster will probably come from dispatch at the Scotts Bluff County Communications Center. The Superintendent will coordinate with the Mayor/City Administrator/Incident Commander on disaster work assignments. Tasks may include but are not limited to:

- a. Developing a response priority/plan to clear debris from the primary routes needed for First Responders; then clearing the arterials and collectors.
- b. Assessing and reporting street damage to the EOC; systematically clearing the streets as prioritized at the EOC briefings with input from the City Administrator/Mayor/Incident Commander, Police Department, and other affected City Departments.
- c. Closing streets, if requested by Law Enforcement/Incident Commander, by transporting and erecting barricades, signs, and flags at control points established by Law Enforcement.
- d. Posting traffic directional signs, as needed, particularly for evacuation.
- e. Clearing debris from public areas, but only from private property as is necessary for the rescue or safety of the occupants.
- f. Performing priority repairs to streets.

- g. Clearing inlets and repairing storm sewers.
  - h. Providing emergency repair and maintenance of vehicles and equipment during disaster operations.
  - i. During flooding conditions, coordinating sandbagging operations for public buildings/entities.
  - j. Assisting the City Administrator/Mayor in meeting requirements for the disposal of disaster debris. Responsibilities for landfill operations are listed under City Administrator.
  - k. Establishing temporary debris collection or disposal sites, additional temporary tree burning areas, as needed and as approved by Dept. of Environmental Quality.
  - l. If not being utilized, furnishing heavy equipment and personnel to other City Departments.
  - m. Sending a representative to the briefings at the EOC; informing the EOC, City Administrator, Mayor and Incident Commander of accomplishments, needs and any problems.
  - n. Maintaining records of all overtime, operational expenses, repair costs, in-stock supplies used; supplies, equipment and labor procured during the response and recovery.
3. Electrical Contractors or Employees for the City Electric Department
- a. Electrical contractors or employees will report to the Public Works office or Electric Department for mobile communications or further instructions.
  - b. The Electrical Contractors or employees will survey the sub-stations; survey overall damage to see if additional assistance will be required and will alert the City Administrator if mutual aid is needed. This will also be reported to the EOC.
  - c. Electrical Supervisor/director will direct and coordinate activities that:
    - i. De-energizes downed power lines.
    - ii. Restores service as prioritized.
    - iii. Coordinates with the City Administrator/Mayor and Incident Command and supplier in finding a temporary source of electricity should the city need it to restore utility service.

- iv. Keeps the City Administrator/Mayor and Incident Command and supplier informed of the current situation and when service may be restored.
- v. Sends representative to briefings at the EOC; inform the EOC/City Administrator/Mayor/Incident Commander of any problems.
- vi. Safety inspects the electric systems on damaged public buildings; coordinates with the building inspector on these inspections.
- vii. Provides emergency lighting where needed for disaster operations.
- viii. Coordinates the use of emergency power generators with the EOC and Incident Command.
- ix. Furnishes available heavy equipment and personnel to other City Departments.

4. Water and Wastewater Department - Superintendent

a. Water Division

- i. Can assess each house individually.
- ii. Maintain water pressure and uncontaminated water supply.
- iii. Where possible, ensures an adequate water supply to the fire hydrants in case of major fire.
- iv. Is prepared to isolate the water system where there is a possibility of contamination from a hazardous materials spill.
- v. Repairs the water tower and/or mains, as prioritized; isolates ruptured or damaged mains until repairs can be made.
- vi. Coordinates water testing with the State Health and Human Services System.
- vii. Provides potable emergency water supply.
  - a. Locates suitable containers; fills with uncontaminated, potable water.

- b. Distributes water to locations as coordinated by the EOC; is aware of prioritized facilities needing water such as the hospital or care facilities.

viii. Safety inspects the water system.

b. Wastewater Division

- i. Maintains the sanitary sewer operations.
- ii. Is prepared to isolate in-flow if the incident involves a hazardous materials spill into the waste system.
- iii. Safety inspects the wastewater system if damaged from the disaster.
- iv. Contracts for portable toilets and for their maintenance.

c. Both Water and Wastewater Divisions

- i. If not being utilized, may be required to furnish equipment, such as vehicles, and personnel to other City Departments.
- ii. Sends one person to EOC briefings to represent both Divisions; informs the EOC/City Administrator/Mayor/Incident Commander of any problems.

5. Parks and Recreation Department – Director (if applicable)

- a. Surveys damage to parks.
- b. Reports to the City Administrator/Mayor for disaster work assignment.
- c. If not being utilized, furnishes equipment/personnel to other City Departments; will primarily assist Street Department.
- d. Will attend or be represented at EOC briefings; informs the EOC/City Administrator/Mayor of any problems in disaster clean-up/repair.

6. Landfill Operation (if applicable)

The City Administrator/Mayor will primarily be responsible for coordinating disposal of disaster debris and will work with the Street

Department in accomplishing this function. The following may be some of the requirements for disaster operations:

- a. Meet the demand for greater disposal operations by:
  - i. Requesting an extension of hours as needed for debris disposal.
  - ii. Requesting signs or guides in the landfill area to organize disposal efforts.
- b. Obtain permission from DEQ for normally unauthorized items (to the extent possible) to go to the landfill; find alternatives for disposal of unauthorized items.
- c. Maintain a "salvage depot" for recovered, unclaimed damaged property which is removed from public or private property.
- d. In coordination with other affected City Departments, the EOC, and Incident Commander establishes temporary site(s) for debris disposal/storage, separation, storage, recycling.
- e. Will establish an additional temporary tree-burning area, if the one "permitted" burn site is not adequate.

## V. EMERGENCY OPERATIONS CENTER

### A. Mayor/City Council (LEOP - Annex A)

Responsibilities of the Mayor and City Council during disaster operations may include, but are not limited to:

1. Making executive decisions; establish effective disaster response policy.
2. Exercising emergency powers; provide policy decisions.
3. Signing the Disaster Declaration.
4. Exercising the final authority on subjects such as:
  - a. Curfews
  - b. Price restrictions
  - c. Standards for contractors, craftsmen
  - d. Temporary waivers for land use

- e. Other related legal responsibilities
- f. Evacuation decisions
- 5. Approving emergency legislation for the city.
- 6. Activating the EOC; notifying the Emergency Manager
- 7. Emergency Public Information (LEOP - Annex D)
  - a. The Mayor will ensure that the public is given timely and accurate information through the Public Information Officer (PIO).
  - b. The Mayor will designate a PIO at the time of the disaster if one is not appointed.
  - c. The PIO will establish an Information Center to:
    - i. Release emergency directions and information to radio, television and newspaper.
    - ii. Work with outside media sources, providing timely, accurate information at scheduled media briefings or as the situation dictates.
    - iii. Maintains liaison with the EOC and the Incident Commander to stay abreast of current information.
    - iv. Serves as the source through which the media will gain access to public officials, if required.
    - v. Provides current and accurate information to the general public making inquiries.

B. City Administrator (or Mayor if no City Administrator) (city clerk in **Minatare**)

The City Administrator is the administrative head of the city government and works under the direction of the Mayor who has final authority for all City Departments. The City Administrator may be delegated responsibility by the Mayor and Council to coordinate with the Emergency Management Director in providing unified management of the direction and control functions for disaster response and recovery and for support of the Incident Command. The City Administrator's responsibilities may include, but are not limited to:

- 1. Coordinating with the Mayor/City Council members, the Emergency Management Director and the Incident Commander during disaster operations.



2. The City Administrator will be alerted of a disaster situation by the dispatcher or Emergency Management Director; normally, the City Administrator will, in turn, call the Mayor.
3. Activating the EOC.
4. Reporting to the EOC to monitor the disaster incident through situation reports and data coming into the EOC; visiting the various areas of the disaster, as necessary.
5. In conjunction with the Emergency Management Director, determining EOC staffing.
6. Providing over-all coordination of all City Departments and purchasing for handling the disaster effort.
7. In conjunction with needs of Field Operations and Emergency Management:
  - a. Recruiting any city personnel not involved in disaster response who could assist in emergency duties.
  - b. Forming a clerical pool and provide any other support personnel needed to staff the EOC - may include recording disaster events, maintaining status boards, word processing, answering inquiries, telephoning, etc.
8. Maintaining current inventory and resource list of emergency equipment and supplies.
9. Coordinating citywide resources that may be used in disaster response/recovery.
10. Coordinating with the City Attorney on any legal emergency matters.
11. Responding to official inquiries.
12. If a number of public buildings and/or streets have been affected by the disaster, assisting in prioritizing the return to service.
13. Coordinating with the Building Inspector in recovery and rebuilding efforts.
14. Ensuring the Building Inspector has designated someone to photographically document damage should there be a later application for state or federal assistance.
15. Designating appropriate staff to photograph debris piles before disposal.

16. In conjunction with the Clerk/Treasurer, ensuring that the City Clerk/Treasurer documents expenses for the disaster including the donation of supplies, equipment, services and volunteer labor.
  17. Assisting the Emergency Management Director in determining the location(s) for the distribution of potable water and requesting the Water Department to provide potable water to the public; then through the Public Information Officer, notifying the public of the availability and location(s) of water.
  18. Working with the Emergency Management Director in providing liaison with local contractors, businesses, and industries to obtain the needed heavy equipment and operators, supplies, or specialized personnel as required in the disaster situation.
  19. Advising disaster victims of temporary emergency housing.
  20. Establishing a point of contact for cash donations from the community for disaster victims/efforts and establishing guidelines in distributing the money. Also maintain an accepted, standardized accounting system to track appropriate financial donations.
  21. Maintaining a "salvage depot" for unclaimed items.
- C. City Emergency Management Liaison or City Administrator in conjunction with the Region 22 Emergency Management Director

The City Emergency Management Liaison will act as a disaster operations advisor to the Mayor and City Council. In performing the direction and control function for coordinating disaster operations, the Emergency Management Liaison will work closely with the City Administrator or Mayor. Disaster operations duties for the Emergency Management Liaison may include, but are not limited to:

1. Being responsible for the EOC readiness to include adequate communications systems, status/ICS boards, maps, office supplies/equipment, printed logs/forms, alternate power or an alternate location.
2. Activating the EOC (normally called by the Scotts Bluff County Communications Center); assumes overall operational management and coordination for the support of emergency functions of the disaster response and recovery.
3. In conjunction with the City Administrator/Mayor, determining who is needed on the EOC Staff.
4. Maintaining a current call-down list of EOC Staff with an established procedure for calling in the Staff.

5. Coordinating additional communications support, such as amateur radio operators, staff to take calls for "rumor control", etc.
6. Tracking and recording disaster events electronically, or on a status board or flip chart; plotting areas of destruction on maps; staff from the City Clerk/Treasurer's may be assigned this function.
7. Conducting EOC briefing(s) to coordinate disaster response/recovery efforts; determine with executives how often briefings are needed.
8. Coordinating with the City Departments as well as local businesses, private groups, volunteers, and adjacent jurisdictions called for mutual aid and with Scotts Bluff County government if the situation dictates.
9. Requesting the Public Information Officer to provide emergency information to the public concerning an evacuation.
10. Coordinating transportation that may be required for evacuation.
11. Advising in the selection of assembly points for transportation.
12. Coordinating shelter operations with the American Red Cross.
13. Recommending that the Mayor/Council declare an emergency; preparing the Disaster Declaration for the signature of the Mayor and the witness of the Clerk.
14. Coordinating with the City Attorney on any legal emergency matters.
15. Coordinating with the ARC/Social Services/Area Agency on Aging on disaster needs of individuals to provide necessary outreach services and assistance in recovery.
16. Coordinating staging areas with Field Operations.
17. Disseminating Identification cards for:
  - a. Emergency workers
  - b. Volunteers
  - c. Disaster area residents
  - d. Appointed/elected officials
18. Coordinating with the City Administrator in determining potable water distribution locations; assuring that the public is notified concerning the availability and location of water.

19. Working with the City Administrator in providing liaison with local contractors, businesses and industry to obtain the needed heavy equipment and operators, supplies, or specialized personnel as required.
20. Making formal requests to the next higher levels of government for assistance if the disaster response is beyond the capability of the City.
21. Providing pre-event training opportunities for personnel who will respond to a disaster.
22. Reviewing and updating this Plan for the cities annually.

D. City Attorney

1. Reviews the Nebraska Emergency Management Act and provides emergency legal counsel to city officials on subjects such as:
  - a. Curfews
  - b. Price restrictions
  - c. Standards for contractors, craftsmen to ensure disaster victims are not further victims of unscrupulous practices
  - d. Temporary waivers for land use
  - e. Other related legal duties
2. Drafts emergency legislation for the city.
3. Provides assistance in negotiating contracts for emergency services.

E. Building Inspector (LEOP - Annex C)

1. May coordinate or assist the Debris Manager in damage assessment of:
  - a. Public entities
  - b. Homes
  - c. Businesses
2. Compiles information to define the property appraisals/values and insurance coverage as well as damage sustained.
3. Works with the American Red Cross damage assessment team to assure all homes have been surveyed for damage.

4. In conjunction with the City Administrator, assures someone is designated to photograph and record public and private damage should there be an application for state or federal assistance.
5. Compiles all damage assessment reports into a summary document for use by the EOC Staff.
6. Assures that safety inspections are conducted for public and private buildings and issues temporary occupancy permits for temporary housing.
7. Prepares demolition orders for all unsafe structures and provides assistance in the coordination of the demolition work.
8. Assures that rebuilding is in compliance with the City's master development plan.
9. Coordinates first with local contractors/lumber yards to restore damaged public facilities.
10. Coordinates with the City Administrator in establishing a point of contact for insurance adjusters and the influx of builders and repairmen.
11. Contracts, with the approval of the City Administrator, for needed structural engineering services.
12. Coordinates, as necessary, with the City Electric Superintendent on the safety inspections of the electric systems on damaged public buildings.
13. Ensures that all incoming contractors register through the Building Inspector's office.

F. City Clerk/Treasurer

1. Witnesses the Disaster Declaration.
2. Tracks and documents all expenses for the disaster operations from each City Department to include:
  - a. Labor (regular and overtime, temporary help and volunteer time).
  - b. Equipment usage, rentals, repairs due to the disaster.
  - c. Materials (to include parts and supplies used from the City's inventory) and
  - d. Accounts for the reception and disbursements of all appropriate financial aid, equipment, supplies, volunteer labor and donations.

3. Coordinates with the Purchasing Officer in assigning (at the time of the disaster) an account number for emergency expenditures.
4. Provides financial statistics and summaries for the cost of the disaster, when requested.
5. In conjunction with the City Administrator, prepares the necessary documentation required for state and federal disaster assistance applications.
6. In initial disaster response, may assist at the Communications Center.
7. Provides staff for the EOC to track and record disaster events.
8. Work as or closely with the Volunteer Coordinator at the Scotts Bluff County Volunteer Center. Procedures are outlined in Attachment 3 to Annex L.

G. Purchasing Officer

1. Makes emergency purchases, as required.
2. When the Mayor declares a disaster, implements the policy that delegates authority to department superintendents to purchase or lease emergency supplies and/or equipment.
3. Coordinates with the City Clerk/Treasurer in assigning department superintendents an account number for emergency expenditures.

**VILLAGES  
OF  
HENRY, LYMAN, McGREW,  
MELBETA, and MORRILL**

**OPERATIONS  
PLAN**

**FOR  
DISASTER  
RESPONSE  
AND  
RECOVERY**

# **VILLAGES of HENRY, LYMAN, McGREW, MELBETA, and MORRILL**

## **EMERGENCY OPERATIONS PLAN**

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## **VILLAGES of HENRY, LYMAN, McGREW, MELBETA, and MORRILL**

### **EMERGENCY OPERATIONS PLAN**

This plan is for the elected and appointed officials in the Villages of HENRY, LYMAN, McGREW, MELBETA, and MORRILL as well as for the first responders and any support groups. This Plan identifies their roles and responsibilities in disaster response and recovery.

Each Annex in the Scotts Bluff County Local Emergency Operations Plan (LEOP) details and supports this jurisdiction's Plan. For example: general procedures for disaster response to fires and hazardous materials are defined in Annex F. The additional information in this plan under Field Operations for the Fire Department gives further specific guidelines for each Village.

It is in the best interest of the Villages of HENRY, LYMAN, McGREW, MELBETA, and MORRILL, that the named key officials meet at least once a year and after each disaster to review the Plan with the Region Emergency Manager to determine that the Plan is current and reflects the roles and responsibilities as defined by statutes, resolutions and field operations.

#### **RESPONSIBILITY FOR DISASTER OPERATIONS**

The responsibility for the welfare of the residents during a disaster rests with the Village Board Chairperson and the Village Board. The Village Board Chairperson will be responsible for both the coordination and management of prevention preparations and the coordination and management of disaster support operations and recovery. The elected officers of the jurisdiction shall be responsible for ensuring that emergency management services are provided to their citizens and for coordinating emergency operations in their respective jurisdictions, as well as making executive decisions necessary to provide an effective response and recovery to the disaster, RSS Nebraska Emergency Management Act 1996, Section 81-829.46).

#### **OVERVIEW OF DISASTER OPERATIONS**

**Warnings:** Whenever possible, the public will be alerted to threats or potential disasters. (Annexes B, D).

**Field Operations:** In a disaster, lifesaving activities and the preservation of property are the priorities of the elected officials and the first responders.

**Emergency Operations Center (EOC):** An EOC will likely be opened at the Village Fire Hall or Village Hall to provide officials a site for coordination and support of the disaster operations. Area and local support agencies will generally work from the EOC. A

secondary EOC may be opened at the Region 22 Emergency Management EOC located in the Scottsbluff Public Safety Building at 1801 Avenue B in Scottsbluff and can be used for disasters or incidents occurring in any of the Cities, Villages, or rural areas in Scotts Bluff or Banner Counties **and as the primary EOC for any incident affecting more than one jurisdiction**. This location provides communications capability, auxiliary power, and ample space with support equipment for disaster operations.

Incident Command: First Responders will use the National Incident Management System (NIMS) by establishing Incident Command. EOC staff, to include the chief elected officials, will also follow NIMS protocols.

I. WARNINGS (Annex B)

- A. Severe Weather Spotting Program: National Weather Service in Cheyenne, Wyoming will usually ask the County Communications Center to activate spotters when severe weather is a possibility. The County Communications Center will page out the request to weather spotters. Spotters are primarily from Fire/EMS Departments and are equipped with radios. There are no designated spotting locations in and around Scotts Bluff County. Spotters radio their reports to the fire station or to the Scotts Bluff County Communications Center. The Scotts Bluff County Communications Center will advise the Emergency Management officials, as well as the National Weather Service, of conditions.
- B. Citizens may also be alerted of danger by outdoor sirens or public address systems on emergency vehicles. If necessary, warnings may be given door-to-door if time allows.
- C. Emergency information can be broadcast over radio station(s) KNEB AM/FM, KOLT AM, KETT FM, KOAQ AM, KOZY FM, KHYY, FM, KMOR FM and television station(s) KDUH-TV and KSTF-TV
- D. Warnings procedures and protocols have been developed and will be implemented for identified access and functional needs populations.

II. INCIDENT COMMAND and FIELD RESPONSE (Annex A)

- A. The first emergency responder to arrive at the scene will become the initial Incident Commander and expand/transfer the incident Command as the situation warrants; following NIMS protocols.
- B. Emergency communications and warnings for HENRY, LYMAN, McGREW, MELBETA, and MORRILL and Scotts Bluff County are handled through the Scotts Bluff County Communications Center in the Scotts Bluff County Administration Building located in Gering, Nebraska. The Scotts Bluff County Communications Center will give emergency information via pagers and radios to the first responder agencies, including Law Enforcement, the

individual Fire Departments, EMS and the Region 22 Emergency Management personnel. Attachment 2, Annex B lists the frequencies used.

- C. The Incident Command must let the EOC know what is needed for disaster operations.
- D. The Incident Commander will request mutual aid through the Scotts Bluff County Communications Center.

### III. LAW ENFORCEMENT (Annex H)

- A. Law Enforcement personnel can communicate by radio with the Scotts Bluff County Communications Center, the Incident Command Post, the EOC and the Fire & Rescue Departments.
- B. The first emergency responder to arrive at the scene will become the Incident Commander and following NIMS protocols, expands/transfers the Incident Command as the situation warrants.
- C. Evacuation
  - 1. People will be notified in the event that evacuation is necessary. The Village Board Chairperson can order an evacuation. The Incident Commander at the scene will, if time allows, consult with the Village Board Chairperson in situations requiring immediate evacuation. If the impacted area has a critical threat or is life-threatening to the population or environment, the Incident Commander may order an evacuation.
  - 2. If residents need transportation during the evacuation, they may call the Communications Center who will relay the request to the Region 22 Emergency Manager or the Emergency Operations Center. If the EOC has not yet been opened, the Communications Center will call the Incident Commander. Transportation resources are listed in Annex L of the Scotts Bluff County LEOP. In the field, if the Incident Commander sees the need for transportation during evacuation, he will notify the EOC for coordination and support.
- D. Law enforcement will work with other First Responders in search and rescue.
- E. Security of the Disaster Area.

Security may be needed at all the highway points leading into Henry, Lyman, McGrew, Melbeta, and Morrill. The Nebraska State Patrol and mutual aid law enforcement can help with security.

- 1. Roadblocks and barricades: Local resources will be used first then other village/county/state roads departments may be asked to help. The

Incident Commander or Law Enforcement will contact the Communications Center to request additional resources from these agencies.

2. Identification cards for access to the disaster area will be issued in Henry, Lyman, McGrew, Melbeta, and Morrill. The County and local officials, volunteers, the media, and residents may need ID cards even when the disaster area has been secured. The Region 22 Emergency Management Director or designee will distribute identification cards from the EOC or at the disaster access points.

#### IV. FIRE DEPARTMENT (Annex F)

- A. Fire Department personnel can communicate by radio with the Scotts Bluff County Communications Center, the Incident Command, the EOC, Law Enforcement and EMS as well as with each other.
- B. The first emergency responder to arrive at the scene will become the Incident Commander and following NIMS protocols, expand/transfer the Incident Command as the situation warrants.
- C. The Fire Department will coordinate with other First Responders in search and rescue.
- D. Hazardous Materials Response (Annex F, Appendix 1).
  1. The Incident Commander will notify the Scotts Bluff County Communications Center if assistance is needed in responding to a hazardous materials incident. The Communications Center will call for a State Emergency Response Team (SERT) through the NE State Patrol (402) 471-4545.
  2. The Incident Commander will determine if the incident poses a threat to people and/or property and will determine if an evacuation is necessary.
  3. Hazardous materials, including radiological, in Scotts Bluff County are listed in Annex F, Appendix 1, Attachment 1.

#### V. EMERGENCY MEDICAL SERVICES (EMS) (Annex G)

- A. EMS personnel can communicate by radio with the Scotts Bluff County Communications Center, the Incident Command, the EOC, Law Enforcement, Fire Departments, and with each other.

- B. The first emergency responder to arrive at the scene will become the Incident Commander and expand/transfer the Incident Command as the situation warrants; following NIMS protocols.
- C. EMS will work with other First Responders in search and rescue.
- D. One person may be dedicated to radio communications; another may be needed to set up triage.
- E. After triage, victims can be transported to the nearest receiving hospital(s).

VI. PUBLIC WORKS/UTILITIES (Annex K, Annex C)

- A. The Public Works/Utilities Supervisor will maintain communication and coordination with the Executive Board, the Incident Command and the EOC during the initial response activities through the final restoration of services.
- B. Utilities will provide personnel for emergency repairs.
- C. Village street maintenance crews will clear emergency routes for the initial disaster response and will begin debris removal. The Scotts Bluff County Bridge/Road/Flood Control Department may be contacted for additional help.
- D. The Village Board Chairperson will authorize a tree dump as approved by DEQ. Arrangements can be made to separate, recycle, store and discard debris at a later time.
- E. The primary list of heavy equipment and resources for disaster operations is in Annex L, Attachment 2.

VII. EMERGENCY OPERATIONS CENTER (EOC) (Annex A)

- A. THE EOC NEEDS TO BE THE ONE POINT OF CONTACT IN COORDINATING AND SUPPORTING THE INCIDENT COMMAND DURING DISASTER RESPONSE AND RECOVERY OPERATIONS. Not only will the Incident Commander work with the EOC, but also regular briefings will be held for Command, General and EOC Staff. The Chief Elected Official in coordination with the Incident Commander, schedule these meetings.
- B. Direction and coordination of the disaster response and recovery support operations will be administered from the EOC.
- C. The Village Board Chairperson has the primary responsibility and authority, by law, for disaster operations coordination. The Village Board Chairperson line of succession is to the President of the Village Board.

- D. The Emergency Operations Center (EOC) will be set up in the Henry, Lyman, McGrew, Melbeta, or Morrill Fire Hall or Village Hall, if not damaged and if available at the time of the disaster. There is no auxiliary power at the EOC. A generator will be needed, either from the Fire Department or from another source. A secondary EOC may be opened at the Region 22 Emergency Management EOC located in the Scottsbluff Public Safety Building at 1801 Avenue B in Scottsbluff and can be used for disasters or incidents occurring in any of the Cities, Villages, or rural areas in Scotts Bluff or Banner Counties **and as the primary EOC for any incident affecting more than one jurisdiction.** This location provides communications capability, auxiliary power, and ample space with support equipment for disaster operations.
- E. The Region 22 Emergency Management Director will work under the Village Board Chairperson's direction in carrying out disaster coordination and support duties. Other staff that may be called upon to work in the EOC are the:
1. Communications dispatch (2-3 people),
  2. Public Information Officer,
  3. Representatives from Law Enforcement, Fire, EMS, and Utilities,
  4. Village Clerk,
  5. Village Board Member(s), and
  6. Representatives from support agencies as needed.
- F. The Emergency Management Liaison from any Village, Region 22 Emergency Management Director and/or the Village Board Chair can open the Emergency Operating Center. The Director will inform the Nebraska Emergency Management Agency (NEMA) in Lincoln that the EOC has been opened.
- G. The Region 22 Emergency Management Director will call in personnel to work the disaster. The Emergency Management Director will coordinate and work with all responding agencies.
- H. A telephone list of officials and personnel is found in Annex A, Attachments 1 and 2 of the county LEOP.
- I. The Village Board Chairperson will declare a Disaster when assistance is needed beyond the capability of HENRY, LYMAN, McGREW, MELBETA, or MORRILL to respond (Annex A, Attachment 3). Additional assistance will be requested from surrounding towns, from the County and from mutual aid groups. The Region 22 Emergency Management Director will send a copy of the Disaster Declaration to NEMA as soon as practical.

VIII. COMMUNICATIONS at the EOC (Annex B)

Coordination between the EOC, the Incident Command Post and the first responders is essential. The communications capability at the EOC includes mobile and fixed radios, landline and wireless telephone, Internet, and messengers. Additional communications assistance may be available from the Nebraska Emergency Management Agency and/or the Nebraska State Patrol Mobile Command Post.

IX. EMERGENCY PUBLIC INFORMATION (Annex D)

- A. The Village Board Chairperson, the Incident Commander, Public Information Officer or the Region 22 Emergency Management Director serving as an alternate, will release official public information. This Public Information Officer will work at the EOC, coordinating with the Village Board Chairperson, Emergency Management, and the Incident Commander.
- B. The Chief Elected Official must approve the public information being released.
- C. Official information or instructions to the public may be broadcast over radio station(s) KNEB AM/FM, KOLT AM, KETT FM, KOAQ AM, KOZY FM, KHYY, FM, KMOR FM and television station(s) KDUH-TV and KSTF-TV and Cable Interrupt through Charter Communications.
- D. If needed, the Public Information Officer will conduct briefings with the media to update them on the latest disaster events.
- E. A telephone line may be set up to receive calls from the public concerning the disaster. The Public Information Officer will be responsible for this "rumor control" line.
- F. Emergency information could also be released through the Nebraska Emergency Alert System (EAS). Scotts Bluff County is in Area 5 of the EAS network (Annex B).

X. SHELTERING (Annex I)

- A. The local jurisdiction is responsible for initial sheltering and welfare of victims. The Region 22 Emergency Management Director will call the American Red Cross (ARC) when short term sheltering is needed. Red Cross will open shelters under the direction of the Region 22 Emergency Management Director.

- B. Emergency Management will alert the Field Incident Commander and the Public Information Officer which shelters have been opened and which streets are cleared to the shelters.
- C. A list of shelters in HENRY, LYMAN, McGREW, MELBETA, and MORRILL is in Attachment 1 to Annex I.

## XI. RESOURCES (Annex L)

- A. The Chief Elected Official is responsible for obtaining additional resources needed to respond to the disaster. The First Responders in the field may make resource requests to the EOC.
- B. The County Road Department and/or the Region 22 Emergency Manager maintain (s) a list of heavy equipment, transportation resources, generators, and specialized teams or services that can be used in disaster operations. Resources available to the county are listed in Attachments 1, 2, Annex L.
- C. The Region 22 Emergency Management Volunteer Reception Center may be appointed as the Volunteer Coordinator in Henry, Lyman, McGrew, Melbeta, and Morrill. Procedures are outlined in Attachment 3 to Annex L.

## XII. DAMAGE ASSESSMENT (Annex C)

- A. The Rapid Assessment Team, under the direction of the City of Scottsbluff Development Services Code Administration Officers, will provide the initial damage assessment to the Region 22 Emergency Management Director at the EOC. The Scotts Bluff County Assessor will serve as the Damage Assessment Coordinator for the formal Preliminary Damage Assessment and will compile and report to the EOC all of the damage information gathered. The Incident Status Report (OMS-1) form can be found in the Scotts Bluff County LEOP in Annex A, Attachment 3.
- B. Damage assessment starts as soon as lifesaving efforts are completed.
- C. Damage Assessment for the following areas will be completed by:
  - 1. Public Facilities: Public Works,
  - 2. Residences: Insurance Adjusters, Insurance Agents, and
  - 3. Businesses: Insurance Adjusters, Insurance Agents.



XIII. HEALTH and HUMAN SERVICES (Annex G)

The coordination of all public welfare and human needs after a disaster will be provided from such organizations as the Scotts Bluff County Health Department, Nebraska Area Agency on Aging, the American Red Cross and other social service and community organizations.

XIV. PUBLIC HEALTH (Annex G)

Region 22 Emergency Management along with the Scotts Bluff County Health Department will be responsible for addressing public health issues, including counseling services.

XV. FINANCIAL ACCOUNTABILITY

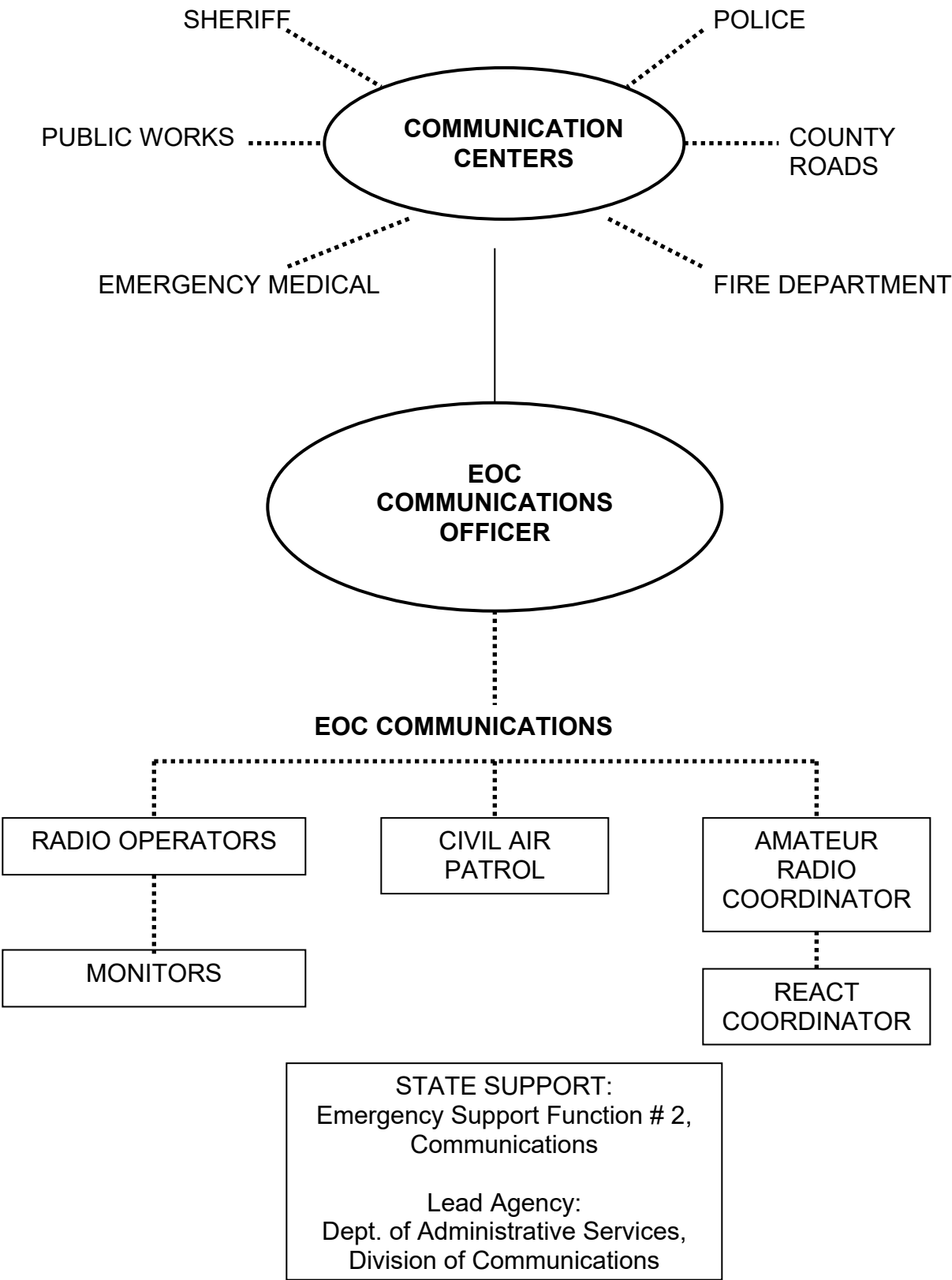
The HENRY, LYMAN, McGREW, MELBETA, and MORRILL Village Clerks will be responsible for tracking all disaster expenses for their village, including overtime for paid personnel, supplies used, emergency purchases/rentals/contracts. Also an accounting system will track all donations of supplies, material, equipment, mutual aid support and volunteer labor for the duration of the event.

XVI. WHEN the DISASTER is BEYOND LOCAL CAPABILITIES

- A. When local resources are not sufficient for the disaster response needs, the Chief Executive may request assistance from Scotts Bluff County and from the Region 22 Emergency Management Agency. If, in the determination of county officials, county resources and mutual aid are not adequate to cope with the situation, assistance may be requested from the Nebraska Emergency Management Agency by calling toll free 1-877-297-2368.
- B. A telephone list for officials, first responders, and support groups is found in Annex A, Attachments 1 and 2.

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**COMMUNICATIONS AND WARNING**



## COMMUNICATIONS AND WARNING

### I. PURPOSE

This Annex provides information and guidance concerning available communications and warning systems within Scotts Bluff County and the interoperability with others beyond the county border. The communications and warning systems are discussed, and procedures for their use during emergency operations are outlined.

### II. SITUATION

The Scotts Bluff County Communications Center is located in the lower level of the Scotts Bluff County Administration Building in Gering. The Gering and Scottsbluff Police Department are staffed on a 24-hour basis. The Scotts Bluff County Sheriff's Department is on call after 2:00 AM. Sufficient communications and warning equipment is available to provide communications necessary for most emergency situations. In disasters, augmentation may be required.

- A. Hazards vary in predictability and speed of onset; therefore, time available for warning may vary from ample to none.
- B. Scotts Bluff County has several facilities requiring specific warning that a hazard exists. Emergency response vehicles may be needed to help warn these facilities.
- C. Agreements exist between the United States, Russia, and other countries to reduce the risk of nuclear war because of an accidental, unauthorized, or other unexplained incident involving a nuclear weapon. The National Warning System (NAWAS) would broadcast any warnings if such an unlikely incident threatened the United States.

### III. ASSUMPTIONS and PLANNING FACTORS

- A. Communications and warning are vital to the effective and efficient preparedness, response and recovery activities during emergency operations.
- B. Some people that are directly threatened by a hazard may ignore, not hear, or not understand the warnings issued.
- C. Volunteer radio groups such as REACT, Civil Air Patrol, and local/regional amateur radio clubs may respond to Scotts Bluff County upon notification of a disaster by request from officials.

- D. Cyber attacks on governmental communication systems, computers, smartphones, cellphones, etc. are increasing. Such attacks may disrupt operational and recovery operations and may have a negative impact on the community economic restoration.
- E. The EOC staff, first response agencies and the Communications Centers have formalized and tested communications restoration and recovery plans to cover the loss of power, computer disruptions, loss of transmission towers, etc.

#### IV. ORGANIZATION and RESPONSIBILITIES

The communications and warning function is directed and coordinated by the Scotts Bluff County Communications Director (with the exception of Nebraska State Patrol and Regional West Medical Center. They operate from separate facilities).

- A. Each agency's or emergency service's Communications Officer is responsible for the supervision of all activities within their respective communications center.
- B. Each agency will provide sufficient cyber security awareness and security training to the users of the communications and warning equipment as well as providing cyber protection to the equipment and systems.
- C. Each entity will maintain a current roster of personnel for recall on short notice.
- D. Emergency Management Communications assists jurisdictions by recruiting and coordinating amateur, REACT/CB, Civil Air Patrol, and Business Band radio operators and their equipment.

#### V. CONCEPT of OPERATIONS

##### A. Communications

##### 1. The Emergency Operation Center (EOC)

- a. The EOC is equipped with adequate communications equipment to transmit and receive pertinent information. See Attachment 1 for communications capabilities.
- b. In the event of commercial power failure, a 300 kW auxiliary generator with a 300 gallon above-ground fuel supply will provide

power for essential equipment in both the EOC and communications center for 72 hours without refueling

- c. Telephone service during emergency operations is accommodated through six (6) dedicated lines in the Region 22 Emergency Management EOC to the local telephone exchange. Fifty (50) additional lines are readily available. The building is ported for up to two hundred (200) lines that can be activated. Offices surrounding the EOC that have dedicated lines and telephone numbers assigned to them can also be used during EOC activation.
  - i. Cellular phones will quickly fail due to system overload or loss of one or more cellular towers in or near the county. Prior arrangements with the cellular provider(s) may enable the use of selected cellular phones.
  - ii. The Executive Group and/or the Communications Coordinator shall establish the priority of service restoration, both cellular and non-cellular.

2. Scotts Bluff County Communications Center (911)

- a. The Scotts Bluff County Communication Center is located in the Lower Level of the Scotts Bluff County Administration Building, Gering, and provides services to various public safety agencies, including the city/village law enforcement and the Scotts Bluff County Sheriff. Radio frequencies used on a daily basis are listed in Attachment 3.
- b. The Scotts Bluff County Communications Center is a warning point in the National Warning System (NAWAS). Warnings will be received via the NAWAS distribution system to include the National Weather Service's severe weather warnings.
- c. The Scotts Bluff County Communications Center has interoperable communication links with the surrounding counties of Banner, Sioux, and Morrill.

3. City of Scottsbluff Backup Communications

- a. The City of Scottsbluff is equipped with basic communications in the event the County Communications Center is destroyed or out of service. Its location is in the Scottsbluff Public Safety Building adjacent to the Region 22 Emergency Management Emergency Operations Center (EOC). Radio frequencies used on a daily basis are listed in Attachment 3.

- b. The Scottsbluff Public Safety Building is equipped with a 300 kW generator to continue operations should a power outage occur.

4. Scotts Bluff County Sheriff's Office

- a. The Scotts Bluff County Sheriff's Office is located on the 2nd Level of the County Administration Building. The frequencies used on a daily basis are listed in Attachment 3.
- b. The Sheriff's Office has an operational room with radios which is connected to the emergency power generator. This operational room would allow for some normal operations to continue during a power outage.
- c. Depending upon the situation, the Scottsbluff Fire Department's Mobile Command Center trailer could be used for communications.

5. Nebraska State Patrol

- a. The Nebraska State Patrol Troop headquarters is located at 4500 Avenue I in Scottsbluff and provides service to Scotts Bluff County. The frequencies used on a daily basis are listed in Attachment 1.
- b. The NSP, cooperating with local, state and federal law enforcement agencies, will provide essential information to the county, city and village agencies that may be involved with a situation, on a 'need to know' basis from the State Fusion Center.
- c. The Nebraska State Mobile Command Post can provide communications resources with an emphasis on law enforcement operations. By using programmable equipment it will be capable of transmitting and receiving within the following ranges:
  - i. VHF Low Band            29.7 to 50.0 MHz.
  - ii. VHF High Band        148.0 to 174.0 MHz.
  - iii. UHF                    450.0 to 470.0 MHz.
  - iv. 800 MHz radios        700 to 800 MHz.
  - v. VHF High band, UHF band and the Motorola 800 radios are capable of narrow or wide band operations, analog or digital, conforming to P25 standards.
  - vi. EDACS 800 radios for operation on City of Lincoln/Lancaster County or RACOM networks in the Norfolk area.

6. Regional West Medical Center

- a. The Regional West Medical Center Hospital has sufficient dedicated electronic communications equipment for day-to-day medical surge activity. The equipment includes: two-way radios, cell phones, satellite phones, wireless, Citizen Band, HAM, Health Alert Network, Telehealth Network.
- b. The medical communications system includes plans for continuity of operations (COOP) in the event of power outages, disruption or lack of access to the facility (storm damaged) and after hours. The system designated the protocols and SOPs for Incident Management, EMS and other first response, coordination with the EOC, and region inter-connectivity during a disaster. The communications systems also includes a plan for implementing a Joint Information Center with the EOC, elected officials, field responders, support agencies and regional health care facilities.

7. Other Jurisdictions

Communication capabilities exist in other jurisdictions within the County and are listed in Attachment 1. Regional capabilities are also listed.

8. Amateur Radio

The Tri-City Amateur Radio Club may support Scotts Bluff County by providing additional communications to support the Emergency Management response and recovery operations. An amateur radio station is located in the Radio Room next to Scotts Bluff County Communications. They may also relocate with their equipment to the designated operating location. The Amateur Radio Emergency Coordinator will run the station.

9. REACT (or CB Club)

During a disaster, the local citizen band operators may provide emergency communication support to Scotts Bluff County. They are not an organized REACT group.

10. Civil Air Patrol

During a disaster, members of the Nebraska Wing of the Civil Air Patrol can support the County disaster relief operations with VHF and UHF frequency radio, as well as assist with damage assessment, disaster welfare inquiries and aerial reconnaissance/damage assessment.



## 11. Communication Systems Maintenance, Testing and Protection

Local provisions are in place to provide professional maintenance, repair and periodic operational tests of all communications systems, including outdoor warning system and other electronic media and computer communications systems. Immediate corrective actions for any problems identified are completed.

### B. Warning

#### 1. The National Warning System (NAWAS) is a Federal system of high priority, dedicated communications.

- a. The Nebraska NAWAS System is that part of the National Warning System within the State.
- b. The Nebraska Emergency Management Agency Communications Officer is responsible for the operation of the Nebraska system. The telephone company performs maintenance.
- c. The State Warning Point is at the Nebraska State Patrol Dispatch at the Joint Forces Headquarters (JFHQ) in Lincoln, and the State Emergency Operating Center (NEMA) is designated as the Alternate State Warning Point.
- d. Although warning information can originate from several sources, all relevant warning information is passed via the NAWAS system to all warning points within the State. This system is outlined on Attachment 4, the Nebraska Emergency Management Warning Network.

#### 2. Notification of Officials

- a. The Scotts Bluff County Communications Center will alert city/county officials, the Region 22 Emergency Management Director and others on the County EOC staff immediately after initiating public warning.
- b. Pagers are utilized to provide warning to various governmental and non-governmental agencies. Pagers are activated by the Scotts Bluff County Communications Center.

#### 3. Warning the Public

- a. The Scotts Bluff County Communications Center will provide warning to the public by activating all fixed sirens in Scotts Bluff County, either simultaneously or individually.

- b. The authority to activate the sirens in Henry, Lyman, McGrew, Melbeta, Minatare, Mitchell, and Morrill rests with the individual Fire Chief or other designated official when they feel that sounding of the sirens is in the best interest of the community.
- c. Public warnings may also be provided by loudspeakers or sirens on emergency vehicles or by immediate broadcast via radio station(s) through the EAS (Emergency Alert System). KNEB is the EAS Station. The other radio stations activate after receiving the information through EAS. KDUH Television and the Charter Cable System will also warn through the same system.
- d. Scotts Bluff County has a CodeRED Alert Warning System. It is an "Outbound 911 Warning System" whereby we can alert certain lists or map areas or even the entire county by placing calls to residents of an affected area. Primary and Alternate persons are assigned. They have the authority to activate the system on the internet by using special logins, passwords, PIN Codes, and Launch Codes. Agencies with Primary persons are: Scotts Bluff County Emergency Management, Gering Fire Chief, Scottsbluff Fire Chief, Gering Police Chief, and Scottsbluff Police Chief. Each Primary Person has designated assigned Alternates. All will use their best judgement before activating the system. This system will not be used for Tornado Watches and Warnings. Banner County is also on this system.
- e. Warnings, disaster information and instructions are provided to identified special needs populations by all means systems designed to warn the public. Agencies dealing with special needs populations, caregivers, family and friends facilitate warning these individuals. Scotts Bluff County will use the Lincoln/Lancaster Special Needs Registry database to help with identification of the special needs population.

#### 4. Tornado Watch

Scotts Bluff County has an established severe weather spotter program with assistance from rural spotters, amateur radio, fire services, and law enforcement personnel. Reports from the spotters are made to the Scotts Bluff County Communications Center, who, in turn, activates the total warning system. Through NAWAS or phone contact to the Cheyenne National Weather Service, NWS will activate the area Emergency Alert Radios. If the phone lines to the communications center are busy, the alternate agency to notify is the Nebraska State Patrol.

## 5. Flood Watch/Warning

- a. Emergency Preparedness Plans for the Gering Valley Watershed have been developed by the North Platte Natural Resources District. These plans include Notification Lists whereby the County Sheriff will contact residents in the area and agencies involved should a hazardous situation occur (reference Annex E, Appendix 1 for operational procedures). If phones are operational, the CodeRED Warning System could be used to notify the residents of the area.
- b. The National Weather Service (NWS) monitors conditions that may lead to flooding, i.e., ice dams, rainfall, and snow melt. NWS may also contact observers such as local law enforcement, fire services, county road and bridge and amateur radio operators to make local assessments of river or stream conditions or to report data from the non-automated river gauges. Based on the data received, the Cheyenne, Wyoming Office of the NWS will issue warnings and watches as warranted.
- c. The public is notified via KNEB Radio, cable TV interrupt, and the Emergency Alert System (EAS). CodeRED Warning Alert may also be used.

## 6. Hazardous Materials Incidents

- a. The owner of a facility is required to notify the State Department of Environmental Quality (DEQ) upon discovery of a release of a hazardous substance of reportable quantity (RQ) or greater, according to DEQ Regulation Title 126. A fixed facility that has a release of an extremely hazardous chemical above the 302(a) reportable quantity (RQ) of SARA Title III requires notification under section 102(a) of CERCLA. They shall notify, immediately after the release, the Community Emergency Coordinator (CEC) identified in Annex F, IV, B, of any area likely to be affected by the release and the State Emergency Response Commission of any state likely to be affected by the release. This notification will be by the most expedient means possible (see Annex F, Appendix 1, Attachment 2, "Hazardous Materials Incident Notification").
- b. A transportation incident of a substance subject to 302(a) requirements shall satisfy notification requirements by dialing 911 or, in the absence of a 911 system, calling the operator.
- c. The notification requirements under section 304(b) will be met by using the "Hazardous Materials Incident Report", Annex F, Appendix 1, Attachment 2. Report as much information that is known at the time of notification.

- d. The public is notified via KNEB Radio, cable TV interrupt, and the Emergency Alert System (EAS). CodeRED Warning Alert may also be used.
7. The Nebraska Emergency Alert System (EAS) provides disaster information and instruction to the public through radio, television and cable system(s). Local officials have the authority to request activation of the Nebraska EAS web/network by contacting their Local Station (LP-1 or LP as listed in the Nebraska Plan EAS) to provide information to the people in that operational area (Attachment 2).
8. Warnings and emergency information can be broadcast by Charter Cable Television. Charter is the only one that can activate the cable system.
9. By law, the Nebraska Education Telecommunications (NET) provides text decoded emergency information that includes severe weather warnings and reports from the National Weather Service. Many commercial television stations will also broadcast emergency public information text and audio alerts.

## VI. ADMINISTRATION and LOGISTICS

### A. Records

The Scotts Bluff County Communications Director will ensure that adequate records of all local government agencies communications expenses; Law, Fire, EMS, Public Works, Roads, etc. are maintained.

### B. Plan Maintenance

The Communications Director will be responsible for assisting the Emergency Management Director in the maintenance and improvement of this Annex. The Annex will be reviewed, updated, and modified as necessary, but not less than annually.

## VII. TRAINING and EXERCISING

### A. Training

1. Each agency or organization assigning personnel to the EOC for communications and warning purposes is responsible for ensuring that those individuals are adequately trained to use the equipment, are familiar with the procedures of the EOC, and understand the unique operating procedures.

2. The training program will be consistent with the five-year Homeland Security Exercise Plan. All training supported by the Homeland Security grant process must be DHS (Department of Homeland Security) approved.

B. Exercising

All exercises and drills will be evaluated and any follow-up activities conducted in accordance with the Homeland Security Exercise and Evaluation Program (HSEEP).

## LIST OF ATTACHMENTS

<u>Attachment #</u>	<u>Item</u>	<u>Page</u>
1	County Communication Capabilities	B-13
2	Nebraska EAS Operational Areas	B-19
3	National Weather Services Offices and Contacts	B-20
4	NAWAS Network (Directions and Map)	B-21
5	TICPs	B-23

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**SCOTTS BLUFF COUNTY COMMUNICATIONS CAPABILITIES**

<b>AGENCY/ADDRESS</b>	<b>FREQUENCY/ CAPABILITY</b>	<b>FUNCTION</b>
Airlink Helicopter		
4021 Avenue B, Scottsbluff, NE		
Scottsbluff Emergency 1A	463.125 R 468.125 T	Fire and Sheriff
RWMC Emergency csq	462.975 R 467.975 T	Fire and Sheriff
Banner Emergency 3A	463.150 R 468.150 T	Fire and Sheriff
Kimball Emergency 3A	463.100 R 468.100 T	Fire and Sheriff
Sidney Emergency 6B	462.950 R 467.950 T	Fire and Sheriff
Csq TAC 1	463.000 T/R	Fire and Sheriff
Csq TAC 2	463.025 T/R	Fire and Sheriff
Banner Fire wide band analog 123	811.2125 R 856.2125 T	Fire and Sheriff
Banner Fire wide band digital 123	811.2125 R 856.2125 T	Fire and Sheriff
Airlink Dispatch		
Scottsbluff Emergency 1A	463.125 R 468.125 T	Fire and Sheriff
RWMC Emergency csq	462.975 R 467.975 T	Fire and Sheriff
Banner Emergency 3A	463.150 R 468.150 T	Fire and Sheriff
Kimball Emergency 3A	463.100 R 468.100 T	Fire and Sheriff
Sidney Emergency 6B	462.950 R 467.950 T	Fire and Sheriff
Community Emergency Response Team (CERT)	463.000 T/R	Chadron Repeater
	463.025 T/R	Chadron Repeater
	463.125 T/R	Chadron Repeater
Consolidated Communications	860.7375 R 815.7375 T	Courthouse/local
1825 10th Street	860.2625 R 815.2625 T	Gering Police
Gering, NE 69341	152.435 R 154.435 T	Gering Schools
	860.2125 R 825.2125 T	Scotts Bluff County Sheriff
	859.7375 R 814.7375 T	Minatare Repeater
	860.2375 R 815.2375 T	Scottsbluff Police
	860.4875 R 815.4875 T	Scottsbluff Fire
	856.2125 R 811.2125 T	Banner County Fire
	157.620 R 157.620 T	Bayard Schools
	154.055 R 158.835 T	Kimball Schools
	159.950 R 156.030 T	Scottsbluff PD old VHF
	154.445 R 153.890 T	Scottsbluff Fire VHF
	39.900 T/R	Sheriffs Low Band
	155.445 R 155.445 T	Scottsbluff City Utilities
	154.300 R 153.800 T	Scotts Bluff Co Highway
	155.100 T/R	Gering City Utilities
	467.975 R 462.975 T	Medical

Consolidated Communications	155.895	T/R	Goshen County, WY
1825 10th Street	458.300	T/R	Old Gering PD
Gering, NE 69341	42.340	R only	UHF/Siren control
(continued)	42.180	R only	Nebraska State Patrol Base
	NAWAS		N S P patrol car
			National Warning System phone
Corrections and Detention	853.8125 R	808.8125 T	Corrections
2522 7 <sup>th</sup> Street	851.2625 R	806.2625 T	Detention
Gering, NE 69341			
Gering Police Dept	860.7375 R	815.7375 T	Courthouse/local
1025 P Street	860.2625 R	815.2625 T	Gering Police
Gering, NE 69341	860.2125 R	825.2125 T	Scotts Bluff County Sheriff
	859.7375 R	814.7375 T	Minatare Repeater
	860.2375 R	815.2375 T	Scottsbluff Police
	860.4875 R	815.4875 T	Scottsbluff Fire
	856.2125 R	811.2125 T	Banner County Fire
Lyman Police Dept	860.7375 R	815.7375 T	Courthouse/local
414 Jeffers	860.2625 R	815.2625 T	Gering Police
Lyman, NE 69352	860.2125 R	825.2125 T	Scotts Bluff County Sheriff
	859.7375 R	814.7375 T	Minatare Repeater
	860.2375 R	815.2375 T	Scottsbluff Police
	860.4875 R	815.4875 T	Scottsbluff Fire
	856.2125 R	811.2125 T	Banner County Fire
McGrew Fire Dept	860.7375 R	815.7375 T	Courthouse/local
	860.2625 R	815.2625 T	Gering Police
	860.2125 R	825.2125 T	Scotts Bluff County Sheriff
	859.7375 R	814.7375 T	Minatare Repeater
	860.2375 R	815.2375 T	Scottsbluff Police
	860.4875 R	815.4875 T	Scottsbluff Fire
	39.900	T/R	Sheriffs Low Band
	467.975 R	462.975 T	Medical
	39.980	T/R	Statewide Fire
Minatare Police	860.7375 R	815.7375 T	Courthouse/local
309 Main St	860.2625 R	815.2625 T	Gering Police
Minatare, NE 69356	860.2125 R	825.2125 T	Scotts Bluff County Sheriff
	859.7375 R	814.7375 T	Minatare Repeater
	860.2375 R	815.2375 T	Scottsbluff Police
	860.4875 R	815.4875 T	Scottsbluff Fire
	856.2125 R	811.2125 T	Banner County Fire



	39.900	T/R	Sheriffs Low Band
Mitchell Police	860.7375 R	815.7375 T	Courthouse/local
1145 Center Ave	860.2625 R	815.2625 T	Gering Police
Mitchell, NE 69357	860.2125 R	825.2125 T	Scotts Bluff County Sheriff
	860.2375 R	815.2375 T	Scottsbluff Police
	860.4875 R	815.4875 T	Scottsbluff Fire
	856.2125 R	811.2125 T	Banner County Fire
	39.900	T/R	Sheriffs Low Band
Morrill Police	860.7375 R	815.7375 T	Courthouse/local
118 Center Ave	860.2625 R	815.2625 T	Gering Police
Morrill, NE 69358	860.2125 R	825.2125 T	Scotts Bluff County Sheriff
	859.7375 R	814.7375 T	Minatare Repeater
	860.2375 R	815.2375 T	Scottsbluff Police
	860.4875 R	815.4875 T	Scottsbluff Fire
	856.2125 R	811.2125 T	Banner County Fire
	39.900	T/R	Sheriffs Low Band
Nebraska State Patrol	42.300	R 42.180 T	
<b>* NOTE: NSP troopers carry 800 MHZ portable radios programmed with all county 800 channels. NSP will soon have 800 MHZ capabilities at base station</b>			
	860.7375 R	815.7375 T	Courthouse/local
	860.2625 R	815.2625 T	Gering Police
	860.2125 R	825.2125 T	Scotts Bluff County Sheriff
	859.7375 R	814.7375 T	Minatare Repeater
	860.2375 R	815.2375 T	Scottsbluff Police
	860.4875 R	815.4875 T	Scottsbluff Fire
	856.2125 R	811.2125 T	Banner County Fire
	39.900	T/R	Sheriffs Low Band
Region 22 EM EOC	145.075 R	145.675 T	Amateur Radio
1801 Avenue B	162.545	R only	National Weather Svc
Scottsbluff, NE 69361	860.7375 R	815.7375 T	EOC Mobile Controller – Courthouse
	860.2625 R	815.2625 T	EOC Mobile Controller – Gering Police
	860.2125 R	815.2125 T	EOC Mobile Controller – Sheriffs Office
	859.7375 R	814.7375 T	EOC Mobile Controller - Minatare
	854.9875 R	809.9875 T	EOC Mobile Controller – Scottsbluff Rural Fire Dept.
FOR THE EOC, ALL OTHER FREQUENCIES SAME AS COMMUNICATIONS			

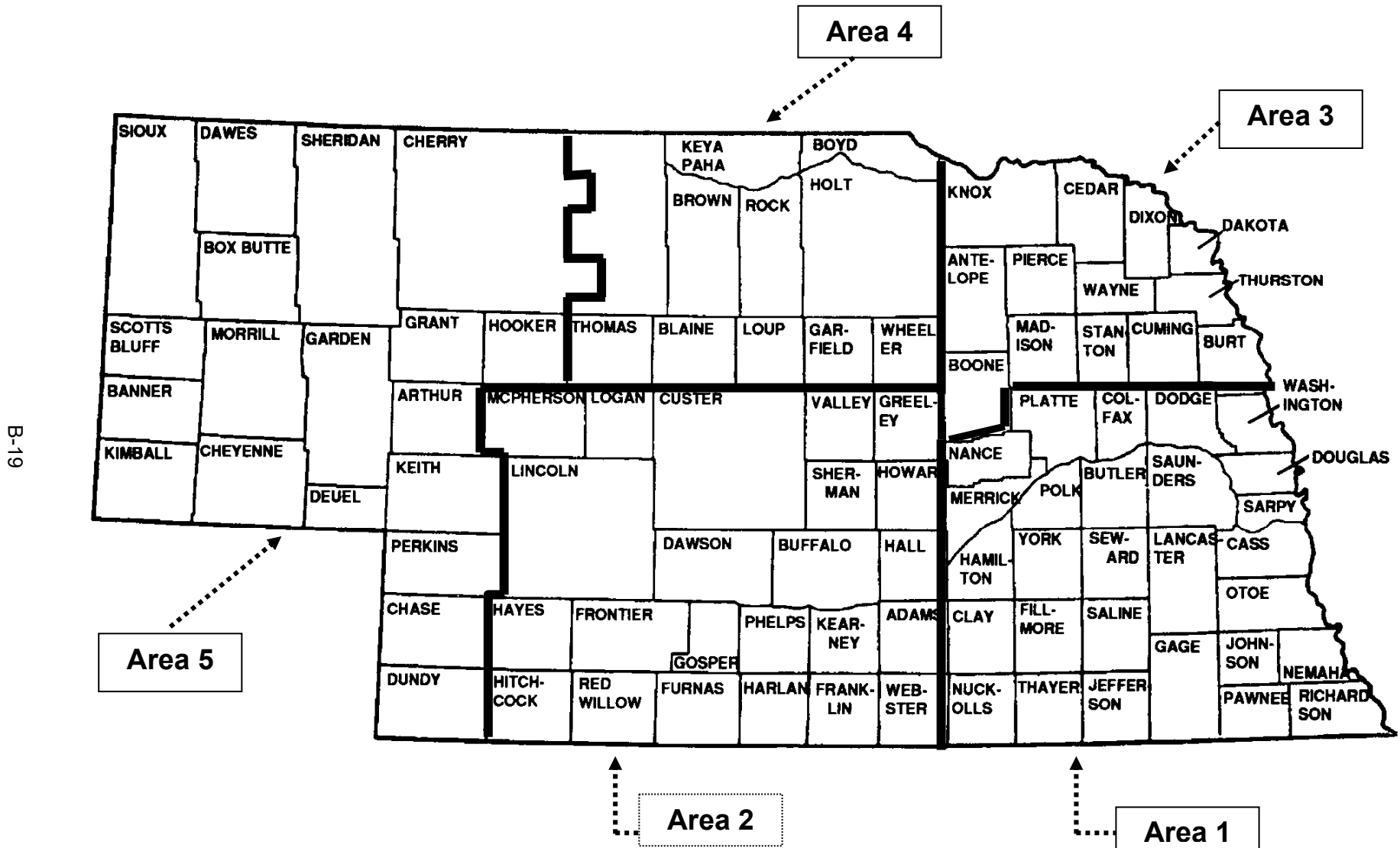
Rural Fire Departments	860.7375 R	815.7375 T	Courthouse/local
	860.2625 R	815.2625 T	Gering Police
	860.2125 R	825.2125 T	Scotts Bluff County Sheriff
	859.7375 R	814.7375 T	Minatare Repeater
	860.2375 R	815.2375 T	Scottsbluff Police
	860.4875 R	815.4875 T	Scottsbluff Fire
	856.2125 R	811.2125 T	Banner County Fire
Scottsbluff Police	860.7375 R	815.7375 T	Courthouse/local
1801 Avenue B	860.2625 R	815.2625 T	Gering Police
Scottsbluff, NE 69361	860.2125 R	825.2125 T	Scotts Bluff County Sheriff
	859.7375 R	814.7375 T	Minatare Repeater
	860.2375 R	815.2375 T	Scottsbluff Police
	860.4875 R	815.4875 T	Scottsbluff Fire
	856.2125 R	811.2125 T	Banner County Fire
	159.950 R	156.030 T	Scottsbluff PD old VHF
	154.445 R	153.890 T	Scottsbluff Fire VHF
	155.445 R	155.445 T	Scottsbluff City Utilities
Scottsbluff City Fire	860.7375 R	815.7375 T	Courthouse/local
1801 Avenue B	860.2625 R	815.2625 T	Gering Police
Scottsbluff, NE 69361	860.2125 R	825.2125 T	Scotts Bluff County Sheriff
	859.7375 R	814.7375 T	Minatare Repeater
	860.2375 R	815.2375 T	Scottsbluff Police
	860.4875 R	815.4875 T	Scottsbluff Fire
	856.2125 R	811.2125 T	Banner County Fire
	159.950 R	156.030 T	Scottsbluff PD old VHF
	154.445 R	153.890 T	Scottsbluff Fire VHF
	155.445 R	155.445 T	Scottsbluff City Utilities
Western Nebraska Community College	469.150 R	464.150 T	WNCC Tower
<b>Specify the capabilities of various local and regional hospitals serving SCOTTS BLUFF County. (List any other resources such as county school buses, city/village/county Highway/Roads Dept, Utilities, etc. that have communications capabilities that could be used during a disaster)</b>			
Regional West Medical Center	468.125 R	463.125 T	Scotts Bluff Emergency
4021 Avenue B, Scottsbluff, NE	467.975 R	462.975 T	Medical
	39.820	T/R	Statewide Medical
	159.950 R	156.030 T	Scottsbluff PD old VHF

	154.445 R	153.890 T	Scottsbluff Fire VHF
	39.900	T/R	Sheriffs Low Band
Regional West Medical Center			
Internal Security	461.050 R	466.550 T	Internal Security
	461.325 R	466.325 T	Internal Security
	461.825 R	466.825 T	Internal Security
	462.400 R	467.400 T	Internal Security
	468.200 R	463.200 T	Internal Security
WYOMING	155.340	T/R	EMS/Hospital HEAR
	155.445	T/R	Wyoming Highway Patrol
	155.895	T/R	Goshen County Sheriff

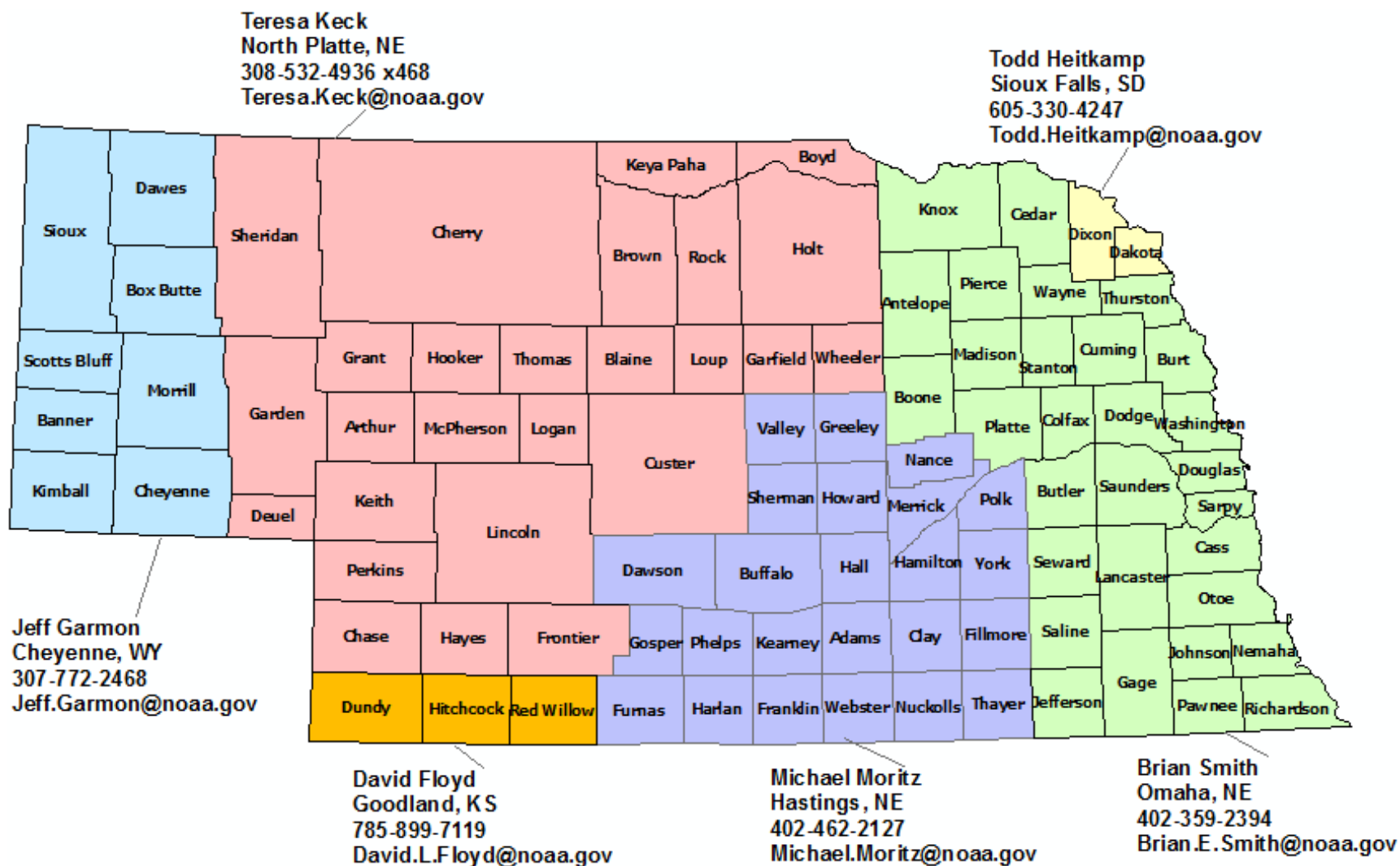
**REGIONAL CAPABILITIES**

AGENCY/ADDRESS	FREQUENCY/ CAPABILITY	FUNCTION
SCOTTS BLUFF County is also able to interconnect with: (list other surrounding jurisdictions with which the county can establish and maintain communications)		
<b>Banner County</b>		
<i>Banner County has the ability to interconnect with other jurisdictions through Scotts Bluff County Consolidated Communications.</i>		
Banner County Highway Dept 204 Court Street, Harrisburg, NE	813.2125 R    858.2125 T	Road Dept/Public Works
Banner County High School Buses	813.2125 R    858.2125 T	Banner Co High School
200 School Street, Harrisburg, NE		
<b>Kimball County</b>		
Kimball County Ambulance/Hospital	159.1875 R    154.6575 T	Medical
505 S. Burg Street, Kimball, NE		

## Nebraska Emergency Alert System (EAS) Operational Areas



## National Weather Service Areas and Primary Contacts



<http://www.stormready.noaa.gov/stormmaps/ne-cwa.htm>

## National Warning System (NAWAS) Emergency Management Warning Procedures

### Tests:

The State Warning Point for NAWAS is at the Nebraska State Patrol Dispatch at the Joint Forces Headquarters (JFHQ) in Lincoln. Each Nebraska Warning Point is tested daily using a dedicated telephone line, (see map).

The Alternate State Warning Point is at the NEMA State Emergency Operating Center, Lincoln. A weekly roll call or Fan-out test, designated as: **"TEST, TEN-ONE-ZERO-ONE (10-1-0-1)"** is accomplished. The test message is relayed by radio from the Warning Points areas to the counties.

Each Warning Point will report to the Alternate State Warning Point either a:

Positive report from all counties in the area by an, **"ALL CONFIRMED"** message, or a

Negative report when fan out stations do not respond such as:

**Grand Island:**  
Alternate State Warning Point:

**"Grand Island to Nebraska Alternate"**  
"This is Nebraska Alternate, OVER"

**Grand Island:**  
Alternate State Warning Point

**"Negative copy, Howard and Merrick Counties, OVER"**  
"ROGER, Nebraska Alternate, OUT".

### Warning:

#### State actions:

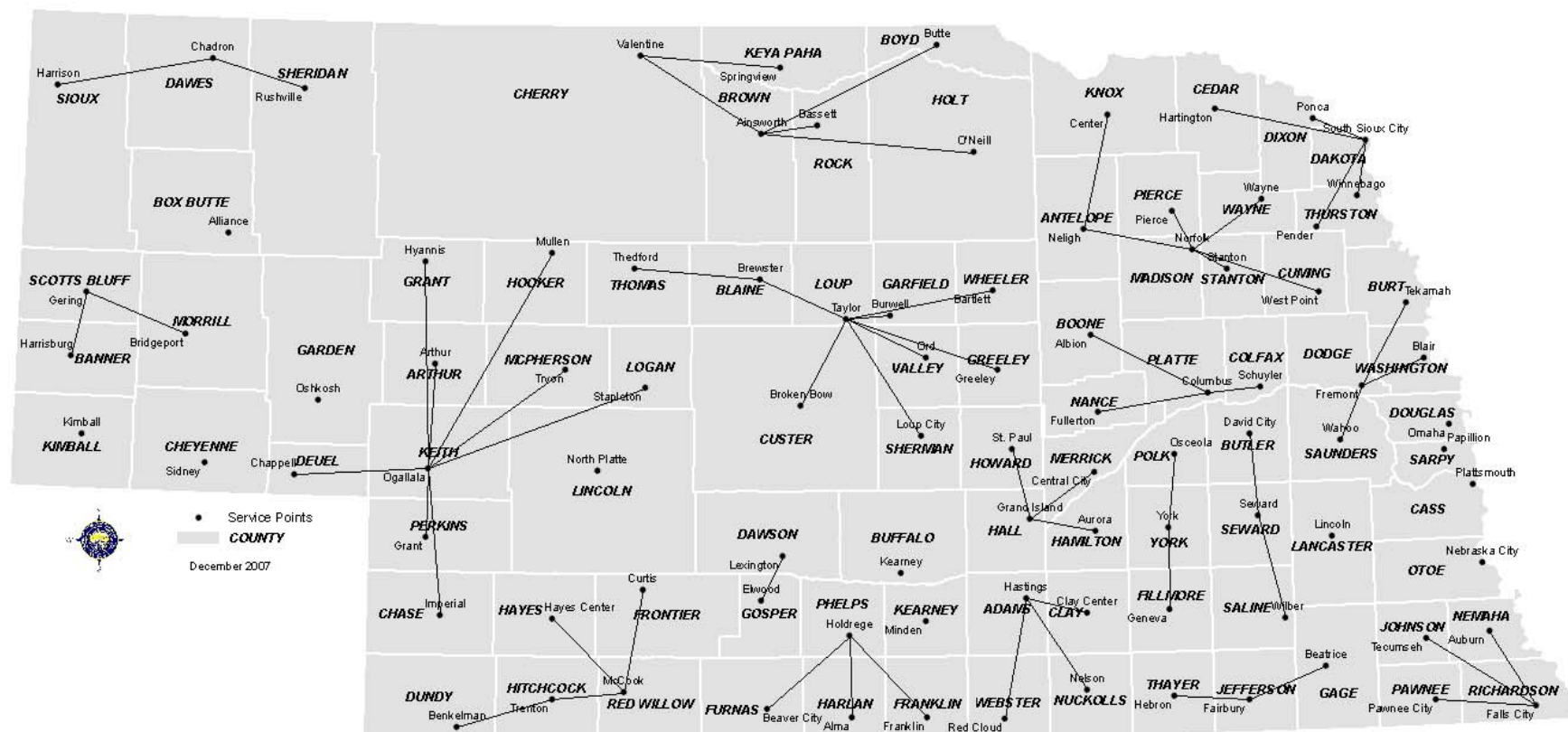
When a warning is received, the operator at the State Warning Point will clear the NAWAS network of all traffic, transmit the warning and then receive acknowledgement of the warning from each Warning Point. The Alternate State Warning Point provides a backup means of disseminating tactical warnings. The area Warning Points will immediately send any warnings to assigned locations using a secondary warning network, 39.9 MHz or telephone (see map on opposite side).

#### Locations:

Because 93 counties are involved, counties will acknowledge receiving the warning message to their respective Warning Points (NAWAS). Acknowledgement from the Warning Points will then be transmitted to the State Warning Point or to the Alternate.

Within the counties and municipalities, warnings are given as described in the Basic Plan section & Annexes A & D of the Local Emergency Operations Plan (LEOP). The goal is to provide warning in time for people to take adequate protective action.

# NEBRASKA EMERGENCY MANAGEMENT WARNING NETWORK



December 2007 (Supersedes previous Warning Maps)

STATE WARNING POINT: Nebraska State Patrol Headquarters – Lincoln, Nebraska

ALTERNATE STATE WARNING POINT: State Emergency Operating Center (EOC) – Lincoln, Nebraska

NAWAS: (National Warning System) Special Telephone Lines, RADIO: 39.9 MHz

Service Points will relay the warning or test to its respective county service point(s)



## **Tactical Interoperability Communications Plan- TICP**

- I. The TICP is intended to document the interoperable communications resources that are available within the State or Region, who controls each resource, and what rules of use or operational procedures exist for the activation and deactivation of each resource. The TICP planning process was established during a Kickoff meeting held on November 7, 2007, in Lincoln, NE.
- II. The TICP is divided into five major sections as outlined in the Department of Homeland Security (DHS) TICP template:

- Section 1 – State/Regional Information
- Section 2 – Governance
- Section 3 – Interoperability Equipment, Policies and Procedures
- Section 4 – Regional Emergency Resource Staffing
- Section 5 – CASM

A. Section 1: State/Regional Information

Section 1 provides a high level overview of the State's or Regions demographics and lists the individual public safety agencies that are directly involved in the generation of the Plan.

B. Section 2: Governance

Section 2 provides a description of the governing body that will be responsible for the Plan's management and maintenance. This section also defines the participating agencies' responsibilities.

C. Section 3: Interoperability Equipment, Policies and Procedures

Section 3 is a summary of the interoperability equipment and radio system resources that will be made available to support interoperable communications in the State of Nebraska. The major items that are addressed include:

1. Radio Caches – Many agencies maintain a set of radios that can be distributed to other agencies with incompatible radio equipment that are responding to an incident. Given the diversity of the State, there are many different types of radio systems that employ various radio frequency bands and/or operate disparate system technologies. Maintaining a cache of radios is one strategy that addresses supply and demand for compatible interoperable radio communications traffic.
2. Shared Channels/Talkgroups – Shared channels are those radio frequencies that are made available for use by agencies participating in a mutual aid response. Shared talkgroups refer to the "virtual" channels available on trunked radio systems. These resources are classified in the TICP as follows:
  - a. Local – channels/talkgroups set aside by an agency for joint interoperable communications.
  - b. Regional – designated radio channels available across a multi agency or multi-county area.
  - c. State – specific radio channels designated by the State of Nebraska for mutual

aid situations throughout the State.

- d. National – specific common radio channels designated for use nationwide.
  - e. Federal – specific federal National Telecommunications and Information Administration (NTIA) radio channels for the State of Nebraska area made available for State and local government public safety use.
3. Gateways – The term “gateway” is a general classification of electronic hardware that allows the interconnection or “patching” of radio equipment that are operating on various radio frequency bands, same frequency bands, but on channels not normally available, and/or different system technologies. Gateways can be categorized in a number of ways including:
- a. Fixed – the device is static and situated at a specific location. There are two sub-classifications:
    - i. Dedicated fixed gateway – specifically used to patch radio resources.
    - ii. Console gateway – serves as main dispatch point, but can be used to patch radio resources for interoperability use.
  - b. Mobile – the device is installed in a vehicle and can be moved to an incident scene.
  - c. Transportable – the device can be carried and placed in operation in a wide range of situations.
4. Shared Systems – Shared systems are those that provide radio communications on a day-to-day basis to two or more independent agencies. By their very nature, interoperable communications can be easily activated since multiple agencies share the same radio system architecture. Shared channels and talkgroups are generally available to other agencies that do not use the system for their primary communications.
5. Mobile Communications Assets – Mobile communications assets include mobile command posts, mobile cellular sites, and trailer mounted antennas. Other mobile communications assets may be included as necessary.

D. Section 4: Regional Emergency Resource Staffing

Section 4 establishes a list of personnel who will respond to fill the Communications Unit positions. Identified personnel must train and exercise to a regional or State response level. Job descriptions and qualified personnel for each Communications Unit position are detailed in the plan.

E. Section 5: CASM

Section 5 the Communications Assets Survey and Mapping (CASM) section provides the ability for representatives of public safety agencies within a urban areas or State to collect, store, and visualize data about agencies, communication assets, and how agencies use those assets. The CASM tool is composed of two components: The Communications Assets Survey (CAS) and the Communications Assets Mapping (CAM) tool. Together these will allow the COML to visualize the assets and challenges in providing interoperable communications within a designated area.

- III. The TICP includes a number of Appendices that contain additional information regarding each of the major subject areas such as:

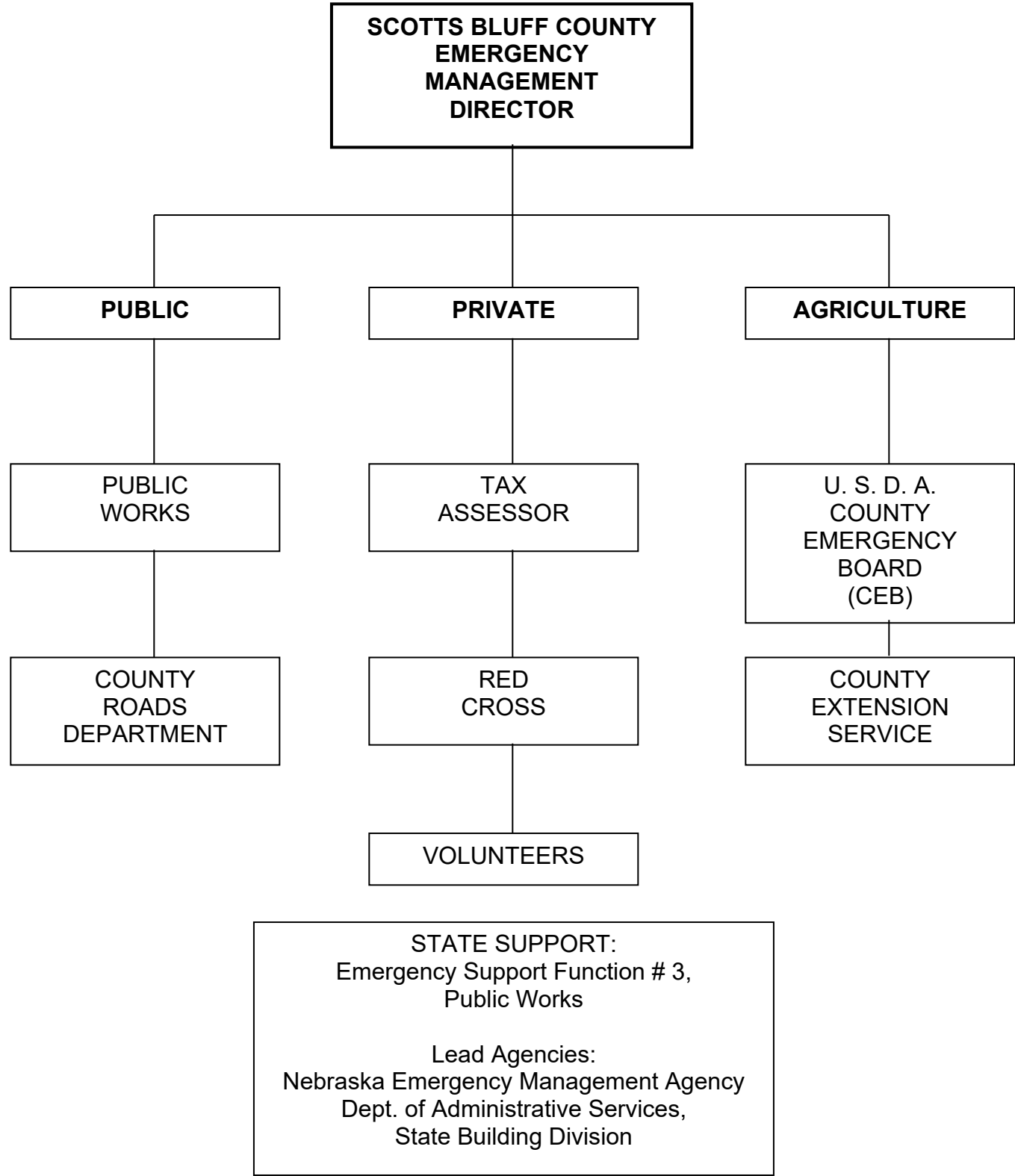
- A. Point of Contact Information
- B. Shared systems
- C. Inter-system Shared Channels
- D. Gateways
- E. Radio Caches
- F. Mobile Communications Units
- G. Policy Documents, Governing Documents and Agreements
- H. Incident Command system Planning
- I. Reference Materials
- J. Glossary

#### IV. Existing TICPs

- A. The eight (8) Planning Exercise and Training Regions, Lancaster County and the State of Nebraska, have existing TICPs.
- B. The official TICP's reside at the Nebraska Emergency Management Agency and with the Chairperson of each respective region.
- C. It is important to note that the TICP is a living document that will be updated, as needed. As agencies add or change radio equipment, personnel, types of systems, or policies and procedures, the Plan will require updates and changes.

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**DAMAGE ASSESSMENT**



## **DAMAGE ASSESSMENT**

### **I. PURPOSE**

This Annex describes damage assessment procedures necessary to gather data and evaluate information to determine the extent of damage and the impact on the community resulting from a disaster.

### **II. SITUATION**

Scotts Bluff County is susceptible to disasters that could cause extensive damage to public and private property. In the event of a disaster, planned damage assessment procedures are essential for effective response and recovery operations.

### **III. ASSUMPTIONS**

- A. The prompt and accurate assessment of damage to public and private property following a disaster is of vital concern to local officials.
- B. A rapid response has a direct bearing on disaster recovery.
- C. For any emergency involving radiological materials, the Nebraska Health and Human Services has sole responsibility for making technical assessments. However, it is conceivable that the Department could request some assistance from local radiological staff during an emergency.
- D. The State Department of Environmental Quality is responsible for decisions on the scope of clean up operations from a hazardous materials incident.

### **IV. ORGANIZATION and RESPONSIBILITIES**

#### **A. Incident Assessment**

The Region 22 Emergency Manager will coordinate the gathering of damage assessment information necessary to complete the Incident Status Report, Annex A, Attachment 3, and for keeping the information updated during the course of the incident. Other responsibilities include, but are not limited to, the following:

- 1. Establishing a point of contact with officials of the affected jurisdictions and determine the approximate area affected.
- 2. Gathering information about the extent of damage, as quickly as it is available, from both public and private sources.

3. Providing updated information gathered from both public and private entities to the Executive Group and the Nebraska Emergency Management Agency using the Incident Status Report from Annex A, Attachment 3.
4. Coordinating with the Public Information Officer to keep the public informed of hazardous conditions.

B. Record Keeping

Each public and private agency will keep complete records of resources and personnel involved in the response to the emergency or disaster for use in determining the extent of impact of the incident on the jurisdiction.

C. Agricultural Damage Assessment

The Farm Service Agency (FSA) through the County Emergency Board will assess the agricultural and related rural damages with assistance, as needed, from other USDA agencies. All information will be forwarded to the USDA State Emergency Board and may be available to the Scotts Bluff County Emergency Management Director.

D. Radiological/HazMat Damage Assessment - Industrial/Transportation Incident/Accident

1. In the event of a radiological incident, local damage assessment response will be limited to obtaining radiological readings to detect the actual hazard. The Health and Human Services will accomplish detailed hazard assessment to determine any possible threat to people and livestock, see Annex F, Appendix 1.
2. In case of a hazardous materials incident, local response will be limited to the level of training as defined by standards set by their employer in compliance with OSHA and EPA regulations.

E. Inspections

The City Engineers assisted by Fire and Utility personnel, will complete the initial safety and habitability inspections of both residences and businesses. The State Fire Marshal may be requested to help. Data obtained during safety inspections will be included in damage assessment reports. Subsequent and more detailed inspections may be completed at a later date.

## V. CONCEPT of OPERATIONS

### A. Initial Assessment

The emergency manager will utilize the Incident Status Report (ISR) found in Annex A, Attachment 3 of this LEOP to determine the scope of the damage and forward the information to NEMA. Information from the ISR will be the starting point from which all future state or federal damage assessments will be conducted.

1. After rescue operations have been concluded, more detailed information should be gathered to complete additional Incident Status Report updates. This information will be gathered from the first responders, organizations and agencies involved and provided to the Executive Group and forward to NEMA.
2. Conduct the initial assessment of the facilities considered critical for emergency operations, the health, welfare and safety of the people. Early identification of damages will enable the Executive Group to set priorities and make efficient decisions concerning resources available.
3. Incident Status Report (ISR)
  - a. Initial field responders and public works agencies have a responsibility for collecting the initial damage assessment information on damage which has occurred to the infrastructure in the jurisdiction. This includes damage to bridges, roads, and right of ways, culverts, and other lifeline systems which are the responsibility of the local government. Part of the ISR must also include estimating the amount and types of debris which will need to be handled. See Debris Management Planning, Annex C, Appendix 1.
  - b. The Emergency Manager will coordinate the initial assessment of governmental owned facilities, to include estimating the amount of structural damage, damage to grounds, and type of debris.
  - c. Individual citizen and business/industry damage information will be coordinated by the Emergency Manager and reported to NEMA using the Incident Status Report. Information from the American Red Cross and other VOAD organizations may include limited information on damages to homes and businesses, which could be used to determine a damage estimate to be included in the ISR.
  - d. Information and figures generated from these assessments are estimates only and are used by NEMA to determine the need to conduct a state (NEMA) PDA or request a joint NEMA/FEMA PDA. Later, more detailed information would indicate the number of homes, businesses public buildings, grounds and infrastructure



involved. All information will be forwarded to NEMA through the local Emergency Manager.

4. Using the information from the completed Incident Status Reports, a local decision will be made to sign a disaster declaration. Only after the declaration has been signed, can the state determine whether a State or Federal Disaster is justified. If there is a possibility of a Federal declaration, a joint Federal/State team may complete a FEMA/State Preliminary Damage Assessment (PDA).

B. FEMA/State Joint Preliminary Damage Assessment (PDA)

1. In the event that damage estimates reach the threshold for state or federal assistance, NEMA and/or FEMA will send in a team to conduct a Joint Preliminary Damage Assessment (PDA). The local jurisdiction is responsible for providing staff to be a part of the Joint PDA Teams. The PDA is a quick visit to the disaster area, and is normally conducted in a 24-48 hour period.
  - a. The Joint PDA teams will conduct assessment training and hold briefings with local officials on the assessment process.
  - b. The Teams will provide all forms necessary to complete the assessment.
2. The PDA Teams will examine and document damages to the public infrastructure. Included are estimates of the amount and types of debris. Figures generated from the PDA are used as documentation from the State in their formal request for federal assistance.

VI. ADMINISTRATION and LOGISTICS

The Emergency Management Director will review and update this annex annually.

VII. TRAINING and EXERCISING

A. Training

The training program will be consistent with the Homeland Security Exercise Plan provisions. All training supported by the Homeland Security grant process must be DHS (Department of Homeland Security) approved.

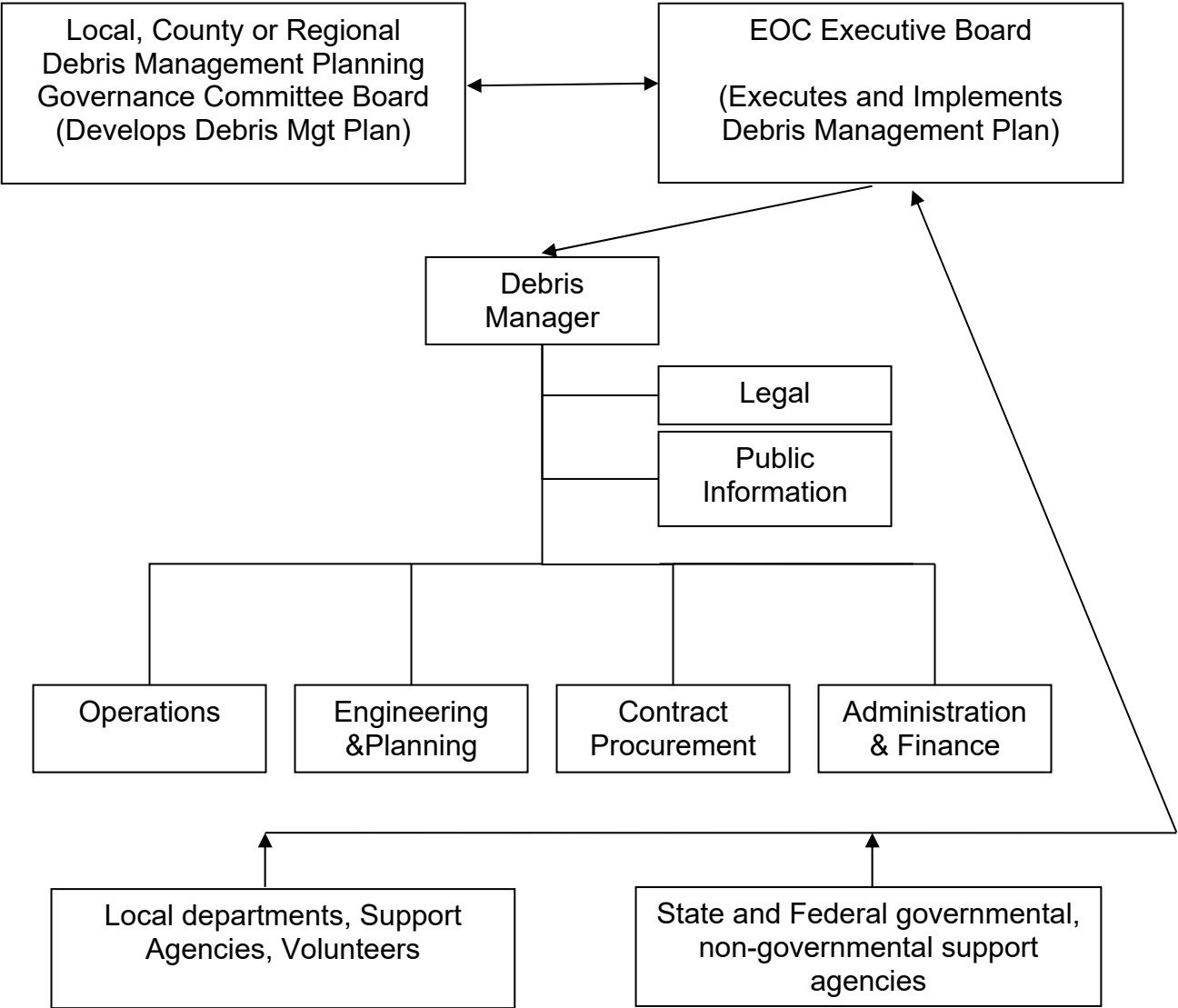
**B. Exercising**

All exercises and drills will be evaluated and any follow-up activities conducted in accordance with the Homeland Security Exercise and Evaluation Program (HSEEP).

**LIST OF ATTACHMENTS**

<u>Attachment #</u>	<u>Item</u>	<u>Page</u>
Appendix #		
1	Debris Management Planning	C-7

**DEBRIS MANAGEMENT PLANNING**



## DEBRIS MANAGEMENT PLANNING

### I. PURPOSE

- A. The purpose is to facilitate and coordinate the removal, collection, and disposal of debris. The overall goal is to use existing solid waste best practice strategies and methods to reduce, reuse, recycle, recover, and landfill where feasible.
- B. The Debris Management Planning guidance will identify the organizational structures of the various disaster debris management roles, responsibilities and procedures conducted by the agencies and partners of Scotts Bluff County; the cities of Scottsbluff, Gering, Terrytown, Minatare, and Mitchell; and the villages of Melbeta, McGrew, Lyman, and Henry.
- C. This guidance will assist the local governments, county-wide or regional debris management teams/committees in creating a cohesive, compatible and unified plan to address debris management issues.

### II. SITUATION

- A. Both manmade and natural events could cause this plan to be activated. The most likely events are earthquakes, tornados, floods, windstorms, debris flow (landslide), land, rail air or river transportation incidents or accidents, hazardous materials incidents, structural collapse or fire, acts of terrorism or severe winter storms. See Attachment 1 for a matrix of common hazards and the types of debris generated.
- B. Numerous policy decisions regarding debris management issues can be made in advance by elected officials. Once identified, specific issues and concerns can be addressed through city and county ordinances, such as:
  - 1. Establishing a price gouging ordinance invoked during a declared emergency;
  - 2. Issuing a disaster declaration in order to expedite the permitting process;
  - 3. Allowing temporary changes to zoning codes to facilitate the location of temporary disposal/reduction site;
  - 4. Emergency purchasing authority.
- C. Scotts Bluff County does have a Region VII FEMA approved Debris Management Plan, dated October 2013. This Plan is located in the EOC, Public Works, County Highway Engineer's, county/city Clerk's, attorney's Offices, and the appropriate provisions, processes and procedures will be implemented during a disaster.

### III. ASSUMPTIONS and PLANNING FACTORS

If an event produces disaster related debris, the FEMA approved Debris Management Plan (DMP) will be implemented. Until such a plan is approved, current local plans will be used. Consider the following in developing the DMP.

- A. Roads, bridges and drainage structures will be damaged and alternate routing will be needed.
- B. Buildings will be damaged and possibly not accessible.
- C. Communications may be impaired.
- D. A local disaster will be declared.
- E. A state or federal disaster may be declared based on local information from the Incident Status Report.
- F. Emergency powers may be enacted during a declared disaster for price gouging, temporary suspension of codes, temporary debris sites, etc.
- G. If the damage is beyond jurisdictional boundaries cities and villages may not have the capability to deal with debris and could turn responsibility over to the County.
- H. Debris may be contaminated and should be evaluated for possible hazardous waste. The surrounding environment may also be contaminated and need remediation.
- I. Debris may include human victims and remains.
- J. Debris may include displaced, injured or dead animals.
- K. Salvageable materials and properties will be saved, recycled.
- L. People will begin to recover and clean up their property as soon as possible; therefore, the need for prepared public information and instructions (separation, recycling, transfer sites, etc) is critical to the community's effective and safe recovery.

### IV. RESPONSIBILITIES

- A. The Public Works/County Road/Bridge/Flood agencies within Scotts Bluff County are responsible for the development, monitoring, and implementation of either the county's or jurisdiction's Debris Management Plan. Other city/county agencies/organizations having needed resources will be assigned to support the debris management efforts. Implementation of the Plan must

be done in conjunction with other activities coordinated through the Emergency Operations Center (EOC).

- B. Prior to an event, the Public Works/County Road/Bridge/Flood agencies within Scotts Bluff County are responsible for establishing mutual aid agreements with other government agencies and utility companies. They may provide technical data and specifications for writing contracts with private contractors. The normal approval process for emergency contracts may be suspended under the provisions of the Nebraska Emergency Management Act. All emergency contracts in force must be tracked using standard, accepted practices.

## V. CONCEPT of OPERATIONS

The activities of Debris Management will follow NIMS and the Incident Command System as positions are created and demobilized as necessary. The Debris Management Staff positions, in general, are listed below.

### A. Debris Management Staff Roles and Responsibilities:

#### 1. Debris Manager

The Debris Division/Group Supervisor is the incident manager of all debris management activities, such as:

- a. Working with EOC staff, elected and appointed leaders, establishes debris management priorities for both disaster response and recovery.
- b. Providing regular updates to EOC staff, cooperating agencies, elected and appointed officials the status of debris management.
- c. Representing the City or County in all meetings with government, private, and other agencies involved in debris management efforts.
- d. Coordinating with other local, City, County, state, federal agencies as necessary.
- e. Developing and implementing a system to rapidly mobilize and manage debris management resources, including employees, equipment, and materials.
- f. Convening debris management meetings with appropriate personnel and agency representatives.
- g. Appointing Debris Management Staff positions.
- h. Providing information to the Public Information Officer.

- i. Ensuring that records of all actions, operations, contracts and expenses are properly maintained and reported.
- j. The Debris Manager may assign a liaison to the EOC in order to coordinate and respond to requests from the EOC staff, as well as communicate debris management needs to the EOC.

## 2. Administration

Administrative support staff will be utilized by the Debris Manager to provide financial, personnel, and documentation support. Documentation may include, but is not limited to:

- a. Personnel policies.
- b. Labor and equipment timesheets and summaries.
- c. Safety procedures.
- d. Contract procurement procedures.
- e. Contracts.
- f. Billing and invoices, including debris hauler load tickets.
- g. Environmental permits.
- h. Right of entry and hold harmless agreements for private property debris removal and demolition, when applicable.
- i. Public information announcements.
- j. Debris salvage value information.
- k. The Administrative section should work with the Public Information Officer and the EOC to formulate a strategy to ensure that accurate information is provided to the public and media. This strategy should include methods of providing the following types of information:
  - i. Debris pick-up schedules.
  - ii. Disposal methods and ongoing actions to comply with Federal, State, and local environmental regulations.
  - iii. Disposal procedures for self-help and independent contractors.
  - iv. Restrictions and penalties for creating illegal dumps.
  - v. Curbside debris segregation instructions.

- vi. Public drop-off locations for all debris types.
- vii. Process for answering the public's questions concerning debris removal.

3. Contracting and Procurement:

The primary role of the Contracting and Procurement section is to have debris contracts in draft form ready for advertisement or have pre-qualified contractors in place prior to the event. Contracting and Procurement planning includes the following tasks:

- a. Develop contract requirements.
- b. Establish contractor qualifications.
- c. Distribute instructions to bidders.
- d. Advertise bids.
- e. Establish a pre-disaster list of pre-qualified contractors.
- f. Manage the contract scope of work.
- g. Establish a post-disaster contracting close-out procedure if necessary.

4. Legal

The Legal staff leads the review process for all legal matters in the debris management planning process. In addition to advising the Debris Management Staff, the following issues should be performed addressed or coordinated through this office:

- a. Review all contracts.
- b. Review and/or establish a land acquisition process for temporary debris management sites.
- c. Review all appropriate governmental insurance policies.
- d. Ensure environmental and historic preservation compliance before, during, and after operations.
- e. Ensure that site restoration and closure requirements are fulfilled.
- f. Review and/or establish a building condemnation processes.



- g. Review and/or establish a legal process for private property demolition and debris removal.
- h. Review right-of-entry and hold harmless agreements.

5. Operations:

The Operations section is responsible for the supervision of government and contract resources and overall project implementation. The Operations section is responsible for implementing the tactical debris removal operation. Operation responsibilities may include:

- a. Positioning equipment and resources for the response and recovery debris removal operations.
- b. Developing staff schedules and strategies.
- c. Providing communication, facilities, services, equipment, and materials to support the response and recovery activities.
- d. Monitoring and directing force account and contract labor.
- e. Distributing response and recovery resources.
- f. Operating and managing the collection, debris management site, and disposal strategies.
- g. Creating a demolition strategy for structures, if necessary.
- h. Reporting progress for distribution to the debris management planning staff.

6. Engineering and Planning:

The Engineering & Planning section supports all other debris management sections in a technical role. This section provides debris quantity assumptions, economic analysis, and feasible solutions for the debris operations. The following are tasks that may be completed by the Engineering & Planning section:

- a. Forecasting debris volume based on assumed disaster type.
- b. Developing an estimating strategy for post-disaster debris quantities.
- c. Strategizing and map debris haul routes.
- d. Selecting debris management sites and designing the site layout.
- e. Determining reduction and recycling means and methods.

- f. Identifying and coordinating environmental issues.
- g. Assessing available landfill space and determining if additional space is needed.
- h. Developing the debris collection strategy.
- i. Writing contract scopes of work, conditions, and specifications.
- j. Coordinating with other local and State jurisdictions for road clearance and operations.
- k. Establishing a process for building damage assessment and condemnation (including public and private properties).
- l. Issue permits.

#### VI. EMERGENCY COMMUNICATIONS PLAN:

Under most emergencies/disasters, communications will be primarily by radio, land telephone lines, cellular telephones, or computer; however, the municipality recognizes that as a result of some disasters, various communications systems may be inoperable.

- A. All members of the Debris Management Staff will strive to maintain access to a multiple communications systems. A communications plan (ICS Form 205) defines systems currently available and their designated uses.
- B. Debris Management Staff and field operations will use an appropriate mix of radio, wireless phone and landline phones.
- C. If land lines, radios, and wireless phones are inoperable, then Debris Management Staff and field personnel will use “runners” between the EOC and other operations centers and the field.
- D. Communication resources are in the Annex B – Communications & Warning.

#### VII. HEALTH and SAFETY PLAN and PROCEDURES:

- A. Protecting the community's health and safety by removing debris presents a number of risks to the health and safety of responders, contractors, citizens and volunteers engaged in debris management operations. Therefore, the Debris Manager will oversee the development of a Health and Safety Strategy, using currently approved safety standards. Site safety is the responsibility of every responder, elected/appointed official. Dangerous or hazardous conditions and activities should be reported to the EOC

immediately. DHHS personnel may provide technical assistance in the Health and Safety Plan.

- B. Contracted labor will follow all establish safety procedures determined by the Debris Manager. The Debris Manager may assign personnel as Safety Officers to develop the Health and Safety Plan, as well as monitor operations for adherence to this plan.

#### VIII. DEBRIS COLLECTION PLAN:

The Debris Manager, in coordination of the EOC staff and under the policy direction of elected/appointed administration, will determine strategies and incident action plans for response and recovery operations. This debris management plan will be incorporated in the general Incident Action Plan adopted by the Incident Commander.

##### A. Priorities:

In general, debris management priorities will align with other emergency response priorities of life safety, property protection, the preservation of the environment and in suspected terrorism or crime scenes, the preservation of evidence for possible investigation. Priority for debris clearance will be determined upon the following criteria and circumstances:

1. Extrication of victims.
2. Ingress and egress for fire, EMS, law enforcement, and EOC staff, hospitals, jail, public shelters and other critical facilities.
3. Major traffic routes.
4. Major flood drainage ways.
5. Supply distribution points and mutual aid assembly areas.
6. Government facilities.
7. Public Safety communications towers.
8. American Red Cross shelters.
9. Secondary roads.
10. Access for utility restoration.
11. Neighborhood streets.

12. Removal of debris from private property when presenting a risk to public health and safety.

- B. During all debris clearance operations, the Debris Manager will coordinate with public and private utilities and organizations to ensure the safe disposition of power lines, pipelines, railroads, airports and other infrastructure in or serving the jurisdiction.

## IX. RESPONSE OPERATIONS

The Debris Manager's primary responsibility is to clear debris from at least one lane on all primary and secondary roads to expedite the movement of emergency service vehicles such as fire, police and medical responders. This includes roadways in the affected areas, as well as those affecting critical infrastructure such as fire stations, law enforcement offices, hospitals and medical facilities, City Hall, shelters, water and sewage plants, etc.

- A. Assign crews (in-force or contract) to identified areas to begin road clearing.
- B. From field assessments, will determine if in-house capabilities are sufficient for debris removal. If the quantity exceeds the capacities to clear, remove and dispose of the debris, then pre-positioned contracts with qualified contractors may be activated by notifying the Contract and Procurement Section (Clerk or Procurement Office).
- C. Note that contractor clearing operations under a 'time and material' contract must be limited to no more than 70 hours to comply with current FEMA guidance.
- D. When local capabilities are still exceeded, The EM will submit an updated Incident Status Report and request for help to NEMA.

## X. DEBRIS COLLECTION and STORAGE SITES

Sites include established landfills, transfer stations, neighborhood collections points, recycling centers and temporary debris storage and reduction (TDSR) sites. Temporary site determinations will be made by the Debris Manager, assisted by representatives from (list only those actually used) Public Works, Road/Bridge/Flood, Engineering, the Utilities, the Health Department, and NDEQ.

- A. The public, contractors and response agencies will be instructed on the current debris separation, sorting and hazardous materials designations and handling procedures prior to debris collection.
- B. Local neighborhood collection sites with "dumpsters" may be the most effective means of collection, separation and transfer of debris.

- C. Curbside pick-up and public drop-off sites are options.
- D. Pre-selection of appropriate sites can be identified by site selection teams from the local jurisdiction with technical assistance from the Nebraska Department of Environmental Quality, Waste Management Division (NDEQ).
- E. The site selection size and area should comply with all applicable county, state, and federal rules and regulations, including Fish and Wildlife, Forestry and Fire Conservation, Historical Preservation, NDEQ permitting, and the Endangered Species Act. Temporary storage/reduction site size should be an appropriate sized acreage for the estimated amount of debris.
- F. The sites used in this Plan may be temporary or permanent. Sites may be restricted to one type of material, or may be a multi-use site.
- G. Special permits for temporary and burial sites are obtained from NDEQ. Burn permits may be issued from local or rural fire departments.
- H. Site monitors will be used to insure that sites are appropriately used, environmental concerns are addressed, debris is sufficiently segregated and safety is maintained. Duties of site monitors are detailed in the "Public Assistance Debris Management Guide, FEMA-325, July 2007" manual.
- I. The EOC will notify other government agencies and the public of the site locations, access, hours of operations and restrictions, etc.
- J. As temporary sites are no longer needed, they will be closed and the land remediated to pre-disaster conditions, meeting all current local, state and federal rules and regulations.

## XI. TYPES of CONTRACTS

If time permits, local ordinances and purchasing guidelines will be followed in advertising, awarding and implementing and monitoring contractual help for debris collection, removal, equipment, volume reduction, recycling, and disposal. The Nebraska Emergency Management Act allows jurisdictions to suspend normal procedures during the duration of declared disasters. The jurisdictions legal staff and engineering staff may advise on the usefulness and expediency and management of each type of contract. The previously referenced FEMA manual or NEMA can offer specifics for emergency contract development. The following types of contracts are most commonly used during disasters.

- A. Time and material contracts
- B. Unit Price for follow up
- C. Cost plus fixed fee

- D. Personal Services: trainers, inspectors, hotline operators
- E. Land-Lease Agreement with landowners

## XII. PUBLIC INFORMATION ACTIVITIES

The PIO's responsibilities are detailed in Annex D. The PIO will be responsible for working with the debris manager, coordinator or assigned personnel to educate the public on debris separation, household hazardous material lists and disposal methods, dead animal handling, recycling, general disposal methods, pick up schedules, site locations, and drop-off procedures, safety and information to expedite the clean-up process. Informational material and press releases will be issued through currently established media links. Flyers with instructions or guides may be created to be distributed from structure to structure, (household to household).

## XIII. VOLUNTEER MANAGEMENT

- A. A volunteer manager will be appointed to deal with volunteers, see Annex L, Attachment 3.
- B. Additional volunteers may be used to go from house to house with the flier to educate the public on debris disposal, separation and recycling. The flier will include information about the:
  - 1. Types of debris recycling and what they are.
  - 2. Dates that a volunteer will be in the neighborhood to assist in questions about separation of debris.
  - 3. Dates and times a pickup will occur in the neighborhood.
  - 4. The hazards of burning debris, hazardous materials, toxic fumes, smoke, etc.
  - 5. Debris drop-off points and procedures.
- C. Volunteers may leave the fliers on the doors, but will be available for questions if the occasion arises.
- D. Volunteer time and kinds of labor may be used to off-set local cost sharing during federally declared disasters. Accurate tracking systems of groups or individuals contributions of time, labor, cash or materials are essential for fiscal management. Groups should indicate a point of contact to the EOC.

**XIV. STATE and FEDERAL AGENCIES**

In the event of either a Presidential Emergency Declaration or Major Disaster declaration, debris management activities will be coordinated with state and federal agencies. In a large scale event, debris removal activities may be tasked to a federal agency. This could be the Department of Transportation, US Military, US Army Corps of Engineers, or other Debris Management specialists.

**XV. ADMINISTRATION and LOGISTICS**

- A. The Emergency Management Director should meet annually with the participating agencies such as city/county Public works, Parks & Recreation, jurisdictions' attorneys, Building departments, landfill authorities/owners and others having an identified role in debris management to review and revise this plan.
- B. Changes and revisions to this plan shall be made after any event involving disaster debris management.

**XVI. TRAINING SCHEDULE**

The responsibility of developing a regular training schedule on debris management and particular aspects of this plan falls upon the directors of each applicable department. Departments are encouraged to use the annual review and revise period to introduce the plan to employees, providing updated training and directions. The county's five-year training calendar should include testing components of the plan within related exercises, drills and workshops.

## **LIST OF ATTACHMENTS**

<u>Attachment #</u>	<u>Item</u>	<u>Page</u>
1	Typical Hazards and Debris Generated Chart	C-20

TYPICAL HAZARDS AND DEBRIS GENERATED**Forecasted Debris Locations**

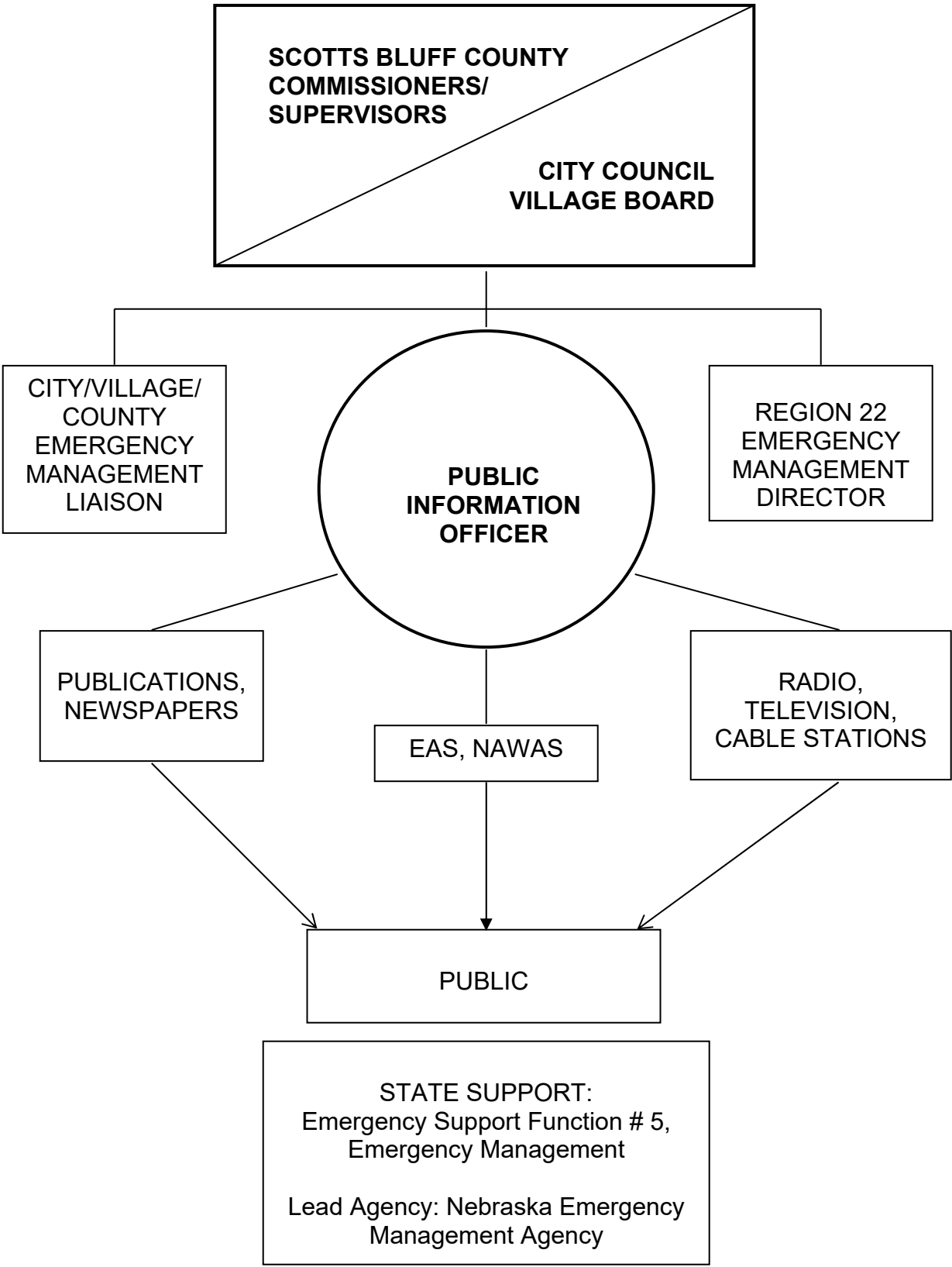
Debris will occur wherever a disaster occurs, though it is generally accepted that the presence of human development (homes, businesses, industry) increases not only the variety, but also quantity of debris. Such populated areas will feature growing amounts of construction debris, white metals and personal property. Industrial areas will feature much more hazardous waste, and therefore, more soil and land issues due to contamination.

Flood debris is most likely to occur in and adjacent to flood plain areas near bodies of water. Tornado and other storm debris are generally more wide-spread, and may include varying mixes of debris, dependent upon the development of homes and businesses in the affected areas.

<b>Debris Forecast by Hazard</b>		<b>Typical Debris Streams</b>								
		Green Debris	Construction & Demolition	Personal Property	Hazardous Waste	Household Hazardous Waste	White Metals	Soil, Mud, & Sand	Vehicles & Vessels	Putrescent
<b>Local Hazards</b>	Tornado	X	X	X	X	X	X		X	X
	Severe Thunderstorm	X				X				
	Flood	X	X	X	X	X	X	X	X	X
	Ice Storm	X				X				
	Fires	X	X	X	X	X	X		X	
	Hazardous Materials	X	X	X	X	X	X	X	X	X
	Industrial Incident		X		X	X	X	X	X	
	Aircraft Incident			X	X	X	X	X	X	X
	Acts of Terrorism	X	X	X	X	X	X	X	X	X



**EMERGENCY PUBLIC INFORMATION**



## EMERGENCY PUBLIC INFORMATION

### I. PURPOSE

This Annex establishes procedures for the rapid dissemination of emergency public information and outlines the media resources available. During an emergency/disaster, all levels of government are responsible for keeping the public informed of the situation. It is through a speedy and precise public information program that people are advised of hazards or threats and will be told of actions they need to take for their safety and survival.

### II. SITUATION

- A. Radio station KNEB in Scottsbluff is the Local Primary (LP-1, or LP) Emergency Alert Station for Nebraska Operational Area 5 which serves Scotts Bluff County. This station broadcasts the Initial weather alerts and warnings and national emergency warnings.
- B. Scotts Bluff County officials will primarily use KNEB in Scottsbluff to broadcast emergency instructions and information directed to people within the County.
- C. Emergency public information may be disseminated in Scotts Bluff County through an over-ride capability activated and controlled by Charter Communications Cable Television.
- D. There is one daily and three weekly newspapers in Scotts Bluff County. Newspapers will be used for disseminating written instructions to the public.

### III. ASSUMPTIONS and PLANNING FACTORS

- A. There are groups of non-English speaking people in Scotts Bluff County. Nearly every household has members who can adequately read the newspaper and/or understand spoken English. Certain CodeRED canned messages are in English and Spanish.
- B. There are provisions for disseminating emergency information to persons with access and functional needs.
- C. It is critical that the public have confidence that the local governments is in control of the situation. Awareness of an event, warnings and timely reports of actions mitigating the event, potential consequences, information, public orders/directions and information gains and builds this public confidence.

- D. During and after a disaster, specific protective action information and advice to the public is essential to maximize survival and protect property. Most of the public would comply with official advice received by them.
- E. Implementing the Joint Information System concept integrates incident information and public affairs into a cohesive organization providing consistent, coordinated, timely information.
- F. The media's approach to reporting disasters has, at times, crossed the line to sensationalism. Timely and accurate information from a credible source builds public confidence, reduces panic, fear and adverse public responses.
- G. Public broadcast outlets have a choice in which emergency messages they transmit.

#### IV. ORGANIZATION and RESPONSIBILITIES

- A. The Public Information Officer (PIO) directs all county emergency public information activities and interfaces with the public and media and with other agencies with incident-related information. The PIO is responsible for the collection, coordination, development, dissemination and monitoring of emergency public information.
- B. The Public Information Officer has been appointed by, and is the official spokesperson for the Mayor/Board Chair and/or County Commissioners (according to the impacted jurisdiction) and is a member of the Emergency Operations Center (EOC) Staff. The PIO will coordinate all public information activities with the Chief Executive, Region 22 Emergency Management Director and Incident Command.
- C. The PIO may appoint a supporting staff to assist in the public information functions and ensure the capability of extended operations. Supporting functions may include:
  - 1. Rumor Control/Public Inquiry/Public Inquiry
  - 2. Distribution of emergency information, including broadcast and printed materials, and monitoring the media releases for accuracy, and
  - 3. Coordination of emergency public information supplies and equipment requirements as well as volunteer support staff.
- D. The Public Information Officer at the Nebraska Emergency Management Agency, in a disaster situation, has the following responsibilities:
  - 1. Coordinates with and supports the Governor's Office,

2. Coordinates with and supports the local government's PIOs,
  3. Develops and releases information concerning the state's involvement and/or activities, and
  4. Monitors the media for accuracy of information released.
- E. The federal agency's PIO, when federal support is activated, will have the following responsibilities:
1. Coordinates with and supports the state and local governments PIO,
  2. Releases information concerning the federal government's involvement and/or activities.
- F. Volunteer and private organization PIOs should coordinate with the local Public Information Officer and release information concerning their own efforts.

V. CONCEPT of OPERATIONS

A. Coordination

1. The public information program requires a coordinated flow of information from all levels of government and private agencies through a central release point. This ensures that only accurate information is presented. This will be accomplished through:
  - a. Coordination and exchange of information among all staff, department heads, and the PIO.
  - b. Collecting, compiling, and verifying information before authorizing releases.
  - c. Protects and safeguards sensitive information.
  - d. Releasing information to the media at briefings by the Public Information Officer or an authorized representative.
  - e. Establishing Rumor Control/Public Inquiry where citizens with questions can receive accurate and verified information. Rumor Control/Public Inquiry must be coordinated with the Communications Officer to ensure adequate public service telephone capabilities. The media will publish/broadcast the Rumor Control/Public Inquiry telephone number. In addition to answering questions from the public, telephone operators will pass rumor trends on to the PIO and assistance requests to the EOC.

- f. Establishes or activates a JIC for multi-agency coordination.
- 2. Information about emergency shelters, feeding, and assistance programs will be disseminated throughout the emergency/disaster period.
- 3. As a situation develops, uses all available media resources to increase public education, instructions, and information (Attachment 1).
- 4. Disaster information on radio/television and in the newspapers will be monitored to ensure the public is receiving accurate and timely information.

B. Information Dissemination

1. Joint Information Center (JIC)

- a. The Joint Information Center (JIC) at the Scotts Bluff County Commissioners Meeting Room is the designated place where the cooperating agencies' PIOs will conduct news briefings and conferences, however, another location may be determined at the time of the disaster.
- b. Briefings and conferences will be held at regularly scheduled intervals which will be determined at the time of the disaster.
- c. All supporting agencies will have access to and participate in the JIC.

2. Electronic Media

- a. Information requiring immediate broadcast for a local area will be released to radio and television stations. A list of local radio/television /cable stations is included in Attachment 1. Routine information will be given to the media through the Joint Information Center briefings.
- b. The Emergency Alert System (EAS) will be activated through radio stations KNEB AM/FM Nebraska EAS Operational Area 5, in accordance with the Emergency Alert System Plan and NOAA Weather Radio.
- c. Computers, social media and other electronic communications devices will have messages prepared appropriate to the medium and transmitted in a timely manner.

### 3. Printed Materials

Newspaper releases, flyers, brochures, etc. will be prepared and/or approved by the Executive Group and distributed at the direction of the Public Information Officer.

### C. Support from State Agencies

1. The Nebraska Emergency Management Agency is responsible for the collection, correlation, and dissemination of disaster-related information to appropriate state agencies and the Governor's Office. The Nebraska Emergency Management Agency's Public Information Officer will during a State of Emergency, coordinate all state public affairs/information efforts with the Governor's Office.
2. The Nebraska Emergency Management Agency has established procedures for rapid dissemination of hazard warnings and disaster-related information to local government primarily through the National Warning System (NAWAS) and to the public through the Emergency Alert System (EAS).
3. The Nebraska Emergency Management Agency will coordinate the use of the state warning system to ensure that all commercial radio and television stations receive the emergency information.
4. The Nebraska Educational Telecommunications (NET) in conjunction with the Nebraska Commission for the Hearing Impaired, will, by law, provide text decoding to the hearing impaired for all programming to include area and statewide disaster warnings.
5. The Nebraska Emergency Management Agency's Public Information Officer will work closely with the local government and provide assistance, particularly in preparing and disseminating information to the public concerning disaster recovery centers.
6. State agencies will support local governments by providing reports of potential and existing widespread hazardous conditions.
7. The Nebraska State Patrol, in coordination with the Department of Roads, will provide road conditions to responding agencies, media, and the public.
8. Subsequent to a Presidential Declaration, the Public Information Officers of all state agencies involved in disaster recovery efforts will coordinate activities with the federal agencies involved through the lead PIO at the JIC.

D. Support from Federal Agencies

1. The National Weather Service has the primary responsibility for issuing weather-related disaster warnings to the public.
2. Under a Presidential Emergency or a major disaster declaration, the Federal Emergency Management Agency's (FEMA) Public Information Officer will coordinate and be responsible for release of public information concerning federal assistance.

E. Support from Volunteer Agencies and Organizations

Volunteer and private organizations will be evaluating the situation and making internal determinations of the level of assistance they can provide. Each organization, in coordination with state and local governments and the JIC, will be providing public information concerning their efforts.

F. Support from Media

Arrangements have been made with local media organizations to ensure rapid dissemination of emergency public information.

VI. ADMINISTRATION and LOGISTICS

- A. The County Public Information Officer should meet annually with local government officials, the Emergency Management Director, and media representatives to review this Annex and coordinate operating procedures.
- B. The Emergency Management Director will revise this Annex based upon the recommendations of the PIO.
- C. Every effort will be made to incorporate media involvement in exercises of the Basic Plan.

VII. TRAINING and EXERCISING

A. Training

The training program will be consistent with the Homeland Security Exercise Plan procedures. All training supported by the Homeland Security grant process must be DHS (Department of Homeland Security) approved.

**B. Exercising**

All exercises and drills will be evaluated and any follow-up activities conducted in accordance with the Homeland Security Exercise and Evaluation Program (HSEEP).

**LIST OF ATTACHMENTS**

<u>Attachment #</u>	<u>Item</u>	<u>Page</u>
1	Media Outlets	D-9



**MEDIA OUTLETS**

<b>RADIO</b>		
EAS PRIMARY STATION		
KNEB AM/FM	Phone:	(308) 632-7121
1928 East Portal Place	FAX:	(308) 635-1079
Scottsbluff, NE 69361	Hotline:	(308) 632-5632
Freq 960 KHz AM / 94.1 FM	Contact:	Kevin Mooney (308) 631-4447 Dennis Ernst (308) 436-7171
Hometown Family Radio	Phone:	(308) 632-3693
2002 Char Avenue	FAX:	(308) 635-1905
Scottsbluff, NE 69361	Hotline :	(308) 631-5910
	Contact:	Jared Horak
KOLT AM 1320 KHz AM		
KOAQ AM 690 KHz AM		
KOZY FM 101.3 FM		
KETT FM 99.3 FM		
KMOR FM 93.3 FM		
KHYY FM 106.9 FM		
KCMI FM	Phone:	(308) 632-5264
209 East 15 <sup>th</sup>	FAX:	(308) 635-0104
Scottsbluff, NE 69361	Hotline:	
	Contact:	Gary Almquist
<b>TELEVISION</b>		
KDUH TV	Phone:	(308) 632-3071
1523 1 <sup>st</sup> Avenue	FAX:	(308) 632-3596
Scottsbluff, NE69361	Contact:	Jerry Dishong
		(308) 632-4893
KSTF TV	Phone:	(307) 638-8426
Based in Cheyenne, WY	FAX:	(307) 308-0182
	Hotline:	(888) 248-6397

<b>CABLE TELEVISION</b>		
CHARTER COMMUNICATIONS	Phone:	(888) 438-2427
1204 Avenue B	FAX:	
Scottsbluff, NE 69361	Hotline:	
ALLO COMMUNICATION	Phone:	(308) 633-5050
1720 E 20 <sup>th</sup> Street	FAX:	
Scottsbluff, NE 69361	Contact:	
<b>NEWSPAPERS</b>		
<b>Daily</b>		
Scottsbluff Star Herald	Phone:	(308) 632-9000
1405 Broadway	FAX:	(308) 632-9001
Scottsbluff, NE 69361	Contact:	News Department
Daily (except Monday)		(308) 632-9040
<b>Weekly</b>		
The Business Farmer	Phone:	(308) 635-3110
1617 Avenue A	FAX:	(308) 635-7435
Scottsbluff, NE 69361	Contact:	Craig Allen
Press Day: Thursday / Wed. noon Deadline		(307) 532-2090
		(307) 532-2184
Gering Citizen	Phone:	(308) 633-6397
1447 10 <sup>th</sup> Street	FAX:	
Gering, NE 69341	Contact:	Jerry Purvis
Press Day: Tuesday noon		
The INDEX	Phone:	(308) 623-1322
1448 Center Avenue – PO Box 158	FAX:	(308) 623-1320
Mitchell, NE 69357	Contact:	Margy Karpf
Press Day: Tuesday Afternoon (printed @ Star-Herald)		(308) 632-5610
<b>PRINTERS</b>		
Goodwin Printers	Phone:	436-4822
Print Express	Phone:	635-2045
Star Herald	Phone:	632-9000
Will Print	Phone:	635-0938

## **WEBSITES**

Nebraska Emergency Management Agency [www.nema.ne.gov](http://www.nema.ne.gov)

National Weather Service [www.crh.noaa.gov/cys/](http://www.crh.noaa.gov/cys/)

Federal Emergency Management Agency [www.fema.gov](http://www.fema.gov)

Homeland Security <http://www.dhs.gov>

Scotts Bluff County [www.scottsbluffcounty.org](http://www.scottsbluffcounty.org)

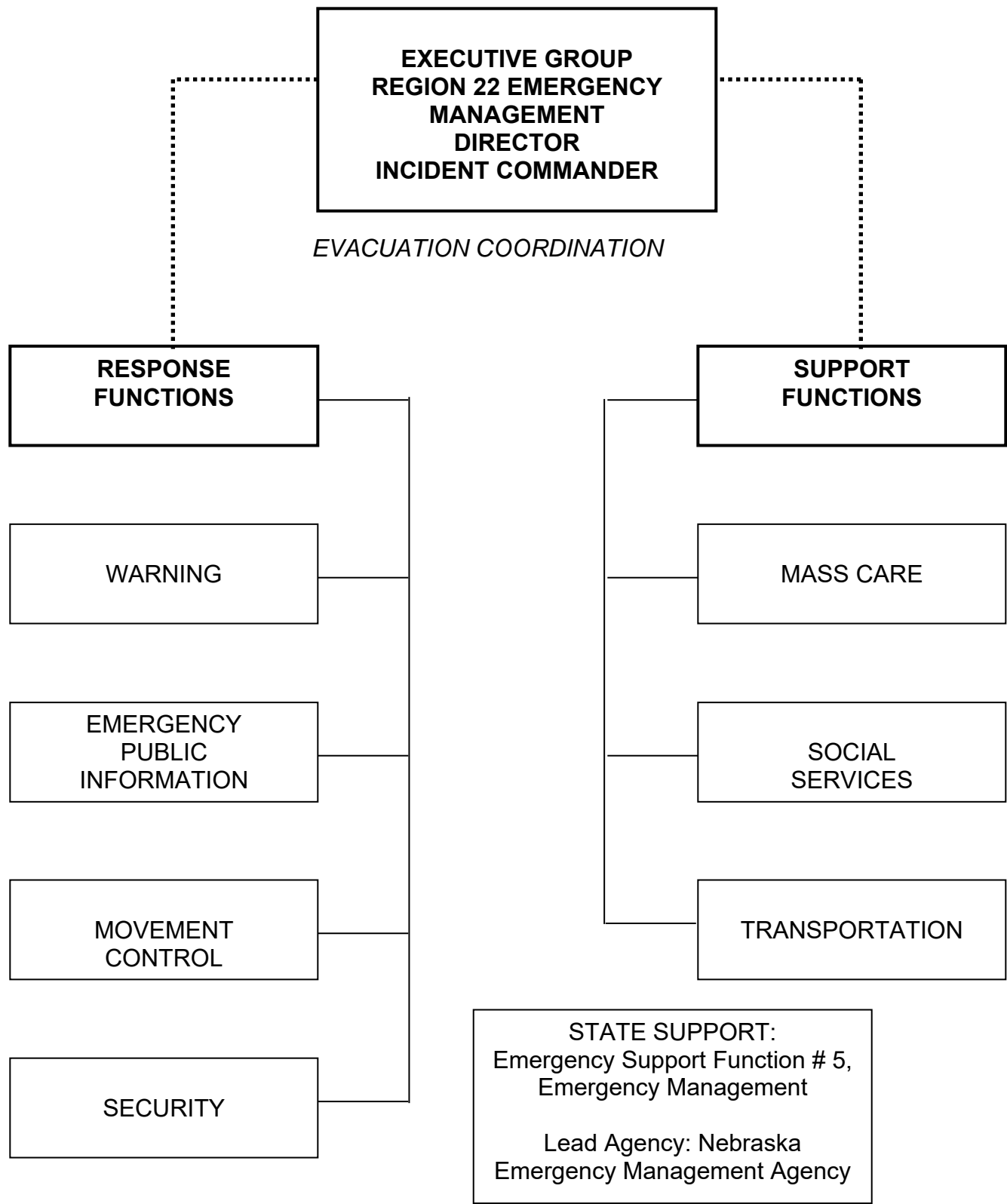
City of Gering [www.gering.org](http://www.gering.org)

City of Scottsbluff [www.scottsbluff.org](http://www.scottsbluff.org)

Regional West Medical Center [www.rwhs.org](http://www.rwhs.org)

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**EVACUATION**



## EVACUATION

### I. PURPOSE

This Annex provides direction and planning guidance for the implementing a timely and orderly evacuation of all or any part of Scotts Bluff County when that is the most effective means for protecting the population.

### II. SITUATION

- A. The most likely causes for evacuation are floods, hazardous material spills or release (regardless of the cause or type of material) and fires.
- B. Some flooding along the North Platte River occurs almost annually. While much of this involves lowland agricultural flooding, damage to public property (bridges, highways, and county roads) is a primary concern. Maps showing the 100 year flood plain are located at the Region 22 Emergency Management office and the Scotts Bluff County Planning and Zoning Department. Rapid spring snow melt, already full dams, full irrigation canals, and unexpected heavy rains have had an impact on flooding, even in most recent years. Rapid spring snow melt, already full dams, full irrigation canals, and unexpected heavy rains can have an impact on flooding. Scotts Bluff County could also be affected by failure of the Grayrocks and Guernsey Dams located in Wyoming. The failure of any one of the controlling dams in Eastern Wyoming could cause a “domino effect” of full dams. Rapid snow melt in the mountains and heavy rains can cause additional stress and pressure on the dams. While much of this involves lowland agricultural flooding, damage of public property (bridges, highways, and country roads) and the potential for evacuation of Terrytown and portions of Scottsbluff are primary concerns. Flooding can also occur by failure of the Lake Alice, Lake Minatare, and Gering Valley Watershed Dams A, B, C, Lower G, and H). See Appendix 1 for flooding details.
- C. Anhydrous ammonia and other hazardous materials are transported, used and stored in the county. A hazmat spill, release or accident could require an evacuation. Transportation accidents on Highway 26, Highway 71, Highway 96, Union Pacific Railroad or Burlington Northern Santa Fe Railroad could affect evacuation movement.
- D. There are places where large gatherings occur. Among these are the schools in the county with a student population over 7500 and Western Nebraska Community College in Scottsbluff with a population of over 2000 students and faculty. Other facilities that could pose special evacuation problems are Regional West Medical Center in Scottsbluff and the seven health care/senior citizen facilities located in Scottsbluff, Gering, and Mitchell. The Scotts Bluff County Fairgrounds in Mitchell frequently has a large population in attendance as well as other areas throughout Scotts Bluff County that

provide entertainment functions as well as recreational functions. Each of these facilities and events should develop and exercise their specific evacuation plans and may coordinate with the EM for planning information or to participate in jurisdictional or regional joint exercises.

### III. ASSUMPTIONS and PLANNING FACTORS

- A. Each jurisdiction will develop a Primary Evacuation Plan specific to the community and their needs. This Plan addresses at least the listed assumptions and planning factors, yet keeps in mind that unique situations may cause departure from portions of the Primary Plan. This Primary Evacuation Plan will be the guide for local or incident evacuation decisions.
- B. While some evacuations allow time for incident planning, the worse case assumption is that there will be little or no warning of the need to evacuate. The evacuation decision could occur day/night and in all weather conditions.
- C. All evacuation decisions and resultant actions are event or incident driven.
- D. Evacuation plans will give due consideration to closing of schools, malls, businesses in the risk areas or during pandemic events.
- E. Evacuation plans will give due consideration to functional needs populations that require transportation and populations with companion or service animals.
- F. Evacuation plans will give due consideration to the transportation and sheltering of household pets.
- G. All safe and practical modes of transportation will be considered for evacuations. Most people will use their own vehicles to leave the evacuated area. Fuel shortages may occur and evacuation routes may be blocked with vehicle breakdowns.
- H. Maximum traffic congestion should be expected.
- I. In urban areas, additional time is required to inform citizens, develop assembly areas, load and transport those needing mass transportation, prepare public announcements of designated assembly areas, review or create usage agreements for use of privately owned assembly areas. Plans to transport mobility impaired individuals to the safe areas should be in place and is essential in the Primary Evacuation Plan.
- J. There would not normally be time to obtain personnel support from outside the county. Local government resources could be severely stressed with many responders and their families affected by the evacuation.

- K. Evacuees will have little preparation time and may require maximum support in shelter/reception centers, particularly in the areas of food, bedding, clothes, and medical supplies. Many will be concerned about the care and welfare of pets and animals.
- L. Reception centers and shelters, within the county and neighboring counties, need as much advance notice as possible. At the time of public announcement of the evacuation order, shelters may not be fully set up to handle the evacuees, especially for those with functional needs or those at risk. Medical shelters are for medically fragile people who require care provided in hospitals and nursing homes. People with disabilities can be integrated into a shelter setting appropriate to their needs which is typically mass care.
- M. Voluntary evacuation could occur after the public has been advised of a potential problem or danger, even though the situation does not warrant an official evacuation. Under this situation:
  - 1. Voluntary evacuation in excess of 50 percent of the residents of the affected area is a possibility if there is an extended danger period.
  - 2. News reports of a hazard situation may cause voluntary evacuation.
  - 3. If evacuation is directed for a small area, then voluntary evacuation of adjacent areas should be expected.
  - 4. A large percentage of voluntary evacuees will leave because they have a place to go such as to relatives, friends, etc.
  - 5. Those concerned about their pets, livestock, research and commercial or production animals should be advised to implement their individual family/business evacuation plan that addresses the care and welfare of their animals.
  - 6. Following an event, fear and anxiety can be expected from individuals, first responders, care providers and the worried well; all of which will stress support agencies beyond those directly involved with the movement of people.
- N. Animal owners have the primary responsibility for the survival and well being of their animals and are responsible for all costs associated with the care and well being of their animals.
  - 1. Some evacuees, not having their own transportation, will still want to take and be sheltered with their pets.



2. Some animals will pose a threat to other animals and humans. Therefore animals being evacuated by public means should be appropriately restrained, muzzled or confined.
  3. Household and service animals require the same general care as people; food, water, exercise, places for relief, security, etc.
- O. Some people will refuse to evacuate.
- P. State and federal highways will receive priority snow removal by the Department of Roads and are expected to be open at all times. County roads in the area are mainly graveled, and the road networks are sufficiently developed that alternate routes can be developed if temporary closures are experienced.
- Q. The Emergency Manager will share local plans with neighboring or regional jurisdictions so that roles and responsibilities are defined and traffic control, sheltering, public information and other essential functions are coordinated and monitored. The most recent version of a county's LEOP can be found on the NEMA website: [www.nema.ne.gov](http://www.nema.ne.gov).
- R. An evacuation communications plan will be developed and implemented to maintain coordination between Incident Command, the EOC, responders, receiving sites and the evacuees and non-evacuating populations.
- S. Plans to reconstitute or return citizens back to their homes, schools and businesses will be developed concurrently with the incident evacuation plan. This plan will consider staged or phased time periods for returns. Any health and general safety concerns and available emergency shelter should be addressed should the returning individuals find their homes uninhabitable, permanently or partially.
- T. Re-entry plans will give due consideration to expected medical or health issues, the recovery of the dead, the recovery and disposal of animal remains.
- U. Re-entry and restoration of the affected area may take weeks to months. Return plans should address this issue for returning evacuees.

#### IV. ORGANIZATION and RESPONSIBILITIES

The overall responsibility for issuing evacuation orders rests with the chief elected executives of the affected political subdivisions. When there is an immediate need to protect lives and provide for public safety, the Incident

Commander can make the decision to evacuate. Key organizational requirements are:

A. Jurisdiction's Chief Elected Official (CEO)

1. When circumstances permit, the CEO will formally declare the evacuation order; maintain the management, direction and control, and support of the evacuation. The CEO may also issue a disaster declaration as in any "all-hazard" disaster.
2. Will implement appropriate sections of the jurisdictions' Continuity of Operations / Continuity of Government Plans.

B. Region 22 Emergency Management Director:

1. Responsible for advising the Executive Group on the evacuation decision, for coordinating evacuation support activities, coordination with the Incident Commander, providing for special transportation needs, sheltering issues, closing of hospitals, schools and businesses, and managing resources.
2. Will coordinate the development of the Evacuation Incident Action Plan with Incident Command and the other agencies involved in an evacuation.
3. Co-authors the evacuation communications plans with the Communications Officers and the Incident Commander.
4. Notifies the PIO and with the IC, determines the JIC activation level.

C. Law Enforcement Agencies:

1. Responsible for conducting actual evacuation efforts, for designating evacuation routes, providing traffic and movement control, monitoring traffic flow, and establishing security of the evacuated area.
2. If necessary, they will also assist in warning the public.
3. Coordinates with the EOC and IC on the development, implementation and demobilization of the evacuation plan.

D. Fire Departments:

1. Responsible for on-scene control and for advising executives on the evacuation decision for hazardous material and fire incidents.
2. Responsible for fire security in evacuated areas and assistance in warning the public.

3. Coordinates with the EOC and IC on the development, implementation and demobilization of the evacuation plan.

E. Public Works Director/County Roads/Bridge/Flood Control/ Street Superintendent:

1. Responsible for maintenance of the evacuation routes and for providing traffic control devices.
2. May be assigned the responsibility for care and maintenance of portable toilet facilities, monitoring emergency fuel supplies and distribution, and dealing with disabled vehicles blocking the evacuation routes.
3. Coordinates with the EOC and IC on the development, implementation and demobilization of the evacuation plan.

F. Local government and/or non-governmental schools, animal shelters, zoos, refuges, veterinary facilities, voluntary animal care organizations:

1. These entities may provide advice to the public about the welfare needs of the animals, availability of space within their facilities, trained staff to assist in mass care shelters, and resources such as food, cages and medical supplies for evacuated animals.
2. These groups may provide insight and additional information on animal care during an evacuation for inclusion into the Primary Evacuation Plan and will cooperate with local law enforcement agencies and the EOC during an incident.
3. Individuals with pets and service animals are responsible for their animals care, maintenance and welfare at public shelters, if such shelters are available.

G. Public Information Officer:

1. Responsible for the dissemination of emergency information advising the public of what evacuation actions to take, availability of shelters and re-entry.
2. Responsible for rumor control and responding to requests for information from the media and messages to the non-evacuating population.

H. American Red Cross:

1. After the initial response, the ARC is responsible for coordinating mass care activities including registration, lodging, and feeding. The Salvation Army and other service organizations may provide support as defined in Annex I.

2. The Red Cross may provide animal friendly sheltering or information to registered evacuees of animal sheltering options.

I. Panhandle District Office, Nebraska Department of Health and Human Services:

Will ensure that Social Service programs are continued and supported by other area programs, such as the Area Aging Office of Western Nebraska, and may assist in crisis counseling and other activities for the handicapped, infirm and elderly. Social Services actions are defined in Annex G.

J. Game and Parks Commission:

1. Will assist evacuation efforts in state parks and recreation areas during major emergency/disaster operations.
2. Will support other law enforcement agencies as practical.

K. Affected Facilities (Hazardous Materials Incident):

The Facility Emergency Coordinator will advise local and State officials if the facility management recommends evacuation or in-place shelter.

V. CONCEPT of OPERATIONS

A. Direction and Control

1. The primary responsibility for evacuation activities rests with the local government. Public officials are expected to:
  - a. Provide security and access control for the evacuated area,
  - b. Provide temporary shelter and mass care support for the evacuees,
  - c. Coordinate the return of people to their homes as safety permits,
  - d. Manage recovery operations, and
  - e. Return to normal operations.
2. The Emergency Operations Center may be activated because of the primary hazard event. Executive direction and control of the incident and any ensuing evacuation may be conducted from the EOC as outlined in Annex A. The Region 22 Emergency Management Director may coordinate all evacuation support activities.

3. Large-scale evacuations spanning multiple jurisdictions or regions require comprehensive response strategies. To facilitate resource support and coordination of the Incident Command Post(s) across local or regional boundaries, it is suggested that a Regional Unified Command structure or Multi-Agency Coordination Centers (MACC) be established.
4. Reception plans of the counties or cities agreeing, by established Mutual Aid Agreements or MOUs, to host evacuees and the designated shelters for large-scale or regional evacuations need to be implemented early in the response. Area hospitals will be alerted to the situation.
5. Implement appropriate portions of the jurisdiction's COOP-COG Plan to ensure that vital and essential functions of government services continue during and after a disaster, especially when government facilities and staff are affected.

B. Evacuation Order

1. The Chief Executive of the affected political subdivision will normally order an evacuation.
2. In situations where rapid evacuation is critical to the continued health and safety of the population, the Incident Commander may order an evacuation.
3. During floods, evacuation orders will generally be initiated after evaluation and recommendation of Scotts Bluff County Public Works Director and/or Region 22 Emergency Management Director. Dam failure/flooding considerations are in Appendix 1 of this Annex.
4. In a radiological incident/accident, the evacuation order will be based on the recommendation of the Nebraska Health and Human Services.
5. All evacuation orders will contain instructions for at-risk populations to take medications, supplies and special equipment with them or to notify the Region 22 Emergency Management (depending on circumstances – Director, Hotline, or transportation officer) for transportation assistance.
6. All governmental agencies will account for their financial expenditures from the time of the threat or incident occurrence, during and after the evacuation and re-entry.
7. All potentially impacted jurisdictions supporting the response will be notified of evacuation decisions and given briefings as the response progresses.

### C. Evacuation Decision Considerations

Evacuation may be only one of several protective action alternatives. Decision makers must exercise care to ensure that a directed evacuation will not place the affected population into a more dangerous situation than posed by the primary hazard. When ordering the evacuation, the following considerations should be addressed:

1. Weather conditions,
2. Evacuation routes, their capacities and susceptibilities to hazards,
3. The availability and readiness of shelters for evacuees,
4. Effective means of providing public information and direction, especially to those with physical, behavioral, cognitive and medical conditions.
5. Modes of transportation for evacuees and for those unable to provide their own,
6. The location in the evacuation area of functional needs individuals including nursing home or hospital patients, day care centers, apartment complexes, schools, jails, businesses, other congregate areas. These may pose unique evacuation problems and the evacuation itself could be more life threatening than the initial hazard.
7. In the event of a hazardous material incident the choice needs to be made between evacuation and in-place shelter. The decision should be based on the wind speed and direction and density of the plume and the chemical substance involved.

### D. Evacuation Area Definition

The definition of the area to be evacuated will be determined by those officials recommending or ordering the evacuation based on the advice of appropriate advisory agencies. In the case of hazardous materials incident/accidents, fire chiefs should refer to the DOT Hazardous Materials Emergency Response Guide book, or follow the recommendation provided by CHEMTREC. In all cases, the hazard situation will be continually monitored in case changing circumstances, such as a wind shift, require redefinition of a potentially affected area. The PIO will ensure that the evacuation area is described to the public in understandable terms.

## E. Public Notification

Persons to be evacuated should be given as much warning time as possible.

1. Pre-evacuation Warning: For slow moving events, pre-evacuation notice should be given to affected residents. Residents should be advised that they might have to move out with little or no additional notice. Those with concerns for their pets should be advised to implement their family evacuation plans. Consideration should be given to early evacuation of schools and large gatherings. Hospitals and nursing homes will be kept fully advised of the situation and be given earliest possible warning because of the extra time required to evacuate.
2. Evacuation Warning: All warning systems will be utilized to direct the affected population to evacuate. Wherever possible, the warning should be given on a direct basis as well as through the media. The use of vehicles moving through the affected area with sirens and public address is usually effective. Door-to-door notification should be considered, particularly in rural areas. Responders should sweep the evacuated area to ensure all persons have been advised. Persons refusing to follow evacuation instructions will be advised of possible consequences and then left alone until all who are willing to leave have been provided for. Time permitting, further efforts may be made to persuade them to evacuate. In accordance with the jurisdiction's Primary Evacuation Plan, persons with animals refusing to evacuate may be advised that further attempts at evacuation will be made only when there is the capability to assist them without risking the lives and safety of the rescuers. See Attachment 1, Responsibilities of Household Animal Owners.
3. Emergency Public Information: The Public Information Officer will ensure that evacuation information is disseminated to the media in a timely manner. Instructions to the public such as traffic routes to be followed, location of temporary reception centers as well as situation updates will be issued as that information becomes available. Specific public information guidelines are contained in Annex D.
4. Both government and non-government shelter agencies and managers need to be notified and briefed early in the process: Shelters require lead time in preparation to receive evacuees. In large scale or regional events, the host counties, cities, villages beyond the affected jurisdiction(s) need notice as soon as possible in the response phase.

## F. Movement

Law enforcement agencies will direct and control the vehicular and pedestrian traffic flow during the evacuation.

1. The jurisdiction's primary evacuation plans will be used to determine the specific evacuation routes at the time of the evacuation decision.
2. Evacuation procedures and instructions will be part of the warning and subsequent public information releases.
3. If at all possible, two-way traffic will be maintained on all evacuation routes to allow continued access for emergency vehicles. Specific traffic control points will be determined at the time based on anticipated traffic volume and identifiable problem areas.
4. The Scotts Bluff County Consolidated Communications Center will coordinate the use of wrecker services needed to clear disabled vehicles.
5. Traffic control devices such as signs and barricades will be provided by the Public Works Departments/County Road/Bridge/Flood Control Department.
6. Fuel shortages that could be experienced by the evacuees will be addressed under the primary plan.

## G. Transportation of functional needs populations

The Region 22 Emergency Management Director will determine requirements for special transportation and coordinate with the EOC and social service support agencies, for the use of transportation resources to support the evacuation, especially transportation for dependent populations.

1. Assembly (Staging) Area: If the potential evacuated population is of significant size, there could be many people without private transportation. Convenient centralized locations in the evacuation area, such as schools or churches, will be identified as assembly areas. These locations will be announced in evacuation instructions issued by the Public Information Officer. Residents will be instructed to go to the assembly areas for transportation. The transportation of persons with animals, other than service animals, will be a consideration in the Evacuation Action Plan.
2. Functional needs Transportation: There could be cases where elderly, infirm or handicapped persons in the evacuation area will not be able to get to the assembly point or would need special types of transport. The Region 22 Emergency Management Director will make provisions for the



use of government or volunteer vehicles to transport these individuals. The public will be instructed to notify the Region 22 Emergency Management office, transportation officer or Hotline (a special number may be provided) of any special transportation problems.

3. Health Care Transportation: The evacuation of the nursing homes or the hospital poses special transportation problems. The institutions' administrators will determine specific transportation needs and coordinate with the Region 22 Emergency Management Director if transportation assistance is needed. Ambulances from fire and rescue departments within the County may be the primary resource for medical transport. The health care provider should maintain a list patients using durable medical equipment and arrange for transportation for this specialized need.
4. Transportation Resources: School buses operated by the various school systems and the Handy-buses operated by Scotts Bluff County would all be available during emergencies. The Emergency Management Director maintains a listing of all such resources (Annex L).

#### H. Mass Care of Evacuees

While many evacuees will go to the homes of friends and relatives, there may be requirements for temporary mass lodging and feeding. The jurisdiction may have to provide temporary reception centers until the Red Cross can establish short term shelters. Mass care of evacuees will be managed by the American Red Cross. Mass Care operations are covered in Annex I.

#### I. Health Care Facilities

Evacuations of health care facilities create special problems and may extend the time required to clear the affected area. Health care evacuation considerations are addressed in Annex G.

#### J. Schools

1. All schools have internal emergency evacuation plans.
2. Area Schools have radio-equipped buses and vans capable of carrying a total of 3,000 passengers. Under normal circumstances, no additional buses would be necessary. If buses are required to make more than one trip, they will take students and staff to a temporary staging area outside the hazard area and return for additional passengers.

#### K. Access Control

1. Law enforcement agencies will establish a perimeter control to provide security and protection of property. An access pass system will be established.
2. Curfews may need to be established to limit risks to responders and victims who might wish to remain or re-enter the disaster area.

#### L. Re-entry

Reoccupation of an evacuated area requires the same considerations, coordination, and control of the items undertaken in the original evacuation and is addressed in the initial and all revised Evacuation Action Plans. The chief executives will make the re-entry decision and issue a Re-entry order after the threat has passed, the evacuated area has been inspected and found safe by fire, law, health, and utilities personnel. Some specific re-entry considerations are:

1. Ensure that the threat which caused evacuation is over.
2. Ensure that search, rescue and recovery missions are completed so that survivors and any human or animal remains have been attended to and recovered.
3. If needed, ensure that homes have been inspected to determine if they are safe to return to and unsafe structures are so marked to prevent entry.
4. Determine the number of persons in shelters who will have to be transported back to their homes.
5. If homes have been damaged, determine the long-term housing requirements.
6. Coordinate traffic control and movement back to the area.
7. Implement the portion of the Evacuation Plan that provides assistance to individuals with lost or missing family members.
8. Inform the public of proper re-entry actions, particularly cautions they should take with regard to re-activating utilities in addition to issuing instructions for proper clean-up and debris disposal.
9. Implement the portion of the Evacuation Plan that provides assistance to individuals requiring counseling, see Annex G, or financial or housing assistance.

### M. State Support

Under disaster conditions, evacuation support and resources may be available from a number of state agencies. Assistance will generally be requested through the Nebraska Emergency Management Agency. Assistance includes manpower, transportation, supplies and technical advice. The following agencies may become involved in the emergency evacuation of an area.

1. Department of Roads: The Department of Roads will provide updated information on road conditions, load bearing capacities and usability to support evacuation or rerouting of traffic. They will also provide equipment and manpower to maintain or repair roads and bridges to usable condition in support of an evacuation. Personnel may assist in traffic control by erecting barricades, warning lights and signs, or providing manpower.
2. Health and Human Services: The Nebraska Health and Human Services will make recommendations to local authorities and the Nebraska Emergency Management Agency regarding health problems within an area which may dictate that evacuation of that area is necessary. Special consideration will be given to hospital and nursing home evacuation. If an evacuation is initiated, maintenance of the health standards in reception areas will be closely monitored. This agency is responsible for the prevention of overcrowding, spread of disease, and the development of unsanitary conditions/practices.
3. State Fire Marshal: The State Fire Marshal may recommend that evacuation of an area be initiated because of an existing fire emergency. The State Fire Marshal may coordinate manpower from local fire departments for disaster assistance.
4. Nebraska State Patrol: The State Patrol will establish control points for traffic control, assist in maintaining order, issue passes to prevent unauthorized entry into areas, obtain medical help and direct emergency vehicles to the proper destination within the disaster area.
5. Nebraska National Guard: The National Guard will provide support to the civil authorities when authorized by the Governor. Any National Guard facility or area may be used as an assembly or dispersal area in support of evacuation procedures with the approval of the Nebraska National Guard on request by the Nebraska Emergency Management Agency.
6. Game and Parks Commission: The Game and Parks Commission field personnel may be able to provide information on local conditions or augment law enforcement personnel in traffic control. The Game and Parks Commission also has boats available to assist in evacuation during floods.

#### N. Non-Governmental Organizations

The Nebraska Humane Society and the local affiliates may provide advice to the public about the welfare and sheltering needs of the animals, trained staff to assist in mass care shelters, and resources such as food, cages and medical supplies for evacuated animals.

### VI. ADMINISTRATIVE

- A. After each evacuation of any scale, the incident involved officials, first responders, Emergency Management, other support agencies and jurisdictions, and possibly interested citizens will conduct a post-incident critique and write after-action reports (AAR) and evaluations. These documents will be the basis for review of and revision of policy.
- B. The County Emergency Management Director is responsible for the annual review and update of this Annex. The AARs and evaluations will provide guidance in this annual update.

### VII. TRAINING and EXERCISING

#### A. Training

The training program will be consistent with the Homeland Security Exercise Plan process. All training supported by the Homeland Security grant process must be DHS (Department of Homeland Security) approved.

#### B. Exercising

All exercises and drills will be evaluated and any follow-up activities conducted in accordance with the Homeland Security Exercise and Evaluation Program (HSEEP).

## LIST OF ATTACHMENTS

<u>ATTACHMENT #</u>	<u>ITEM</u>	<u>PAGE</u>
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Appendix 1	Flood\Dam Failure Evacuation	E-19

## **RESPONSIBILITIES of ANIMAL OWNERS 'PETS and SERVICE ANIMALS IN DISASTERS'**

*(NOTE: This may also be distributed as part of the Region 22 Emergency Management outreach efforts)*

Family disaster planning should also include pets (household animals). If you must evacuate your home and you have the time and resources, plan to take your pets with you. Pets most likely cannot survive on their own and if they do, you may not be able to find them once you return. Include these steps in your planning:

- A. Locate a safe place for the pets before disaster strikes. Friends or relatives outside the affected area may shelter your animals. If you have more than one pet, they may be more comfortable if kept together, but be prepared to shelter them separately.
- B. Prepare a list of friends, boarding facilities and veterinarians who could shelter animals in an emergency; include 24 hour phone numbers.
- C. Call hotels and motels in your immediate area and a reasonable distance from the home. Ask whether they accept pets, under what conditions, and whether they are restricted as to the size or number of animals.
- D. Call local boarding kennels.
- E. You may not be home when an evacuation order or disaster warning is given. Make arrangements with a trusted friend or relative to gather your pets and meet you at a pre-arranged location.
- F. Assemble a portable Pet Disaster Supplies Kit and keep it in a sturdy container in an accessible place. Essential supplies will be needed, regardless of the time the family will be away.
  1. Medication and medical records (stored in a waterproof container),
  2. A first aid kit,
  3. Current photos of the pet(s),
  4. Food, water, medications, portable bowls, cat litter/pan, and can opener, feeding schedule, notes about medications or potential behavior problems,
  5. Instructions on the pet(s)' feeding schedules, diet, and special circumstances (allergies, difficulty chewing/swallowing, mobility restrictions, diabetes, etc.) and
  6. Sturdy leashes, harnesses, and/or carriers to transport pets.

## G. Know what to do as a disaster approaches:

1. Owners are responsible for the care, feeding and control of their animals at all times, including any time spent in public or private shelters.
  2. Call ahead to your pre-identified care facility to confirm emergency shelter arrangements for you and your pet.
  3. Check that your pet disaster supplies are ready to take at short notice.
  4. Eliminate search time for your pets by sheltering them in one central place (a barn, the house, the basement, storm cellar, etc.).
  5. Make sure all dogs and cats are wearing collars that are securely fastened with up-to-date identifications. If available, attach the name, address, and phone number of the temporary shelter the family will be located or the information of the friend/relative where you'll be staying. Temporary tags may be purchased or adhesive tape attached to the pet's I.D. tag may be used for additional information.
  6. Transport dogs, cats and birds in sturdy carriers, reptiles such as snakes and lizards in heavy cloth bags, "pocket pets" animals such as rabbits, hamsters, gerbils in cages that can contain litter or the bedding without spilling during transport or sheltering.
- H. If you cannot move your animals, try to arrange to leave a minimum of three days food and water for each animal. Bring all animals indoors. Do not chain or restrict any animals outside. Separate dogs from cats as even "friendly" or "family pets" may show signs of stress and lash out or attack other animals in the house. Provide for sanitation as best possible.
- I. Provide for search and rescue responders semi-permanent notices on the inside and outside of the house that there are animals in the house. List the kinds and numbers of animals, favorite hiding places, other essential information and how the responder can reach you concerning the care and welfare of your pets.
- J. Follow all directions and procedures if you place the pet in a public animal care facility. You are still responsible for your animal(s).
- K. Large animals and livestock require a higher level of response. Additional planning guidelines may be available through local veterinarians or animal associations and trade organizations. Plan to have an animal identification system, trained handlers, sufficient transportation and alternate sites to feed and house the animals if evacuation is necessary. Have sufficient feed, water, medications and handling equipment for several days should one choose to shelter-in-place. Consider having an alternate power supply for water pumps.

## FLOOD/DAM FAILURE EVACUATION

### I. PURPOSE

This Annex identifies actions required to evacuate the population and protect facilities threatened by flood or dam failure.

### II. SITUATION

#### A. North Platte River Basin

1. SCOTTS BLUFF County lies within the North Platte River Basin. The flow of the North Platte River is well controlled so that flooding on the mainstream is infrequent. However, damaging floods occur periodically on some of the tributaries. Many of the areas between the plains and the valley are steep and concentrate runoff from high intensity storms. The distribution systems serving these lands are thus subject to damage. Heavy winter snows and rapid spring melt could overstress the system of flood control impoundments resulting in flooding in Scotts Bluff County.
2. Approximately six to ten percent (6-10 %) of the county's population resides within the 100-year flood plain as defined on the National Flood Insurance Maps, located in the planning and zoning departments in the county.
3. The most current flood maps from FEMA are available at:

<http://msc.fema.gov/webapp/wcs/stores/servlet/CategoryDisplay?catalogId=10001&storeId=10001&categoryId=12001&langId=-1&userType=G&type=1>

#### B. Dams That Could Affect SCOTTS BLUFF County

1. Grayrocks Dam (Wyoming)

Owner: Basin Electric Power Cooperative

Emergency Preparedness Plan: April 6, 1989

Inundation Area: Would affect the entire North Platte River as far east as Lake McConaughy. In Scotts Bluff County, area affected would be slightly greater than the 100-year flood plain with the greatest effect on McGrew and Minatare which would approach 100 percent inundation. Refer to the Grayrocks Warning and Information Plan for detailed maps.

2. Guernsey Dam (Wyoming)

Owner: Basin Electric Power Cooperative

## Emergency Preparedness Plan: April 1990

Inundation Area: Would affect the entire North Platte River as far east as Lake McConaughy. In Scotts Bluff County, area affected would be slightly greater than the 100-year flood plain with the greatest effect on McGrew and Minatare that would approach 100 percent inundation. Refer to the Guernsey Dam Warning and Information Plan for detailed maps.

## 3. Lake Alice Dam (Scotts Bluff County)

Owner: U.S. Bureau of Reclamation

Operator: Pathfinder Irrigation District (Mitchell)

Emergency Preparedness Plan: January 1990

Inundation Area: Refer to the Emergency Preparedness Plan.

## 4. Lake Minatare Dam (Scotts Bluff County)

Owner: U.S. Bureau of Reclamation

Operator: U.S. Bureau of Reclamation, North Platte Project

Emergency Preparedness Plan: January 1990

Inundation Area: Refer to the Emergency Preparedness Plan.

## 5. Gering Valley Watershed Dams (A, B, C, Lower G, and H)

Owner: North Platte Natural Resources District

Operator: Gering Valley Flood Control Project (Permanent Maintenance Committee)

Emergency Preparedness Plan: August 1983

Inundation Area: These five of the nine flood control dams are considered to be high hazard. The failure of any one dam could affect from five to fourteen residences or facilities. Refer to the appropriate Emergency Preparedness Plan for details.

C. Potential Effect of Dam Failure

Approximately six to ten percent (6-10 %) of the population of SCOTTS BLUFF County could be affected by the failure of one or another of these dams.



### III. RESPONSIBILITIES

- A. The National Weather Service is responsible for notifying and advising local government when flooding is a threat.
- B. The owner/operator of each dam, as listed in Section II B, is responsible for the safe operation and maintenance of dam structures. They are also responsible to notify or alert local jurisdictions promptly in the event of a threat situation.
- C. Local government responsibilities are as defined elsewhere in this Plan for all hazards. In addition, the Emergency Management Director, in coordination with the Scotts Bluff County Road/Bridge/Flood Control Director and/or Public Works Director) is responsible for monitoring high water conditions and for coordinating warning systems. The County Road/Bridge/Flood Control Director is primarily responsible for maintaining the flood gauge system and along with other Public Works Directors of affected communities, for making recommendations on evacuation decisions. Other flooding responsibilities:
  - 1. The Public Works Directors and/or County Road/Bridge/Flood Control Director will provide sandbagging activity, emergency dike/levee repair, construction of temporary dikes.
  - 2. Dam Operators and the County Road/Bridge/Flood Control Department will monitor conditions of local dams, sandbag or effect temporary repairs, if necessary.
  - 3. County Road/Bridge/Flood Department and the Nebraska Department of Roads will safety inspect bridges, wing walls and approaches to bridges after the water subsides.
- D. The Scotts Bluff County Communications Center is responsible for disseminating warnings concerning dam failures or emergencies to all affected local governments.

### IV. CONCEPT of OPERATIONS

This section addresses unique aspects of an evacuation under threat of flood or dam failure.

#### A. Notification of Threat

- 1. General flooding of the North Platte River is monitored by the National Weather Service, the Nebraska Emergency Management Agency as well as other state agencies. Advisories will be issued by these agencies to the Region 22 Emergency Management Director. Local monitoring of river conditions will augment this information.

2. Flash flood watches and warnings will be issued by the National Weather Service, Cheyenne, WY.
3. Dam failure, potential or actual, or emergency release notification is the responsibility of the dam owners/operators. See Section II B and the appropriate Dam Emergency Plan.

B. Increased Readiness Measures

1. At a flood watch notice, the Region 22 Emergency Management Director will ensure that flood monitoring procedures are implemented (see Annex B).
2. On receipt of a flood warning or notification of a potential or actual emergency, the Scotts Bluff County Communications Center will alert and advise all affected communities and key facilities.
3. Preparations will be carried out for the movement of people and critical equipment from the affected areas. The Emergency Management Director will notify all support agencies and organizations.

C. Dam Failure - Response Times Available  
(Predicted Time of Maximum Elevation)

1. Grayrocks Dam
  - a. Emergency Spillway
    - i. Henry 8 – 17 hours
    - ii. Scottsbluff 15 – 26 hours
    - iii. McGrew 19 – 34 hours
  - b. Dam Breach or Failure
    - i. Henry 8 – 17 hours
    - ii. Scottsbluff 12 – 24 hours
    - iii. McGrew 16 – 23 hours
2. Lake Alice Dam 1
  - a. To North Platte River, 2 miles west of Highway 71 bridge
    - i. Leading edge – 3 hours
    - ii. Crest – 12 hours

## 3. Lake Minatare Dam

- a. To Highway 92/UP Railroad, 3.5 miles west of McGrew
  - i. Leading Edge – 1.5 hours
  - ii. Crest – 6 hours

## 4. Times not defined for other dams

D. Key Facilities In Inundation Areas

## 1. General Flooding (100-Year Flood Plain)

- a. State Department of Roads Yard – Avenue I in Scottsbluff
- b. KOAQ Radio Tower

## 2. Grayrocks Dam (in addition to those listed in D.1. above)

- a. Community Christian School
- b. Substation – 1st Avenue and 7th Street, Scottsbluff

## 3. Gering Valley Watershed – Dam H

- a. Cedar Canyon School

E. Special Notification Procedures - Gering Valley Watershed Dams

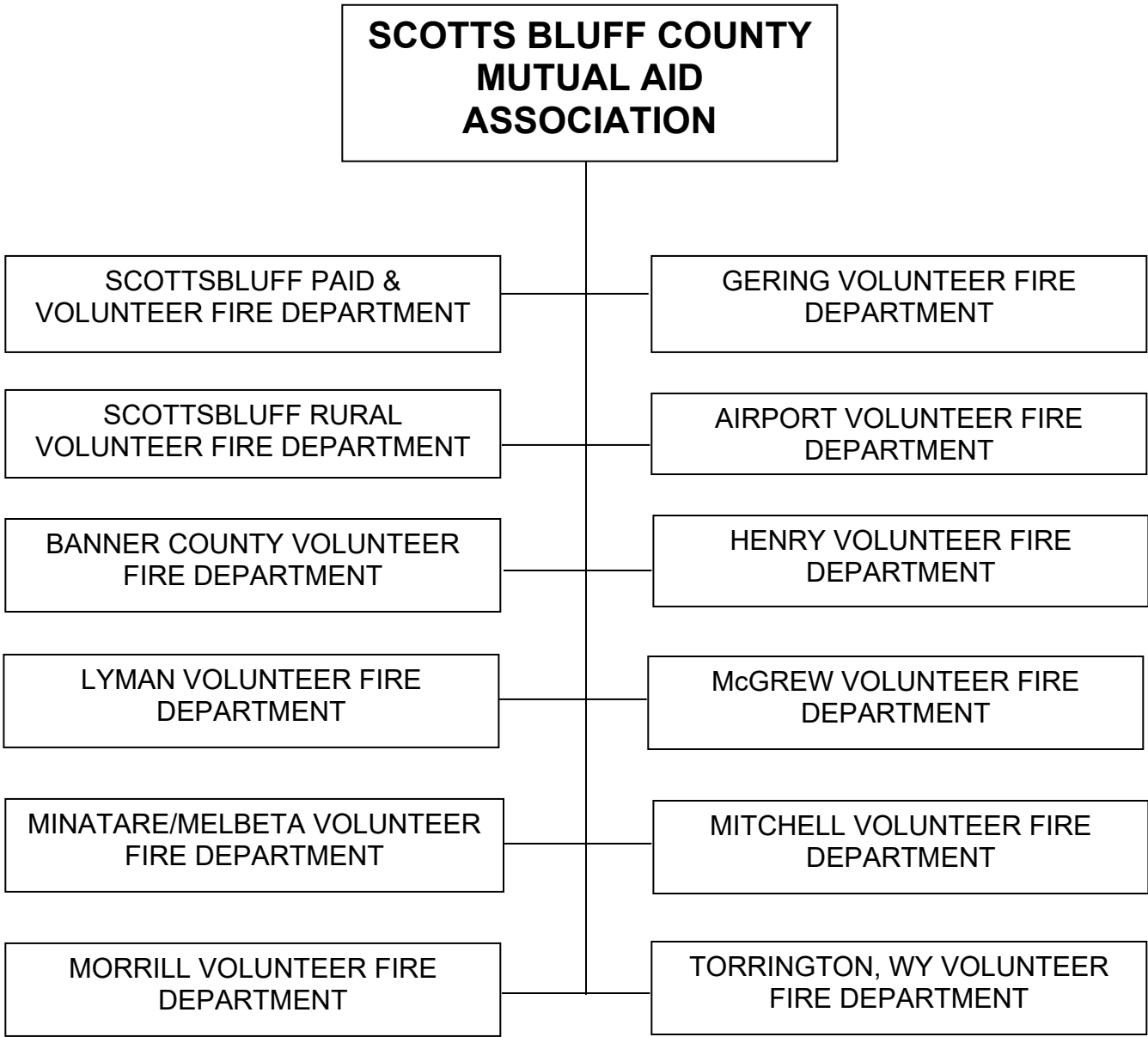
In the event of an emergency with the Gering Valley Watershed Dams, the Scotts Bluff County Sheriff will make direct contact with those residences located in potential inundation areas. This may be by telephone or personal contact. The most current plans are kept in the Scotts Bluff County Communications Center. It is the responsibility of the Gering Valley Flood Control Project, Permanent Maintenance Committee, to ensure that the notification lists are current.

F. Evacuation Decisions

The decision to evacuate any potential flood or inundation area will be made by the executives of affected jurisdictions based on recommendations from County Road/Bridge/Flood Control Director and other Public Works Directors. In the event of immediate danger, the Incident Commander may make the evacuation decisions.

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**FIRE SERVICES**



**STATE SUPPORT:**  
Emergency Support Functions# 4, 5, 10,  
Fire Suppression, Emergency Management, Environmental Quality

**Lead Agencies:**  
State Fire Marshal, Nebraska Emergency Management Agency,  
Dept. of Environmental Quality

## **FIRE SERVICES and HAZARDOUS MATERIALS**

### **I. PURPOSE**

This Annex describes the direction, control, roles and responsibilities for a coordinated response for Fire Services during, or as a result of a natural or man-made disaster or a nuclear crisis.

### **II. SITUATION**

- A. Scotts Bluff County is vulnerable to severe weather and structures failures that could destroy property and cause loss of life.
- B. Trucks, trains and airplanes can carry hazardous materials within the county. There are a number of sites in the county that store hazardous materials and substances. Because of this, the potential for accidents and incidents involving hazardous materials and substances exists.
- C. A risk analysis of fixed facilities and known transportation routes, where potential release situations with possible consequences beyond the boundaries of the facility or adjacent to the transportation route, was completed in conjunction with SARA Title III planning.
- D. SARA Title III requires that facilities report the use and storage of all extremely hazardous materials and materials included under the Community-Right-to Know category in the facility and other emergency plans. The most current information is included this Annex.
- E. The county is served by 12 Fire Departments, 6 of which operate Rescue Squads (Attachment 1). All Fire Departments are members of the Scotts Bluff County Mutual Aid Association.
- F. There are no private or company fire brigades located in the county.

### **III. ASSUMPTIONS and PLANNING FACTORS**

- A. Existing fire personnel and equipment will be able to handle most emergency situations through their own resources or mutual aid.
- B. Clearing roads to permit passage of emergency vehicles is a high priority responsibility of Public Works subsequent to any disaster (Annex K).

- C. Law enforcement will handle on-scene traffic and crowd control to permit access to emergency personnel and equipment.
- D. The Nebraska Department of Health And Human Services, Office of Radiological Health will advise the local Fire Departments on the radiological response activities of a radiological incident/accident involving the county.

#### IV. ORGANIZATION and RESPONSIBILITIES

- A. The primary responsibilities of the Fire Services are the prevention and suppression of fires; providing rescue services; and responding to hazardous material incidents.
- B. The Fire Chief of each district in the County is designated as the Community Emergency Coordinator (CEC) for hazardous materials incidents as defined in the Superfund Amendment. As CEC, the Fire Chief:
  - 1. Receives notification from facilities that an accidental release of an extremely hazardous substance has occurred.
  - 2. Makes determination to implement those portions of the plan relating to hazardous material incident response, as necessary.
  - 3. Provides notification to the Local Emergency Planning Committee and the public that the plan has been activated.
- C. The Fire Chief of each jurisdiction or fire district is responsible for the coordination, planning, training, and development of the Fire Department's operational policy for their respective jurisdiction including:
  - 1. Fire Fighting,
  - 2. Coordination of Fire Services during a natural disaster, and
  - 3. Acting in the role of the CEC, coordinating with other governmental response authorities and Facility Emergency Coordinators in the event of a hazardous material incident.
- D. During emergency operations, the Fire Chief(s) of the affected jurisdiction(s), or a designated representative, will serve as a member of the EOC staff.
- E. In a situation that affects more than one Fire Department in the county and an Emergency Operations Center is activated, each department will select a member to represent their district on the EOC Staff. This representative will:
  - 1. Coordinate data regarding requirements (i.e., personnel, equipment, supplies, reporting requirements, etc.) of the Fire Departments.

2. Act as a liaison between Fire Departments and the local government and other agencies/organizations.
3. Report general activities and status of Fire Services at EOC briefings.

F. Overall Fire Service Responsibilities are:

1. Fire Chief

- a. Develop standard operating procedures, provide training, and use the Incident Command System per the NIMS and implement policies for the department.
- b. Coordinate and direct volunteers assisting the Fire Department.
- c. Maintain a current file of information submitted under Title III to include:
  - i. The current list of reporting facilities and the Facility Emergency Coordinators (FEC).
  - ii. Material Safety Data Sheets (MSDS), Inventory lists or Tier II reports.
- d. Develop departmental tactical response plans for facilities where hazardous materials are produced, used, or stored.
- e. Coordinate fire inspections for homes or commercial buildings during or after a disaster to determine if the facility is safe for occupancy.
- f. Alerts all emergency response organizations, governmental, non-governmental and private support agencies of the dangers associated with technological hazards and fire during emergency operations.

2. Senior Fire Officer

- a. Direct the level of response, request mutual aid or other assistance, and make decisions concerning the Fire Department's actions and policies during emergency operations.
- b. Direct search and rescue operations.
- c. Request the Medical Coordinator in the event of a Multiple Casualty Incident (MCI) if required (Annex G).
- d. Authorize Fire Department personnel and equipment to respond to mutual aid requests.



G. Line of Succession

Each Fire Department's line of succession is as follows:

1. Fire Chief,
2. Senior Fire Officer on duty.

V. CONCEPT of OPERATIONS

A. Mutual Aid

1. The Senior Fire Officer will request mutual aid when the emergency extends beyond the capabilities of the local Fire Department.
2. When an emergency extends beyond the capabilities of mutual aid resources, the Senior Fire Officer will:
  - a. Notify the local Emergency Management Liaison, if one is appointed, or the Region 22 Emergency Management Director to coordinate additional support.
  - b. Request assistance from the state and/or other agencies/organizations required at the scene.

B. Hazardous Materials

Specific policies, responsibilities, and operational procedures for hazardous material response including radiological are contained in Appendix 1 to this Annex. The following general guidelines apply for hazardous material response:

1. The local Fire Department is responsible for the initial response, and, if possible, containment of hazardous material incidents within their level of training and certification. The Incident Commander will coordinate with law enforcement regarding:
  - a. Defining the hazard area,
  - b. Limiting access requirements,
  - c. Providing advice on the hazards involved and making recommendations to local executives.

2. Direct advisory or technical support will be requested through the Communications Center.
  - a. Accidents involving chemicals
    - i. Chemtrec (1-800-424-9300),
    - ii. NEMA Duty Officer,
    - iii. Nebraska Department of Environmental Quality,
    - iv. The nearest MOU (Memoranda of Understanding) Hazmat Response Team is Scottsbluff Fire Department MOU Hazardous Materials Response Team in Scottsbluff, Nebraska.
  - b. Accidents involving radioactive materials
    - i. Immediate notification to the Nebraska Department of Health and Human Services is required. Once they have been notified, it is their responsibility to determine what radiation control actions are necessary to protect the public.
    - ii. Each Fire Chief will ensure that personnel are selected and trained in both radiological monitoring equipment operation and agency emergency response procedures before responding to a radiological incident.
    - iii. In addition, all major hazardous material incidents will be reported to the Region 22 Emergency Management Director for coordinating additional support and for notification of and reporting to the appropriate state agencies.

C. Searches

1. The Senior Fire Officer of the jurisdiction will coordinate all searches involving:
  - a. Fires,
  - b. Personal injuries.
2. Law enforcement officials are responsible for searches involving:
  - a. Lost or missing persons,
  - b. Fugitives,
  - c. Bomb scares.

3. The State Department of Aeronautics is responsible for all searches involving missing or downed aircraft other than military.
4. When a search extends beyond the capabilities of the coordinating agency, the Region 22 Emergency Management Director will be notified to coordinate additional requirements.
5. Additional resources (personnel, equipment, supplies) may be available through:
  - a. Mutual Aid,
  - b. Local, state, and/or federal agencies, and
  - c. Volunteer organizations.

D. Rescue

Rescue operations are usually performed by the Fire Department. Annex G has a detailed description of emergency medical operations. Each jurisdiction is responsible for providing rescue, emergency treatment, and transportation for the seriously ill or injured. This is accomplished through:

1. The local Fire Department's Rescue Unit. See Annex G, Attachment 2, for EMS resources.
2. Mutual aid agreements with adjacent Fire Department's Rescue Units when the local Fire Department does not operate a Rescue Unit or when the Rescue Unit is unavailable.
3. The Rescue Units of the individual Fire Departments have the capability to provide Basic Life Support only. Banner County and Mitchell Fire Departments have Advanced Life Support licensed squads. Valley Ambulance Service will have to be called if Advance Life Support Service is required.

E. Resources

1. The State Fire Marshal has certain fire response and investigative responsibilities as set forth in State Statutes. In addition, the Fire Marshal will support operations to the fullest extent possible and would normally be contacted as early as possible in major fire, explosion, or hazardous material incidents or accidents.
2. Agencies available to support Fire Services along with contact information are listed in the Scotts Bluff County Mutual Aid Association Resource Directory and the Scotts Bluff County Emergency Management Resource Lists.

#### F. Support to Other Agencies

The Senior Fire Officer has the authority to utilize the Fire Department personnel and equipment to support other agencies or organizations during an emergency/disaster, dependent on the current situation and resources available. Areas of possible support include:

1. Law Enforcement: traffic and crowd control.
2. Health and Medical: first aid stations, public health (i.e., collecting water samples, etc.), and transportation to assist a medical facility during evacuation.
3. Radiological Protection: radiological monitoring and decontamination.
4. Public Works: debris clearance.

#### G. Extended Operations

1. All fire and rescue personnel in Scotts Bluff County may go on full time status with twelve (12) hour shifts. An exception will be the individuals who are considered by the Executive Group to be key personnel in other areas.
2. Mutual aid information may be coordinated through the EOC.
3. The fire districts within Scotts Bluff County will maintain their normal jurisdictional responsibilities.

### VI. ADMINISTRATIVE and LOGISTICS

#### A. Administration

The individual Fire Departments will maintain their normal administrative records of personnel, equipment and material used. Accurate record keeping will identify specific needs to the Resources Coordinator (Annex L).

#### B. Reports

Each Fire Chief will prepare and submit reports required by Statutes of the State of Nebraska and as requested by other state agencies.

#### C. General

Some of the information contained in this Annex may also be found in the publication "Rural Fire Plan, Scotts Bluff County Mutual Aid Association" dated October 30, 1980 and supporting documents. Additional detailed

information specifically pertaining to the Mutual Aid Association is contained in these publications and has not been duplicated in this Plan.

## VII. TRAINING and EXERCISING

### A. Training

1. In addition to the prescribed training required by Fire Departments for normal operations, fire personnel should be trained in:
  - a. Radiological monitoring/decontamination - every two years,
  - b. Hazardous materials response to the level determined by their employer in compliance with OSHA and EPA regulations. It is critical that responders never perform a function for which they are not adequately trained and equipped.
  - c. There is ongoing training such as crowd control, evacuation, traffic control, decontamination, Incident Command, NIMS, etc.
2. Intra-agency action will be taken to inform other emergency support agencies of the physical hazards associated with fire emergencies.
3. The training program will be consistent with the Homeland Security Exercise Plan procedures. All training supported by the Homeland Security grant process must be DHS (Department of Homeland Security) approved.

### B. Exercising

All exercises and drills will be evaluated and any follow-up activities conducted in accordance with the Homeland Security Exercise and Evaluation Program (HSEEP).

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Appendix

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Attachment

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2	Hazardous Material Incident Report Form	F-31
3	Hazardous Materials Incident Notification and Telephone Numbers	F-33

**SCOTTS BLUFF COUNTY FIRE RESOURCES**

(List numbers of equipment)

<b>FIRE DEPARTMENT</b>	<b>PHONE</b>	<b>AERIAL</b>	<b>PUMPER</b>	<b>TENDER</b>	<b>PUMPER/ TENDER</b>	<b>GRASS-WEED TRUCK</b>	<b>UTILITY TRUCK</b>	<b>RESCUE UNITS</b>	<b>KINDS/TYPES/ SPECIAL- TEAMS</b>	<b>KINDS/TYPES SPECIAL EQUIPMENT</b>	<b>RADIO- LOGICAL EQUIPMENT Yes / No</b>
Gering VFD	436-2441		3	2	0	4	2	1	Divers High Angle Rescue	1-UTV Side- by-Side Dive Rescue Trailer	Yes
Henry VFD	247-9862			1	1	2					Yes
Lyman VFD	787-1087			3	1	1	2	1			Yes
McGrew VFD				1		1					Yes
Minatare/Melbeta VFD	783-2763		2	2		3	1	2		1-Water Rescue Trailer	Yes
Mitchell VFD	623-1311		2	2	4	4	1	2		1-ATV	Yes
Morrill VFD	247-2321		2	4		3	2	2		Light/Power Trailer	Yes
Scottsbluff FD	635-0511	1	2			1	2	1	1 - Dive 1 - Hazmat 1 - Confined Space 1 - Swiftwater /Flood Rescue	1 - ATV 1 - Zodiac 1 - Confined Space/Rope Rescue 1 - Jet Ski 1 - Command Trailer	Yes
Scottsbluff Rural VFD	635-1654			3	2	4					Yes
Western Nebraska Regional Airport	631-1591		2	1			8		1 - Dump Truck 2 - Snow Plows 1 - Loader 3 - Tractors		Yes
Nearest HAZMAT Response Team	Scottsbluff FD										Yes

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## HAZARDOUS MATERIALS RESPONSE

### I. PURPOSE

To identify actions required to minimize damage to human health, natural systems and property caused by the actual or potential spill or release of hazardous materials, including a radioactive material incident/accident.

### II. SITUATION

- A. Substances, which if released in an uncontrolled manner (i.e. spill), can be harmful to people, animals, property, and/or the environment. A hazardous material is any substance or combination of substances, which because of quantity, concentration, physical, chemical, or infectious characteristics may pose substantial immediate or potential hazards to humans or the environment.
- B. Scotts Bluff County is vulnerable to various hazardous materials. Agricultural and industrial chemicals, explosive and combustible materials are transported and stored in the county.
  - 1. There are facilities within the county with the potential for a release beyond the boundaries of the facility.
    - a. Some facilities store extremely hazardous material over the SARA Title III threshold levels. See Attachment 1 for the listing of facilities.
    - b. Some facilities produce, use or store hazardous materials that are not required to be reported under Title III. See Attachment 1.
  - 2. Hazardous materials, including radiological materials, transported on Highway 26, 29, 71, and 92, rail, pipelines, or aircraft could be involved in an accident causing a spill or the potential for a spill. Agricultural chemicals, especially anhydrous ammonia are commonly transported on county roads.
  - 3. There are vulnerable areas and populations.
    - a. Locations near facilities with hazardous materials may contribute to additional risk. See Attachment 1 for these locations.
    - b. Special populations, such as schools, hospitals, or nursing homes, are subject to additional risk due to their proximity to facilities with hazardous substances (Attachment 1).

4. Some areas of Scotts Bluff County because of sensitive environment, land use patterns or water supplies are particularly vulnerable (Attachment 1).
  5. Response to a HazMat incident may be affected by the weather or time of day.
- C. OSHA (CFR 1910.120) and EPA regulations define levels of training required for response to a hazardous materials incident. The employer must certify the level of training for each person who may respond to an incident. Responders will not perform any function they are not trained and equipped to execute.
1. The County has a trained and equipped Hazmat Team.
  2. In the event of a large release that overwhelms the response capacities at the local level, the local fire chief or emergency manager may request a Nebraska Hazardous Incident Team (NHIT) response by contacting their Nebraska State Patrol area office.
  3. The local fire chief/IC or emergency manager may request a State Emergency Response Team (SERT) if the local response becomes overwhelmed.
  4. There are State Emergency Response Teams, referred to as, MOU cities, located across the state. To request their assistance contact the closest MOU HazMat team. NEMA and the local emergency Manager **must** be notified if a SERT is called out.
  5. Scotts Bluff County has a mutual aid agreement with the Scottsbluff Fire Department HazMat team located in Scottsbluff.
  6. . The Fire Departments have response vehicles equipped with some of the following special resources: self-contained breathing apparatus, bunker/turnout gear, binoculars, foam/agents, foam application equipment, sorbents, communications, radiological monitoring equipment, dry chemical extinguishers, air monitoring equipment, HazMat ID Kit, Spectrometer, Personal Detection Devices and are trained to handle some but not all hazardous materials incidents.
  7. Facilities that use and store hazardous materials may have response equipment. See the individual facility list, Attachment 1.
- D. There are many different ways an individual can be exposed to radioactive materials. In Scotts Bluff County, highways and railroads are used for receiving and/or transporting these materials. Any peacetime radiological incident would probably be the result of a transportation accident.

- E. There may be licensed users of radioactive materials within the county. Typically, this includes hospitals, universities, industrial facilities, and doctors who are licensed and regulated by the Nebraska Radioactive Materials Program administered through the Nebraska Department of Health and Human Services' Office of Radiological Health.

### III. ASSUMPTIONS and PLANNING FACTORS

- A. The fire department or law enforcement agency responding to an accident scene will usually be the first to discover the presence of hazardous materials either spilling or with the potential to spill. These personnel usually have had some training in handling this type of incident.
- B. It is imperative that the hazardous material involved in the incident be identified as early as possible for the safety not only of the general populace, but for the first responders as well. Knowledge of the agent involved will determine the specific response required.
- C. This plan considers any incident/accident involving radioactive materials. The most likely scenario would be a transportation accident. It is unlikely that the shipping container would rupture due to impact; however, attendant with each vehicle accident is the possibility of fire or an explosion. These could either melt the protective lead containers or create a rupture allowing a release of the radioactive materials. In the early stages of this type incident/accident, local capabilities are usually limited because assistance from persons with special radiological knowledge and expertise may not be immediately available.
- D. In the event of a radiological incident/accident, response personnel will notify the Nebraska State Patrol in Lincoln (402) 471-4545. The first responder calling the State Patrol should gather as much of the information as possible from the Hazardous Materials Reporting Form (Attachment 2) prior to placing the call.

### IV. RESPONSIBILITIES

- A. The Fire Department is responsible for:
  - 1. Coordinating with the Facility Emergency Coordinator on response to hazardous substances in a facility or a carrier in a transportation accident.
  - 2. The initial response and containment, if possible.
  - 3. Coordinating and establishing a command post at the scene.

4. Assuring that first responders receive sufficient direction to be able to handle the situation properly.
5. Planning for possible in-place-shelter or evacuation of buildings or areas involved.
6. Coordinating with law enforcement in defining the hazard area.
7. Requesting a Nebraska Hazards Incident Team (NHIT) through the Nebraska State Patrol, if necessary.
8. Initiating notification of support agencies including hospitals that may receive potentially contaminated patients.
9. Ensuring that a hazardous material training program is conducted for all department personnel.

B. Law Enforcement Agencies are responsible for:

1. Providing security for the hazard area.
2. Hazard area traffic and crowd control.
3. Directing and controlling any evacuations.
4. Providing hazmat training for their personnel.

C. Region 22 Emergency Management is responsible for the:

1. Notification of support agencies.
2. Coordination with charitable and volunteer organizations that may provide assistance.
3. Coordination with state and federal agencies that may have a disaster response role.
4. Coordination in notifying the public of evacuation areas or other health and protective measures.
5. Obtaining or coordination of appropriate training programs which will provide the skills and capabilities required for radiological operations within the various departments of government. Emergency response agencies such as law enforcement, fire, and rescue services are considered primary responders to a radiological incident.

#### D. Radiological Responders

##### 1. Radiological Officer

- a. Scotts Bluff County does not have an assigned and trained Radiological Officer (RO).
- b. The RO works with the Scotts Bluff County Emergency Management Director, the Nebraska Emergency Management Agency, and the Nebraska Health and Human Services to develop and maintain a radiological program in the jurisdiction. The RO is involved in recruiting and training Radiological Monitors, makes quarterly operational checks of assigned monitoring equipment and reviews response plans.

##### 2. Radiological Monitor

- a. Scotts Bluff County has some and trained Radiological Monitors (RM).
- b. Radiological Monitors are first responders with additional training in on-scene radiological monitoring. The RM also identifies radiological hazards, recommends protective actions, works with the local responders, continues monitoring and makes technical recommendations to the Incident Commander until all regulatory agencies declare the site safe.

##### 3. Local government agencies may be responsible for decontamination of their equipment and vehicles.

#### E. Local Emergency Planning Committee (LEPC)

1. The Local Emergency Planning Committee (LEPC) is locally organized with representatives from first responders, industrial, environmental, media, concerned citizens and others appointed by the State Emergency Response Commission. The LEPC is governed by Nebraska State 81-15,217(a) through (e) and 81-15,22 and the membership and activities are approved and regulated by the State Emergency Response Commission (SERC) which is administered by NEMA and the Dept of Environmental Quality.
2. The LEPC's responsibilities are specified in RSS 81-15,191 to 81-15,235. These responsibilities include but may not be limited to:
  - a. Developing and exercising a plan to identify and coordinate the local response to an incident involving hazardous materials.

- b. Providing information to citizens of the district on the hazardous substances stored and used in their neighborhoods
- c. Provide help in identifying potential chemical hazards and risks to the community, public education, review and development of a community hazmat response plan (this Appendix), review and improvement to fixed facilities plans after a hazmat event in the county.
- d. Much of this work is accomplished by:
  - i. Completing an annual review and update of this Annex and Attachments.
  - ii. Evaluating the need for resources necessary to develop, implement, and exercise the emergency plan and make recommendations with respect to additional resources that may be required and the means for providing such additional resources.
  - iii. Designating a public library in each county within its district as the depository for the local emergency operations plan (LEOP).
  - iv. Providing the emergency plan to the governing bodies having jurisdiction in the district for review prior to submitting the plan to the SERC.
  - v. Respond to a request for information following Federal Public Law 44-499.
  - vi. Annually publish a public notice in a local newspaper that the local emergency plan (this LEOP, Annex F, Appendix 1) and Tier II forms have been submitted and are available for public review.
- e. The LEPC may have an agreement with the County Emergency Management Agency to assist the EM in other disaster planning or outreach activities
- f. Additional detailed information concerning the roles and responsibilities if a LEPC are available from the SERC Administrator at the NEMA.

#### F. State Agencies

- 1. The Nebraska Emergency Management Agency
  - a. Coordinates state agency response and provides assistance and support as determined by the situation.

- b. Provides the SERC Administrative guidance for the LEPC.
2. The Nebraska Department of Environmental Quality (NDEQ)
- a. Provides technical assistance to the LEPC in its planning activities.
  - b. Provides technical assistance for determining areas likely to be affected by a release.
  - c. Provides technical assistance relevant to the containment and cleanup of hazardous materials incidents. They are also responsible for warning downstream water users, where applicable.
  - d. Approves the cleanup plan and notifies the responsible person when satisfactory cleanup is achieved.
  - e. Gives prior approval to all disposal actions.
  - f. May require a report, following the cleanup, from the responsible person describing all aspects of the incident including cause of the release, monitoring requirements (long and short term), cleanup and disposal methods, and steps to prevent a similar occurrence. If the cleanup is to be long-term, the Department may require interim status reports.
  - g. Is the main point of contact with the Regional Response Team (RRT), for requesting assistance, resources and coordination with Federal Agencies for response, cleanup and recovery actions.
3. The Nebraska Department of Health and Human Services (DHHS)
- a. The Department of Health and Human Services, under the authority of R.R.S. 71-3513, has responsibility to issue regulations and require actions needed to meet any radiological emergency. Once notified of an accident/incident involving radioactive materials, DHHS is responsible for health hazard assessment and controlling advising of all safety, containment, decontamination, and cleanup actions.
  - b. DHHS notifies the public of the potential health effects of a HazMat incident.
4. The State Fire Marshal supports the local fire department's response in all working fires and hazardous materials incidents.
5. The Nebraska Department of Agriculture can provide additional technical assistance for a suspected or actual pesticide release.

## G. Federal Government

### 1. U.S. Nuclear Regulatory Commission (USNRC)

- a. Coordinates the overall federal technical response to a radiological emergency.
- b. Provides technical advice to state or local agencies.
- c. Assesses the nature and extent of the radiological emergency and the potential consequences to the health and safety of the public.

### 2. Environmental Protection Agency (EPA)

- a. Emergency planning and response branch provides technical assistance in hazardous material spills under the National Contingency Plan.
- b. Establishes radiological protective action guides (PAGs) and recommends appropriate protective measures.
- c. During emergency operations provides personnel, equipment, and laboratory support to assist DOE in monitoring activities.
- d. Assumes the responsibility from the Department Of Energy for the intermediate and long-term monitoring function.
- e. Can provide resources through the Regional Response Team (RRT). The RRT can be activated through the NDEQ.
- f. Office of Water and Hazardous Materials provides assistance with pesticide incidents.
- g. Section 123 of SARA authorizes EPA to reimburse local governments, who qualify, for expenses incurred in carrying out temporary emergency measures in response to hazardous substance threats. Reimbursement is available only to local governments. To be eligible for these funds, EPA must be notified within 24 hours of the incident by calling the National Response Center at 1-800-424-8802. An application package may be obtained by calling the Local Government Reimbursement Helpline, 1-800-431-9209.

### 3. Department of Energy (DOE) during federal support operations will provide the personnel, an on-scene technical director, and equipment for radiological monitoring and assessment activities.



4. Department of Transportation (DOT) under Public Law 93-633, Section 109 (d) (2), is required to provide information and advice in transportation emergencies involving hazardous materials. The DOT will also investigate transportation accidents and inspect for violations under their authority.
5. National Response Center (NRC) receives and relays notices of releases to the appropriate On-Scene Commander (OSC) and disseminates OSC and Regional Response Team (RRT) reports to the National Response Team (NRT).

#### H. Industry

##### 1. Facility Owners or Operators

- a. The owner is required to notify the State Department of Environmental Quality upon discovery of a release of certain hazardous materials.
- b. The owner or operator will designate a Facility Emergency Coordinator who will participate in the planning process and who will notify:
  - i. The Community Emergency Coordinator (CEC) for the Local Emergency Planning Committee (LEPC),
  - ii. The State Emergency Response Commission (SERC) of any state likely to be affected by the release,
  - iii. The National Response Center (NRC), and
  - iv. Any other persons to whom the facility is to give notification.
- c. The Facility Emergency Coordinator will make available to the Community Emergency Coordinator any information needed for implementing this emergency plan including advice on response, evacuation and in-place shelter options.

##### 2. Shipper

- a. Under the regulations of the U.S. Department of Transportation (DOT) and the Nuclear Regulatory Commission, the shipper of hazardous materials is responsible for complying with all applicable regulations in packaging, labeling, marking, and otherwise preparing any goods for transport by carrier. The shipper must certify on the shipping papers that applicable regulatory requirements have been met.

- b. DOT regulations also require the shipper to inform the carrier of any special precautions that must be taken in the transport of the goods.
  - c. If called in case of an accident, the shipper is also required to provide whatever details about the shipment that are necessary and helpful. The shipper may wish to offer assistance in confining and cleaning up any accident involving his shipment.
  - d. The shipper must also provide a list of 24-hour telephone contacts of persons familiar with the technical details of the shipment.
3. Carrier:
- a. The carrier is responsible for handling, stowing, storing shipments, and placarding vehicles in accordance with DOT regulations and exercising due care in transporting the shipment to the consignee.
  - b. In the event of an accident, the carrier is responsible for initial actions to include notification of appropriate governments, the shipper, DOT, and possibly the Department of Energy (DOE).
  - c. The carrier also has the basic responsibility for containing or confining any threat associated with the cargo in his possession, whether or not radioactive materials or other hazardous materials are involved.
  - d. During recovery, the carrier also has the basic responsibility to see that the cleanup/decontamination is completed.
4. Radiological licensees: operating within the states generally fall into one or two categories.
- a. They either must comply with the Nebraska Radiation Control Act (RRS 71-3501 to 71-3519) or,
  - b. They must be covered by an appropriate reciprocal procedure.
  - c. In the event of a radiological incident, licensees must respond as required by DHHS regulations. Licensees may assume the responsibilities of the shipper when radioactive materials under their control must be transported by a carrier.

## V. CONCEPT OF OPERATIONS

Most operations would be conducted as defined elsewhere throughout this Plan. This Appendix addresses only those unique aspects of hazardous materials incidents.

### A. Notification

1. When a hazardous materials incident is identified, the first responders will notify local authorities and executives of the incident.
  - a. In the event of a fixed site incident, the facility will use the normal emergency notification system to notify the Fire Chief, who is the designated Community Emergency Coordinator (CEC). The Incident Commander shall decide to implement the plan.
  - b. In the event of a transportation spill, the notification will be satisfied by dialing 911 or the Operator if 911 is not available.
2. The owners/shippers of the materials should be notified to request information on the properties of the hazardous materials involved.
3. The appropriate State Agencies should be advised of the situation using the Hazardous Material Incident Report Form, Attachment 3, to ensure that all necessary information is gathered and reported and to request assistance if the situation is beyond local and/or mutual aid capabilities.
4. When radiological material is confirmed, the DHHS should be immediately notified via Nebraska State Patrol Communications.
5. The Region 22 Emergency Management Director will alert volunteer and charitable organizations that may provide assistance to evacuees.

### B. Initial Response

1. The Incident Commander will identify the area to be isolated by a controlled perimeter, the area of population likely to be affected by such release, and report this information to the dispatch center to relay to other responding agencies.
2. Determine the nature of the material from the facility personnel, placards, labels, or shipping papers from the shipper/owner.
3. Identify, evaluate, and assess the problem and its potential. Consider that some effects of the incident may not be noticeable for some time.
4. Contact CHEMTREC (1-800-424-9300) for information to determine the most effective handling of the incident.

5. A Nebraska Hazard Incident Team (NHIT) may be requested through the Nebraska State Patrol to aid the responding units. NSP will dispatch the closest member(s) of the team to the scene to provide guidance and technical assistance to the Incident Commander.
6. A State Emergency Response Team (SERT) may be requested by the local fire chief/IC of emergency manager if the local response becomes overwhelmed.
7. NEMA and the local emergency Manager **must** be notified if a SERT is called out.

C. Emergency Public Information

It is important to provide accurate information to the public so they know what to do immediately to protect them.

1. The Public Information Officer will coordinate the dissemination of information concerning the incident with the Chief Executive Officer the Region 22 Emergency Management Director and the Incident Commander as defined in Annex D.
2. Because information will be needed quickly, radio and television are the best media to release data on health hazards, precautions for personal protection, and evacuation routes away from the hazard area. Radio and TV stations commonly used in Scotts Bluff County are listed in Annex D, Attachment 1.
3. The National Weather Service in Cheyenne, Wyoming, will be called to provide a supplemental All-hazard Weather Radio broadcast on health hazards, precaution for personal protection and evacuation routes away from the hazard area.
4. Code Red will be utilized to supplement the broadcast of information on health hazards, precaution for personal protection and evacuation routes away from the hazard area.

D. Evacuation / In-place-shelter

1. The Incident Commander will make the decision to shelter in-place or to evacuate based on the recommendations of CHEMTREC, the DOT Emergency Response Guidebook, the product manufacturer, and/or state or federal agency advisors.
2. Policy and procedures for evacuation are defined in Annex E. In-place sheltering procedures are in Annex J. Procedures for movement of evacuees are in Annex H. Procedures for the reception and care of evacuees are in Annex I.

#### E. Containment and Cleanup

1. Determine what can be done, based on training and equipment available, to remove the threat, i.e., contain and/or counteract, decontaminate, or remove, etc. By law it is the spiller's responsibility to contain or confine any threat associated with the cargo in their possession.
2. The party responsible for spilling the product should, depending on the material involved, complete the cleanup and disposal as specified by publications and agencies. See above IV, 3, D.
3. The manufacturer is a source of advice and information for a chemical decontamination team.
4. The Regional Response Team (RRT), composed of representatives of Federal Agencies may be convened by the Federal On-Scene Coordinator to provide advice or recommendations during a response to a major hazardous materials incident.

#### F. Health and Safety

Federal law requires the presence of a Safety Officer on every hazardous materials site. The Safety Officer will:

1. Determine the types of respiratory or other personal protective equipment required for workers.
2. Have victims treated if an accurate diagnosis can be obtained. Some effects may not be noticeable for some time. Information should be obtained to identify all persons at the scene even if no immediate medical problems appear.
3. Get emergency medical information and other pertinent information from CHEMTREC (800-424-9300).
4. Notify local supporting hospitals of the hazardous substance's identity and the number of persons affected.
5. Have standby medical personnel ready to provide service to those working on the material. Follow standard procedures for baseline medical checkups for everybody who enters and leaves the 'hot zone' or has been exposed.
6. Every precaution should be taken to minimize exposure of emergency workers to radiation. Dosimeters are included in all monitoring sets issued to emergency response personnel. Once the presence of radioactive material is detected, the on-scene commander will ensure

that personnel wear dosimeters and/or TLDs (if available). The Scotts Bluff County Radiological officer will ensure that sufficient dosimeters/TLDs are charged and available at the scene and that records of exposure times and readings are initiated. Lifesaving rescue and emergency care will not be delayed in order to obtain precise measurements of radiation exposure levels or to distribute radiological equipment.

- a. Radiation exposure to emergency workers will be kept as low as reasonably achievable. Guidelines recommend maximum accumulation of not more than 1 REM in general emergency situation or 25 REM to save a life.
- b. Air breathing apparatus should be utilized if there is a gaseous or particulate release of radioactive material. If in doubt, the equipment should be used.

#### G. Security

The defined hazard area will be isolated and cordoned, permitting only lifesaving and response operations. Only those responders properly trained and equipped will be allowed entry.

#### H. Explosive Handling

Only trained specialists should attempt to remove or defuse an explosive device when found.

1. Local Police, Scottsbluff Police Department's Emergency Ordinance Disposal team, key officials, and the State Patrol Office will be notified immediately. Other agencies that might be notified depending on the circumstances are the State Fire Marshal and the Nebraska Emergency Management Agency.
2. If it is a military device, notify the nearest military installation.
3. If terrorist activity is suspected, use the procedures outlined in Appendix 1 to Annex H.

### VI. TRAINING AND EXERCISE

#### A. Training

1. In addition to the training required for normal operations, fire, law enforcement and medical personnel should be trained to respond to a hazardous material incident to the level determined by their employer in accordance with OSHA (CFR-1910.120) and EPA regulations. All

training supported by the Homeland Security process or grants must be DHS (Department of Homeland Security) approved.

2. Radiological Officers and all Radiological Monitors will receive initial radiological training. This training should specifically relate to their area of individual responsibility.

B. Exercise

An exercise involving response to a hazardous material incident should be conducted annually. The training program will be consistent with the Homeland Security Exercise Plan policies.

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**FACILITIES and VULNERABLE AREAS**  
**in**  
**CITY/VILLAGE/COUNTY**

Note to the reader:

The Nebraska Revised State Statute 81-15.244 states,

“The owner or operator of any facility which is required to prepare or have available a material safety data sheet for a hazardous chemical meeting threshold quantity requirements under regulations promulgated under Title III shall prepare and submit annually on or before March 1 beginning in 1998 a tier II inventory form on data for the preceding calendar year to:

- (a) The local emergency planning committee for the emergency planning district in which the facility is located;
- (b) The commission coordinator\* for information; and
- (c) The fire department\*\* with jurisdiction over the facility.”

[Asterisks added for clarity:

\*(Nebraska Dept. of Environmental Quality)

\*\* (Community Emergency Coordinator)]

Generally, the LEPC provides the county Emergency Management Agency this data for planning and response purposes. At the request of the Region 22 Emergency Manager and under the auspices of and with the approval of the Region 22 Local Emergency Planning Committee, (LEPC), the data normally reported here for use by citizens and first responders is retained by the LEPC. It is the responsibility of the LEPC to make this data available to citizens upon request, following the process and protocols as described within SARA Title III regulations.

The public and responders can also access information about chemicals stored in local facilities on-line at: <https://deq-iis.ne.gov/tier2/>

or on the NDEQ web site: [www.deq.state.ne.us](http://www.deq.state.ne.us), go to the search box , lower left, enter: “SARA Title III”, click “Online NDEQ Tier II System”. Follow the step by step instructions and menu boxes.

**FACILITIES and VULNERABLE AREAS**  
**in**  
**CITY/VILLAGE/COUNTY**

Extremely Hazardous Substances and chemicals in reportable quantities for the facility are listed on the DEQ website: [www.deq.state.ne.us](http://www.deq.state.ne.us), use the search words: "SARA Title III".

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**This information is kept current at the Region 22  
Emergency Management Office and at the Nebraska  
Department of Environmental Quality. All Fire  
Departments also receive this information. This  
information is revised and maintained annually by  
Region 22 Local Emergency Planning Committee  
(LEPC).**

**HAZARDOUS MATERIAL INCIDENT REPORT**

Anyone giving or receiving an incident report should obtain as much information as possible.

\* Time Report \_\_\_\_\_ a.m./p.m.                      \* Date \_\_\_\_\_

\* NAME OF PERSON CALLING \_\_\_\_\_

\* REPRESENTING \_\_\_\_\_ TITLE OR POSITION \_\_\_\_\_

\* CALL BACK NUMBER AT SCENE \_\_\_\_\_

\* LOCATION OF INCIDENT:

\* City \_\_\_\_\_ \* County \_\_\_\_\_

\* Exact location of area involved: \_\_\_\_\_

\* HAZARDOUS MATERIAL INVOLVED: (Use additional pages as needed)

\* Chemical or trade name: \_\_\_\_\_ \* Manufacturer: \_\_\_\_\_

\* Quantity spilled/released (if known): \_\_\_\_\_ \* Duration of release: \_\_\_\_\_

\* Physical form (liquid, solid, or gas): \_\_\_\_\_ \* Measurements from radiation detection instruments: \_\_\_\_\_

\* Media into which the release occurred  
(land, air, water): \_\_\_\_\_ Other: \_\_\_\_\_

DESCRIPTION OF INCIDENT: (Use additional pages as needed)

A. Time of incident: \_\_\_\_\_ AM./PM.                      Date of incident \_\_\_\_/\_\_\_\_/20\_\_\_\_

B. Weather conditions (wind, atmospheric conditions, etc.) \_\_\_\_\_

C. Current status of incident:

1. Is the incident area secure? \_\_\_\_\_ Evacuation or in-place-shelter needed (which?)? \_\_\_\_\_

2. Was there an explosion? \_\_\_\_\_ Fire? \_\_\_\_\_ Environmental damage? \_\_\_\_\_

3. Are there people injured or contaminated? \_\_\_\_\_ How many? \_\_\_\_\_

4. \* Advice regarding necessary medical attention or chronic health risks? (if known) \_\_\_\_\_

5. \* Actions taken to respond to, contain, clean up materials. \_\_\_\_\_

6. Location & disposal method of hazardous\ contaminated materials \_\_\_\_\_

D. Report taken by: \_\_\_\_\_ Agency \_\_\_\_\_

***\*Information that must be obtained for Federal Reporting Requirements***

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## HAZARDOUS MATERIALS INCIDENT NOTIFICATION

### INCIDENT OCCURS

#### I. Spill or release from a fixed facility

Responsibility of facility owner/operator to notify

1. Local response organizations by dialing 911 or appropriate number,
2. Nebraska Department of Environmental Quality (NDEQ)  
Monday through Friday 0800 – 1700, call (402) 471-2186,  
after-hours, weekends, and holidays, call the Nebraska State Patrol,  
(402) 471-4545,
3. National Response Center (NRC) hot line (800) 424-8802,
4. The Community Emergency Coordinator (CEC) designated by the Local  
Emergency Planning Committee (LEPC). The CEC is usually the District  
Fire Chief.

#### II. Transportation accident

By law, dial 911 or the operator.

#### III. Responsibility of local response organization, Incident Commander (IC):

##### A. Incident at Fixed facility

1. Operate under the Incident Management System (IMS),
2. Confirm the appropriate notifications have been made by responsible party, if not make notifications to NDEQ, NRC, and CEC.

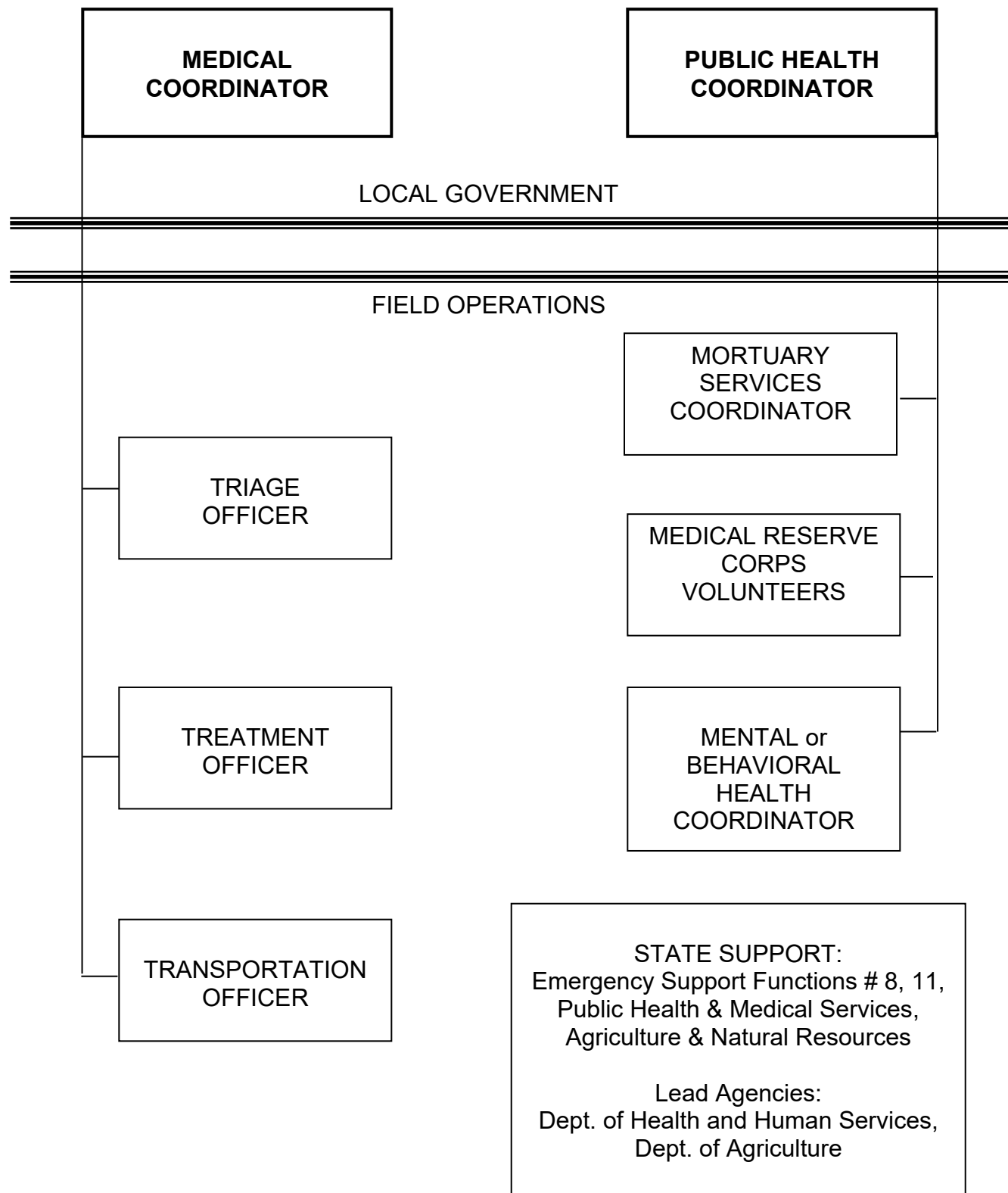
##### B. Transportation accident

1. Operate under the Incident Management System (IMS),
2. Incident Commander should see that above notifications are made to NDEQ, NRC, and CEC.

**EMERGENCY NOTIFICATION ROSTER**

Groups	Phone
<u>State Assistance</u>	
State Emergency Response Commission	402-471-3241
Nebraska Dept. of Environmental Quality	402-471-2186
Nebraska Emergency Management Agency	402-471-7421
After Hours	877-297-2368
State Fire Marshal	402-471-2027
Nebraska State Patrol	402-471-4545
Nebraska Department of Health and Human Services	402-471-2541
Nebraska Game and Parks	402-471-5547
Nebraska Dept of Roads (local District)	
Department of Aeronautics (downed aircraft, non-military)	402-471-2371
National Guard, contact NEMA	402-471-7421
<u>Other Emergency Assistance 24 HRS</u>	
Emergency Planning, Community Right-to-know Act (EPCRA) Hotline	800-424-9346
Chemtrec	800-424-9300
National Response Center/ Spill reporting	800-424-8802
<a href="http://www.nrc.uscg.mil/nrchp.html">http://www.nrc.uscg.mil/nrchp.html</a>	
U.S. National Response Team (chemical guides, biologicals)	
<a href="http://www.nrt.org">http://www.nrt.org</a>	
Poison Control Center (PCC) [for pesticides]	800-955-9119
National Poison Control Center (directs to the nearest PCC)	800-222-1222
Union Pacific Railroad	800-877-0511
U. P. Response Management Communications Center	888-877-7267
Burlington Northern Santa Fe Railroad	817-234-6164
Nebraska Kansas Colorado Railroad	800-331-3115
Nebraska Central Railroad Company	402-562-6155 day, 402-564-8329 night
Natural Gas Pipeline	800-733-2400
Enterprise Products Operating L. P. gas	800-546-3482
Jayhawk Pipeline, L.L.C.	888-542-9575
Kaneb Pipeline Op Partnership, NuStar Energy L.P.	800-759-0033
Kinder Morgan Energy Partners	888-844-5658
Kinder Morgan Interstate Gas Transmission LLC	888-763-3690
Kinder Morgan, Trailblazer Pipeline	800-733-2490
Kinder Morgan Pipelines/ Platte Pipe Line Comp.	888-449-7539
National Co-op Refinery Assoc – NCRA	620-241-6611
SourceGas Distribution LLC	800-563-0012

HEALTH AND HUMAN SERVICES



## HEALTH AND HUMAN SERVICES

### I. PURPOSE

#### A. Medical

This provides guidance for a coordinated response for medical care and treatment for the ill and injured during or from a disaster.

#### B. Public Health

This provides guidance for coordinated public health services and interventions during and following a disaster. Functions include early detection and surveillance; epidemiologic investigation; implementation of control measures to reduce, contain or prevent disease; communication of essential information to the healthcare community, public and media; distribution and delivery of prophylactic medication or vaccination, if needed; and environmental surety.

#### C. Behavioral Health

This annex describes the behavioral health resources available to reduce harmful stress levels of citizens and to respond to the behavioral health needs of survivors, emergency responders in the field, and functional needs individuals in time of disaster.

#### D. Medical Reserve Corps (MRC)

The MRC, a component of the Citizen Corps program, recruits and prepares health and medical professionals, as well as skilled non-medical individuals to volunteer in local communities. These volunteers are available to assist local medical, health care systems and health care facilities when needed during a disaster or public health emergency.

#### E. Social Services

This annex describes the role and responsibilities of local social services and agencies able to provide for the coordination and implementation of specialized support to disaster survivors, first responders and/or functional needs individuals.

### II. SITUATION

- A. The potential exists for a multiple casualty incident resulting from a naturally occurring, manmade, or terrorist event involving weapons of mass destruction which would stress emergency medical services. Public health



hazards in the form of disease outbreak situations may also stress the existing medical system.

- B. Regional West Medical Center is the only hospital in Scotts Bluff County. Licensure capacity is listed as 180.
- C. There are 9 long term care facilities, 7 of these are combination Assisted Living facilities, and 1 Home Health Care clinic in the county licensed by the Nebraska Health and Human Services, Department of Regulation and Licensure. Facility details are found in Attachment 1.
- D. There are 8 Emergency Medical Services (EMS) within the county (Attachment 2).
- E. There are 8 clinics with medical staffs of 25 RNs, 30 LPNs, 6 X-Ray technicians, and 7 Lab Techs.
- F. The Western Regional Office of the Department of Health and Human Services, the Scottsbluff Area Agency on Aging and other private agencies have the capability to respond to the serious needs of the population should a major disaster occur.

### III. ASSUMPTIONS and PLANNING FACTORS

- A. Any incident that generates an emergency patient load that exceeds the normal day-to-day capabilities of local emergency medical resources or poses a public health threat to the residents may be considered a disaster.
- B. Mutual Aid and outside resources will be available to assist the county in natural, technological and man-made emergencies/disasters and incidents involving threatened or deliberate terrorist use of weapons of mass destruction.
- C. Any hospital or nursing home evacuating patients to facilities in other local or regional facilities will provide the medical records of patients, professional staff, and as many supplies and equipment as practical.
- D. There are indirect and direct public health threats associated with specific types of emergencies and disasters. These might include non-outbreak situations (for example, contaminated drinking water, chemical exposures, and sewage discharges), disease outbreaks (for example *E. coli* 0157, anthrax, meningitis, West Nile Virus, plague, smallpox, and SARS), sanitation problems, an overload of mortuary service capabilities and community mental health issues.
- E. People not normally clients of the local Social Services agency may require some form of public assistance under disaster conditions.

- F. The Scotts Bluff County Public Health Department will work in partnership with the Region 22 Emergency Manager and the mass care shelter manager to plan for and assist them to accommodate people who have access and functional needs. Public Health will provide recommendations for communications methods, public information message development, special equipment and supplies that may be needed and locating local care providers to assist individuals whose needs cannot be met at the shelter.

#### IV. ORGANIZATION and RESPONSIBILITIES

- A. Medical, Public Health, Mental or Behavioral Health, Medical Reserve Corps and Social Services operations are each described separately, but close coordination is required to fulfill the overall responsibility of safeguarding and minimizing the adverse health factors which may affect our citizens during and/or after an emergency or disaster. To provide a coordinated and effective response, the health and human services functions have been separated into two areas, local government support and field operations (see page G-1).

- 1. Local government support and coordination entails coordinating emergency services such as law enforcement, fire, rescue, and public works, and providing logistical support where required. Both the Medical Coordinator and the Public Health Coordinator represent their respective functions on the EOC Staff.
- 2. Field operations direction and control should follow the Standard Operating Procedures (SOPs) developed by the local health, mental or behavioral health, state social services and local area medical professionals/facilities.

#### B. Health and Medical Responsibilities

- 1. Emergency Medical Services:
  - a. Basic Life Support is the responsibility of each Fire district or ambulance service in each jurisdiction. Advanced Life Support Services (ALS) is the responsibility of Valley Ambulance and AirLink of Regional West Medical Services in Scottsbluff.
    - i. The notification for emergency medical assistance comes from Scotts Bluff County Communications Center dispatch via radio or telephone.
    - ii. The Ambulance/ Rescue Chief or senior EMS personnel will initiate an Incident Command System and will coordinate field operations and transport of victims with Regional West Medical Center.

- iii. The Ambulance/ Rescue Chief will notify Regional West Medical Center as soon as possible if the patient being transported is potentially contaminated from a HazMat incident and provide information about the hazardous substance involved.
- iv. The Ambulance/Rescue Chief will ensure that all personnel are trained to respond to a hazardous materials incident according to levels of response training set by their employer in compliance with OSHA and EPA regulations.
- v. The following functions are needed:
  - a) Triage: Assessing patients and assigning priorities for medical treatment and transport.
  - b) Treatment: Providing care and treatment of patients while being held for transportation to medical facilities.
  - c) Transportation: Coordinating with Regional West Medical Center for directing patient transport to receiving hospitals and/or medical facilities.
- b. Air ambulance support would be requested from AirLink located at Regional West Medical Center in Scottsbluff. They, in coordination with local officials, would make arrangements for any outside air support necessary in a major emergency/disaster.

## 2. Medical Coordination

- a. A member of the EOC staff will appoint a Medical Coordinator in the event a disaster extends beyond mutual aid capabilities. The Medical Coordinator will act as a liaison between the medical community and the local government.
- b. When an incident occurs which requires medical field operations, the Medical Coordinator will support medical mutual aid requests and coordinate additional requirements.
- c. The Medical Coordinator, with the support of the Logistics Chief/Manager and/or Emergency Management Director, will locate supplies and/or equipment to support medical operations in the event of an actual or anticipated shortage. Requests for professional medical volunteers from local health care facilities may be requested through the Emergency Manager.

### 3. Public Health Coordination

- a. The Scotts Bluff County Health Director will serve as the Public Health Coordinator and is responsible for coordinating activities required to safeguard public health and minimize the spread of disease. The Public Health Coordinator is the liaison between public health officials and the local government.
- b. The Public Health Coordinator will coordinate with the Region 22 Emergency Management Director, County Emergency Board, and other agencies as applicable. This is critical in the care and sheltering of populations with functional needs.
- c. The Public Health Coordinator will assess the need for crisis counseling for disaster survivors and disaster workers. If crisis counseling is deemed necessary, the Public Health Coordinator will request assistance from and coordinate with the local ministerial association, the Region 22 COAD and/or the Panhandle Mental Health Center to provide the necessary services.
- d. The Public Health Coordinator or designee is responsible for initial size-up, hazard evaluation and assessment related to existing or anticipated public health threats. The Public Health Coordinator or designee will determine the scope and level of the public health response and what assistance may or may not be needed. Depending upon the nature of the incident, the Health Department may take the lead or assume a support role. Specific capabilities, which correspond to the Target Capabilities List in Homeland Security Presidential Directive 8 include, but are not limited to, the following:
  - i. Environmental Health Water Safety: The Department would coordinate with DHHS about potential drinking water contamination. DHHS and/or Scotts Bluff County Public Health Department would direct the certified public water operators within the county to provide bottle water, direct or recommend boil water orders, or perform additional sampling, depending upon the situation, to confirm contamination. For private wells, Scotts Bluff County Public Health Department would contact the homeowner and make appropriate recommendations.
  - ii. Environmental Health Emergency Sanitary Sewage Disposal: The Department would recommend portable toilets for use by incident site clean-up crews, residents and the public as needed. The Department would also coordinate with the American Red Cross, Salvation Army, and Region 22 Emergency Management to inform and advise the public of emergency individual sewage disposal procedures.

- iii. Vector Control: The Department would survey and map affected area(s); provide mosquito trapping and testing of mosquitoes for West Nile Virus; identify problem areas so that preventive measures (i.e., larviciding) for vectors may be taken; recommend other prevention methods such as drainage of standing water and use of mosquito abatement techniques over potential breeding sites as needed. Rodent and insect control is expedited by public complaint. Exterior mouse and rat infestations are exterminated by the Department. Extermination of interior insect and rodent infestations are required of homeowners.
- iv. Food Safety: The Department would coordinate with the Nebraska Department of Agriculture, United States Department of Agriculture (USDA) and Food and Drug Administration (FDA) to identify the extent of contamination, embargo and recall food as necessary, and request laboratory and investigation assistance as needed. Reports of human illness would be forwarded by the Department's Epidemiology Section to DHHS Epidemiologist. Contaminated food will be transported to the Scotts Bluff County Sanitary Landfill for disposal.
- v. Mass Prophylaxis: Based upon the results of epidemiologic investigation and in compliance with the Centers for Disease Control and Prevention (CDC) and DHHS recommendations, the Public Health Department would vaccinate or provide antibiotic prophylaxis. See Appendix 1.
- vi. Isolation and Quarantine: The Public Health Coordinator or designee would determine measures necessary to prevent the introduction of communicable diseases into the county and to remove or quarantine any person or persons having such disease. The Scotts Bluff County Public Health Department, in consultation with DHHS, the CDC, and other local health experts (as deemed necessary) will determine the specific community-wide containment strategy(s) to be implemented and the geographic area in which it will be implemented. The Public Health Coordinator or designee, in consultation with DHHS and County Attorney, shall produce the written order of isolation or quarantine.
- vii. Epidemiological Investigation: The Scotts Bluff County Public Health Department Epidemiology Section is responsible for the evaluation of suspected and confirmed communicable disease events and the identification of situations of public health importance that may require the implementation of aggressive disease containment measures that go beyond the routine measures employed on a daily basis. Confirmed or suspected communicable diseases of possible significant public health

concern identified by Epidemiology staff will be immediately reported to and evaluated by the Epidemiology Section Supervisor for analysis. Based upon determination that the reported disease or event is unusual and/or poses a significant, immediate threat to the community, the Public Health Coordinator will consult with DHHS, and the CDC.

- viii. Emergency Public Information: The Scotts Bluff County Public Health Department would provide information, updates, guidelines and recommendations to the healthcare community including treatment recommendations and protocols and plans for prophylaxis if warranted. The Department would also relay appropriate information and recommendations to the public through responsible media and public relations activities. The Department would use the State Health Alert Network (HAN) to get out time critical information to HAN recipients (physicians and healthcare organizations) in Scotts Bluff County or to areas surrounding the incident. The Department would coordinate and consult with Region 22 Emergency Management to use public alerting systems if necessary.
  - ix. Re-entry: The Department along with the Hazmat Team may recommend when it is safe to reoccupy an area after evacuation caused by a hazardous material release or a communicable disease outbreak.
4. Mental (Behavioral) Health Coordinator:
- a. The Mental (Behavioral) Health Coordinator will work closely with the Social Services Coordinator and will coordinate behavioral health services for victims, family members, first responders, health and medical personnel as well as the general public. Within the general population are those identified as having access and functional needs, at-risk or having increased vulnerability to the effects of a crisis. These populations are:
    - i. Individuals with disabilities, including developmental, physical and/or mental illness.
    - ii. People with a history of substance (drug or alcohol) abuse.
    - iii. Children under the age of 18.
    - iv. Adults age 65 and over.
    - v. Non-English speaking populations.
    - vi. Individuals who are homeless.

- vii. Long term care and residential nursing facilities.
- b. Locations where the Mental (Behavioral) Health response/services may be available include:
  - i. Sites where the survivors and families of victims will be such as, shelters, meal sites, disaster application centers, American Red Cross service centers, hospitals, survivor's homes, farms, morgues, etc.,
  - ii. Mass care centers and immunization clinics,
  - iii. Hotline sites,
  - iv. Community outreach sites such as community centers, shopping malls, locations announced through the media, etc., and
  - v. Sites where responders gather such as the incident site, staging and material storage areas.
- c. Services will be coordinated with the American Red Cross, local ministerial associations or interchurch ministries, community volunteers, Critical Incident Stress Management personnel and others as appropriate.
- d. An outreach program providing information and messages relating to services and health topics may be established. This public education information will be prepared in collaboration with, local service providers and coordinated with the various DHHS Public Information Officers.
- e. The Mental (Behavioral) Health Coordinator will make recommendations and provide status reports to the Public Health Coordinator.
- f. The local Ministerial Association, with possible referral to the Panhandle Mental Health Center, will conduct the initial crisis counseling.
- g. Critical Incident Stress Management (CISM) Teams are available to provide stress management sessions for fire, EMS, law enforcement, dispatchers, hospital, corrections and emergency management personnel following a disaster/emergency situation. Contact the Nebraska State Patrol Troop "E" to activate a CISM response.

## 5. The Medical Reserve Corps (MRC)

The MRC, a component of the Citizen Corps program, recruits and prepares health and medical professionals, as well as skilled non-medical individuals, to volunteer in local communities. These volunteers are available to assist local medical, health care systems and health care facilities when needed during a disaster or public health emergency.

- a. The MRC intent is to supplement, not replace, local health care resources and to contribute to meeting public health issues. The MRC volunteers can provide medical surge capabilities during emergencies and disasters.
- b. Scotts Bluff County is served by the Panhandle MRC service area. See Attachment 4.
- c. MRC volunteers can be requested by local health care facilities for public health issues directly from the MRC service area. Responding volunteers would work for the requesting organization and be subject to the requesting organization's protection and liabilities.
- d. MRC volunteers requested by the Region 22 Emergency Manager during a disaster would be selected and deployed by DHHS and be provided the protection of a State Emergency Response Team.
- e. Demobilization planning should begin prior to the arrival and placement of volunteers into field operations.

## 6. Social Services Coordinator

The Administrator of the Western Regional Office of the Department of Health and Human Services will serve as the Social Services Coordinator. The Coordinator will advise local executives on matters pertaining to social services, ensure that activities are administered in an orderly, efficient manner, develop procedures for determining needs of disaster survivors, and process inquiries concerning disaster survivors. The existing Health and Human Services staff, augmented as necessary from other organizations, will serve as support staff. Health and Human Services will distribute USDA donated foods to local organizations and Red Cross to provide mass feeding for disaster survivors and, if implemented, will administer the Emergency Food Stamp Program. All agencies will participate to the extent of their mandated responsibilities.

## 7. Community Services

- a. Various community services programs function as vital support on a routine basis and are an important resource in disaster response and recovery activities. Their ability to respond to community needs is



based on the organized efforts of many volunteers. Services provided by the community include, but are not limited to:

- i. Food for disaster survivors,
  - ii. Clothing,
  - iii. Temporary shelter.
- b. Churches and church groups are vital community resources and function as support organizations to provide response and recovery assistance to disaster survivors. They may provide:
- i. Food to disaster survivors,
  - ii. Clean-up and recovery equipment and labor assistance,
  - iii. Crisis counseling for disaster survivors/workers.
- c. In addition to the local church groups, assistance in disaster recovery activities can be obtained from the Mennonite Disaster Service, the Adventists Community Services, and other non-profit, volunteer-based, disaster recovery organizations. Most of these organizations are affiliated with Voluntary Organizations Active in Disaster (VOAD). Contact with these groups can be made through the Nebraska Emergency Management Agency.
- d. The Western Nebraska Area Agency on Aging assesses the needs of the elderly population in Scotts Bluff County to include food, clothing, housing, and transportation. During disaster situations, emotional stress experienced by the elderly is greatly increased; therefore, referral recommendations to local mental health organizations for crisis counseling may be initiated by this group to aid recovery from the effects of the disaster.
- e. The Scotts Bluff County Handi-Bus Program assists by providing the handicapped and elderly with transportation services.

## V. CONCEPT OF OPERATIONS

### A. Mass Casualty/Fatality Incident

1. The first unit on the scene will establish a command post that is responsible for patient care operations at the scene including personnel assignment.

2. Valley Ambulance will triage and assign priority categories based on urgency and chance of survival.
3. The command post will be in communication with the Regional West Medical Center. Determination of receiving facility will be predicated on medical facility patient loads and nature of injuries, and levels of care needed and available. Patient transfer between receiving hospitals will be coordinated by the responding hospitals.
4. The incident command will normally determine requirements for and request medical mutual aid. If necessary, the Medical Coordinator will support the mutual aid requests and coordinate additional resource requirements.
5. Regional West Medical Center will coordinate with law enforcement officials on additional security requirements at the hospital.
6. Shortages (or anticipated shortage) of medical supplies/equipment or personnel will be reported to the Medical Coordinator for procurement.

B. Mortuary Services (Mass Fatality Plan)

1. When mortuary capabilities are exceeded during a disaster, the County Attorney is responsible for coordinating the interment of the dead. Disposition of the deceased will be in accordance with Nebraska statutes and will respect religious, ethnic and cultural differences to the extent possible. Additionally the County Attorney may:
  - a. Assign bodies to local funeral homes,
  - b. Establish temporary morgue facilities,
  - c. Coordinate emergency interment.
2. Emergency Morgue: If a request for an emergency morgue is made through the Sheriff's Office, then the County Attorney acting as coroner, will:
  - a. Obtain the use of a suitable building that is easily accessible to the disaster area,
  - b. Notify the EOC of the morgue location,
  - c. Coordinate with all the area funeral homes for the recovery, transportation, preservation and identification of the bodies and body parts, respecting cultural and religious differences to the extent possible.

- d. If conditions warrant, request refrigerated trucks from local trucking companies to hold bodies pending transfer to funeral homes.
- e. The locally developed Mass Fatality Plan includes a description of the procedures and agencies use to identify and respond to damage to grave sites and cemeteries.
- f. The local Mass Fatality Plan will address how the next of kin will be notified and bodies claimed by the surviving family and for the disposition of unclaimed bodies.

C. Evacuation of In-patient Medical Facilities

- 1. The hospital and nursing homes are responsible for developing internal procedures for:
  - a. Assessing and preparing patients for evacuation,
  - b. Assuring medical records are transported with patients,
  - c. Identifying and transporting essential medications and supplies to include medical hard goods, dressings, food, day to day support items.
- 2. The Administrator or designated representative of the affected facility(s) will coordinate evacuation requirements, including transportation, with the EOC.
- 3. Receiving facilities will be in accordance with Hospital Emergency Plans.

D. Support to Medical Professionals

Regional West Medical Center will work closely with the local emergency management officials in providing emergency transportation to and from critical medical facilities. Volunteers, such as 4-wheel drive vehicle owners/clubs, snowmobile owners/clubs, and amateur radio operators (depending on situation - i.e., winter storms) will be utilized to provide this transportation.

E. Public Health Threats

- 1. In an anticipated or actual public health threat, the Public Health Coordinator or the Region 22 Emergency Manager will notify the Nebraska Emergency Management Agency to coordinate State assistance.

2. In the event of water shortages, Public Works should coordinate with the Region 22 Emergency Management Director and Public Health Coordinator to meet the critical potable water requirements.
3. The Nebraska Emergency Management Agency will contact state, federal, or other agencies, as appropriate, and request assistance for Scotts Bluff County.

F. Social Services

The Social Services Coordinator will coordinate the efforts of various agencies to meet individual human needs. During actual or impending disaster situations requiring the lodging and feeding of a considerable number of people, procedures outlined in Annex I, Mass Care will be supported by Health and Human Services agencies.

1. Disaster Recovery Center (DRC): Upon a Presidential Disaster Declaration, a representative of Health and Human Services may participate in the Disaster Recovery Center. The DRCs will provide information to individuals on the various disaster assistance programs available as a result of the Presidential Disaster Declaration. The Center will also provide a bank of telephones for individuals to make direct application for assistance.
2. Functional Needs: Disaster survivors and functional needs groups may require assistance to meet their necessary expenses and serious needs (food, clothing, housing, medical and financial). The Western Regional Office of the Department of Health and Human Services, in coordination with community services, such as the Red Cross, and the Area Agency on Aging will identify any functional needs individuals and in the event of a disaster, ensure that their needs and levels of care are met.
3. Counseling: Mental health professionals, members of the local ministerial association and public school counselors may provide emergency counseling to disaster survivors. This counseling may occur at several locations and will be coordinated between the Mental Health Coordinator and the Public Health Director.
4. Evacuation: Health and Human Services, in coordination with the Area Agency on Aging and Handi-Bus Service will attempt to identify and assist any elderly, infirm or access and functional needs individuals who may be unable to evacuate on their own. The availability of this service will be emphasized in emergency public information releases and should be coordinated with the PIO.

VI. ADMINISTRATIVE and LOGISTICS

A. The Region 22 Emergency Management Director will update and/or revise this Annex based upon the correlation of information provided by the Medical, Public Health and Social Services Coordinators.

B. Exercising

1. Every effort will be made to incorporate local and where possible regional health care facilities involvement into the hospital and nursing home's annual exercise.
2. Emergency medical professionals and volunteers will participate in these exercises to the maximum extent possible.
3. All exercises and drills will be evaluated and any follow-up activities conducted in accordance with the Homeland Security Exercise and Evaluation Program (HSEEP).

C. Training

1. In addition to the training required for normal operations, health and medical personnel should be trained to respond to a hazardous material incident to the level determined by their employer in accordance with OSHA and EPA regulations.
2. The training program will be consistent with the Homeland Security Exercise Plan procedures. All training supported by the Homeland Security grant process must be DHS (Department of Homeland Security) approved.

**LIST OF ATTACHMENTS**

<u>Attachment #</u>	<u>Item</u>	<u>Page</u>
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2	Emergency Medical Resources	G-23
3	Activation of ESAR-VHP	G-25
4	MRC Map & Contacts	G-27
<u>Appendix</u>		
1	Mass Prophylaxis Plan	G-29
2	Agricultural Disease Response Plan	G-33
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1	Animal Disease Initial Response Plan	G-49
2	Potential Animal Holding Areas	G-57

**HEALTH AND MEDICAL RESOURCES**[http://dhhs.ne.gov/publichealth/Pages/crl\\_rosters.aspx](http://dhhs.ne.gov/publichealth/Pages/crl_rosters.aspx)**WITHIN SCOTTS BLUFF COUNTY**

NAME	CAPACITY	PHONE NUMBER
<b>LICENSED HOSPITALS:</b>		
Regional West Medical Center	NORTH UNIT	635-3711
4021 Avenue B	164 Beds	FAX: 630-1815
Scottsbluff, NE 69361		
<b>NURSING HOMES and ASSISTED LIVING</b>		
Emerald Court	21 Beds	220-4007
315 W. 33rd	includes assisted living	
Scottsbluff, NE 69361		
Golden Living Center	160 Beds	635-2019
111 West 36th Street		FAX: 635-2438
Scottsbluff, NE 69361		
Heritage Estates, The Lodge at	102 Beds	436-5007
2325 Lodge Drive		FAX: 436-5920
Gering, NE 69341		
Mitchell Care Center	50 Beds	623-1212
1723 23rd Street	assisted living: 12	FAX: 623-2052
Mitchell, NE 69357		
Northfield Health Care	33 Beds	436-3101
2550 21st Street		FAX: 436-2494
Gering, NE 69341		
Regional West Medical Center –	18 Beds	635-3711
North Unit		FAX: 630-1815
4021 Avenue B		
Scottsbluff, NE 69361		
The Residency (Care Center)	31 Beds	632-4342
2100 Circle Drive		FAX: 630-8170
Scottsbluff, NE 69361		
Village at Regional West	57 Beds	630-2001
320 East 42nd Street	43 assisted living	FAX: 630-2006
Scottsbluff, NE 69361		

Wel-Life (assisted living)	48 Beds	632-1760
617 West 33rd Street		FAX: 632-1768
Scottsbluff, NE 69361		
Western Nebraska Veterans Home	50 Beds	632-0300
1102 West 42nd	Also assisted living	FAX: 632-1384
Scottsbluff, NE 69361		
<b>CLINICS:</b>		
Bluff's Healthcare Clinic	Scottsbluff	633-1280
914 West 36th Street		
Scottsbluff, NE 69361		
Regional West Physician's Clinic Urgent Care	Scottsbluff	632-2215
3011 Avenue B		
Scottsbluff, NE 69361		
Regional West Physician's Clinic Family Medicine	Gering	436-2101
1275 Sage		
Gering, NE 69341		
Regional West Physician's Clinic Family Medicine	Horizons West	630-2100
3911 Ave. B		
Scottsbluff, NE 69361		
Regional West Physician's Clinic Family Medicine	Mitchell	623-1234
1456 Center Ave		
Mitchell, NE 69357		
Regional West Physician's Clinic Family Medicine	Morrill	247-3475
302 Center Avenue		
Morrill, NE 69358		
Quick Care Medical Services	Scottsbluff	630-0800
3210 Ave. B		
Scottsbluff, NE 69361		



HOME HEALTH:		
NRC Home Health Services	Scottsbluff	630-8191
2100 Circle Drive		FAX: 633-3034
Scottsbluff, NE 69361		
Regional West Home Care/Community Health Services	Scottsbluff	630-1430
Region West Medical Center		FAX: 630-1823
4021 Avenue B – Two West 42nd Street		
Scottsbluff, NE 69361		
SERVES WITHIN A 50-MILE RADIUS OF SCOTTSBLUFF		
MENTAL HEALTH:		
Panhandle Mental Health Center	Scottsbluff	635-3171
Out Patient Only		
4110 Avenue D		
Scottsbluff, NE 69361		
Regional West Psychiatry & Behavioral Health	Scottsbluff	635-3888
4021 Avenue B		
Scottsbluff, NE		
<b>NAME</b>	<b>CAPACITY</b>	<b>PHONE NUMBER</b>
MORTUARIES FOR MULTI-CASUALTY INCIDENTS (MCI):		
Dugan-Kramer Chapel	7	632-4101
3201 Ave. B		
Scottsbluff, NE 69361		
Gering Memorial Chapel	1	436-5038
1755 11th		
Gering, NE 69341		
Jolliffe Funeral Home	5	632-2121
2102 Broadway		
Scottsbluff, NE 69361		
Jones Mortuary	1	623-1133
1532 14th		
Mitchell, NE 69357		
Dist. #5 Representative for Mass Casualty	Keith Jones	235-3712
Cantrell Funeral Home		CELL: 230-0203

<b>OUTSIDE SCOTTS BLUFF COUNTY</b>		
<b>HOSPITALS:</b>		
Morrill County Community Hospital		308-262-1616
Kimball County Hospital		308-235-1951
Memorial Hospital, Sidney		308-254-5825
Box Butte General Hospital, Alliance		308-762-6660
Community Hospital, Torrington, Wyoming		307-532-4181
<b>AMBULANCES:</b>		
Adjacent County Fire Departments; contact through radio systems		
<b>AIR/GROUND SERVICES</b>		
<b>SCOTTSBLUFF:</b>		
Air Link at Regional West Health Services (1 Helicopter)		1-800-252-2215
<b>CASPER, WY:</b>		
Wyoming Life Flight (1 Helicopter and 1 Fixed-Wing)		1-800-442-2222
<b>KEARNEY:</b>		
Good Samaritan AirCare (1 Helicopter and 1 Fixed-Wing)		1-800-474-7911
Long Distance Ground Service: including out-of-state		
<b>DENVER, CO</b>		
Flight For Life (4 Helicopter and 2 Fixed-Wing)		1-800-525-3712
Health One Air Life (3 Helicopters and 2 Fixed-Wing)		1-800-821-1994
<b>GREELEY, CO</b>		
North Colorado Med Evac (2 Helicopter)		1-800-247-5433
<b>RAPID CITY, SD</b>		
Black Hills Life Flight (1 Helicopter and 1 Fixed Wing)		1-800-232-2452
Medical Air Rescue Company (MARC) (3 Fixed-Wing)		1-605-393-0300

\*Mutual Aid Relationships

Other Air Services:

Lincoln : Star Care V, 1 (800) 252-4262 – 1 rotorcraft

Omaha: Life Net, 1 (888) 481-7040 – 4 rotorcraft

Kearney: Air Care, 1 (800) 474-7911 – 1 rotorcraft

Sioux City, IA: Mercy Aircare, 1 (800) 525-5220 – 1 rotorcraft

Kansas: Eagle Med 1 (800) 525-5220 – 10 rotorcraft & 5 fixed wing craft

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## SCOTTS BLUFF COUNTY EMERGENCY MEDICAL RESOURCES

RESCUE UNIT NAME	PHONE NUMBER	# of FIRST RESPONSE UNITS	# of FIRST RESPOND- ERS	# of BASIC LIFE SUPPORT	# of ADVANCED LIFE SUPPORT	# of EMTS	# of PARA- MEDICS	# OF JAWS of LIFE	Advanced Services: A/D, EMT-IV, A/V,ETC.
Gering	436-2441	2	4	0	0	20	0	Y2	
Lyman	787-1087	1	0	1	0	4	0	Y	
Minatare/Melbeta	783-2763	0	0	2	0	8	0	Y	
Mitchell	623-1311	1	0	1	0	6	2	Y	2 LPN, 2 RN
Morrill	247-2321	0	0	2	0	4	0	Y2	
Scottsbluff	635-0511	2	0	0	0	15	1	Y2	
Valley Ambulance	635-1411	0	0	0	5	3	15	N	
AirLink	630-1850	0	0	0	2	0	6	N	5 Flight Nurse
Western Nebraska Regional Airport	631-1591	0	0	0	0	1	1	Y	

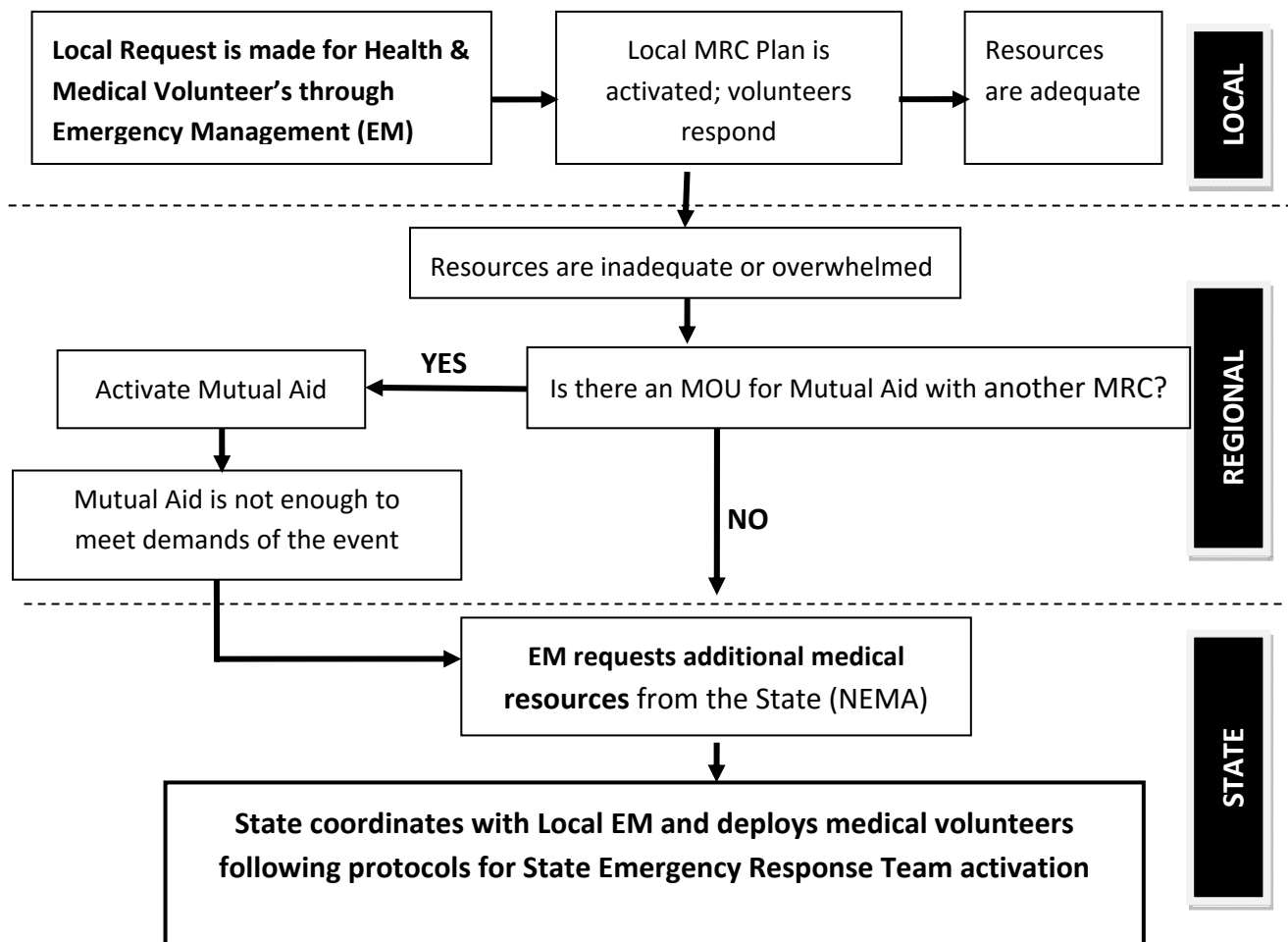
***436-6666 is the non-emergency number that connects with Scotts Bluff County Communications to dispatch any and all rescue units.***

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## **Nebraska Health / Medical Volunteer Registry (ESARVHP) Activation In Support of Local Disasters**

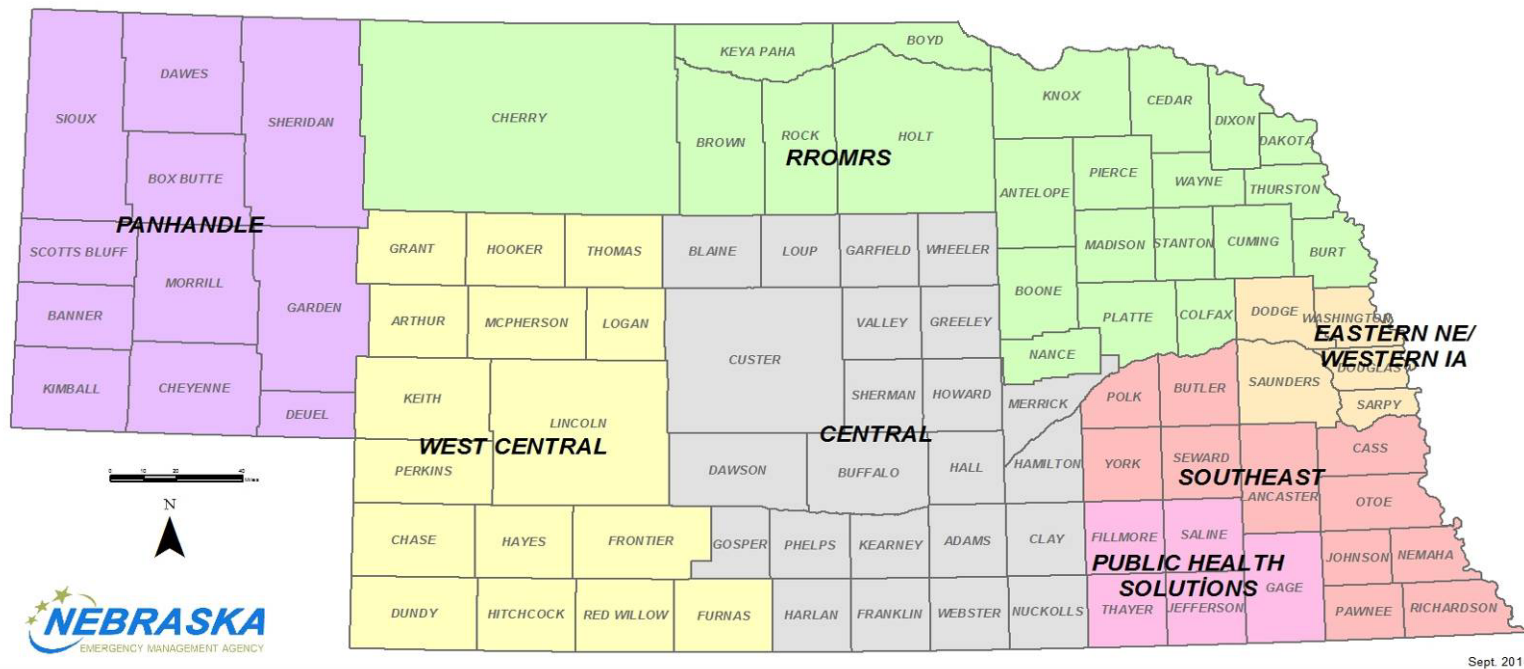
- I. If a disaster depletes or overwhelms available health care personnel and mutual aid with the Medical Reserve Corps is exhausted, local emergency management can request additional professional medical and skilled non-medical volunteers from NEMA.
- II. The request for help from NEMA should provide the following information:
  - A. The incident specific mission for which health and medical volunteers are needed,
  - B. The number and type of volunteers needed (skill sets),
  - C. The name and contact information for the person within incident command who will be coordinating the health and medical response locally,
  - D. Anticipated location and length of deployment,
  - E. Incident specific conditions relevant to deployment,
  - F. Medical equipment, supplies or personal protective equipment required by volunteers in support of their mission (if known and available).
- III. NEMA will decide which available volunteers to deploy.
  - A. Priority is given to MRC volunteers and/or non-affiliated skilled non-medical individuals with disaster specific training and experience over non-affiliated and inexperienced personnel when skill sets are equal.
  - B. NEMA and the requesting local emergency management agency will coordinate logistics for the deployed volunteers.

## Activation of Health and Medical Volunteers





# NEBRASKA MEDICAL RESERVE CORPS REGIONS



Panhandle Medical Reserve Corps  
[mleisy@pphd.org](mailto:mleisy@pphd.org)  
 308-262-2217

Rural Region One Medical Response System  
 (RROMRS) Medical Reserve Corps  
[rromrs@conpoint.com](mailto:rromrs@conpoint.com)  
 402-529-2233

Western Central Medical Reserve Corps  
[mulligans@gprmc.com](mailto:mulligans@gprmc.com)  
 308-696-7990

Eastern Nebraska/Western Iowa Medical Reserve Corps  
[mrc@uwmidlands.org](mailto:mrc@uwmidlands.org)  
 402-522-7970

Central Nebraska Medical Reserve Corps  
[centralnebraskamrc@gmail.com](mailto:centralnebraskamrc@gmail.com)  
 402-224-0108

Public Health Solutions Medical Reserve Corps  
[kplouzek@phsneb.org](mailto:kplouzek@phsneb.org)  
 402-826-3880

Southeast Medical Reserve Corps  
[rdavis@lincoln.ne.gov](mailto:rdavis@lincoln.ne.gov)  
 402-441-8006

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## MASS PROPHYLAXIS PLAN

**Refer also to Scotts Bluff County Health Department, Public Health Emergency Response Plan**

**Refer to the Scotts Bluff County Health Emergency Response Plan (chapter 7 & 8) and the Panhandle Regional Medical Response System plans for specific applications.**

### I. PURPOSE

This provides a rapid and coordinated response for the citizens and transients of Scotts Bluff County for a mass administration of vaccines and prophylactic medications and supplies in the event of a bio-terrorism outbreak or other medical needs.

### II. SITUATION

- A. Region 22 Emergency Management Agency along with the Scotts Bluff County Public Health Department (PHD), the Regional West Medical Center, the Nebraska Health and Human Services (HHS), the Centers for Disease Control and Prevention (CDC) and the Nebraska Emergency Management Agency (NEMA) have identified numerous hazards that would give cause to do a mass vaccination/prophylaxis clinic. Any outbreak would affect all the citizens and transients of the county. The population range could vary depending on the type and time of outbreaks and certain geographic factors, and the fact that nearby residents of other counties may travel to Scotts Bluff County for their vaccinations. More than likely, it would be some residents of Banner and Sioux Counties.
- B. Transient population needing vaccination/prophylaxis would be citizens not counted in the county's vaccine, medications or supplies allotment.
- C. On a local level, initial response will be by local authorities. The Panhandle Public Health District or Scotts Bluff County Health Department may determine the need for incident prophylaxis such as tetanus during a flood or tornado. Response management will follow the National Incident Management System (NIMS).
- D. The decision to mass vaccinate/prophylaxis would come from the President of the United States under the advisement of the CDC. The Governor of Nebraska would declare a state of emergency.

### III. ASSUMPTIONS and PLANNING FACTORS

- A. All the population in the county may be affected by any outbreak.
- B. Outbreak events may occur with little or no warning and may not be determined for days after an event has occurred in the United States.
- C. No single agency at the local level possesses the expertise to respond to an event. All county agencies will work toward a common goal ensuring the well being of the citizens.

### IV. CONCEPT OF OPERATIONS

The CDC, DHHS and PHD will provide direction to the county in the event of an actual emergency. The county's general plan for mass vaccine/prophylaxis clinics and potential follow up clinics is as follows.

- A. Scotts Bluff County's Mass Vaccination/Prophylaxis Clinic will be located at:
  - 1. Western Nebraska Community College is the primary site for the north side of the river.
  - 2. Gering Senior High School is the site for the southern part of the County.
- B. Scotts Bluff County's Mass Vaccination Core Committee will provide a volunteer staff to fill all the positions needed to operate a clinic.
  - 1. The core team includes but is not limited to: Site Coordinator, Medical Director, Nurse Manager, Supply Manager, Clinic Security, Volunteer Coordinator, Translator, EMS and the County Board of Commissioners and the Scotts Bluff County Board of Health.
  - 2. The list of volunteers is on file and continually updated. Copies of this list are kept at the Scotts Bluff County Health Department, with the volunteer coordinator and with the Region 22 Emergency Management Director. The list will include but is not limited to county and village first responders, medical staff, record keepers, security, and other needed key personnel.
- C. Notification of a local event may come to the Emergency Management Director, Scotts Bluff County Health Director, Regional West Medical Center, Scotts Bluff County Consolidated Communications Center, or Law Enforcement. At that time, all clinic core team members will be contacted. Notification of public health events occurring outside Scotts Bluff County, which could affect the county, could come from several sources including the CDC, NE DHHS, adjacent county health departments or other State Health Departments.

D. Notification of all volunteers

1. A calling bank, designated by the volunteer coordinator, will be used to notify volunteers with back up provided by the County Emergency Management Staff.
2. The Local Emergency Operations Plan (LEOP) Annex B (Communications and Warnings) will be utilized. This annex addresses how all emergency responders and officials are notified.
3. Upon notification, volunteers will report as soon as possible or at a set time to the clinic site. Parking for volunteers will be determined at activation time of the clinic.
4. All clinic positions and operations will be staffed before the clinic opens to the public.

E. Handling of vaccine/medications/supplies

1. Nebraska State Patrol assisted by local Law Enforcement personnel will transfer vaccine from the State distribution site to the county.
2. All vaccine will be received, stored, and distributed according to Scotts Bluff County Health Department Public Health Emergency Response Plan, Chapters 7 and 8.
3. The vaccine/medications/supplies will be guarded at all times and will be under the direction of the Supply Manager. Certain vaccines may require special precautions.
4. All precautions will be taken when working with and around the vaccine, according to the guidelines provided.

F. Purchase and storage of supplies

1. In order to be prepared as possible for an emergency clinic, general supplies will be purchased ahead of time.
2. Before supplies will be purchased, storage space at Regional West Medical Center will be requested. This location would make rotation of stock convenient, and therefore make it less likely that supplies purchased in advance could deteriorate if not used by their expiration dates.
3. If storage space is not available at Regional West Medical Center, available storage space at the Kmart Pharmacy will be used.

4. If supplies are to be purchased in advance of a possible clinic, the Scotts Bluff County Health Director will assemble a list of needed supplies and the estimated costs.
5. In case of any potential countywide clinic, the County Board of Commissioners will be asked for funding for supplies necessary to run a clinic. City/County Purchasing department will contact pre-contracted medical/clerical suppliers for specific additional supplies from the Master Supply List found in the Public Health District's Master Plan.
6. If county funding is not available, the core committee will seek other funding alternatives, including but not limited to solicitation of all emergency and health care services in the county, fund-raising events, donations, etc.

G. Transportation and parking for the public.

1. Parking will be limited at the clinic site. No shuttle service will be available to transport the public.
2. Handy Bus and school buses are available if special transportation needs are identified.
3. Those individuals confined to health care or other facilities may receive on-site treatment. This will be coordinated with the Core Committee.
4. Others unable to provide their own transportation will be given instructions through the media as to whom to call, staging areas for transportation pick-up and return, etc.

H. County residents and transients will be notified as soon as possible of the mass vaccination plan and instructions for participation.

1. The local media outlets will be utilized.
  - a. KNEB Radio 960 AM and 94.1 FM (Phone 632-7121) – This is the EAS Station. All of the other stations will pick up on the information.
  - b. Local Television Stations – KDUH and KSTF
  - c. There will be news conferences using all of the media.
  - d. CodeRED Warning System can be utilized.
2. Local emergency management procedures will be followed as outlined in Annex B, Communications and Warning.
3. The public will be given a local number to call for more information and further instructions.

## **AGRICULTURE DISEASE EMERGENCY RESPONSE PLAN**

**For Scotts Bluff and Banner Counties as Ag Disease will greatly affect both counties**  
**Note: This joint plan is in both County LEOPs**

### **I. PURPOSE**

- A. To provide coordinated measures and actions related to an agricultural emergency to detect, control and eliminate diseases, infestations, contamination and contagions to animals, plants and food as rapidly as possible within Scotts Bluff and Banner Counties.
- B. To generate appropriate measures at all response levels to eliminate the emergency and minimize its consequences in order to return Scotts Bluff County and Banner County to a contagion-free status.

### **II. SITUATION**

- A. The agriculture industry in Scotts Bluff and Banner Counties is a major segment of their economies. Agriculture is a critical infrastructure of the State of Nebraska. A major outbreak of disease or infestation in animals or in plants, or a contamination of foods in the county will have a devastating economic effect not only on the local economy, but also on the state, region and nation as well. These events may occur by natural processes or as a result of a chemical or biological attack. Scotts Bluff and Banner Counties are vulnerable to such events.
- B. A major outbreak of disease, infestation or contamination in animals, plants or food could create both environmental and public health hazards to the human population including exposure to hazardous materials and contaminated water supplies, crops, livestock and food products. There could also be a significant mental health impact to the producers and their families, business partners, and the residents in and around the affected area.
- C. Hazardous biological or chemical substances, when released in either a controlled or uncontrolled manner, can be harmful to people, animals, plants, property, the environment and/or the economy. A hazardous material is any substance or combination of substances which, because of quantity, concentration, or physical, chemical, or infectious characteristics, may pose substantial immediate or potential hazards to humans, plants, and animals or the environment.
- D. Response to contamination and/or disease may involve local, state, federal and other entities. No single local or state agency has the full authority and

expertise to act unilaterally, nor does Scotts Bluff County or Banner County have the necessary resources to deal with a large-scale situation.

- E. Limited response resources in some geographical sections of the county may increase response time and there is the potential of radio and telephone communication difficulties.

### III. ASSUMPTIONS and PLANNING FACTORS

- A. The identification of animal disease, plant disease or infestation, or food, milk or dairy product contamination within the United States (US) could affect the State of Nebraska, including Scotts Bluff and Banner Counties. This could result in the creation and enforcement of movement controls of people, vehicles, livestock, poultry, plants, food, milk and dairy products, and other property.
- B. Positive detection of disease, infestation, or contamination elsewhere will prompt state officials to employ additional precautions to prevent or mitigate a local occurrence.
- C. Due to the nature of agricultural emergencies, such as a Foreign Animal Disease (FAD), and existing laws, entities other than Scotts Bluff and Banner Counties may declare a disaster, subsequently affecting the counties. In such incidents, Scotts Bluff and Banner Counties also will submit a Disaster Declaration as described in Annex A, Attachment 4, of the local emergency operation plan (LEOP).
- D. If a threat of disease, infestation, or contamination is received as a mechanism of terrorism and is confirmed as being a terrorist event, the "Terrorism" Appendix of Annex H, Law Enforcement, of this LEOP will be used in conjunction with this Appendix.
- E. Numerous local, state and federal agencies will play a role in mitigating an agricultural event. Remediation and recovery activities have the potential to involve massive amounts of resources.
- F. Large quantities of crops, rangeland, domestic livestock, wildlife, and food may be destroyed or controlled to prevent the spread of disease, infestation, or contamination after it has been confirmed within the county.
- G. Vector-borne diseases can spread quickly; therefore, a rapid response and control over a potentially wide area is needed.
- H. Suspected or confirmed cases may require immediate quarantine of the area of origination and may require special operational procedures.



- I. Eradication of the causative agent will require proper sanitary and disposal procedures for animal carcasses, plant material and/or food, milk, or dairy products, as determined by the Nebraska Department of Agriculture (NDA) or Nebraska Department of Environmental Quality (NDEQ). Suspected infected locations, transport vehicles and on-site personnel may require cleaning and disinfection. Local biosecurity guidelines need to be established and implemented.
- J. Environmental protection regulations or procedures may need to be temporarily suspended to allow the timely and efficient disposal of food, plant material or euthanized livestock and wildlife.
- K. NDA is the coordinating state agency for a response to a livestock, plant, food, milk, and dairy product emergency, as discussed in Appendix 1, Appendix 2, Appendix 3 and/or Appendix 4 of Emergency Support Function (ESF) #11, of the State Emergency Operations Plan (SEOP). If an animal disease event occurs, NDA will determine the level of response and activities necessary to respond to a suspected or confirmed FAD.
- L. It is recognized that under some agriculture scenarios, the need for resources, trained personnel and specialized equipment and supplies will be tremendous.
- M. Before, during and following the Governor's emergency proclamation, an NDA representative will serve as the designated Emergency Support Function Coordinator (ESFC).
- N. If the situation is determined to be an act of terrorism, LEOP Annex H, Appendix 1, "Terrorism," will be referenced for response to the incident. The Federal Bureau of Investigation (FBI) is the lead agency responsible for crisis management and is responsible for coordinating federal law enforcement response and action during a terrorist/weapons of mass destruction (WMD) incident, and throughout the post-incident investigation.
- O. The level of response to an event depends on the extent and severity of the event. The introduction of a major food contamination or highly contagious disease may initiate a response from multiple sectors in multiple jurisdictions for a prolonged period of time.
- P. Federal agencies may provide support during emergency events. The United States Department of Agriculture (USDA) has the power, in certain circumstances, to declare an emergency. In these cases, USDA representatives will work with the NDA as described in ESF #11.

### Animal Disease Incident Severity Levels

There are five incident severity levels relating to NDA's actions relative to animal health and maintaining the livestock and poultry industries within the state. The first two incident Levels, 1 and 2, are disease management levels and are generally handled internally by NDA. Incident Levels 3, 4 and 5 represent FAD emergency response levels. Under Levels 3, 4 or 5, it is likely that county response will be requested from NDA and that this Annex to the LEOP will be activated. In addition, these levels will require support from other state agencies, federal agencies, counties, humane organizations and other relevant and appropriate entities.

LEVEL 1: Normal operating conditions. This level entails the daily routine activity of NDA enforcing statutory rules and regulations.

LEVEL 2: A disease that is not common to Nebraska either threatens to enter the state or has been identified in the state. A Level 2 disease is not considered a high-consequence animal disease. Level 2 diseases include, but are not limited to, Tuberculosis, Brucellosis, Pseudorabies and Low Pathogenic Avian Influenza.

Levels 1 and 2 can be handled internally by NDA staff. It is unlikely that the SEOC's activation level will be changed due to a Level 1 or 2 livestock/poultry disease incident.

LEVEL 3: A FAD is confirmed in North America but not in a bordering state, and there is no perceivable threat to Nebraska.

LEVEL 4: A FAD is confirmed in a border state or when the incident in a non-border state has a real or perceived threat to Nebraska agriculture.

LEVEL 5: A FAD is suspected or confirmed within Nebraska.

Specific details and actions are listed in the ESF #11, Appendix 1, of the SEOP.

#### IV. CONCEPT of OPERATIONS

In a FAD incident, Scotts Bluff and Banner Counties will be responding as a support entity for ESF-11 activities. Because of this, the county's concept of operations for a foreign animal disease response will focus on activation and notification, and response support.

##### A. Activation and Notification

1. Upon a request for assistance, the ESFC, in cooperation with Nebraska Emergency Management Agency (NEMA), will determine which

participating departments/agencies/associations are needed and will take steps to activate them or place them on alert.

2. In an animal disease event in North America, but not in Nebraska, when an approved diagnostic laboratory confirms a positive test for either a “FAD LEVEL 3 and/or 4,” the USDA Animal and Plant Health Inspection Service (APHIS), Veterinary Services (VS) will notify NDA, which will notify NEMA. ESF #11 may be activated. With this activation, NEMA may notify the Region 22 Emergency Manager. The emergency manager will activate the county Agricultural Disease Emergency Response Plan. The emergency manager will begin preparations to support the response, which could include:
  - a. Notifying appropriate elected officials;
  - b. Requesting a local disaster declaration;
  - c. Activating local temporary animal housing and care locations;
  - d. Assisting in traffic control;
  - e. Assisting in quarantine enforcement;
  - f. Locating and mapping susceptible species locations;
  - g. Assisting with cleaning and disinfection;
  - h. Identifying local sites and options for carcass disposal;
  - i. Acting as a local liaison with the NDA incident command and NEMA; and
  - j. Managing logistics issues for the local response.
- i. In an animal disease event in Nebraska (LEVEL 5), when an approved diagnostic laboratory makes a presumptive positive identification of a FAD, NDA will be notified. NDA will subsequently notify NEMA. ESF #11 may be activated. With this activation, NEMA will notify the Region 22 Emergency Manager. The emergency manager will activate the county Agricultural Disease Emergency Response Plan. The emergency manager will begin preparations to support the response, as described above.
- ii. In an animal disease event in Nebraska (LEVEL 5), when a foreign animal disease diagnostician (FADD) makes a diagnosis of a medium or high suspicion of a FAD, NDA will notify NEMA. Either NDA or NEMA will notify the Region 22 Emergency

Manager of the diagnosis. In this situation, county support may be required to assist the FADD, who may remain on-site until a diagnosis is made. Prior to a diagnosis, county support will be requested by the FADD or by the NDA. At this point in a response, all communications and information must be carefully controlled. Public dissemination of incident-specific information at this point is likely to cause significant negative economic impact on the livestock or poultry industry, as well as reducing the public's confidence in the nation's food supply. The county may be asked to provide the following support at this time:

- a) Notifying appropriate local elected officials;
- b) Assisting in traffic control;
- c) Assisting in quarantine enforcement; and
- d) Locating and mapping susceptible species locations.

#### B. Response Support

1. In some animal disease incidents, the Governor's declaration may include closing or restricting movement across the borders of the state and/or suspending livestock transport within the state. This action may be taken by the Governors of border states. This action may create the need for off-loading and holding pen locations for livestock in transit. See "Potential Animal Holding Areas," Appendix 2, Attachment 2. Scotts Bluff and Banner Counties should develop contingency plans for the proper care of animals in transit. This includes unloading, feeding, and watering of livestock. The NDA Monograph, *Temporary Housing and Care of Livestock and Poultry*, provides operational guidance for this planning as well as the set-up and operation of these areas. Identifying and photographing unloaded animals will be necessary. Biosecurity techniques such as waste management, secure confinement of individual loads, and the inspection of certificates of shipment (health certificates) will be needed. A health inspection of livestock will be performed by designated officials before reloading. Only qualified responders will be assisting as animal handlers. A notification process also needs to be established so that the State Veterinarian, the shipping company, and the livestock owners know of the location of the animals being held.
2. Additional local plans or Standard Operating Procedures are needed for the cleaning, disinfection, and storage of the trucks and personnel involved with the event. NDA has developed the following set of five County Emergency Response Monographs: *Traffic Control Agricultural Response*, *Catastrophic Mortality and Associated Material Disposal*, *Temporary Housing and Care for Livestock and Poultry*, *Cleaning and*

*Disinfection, and Continuity of Services.* These monographs provide operational guidance for issues that an affected county may face and can be found at: [http://www.nda.nebraska.gov/homeland\\_security/](http://www.nda.nebraska.gov/homeland_security/).

3. The entire process or chain of events needs documentation which should include the confirmation of ownership of animals, copies of bills of lading, direct expenses incurred during the temporary housing of animals, and the final distribution of the animals.
4. The Livestock Emergency Disease Response System (LEDRS) veterinary corps will supply trained first responders in case of an animal emergency, as well as limited initial veterinary supplies. LEDRS trailers, with limited amounts of equipment and supplies, also may be available. A list of equipment and supplies available in the LEDRS trailers is found in ESF #11 of the SEOP.

## V. ORGANIZATIONAL ROLES and RESPONSIBILITIES

Details of the roles and responsibilities of the various agencies and organizations are found in the SEOP. The following describes in general the roles and scope of activities. Due to the nature of a specific event, this list may not be all-inclusive or describe all activities or operations.

### A. STATE AGENCIES

#### 1. Nebraska Department of Agriculture

The NDA is the coordinating agency for all agriculture-related responses in the State of Nebraska as designated in the State Emergency Operations Plan, ESF #11, dated July 28, 2003, and in subsequent updates, dated 2004, 2005, 2009 and 2014. NDA, along with the NEMA, will conduct operations using National Incident Management System (NIMS) protocols for multi-agency coordination.

As the coordinating agency, some of NDA's responsibilities relative to local jurisdictions include:

- a. Working with local jurisdictions to support planning and mitigation related to agriculture response;
- b. Coordinating with individual producers and agricultural trade associations on mitigation, planning, response and recovery related to an agriculture emergency;
- c. Assisting local jurisdictions and producers with recovery-related issues;

- d. Developing and maintaining operational monographs to assist the state and local jurisdiction with agriculture response;
  - e. Coordinating with USDA;
  - f. Activating and deploying support personnel from the LEDRS;
  - g. Directing all livestock-or poultry-related response;
  - h. Providing coordination on public information release with local jurisdictions; and
  - i. Providing technical expertise related to agriculture emergencies and response.
2. Office of the Governor
- a. Issues State of Emergency Proclamations;
  - b. Requests Presidential Declarations; and
  - c. Affects the powers as granted in the Nebraska Emergency Management Act.
3. Nebraska Emergency Management Agency
- a. Activates and operates the State Emergency Operations Center;
  - b. Provides liaison to the affected jurisdictions;
  - c. Prepares situation reports for the Governor;
  - d. Responds to assistance requests from county emergency management;
  - e. Coordinates the state's response with local jurisdictions;
  - f. Coordinates with the Federal Emergency Management Agency (FEMA) and the National Response Framework;
  - g. Assists in the dissemination of disaster-related public information;
  - h. Assists local responders, especially in remote areas, with communications; and
  - i. Coordinates the provision of Personal Protective Equipment (PPE), other equipment, chemicals and supplies to facilitate the movement,

destruction, disposal, cleaning and disinfecting of equipment, and decontamination of individuals.

4. Nebraska Department of Environmental Quality

- a. Provides technical assistance regarding environmental issues, regulations and requirements during the disaster planning;
- b. Specifies containment practices and procedures for carcass disposal, including on-site disposal, decontamination, cleaning, disinfecting stations, and waste disposal and/or treatment sites; and
- c. Provides information on permitted livestock feeding operations.

5. Nebraska Department of Natural Resources (NDNR)

- a. Provides technical assistance during planning; and
- b. Provides mapping information, especially on topography, water tables, and food and agriculture assets.

6. Nebraska Department of Roads (NDOR)

- a. Identifies the sustainability of roads and bridges for law enforcement for traffic control issues;
- b. Provides guidance in re-routing traffic in and around the affected area;
- c. Assists with the transportation of soil, carcasses or debris; and
- d. Helps identify additional sources of contractors and specialized equipment.

7. Nebraska Games and Parks Commission (NGPC)

- a. Provides containment and/or quarantine assistance, including vector control, and monitoring and management of wildlife, to prevent the spread of animal disease to or through non-domesticated animals;
- b. Provides disposal sites and excavation equipment, and aids in the transport of carcasses, soil and debris; and
- c. Assists law enforcement agencies with traffic control, general security and law enforcement.

8. Nebraska Department of Health and Human Services (DHHS)

- a. Provides an assessment of the public health needs;
- b. Provides the technical assistance, leadership and coordination to address the medical and behavioral health care needs of the public;
- c. Provides assistance and epidemiology services in dealing with zoonotic (transmitted from animals to humans) diseases; and
- d. Supports local jurisdictions, per the LEOP, in other areas to include the testing of potable water, behavioral health and other public health concerns.

9. Nebraska Military Department (MIL)

Supports other agencies in containment/quarantine activities, traffic control, general security, transportation or other designated functions. A request for military support is outlined in each county's LEOP, Basic Plan, VI, J, 3.

10. Nebraska State Fire Marshal (NSFM)

Provides NIMS compliant Incident Management training to local responders, officials and animal care providers. The training also can address specialized topics such as cleaning and disinfection.

11. Nebraska State Patrol (NSP)

- a. Coordinates with local law enforcement agencies in establishing or assisting with personnel, responders and site security and safety;
- b. Coordinates with local law enforcement on travel into or out of movement control and quarantine zones;
- c. Assists with traffic control;
- d. Provides additional communications support with a mobile communications vehicle; and
- e. Assists in the coordination of transportation of suspected diseased tissue samples to an appropriate diagnostic laboratory.



## 12. University of Nebraska System (UNS)

The UNS, through its various departments, campuses and affiliations, such as the University of Nebraska-Lincoln (UNL) Extension, provides:

- a. Information regarding animal diseases, biosecurity, and plant/animal health practices;
- b. Technical assistance in the incident planning process; and
- c. Surveillance assistance in the prevention, response and recovery stages.

Various departments, such as the UNL School of Veterinary Medicine and Biomedical Sciences, may assist in animal disease diagnosis and provide laboratory services for analysis or pathology of animal samples. The UNL Veterinary Diagnostic Center (UNL/VDC) is a member of the National Animal Health Laboratory Network (NAHLN) and provides diagnostic support for animal disease diagnosis. The UNL Plant Pathology Department Plant and Pest Diagnostic Clinic and the Department of Entomology are members of the National Plant Diagnostic Network and provide diagnostic services to the State Plant Regulatory Official, for events involving plants or crops. The University of Nebraska Medical Center (UNMC) Nebraska Public Health Laboratory (NPHL) provides testing services on human specimens, when requested, during an event involving food, milk or dairy products.

## B. FEDERAL AGENCIES

### 1. Lead Federal Agency (LFA)

The Lead Federal Agency, generally the USDA, or the FBI in a terrorist incident, may implement the National Response Framework which provides a mechanism for the organization, coordination and mobilization of federal resources to support state and local activities.

### 2. United States Department of Agriculture

- a. The USDA, through its various national, state and local agencies' offices, will provide technical assistance during the planning phase and technical resources during the prevention, response and recovery stages of an incident. USDA will provide laboratory assistance in the identification of livestock and poultry FADs, and plant pests and/or diseases. Upon confirmation of a disease or pest, the USDA Secretary can issue an Emergency Declaration which will initiate an immediate response by other federal agencies and affected jurisdictions. The USDA Farm Service Agency may administer the indemnification process to include the cost of animals

and approved costs associated with an incident. Appraisal of animals to be euthanized, as well as other incident-related damages, may be done by USDA.

- b. NDA and USDA-APHIS-VS will work collaboratively to determine and issue animal-related quarantines. The USDA will consult with state and local authorities regarding eradication activities. These include but are not limited to treatment or elimination and disposal of exposed or infected animals, cleaning and disinfection, transportation issues, records, public information coordination and required training for those involved in the eradication process.
- c. NDA, in conjunction with USDA-APHIS Plant Protection and Quarantine (PPQ), will determine actions to be taken in the event of an emergency involving plants or crops.

3. United States Food and Drug Administration (FDA)

The FDA, through its various divisions, will provide technical assistance during the planning stage and technical and laboratory support during the prevention, response and recovery phases of a food or dairy incident.

4. Federal Bureau of Investigation

In the event that the emergency is the possible or confirmed result of terrorist activities, the FBI will be the lead agency related to the criminal investigation. The LEOP, Annex H, Appendix 1, Terrorism, details the role of the FBI, and its relationships with the affected jurisdictions.

5. Department of Defense (DOD)

The DOD has units trained and organized to respond to weapons of mass destruction/terrorists attacks. In such an event, the DOD may direct special operations in support of civil authorities in combating terrorism.

C. LOCAL/COUNTY AGENCIES

- 1. Local officials, elected and appointed, will be actively involved and local resources will be used in a response, following the guidelines and framework provided in this LEOP. Any or all local agencies may be involved and will, in general, assume their normal roles as defined in this Plan.

Counties are expected to provide the following support:

- a. Provide assistance in identifying and locating livestock and poultry throughout the county;

- b. Identify, operate and manage locations to temporarily house and care for livestock or poultry held in the county during a movement control situation;
- c. Assist with cleaning and disinfection;
- d. Provide traffic control support; and
- e. Assist with local logistics.

The following agencies or entities may provide additional support during an agricultural emergency. The county role in a FAD or plant disease/pest incident will be a supporting role. The state, through NDA and in coordination with USDA, will provide incident command and will serve as liaison with other state and federal agencies to coordinate support.

2. Scotts Bluff County Commissioner's  
Banner County Commissioner's

*Note: This may/will become a coordinated effort depending upon the circumstances.*

- a. Maintain direction and control of governmental activities;
- b. Declare a county emergency through the normal process described in the LEOP; and
- c. Provide local resources within their capability.

3. Scotts Bluff County Clerk/Treasurer  
Banner County Clerk/Treasurer

- a. Coordinates the documentation of all disaster related expenses such as personnel time, overtime, equipment usage, in-kind or stocked materials, etc.; and
- b. Follows accepted accounting procedures. Each county or local agency will document its own disaster related expenses and make the data available as requested.

4. Scotts Bluff County Sheriff's Office  
Banner County Sheriff's Office

*Note: This may/will become a coordinated effort depending upon the circumstances.*

- a. Receives an early alert of an agricultural emergency from the Region 22 Emergency Manager when the situation warrants;
- b. At the time of a FAD event, the Sheriff will become a member of the Scotts Bluff and/or Banner County Unified Command structure for the event and assume the command position for local law enforcement functions;

- c. Provides the initial incident security to personnel and the quarantine zone;
- d. Provides communications support;
- e. Coordinates local law enforcement response with support from the Nebraska State Patrol; and
- f. Assumes other roles and responsibilities during a disaster which are outlined in other parts of this LEOP.

5. Region 22 Emergency Management

- a. Receives an early alert of an agricultural emergency, such as a suspected FAD, from NEMA or NDA should the conditions warrant;
- b. Activates the county Emergency Operations Center to support state or local response;
- c. Coordinates logistics and requests for additional support; and
- d. Communicates with the chief elected officials and NEMA, advising them of local conditions and activities.

6. Scotts Bluff County Department of Roads  
Banner County Department of Roads

- a. Assists with traffic control in and around any quarantine or movement control areas;
- b. Supports law enforcement agencies in identifying the sustainability of roads and bridges necessary for re-routing traffic from the quarantine or movement control areas; and
- c. Provides excavation and transportation equipment and operators to move soil, carcasses or debris as directed.

Their activities will be coordinated through the County EOC.

7. Fire Service/EMS

- a. Provides assistance with cleaning and disinfection, hazardous material and fire protection as required by NDA and/or USDA; and
- b. Provides EMS services as needed.

Mutual aid requests will follow normal processes as described in Annex F of the LEOP.

8. Scotts Bluff County Health Department  
Panhandle Public Health District (representing  
Banner County)  
Regional West Medical Center & Kimball Hospital

*Note: This may/will become a coordinated effort depending upon the circumstances.*

- a. Supports the Nebraska Department of Health and Human Services and Voluntary Organizations Active in Disaster (VOAD) in providing overall leadership, coordination, assessment and technical assistance for public health needs in the event of a disaster or emergency;
- b. Provides assistance and epidemiology services in dealing with zoonotic (transmitted from animals to humans) diseases; and
- c. Performs other functions as described in Annex G of the LEOP.

#### D. OTHER AGENCIES and ORGANIZATIONS

##### 1. Livestock Concentration Points

Livestock concentration points include all livestock operations, auction markets, slaughter operations and private and commercial feedlots. These operations, in sizes from one animal to thousands, should develop livestock biosecurity plans which will be implemented during an emergency.

##### 2. Region 22 Community Organizations Active in Disaster (R22COAD)

Various volunteer agencies coordinate the provision of food and temporary shelter on site, especially when an area is quarantined. See NEMA's Emergency Manager's Handbook for a list of participating agencies.

##### 3. Associations (Trade, Professional, Marketing)

Industry and professional associations, from international to local affiliates, are invaluable resources, providing membership lists, lists of resources such as equipment, stock holding locations, trained stock handling personnel, information about security and other technology that may impact planning, response, recovery and mitigation.

## VI. ADMINISTRATION and LOGISTICS

### A. ADMINISTRATION

A record of the costs and expenses incurred in the direct support of an emergency or disaster situation will be maintained by each jurisdiction and

agency in the event reimbursement of claims is made available by state and federal agencies.

B. EXERCISES

All agencies with responsibilities outlined in this Appendix will provide annual training in regard to livestock and poultry emergencies. An orientation and/or tabletop exercise should be conducted annually to ensure adequate response to a threatened or actual outbreak of disease in a non-human population. The objectives for these exercises should be based on the policies and procedures identified in this Plan.

C. PLAN MAINTENANCE

The Region 22 Emergency Management Director, with the assistance of a member of the LEDRS Veterinarian Corps, shall annually review this Plan and update the information based on input from the Plan's participating agencies.

## **LIST of ATTACHMENTS**

<u>Attachment#</u>	<u>Item</u>	<u>Page</u>
1	Animal Disease Initial Response Plan/Chart	G - 49
2	Potential Animal Holding Areas	G - 57

## **FOREIGN ANIMAL DISEASE (FAD) INITIAL RESPONSE PLAN**

This is a summary of the planned activities from the Emergency Support Function (ESF) #11 Annex of the State Emergency Operations Plan. This portion reflects only those activities at FAD Incident Severity Level 5: "A FAD is suspected or confirmed in Nebraska".

A FAD causing a Level 5 severity level is a highly contagious and/or economically significant foreign animal disease posing a serious threat to Nebraska's livestock or poultry industries, as determined by the State Veterinarian.

Many of the activities listed will happen simultaneously, although they are listed here sequentially.

An Agricultural Emergency Response to a FAD begins when a FAD is suspected.

A commercial producer or processor will most often notify a local veterinarian when unusual conditions or signs are recognized in a herd/flock. The local veterinarian will make an initial assessment. If a non-FAD condition is identified, normal animal health care practices are initiated. In some cases a National Animal Health Laboratory Network Laboratory (NAHLN), such as the University of Nebraska-Lincoln's (UNL) Veterinary Diagnostic Center (VDC) may receive samples that suggest the presence of a FAD.

If signs in the herd, flock or sample lead to the suspicion of a FAD, the following steps will be initiated:

### **I. STATUS INVESTIGATION**

- A. Either a NAHLN Laboratory analyzes an unusual or suspicious sample; or a local veterinarian, animal health technician or extension specialist, has been called to examine the animals in the flock or herd; and through the initial examination one of these professionals identifies a Nebraska Reportable Condition or otherwise suspects a FAD and will do the following:
  - 1. Contact the State Veterinarian at the Nebraska Department of Agriculture (NDA) 402-471-2351 or the United States Department of Agriculture (USDA), Animal and Plant Health Inspection Service (APHIS), Veterinary Services (VS), Area Veterinarian in Charge (AVIC) 402-434-2300. In some cases the initial call will be to the closest NDA field veterinarian or animal health technician.
  - 2. NDA will advise the professional at the farm, or the producer directly on immediate herd health actions.
- B. The State veterinarian and the AVIC will decide if the circumstances warrant the deployment of a Foreign Animal Disease Diagnostician (FADD) to site where the sample was taken or where the suspect animals were examined.

## C. The FADD, if deployed:

1. Will travel to the site and conduct an investigation. The investigation will include preliminary epidemiological data gathering, examination of the suspect animals, taking samples, and submitting samples for laboratory confirmation according to protocol for the suspected disease.
2. Will report activities and situation to the State Veterinarian and the AVIC.
3. Will become the initial Site Incident Commander.
4. May implement local quarantine if necessary.
5. May request voluntary travel restrictions of individuals in incident area.
6. May request support from local emergency management (e.g., locating nearby animals, quarantine enforcement support, and cleaning, and disinfection support if necessary).

## D. NDA, if the FADD identifies a “high suspicion” of a FAD:

1. Notifies the Nebraska Emergency Management Agency (NEMA), and NEMA:
  - a. May assist in transporting samples to diagnostic laboratory.
  - b. May activate the State Emergency Operations Center (SEOC) and implement ESF #11.
  - c. Notifies the local Emergency Manager in the affected jurisdiction.
  - d. Notifies the Nebraska State Patrol, which:
    - i. May assist in transportation of samples to diagnostic laboratory.
    - ii. May assist with local quarantine support.
2. Notifies Governor’s Office.
3. Coordinates incident site security, access control points and decontamination if local resources are unable to provide from local or mutual aid resources.
4. Notifies the Livestock Emergency Disease Response System (LEDRS) Veterinary Corps.
5. Activates NDA Command Center.



## E. USDA:

1. Performs diagnostic testing and disease confirmation.
2. Informs FADD, State Veterinarian and AVIC of test results.

II. DIAGNOSTIC RESULTS

## A. If results are negative for a FAD

1. FADD informs local producer, processor and veterinarian routine and ordinary veterinary procedures implemented.
2. NDA notifies the Governor's Office and NEMA, who in turn notifies the local Emergency Manager.
3. Incident response is curtailed.
4. Local agency maintains activity log and tracks expenses.

## B. If results indicate a presumptive positive or confirmed positive for a highly contagious or economically significant FAD, the following events will occur:

1. For a confirmed positive USDA will:
  - a. Notify the FADD, NDA, State Veterinarian and AVIC.
  - b. Notify all State Veterinarians and all federal AVICs.
  - c. Activate the National Animal Health Emergency Management System.
  - d. Declare an "Emergency" or "Extraordinary Emergency"; if necessary and evaluates the need for Presidential Declaration.
  - e. Provide technical advice, supplies and personnel to support NDA.
2. For a presumptive positive, most likely identified by a NAHLN laboratory (i.e., UNL/VDC), the laboratory will:
  - a. Notify NDA and the State Veterinarian.
  - b. Submit the sample to the appropriate USDA Foreign Animal Disease Diagnostic Laboratory (FADDL) for confirmatory analysis.

## 3. In either of the above cases, presumptive or confirmed FAD in Nebraska:

NDA will:

- a. Notify the Governor's Office and NEMA.
- b. Send a representative to the SEOC to serve as the Emergency Support Function (ESF) #11 Coordinator.
- c. Establish quarantine zones.
- d. Issue "Stop (Animal) Movement Orders" (an embargo or import order to restrict animal transport either intra or interstate).
- e. Activate LEDRS.
- f. Confer with State Veterinarians in surrounding states.

NEMA will:

- a. Activate the SEOC and ESF-11, if not already activated.
- b. Establish an appropriate Incident Command structure.
- c. Notify additional agencies for support.
- d. Advise the Governor's Office for the need for a State Emergency Proclamation, and to request a Presidential Declaration.
- e. Coordinates with local emergency manager, gathers information for analysis by NDA.
- f. Coordinate with other local, state, federal agencies.
- g. Establish a Joint Information Center (JIC), if not already activated.

The Governor will:

- a. Notify governors of surrounding states.
- b. Issue disaster proclamations.
- c. Consider the need for issuing a "Stop (People) Movement Order" (an embargo or import order).
- d. Monitor and assign state resources for import/export restrictions.

III. LOCAL JURISDICTIONS

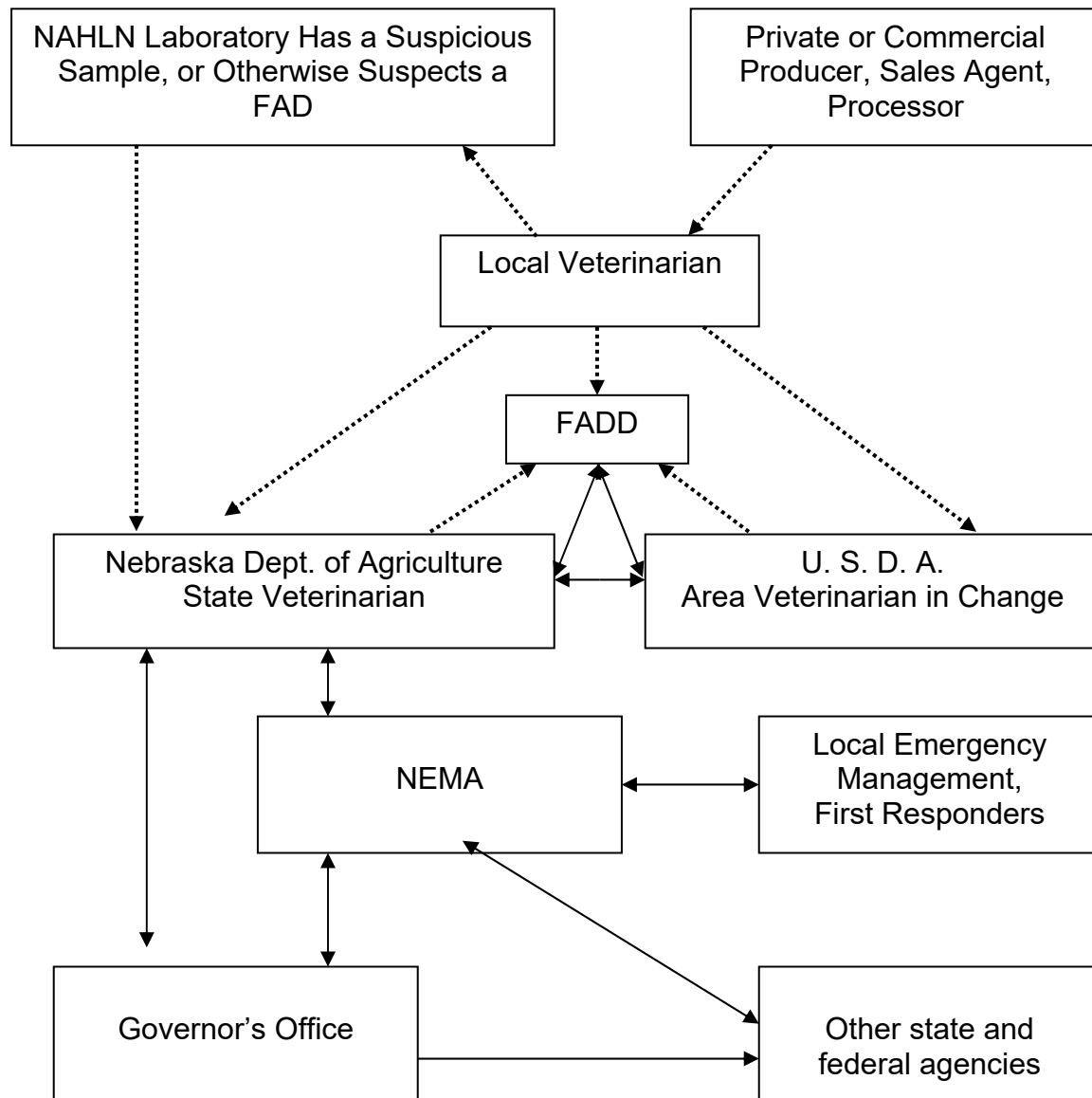
## A. County with “High Suspicion” FAD – Local Emergency Manager

1. Is notified by NEMA.
2. May open the emergency operations center (EOC).
3. Reviews and readies to implement FAD section of the local emergency operations plan (LEOP) and Agricultural Monographs from NDA.
4. Notifies local resources, such as local law enforcement.
5. Establishes site security.
6. Establishes access control points.
7. May establish cleaning, disinfecting and decontamination stations for vehicles and personnel; is advised by NDA and the Nebraska Department of Environmental Quality (NDEQ).
8. Prepares to support the identification and location of susceptible species throughout the county.
9. May notify the Chief Local Elected Officials and request a County Declaration.
10. Maintains activity log and tracks expenses.

## B. County with “Confirmed FAD” – Local Emergency Manager

1. Activates EOC, reviews and implements LEOP and the appropriate Agricultural Monographs from NDA.
2. Activate county temporary animal housing locations.
3. Prepares to support the identification and location of susceptible species throughout the county.
4. Notifies Chief Elected Officials and asks for County Declaration.
5. Informs producers/processors through local network of University Extension agents.
6. Coordinates with Voluntary Organizations Active In Disasters (VOAD) in support of mass care.

7. May request mutual aid from other counties.
  8. Maintains activity log and tracks expenses.
  9. Facilitates Law Enforcement and Fire Service to assist in quarantine, traffic control, cleaning and disinfection, and restricting access in/out of the area.
  10. Confers with Nebraska State Patrol.
- C. All Counties affected by a “Stop Movement Order” – (an embargo or import order) will:
1. Activate the county LEOP and appropriate NDA monographs.
  2. May activate EOC.
  3. Maintains activity log and tracks expenses.
  4. Informs producers/processors through local network of University Extension agents.
  5. Activate the county temporary animal holding areas.
  6. Coordinate with local law enforcement regarding where animals are being held in the county.
  7. Confers with Nebraska State Patrol.
  8. Confirms with NEMA that “Stop (Animal) Order” is in effect.

**AGRICULTURAL DISEASE INITIAL RESPONSE PLAN****Initial Phase: Suspected or Confirmed Contagious Animal Disease**

.....> Initial Veterinarian Contacts

————> Communications, coordination

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## POTENTIAL ANIMAL HOLDING AREAS

These areas have not been officially identified in Scotts Bluff County. At the time, decisions would be made with the advice of the Nebraska Department of Environmental Quality, Nebraska Department of Agriculture, and the University of Nebraska Cooperative Extension Office at the Panhandle Station. Area veterinarians and local officials would also assist in the decision making process.

Scotts Bluff County has several major confined feeding operations, 1 large livestock auction site, a county fair grounds, and numerous privately-owned feedlots throughout the county. NDEQ inspects and licenses all major feedlots. Location information may be available from them.

Scotts Bluff County Building and Zoning also has a list of all major feedlots (1,000 head or over).

Portable holding pens & portable chutes may be set up at the location of the incident

Inspection Veterinary: Dr. Arden Wohlers – Extension Veterinarian, University of Nebraska  
Business #: 308-632-1480 Home#: 308-632-6496 Cell: 308-641-7144

Supervisor Area One (1) Vets:

Dr. Rick Perry, D.V.M.  
Dept. of Agriculture  
Bureau of Animal Industry  
Veterinary Field Officer  
Address: 3428 Road 39W, Kimball  
Phone: 308-235-2314 or 402-326-1337 – Cell

Les Zadina NE  
749 Road East 30  
Ogallala, NE 69153  
Phone: (308)-284-4889

State Veterinarian:

Dr. Larry Williams, D.V.M.  
NE Dept. of Agriculture  
Bureau of Animal Industry  
402-471-2351

Available handlers/security:

Nebraska State Patrol 402-471-4545

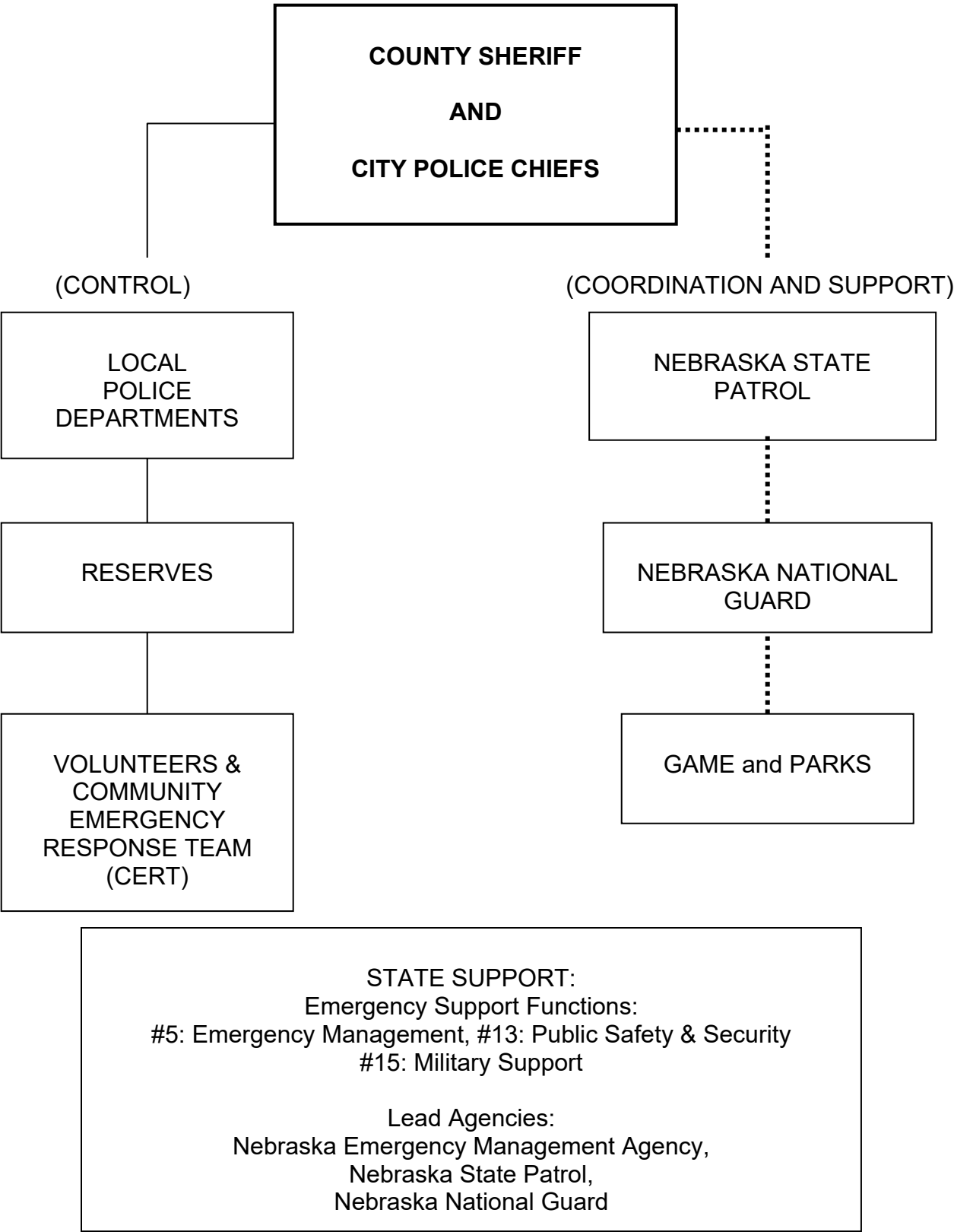
Scotts Bluff County Sheriff      308-436-6666

Additional security will be determined at time and location of incident. Handlers will be determined upon approval of the local veterinarian and by the location of the incident.

\*\* Additional resources listed in Annex L, Attachment 2.



**LAW ENFORCEMENT**



## **LAW ENFORCEMENT**

### **I. PURPOSE**

This Annex assigns responsibilities and provides coordination guidelines between the law enforcement agencies operating during disasters to ensure the safety of all citizens in Scotts Bluff County, to maintain law and order, protect public and private property, and provide protection for essential industries, supplies, and facilities.

### **II. SITUATION**

During disasters, law enforcement agencies will need to expand their normal operations to provide increased control, protection, and security. Mutual aid, state and federal law enforcement agencies may be available to support local law enforcement. There are eight (8) law enforcement agencies in the county (Attachment 1).

During threats or incidents of terrorism, the roles and responsibilities of the law enforcement agencies are detailed in the Terrorism Appendix 1 of this annex.

### **III. ASSUMPTIONS and PLANNING FACTORS**

Local law enforcement activities will increase significantly during disaster operations. Additional law enforcement resources and services may be available through existing law enforcement agency mutual aid agreements. If local capabilities are overwhelmed, outside support may be obtained from state and federal law enforcement agencies. Areas that may require support are:

- A. Traffic and crowd control,
- B. Evacuation,
- C. Search and rescue operations,
- D. Security,
- E. Acts of terrorism or other federal crimes,
- F. Civil disobedience,

#### IV. ORGANIZATION and RESPONSIBILITIES

The Scotts Bluff County Sheriff and city/village police departments are responsible for law enforcement within their respective jurisdictions. Troopers from the Nebraska State Patrol are available to support local law enforcement requirements. Nebraska National Guard units are available to provide support subsequent to a Governor's Disaster Proclamation. Jurisdictional law enforcement responsibilities are:

##### A. City/Village Police Departments

1. Maintain law enforcement in their jurisdictions.
2. Participate in evacuation procedures and special contingency planning.
3. Maintain records of disaster related costs.

##### B. County Sheriff

1. Directs the Scotts Bluff County Sheriff's Office.
2. Coordinates search operations in rural areas.
3. Establishes mutual aid agreements with adjacent jurisdictions.
4. Coordinates evacuation procedures and special contingency planning with local law enforcement.
5. Maintains records of disaster related costs.

##### C. Nebraska State Patrol

1. Performs law enforcement activities within the county in accordance with responsibilities assigned by State Statutes.
2. Participates in evacuation procedures and special contingency planning.
3. Maintains records of disaster related costs.
4. Coordinates Nebraska State Patrol operations with the county. The State Patrol may set up its Mobile Command Post, if needed.

##### D. Game and Parks provides law enforcement in state parks and recreation areas and may assist county law enforcement agencies.

E. Other Support:

1. Reserve/Auxiliary Training: The Scotts Bluff County Sheriff has five reserve law enforcement personnel who are qualified who can be used be used.
2. Volunteers: if utilized, will assist law enforcement personnel as directed.
3. Nebraska National Guard: Under disaster emergency conditions proclaimed by the Governor, the National Guard assistance may be requested through the Nebraska Emergency Management Agency. Mission support provided to law enforcement includes:
  - a. Security of disaster area.
  - b. Search and rescue operations.
  - c. Assisting the county law enforcement resources during evacuation activities.
  - d. Providing transportation and communications resources.
  - e. Traffic management, including roadblocks.
  - f. Providing aerial reconnaissance of disaster areas.
  - g. Assisting with crowd control and riots.
  - h. Providing support during acts of terrorism.

V. CONCEPT of OPERATIONS

A. General

Emergency law enforcement operations will be an expansion of normal operations and responsibilities. Each law enforcement agency is responsible for providing law enforcement for its jurisdiction. Upon request, they may assist in similar functions outside their jurisdictional area.

B. Coordination

1. In an event involving a number of individual law enforcement agencies, it will be the responsibility of each agency chief to ensure that effective coordination and cooperation between agencies is accomplished.

2. If the Emergency Operations Center (EOC) is activated, the affected jurisdiction's law enforcement chief will have the responsibility of advising and making recommendations to the Executive Group.

C. Warning

Law enforcement personnel may support warning procedures by using emergency vehicles with sirens and public address systems to ensure notification of all residents in an affected area.

D. Traffic and Crowd Control

Law enforcement agencies have the major responsibility of providing traffic and crowd control to ensure a safe and orderly evacuation of the disaster area.

1. Law enforcement units will be located at traffic control points on streets and roads designated as evacuation routes.
2. Where possible, evacuation routes will be confined to all-weather roads to provide easy accessibility and minimize the possible effects of inclement weather on evacuation operations.
3. Emergency routes will be designated as necessary. The law enforcement chief or the Executive Group will issue directives banning parking on emergency routes.
4. The law enforcement PIO, in coordination with the EM and PIO, will release evacuation information and instructions on a scheduled and timely basis.
5. Spontaneous evacuation from the hazard area can be anticipated prior to an order for evacuation.

E. Security and Access Control

Individual jurisdictions will maintain regular security protection. Law enforcement personnel will establish and enforce policies and procedures for movement in restricted disaster areas.

1. Security

- a. Security will be provided by the law enforcement agency having primary jurisdiction.
- b. A security guard may be posted to prohibit unauthorized personnel from entering the EOC.

- c. The Chief Executive may declare a curfew.
- d. Law enforcement personnel will provide security for emergency response forces during disaster operations and establish a secure cordon around the disaster site(s).

## 2. Access Control

- a. Members of the EOC Staff will coordinate emergency worker identification requirements with law enforcement officials.
- b. Access Control Points will be used to manage access to the disaster area.
- c. Other than immediate response emergency personnel, entry into a disaster area will be controlled by a pass system.
- d. If a segment of the population is evacuated, control points will be established on routes providing access to the evacuated area. Operational responsibility will be coordinated among the various law enforcement agencies.

## 3. Passes and Identification

- a. Region 22 Emergency Management personnel will provide local government emergency response identification cards/passes. Possession of this card permits full-time entry into restricted disaster areas.
- b. The Emergency Management Director will determine the need and issue volunteers identification cards/passes.
- c. Scotts Bluff County, City, Town and Village employees are issued permanent identification cards by Region 22 Emergency Management. Possession of this card will permit access to restricted areas within the city.
- d. Local government personnel not issued permanent identification cards will be issued the cards on a temporary, as-needed basis by the appropriate law enforcement agency in coordination with the Emergency Management Director.
- e. Media personnel within the county are provided with identification cards by their individual agencies. Except for unusual circumstances, these identification cards will be recognized for entry into restricted areas.

F. Search Coordination

Law enforcement officials are responsible for the coordination of search efforts involving:

1. Lost or missing persons,
2. Fugitives,
3. Bomb threats.

G. Extended Disaster Operations

1. All law enforcement personnel in the county may go on full time status with 12-hour shifts to maintain a 24-hour capability. An exception will be individuals who are considered by the Executive Group to be key personnel in other areas.
2. Mutual aid information may be coordinated through the Region 22 EOC by the law enforcement chiefs.

H. Damage Assessment

Law enforcement agencies will support damage assessment by providing an initial definition of the disaster area. They will maintain security of all the damaged areas and the essential facilities. This may include cordoning the disaster site.

I. Radioactive Materials Incident/Accident

Each law enforcement chief should select personnel to be trained in both radiological monitoring equipment operation and agency emergency response procedures.

J. Hazardous Materials Incident

In the event of a hazardous materials incident, the Sheriff, each Police Chief, and the Troop Commander, Nebraska State Patrol will ensure that personnel are selected and trained to respond in accordance with the standards set by their agency in compliance with OSHA and EPA regulations.

K. Prisoners

1. On a day-to-day basis, the jail population of the county is transported to and confined in Gering, Nebraska. The facility has the capability to house 186 prisoners. If a need arose to temporarily control a group of riotous or rowdy persons exceeding the capacity of the jail facility, the County Sheriff would be responsible for selecting a temporary control area.

2. The protection or evacuation of the prisoner population is the responsibility of the jurisdiction. If prisoners need to be re-located, they will be moved to other correctional facilities in the area.
3. Transportation requirements will be coordinated through the Scotts Bluff County Detention Center Administrative Support Coordinator. Transport Security vehicles will normally be used.

L. Animal Control/Pet Disaster Planning

1. Policies for animal control will be determined by the Scotts Bluff County Sheriff's Office working with an area Humane Society or a local veterinary clinic or local animal care volunteers. The evacuation, sheltering, care of sick and injured and the final disposition of loose domestic, zoo, pet store, school and kennel animals will be the responsibility of these organizations when the owners cannot be contacted. Contact the NE Department of Agriculture and/or the NE Department of Environmental Quality for specific processes of disposing of large numbers or large animals, such as herds of cattle. Contact NE Game and Parks for advice on the handling or disposal of displaced or injured wild animals.
2. During sheltering situations, Red Cross disaster shelters do not accept pets because of the state's health and safety regulations. Service animals, such as guide dogs or trained companion animals that assist people with disabilities, are the only animals allowed in Red Cross shelters. See Annex E, Attachment 1 for animal owners' responsibilities.

VI. ADMINISTRATION and LOGISTICS

A. Plan Maintenance

The Emergency Management Director, in coordination with law enforcement, is responsible for annual review and update of this Annex.

VII. TRAINING and EXERCISING

A. Training

The training program will be consistent with the Homeland Security Exercise Plan. All training supported by the Homeland Security grant process must be DHS (Department of Homeland Security) approved.



**B. Exercising**

1. All exercises and drills will be evaluated and any follow-up activities conducted in accordance with the Homeland Security Exercise and Evaluation Program (HSEEP).
2. Law enforcement personnel will participate in exercises designed to examine the feasibility of this County Local Emergency Operating Plan.

**LIST OF ATTACHMENTS**

<u>Attachment #</u>	<u>Item</u>	<u>Page</u>
1	Law Enforcement Resources	H-11
<u>Appendix</u>		
1	Terrorism	H-13

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## SCOTTS BLUFF COUNTY LAW ENFORCEMENT RESOURCES

RESOURCES	SHERIFF DEPT	NEBRASKA STATE PATROL	SCB POLICE DEPT.	GERING POLICE DEPT.	LYMAN POLICE DEPT.	MINATARE POLICE DEPT.	MITCHELL POLICE DEPT.	MORRILL POLICE DEPT.	GAME & PARKS
Sheriff	1								
Deputies	1 Chf Dp 16 FT								
Police Chief		1 CPT	1	1		1	1	1	
Assistant Chief		2 LTs	2CPTs				1		
Officers		5 SGTs	31 FT	15 FT	4 PT	2 FT 3PT	2 FT 1 PT	1 FT 3 PT	5
Troopers		15							
Reserves	4 CERT 1 UNCERT								
SPECIAL TEAMS		BRAVO (TROOP D/E SWAT – 16, TROOP E – 6), HazMat – 2 Sgts, NHIT - 1	SWAT, EOD, HOSTAGE						
RADIOLOGICAL EQUIPMENT	Y	Y	Y	Y	N	N	Y	Y	N
Total	22	24	32	16	4	6	5	5	5
Vehicles with radios	22	27	22	16	1	3	2	2	5+*
Mobile Command Vehicle	1	1	1 (Access to FD MCV)						

\*Game and Parks has Heavy Duty Equipment

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## TERRORISM

### I. PURPOSE

#### A. Introduction:

1. In February 2003, the White House issued Homeland Security Presidential Directive 5 (HSPD-5), "Management of Domestic Incidents," to enhance the ability to manage domestic incidents by establishing a single, comprehensive national incident management system.
2. In March 2011, the White House issued Presidential Policy Directive 8 (PPD-8), "National Preparedness," to strengthen the security and resilience of the United States through systematic preparation for the threats that pose the greatest risk to the security of the Nation, including acts of terrorism, cyber-attacks, pandemics, and catastrophic natural disasters by requiring a national preparedness goal that identifies the core capabilities necessary for preparedness and a national preparedness system to guide activities that will enable the Nation to achieve the goal.
3. Terrorism, as defined by the Federal Bureau of Investigation is the unlawful use of force against persons or property to intimidate or coerce a government, the civilian population, or any segment thereof in furtherance of political or social objectives. An act of terrorism incorporates all four of these elements.

#### B. Purpose of This Appendix:

1. To provide guidelines for assessing threats and reducing a community's vulnerability to terrorism.
2. To assist in developing a comprehensive and integrated plan for local governments to work in cooperation with state and federal agencies in responding to and managing the "crisis" of terrorism, including the use of nuclear, biological, chemical, and other weapons of mass destruction (WMD).
3. To provide guidance in coordinating "consequence" recovery activities in the community after a terrorist incident.

## II. SITUATION

### A. Scope of This Appendix:

1. This Appendix applies to all threats or acts of terrorism within the county and to the departments/agencies that may be required to respond to a threat or act of terrorism.
2. This Appendix builds upon concepts already addressed in this Local Emergency Operations Plan (LEOP) to respond to and recover from a broad spectrum of hazards, but it will also address unique actions necessary to respond to a terrorist act.
  - a. On the local level, initial response will be by local authorities, using an Incident Management System in accordance with HSPD-5.
  - b. When the incident is identified as a terrorist act or there is a credible threat, the State may request Federal assistance in accordance with PPD-8.

### B. Conditions:

1. Concern or an actual threat of terrorism may prompt precautionary measures. A credible threat scenario will initiate a threat assessment led by the Federal Bureau of Investigation.
2. Significant threat or act of terrorism will cause a response as described in this Appendix.

## III. ASSUMPTIONS and PLANNING FACTORS

- A. All communities are vulnerable to acts of terrorism from local, national or international sources.
- B. Terrorist events may occur in a single area or simultaneous in multiple geographic areas and may result in immediate mass casualties such as an explosion or delayed casualties as in bio chemical incidents.
- C. Terrorist events may occur with little or no warning and involve one or more tactics to include WMD, bombing, hostage taking, etc.
- D. The fact that an emergency was a result of a terrorist act may not be determined until days, weeks, or months after the event has occurred.
- E. The local Emergency Management organization is based on a broad, functionally oriented, multi-hazard approach to disasters that can be quickly and effectively integrated with all levels of government.

- F. No single agency at the local, state, federal, or private level possesses the expertise to act unilaterally in response to threats/acts of terrorism, particularly if weapons of mass destruction are involved.
- G. Terrorism against a large population may overwhelm local and state government almost immediately; major events involving WMD may overwhelm federal capabilities as well.
- H. If protective capabilities are not available, responders cannot be required to put their own lives at risk in order to enter a perimeter contaminated with nuclear, biological, or chemical (NBC) material. The perimeter may be closed until the effects of the NBC materials have degraded to safe levels.

#### IV. CONCEPT of OPERATIONS

##### A. Hazardous Analysis:

Emergency Management, in coordination with law enforcement and other appropriate agencies, should conduct a Hazards Analysis to identify facilities/individuals, essential services, and activities that might be at risk from terrorism.

##### B. Initial Response To Terrorism:

1. When the incident is suspected to be or is identified as a result of a terrorist act, the following agencies will be notified:
  - a. Federal Bureau of Investigation,
  - b. Nebraska State Patrol, and the
  - c. Nebraska Emergency Management Agency.
2. All responding and cooperating agencies will use the NIMS.
3. The local Emergency Management organization will provide the framework for local resource coordination and deployment to support the Incident Command. The EM will also be responsible for coordinating recovery efforts from a terrorist incident.

##### C. Site Assessment:

1. The site assessment of the threat and risks will determine protective actions for the responders and the public.
2. Personal protective equipment recommendations are based on risk.

3. The IC will determine if evacuation or in-place sheltering is needed.
4. The area must be immediately evacuated when a secondary device is suspected or discovered.
5. Security and access control measures in and around the disaster site will be implemented immediately by first responders to ensure public and responder safety as well as facilitate response and recovery initiatives.
6. Local law enforcement will immediately begin working with all responders to maximize the preservation of the crime scene.

D. Beyond Local Capability:

Response to a terrorist event will involve multiple jurisdictions and levels of government. As state and federal resources arrive, response and recovery operations will be structured to include federal, state and local representation per NIMS.

E. Command Structure:

The Unified Command (UC) will incorporate multi-levels of response similar to the Incident Management System already functioning at the local level. To effectively address the situation, members of UC are jointly responsible for the development of objectives, priorities, and operational strategy (Incident Action Plan).

F. Unified Command:

1. All agencies responding to the emergency in the field report to one Unified Command Post and follow one Incident Action Plan (IAP).
2. Factors determining agencies responding will be:
  - a. The terrorist tactics employed,
  - b. The challenges presented by the scope and nature of the incident,
  - c. The target group involved,
  - d. The response and recovery capabilities of the affected community.



3. The Operations Section Chief, designated by the Unified Commander, will be responsible for the implementation of the Incident Action Plan. The Operations Section Chief qualifications include a variety of factors such as:
  - a. An understanding/experience of NIMS procedures in multi-agency responses,
  - b. Existing statutory authority,
  - c. Which agency has the most involvement for that operational period,
  - d. The amount of resources involved, and
  - e. Mutual knowledge of the individual's qualifications.
4. As the terrorism event unfolds, local Emergency Management and the Nebraska Emergency Management Agency will each conduct operations at their respective Emergency Operations Centers with coordination between local and state agencies maintained as in any other disaster.
5. The FBI may request local representation at the Joint Operations Center.

G. Joint Field Office:

The FBI Field Office responsible for the incident site can modify its Command Post to function as a Joint Operations Center (JOC). The JOC may be integrated into the Joint Field Office established by federal agencies during large-scale incidents. Selected local, state, and federal Consequence Management agencies may be requested to serve in the four areas at the JOC:

1. Command Group (multi-agency),
2. Operations Group (from NRP Nov. 2004),
3. Operations Support Group (media – public information functions),
4. Consequence Management Group (liaisons).

H. Technical Support

1. After notification to federal authorities of a suspected, threatened, or actual terrorist incident, both the FBI and FEMA can request federal agencies to support operations. These agencies/teams will provide

specialists with technical expertise to deal with a full range of terrorist tactics to include nuclear, biological, and chemical incidents.

- a. The FBI may deploy a Domestic Emergency Support Team (DEST) to provide expert advice/assistance to the on-scene commander in the event of a major terrorism event.
    - b. DHS/FEMA from the Regional Response Coordination Center can activate an Emergency Response Team – Advance Element to the scene, and/or request response of federal agencies that have been assigned duties under the functions of the National Response Plan.
  2. Local and state specialized teams (i.e., hazardous materials, crime narcotics, gang, hostage, etc.) who have skills and equipment to support these operations will assist federal teams, as directed.
- I. Preserving The Crime Scene:
1. Because of the nature of terrorist acts involving a variety of tactics, law enforcement personnel will work with other responders to:
    - a. Preserve the crime scene while developing strategies to protect response personnel,
    - b. Carry out life-saving actions,
    - c. Implement necessary protective actions,
    - d. Define and contain the hazard.
  2. First responders become potential witnesses, investigators, and sources of intelligence in support of the crime scene investigation. Training should emphasize that all incidents are a potential crime scene that may provide evidence in determining the cause of the event and in identifying the responsible parties. First responders should review and modify their response procedures to preserve the crime scene without compromising functional responsibilities, standards of service or safety.
- J. Accessibility Policies:
1. Once the life-saving activities and the investigation of the crime scene are completed and the area is considered safe, the area will be made accessible to damage assessment teams, restoration teams, property owners, insurance adjusters, media, etc. However, access to the area may still be limited depending on the extent of damage sustained, general conditions of the area and who has requested access.

2. The appropriate local, state, and federal officials will develop the site accessibility and re-entry policies. Policies will define:
  - a. Who has access to the damaged areas,
  - b. Any time restrictions regarding access,
  - c. Whether escorts are necessary, and
  - d. What protective equipment is required to enter the area.
3. Identification and accountability systems are developed for emergency workers, media, property owners, insurance adjusters, etc. utilizing a system of passes, colored badges, name tags, arm bands, etc. Security personnel are responsible for enforcing these policies and procedures.
4. On site potential hazards or risks are identified and cordoned with the appropriate isolation and warning devices.

## V. RESPONSIBILITIES

### A. Procedures that are unique in responding to a terrorist act include:

1. Law Enforcement, lead by the FBI, is responsible for the definition of the perimeter, control of access to the area, investigation of the crime and the collection of physical evidence.
2. Fire Service is responsible for fire suppression, search and rescue and hazardous materials response to the level of their training and equipment. See Annex F.
3. Emergency Medical is responsible for triage, treatment and transport of victims. See Annex G.
4. Public Works is responsible for debris removal, utilities, and to aid in traffic management. See Annex K.
5. Emergency Management is responsible for coordinating public information, damage assessment, sheltering, volunteer coordination, human services, and resource management.

### B. Events of national scale will involve the additional agencies or offices and may request support or intelligence from local responders:

1. The U.S. Attorney General has the lead responsibility for criminal investigations of terrorist acts or threats by individuals or groups, as well as for coordinating activities of the other law enforcement agencies to

detect, prevent, pre-empt and disrupt terrorist attacks against the United States. This includes actions based on specific intelligence or law enforcement information.

2. The Secretary of Defense may authorize Defense Support of Civil Authorities for domestic incidents as directed by the President or when consistent with military readiness operations and appropriate under the circumstances of law. Command of such military forces will remain with the Secretary of Defense.
3. The Secretary of State coordinates international preparedness, response and recovery activities relating to domestic incidents and the protection of U. S. citizens and U.S. interests overseas.
4. The Director of National Intelligence serves as the President's principal intelligence advisor and oversees and directs the implementation of the National Intelligence program.
5. Various Federal departments or agencies may play primary, coordinating and/or support roles based on their authorities and resources and the nature of the threat or incident.

## VI. ADMINISTRATION and LOGISTICS

### A. Records:

All agencies will maintain records of their expenses incurred in response and recovery activities to a terrorism event.

### B. Training:

Emergency Management training for response and recovery to terrorism is available to jurisdictions by contacting the Training Office at the Nebraska Emergency Management Agency in Lincoln.

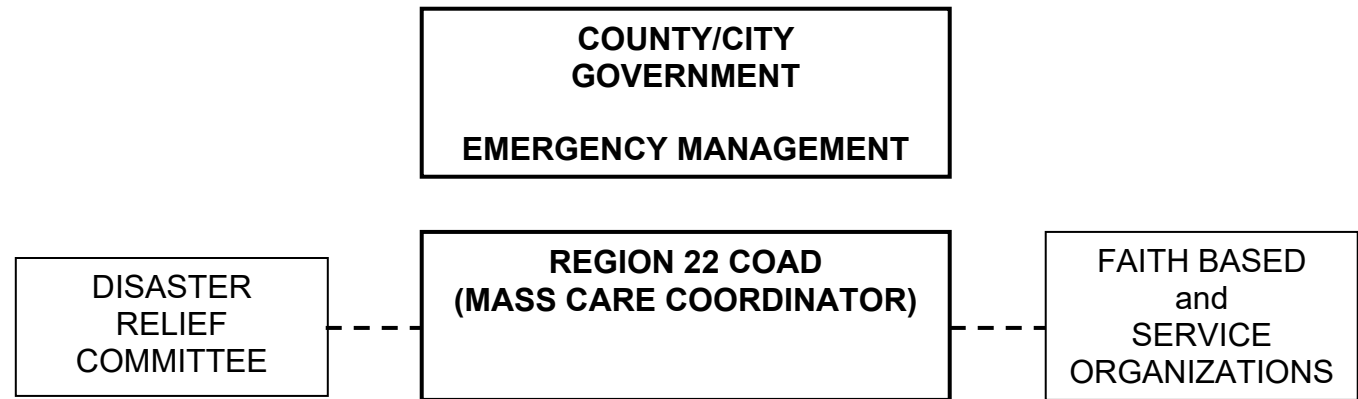
### C. Exercising:

After the planning and training elements on counter-terrorism are complete, an exercise addressing potential threats in the community should be conducted. These training and exercise activities are listed in the County's five-year calendar.

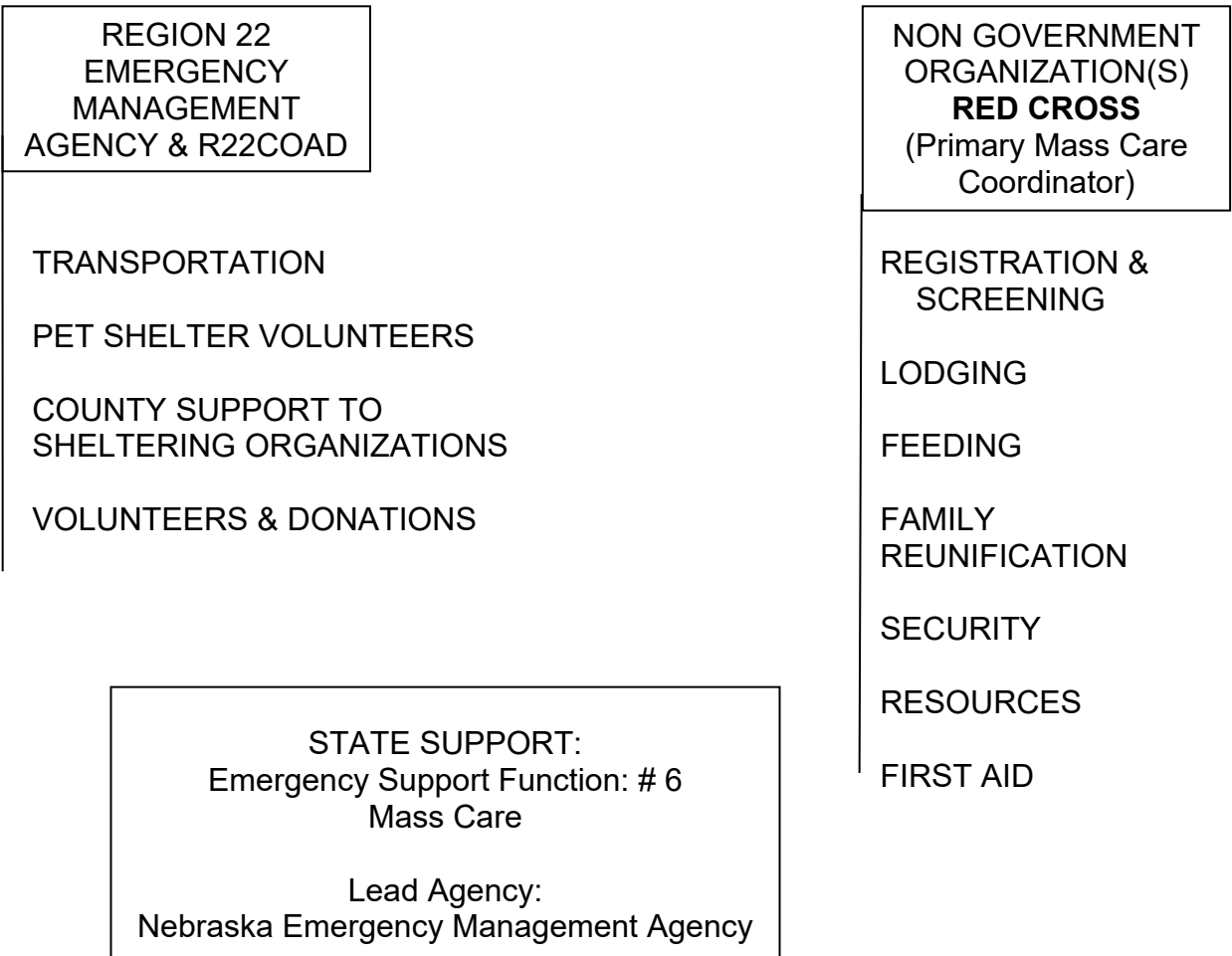
### D. Annex Maintenance:

The Region 22 Emergency Management Director is responsible for the maintenance and improvement of this Appendix. The Appendix will be reviewed and updated as necessary but not less than annually.

**MASS CARE**



**EMERGENCY MANAGEMENT ORGANIZATION  
Functional Operations**



## **MASS CARE**

### **I. PURPOSE**

This Annex establishes management plans, procedures, policies and guidelines for providing temporary lodging, feeding, coordination of bulk distribution of emergency relief items and the general welfare of people forced to leave their homes. These plans also address the care, sheltering and essential needs of household animals. Mass care involves many components; this Annex will emphasize the temporary housing/sheltering of victims.

### **II. SITUATION**

- A. Within Scotts Bluff County hazards have been identified that could cause an evacuation of some portion of the county, see Annex E. Although the county has a resident population of approximately 36,465 there is no conceivable hazard that would require mass care of the full population. The most likely situations would be from a few families displaced to as many as 22,000 people displaced by a chemical spill.
- B. Tourists or travelers and other overnight occupants from the nearly 1,200 motel/hotel beds in facilities located along Highways 26, 71 and 92 in Scottsbluff and Gering may also need to move to shelters.
- C. The Emergency Manager and/or the Red Cross has identified buildings suitable to lodge or feed evacuees. See Attachment 1.
- D. Facilities appropriate for sheltering household animals and agencies capable of providing assistance have been identified.
- E. Individuals, families, unaccompanied children and those with access and functional needs that do not relocate may require temporary support of food, water, cleaning supplies and other relief materials, physical, behavioral and financial support during the response and recover phases.

### **III. ASSUMPTIONS and PLANNING FACTORS**

- A. The local jurisdiction may have to provide initial sheltering until the Red Cross can mobilize and begin temporary shelter operations. Long term sheltering is not addressed in this Annex.
- B. Sheltering information will be released to the public and responders as soon as the Executive Boards or Emergency Manager determines the need, and available resources and shelter support systems can be implemented.

- C. Persons or organizations controlling potential shelters will cooperate and make the facilities available per existing agreements or MOUs.
- D. The Region 22 Community Organizations Active in Disaster (R22COAD) will manage and coordinate mass care operations and will turn over shelter operations to the Red Cross upon their arrival. Scotts Bluff County and local government will support all mass care activities, particularly as the requirements become greater and the COAD and Red Cross nears its limit in resources. Public Health will provide recommendations for communication methods, public information message development, special equipment and supplies that may be needed and locating local care providers to assist individuals whose needs cannot be met at the shelter.
- E. The selection and preparation of shelters will be based on the number and kinds of populations needing protection, the shelter's proximity to transportation systems and distance from the incident site.
- F. Family reunification and disaster relief program information will be available at each kind of shelter opened.
- G. Other professional and volunteer organizations, which normally respond to disaster situations, will do so.
- H. Assistance from outside the county through mutual aid agreements and from state and federal level emergency oriented agencies may be available.
- I. Facilities and staffing planned for mass care use will be available at the time of need. Lodging facility capacities are based on 40 - 60 square feet per space.
- J. Experience has shown that under localized emergency conditions, a high percentage (50 percent or more) of evacuees will seek shelter with friends or relatives rather than go to established shelters.
- K. Essential public and private services will be continued during a mass care situation. Normal activities in some schools and churches may have to be curtailed or discontinued.
- L. If the threat of an evacuation is due to a visible hazard or has been discussed in the media, some spontaneous evacuation will occur prior to an implementing order. Therefore, mass care operations may start early in any disaster period.
- M. Planning assistance for shelters, especially for access and functional needs individuals is available at: [www.ada.gov/pcatoolkit/chap7shelterchk.htm](http://www.ada.gov/pcatoolkit/chap7shelterchk.htm).
- N. Household animal shelters may be co-located with mass care shelters or they may be separate congregate facilities.

- O. Household animal shelters will generally accept domesticated animals such as dogs, cats, birds, rabbits, rodents, turtles.
- P. If established, household animal shelters will provide the basic needs for approved animals of food, water, sanitation, security, basic medical care, environmental protection and reunification with the owners.

#### IV. ORGANIZATION and RESPONSIBILITIES

The ultimate responsibility for the care of evacuees in the county rests with local governments. In most emergencies, some level of government support will be required. The appropriate City/Village Emergency Management Director with the support of the County Emergency Management Director will act for their jurisdictions in coordinating mass care activities until the Red Cross can respond.

##### A. Emergency Management

1. The Emergency Management Director or selected staff will be responsible for identifying appropriate lodging and feeding facilities, coordinating utilization of transportation resources, supporting evacuee registration and overseeing lodging and feeding operations.
2. The local jurisdiction may have to provide temporary shelter until the Red Cross can mobilize and begin operations.
3. The EOC will monitor shelters to maintain manageable distribution of victims, support staff and supplies.
4. The Public Information Officer of support organizations will assemble, prepare and disseminate sheltering, family reunification, points of distribution of emergency supplies and disaster relief program information as appropriate. In a large disaster, this will be coordinated through the functions of a Joint Information Center (JIC).

##### B. American Red Cross (ARC):

The American Red Cross will carry out the temporary Mass Care coordination function. The nature and scope of the emergency will determine specific actions but the Red Cross will be responsible for carrying out its mandated responsibilities as indicated in the Act of Congress, January 5, 1905, as amended, 36 U.S.C. The Red Cross will not assume responsibility for government functions but will support state and local government and will provide assistance to individuals and families as indicated and within current Red Cross disaster relief policies. Red Cross will coordinate registration of evacuees, shelter, feeding and other support as the situation may indicate. The Red Cross will be responsible for only those costs committed by its authorized representative.



C. Supporting Organizations:

1. The Region 22 COAD and other disaster relief organizations may support mass care operations as provided for in their plans and procedures.
2. The USDA County Emergency Board (CEB) maintains a listing of food, feed, and seed facilities located within the county which may be of assistance for mass care operations.
3. The public health agencies will work in partnership with the Emergency Manager and the mass care shelter manager to plan for and assist them to accommodate people who have access and functional needs.
4. Local or regional humane societies or other volunteer, animal support organizations will establish and maintain the household animal sheltering system.

V. CONCEPT of OPERATIONS

A. American Red Cross Functions:

The American Red Cross will manage lodging and mass feeding operations. They will work with the Emergency Management Director to ensure effective coordination of resources. Red Cross activities will be in accordance with the current ARC disaster guidelines and procedures.

1. Temporary Sheltering: When shelter facilities are opened by the Red Cross, it will be the responsibility of the Red Cross to maintain all functions and staffing according to Red Cross policy. Some functions will be to:
  - a. Provide shelter managers,
  - b. Select shelter sites in coordination with the Emergency Management Director and have a signed shelter agreement between ARC and the facility management,
  - c. Provide food service,
  - d. Provide disaster health service through Red Cross staff in cooperation with the Emergency Medical Services and the Public Health Coordinators. Services may include first aid, replacement of medication, immunizations, mental health services, etc.
  - e. Maintain records,

- f. Staff Lodging,
  - g. Maintain Red Cross shelter identity,
  - h. Maintain order,
  - i. Provide evacuee locator and welfare inquiry services (Disaster Welfare Inquiry Operations), especially for lost, missing or displaced children. Additional help from other local social services or volunteer agencies may be available.
  - j. Establish first aid stations in reception and care facilities, as necessary.
  - k. Shelter managers will maintain communications with the EOC and brief the EOC at scheduled times about the numbers housed, fed, status of supplies, condition of facility and other concerns affecting those being sheltered.
  - l. Shelter managers and agencies will coordinate with the EOC during the development of plans for and the initiation of shelter closings.
  - m. During the registration of evacuees at a shelter, those with access and functional needs will be identified, protecting the individual's privacy, and with a coordinated effort between the Red Cross and Public Health agencies, appropriate sheltering and care will be identified.
2. Feeding: As needed, meals and snacks will be provided to evacuees and workers through both mobile units and fixed feeding sites. Red Cross will be responsible for meal planning, coordination of mobile feeding, identifying feeding sites and resources for the procurement of food and related supplies. Some specific functions will be to:
- a. Select feeding sites in coordination with the Emergency Management Director,
  - b. Request health inspections through the Scotts Bluff County Health Department Director,
  - c. Procure food and supplies,
  - d. Maintain records and reports,
  - e. Provide and maintain mobile feeding units.

3. Registration: The Red Cross will register evacuees, and as applicable, will share the numbers with appropriate government agencies concerning evacuees housed in Red Cross shelters.

B. Salvation Army Functions:

The Salvation Army at North Platte, NE may provide the following support during mass care operations.

1. Registration and identification of victims, missing persons services, locating individuals and answering inquiries from concerned relatives and families outside the disaster area.
2. Mass feeding in Salvation Army temporary facilities assigned for that purpose.
3. Mobile feeding, hot meals or snacks, for disaster victims and emergency workers at the disaster scene.

C. Lodging/Feeding Facilities:

1. Facility List: Attachment 1 is the list of available lodging/feeding facilities.
2. Selection: The designation of specific lodging and feeding facilities will depend on the actual situation and the location of the hazard area. Selected facilities will be located far enough from the hazard area so that there is no possibility of the threat extending to the mass care facility. The best possible facilities will be selected from the list in Attachment 1 or from lists maintained by the Red Cross.
3. Agreements: The Red Cross has agreements to use facilities in the county. The Emergency Management Director will obtain permission from owners to use other facilities as required.
4. Access and functional needs: Selection and operations of temporary lodging facilities for institutionalized or access and functional needs groups (nursing homes, hospitals, etc.) will be coordinated with those organizations to ensure the facilities are adequate.

D. Implementation:

Provisions of this plan concerning mass care will be implemented as soon as a need for temporary sheltering or feeding is noted. While a coordinated government/Red Cross decision is desirable, the Red Cross may independently activate their operations.

1. Preparedness Phase: Communications will be established with all agencies. Essential personnel, including volunteers, will be alerted and

required material resources (cots, blankets, food, etc.) located and prepositioned, if necessary.

2. Response Phase: In the event of a major disaster, actions for the reception of evacuees, including the opening the Registration Center and selected lodging/feeding facilities, will begin.
3. De-activation stage: Communications and messages will change to reflect the closing or consolidation of shelters. Facilities will be restored to pre-event conditions, supplies and material will be returned to storage or disposed of according to law or agency SOPs. All signage will be removed. All expenses will be documented and records made available to the EOC.

E. Registration of Evacuees:

1. Evacuees will register at the designated lodging facilities in accordance with Red Cross procedures. If it is necessary for shelters to be opened before the Red Cross is available to begin registration, local officials may make copies of the registration form, Attachment 2, to begin the process. During the registration process, individuals, with medical or other incapacitating conditions that may require more services than the Red Cross can provide, will be identified so that the appropriate placement and care can be provided to the individual.
2. Registration of evacuees' household animals helps to protect both the sheltering agency and the animal owners. A suggestion animal registration form is provided in Attachment 3.

F. Welfare Inquiries:

The Red Cross may establish a Disaster Welfare Inquiry Operation to answer requests from relatives and friends concerning the safety and welfare of evacuees or those in disaster areas. Incoming and outgoing traffic will generally be handled by the TriCity Amateur Radio. The Scotts Bluff County Citizen Emergency Response Team (CERT) and other local volunteer groups in Scotts Bluff County will conduct welfare search missions. Welfare inquiry listings, along with registration listings, will be coordinated with the EOC and law enforcement agencies for comparison with missing persons lists.

G. Emergency Public Information:

The American Red Cross and the Emergency Management Director will coordinate with the Public Information Officer to ensure that the public is kept informed about location of mass care facilities, places of contact for missing relatives, and continued emergency services.

#### H. Resource Support:

The Region 22 Emergency Management Director will determine transportation and other resource needs and coordinate utilization of resources. The Emergency Management Director maintains a resource directory.

#### I. Humane Society or volunteer animal support organizations:

Animal care and welfare will be provided within the capabilities of the jurisdiction. It is expected that owners will provide as much care and maintenance of their property as possible. Those volunteer organizations providing this service and facilities for owners unable to care for their pets or for animals with unknown ownership, will provide information to owners who register their pets for care, will provide adequate housing, basic medical care, food, water, exercise, will maintain facility sanitation, and manage animal-owner reunification, dispose of wastes, carcasses and demobilize the facility when no longer needed.

### VI. ADMINISTRATION and LOGISTICS

- A. Scotts Bluff County and the Red Cross will maintain records of all expenses incurred by their mass care activities. The Executive Group will ensure that adequate records of local government expenses are maintained.
- B. The Red Cross offers training in Shelter Operation Workshop and Disaster Welfare Inquiry Operations and will provide these trained persons for disaster operations when requested by the Region 22 Emergency Management Director.
- C. Animal care providers will maintain records of all expenses, volunteer time, cash, food and other support material donations.

### VII. TRAINING and EXERCISING

#### A. Training:

The training program will be consistent with the Homeland Security Exercise Plan. All training supported by the Homeland Security grant process must be DHS (Department of Homeland Security) approved.

#### B. Exercising:

All exercises and drills will be evaluated and any follow-up activities conducted in accordance with the Homeland Security Exercise and Evaluation Program (HSEEP).

**LIST OF ATTACHMENTS**

<u>Attachment</u>	<u>Title</u>	<u>Page</u>
1	Listing of Mass Care Facilities	I-11
2	Evacuee Registration Form	I-17
3	Pet Registry at Public Shelter	I-18

**MASS CARE FACILITIES**

City or Village: Banner County – Village of Harrisburg

Facility	Address	Point Of Contact	Phone Number	Lodging Capability (numbers)	Feeding Capability (numbers)	Usage Agreement Date	ADA Accessible
Banner County Schools	Harrisburg	Heath Johnson	308-436-2286	186	158	9/15/2010 Survey 10/08/2012	Yes
		Lana Sides	308-641-1317				

City or Village: Scotts Bluff County – City of Gering

Facility	Address	Point Of Contact	Phone Number	Lodging Capability (numbers)	Feeding Capability (numbers)	Usage Agreement Date	ADA Accessible
Gering High School	1500 U Street	Bob Hastings, Sup. Eldon Hubbard, Principal	308-436-3125 308-436-3121	580	140 at a time	9/24/2010 Survey 9/20/2010	Yes
Gering Junior High School	800 Q Street	Principal Dora Olivares Custodian Fred Hinojosa	308-436-3123 308-436-3123	259	200 at a time	9/24/2010 Survey 9/20/2010	Yes
Geil Elementary	1600 D Street	Principal Mary Kay Haun Maintenance Kurt Hansen	308-436-2545 308-631-7569				
Lincoln Elementary	1725 13 <sup>th</sup>	Principal Pam Barker	308-436-2350	750	0	9/20/2010	Yes

		Maintenance Kurt Hansen Fire Chief Jay Templar	308-631-7569 308-436-2441 308-631-6157				
Northfield Elem	1900 Flaten Ave	Principal Betty Smith Maintenance Kurt Hansen	308-436-5555 308-631-7569				
Central Church of Christ	1245 Five Rocks Road	Charles Gwynn	308-436-2234				
Northfield Church	2105 17 <sup>th</sup>	Phil Parker	308-436-3319				

## City or Village: Scotts Bluff County – Village of Lyman

Facility	Address	Point Of Contact	Phone Number	Lodging Capability (numbers)	Feeding Capability (numbers)	Usage Agreement Date	ADA Accessible
Lyman Fire Hall	307 Jeffers	Kim Robb	308-787-1444			12/02/2014	

## City or Village: Scotts Bluff County – City of Minatare

Facility	Address	Point Of Contact	Phone Number	Lodging Capability (numbers)	Feeding Capability (numbers)	Usage Agreement Date	ADA Accessible
Minatare High School	1107 7 <sup>th</sup> Street	Sup Tim Cody	308-783-1733			1/24/2014	

## City or Village: Scotts Bluff County – City of Mitchell

Facility	Address	Point Of Contact	Phone Number	Lodging Capability (numbers)	Feeding Capability (numbers)	Usage Agreement Date	ADA Accessible
Mitchell United Methodist	1845 Broadway	Resident Pastor	308-623-1194				
Scotts Bluff County Ag Society	130625 County Rd "E"	Mgr Lana Hubbard Maint,	308-623-1828 308-631-5102	616	100 at a time	5/10/2013 Survey 10/14/2010	Yes



		Jerry Ash					
Mitchell Elem	1439 13 <sup>th</sup> Ave	Kent Halley Kirk Kuxhausen	308-623-1707 308-623-2828		250 at a time		
Mitchell High School	1819 19 <sup>th</sup> Ave	Kent Halley Heath Peters	308-623-2828 308-623-2235				

## City or Village: Scotts Bluff County – Village of Morrill

Facility	Address	Point Of Contact	Phone Number	Lodging Capability (numbers)	Feeding Capability (numbers)	Usage Agreement Date	ADA Accessible
Morrill High School	411 East Hamilton	Nick Schaefer Deb Baker	308-247-3414	183	350	10/25/2010 survey 10/25/2010	Yes
Morrill Elem	505 Center Ave	Nick Schaefer Deb Baker	308-247-3414	225	350	10/25/2010 Survey 10/25/2010	Yes
Morrill Fire Hall	320 Center Ave	Tod Austin	308-247-2403				

## City or Village: Scotts Bluff County – City of Terrytown

Facility	Address	Point Of Contact	Phone Number	Lodging Capability (numbers)	Feeding Capability (numbers)	Usage Agreement Date	ADA Accessible
Carpenter Center	116 Terry Blvd	Kent Greenwalt Nancy Bentley Hugo Chairez	308-632-8457 308-672-4375 308-641-3047	272	300	10/26/2010 Survey 10/26/2010	Yes

## City or Village: Scotts Bluff County – City of Scottsbluff

Facility	Address	Point Of Contact	Phone Number	Lodging Capability (numbers)	Feeding Capability (numbers)	Usage Agreement Date	ADA Accessible
First Presbyterian Church	101 E 20 <sup>th</sup> St	Scott Peterson	308-632-2131				
Elks Lodge	1614 1 <sup>st</sup> Ave	Thomas Winn	308-632-2622				
Calvary Lutheran	17 E 27 <sup>th</sup> St	Mel Knodler	308-632-8023				
YMCA	22 S Beltline E	Dean Behling	308-635-2318				
Western Nebr Comm College	1601 E 27 <sup>th</sup> St	William Knapper	308-635-3606				
St Agnes School	205 E 23 <sup>rd</sup> St	Julie Brown	308-632-6918				
Longfellow Elem	2003 5 <sup>th</sup> Ave	Sup Rick Myles Principal Laurie Bahl Maintenance Randy Scott	308-635-6200 308-635-6262 308-225-0412		50 at a time	5/21/2013	Yes
Westmoor Elem	1722 Ave K	Sup Rick Myles Principal Charlotte Browning Maintenance Randy Scott	308-635-6200 308-635-6255 308-225-0412		200 at a time	5/21/2013	Yes
Scottsbluff High School	313 E 27 <sup>th</sup> St	Sup Rick Myles Principal Mike Halley Maintenance Randy Scott	308-635-6200 308-635-6230 308-225-0412		350 at a time	5/21/2013	Yes

Bluffs Middle School	27 E 23 <sup>rd</sup> St	Sup Rick Myles Principal Bert Wright Maintenance Randy Scott	308-635-6200 308-635-6270 308-225-0412		200 at a time	5/21/2013	Yes
Roosevelt Elem	1306 9 <sup>th</sup> Ave	Sup Rick Myles Principal Jana Mason Maintenance Randy Scott	308-635-6200 308-635-6259 308-225-0412			5/21/2013	Yes
Lincoln Heights Elem	2212 Ave C	Sup Rick Myles Principal Jodi Benson Maintenance Randy Scott	308-635-6200 308-635-6252 308-225-0412			5/21/2013	Yes

I-15

### Other Mass Feeding and Temporary Shelter Resources Available to Region 22

Organization	Address	Point Of Contact	Phone Number	Resource
Oregon Trail Baptist Association Disaster Relief Feeding	1812 Ave I Scottsbluff, NE  900 E 2 <sup>nd</sup> St North Platte, NE	Bethel Baptist in Scottsbluff Dallas Powell  Calvary Baptist in North Platte	O: 308-632-8878 C: 308-225-3450  O: 308-532-7861 C: 308-539-1170	6000 meals/day unit in North Platte  Other Units available are chainsaw, mud-out, laundry and showers

		Doug Lee		
Fire Fighters Fire Disaster Ministry	3009 Ave I Scottsbluff, NE	Carissa Smith	C: 308-631-9674	Clothing, Hygiene items, Household Items, Food, Temporary housing assistance, and emergency funds
Potter's Wheel Ministry	1815 1 <sup>st</sup> Ave	Tony Bergmann	O: 308-633-2888 C: 308-765-2200	Food, Clothing, Household Items, Transitional Housing for Men

<b>Evacuee Registration Form</b>	
Shelter Location:	
Family Name (Last Name):	Total Family Members Registered:                      Sheltered:
Address:	Home Phone:
City, State Zip:	Cell Phone:

Information About Individual Family Members					
Last Name, First Name	Age	Gender (M/F)	Arrival Date	Departure Date	Relocation address & phone

Are there members of your family requiring medical attention? Who? <span style="float: right;"><input type="checkbox"/> No                      <input type="checkbox"/> Yes</span>
--

Special dietary needs:
------------------------

Special accommodations required:
----------------------------------

Who we should notify in a emergency (family, doctor):  Name:  Phone:
--

Do you have pets in an emergency shelter? <span style="float: right;"><input type="checkbox"/> No                      <input type="checkbox"/> Yes</span> Where?
--

Notes:
--------

Registration Taken by:
------------------------

**PET REGISTRY AT PUBLIC SHELTER**

CONTROL NUMBER \_\_\_\_\_

Type of Pet:

☐ Dog Breed: \_\_\_\_\_☐ Cat Breed: \_\_\_\_\_☐ Other \_\_\_\_\_

Special Needs:

☐ Medication☐ Food Type☐ Other \_\_\_\_\_

Name of Owner: \_\_\_\_\_

Address: \_\_\_\_\_

Home Phone Number: \_\_\_\_\_

Person Registering Pet: \_\_\_\_\_

Date/Time Pet placed in Shelter: \_\_\_\_\_ / \_\_\_\_\_

Person Removing Pet from Shelter: \_\_\_\_\_

Date/Time Pet returned to Owner: \_\_\_\_\_ / \_\_\_\_\_

Shelter Location:

\_\_\_\_\_

Shelter Phone Number:

\_\_\_\_\_

Cage ID. \_\_\_\_\_

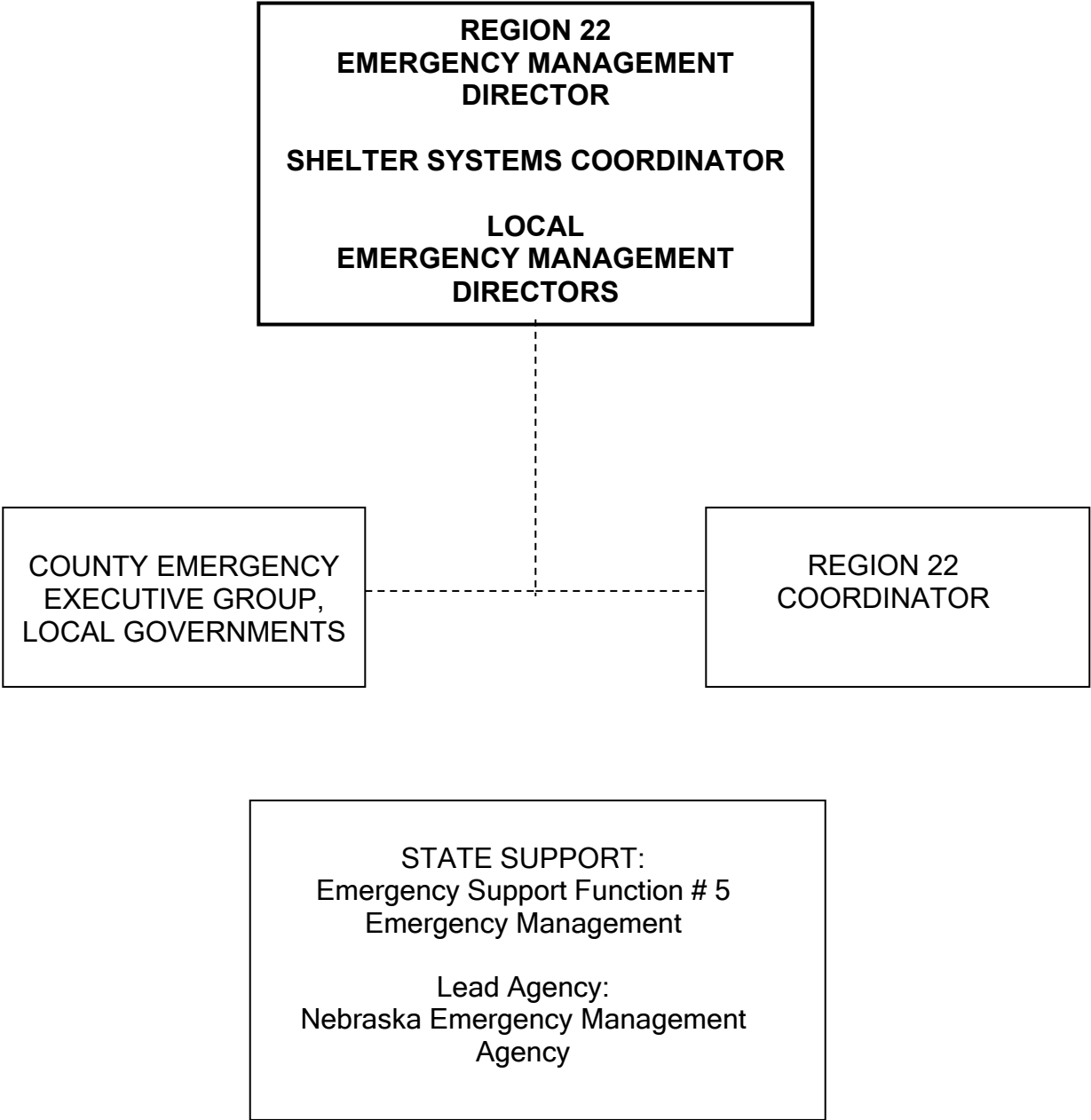
Shelter Contact/Intake Person:

\_\_\_\_\_

NOTES:

Place Photo of Owner and Pet Here

**PROTECTIVE SHELTER**



## PROTECTIVE SHELTER

### I. PURPOSE

The purpose of this Annex is to outline procedures necessary for the protective sheltering of citizens and transients if severe weather, nuclear crisis, or other hazardous events threaten or occur.

### II. SITUATION

- A. Tornadoes, winter storms and prolonged heat waves are the usual natural events impacting the county.
- B. A number of buildings in Gering and Scottsbluff have been identified as tornado, warming/cooling shelters (Attachment 1). These buildings are considered to have the best capability to provide protection and are located in areas easily accessible to the public and will generally be open during normal working hours.
- C. Industrial and transportation accidents may release hazardous materials into the water or air. Such incidents may require localized sheltering or evacuation.

### III. ASSUMPTIONS and PLANNING FACTORS

- A. There will be sufficient warning and time for people to find shelter.
- B. Buildings identified as protective shelters will be available at the time of need.
- C. Other public buildings, although not identified as shelters, may be open and offer protection to the public.
- D. Buildings identified as shelters are ADA compliant.
- E. Severe weather protective actions may be short term, spontaneous, and consist primarily of a relatively small sector of the county residents seeking immediate shelter.
- F. During severe weather, segments of the populations will require transportation to the shelters.
- G. Citizens in areas of hazardous materials releases will follow either evacuation or shelter-in-place directives.



#### IV. ORGANIZATION and RESPONSIBILITIES

##### A. Organizations

Protective sheltering programs in the communities may be carried out by the Region 22 Emergency Management Director, assisted by local Emergency Management Directors, Red Cross and other support agencies.

##### B. Responsibilities

The responsibilities of those identified agencies and organizations providing or managing protective shelters, include, but are not limited to:

1. Inspecting and selecting potential shelter sites, assuring that the facilities can support access and functional needs individuals, including non-English speaking persons.
2. Maintaining the current listing and usage agreements for shelter facilities.
3. Maintaining current listings of shelter resources needed (i.e., supplies, equipment, material, staff).
4. Developing, maintaining and exercising management policies, procedures specific to the individual facilities.

#### V. CONCEPT of OPERATIONS

##### A. Tornado Policy/Procedures

This policy is to provide timely notification of a tornado watch or warning.

1. When the National Weather Service issues a tornado WATCH that includes any portion of the county, that information will be transmitted to the public by both radio and television. During a tornado WATCH condition, people can continue their normal activities.
2. If a tornado is indicated by radar or actually sighted, then a tornado WARNING will be issued. People in the threatened area should immediately seek shelter and remain there until the WARNING period has expired.
3. Prior to and during the event, The Region 22 Emergency Management Director, in coordination with the Public Information Officer, will ensure that the public is made aware of the basic policies/actions they should use for protection.

#### 4. Special Populations:

- a. Schools: When schools are in session, students, teachers, staff and visitors should respond as directed by an existing school disaster/tornado plan. Generally, teachers will gather the students in the most solid area of the school structure such as rest rooms or interior corridors without exterior openings. Large span rooms such as auditoriums, gymnasiums, or corridors that have exterior openings and rooms with windows should not be used. If the school structure does not have protective capability and if time permits, all should move to the nearest structure that would provide protection.
- b. Hospitals and Nursing homes: Staff, patients, residents and visitors should follow the facilities protection plan. In general, such plans include moving ambulatory patients to areas of the building providing the best protection such as the basement or small span, interior rooms on the main floor, then using the best methods available to protect patients who cannot be moved.
- c. Recreation Areas: Visitors to Scotts Bluff National Monument and other recreation areas should respond to a tornado warning in accordance with the current safety plan for those recreation areas.

#### B. Extreme Temperatures

During winter storms, prolonged excessive heat, or power outages, residents may be advised that warming or cooling shelters are available. These shelters usually operate for the short term. Those needing transportation should contact the EOC Transportation Officer to arrange expedient transportation. Victims using warming or cooling shelters may require specialized medical care or behavioral management; shelter managers should arrange for local medical support and mental health/behavioral modification assistance.

#### C. Hazardous Materials Incident

1. The responsibilities for hazardous materials incidents is detailed in Annex F. In general, during incidents with immediate life safety issues, the Incident Commander may order an evacuation or to shelter in place. In situations affording more time, the Incident Commander will recommend that the chief elected official will issue such orders.
2. Evacuations will follow the appropriate sections of the jurisdiction's primary evacuation plan.

3. In the event of a HazMat spill or accident, it is sometimes safer to keep affected citizens inside with doors and windows closed. Instructions should be given to:
  - a. Move inside,
  - b. Close all doors, windows, dampers, fans, shut off all ventilation, heating and air conditioner systems,
  - c. Move to a small room and seal the door and windows with plastic and tape, and
  - d. Tune your radio to the EAS station.

## VI. ADMINISTRATION and LOGISTICS

### A. Administration

#### 1. Public Tornado/Severe Weather Shelters:

The Region 22 Emergency Management Director will maintain a current listing of identified shelters. The listing will be periodically reviewed to assure the continued availability and usability of each facility planned for use and in the event of change in owner, continued formal agreement for use of the facility. Where possible, tornado shelters are clearly marked.

#### 2. Other Facilities:

The Emergency Management Director may assist school officials, administrators of hospitals and nursing homes, and directors/owners of other facilities or businesses in determining the safest area within their facility or of the nearest protective facility. The Emergency Management Director may also aid in the development of a disaster plan for their facility.

### B. Logistics

Records of supplies, materials, and equipment used will be maintained to assist the Logistics Chief in making a determination of resources remaining and to support requests for outside assistance (Annex L).

C. Public Education

The Region 22 Emergency Management Director will work directly with the Public Information Officer to provide to the public:

1. Periodic spot announcements on pertinent aspects of the protective shelter program.
2. Useful and current information should a protective shelter situation arise.

VII. TRAINING and EXERCISING

A. Training

The training program will be consistent with the Homeland Security Exercise Plan. All training supported by the Homeland Security grant process must be DHS (Department of Homeland Security) approved.

B. Exercising

All exercises and drills will be evaluated and any follow-up activities conducted in accordance with the Homeland Security Exercise and Evaluation Program (HSEEP).

## LIST OF ATTACHMENTS

<u>Attachment #</u>	<u>Item</u>	<u>Page</u>
1	Tornado and Extreme Temperature Shelters	J-7

**PROTECTIVE SHELTERS**

**MANY OF THESE SHELTERS LISTED ARE FOR THE SHOPPING PUBLIC. THEY ARE IDENTIFIED WITH A TORNADO SHELTER SIGN IN THE WINDOW. MOST BUSINESSES ARE OPEN ONLY DURING OFFICE/BUSINESS HOURS.**

TORNADO SHELTERS			
<u>GERING</u>			
Name of Facility	Address/Location	Contact/Owner & Phone#	
Scotts Bluff County Administration Building	1825 10 <sup>th</sup> Street Gering, NE 69341	Carol Prince	436-6751 (O) 436-5404 (C) Comm Ctr 632-7176
Health and Human Svc Bldg	1600 10 <sup>th</sup> Street Gering, NE 69341	Carol Prince	436-6751 (O) 436-5404 (C) Comm Ctr 632-7176
First State Bank	1540 10 <sup>th</sup> Street Gering, NE 69341	Rich Wells	436-5011 (O) 641-5841 (C)
Valley Bank	1425 10 <sup>th</sup> Street Gering, NE 69341	Don Kinley	633-8232 (O) 641-6962 (C)
Gering City Library	1055 P Street Gering, NE 69341	Diane Downer	436-6868 (O) 436-2327 (H) 641-0238 (C)
Gering City Hall	1025 P Street Gering, NE 69341	Rosie Russell	436-6812 (O) 641-6997 (C) Lane Danielzuk 436-6810 (O) 631-8852 (C)
The Hair Port	1955 10 <sup>th</sup> Street Gering, NE 69341	Shar Mederis	436-4411 (O) 632-5747 (C)
Church Basements:	CHECK WITH ONE NEAREST YOU TO MAKE ARRANGEMENTS. Do not assume that it will be open.		
<u>SCOTTSBLUFF</u>			
Name of Facility	Address/Location	Contact/Owner & Phone#	
Webber's Furniture Company	27 <sup>th</sup> and Broadway Scottsbluff, NE 69361	John Smith	632-2811 (O) 635-0969 (H)
KDUH-TV	1523 1 <sup>st</sup> Avenue Scottsbluff, NE 69361	Patrick Maag	632-3071 (O) 672-5288 (C)
Bluffs Business Center	1517 Broadway Scottsbluff, NE 69361	Irv Rushall	632-1551 (O) 672-6814
Waterbed Showcase	16 <sup>th</sup> and Broadway Scottsbluff, NE 69361	Allan Chatterton	635-7740 (O) 641-5497 (C)
Former US Bank	1620 Broadway Scottsbluff, NE 69361	Rawnda Pierce	635-6710 (O) 641-1145 (C)

Valley Bank	1701 1 <sup>st</sup> Avenue Scottsbluff, NE 69361	Denise Forsstrom 632-7500 (O) 783-1362 (H)
Elks Lodge	1614 1 <sup>st</sup> Avenue Scottsbluff, NE 69361	Beth Phelps 632-2622 (O) 672-0622 (C)
Baker & Associates	120 E 16 <sup>th</sup> Street Scottsbluff, NE 69361	John Baker 632-3123 (O) 632-3912 (H) 631-0622 (C)
Church Basements	CHECK WITH ONE NEAREST YOU TO MAKE ARRANGEMENTS. Do not assume that it will be open.	

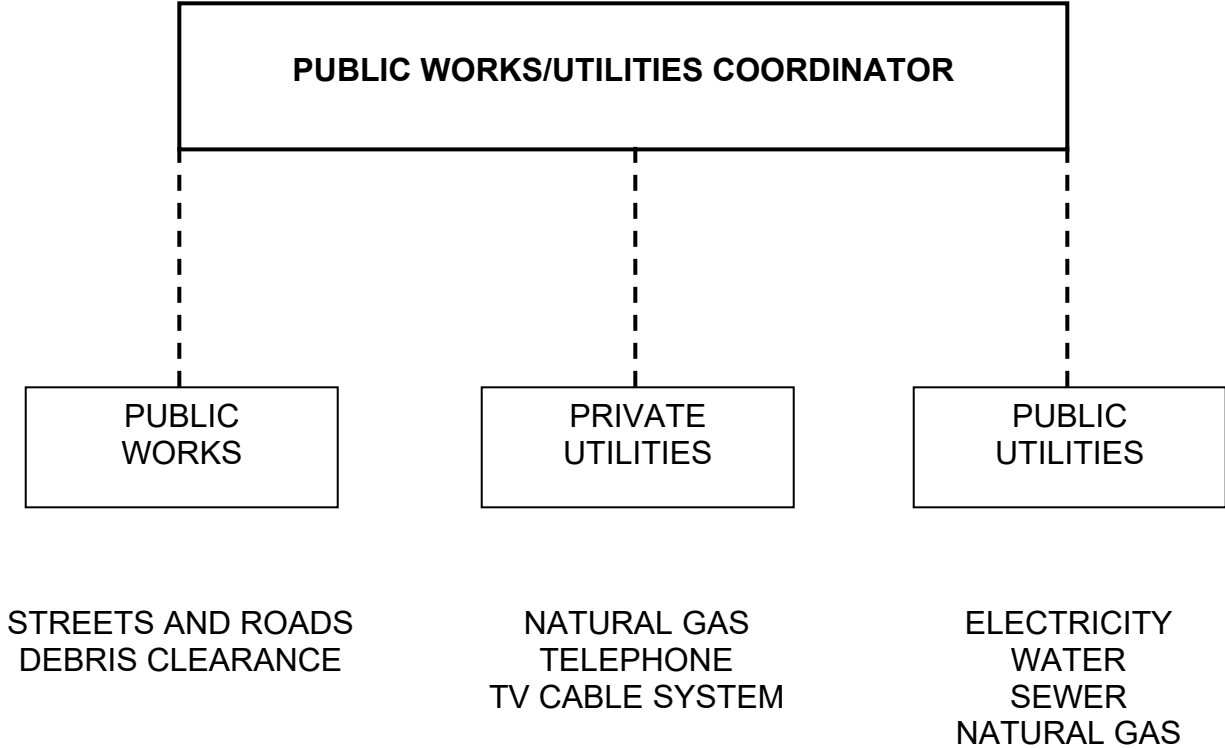
The employees of all facilities (public, private, governmental, schools, care facilities, etc.) should be briefed on the internal emergency sheltering procedures. Signs should be posted to direct persons to the shelter areas within the facility.

The county or municipal Public Safety Office or Region 22 Emergency Management may provide assistance to establish individual building emergency plans and identify the safest areas for shelter.

### **EXTREME TEMPERATURE (Warming / Cooling) SHELTERS**

All SEVERE WEATHER/TORNADO SHELTERS LISTED can be utilized as Extreme Temperature (Warming/Cooling Shelters). No other shelters are available.

**PUBLIC WORKS / UTILITIES**



**STATE SUPPORT:**  
Emergency Support Functions # 3, 14  
Public Works,  
Long-term Community Recovery & Mitigation

**Lead Agency:**  
Nebraska Emergency Management Agency

## **PUBLIC WORKS/UTILITIES**

### **I. PURPOSE**

The purpose of this Annex is to provide plans and procedures for:

- A. The continuation or restoration of those public services essential for basic human needs.
- B. Debris removal (see Annex C, Appendix 1) and public access restoration.

### **II. SITUATION**

Scotts Bluff County and its communities are subject to natural and man-made hazards resulting in the disruption of public works/utility services, limiting the movement of people and equipment, or having a deteriorating effect on the safety and welfare of the people.

### **III. ASSUMPTION and PLANNING FACTORS**

- A. The continued operation of public works and utility services is essential for effective and efficient response and recovery actions.
- B. The primary responsibilities of the county and urban public works departments are the restoration and maintenance of essential public services.
- C. Private utility companies will cooperate with government services. The list of utility service providers is found in Annex A, Attachments 1 and 2.
- D. The County Road Department and each town's street department will restore and maintain roads/streets to facilitate traffic movement.
- E. Assistance from outside the county will be available through mutual aid and other existing agreements.

### **IV. ORGANIZATION and RESPONSIBILITIES**

- A. The Scotts Bluff County Road/Bridge/Flood Control Director and respective Public Works/Utilities Directors will serve as the Public Works/Utilities Coordinator. This Coordinator will be a member of the EOC staff for the purpose of collecting information and ensuring coordination among the Executive Group, various department heads, and government/private utilities.



- B. Each of the individual departments within the Public Works/Utilities function will be responsible for emergency/disaster operations within their normal operational areas. Specific disaster procedures will be outlined in departmental Standard Operating Procedures (SOPs).
- C. Each department will coordinate and manage their mutual aid support.
- D. Private utilities are responsible for restoration of their services. The list of utility service providers is found in Annex A, Attachments 1 and 2.

V. CONCEPT of OPERATIONS

Generally, department heads will continue to operate from their normal locations, but their primary actions during disaster operations will be to assess damage, then prioritize and restore interrupted services. The Public Works/Utilities Coordinator may work with each affected department head in coordinating recovery from the disaster.

- A. Specific actions of the Public Works/Utilities Coordinator may include, but are not limited to:
  - 1. Coordinating with the head of affected organizations, both public and private.
  - 2. Assisting departments in determining staging areas for incoming assistance and coordinating mutual aid support.
  - 3. Gathering information on damage in the public works/utilities area:
    - a. Assessing general damage in the public works/utilities area by obtaining damage reports from affected departments; present summary to the Executive Group at EOC briefings.
    - b. Ensuring departments are documenting actual damage with photographs that can later be used for disaster assistance requests. Pictures of debris piles should also be taken before disposal of the debris; dimensions need to be included with the photos.
    - c. Alerting departments to track disaster operation expenses. Examples of fiscal expenditures that should be recorded, fully detailed, and maintained are:
      - i. Personnel costs, including:
        - a) Department employee overtime,
        - b) Additional help hired for disaster-related work.

- c) Emergency response work, such as use of a vehicle, barricade erection, sand bagging to protect lift stations, etc.
  - ii. Equipment:
    - a) Hours of actual use of department equipment in disaster operations,
    - b) Rental or lease equipment.
  - iii. Materials and supplies, from stock or purchased, that are used in direct support of emergency operations and recovery actions.
  - iv. Ad hoc contracts entered into for emergency operations and recovery actions.
  - v. Expenses incurred with the removal, transport, storage and disposal of debris.
- 4. Working with department heads and the EOC in prioritizing the restoration of services for each affected community. Annex A, Attachment 1 and 2 lists the providers of public works and utilities services for each community in the county.
- 5. Coordinating with those doing the damage assessments to ensure that all affected structures, public and private, are inspected for safety and habitability.
- 6. Attending EOC briefings.
- 7. Coordinating with other public works/utility departments, not directly involved in disaster operations, to obtain their support in the restoration/recovery activities.
- 8. Coordinating with law enforcement and fire officials to protect suspected crime scenes.

B. Restoration of Services:

The Public Works/Utilities Coordinator will ensure that the following are completed as applicable to the disaster recovery:

- 1. Public Works:
  - a. Roads and Street Departments
    - i. Assess the damage to streets and roads.

- ii. May assist in establishing detour routings; provide barricades for traffic control.
- iii. Provides priority service/repair to roads and streets designated as primary evacuation routes or to those needed for emergency vehicle traffic for initial disaster response.
- iv. Make emergency repairs, then permanent repairs on roads/streets, bridges, other structures.
- v. If weather conditions dictate, start the early implementation of the existing snow removal plans. The Plans for snow removal will include expanding snow removal activities to facilitate the movement of vehicles supporting emergency operations.
- vi. Assist law enforcement and fire officials in protecting suspected crime scenes.

b. Debris Clearance and Trash Removal

- i. Clear fallen debris from streets and roads.
- ii. Remove debris from public and private property (as established by jurisdiction's policy) and transport to selected sites for disposal.
- iii. Separate debris into hazardous materials, special and common waste piles. See Annex D for classification of debris. Initiate a recycling program for white goods, electronics and other material. The Department of Environmental Quality can advise on separation, recycle and disposal methods.

2. Utilities:

The Public Works/Utilities Coordinator ensures the timely restoration of interrupted community power, natural gas, water/sewer, and telephone service. This may include, but is not limited to, the following:

- a. Ensures that utility repairs are made, as prioritized, to key facilities necessary for disaster operations.
- b. Provides emergency power. Existing emergency power systems will be checked and refueled as needed during any disaster. Action will be taken to ensure that emergency power is available for the key facilities if electricity cannot be restored to all of the community.
- c. Provides adequate supplies of potable water and identifies sources of additional supplies, if needed.

3. Radioactive Material Incident/Accident:

If trained in both radiological monitoring equipment operation and emergency response procedures, may provide support to the fire department during containment or decontamination activity in the event of a radiological accident/incident.

VI. ADMINISTRATION, LOGISTICS

A. Administration:

A record of costs and expenses incurred in direct support of an emergency or disaster situation will be maintained to support subsequent reimbursement claims to State and Federal government.

B. Plan Maintenance:

1. The Public Works/Utilities Coordinator will be responsible for annually reviewing this Annex; this review may include input from each public works/utility department head. Revisions to this Annex will be submitted to the Emergency Management Director for inclusion in LEOP updates/revisions Annex, A, Attachments 1 and 2.
2. Public Works/Utilities Department supervisors will also be responsible for preparing and maintaining Standard Operating Guidelines (SOGs) for disaster operations within their respective department.

VII. TRAINING and EXERCISING

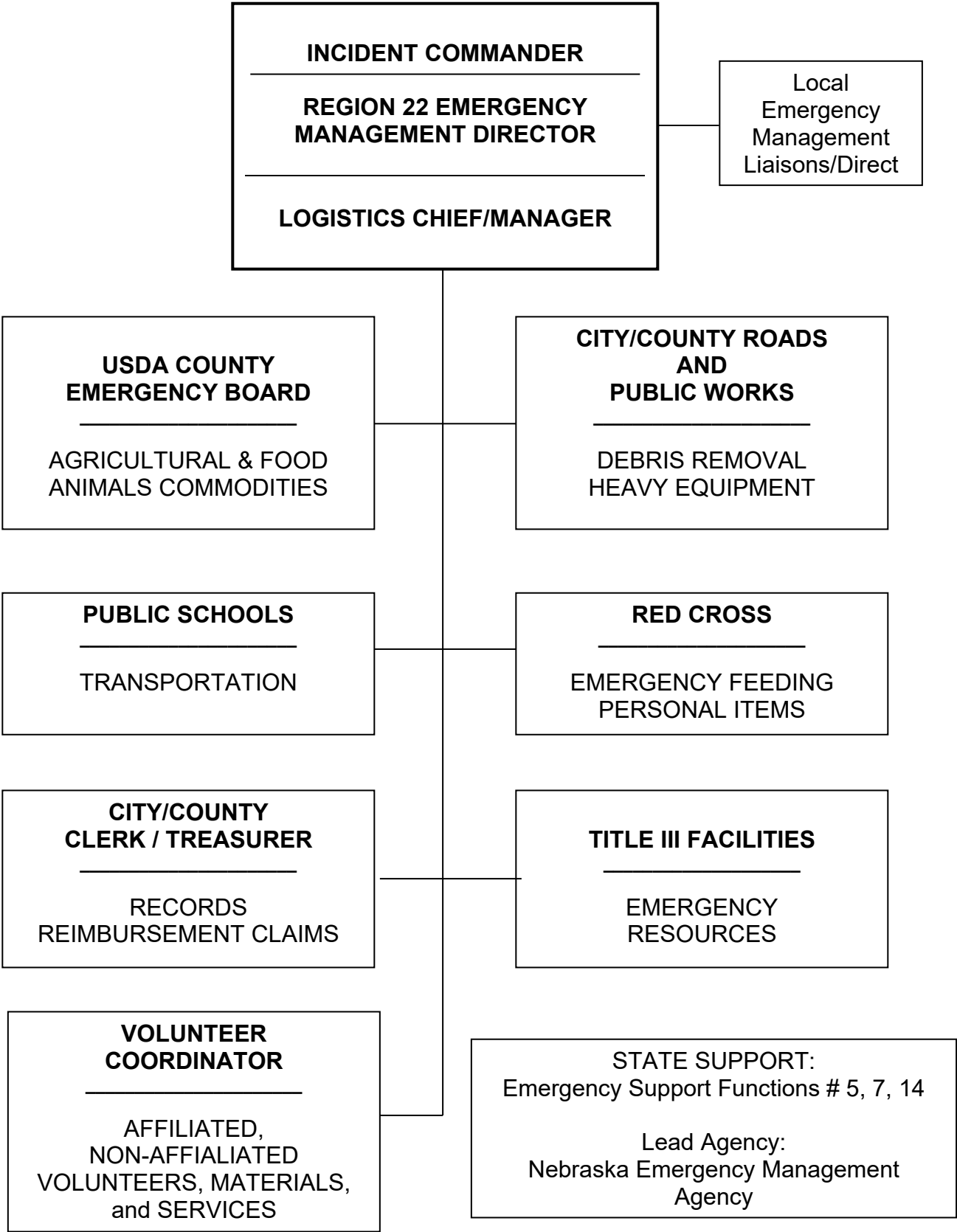
A. Training:

The training program will be consistent with the Homeland Security Exercise Plan. All training supported by the Homeland Security grant process must be DHS (Department of Homeland Security) approved.

B. Exercising:

All exercises and drills will be evaluated and any follow-up activities conducted in accordance with the Homeland Security Exercise and Evaluation Program (HSEEP).

**RESOURCE MANAGEMENT**



## RESOURCE MANAGEMENT

### I. PURPOSE

This Annex provides guidelines for the procurement, storage, control, allocation and financial recording and accountability and of labor, materials, equipment; and contracted services; for the coordination of a volunteer labor force; and the donation of goods, services and money which are required to provide incident managers with timely and appropriate resources in the event of a disaster within Scotts Bluff County.

### II. SITUATION

- A. The Scotts Bluff County Hazard Analysis or the Emergency Management Agency has identified a number of hazards which could occur and cause extensive damage to both public and private property requiring a coordinated management of response and recovery resources within the County.
- B. Scotts Bluff County, its communities, agencies, and businesses have sufficient resources to support activities associated with most emergency or disaster operations. The Region 22 Emergency Management Director maintains the point of contacts and resources lists.
- C. Resource Management starts with the Incident Commander; and the initial need for additional resources is at the IC's request. If the incident expands to where Multi-Agency coordination is needed, the EOC will be activated in support of the Incident Commander. At that time, resource management, procurement, distribution and tracking, replacement and restoration will transition from the IC and the dispatcher to the Logistics Chief/Manager or Administrative section within the EOC.
- D. During an event, Multi-Agency Coordination resource management coordination activities generally take place within the EOC. When multi-agency coordination entities are established, the Executive Board may also prioritize and coordinate resource allocation and distribution of resources.
- E. The Nebraska Emergency Management Act, section 81-829.31, sections 81-829.36 to 81-829.75, July 1996, describes such emergency powers of governments to supersede existing procurement procedures or expedite resource coordination, procurement and management.

### III. ASSUMPTIONS and PLANNING FACTORS

- A. Resources are defined as: personnel, teams, equipment, supplies and facilities that are available or potentially available for assignment, deployment or allocation in support of incident management and emergency response and recovery activities.
- B. The affected jurisdiction must effectively complete these primary tasks:
  - 1. Establish systems for describing, inventorying, requesting and tracking resources,
  - 2. Activate those systems prior to, during and after an incident,
  - 3. Dispatch resources prior to, during and after an incident,
  - 4. Demobilize, recall, dispose, restore or replace resources during or after incidents.
- C. Local resources will be activated and used at the onset of the incident. Should these resources become unavailable or exhausted; the local jurisdiction will request additional resources according to their local, county or regional plan which may include Mutual Aid Agreements or Memoranda of Understanding (MOU) concerning shared or available resources.
- D. The impacted jurisdiction may have to provide its own sustainability for 48 hours or more before additional help can arrive.
- E. If the need arises, local government will assume control of and ensure appropriate and equitable distribution and use of existing resources. Rationing will be implemented, if necessary.
- F. County, cities, and villages will support requests for resources per MOUs or as they have the ability to respond to the requesting jurisdiction.
- G. Para-professional and volunteer agencies will provide resource support, equipment and personnel, within their capabilities.
- H. Each facility that reports under Title III requirements has an emergency response plan that lists their available emergency resources. This list may also be available at local fire departments and in Annex F, Appendix 1, Attachment 1.
- I. Assistance will be available from other counties through mutual aid agreements. Pre-incident agreements among all parties providing or requesting resources are necessary to enable effective and efficient resource management. Pre-incident agreements may be established with

- governmental, non-governmental, private and non-profit entities to provide response and recovery support.
- J. Citizens within Scotts Bluff County and neighboring areas will volunteer to support the recovery efforts following a disaster. Coordination of these volunteers will be assigned to a Volunteer Coordinator who will work with the Logistics Chief/Manager and Incident Manager.
  - K. Following a local declaration of emergency, support may be available through state emergency resources such as those available through the State Administrative Services, [www.das.state.ne.us/material/](http://www.das.state.ne.us/material/), to supplement local deficiencies, meet critical requirements, and replace expended emergency resources.
  - L. Spontaneous and un-solicited donations of food, water, personnel, equipment and supplies may interfere with priority response and recovery activities.
  - M. Some local resources will not be available for use. Cataclysmic disruption of government services (pandemic influenza) or physical destruction of infrastructure a city or village will require outside resources and assistance.

#### IV. ORGANIZATION and RESPONSIBILITIES

##### A. First Response and other local support agencies will:

1. Provide to the Emergency Manager, prior to an incident and periodically as requested for planning purposes, lists of resources available for deployment during an incident. (See various Annexes in this Plan).
2. Certify that responding personnel meet professional standards of training, experience and performance required for the incident.
3. Manage and maintain specialized equipment (such as decontamination systems) and inventories with special shelf life (medications, respirator filters, PPE, batteries and the like) in a state of readiness.

##### B. Incident Commander and command staff

The Incident Commander will follow both the NIMS and the local plans of operations that include the procedure for requesting resources and the development of staging areas as needed for efficient field deployment.



C. Region 22 Emergency Management Director

The Emergency Manager's responsibilities are defined in other parts of the Plan, especially in the Basic Plan and Annex A. Additional specific responsibilities required prior to, during and after a disaster may include:

1. Development, coordination and distribution of specific response plans, Memorandums of Agreement documents, and available resource lists prior to potential events.
2. During an event, may serve as the Incident Manager in the EOC and maintain communication with the IC, the Executive Board and supporting organizations.
3. Advise and assist the Logistics Chief/Manager and Volunteer Coordinator as needed.

D. EOC Executive Board, elected and appointed officials

The Executive Board will support the incident according to the Nebraska Emergency Management Act and this Plan as described in the LEOP Basic Plan and Annexes. Responsibilities include establishing response and recovery priorities, providing resources to the Incident Commander, providing information to the public and financial decisions.

E. The EOC/MACC Logistics Function (NIMS) - Logistics Chief/Manager

1. When the incident expands beyond normal day-to-day mutual aid support or the Incident Commander requests additional resources from the EOC, and the Emergency Manager determines that additional personnel are required, the Logistics Chief/Manager will be notified or activated.
2. The Incident Commander will appoint, after consultation with the jurisdictions mayor/city manager's or administrator's advice, one of those individuals on the trained Logistics Chief/Manager list and is responsible for the overall logistics and resource management activities within the county and is a member of the Emergency Operating Center (EOC) Staff.
3. Prior to an incident, in cooperation and coordination with the Emergency Manager and others as needed, the Logistics Chief/Manager will have:
  - a. Obtained, reviewed, maintained and distributed to first response agencies the county and local resource lists. These lists are contained in various Annexes of the LEOP: A, F, G, H, I, K and L.

- b. Developed a plan to keep un-needed, unsolicited contractors, vendors and volunteers away from the disaster scene, EOC and municipal offices. This plan should include the coordination system with law enforcement and information being released by the PIO.
- c. Developed a plan for return, storage or disposal of surplus equipment or supplies.
- d. Developed a plan for the rehabilitation, replenishment, disposal and return of equipment and supplies and the rehabilitation, replenishment of personnel.
- e. Developed plans and agreements to have non-expendable resources fully functional and ready for mobilization. The organization with invoicing responsibility for the incident, or as defined in pre-incident agreements, replaces broken or lost items.
- f. In the case of human resources, pre-incident plans should include:
  - i. Processes to supply crews with food, sanitation, medical support, rest and recuperation time and facilities for the same,
  - ii. Notification and mobilization guidelines,
  - iii. Process as to monitor the occupational health and mental health issues and their impact on responders. See Annex G, reference Critical Incident Stress Management, and support by non-profits such as the Red Cross and Salvation Army.
  - iv. Expendable resources are re-stocked at the point at which the resources were issued. The incident management organization bears the cost of expendable resources, as authorized by jurisdictional procedures or in preplanned financial agreements concluded by the preparedness organizations.
- g. Developed a process or learned how the jurisdiction's financial management system will operate during a disaster so that documentation can be kept, bills paid, emergency contracts issued, and reimbursements can be requested.
- h. Understand and will perform resource management tasks either at the Incident Commander's request or in accordance with jurisdictional planning requirements.
- i. At the direction of the Executive Group, assume direct control of resources identified as critical items, to assure most efficient utilization.

- j. Implement and modify the pre-incident resource management operations plans above to accommodate the incident.
  - k. Advise the Executive Group on current status and recommend actions to be taken (i.e., implementing emergency ordinances required for price controls, procuring equipment, rationing, etc.).
  - l. Initiate and control actions needed to comply with the desires and decisions of the Executive Group. The NIMS protocols under the Logistics, Administration and Finance organization will be the model for operations.
  - m. Coordinate the actions of the various agencies, offices, groups, and individuals involved with the procurement, temporary storage, distribution, utilization and control of local resources.
  - n. During the event, maintain an inventory of available resources and recommend to the Executive Group the most efficient use of existing/remaining resources.
- 4. Because of the potential magnitude and complexity of the resource program, the Logistics Chief/Manager may select a supporting staff.
  - 5. In the event that there is no pre-designated Logistics Chief/Manager, one will be appointed by the Executive Board or the Chief Executive Officer of the jurisdiction will assume the responsibilities above.

F. The Volunteer Coordinator

- 1. A Volunteer Coordinator may be named to work with the Logistics chief / Manager and the Emergency Manager. The Volunteer Coordinator will coordinate the work requirements from the disaster with the volunteer assets which include people and donations. Additional Guidelines are in Attachment 3 of this Annex.
- 2. Additional responsibilities may include but be limited to the following:
  - a. Implement pre-incident agreements or develop agreements with area VOAD organizations to assist in the coordination of donations and volunteers.
  - b. Consider using trained, credentialed and previously identified Community Emergency Response Teams (CERT) volunteers to assist with donations and volunteers.

- c. Coordinate with the PIO and the EM to develop and implement media releases that provide direction to those wishing to donate or volunteer.
- 3. Develop, prior to the incident, volunteer registration/information forms to receive, catalog skills, track on-the job training and safety briefing including the volunteers medications or physical limitations, deployment location and duration, assigned supervisor and after work assessment. See Attachment 4.
- 4. Volunteer mobilization plans should include considerations for:
  - a. Security of the scene and the check-in center,
  - b. Traffic control, parking and security of volunteers' property,
  - c. Utilities, sanitation, first aid, protected rest facilities for volunteers,
  - d. Sanitation, janitorial and garbage service for the feeding centers, mass shelters, household animal shelters,
  - e. Staffing of trained mass care shelter or household animal shelters support personnel, and
  - f. Means or system to prevent conflicting volunteer job assignments or assignments to tasks completed.

G. Jurisdiction's Clerk's / Treasurer's Office

The Clerk/Treasurers responsibilities are stated in the Basic Plan. This (these) Office(s) will assist the Logistics Chief/Manager and the Emergency Manager in developing and implementing a system of records for evaluating status of resources and supplies, emergency procurement and contract letting, and completing reports and procedures to verify and obtain reimbursement claims from local, state, and federal governments.

H. The County Road/Bridge/Flood Control Director, City/Village Streets and Public Works Directors

These Department(s) will assist in the management and requisition of heavy equipment (trucks, earth moving equipment, etc.), dirt or sand, barricades, and in the coordination of debris removal. The Logistics Chief/Manager and Emergency Manager will ensure that resource listings are prepared and maintained.

I. The USDA County Emergency Board (CEB)

The CEB maintains an inventory of agricultural products and food animal resources and will act in an advisory capacity regarding availability, use and protection of these resources. This board can assist the Logistics Chief/Manager in the management and requisition of needed materials and supplies.

J. Other support agencies/Departmental Heads of local government

These various support organizations in cooperation and coordination with the Emergency Manager, provide lists of resources that could be deployed during a disaster.

The various supervisors or department heads of local government agencies and private organizations will be responsible for managing the resources of their individual agencies/organizations when supporting overall disaster resource needs.

- K. The Scotts Bluff Transportation Coordinator will coordinate the requisition and management of needed public transportation resources (buses, handi-vans, etc.).
- L. The Facility Emergency Coordinator (FEC) of each Title III facility (hazmat reporting facility) will coordinate the requisition and management of the facility- owned emergency resources.
- M. The American Red Cross will assume the lead role in providing for displaced persons. The Red Cross will procure the necessary food and personal care items needed.

V. CONCEPT of OPERATIONS

- A. The EOC Logistics Manager will implement the jurisdiction's response management plan as directed by either the Incident Commander or the EOC operating as a Multi-Agency Coordination Center (MACC), depending on the Logistics Manager's assignment and the scope of disaster.
- B. Efficient and effective resource management requires the full support from governmental, non-governmental, not-for profit and private sectors. Local resources used during the operational period of the disaster could include:
1. Food products from local food retail and wholesale sources.
  2. Manual labor materials and hardware items from local hardware stores and lumberyards.

3. Transportation needs will primarily be obtained from the local schools and the City Street Departments, Handy Bus Office. Most health care centers have ambulatory transportation. The transportation resource listing is maintained by the Region 22 Emergency Management, see Attachment 1.
- C. The first priority for transportation is to support the evacuation of school children and citizens without private vehicles, including hospitals and nursing home patients. Some specific transportation considerations are:
1. Specialized transportation includes alternate vehicles for use as ambulances or handi-buses.
  2. Public transportation includes buses to support an evacuation.
  3. Tractor-trailers (semi's), vans, pickups, other trucks and farm equipment can be used to move supplies and materials.
- D. All vehicles designated as essential to emergency operations will be serviced by local government during the operational period. Disaster related costs must be documented.
- E. Labor requirements will be obtained through local government and private agency's utilization of their own personal resources, volunteer agencies, fraternal and social organizations, and job service sources. Normal work assignments may be re-assigned for the duration of the declared emergency.
- F. Heavy equipment resources will initially come from government agencies such as the Scotts Bluff County Road/Bridge/Flood Control Department. Additional assistance may be requested from the State Department of Roads. Also, heavy equipment could be contracted from construction firms and private contractors. See Attachment 2 for a listing of heavy equipment resources.
- G. Unless otherwise determined, equipment provided by the various agencies and private organizations will be maintained and parked in the "yards", but preferable in the designated staging areas.
- H. All volunteers will register with a Volunteer Coordinator. Procedures for managing a volunteer work force are discussed in Attachment 3.
- I. Volunteers assigned to work on public facilities and grounds must be registered, have their work assignments tracked and in some incidents they must be screened to:
1. Assure the safety and security of the volunteers,

2. Assure the safety and security of the victims and property,
  3. Assign the best qualified volunteers to appropriate tasks in a timely manner,
  4. Reduce the risk of liability to the jurisdiction,
  5. To document the hours of donated labor that may be used to off-set the non-Federal share of Category A (Debris management) and Category B (Emergency Protection) programs costs. See Annex C, Attachment 1, Debris Management.
- J. All responding organizations and agencies will develop, maintain and provide upon request, records of appropriate materiel, equipment, professional services and financial donations. All resources used such as equipment, expendables, non-expendables, human resources including volunteers will be tracked and accounted for through the response and recovery phases.

#### VI. ADMINISTRATION and LOGISTICS

- A. The County, City/Village Clerks/Treasurers will maintain official records and accounting of materials and supplies used and funds expended in support of emergency operations for possible reimbursements by local, state, or federal governments. All department heads will maintain appropriate records regarding specific contracts, contractual agreements, employee overtime, and equipment operating costs and make these available upon request.
- B. The Emergency Manager, Logistics Manager and other appropriate local officials, will review this Annex annually and modify as needed to reflect local operational capabilities and plans.

#### VII. TRAINING and EXERCISING

##### A. Training:

The training program will be consistent with the Homeland Security Exercise Plan. All training supported by the Homeland Security grant process must be DHS (Department of Homeland Security) approved.

##### B. Exercising:

All exercises and drills will be evaluated and any follow-up activities conducted in accordance with the Homeland Security Exercise and Evaluation Program (HSEEP).

**LIST OF ATTACHMENTS**

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2	Region 22 Volunteer Reception Center Manual	L-61



<b>TRANSPORTATION RESOURCES</b>			
<b>Organization and Contact Name</b>	<b>Phone</b>	<b>Number of Buses &amp; Capacity (*with lift)</b>	<b>Number of Vans &amp; Capacity (*with lift)</b>
Gering School District Superintendent; Bob Hastings  Transportation Director; Curt Hansen	436-3125 402-640-9290  436-2754	<u>663 Capacity</u> <u>12 Buses</u> 2: 65 passenger 1: 60 passenger 5: 59 passenger 2: 42 passenger 2: 23 passenger w/ lift	4 <u>Suburbans</u> 4: 7 passenger  <u>2 Vans</u> 2: 10 pass.
Minatare School District Superintendent; Tim Cody  HS-Elementary Principal: Kyle Metzger Jodi Wolf	783-1462  575-0506  586-9982 783-1255	<u>118 Capacity</u>  <u>2 Buses</u> 1: 60 passenger 1: 37 passenger	<u>3 Vans</u> 3: 7 pass
Mitchell School District Superintendent: Kathy Urbanek  Transportation Supervisor: John Bevins	623-2235  623-1707  641-0202	<u>337 Capacity</u> <u>5 Buses</u> 3: 56 passenger 1: 50 passenger 1: 70 passenger	<u>3 Vans</u> 3: 10 passenger  <u>1 mini-van</u> 1: 7 passenger  <u>2 Suburbans</u> 2: 6 passenger
Morrill School District Superintendent: Joe Sherwood  Transportation: Dutch Wells	247-2149  247-2149  386-6388	<u>504 Capacity</u> <u>9 Buses</u> 2: 72 passenger 2: 54 passenger 1: 44 passenger 3: 47 passenger 1: 37 passenger	<u>3 Vans</u> 3: 10 passenger
Scottsbluff School District (Includes Lake Minatare Elementary District) Superintendent: Rick Myles  Transportation Director: Rory Vernon  Scottsbluff School District (continued)	635-6200      631-6162	<u>988 Capacity</u> <u>18 Buses</u> 1: 84 passenger 3: 72 passenger 2: 71 passenger 4: 65 passenger (1 w/lift) 1: 54 passenger 1: 53 passenger 1: 42 passenger 1: 40 passenger (w/lift)	<u>3 Vans</u> 1: 9 passenger 1: 8 passenger 1: 7 passenger

		1: 29 passenger (w/lift) 2: 15 passenger 1: 14 passenger	
<p>NOTES: 1. Total capacity of the buses at 3 children per seat is 964 children. Some buses are not allowed to carry as many adults as elementary students.</p> <p>2. The lift buses can accommodate 4 wheel chairs at present. Seats could be taken out which would increase this number.</p>			
Educational Service Unit 13 Administrator: Dr. Jeff West  Buses: Kayla Wood  Transportation: Fermin Hernandez	635-3696  641-5551  635-3696  635-2724 631-3103	<u>53 Capacity</u> <u>2 Mini bus</u> 2: 11 passenger (w/ lift)	<u>3 Vans</u> 1: 13 passenger 1: 10 passenger (w/ lift) 1: 8 passenger
Handi-Bus, Scotts Bluff County Carol Prince	436-6751  436-5404	<u>124 Capacity</u> <u>2 Mini-bus</u> 2: 6 passenger  <u>3 Cars</u> 2: 5 passenger 1: 6 passenger	<u>6 Vans</u> 3: 12 passenger 5 :12 passenger (4 w/lift)
WNCC - Western Nebraska Community College President; Dr. Todd Holcomb  Dean of Adm. Services: William Knapper  Vice President: Terry Gaalswyk	635-6101  635-6002  635-6103	<u>105 Capacity</u> <u>1 Bus</u> 1: 47 passenger  <u>1 Shuttle</u> 1: 25 passenger	<u>3 Vans</u> 3: 11 passenger
Western Nebraska Veteran's Home Administrator: Lonnie Starke Director of Nursing: Shirley Barlow Building Services Mgr; Patrick Munoz	632-0310 487-5596  632-0312 247-3331  632-0363	<u>38 capacity</u> <u>2 Mini-bus</u> 1: 12 passenger (w/lift) 1: 10 passenger (w/lift)	<u>2 Vans</u> 1: 3 passenger (w/lift) 1: 6 passenger  <u>1 Expedition</u> 1: 7 passenger (w/lift)
<b>COUNTY TOTALS</b>			
<b>Total Buses</b>	<b>Total Vans</b>	<b>Total Other</b>	<b>Total Capacity</b>
53	29	11	2930

## RESOURCES: HEAVY EQUIPMENT/SPECIAL TEAMS / SERVICES

Resources indicated with a # have been identified as contractors qualified to complete debris management tasks through past contracts and performance. This list does not restrict the use of other contractors or resources not listed herein.

<u>Company/Contact</u>	<u>Address</u>	<u>Phone</u>	<u>Kinds and numbers of equipment, NIM Types</u>
<b><u>Government Resources</u></b>			
<b>Banner County Highway Department Toby Tyler</b>		308-436-4460 308-225-0091 TT	2 Payloaders, 6 Road Graders, 2 Gravel Trucks, 1 Water Trailer, 1 Backhoe Loader, 3 Snow Plows, 3 Tractor/Trailers, 2 Wheel Loaders
<b>Nebraska Games and Parks</b>	- State Recreation Area Lake Minatare	308-783-2911 LM 308-641-1995 DT	SRA – 2 - Tractors
<b>Dan Thornton Russ McKeehan</b>	- Wildcat Hills Shop 4235 Hwy 71 Gering	308-436-6980WH 308-436-3777 RM 308-631-5387 RM	WH – 3- Tractors w/Front Loaders
<b><u>Private Resources</u></b>			
<b>Nebraska Machinery Cindy Warren</b>	2705 North 10 <sup>th</sup> St Gering, NE 69341	308-632-6163 800-898-6238 308-220-3424	2 Wheel Loaders, 1 Excavator, 1 Backhoe, 2 Motor Graders, 1 Track Dozer, 1 400KW Generator
<b>Anderson-Shaw Construction Steve Shaw/Rick Anderson</b>	710 Avenue I Scottsbluff	308-632-2570 308-631-2229 SS 308-631-5341 RA	1 – Wheel Front Loader, 3 – Case 75 & 85 Bob Cat Skid Loaders, 1 – On-road Dump Trailer, 1 – Track Dozer, 1 – Track Backhoe, 3 – Electrical Generators, 3 – On-road Dump Trucks (2 – 10 cyd & 1 – 5 cyd), 1 – Motor Grader, 1 – Wheel Crane, 4 – Flat Bed Trailers
<b>Contractor's Materials Greg Beliel</b>	117 South Beltline Highway West	308-632-5631 308-632-3066	1- Fork Lift

<b>Ditch Witch of Nebraska Mike Adkins</b>	3030 Red Barn Dr. Gering	308-635-8135 308-672-2776	1 – Backhoe, 2 – Mini-Excavators, 3 – Ditch Witch Trenchers w/Backhoe, 3 – Flat Bed Trailers
<b>21<sup>st</sup> Century Equipment Scott Helt</b>	3609 Bison Street Scottsbluff	308-632-4440 308-464-0014	John Deere Dealer: 5 – Tractors, 1 – Flat Bed Trailer, 1 – Crane(Tele Handler) 2 Gators
<b>Murphy Tractor &amp; Equipment Max Miller</b>	220810 Highway 92 Gering	308-436-2177 308-631-1222	John Deere: 30 Tractors, 3 – Backhoe Loaders, 3 – Crawler Cranes, 3 – Track Dozers, 3 – Wheel Dozers, 3 Wheel Loaders
<b>Paul Reed Construction Paul Reed/Adam Reed/Randy Kleager Jeff Watkins</b>	2970 North 10 <sup>th</sup> St., Suite 1 Gering	308-635-2213 308-631-0185 PR 308-641-1153 AR 308-631-4747 RK 308-641-4937 JW	6 – Backhoes, 2 – Motor Graders, 7 – Hydraulic Excavators, 6 – Wheel Loaders, 10 – Flatbed Trailers, 10 – On-road Dump Trucks, 8 – Skid Steers, 2 – Dump Trailers, 3 – Electric Generators, 3 – Light Trailers, 3 – Water Trucks
<b>Sandberg Equipment, Inc Kelly Sandberg</b>	160085 Hwy 71 Gering, NE 69341	308-436-2179 308-641-2838	1 On Road Dump Truck, 1 Wheel Loader, 2 Bobcat Loaders, 1 Flat Bed, 1 Back Hoe 5 Generators from 1000W up.
<b>Simon Contractors Grant Hinze</b>	1018 South Beltline Highway East Scottsbluff	308-632-4111 308-631-2161	1 – Motor Grader, 3 – Wheel Loaders, 1 – Backhoe, 1 – Water Truck, 2 – On-road Dump Trucks
<b><u>Excavating Contractors</u> Caylor and Genz Earth Movers Rick Caylor Jim Genz</b>	East Hwy 26 Torrington	307-532-5350 307-534-5956 RC 307-534-5594 JG	4 – Hydraulic Excavators, 2 – Track Dozers, 3 – On-road Dump Trucks, 4 – Wheel Loaders, 2 – Motor Graders, 3 – Water Trucks, 2 – Flat Beds with cabs, 1 - Backhoe
<b>Concrete Cattle Company</b>	<b>Harrisburg</b>	<b>308-436-3832</b>	

**Government Resources**  
**Region 22 Emergency Management**

<b><u>RESOURCE</u></b>	<b><u>ESF CAT #</u></b>	<b><u>KIND</u></b>	<b><u>TYPE</u></b>	<b><u>DESCRIPTION</u></b>	<b><u>UNIT #</u></b>	<b><u>YEAR MFG.</u></b>
Communications Support Team (CAP)	Military Support	P, E	0	HAM Operator Coordinator and Assistant Coordinator	N/A	N/A
Critical Incident Stress Management Team	8	P.	3	Nebraska State Patrol Troop E Critical Incident Stress Management Team	N/A	N/A
EOC Finance/Administration Section Chief/Coordinator	Command and Control	P.E.	3	6 Trained Finance/Administration Section Chiefs	N/A	N/A
EOC Incident Commanders	Command and Control	P.E.	0	11 Trained Incident Commanders	N/A	N/A
EOC Logistics Section Chief	Command and Control	P.E.	0	24 Trained Logistics Chiefs	N/A	N/A
EOC Operations Section Chief	Command and Control	P.E.	3	26 Trained Operations Section Chiefs	N/A	N/A
EOC Manager	Emergency Management Assistance	P.	0	3 Training Emergency Operation Center Managers	N/A	N/A
EOC Planning Section Chief	Command and Control	P.E.	3	3 Trained Planning Section Chiefs	N/A	N/A
EOC Public Information Officers	Command and Control	P.E.	0	25 Trained Public Information Officers	N/A	N/A
Trailer w/Mass Casualties	8	E.	0	PN Trailer w/Mass Casualties	N/A	2005
Trailer w/Mobile Repeater	2	E.	0	PN Trailer w/Mobile Repeater	N/A	2004
Volunteer Coordinator	Command and Control	P. E.	0	1 Trained Volunteer Coordinators	N/A	N/A

**Government Resources**  
**Scotts Bluff County Road/Bridge/Flood Control**

<b><u>RESOURCE</u></b>	<b><u>ESF CAT #</u></b>	<b><u>KIND</u></b>	<b><u>TYPE</u></b>	<b><u>DESCRIPTION</u></b>	<b><u>UNIT #</u></b>	<b><u>YEAR MFG.</u></b>
Backhoe Loader	3	P, E	4	John Deere Backhoe	1004	1996
Car	3	V	0	Chevrolet Lumina	4008	1996
Compressor	3	E	0	Sullair Air Compressor	5007	2003
Compressor	3	E	0	Jaeger Air Compressor	5008	1972
Dump Truck On Road	3	P, E, V	2	2 ½ Ton GMC Truck	4001	1965
Dump Truck On Road	3	P, E, V	2	2 ½ Ton Ford Truck	4012	1985

Dump Truck On Road	3	P, E, V	2	Freightliner Truck	4011	1992
Dump Truck On Road	3	P, E, V	2	4 Ton Freightliner Truck	4015	1992
Dump Truck On Road	3	P, E, V	2	8 Ton Ford Truck	4016	1995
Dump Truck On Road	3	P, E, V	2	4 Ton International Truck	4101	1990
Dump Truck On Road	3	P, E, V	2	4 Ton Chevrolet GVW Truck 10yd	4102	2000
Dump Truck On Road	3	P, E, V	2	4 Ton Freightliner Truck 10 yd	4106	2000
Dump Truck On Road	3	P, E, V	2	8 Ton Freightliner Truck 10 yd	4108	2005
Dump Truck On Road	3	P, E, V	2	8 Ton Ford Truck 10 yd	4204	1995
Dump Truck On Road	3	P, E, V	2	4 Ton Freightliner Truck 10 yd	4206	2004
Dump Truck On Road	3	P, E, V	2	4 Ton International Truck 10 yd	4208	1997
Dump Truck On Road	3	P, E, V	2	4 Ton International Truck 10 yd	4305	1997
Dump Truck On Road	3	P, E, V	2	4 Ton Freightliner Truck 10 yd	4306	1999
Dump Truck On Road	3	P, E, V	2	Freightliner Truck 10 yd	4307	2007
Dump Truck On Road	3	P, E, V	2	8 Ton Freightliner Truck 10 yd	4310	2005
Engineering Services	3	P	1	Road & Building Engineers	N/A	N/A
Flat Bed Trailer Truck	3	P.E.	1	Hyster Standard Trailer	5001	1973
Flat Bed Trailer Truck	3	P.E.	0	Flat Bed Trailer	5003	1958
Fork Lift	3	P.E.	0	Fork Lift	6002	1973
Gradall	3	P.E.	0	XL4100 Gradall w/ Tree Shear	1000	2001
Grader	3	P.E.	0	John Deere 670G Motor Grader	2105	2010

Grader	3	P.E.	0	John Deere 670G Motor Grader	2106	12010
Grader	3	P.E.	0	Caterpillar Motor Grader	2108	1999
Grader	3	P.E.	0	John Deere Motor Grader	2109	1990
Grader	3	P.E.	0	Caterpillar Motor Grader	2204	2006
Grader	3	P.E.	0	Caterpillar Motor Grader	2205	2000
Grader	3	P.E.	0	Caterpillar Motor Grader	2206	1996
Grader	3	P.E.	0	John Deere Motor Grader	2207	1993
Grader	3	P.E.	0	John Deere Motor Grader	2208	1988
Grader	3	P.E.	0	John Deere Motor Grader	2305	1999
Grader	3	P.E.	0	Caterpillar Motor Grader	2307	1996
Grader	3	P.E.	0	John Deere Motor Grader	2308	2005
Grader	3	P.E.	0	John Deere Motor Grader	2309	2002
Hydraulic Excavator	3	P, E	2	John Deere Excavator Track Hoe	1003	1993
Pickup	3	V	0	½ Ton Ford Pickup	4000	1998
Pickup	3	V	0	½ Ton Chevrolet Pickup	4002	1992
Pickup	3	V	0	Ford Supercab Pickup	4005	2006
Pickup	3	V	0	½ Ton Chevrolet Pickup	4007	2005
Pickup	3	V	0	½ Ton Chevrolet Pickup	4009	2002
Pickup	3	V	0	½ Ton Chevrolet Pickup	4100	1995
Pickup	3	V	0	½ Ton Ford Pickup	4105	1999
Pickup	3	V	0	½ Ton Chevrolet Pickup	4109	2001
Pickup	3	V	0	½ Ton Chevrolet Pickup	4110	2004
Pickup	3	V	0	½ Ton Chevrolet Pickup	4201	2005

Pickup	3	V	0	½ Ton Chevrolet Pickup	4202	1990
Pickup	3	V	0	½ Ton Chevrolet Pickup	4205	2002
Pickup	3	V	0	½ Ton Chevrolet Pickup	4207	2000
Pickup	3	V	0	½ Ton Ford Pickup	4300	1999
Pickup	3	V	0	½ Ton Chevrolet Pickup	4302	2004
Pickup	3	V	0	½ Ton Chevrolet Pickup	4303	1995
Pickup	3	V	0	½ Ton Chevrolet Pickup	4304	2001
Roller	3	P, E	0	Sheepfoot Roller	6001	1960
Roller	3	P.E.	0	Sheepfoot Roller	6004	1969
Shaker	3	E	0	Shaker Buddy w/Trailer	6000	N/A
Spreader	3	E	0	Mulch Spreader – Bantam	5018	1974
Tamper	3	P.E.	0	Case Vibrating Plate Tamper	6005	1989
Tire Rolls	3	E	0	Tandon Rubber Tire Rolls	5027	N/A
Track Dozer	3	P, E	2	Caterpillar Dozer D6T	1306	2008
Track Dozer	3	P, E	2	Caterpillar Dozer D7F	1204	1974
Tractor	3	P.E.	0	IHC Tractor w/Cab	1020	1971
Tractor	3	P.E.	0	John Deere Tractor	1209	1968
Tractor/Mower	3	P.E.	0	John Deere Tractor/Mower	1104	1973
Trailer	3	E	0	Homemade Tool Trailer	5006	1967
Trailer	3	E	0	Utility Trailer	5015	1968
Trailer	3	P.E.	0	Hobart Welder Trailer	5020	1976
Trailer	3	E	0	Jaeger Pump Trailer	5101	1963
Trailer	3	E	0	Water Pump Trailer	5300	N/A



Trailer	3	E	0	Lumber Pole Trailer	5203	1966
Trailer	3	E	0	Water Pump Trailer	5301	N/A
Trailer	3	E	0	Lumber Trailer	5301	N/A
Truck w/Sign	3	P.E.	0	1 Ton Chevrolet Truck w/Sign	4006	2001
Truck w/Sprayer	3	P.E.	0	1 Ton Ford Cab Truck w/Sprayer	4010	1996
Van	3	V	0	Chevrolet Van	4014	2003
Washer	3	E	0	Honda Power Washer	5011	2006
Water Pump	3	E	0	Jaeger Water Pump	5004	1967
Water Pump	3	E	0	Water Pump	5010	2006
Water Truck	3	P.E.	0	2 Ton Ford Water Truck not Potable	4013	Junk
Welder	3	P.E.	0	Libby Welder	5202	1972
Wheel Loaders (Med 7cy-3cy)	3	P, E	3	John Deere Loader 544H	1101	1999
Wheel Loaders (Med 7cy-3cy)	3	P, E	3	Caterpillar Loader 924G	1201	2003
Wheel Loaders (Med 7cy-3cy)	3	P, E	3	Caterpillar Loader 928F	1302	1994

**Government Resources**  
**Scotts Bluff County Sheriff's Office**

<b><u>RESOURCE</u></b>	<b><u>ESF CAT #</u></b>	<b><u>KIND</u></b>	<b><u>TYPE</u></b>	<b><u>DESCRIPTION</u></b>	<b><u>UNIT #</u></b>	<b><u>YEAR MFG.</u></b>
Car	3	V.	0	Ford Taurus	21-B609	2000
Car	3	V.	0	Ford Taurus	21-E326	2001
Car	3	P.E.V.	0	Dodge Charger Patrol Car	42975	2010
Car	3	V.	0	Ford Taurus	21-Y829	2001
Car	3	P.E.V.	0	Ford Explorer Patrol Car	40836	2006
Car	3	P.E.V.	0	Ford Taurus	41576	2000
Car	3	P.E.V.	0	Ford Explorer Patrol Car, K-9 Equipped	41386	2010
Car	3	P.E.V.	0	Ford Explorer Patrol Car	40841	2005
Car	3	P.E.V.	0	Ford Crown Victoria Patrol Car	40212	2006

Car	3	P.E.V.	0	Dodge Charger Patrol Car	41551	2007
Car	3	P.E.V.	0	Dodge Charger Patrol Car	41552	2007
Car	3	P.E.V.	0	Dodge Charger Patrol Car	41553	2007
Car	3	V.	0	Ford Taurus	41590	2006
Car	3	P.E.V.	0	Dodge Charger Patrol Car	41556	2008
Car	3	P.E.V.	0	Dodge Charger Patrol Car	41555	2008
Car	3	P.E.V.	0	Dodge Charger Patrol Car	41557	2008
Car	3	P.E.V.	0	Dodge Charger Patrol Car	41558	2009
Car	3	V.	0	Chevrolet Impala	21- HF19	2009
Command Vehicle	3	P.E.V.	0	Ford Explorer Command Vehicle	40165	2005
Mobile Command Bus	3	P.E.V.		IHC	31323	1976
Trailer, Homeland Security	3	E.	0	Great Lakes Enclosed 5 X 10 Homeland Security Trailer	N/A	2004

**Government Resources**  
**City of Scottsbluff**  
**Environmental Services**

<b><u>RESOURCE</u></b>	<b><u>ESF CAT #</u></b>	<b><u>KIND</u></b>	<b><u>TYPE</u></b>	<b><u>DESCRIPTION</u></b>	<b><u>UNIT #</u></b>	<b><u>YEAR MFG.</u></b>
Dump Truck On Road	3	P, E, V	3	Ford Truck	813	1979
Truck, Trash	3	P.E.	0	Ford Emco Side-load	812	1995
Truck, Trash	3	P.E.	0	Sterling Emco Side-load	817	2004
Truck, Trash	3	P.E.	0	Freightliner Emco Side- load	826	2003
Truck, Trash	3	P.E.	0	Freightliner Emco Side- load	828	2008
Truck, Trash	3	P.E.	0	Freightliner Rapid Rail Side-load	816	2009

Truck, Trash	3	P.E.	0	Ford Rapid Rail Side-load	818	1997
Truck, Trash	3	P.E.	0	Freightliner Rapid Rail Side-load	824	2003
Truck, Trash	3	P.E.	0	GMC Rear-load	825	2000
Truck, Trash	3	P.E.	0	Freightliner Rear-load	827	2007
Tub Grinder	3	P.E.	3	Morbark 3600 Wood Hog Mobile Tree Chipper	821	2005
Wheel Loaders (Small 7cy-2cy)	3	P, E	1	Caterpillar 928G	815	2002
Wheel Loaders (Small 7cy-2cy)	3	P, E	3	Case Loader 924G	815	1987

**Government Resources****City of Scottsbluff****Cemetery**

<b><u>RESOURCE</u></b>	<b><u>ESF CAT #</u></b>	<b><u>KIND</u></b>	<b><u>TYPE</u></b>	<b><u>DESCRIPTION</u></b>	<b><u>UNIT #</u></b>	<b><u>YEAR MFG.</u></b>
Backhoe Loader on Tracks	3	P, E, V	4	Ditch-Witch 1600XP Backhoe and 1 cyd Front Loader on Tracks	N/A	2007
Dump Truck On Road	3	P, E, V	3	Ford 1-Ton F350 Dump Truck	N/A	1996

**Government Resources****City of Scottsbluff****Fire**

<b><u>RESOURCE</u></b>	<b><u>ESF CAT #</u></b>	<b><u>KIND</u></b>	<b><u>TYPE</u></b>	<b><u>DESCRIPTION</u></b>	<b><u>UNIT #</u></b>	<b><u>YEAR MFG.</u></b>
All-Terrain Vehicle	4	V.	0	Polaris Ranger ATV	ATV	2005
Boat	4	P, E.	0	ZOD Zodiac Rescue Boat with 20 hp Mercury	ZOD	1987
Bus	4	P.E.V.	0	Bluebird Dive Bus with cascade system	Dive Bus	1977

Car	4	V.	0	Ford Explorer	10	2000
Collapse Search and Rescue Team – Minor Equipment Not Readily Available (Nail gun; Cutting torch)	Search and Rescue	P.E.V.	1	Team	N/A	N/A
Engine	4	P.E.V.	6	Chevrolet K3500 Pickup w.300 gal tank	5	2000
Engine	4	P.E.V.	1	Freightliner FL70 Truck w/750 gal tank and 1,500 gpm capacity	Engine 1	1996
Engine	4	P.E.V.	1	Freightliner FL70 w/750 gal tank and 1500 gpm capacity	Engine 2	1997
HazMat Entry Team	10	P.E.V.	1	Team		
Jet Ski	4	P, V.	0	Sea Doo Model 5596 GTX D-1 Water Craft	JET SKI	2002
Pickup	4	P.E.V.	0	Dodge Crew Cab Rescue/EMS Pickup	7	2008
Public Safety Dive Team – Some Components are Type 1 or 2 (Refill Air Bottles on Site; No Umbilical Hoses; Do Not have Six Training Dives per Year; Scottsbluff Police has Evidence Collecting Component	Law Enforcement/ Security	P.E.V.	3	Team	N/A	N/A

Swiftwater/Flood Search and Dive Rescue Team – Some Components are Type 2 or 3 (EMT-B(1); BLS; No Technical Rope Rescue; 60 Hours of Training; Access to Helicopter Only; No Aircraft Radio; No Communications; No Logistics	Search and Rescue	P.E.V.	1	Team	N/A	N/A
Trailer, Command	4	P.E.V.	0	Homemade Command Trailer	Command 1	1995
Truck, Aerial	4	P.E.V.	0	Snorkel Aerial Truck, 1250 gpm, no tank	Truck 1	1971
Van	3	V	0	Chevrolet G30 Van	11	2000

**Government Resources**  
**City of Scottsbluff**  
**Parks**

<b><u>RESOURCE</u></b>	<b><u>ESF CAT #</u></b>	<b><u>KIND</u></b>	<b><u>TYPE</u></b>	<b><u>DESCRIPTION</u></b>	<b><u>UNIT #</u></b>	<b><u>YEAR MFG.</u></b>
Backhoe Loader	3	P.E.	0	Case 84 Backhoe/Loader Tractor	328	N/A
Pickup	3	V	0	1 Ton Ford Pickup Flatbed	301	1986
Pickup	3	V	0	1 Ton Ford Pickup Flatbed	318	1998
Pickup	3	V	0	1 Ton Ford Pickup Flatbed	319	1992
Pickup	3	V	0	¾ Ton Ford Service Truck with 100 gal. diesel tank	300	1990
Pickup	3	V	0	¾ Ton Chevrolet Pickup	336	2003
Pickup	3	V	0	½ Ton Chevrolet Pickup	309	2005
Pickup	3	V	0	Ford F-250 Pickup	317	1980
Pickup	3	V	0	Ford F-150 Pickup	302	2004

Pickup	3	V	0	Ford F-150 Pickup	325	2001
Pickup	3	V	0	Ford F-150 Pickup	396	2000
Pickup	3	V	0	Ford F-150 Pickup	326	1999
Pickup	3	V	0	Ford F-150 Pickup	322	1999
Pickup	3	V	0	1 Ton Ford Pickup with Bucket	320	1990
Tree Chipper	3	P.E.	0	Vermeer Tree Chipper	361	1996
Tractor	3	P.E.	0	John Deere 210C Tractor/Loader	308	N/A
Trailer	3	E	0	Homemade 14' Trailer	365	N/A
Trailer	3	E	0	Homemade 18' Trailer	364	N/A
Trailer	3	E	0	Homemade 24' Trailer	316	N/A

**Government Resources**  
**City of Scottsbluff**  
**Police**

<b><u>RESOURCE</u></b>	<b><u>ESF CAT #</u></b>	<b><u>KIND</u></b>	<b><u>TYPE</u></b>	<b><u>DESCRIP- TION</u></b>	<b><u>UNIT #</u></b>	<b><u>YEAR MFG.</u></b>
Bomb Squad/Explosive Team	Law Enforcement/Security	P.E. V.	3 w/Complete Robot System, Bomb Squad Hand Tools, Digital Camera, X-ray System, 2 – P.A.N., Intrinsically Safe In-Suit Communications Capability, Primary Response Vehicle, Dedicated Equipment Trailer and Mobile Containment Trailer	Federal and State Certified Hazardous Device Team	N/A	N/A
Car	Law Enforcement/Security	V.	0	Ford Taurus	00	2001

Car	Law Enforcement/Security	P.E. V	0	Dodge Charger Patrol Car	Car 1	2007
Car	Law Enforcement/Security	P.E. V	0	Dodge Charger Patrol Car	Car 2	2005
Car	Law Enforcement/Security	P.E. V.	0	Dodge Charger Patrol	Car 3	2007
Car	Law Enforcement/Security	P.E. V.	0	Ford Explorer Patrol Car	Car 4	2009
Car	Law Enforcement/Security	P.E. V.	0	Dodge Charger Patrol Car	Car 5	2008
Car	Law Enforcement/Security	P.E. V.	0	Dodge Charger Patrol Car	Car 6	2007
Car	Law Enforcement/Security	P.E. V.	0	Dodge Charger Patrol Car	Car 7	2007
Car	Law Enforcement/Security	P.E. V.	0	Dodge Charger Patrol Car	Car 8	2007
Car	Law Enforcement/Security	P.E. V.	0	Dodge Charger Patrol Car	Car 9	2007
Car	Law Enforcement/Security	P.E. V.	0	Dodge Charger Patrol Car	Car 10	2007
Car	Law Enforcement/Security	V.	0	Ford Crown Victoria	Car 12	1998
Car	Law Enforcement/Security	V.	0	Ford Fusion Car	Car 15	2010
Car	Law Enforcement/Security	V.	0	Chevrolet Malibu Car	Car 18	2009
Car	Law Enforcement/Security	V.	0	Ford Taurus Car	Car 19	2002
Car	Law Enforcement/Security	V.	0	Honda Accord Car	Car 20	2007

Car	Law Enforcement/Security	V.	0	Dodge Charger Car	Car 21	2007
Car	Law Enforcement/Security	V.	0	Ford Taurus Car	Car 22	2001
Car	Law Enforcement/Security	P.E. V.	0	Ford Fusion Car	Car 23	2010
Car	Law Enforcement/Security	V.	0	Ford Taurus Car	Car 24	2000
Car	Law Enforcement/Security	V.	0	Ford Fusion	Car 25	2010
Motor Home	Law Enforcement/Security	P.E. V.	0	Chevrolet Motor Home – SWAT	Car 16	1995
Pickup	Law Enforcement/Security	P.E. V.	0	Chevrolet Silverado EOD Pickup	Car 11	2004
Pickup	Law Enforcement/Security	V.	0	Ford F150 Pickup	Car 14	2002
Trailer	Law Enforcement/Security	V.	0	Bomb Containment Trailer	N/A	N/A
Van	Law Enforcement/Security	P.E. V.	0	Dodge Caravan Van – Animal Warden	Car 13	2007
Van	Law Enforcement/Security	P.E. V.	0	Ford F250 Van	Car 17	1988

**Government Resources**  
**City of Scottsbluff**  
**Rural Fire Department**

<b><u>RESOURCE</u></b>	<b><u>ESF CAT #</u></b>	<b><u>KIND</u></b>	<b><u>TYPE</u></b>	<b><u>DESCRIPTION</u></b>	<b><u>UNIT #</u></b>	<b><u>YEAR MFG.</u></b>
Crew Transport	4	P.E.V.	0	Ford Utility Truck	20	1992
Engine, Fire (Pumper)	4	P.E.V.	1	Freightliner Pumper Truck w/ Class A Foam	32	2004
Engine, Fire (Pumper)	4	P.E.V.	1	GMC Pumper Truck	31	1985
Engine, Fire (Pumper)	4	P.E.V.	1	Ford Pumper Truck	30	1974



Engine, Fire (Pumper)	4	P.E.V.	6	Ford 4 X 4 Grass Rig Pumper Truck	21	1999
Engine, Fire (Pumper)	4	P.E.V.	5	Kaiser 6 X 6 Grass Rig Pumper Truck	22	1974
Engine, Fire (Pumper)	4	P.E.V.	1	Kaiser 6 X 6 Grass Rig Pumper Truck	23	1973
Water Tender	4	P.E.V.	2	GMC Water Tender Truck	41	2007
Water Tender	4	P.E.V.	1	Ford Water Tender Truck	40	1995

**Government Resources**  
**City of Scottsbluff**  
**Transportation**

<b><u>RESOURCE</u></b>	<b><u>ESF CAT #</u></b>	<b><u>KIND</u></b>	<b><u>TYPE</u></b>	<b><u>DESCRIPTION</u></b>	<b><u>UNIT #</u></b>	<b><u>YEAR MFG.</u></b>
Backhoe Loader	3	P, E	1	Caterpillar Backhoe Loader w/Trench Bucket and Hydraulic Hammer	477	1997
Car	3	V	0	Jeep, Part-time 4 X 4	440	1982
Compressor	3	E	0	Sullair Air 185 CFM Compressor w/Ingersoll-Rand Air Hammer	471	2002
Dump Truck On road	3	P, E, V	0	Ford F-600	441	1974
Dump Truck On Road	3	P.E.V.	0	International D Truck w/Sanding Unit & Blade 5cyd	442	1999
Dump Truck On Road	3	P, E, V	2	Freightliner M2106 Dump Truck 12 cyd	443	2008
Dump Truck On Road	3	P, E, V	2	Freightliner FL-70 Dump Truck 5cyd	444	2002
Dup Truck On Road	3	P.E.V.	2	Ford F-800 Dump Truck w/Sanding Unit & Blade 5cyd	4044	1996
Dump Truck On Road	3	P, E, V	3	Freightliner FL80 Dump Truck 10 cyd	4045	2000

Dump Truck On Road	3	P.E.V.	3	Freightliner M2106 10 cyd	4042	2009
Fork Lift	3	V.E.	0	Nisson-50 Enduro Fork Lift	431	1993
Grader	3	P.E.	0	John Deere 670D Motor Grader	446	2005
Grader	3	P.E.	0	Caterpillar 120H Motor Grader	447	1996
Pickup	3	V	0	½ Ton Chevrolet Pickup	400	2003
Pickup	3	V	0	½ Ton Ford Pickup	401	2000
Pickup	3	V	0	½ Ton Chevrolet Pickup	404	2009
Pickup	3	V	0	½ Ton Ford Pickup	407	2001
Roller	3	P, E	0	Roscoe Roller Vibrastat III	458	1987
Roller	3	P.E.	0	Sheepfoot Roller	467	1960
Spreader	3	E	0	Tarco 10S Salt Spreader	422	1980
Sweeper	3	P.E.	0	Eglin Pelican Sweeper	448	2003
Sweeper	3	P.E.	0	Eglin Pelican Sweeper	449	2002
Sweeper	3	P.E.	0	Eglin Pelican Sweeper	450	2007
Tractor	3	P.E.	0	John Deere Utility Tractor w/Cab	435	2000
Trailer	3	E	0	A-A 16' Flatbed Trailer (Pipe)	403	1998
Trailer	3	E	0	Barricade Trailer	405	1987
Trailer	3	P.E.	0	Homemade 6' X 10' Utility Trailer	423	2002
Trailer	3	E	0	Homemade Trailer	455	1991
Truck	3	V.	0	1 Ton Chevrolet F- 3500Truck	425	2003
Truck	3	P.E.	0	1 Ton Ford F- 350	432	1999

Truck	3	V.	0	1 Ton Chevrolet F-3500	436	2003
Truck	3	V.	0	1 Ton Chevrolet CR31403 Truck	437	1988
Truck	3	V.	0	1 Ton For F-350XL Truck	438	1996
Truck	3	V.	0	Freightliner D FL-70 5 cyd Truck	439	2003
Truck	3	V.	1	Ford F-800 Cab/Chassis	445	1990
Truck	3	V.	2	1 Ton GMC TR31003 Truck	456	1989
Truck	3	V.	0	Ford F-550 Bucket Truck	462	2006
Wheel Loaders (Med 7cy-3cy)	3	P, E	3	John Deere Loader 544H	452	2000
Wheel Loaders (Med 7cy-3cy)	3	P, E	4	John Deere Loader 544G	453	1996
Welder	3	P.E.	0	Lincoln Portable Welder Code: 9112	456C	1988
Welder	3	P.E.	0	Miller Bobcat 225G Portable Welder	4114	1992

**Government Resources**  
**City of Scottsbluff**  
**Wastewater**

<b><u>RESOURCE</u></b>	<b><u>ESF CAT #</u></b>	<b><u>KIND</u></b>	<b><u>TYPE</u></b>	<b><u>DESCRIPTION</u></b>	<b><u>UNIT #</u></b>	<b><u>YEAR MFG.</u></b>
Backhoe Loader	3	P, E. V.	4	John Deere Backhoe w/Loader	977	1976
Backhoe Loader	3	P, E. V.	4	Caterpillar 416B Backhoe	979	1995
Dump Truck On road	3	P, E, V	3	Ford F-600 Dump Truck	442	1983
Gator Off Road	3	P.E.	0	John Deere Gator 4 X 2 T5	936	2005
Gator Off Road	3	P.E.	0	John Deere Gator 4 X 2 T5	936	2006
Hydraulic Excavator	3	P, E	4	Bobcat ¾ Ton Track hoe	933	2005

Pickup	3	V	0	Chevrolet Chassis Cab Pickup	318	1982
Pickup	3	V	0	Ford Ranger Pickup	937	1987
Pickup	3	V	0	Ford F-150 4 X 2 Pickup	934	2006
Pickup	3	V	0	Chevrolet S-10 Pickup	930	1996
Pickup	3	V	0	Chevrolet Pickup	954	2001
Pickup	3	V	0	3/4 Ton Ford F-250 Pickup	932	2006
Pickup	3	V	0	Ford F-150 Pickup	938	2007
Tractor	3	P.E.	0	Massey 2435 Diesel Tractor	978	1981
Tractor	3	P.E.	0	Kubota Tractor w/Rhino Side Boom Mover	941	2005
Trailer	3	E	0	Bobcat Flatbed Trailer	N/A	1992
Truck	3	P.E.	0	Ford Chassis Cab Flatbed Truck	950	2008
Wheel Loaders (Med 7cy-3cy)	3	P, E	3	Melroe BC Skid Steer Loader	940	1992

**Government Resources**  
**City of Scottsbluff**  
**Water**

<b><u>RESOURCE</u></b>	<b><u>ESF CAT #</u></b>	<b><u>KIND</u></b>	<b><u>TYPE</u></b>	<b><u>DESCRIPTION</u></b>	<b><u>UNIT #</u></b>	<b><u>YEAR MFG.</u></b>
Backhoe Loader	3	P, E, V.	4	Caterpillar Industrial Tractor/Backhoe & Loader	77	2007
Dump Truck On Road	3	P, E, V	3	Ford Dump Truck	443	1986
Pickup	3	V	0	Ford Ranger Pickup	30	1994
Pickup	3	V	0	Ford Ranger Pickup	33	1998
Pickup	3	V	0	1 Ton Ford Triton V10 Pickup	32	1999
Pickup	3	V	0	Chevrolet Silverado Extended Cab Pickup	39	2004

Pickup	3	V	0	½ Ton Chevrolet Silverado Pickup	31	2005
Pickup	3	V	0	Chevrolet Silverado Extended Cab Pickup	40	2006
Pickup	3	V	0	Chevrolet Pickup w/Utility Body & Extended Cab	38	2008
Trailer	3	E	0	AA Flatbed Trailer	94	1995
Trailer	3	E	0	Homemade Wood/Welder Trailer	98	1986
Trailer	3	P.E.	0	Homemade Cargo Trailer	97	2005
Trailer	3	E	0	Homemade Flatbed Trailer for Shoring Equipment	99	2001

**Government Resources****City of Gering  
Cemetery**

<b><u>RESOURCE</u></b>	<b><u>ESF CAT #</u></b>	<b><u>KIND</u></b>	<b><u>TYPE</u></b>	<b><u>DESCRIPTION</u></b>	<b><u>UNIT #</u></b>	<b><u>YEAR MFG.</u></b>
All-Terrain Vehicle	4	V.	0	Kawasaki Utility Vehicle	N/A	N/A
Truck	3	P.E.V.	0	GMC 4x4 Truck	N/A	1988

**Government Resources****City of Gering  
Electric**

<b><u>RESOURCE</u></b>	<b><u>ESF CAT #</u></b>	<b><u>KIND</u></b>	<b><u>TYPE</u></b>	<b><u>DESCRIPTION</u></b>	<b><u>UNIT #</u></b>	<b><u>YEAR MFG.</u></b>
Dump Truck On Road	3	P, E, V	3	Chevrolet Dump Truck	N/A	1982
Car	3	V.	0	Chevrolet Silverado 4WD	N/A	2008
Forklift	3	P.E.V.	0	Nissan Forklift	N/A	N/A
Pickup	3	V.	0	Ford 133 Style side	N/A	1993
Pickup	3	V.	0	Ford ¾ Ton Pickup	N/A	1995
Pickup	3	V.	0	Chevy 1500 Pickup	N/A	2001
Pickup	3	V.	0	Mazda B3000 Pickup	N/A	2003

Pickup	3	V.	0	Chevy Silverado Pickup		2004
Trailer	3	P.E.	0	Trailer Mounted Underground Bull Wheel Electric Line Puller	N/A	2007
Trailer	3	P.E.	0	Flat Bed Trailer	N/A	1999
Trailer	3	P.E.	0	Trailer	N/A	1990
Trencher	3	P.E.	0	Ditch Wood Trencher	N/A	N/A
Truck	4	P.E.V.	0	Chevrolet Lift Truck	N/A	1992
Truck	3	P.V.	0	Freightliner FL-80	N/A	1997
Truck	3	P.V.	0	Freightliner FL-70	N/A	1999
Truck, Aerial	4	P.E.V.	0	Ford F550 w/Aerial Device	N/A	2004
Wood Chipper	3	P.E.	0	Wood Chipper	N/A	N/A

**Government Resources****City of Gering**  
**Fire**

<b><u>RESOURCE</u></b>	<b><u>ESF CAT #</u></b>	<b><u>KIND</u></b>	<b><u>TYPE</u></b>	<b><u>DESCRIPTION</u></b>	<b><u>UNIT #</u></b>	<b><u>YEAR MFG.</u></b>
Pickup	3	V.	0	GMC Pickup	N/A	1992
Truck	4	P.E.V.	2	Freightliner FL180 Fire Truck	N/A	1999
Truck	4	P.E.V.	0	Ford F550 4 Door Rescue Vehicle	N/A	2008
Truck	3	P.E.V.	0	Dodge Ram Truck	N/A	2005
Truck	3	P.E.V.	0	Dodge Ram Truck Chassis	N/A	N/A
Van	3	V	0	Dodge Van	N/A	2001

**Government Resources****City of Gering**  
**Golf**

<b><u>RESOURCE</u></b>	<b><u>ESF CAT #</u></b>	<b><u>KIND</u></b>	<b><u>TYPE</u></b>	<b><u>DESCRIPTION</u></b>	<b><u>UNIT #</u></b>	<b><u>YEAR MFG.</u></b>
All-Terrain Vehicle	3	V.	0	Cushman Truckster	N/A	N/A
All-Terrain Vehicle	3	V.	0	Kawasaki Utility Vehicle	N/A	2000
All-Terrain Vehicle	3	V.	0	Kawasaki Utility Vehicle	N/A	2002

Dump Truck On-Road	3	E.	4	GMC Dump Truck	N/A	1988
Pickup	3	V.	0	Ford F150	N/A	1992

**Government Resources**  
**City of Gering**  
**Parks**

<b><u>RESOURCE</u></b>	<b><u>ESF CAT #</u></b>	<b><u>KIND</u></b>	<b><u>TYPE</u></b>	<b><u>DESCRIPTION</u></b>	<b><u>UNIT #</u></b>	<b><u>YEAR MFG.</u></b>
All Terrain Vehicle	4	V.	0	Kawasaki Utility Vehicle	N/A	N/A
All Terrain Vehicle	4	V.	0	Kabota Utility Vehicle	N/A	N/A
Pickup	3	V.	0	Mazda Pickup Truck	N/A	1988
Pickup	3	V.	0	Dodge Pickup Truck	N/A	1990
Pickup	3	V.	0	GMC ½ Ton Pickup	N/A	1993
Pickup	3	V.	0	Ford F150 Pickup	N/A	1996
Pickup	3	V.	0	Ford F150 Pickup	N/A	1996
Pickup	3	V.	0	Ford Ranger ½ Ton Pickup	N/A	1996
Pickup	3	V.	0	Ford Truck F150	N/A	1995
Pickup	3	V.	0	Dodge Dakota ½ Ton Pickup	N/A	1998
Pickup	3	V.	0	Dodge 1500 4x2 Pickup	N/A	1999
Pickup	3	V.	0	GMC Pickup	N/A	1992
Trailer	3	E.	1	PJ Dump Trailer	N/A	N/A
Tractor	3	P.V.	0	Case IH DX 35 Tractor w/Loader	N/A	N/A
Truck w/Bucket	3	P.E.V.	0	Ford Bucket Truck	N/A	1989

**Government Resources**  
**City of Gering**  
**Police**

<b><u>RESOURCE</u></b>	<b><u>ESF CAT #</u></b>	<b><u>KIND</u></b>	<b><u>TYPE</u></b>	<b><u>DESCRIPTION</u></b>	<b><u>UNIT #</u></b>	<b><u>YEAR MFG.</u></b>
Car	3	V.	0	Ford Crown Victoria	N/A	2000
Car	3	V.	0	Ford Crown Victoria	N/A	2001
Car	3	V.	0	Chevrolet Lumina	N/A	2001
Car	3	V.	0	Chevrolet Lumina	N/A	2001

Car	3	V.	0	Ford Crown Victoria	N/A	2003
Car	3	V.	0	Ford Crown Victoria	N/A	2003
Car	3	V.	0	Ford Crown Victoria	N/A	2004
Car	3	V.	0	Ford Crown Victoria	N/A	2004
Car	3	V.	0	Ford Taurus	N/A	2005
Car	3	V.	0	Ford Taurus	N/A	2005
Car	3	V.	0	Ford Crown Victoria	N/A	2008
Pickup	3	V.	0	Ford Ranger Pickup	N/A	1998

**Government Resources****City of Gering**  
**Sanitation**

<b><u>RESOURCE</u></b>	<b><u>ESF CAT #</u></b>	<b><u>KIND</u></b>	<b><u>TYPE</u></b>	<b><u>DESCRIPTION</u></b>	<b><u>UNIT #</u></b>	<b><u>YEAR MFG.</u></b>
Backhoe Loader	3	P.E.V.	3	John Deere 344 Loader	N/A	N/A
Backhoe Loader	3	P.E.V.	3	John Deere 344 J Loader	N/A	N/A
Compactor	3	P.E.	0	Galbreath Self Contained Compactor	N/A	N/A
Compactor	3	P.E.	0	Galbreath 2-Yard Stationary Compactor	N/A	N/A
Compactor	3	P.E.	0	Galbreath OSCE Self Contained Compactor	N/A	N/A
Compost Turner	3	P.E.	0	Wildcat Compost Turner	N/A	N/A
Dump Truck On-Road	3	P.V.	3	Sterling LT-7500 Dump Truck	N/A	2005
Pickup	3	V.	0	Ford F250 Pickup	N/A	1997
Pickup	3	V.	0	Dodge Pickup	N/A	1998
Pickup	3	V.	0	Chevrolet ¾ Ton Pickup	N/A	1995
Pickup	3	V.	0	Dodge 4x4 Pickup	N/A	2008
Scraper	3	P.E.	3	762B John Deere Scraper	N/A	N/A
Track Dozer	3	P.E.V.	0	John Deere 750J Dozer	N/A	N/A



Tractor	3	P.V.	0	Hydro 100 International Tractor	N/A	1971
Tractor	3	P.E.V.	0	John Deere 750J Crawler	N/A	N/A
Trommel Screen	3	P.E.	0	Wildcat Trommel Screen Model	N/A	N/A
Truck	3	P.E.V.	0	Freightliner Trash Truck	N/A	1999
Truck	3	P.E.V.	0	Freightliner FL-80 Trash Truck	N/A	2000
Truck	3	P.E.V.	0	Freightliner FL-80 Trash Truck	N/A	2003
Truck	3	P.E.V.	0	Freightliner Trash Truck	N/A	2008
Truck	3	P.E.V.	0	Freightliner Trash Truck	N/A	2008
Vacuum	3	P.E.	0	Mad Vac Vacuum	N/A	N/A

**Government Resources****City of Gering****Sewer**

<b><u>RESOURCE</u></b>	<b><u>ESF CAT #</u></b>	<b><u>KIND</u></b>	<b><u>TYPE</u></b>	<b><u>DESCRIPTION</u></b>	<b><u>UNIT #</u></b>	<b><u>YEAR MFG.</u></b>
Backhoe Loader	3	P.E.V.	3	John Deere 310 SQ Backhoe	N/A	N/A
Hydraulic Hammer	3	P.E.	0	KFGQT Hydraulic Hammer	N/A	N/A
Saw	3	P.E.	0	Concrete Saw	N/A	N/A
Tractor	3	P.V.	0	John Deere Tractor	N/A	N/A
Trailer	3	E.	1	Cherokee Trailer	N/A	2004

**Government Resources****City of Gering****Street**

<b><u>RESOURCE</u></b>	<b><u>ESF CAT #</u></b>	<b><u>KIND</u></b>	<b><u>TYPE</u></b>	<b><u>DESCRIPTION</u></b>	<b><u>UNIT #</u></b>	<b><u>YEAR MFG.</u></b>
Backhoe Loader	3	P.E.V.	1	John Deere Backhoe 310E	N/A	N/A
Dump Truck	3	V.	0	Freightliner Dump Truck	N/A	1995
Dump Truck	3	V.	0	Freightliner Dump Truck	N/A	1995
Loader	3	P.E.V.	3	John Deere 544J Loader	N/A	N/A
Loader	3	P.E.V.	0	Bobcat Skid Steer Loader	N/A	N/A

Motor Grader	3	P.E.V.	0	John Deere 670D Motor Grader	N/A	N/A
Pickup	3	V.	0	Ford F-350 1 Ton Pickup		1997
Pickup	3	V.	0	Chevy 1500 Pickup	N/A	2003
Sweeper	3	P.E.V.	0	Elgin Pelican Street Sweeper	N/A	2001
Trailer	3	E.	0	Trailer	309	2002
Trailer	3	E.	0	4 Wheel Trailer	N/A	N/A
Truck	3	P.V.	0	Freightliner FL-80	N/A	2000
Truck	3	P.V.	0	Ford F 350	309	2000
Pickup	3	V.	0	GMC 1/2 –Ton Pickup	N/A	1991
Truck	3	V.	0	Chevrolet 1-Ton Flatbed	N/A	1999
Truck	3	V.	0	¾ Ton Ford F250	N/A	1996
Truck	3	V.	0	Sterling Truck, Cab, Chassis	N/A	2007
Truck	3	V.	0	Ford Truck F-Series	N/A	2009
Truck, Water	3	P.E.V.	0	Ford Truck F Series	N/A	2009

**Government Resources****City of Gering**  
**Waste Water**

<b><u>RESOURCE</u></b>	<b><u>ESF CAT #</u></b>	<b><u>KIND</u></b>	<b><u>TYPE</u></b>	<b><u>DESCRIPTION</u></b>	<b><u>UNIT #</u></b>	<b><u>YEAR MFG.</u></b>
Pickup	3	V.	0	Dodge 1500 4x2 Pickup	N/A	1999
Pickup	3	V.	0	Chevy ¾ Ton Pickup	N/A	2002
Truck	3	P.V.	0	Freightliner FL-80w	N/A	1996

Completed 8-30-10 by Rosie Russell and Jerry Bretthauer

**Government Resources****City of Gering**  
**Water**

<b><u>RESOURCE</u></b>	<b><u>ESF CAT #</u></b>	<b><u>KIND</u></b>	<b><u>TYPE</u></b>	<b><u>DESCRIPTION</u></b>	<b><u>UNIT #</u></b>	<b><u>YEAR MFG.</u></b>
Pickup	3	V.	0	Chevrolet ½ Ton Pickup	N/A	1995
Pickup	3	V.	0	Chevrolet 1500 Pickup	N/A	2003

Pickup	3	V.	0	Ford Super Duty F250 4 Door	N/A	2008
Pickup	3	V.	0	Ford Truck F Series	N/A	2009
Truck	3	P.V.	0	Ford 1 Ton Crew Cab	N/A	1996

**OTHER CITIES, VILLAGES, RURAL AND VOLUNTEER FIRE  
DEPARTMENTS AND AIRPORT AND NON-GOVERNMENTAL  
ORGANIZATIONS**

**Government Resources**  
**Village of Henry**

<b><u>RESOURCE</u></b>	<b><u>ESF CAT #</u></b>	<b><u>KIND</u></b>	<b><u>TYPE</u></b>	<b><u>DESCRIPTION</u></b>	<b><u>UNIT #</u></b>	<b><u>YEAR MFG.</u></b>
Tractor	3	P.V.	0	Ford tractor with brush hog and front loader bucket	N/A	1956

**Government Resources**  
**Village of Henry**  
**Volunteer Fire Department**

<b><u>RESOURCE</u></b>	<b><u>ESF CAT #</u></b>	<b><u>KIND</u></b>	<b><u>TYPE</u></b>	<b><u>DESCRIPTION</u></b>	<b><u>UNIT #</u></b>	<b><u>YEAR MFG.</u></b>
Engine, Fire (Pumper)	4	P.E.V.	2	Chevrolet Pumper Truck w/500 gallon tank, 750 gpm	30	1961
Engine, Fire (Pumper)	4	P.E.V.	0	Chevrolet 1- ton 4WD w/110 tank, 6 gpm	Henry 20	1986
Pickup	4	P.V.	0	Dodge ¾ ton Pickup w/2025 gallon tank, 10 gpm	20	1977

**Government Resources**  
**Village of Lyman**

<b><u>RESOURCE</u></b>	<b><u>ESF CAT #</u></b>	<b><u>KIND</u></b>	<b><u>TYPE</u></b>	<b><u>DESCRIPTION</u></b>	<b><u>UNIT #</u></b>	<b><u>YEAR MFG.</u></b>
Backhoe Loader	3	P, E.	0	John Deere 410D Backhoe Loader Tractor	N/A	1994
Car	Law Enforcement and Security	P.E.V.	0	Ford Crown Victoria Patrol Car	N/A	2003

Car	Law Enforcement and Security	P.E.V.	0	Dodge Charger Patrol Car	N/A	2007
Digger Derrick	3	P.E.	0	Telelect w/bucket and pole setter	N/A	1993
Dump Truck On road	3	P, E, V	3	Chevrolet 5 cyd Dump Truck	N/A	1982
Generator	3	E.	0	Onan 2 KW Mobile Generator	N/A	1987
Motor Grader	3	P.E.	0	John Deere 770A Motor Grader	N/A	1984
Sweeper	3	P.E.	0	Johnson Sweeper	N/A	1999
Truck w/electrical bucket	3	P.E.V.	0	Ford 550 Truck	N/A	2000

**Government Resources**  
**Village of Lyman**  
**Volunteer Fire Department**

<b><u>RESOURCE</u></b>	<b><u>ESF CAT #</u></b>	<b><u>KIND</u></b>	<b><u>TYPE</u></b>	<b><u>DESCRIPTION</u></b>	<b><u>UNIT #</u></b>	<b><u>YEAR MFG.</u></b>
Ambulance	8	P.E.V.	4	Ford F450 Ambulance	99	2002
Command Vehicle	4	P.E.V.	4	Ford 550 Quick Attach & Command Vehicle w/ 750 gallon tank	30	2007
Engine, Fire (Pumper)	4	P.E.V.	4	Chevrolet Top Kick International w/ 750 gallon tank	32	1991
Engine, Fire (Pumper)	4	P.E.V.	4	Penfab Pumper Truck	31	1980
Engine, Fire (Pumper)	4	P.E.V.	5	Kaiser 6 X 6 1 ½ ton Grass Rig Pumper Truck	21	1978
Pickup	4	P.E.V.	0	Chevrolet Pickup	20	1986
Pickup	4	P.E.V.	0	Chevrolet Dually Pickup	22	1990
Water Tender	4	P.E.V.	1	Freightliner Water Tender Truck w/3250 gallon tank	40	1995

**Government Resources**  
**Village of McGrew**

<b><u>RESOURCE</u></b>	<b><u>ESF CAT #</u></b>	<b><u>KIND</u></b>	<b><u>TYPE</u></b>	<b><u>DESCRIPTION</u></b>	<b><u>UNIT #</u></b>	<b><u>YEAR MFG.</u></b>
Compressor	3	E.	0	17 gallon vertical air compressor	N/A	N/A
Generator, electrical	3	E.	0	Honda electric generator, mobile	N/A	2003
Tractor	3	P.E.V.	0	Ford 4000 tractor w/front & rear blades and loader bucket	N/A	1972

**Government Resources**  
**Village of McGrew**  
**Volunteer Fire Department**

<b><u>RESOURCE</u></b>	<b><u>ESF CAT #</u></b>	<b><u>KIND</u></b>	<b><u>TYPE</u></b>	<b><u>DESCRIPTION</u></b>	<b><u>UNIT #</u></b>	<b><u>YEAR MFG.</u></b>
Engine, Fire (Pumper)	4	P.E.V.	3	GMC ¾ ton Pumper Pickup w/ 200 gallon tank	N/A	1987
Engine, Fire (Pumper)	4	P.E.V.	1	Ford F750 3 - ton Pumper Truck w/ 2000 gallon tank	N/A	1981

**Government Resources**  
**Village of Melbeta/City of Minatare**  
**Volunteer Fire Department**

<b><u>RESOURCE</u></b>	<b><u>ESF CAT #</u></b>	<b><u>KIND</u></b>	<b><u>TYPE</u></b>	<b><u>DESCRIPTION</u></b>	<b><u>UNIT #</u></b>	<b><u>YEAR MFG.</u></b>
Ambulance	8	P.E.V.	4	Ford Ambulance	99	2001
Ambulance	8	P.E.V.	4	Ford Ambulance	99A	1991
Command Vehicle	4	P.E.V.	3	GMC 4 X 4	60	1998
Engine, Fire (Pumper)	4	P.E.V.	1	Howe Pumper Truck for City	30	1973
Engine, Fire (Pumper)	4	P.E.V.	1	International Pumper Truck for Rural	32	1997
Engine, Fire (Pumper)	4	P.E.V.	6	Dodge 4 X 4 Grass Rig Pumper Truck	21	1999

Engine, Fire (Pumper)	4	P.E.V.	3	Multi-Fuel 6 X 6 Grass Rig Pumper Truck	22	1972
Engine, Fire (Pumper)	4	P.E.V.	5	Kaiser 6 X 6 Grass Rig Pumper Truck	22	1974
Engine, Fire (Pumper)	4	P.E.V.	6	Chevrolet 4 X 4 Grass Rig Pumper Truck	23	1985
Engine, Fire (Pumper)	4	P.E.V.	6	Ford Quick Attach 4 X 4 Pumper Truck	20	2006
Public Safety Dive Team	Law Enforcement/Security	P.E.V.	4	Chevrolet Dive Truck	61	1979
Water Tender	4	P.E.V.	2	Chevrolet Water Tender Truck	40	1982
Water Tender	4	P.E.V.	1	Kenworth Water Tender Truck	41	2004

**Government Resources**  
**City of Minatare**

<b>RESOURCE</b>	<b>ESF CAT #</b>	<b>KIND</b>	<b>TYPE</b>	<b>DESCRIPTION</b>	<b>UNIT #</b>	<b>YEAR MFG.</b>
Car	Law Enforcement /Security	P.E.V.	0	Ford Crown Victoria Patrol Car	N/A	1995
Car	3	P.E.V.	0	Ford Crown Victoria Patrol Car	N/A	2003
Car	3	P.E.V.	0	Ford Crown Victoria Patrol Car	N/A	2006
Generator, Mobile	3	P.E.	0	Cummins, Model G3594-1006 5 KW Mobile Generator	N/A	N/A
Motor Grader	3	P.E.V.	0	Caterpillar 112	N/A	1968
Pickup	3	V.	0	Chevrolet K2500 ¾ Ton 4 X 4 Pickup	N/A	2000
Pickup	3	V.	0	Chevrolet S10 Pickup	N/A	2000
Tractor	3	P.V.	0	Case 570 XLT Tractor	N/A	1996

**Government Resources**  
**City of Mitchell**  
**Police**

<b><u>RESOURCE</u></b>	<b><u>ESF CAT #</u></b>	<b><u>KIND</u></b>	<b><u>TYPE</u></b>	<b><u>DESCRIPTION</u></b>	<b><u>UNIT #</u></b>	<b><u>YEAR MFG.</u></b>
Car	Law Enforcement/Security	V.	0	Chevrolet Impala Police Car	1	2006
Car	Law Enforcement/Security	V.	0	Ford Crown Victoria Police Car	2	2006

**Government Resources**  
**City of Mitchell**  
**Streets**

<b><u>RESOURCE</u></b>	<b><u>ESF CAT #</u></b>	<b><u>KIND</u></b>	<b><u>TYPE</u></b>	<b><u>DESCRIPTION</u></b>	<b><u>UNIT #</u></b>	<b><u>YEAR MFG.</u></b>
Backhoe Loader	3	P, E	0	John Deere 310 D Backhoe	N/A	1995
Chipper	3	P.E.	0	Vermeer Model 1250 Chipper	N/A	1993
Dump Truck On Road	3	P, E, V		Ford F350 1 Ton Dump Box Truck	N/A	1996
Dump Truck On Road	3	P, E, V		Ford F500 1 ½ Ton Dump Box Truck	N/A	1965
Dump Truck On Road	3	P, E, V		GMC Topkick 2 Ton 5 cyd Dump Box Truck	N/A	1992
Mosquito Fogger	3	P.E.	0	LECO Model 1600 ULV Mosquito Fogger	N/A	1993
Motor Grader	3	P.E.V.		John Deere 672B Motor Grader	N/A	1989
Pickup	3	V.	0	Ford F150 ½ ton Pickup	N/A	1992
Pickup	3	V.	0	Ford F150 ½ ton Pickup	N/A	1984
Pickup	3	V.	0	Chevrolet 1500 ½ ton Pickup	N/A	1995
Pickup	3	V.	0	Chevrolet K1500 ½ ton Pickup	N/A	2004
Sweeper	3	P.E.	0	Elgin Pelican "P" Street Sweeper	N/A	2002

Tar Kettle	3	E.	0	Aeroil KERA-60H Tar Kettle	N/A	1999
Tractor	3	P.V.	0	Kubota M4050F Tractor w/bucket	N/A	1990
Tractor	3	P.V.	0	Kubota M5700S Tractor w/bucket	N/A	2000

**Government Resources****City of Mitchell****Utilities**

<b><u>RESOURCE</u></b>	<b><u>ESF CAT #</u></b>	<b><u>KIND</u></b>	<b><u>TYPE</u></b>	<b><u>DESCRIPTION</u></b>	<b><u>UNIT #</u></b>	<b><u>YEAR MFG.</u></b>
Backhoe Loader	3	P, E		John Deere 310 D Backhoe	N/A	1995
Chipper	3	P.E.	0	Vermeer Model 1250 Chipper	N/A	1993
Compressor	3	E	0	LErOI85DJE Stk# N1215 Air Compressor	N/A	1996
Ditch Witch	3	P.E.	0	Ditch Witch S4 GVWR 4920	N/A	1981
Dump Truck On Road	3	P, E, V		Chevrolet C3500 1 ½ ton Dump Truck	N/A	1994
Pickup	3	V.	0	Ford F150 ½ ton Pickup	N/A	1990
Pickup	3	V.	0	Chevrolet Model 1500 Pickup	N/A	1995
Trailer	3	E.	0	16' Equipment Trailer	N/A	1991
Trailer	3	E.	0	Pole Trailer Model 1250	N/A	1999
Truck, Aerial	3	P.E.V.	0	GMC Model C70 2 ½ ton Truck, Aerial	N/A	1993
Truck, Aerial	3	P.E.V.	0	International Model 4600 Truck, Aerial	N/A	1993
Truck, Digger/Derrick	3	P.E.V.	0	International Model 4700 Truck, Digger/Derrick	N/A	2000
Truck, Sewer Machine	3	P.E.V.	0	Ford F600 2 ton Truck, Sewer Machine	N/A	1972



**Government Resources**  
**City of Mitchell**  
**Volunteer Fire Department**

<b><u>RESOURCE</u></b>	<b><u>ESF CAT #</u></b>	<b><u>KIND</u></b>	<b><u>TYPE</u></b>	<b><u>DESCRIPTION</u></b>	<b><u>UNIT #</u></b>	<b><u>YEAR MFG.</u></b>
Ambulance	8	P.E.V.	4	Ford F350 1 ton Smeal MP-250 Ambulance	20	1989
Command Vehicle	4	P.E.V.	3	GMC Suburban	60	1989
Engine, Fire (Pumper)	4	P.E.V.		Ford ¾ ton Pumper Truck w/300 gallon tank, 125 gpm	21	1974
Engine, Fire (Pumper)	4	P.E.V.		Ford F800 Emergency One Model 20084 Pumper Truck w/300 gallon tank, 1000 gpm	30	1986
Engine, Fire (Pumper)	4	P.E.V.		Ford F600 Pumper Truck w/1200 gallon tank, 125 gpm	40	1981
Engine, Fire (Pumper)	4	P.E.V.	0	International F2375 Pumper Truck	41	1985
Engine, Fire (Pumper)	4	P.E.V.		Freightliner Pumper Truck w/1200, 1500 gpm	31	2001
Truck	4	P.E.V.		Ford Type III Wheeled Coach Model E302RV Sabre D Rescue Vehicle	99	1993

**Government Resources**  
**Village of Morrill**

<b><u>RESOURCE</u></b>	<b><u>ESF CAT #</u></b>	<b><u>KIND</u></b>	<b><u>TYPE</u></b>	<b><u>DESCRIPTION</u></b>	<b><u>UNIT #</u></b>	<b><u>YEAR MFG.</u></b>
Backhoe Loader	3	P, E	3	Caterpillar 420 IT Backhoe Loader w/1 ¼ cyd bucket	022	2002
All-Terrain Vehicle	3	V.	0	Honda ATV	019	2009

Car	Law Enforcement/Security	P.E.V.	0	Ford Crown Victoria Police Car	0005	1999
Car	Law Enforcement/Security	P.E.V.	0	Chevrolet Impala Police Car	0013	2007
Dump Truck On Road	3	P, E, V	3	Chevrolet Dump Truck	0001	1971
Dump Truck On Road	3	P, E, V	3	GMC Dump Truck	0008	1990
Generator	3	E.	0	Electric Generator, Mobile, 8.8KW	004	N/A
Generator	3	E.	0	Power Gard 8000 Electric Generator, Mobile, 3000W	007	N/A
Motor Grader	3	P.E.V.		Galion T400A Motor Grader	0004	1972
Pickup	3	V,	0	Ford F350 pickup	0002	1983
Pickup	3	V	0	Ford Ranger Pickup	0007	1994
Pickup	3	V	0	Ford Pickup	0012	2006
Sweeper	3	P.E.V.	0	Johnston 350 JN3000 Sweeper	0010	2002
Truck	3	P.V.	0	Ford F150 Truck	0016	2006
Truck	3	P.V.	0	International Truck, w/Bucket	0014	2007
Truck	3	P.V.	0	GMC K3500 Truck	0011	2000
Truck	3	P.V.	0	International Truck, Digger Derrick	0006	1998
Tractor	3	P.V.	0	Ford Tractor	025	N/A
Tractor	3	P.E.V.	0	International 340 Tractor w/mower	003	N/A
Tractor	3	P.V.	0	Ford 2600 Diesel Tractor	023	1980
Tractor	3	P.V.	0	Agco 6T45 Tractor	025	2007
Trailer	3	E	0	Hull Trailer	0003	1991
Trailer	3	E	0	Felling, Pole Trailer	0015	2008
Wheel Loader (small 7cyd – 2 cyd)	3	P. E.	0	Caterpillar 910 Wheel Loader	006	N/A

**Government Resources**  
**City of Morrill**  
**Volunteer Fire Department**

<b><u>RESOURCE</u></b>	<b><u>ESF CAT #</u></b>	<b><u>KIND</u></b>	<b><u>TYPE</u></b>	<b><u>DESCRIPTION</u></b>	<b><u>UNIT #</u></b>	<b><u>YEAR MFG.</u></b>
Ambulance	8	P.E.V.	4	Ford Ambulance	99A	1983
Ambulance	8	P.E.V.	4	Ford Ambulance	99	1997
Command Vehicle	4	P.E.V.	3	Chevrolet Crew Cab	1	2007
Engine, Fire (Pumper)	4	P.E.V.	1	GMC Pumper Truck 1200 gpm	30	1991
Engine, Fire (Pumper)	4	P.E.V.	4	Ford Pumper Truck 750 gpm	31	1962
Engine, Fire (Pumper)	4	P.E.V.	6	Ford Grass Rig Pumper Truck	20	1994
Engine, Fire (Pumper)	4	P.E.V.	6	Ford Grass Rig Pumper Truck	21	1996
Engine, Fire (Pumper)	4	P.E.V.	6	Ford Pumper Truck, Quick Response	22	2006
Truck	4	P.E.V.	0	Ford Truck, Equipment	60	2000
Water Tender	4	P.E.V.	3	Ford Water Tanker Truck w/1800 gallon tank	41	1992
Water Tender	4	P.E.V.	3	Freightliner Tanker Truck w/ 2000 gallon tank	40	2002
Water Tender	4	P.E.V.	2	GMC Tanker Truck w/1500 gallon tank	42	2006
Water Tender	4	P.E.V.	2	Freightliner Tanker Truck w/2000 gallon tank, 60 gpm	41A	2009

**Government Resources**  
**City of Terrytown**

<b><u>RESOURCE</u></b>	<b><u>ESF CAT #</u></b>	<b><u>KIND</u></b>	<b><u>TYPE</u></b>	<b><u>DESCRIPTION</u></b>	<b><u>UNIT #</u></b>	<b><u>YEAR MFG.</u></b>
Pickup	3	V.	0	¾ ton Dodge Pickup w/Snow Blade	N/A	2003

Motor Grader	3	P.E.V.	0	John Deere 770-A Road Grader w/ 12' Blade	N/A	1982
Wheel Loaders (Small 7cy- 2cy)	3	P, E	0	John Deere 5400 4-wheel drive Loader with Blade and Cycle Bar	N/A	1995

**Government Resources**  
**Western Nebraska Regional Airport**  
**Fire Department**

<b><u>RESOURCE</u></b>	<b><u>ESF CAT #</u></b>	<b><u>KIND</u></b>	<b><u>TYPE</u></b>	<b><u>DESCRIPTION</u></b>	<b><u>UNIT #</u></b>	<b><u>YEAR MFG.</u></b>
Dump Truck On Road	3	P, E, V	2	Chevrolet Dump Truck	A1030	1986
Command Vehicle	4	P.V,	0	GMC Envoy Command Vehicle	A1997	2004
Engine, Fire (Pumper)	4	P.E.V.	1	E-One Titan Pumper Truck	A1002	2004
Engine, Fire (Pumper)	4	P.E.V.	2	Chevrolet (Smeal) Pumper Truck	A1007	1988
Fork Lift	3	P.E.V.	0	Nissan Nomad 30 2-ton fork lift	A1036	N/A
Generator, Electric	3	P.E.	0	Light Plant Mobile Generator on Trailer	A1018	N/A
Motor Grader	3	P.E.V.	0	Caterpillar Motor Grader	A2205	1975
Pickup	3	V.	0	Chevrolet ½ Ton 4 X 4	A1000	1994
Pickup	3	V.	0	Chevrolet ½ Ton Pickup	A1001	2001
Pickup	3	V.	0	Nissan	A1006	2004
Pickup	3	V.	0	Chevrolet ½ Ton 4 WD Crew Cab Pickup	A1010	2007
Pickup	3	V.	0	GMC Chevrolet ½ Ton 4 WD Crew Cab Pickup	A1032	2008
Pickup	3	V.	0	GMC Chevrolet ½ Ton 4 WD Pickup	N/A	2009
Sweeper	3	P.E.V.	0	Broce Broom Sweeper	A1017	2003

Tractor	3	P.E.V.	0	New Holland Tractor with Mover, Snow Blade, and Front Loader	A1020	2008
Tractor	3	P.E.V.	0	New Holland Tractor with Mover & Snow Blade	A1026	2000
Tractor	3	P.E.V.	0	Case Tractor with Mower	A1015	1979
Truck w/Snow Plow	3	P.E.V.	0	Oshkosh Truck with 24' Snow Plow Blade	A1004	1995
Truck w/Snow Blower	3	P.E.V.	0	Oshkosh Truck with Snow Blower and 8' Snow Blade	A1009	1996
Water Tender	4	P.E.V.	2	International Water Tender	A1008	1974
Wheel Loaders (Small 7cy-2cy)	3	P, E	3	John Deere 344 Cat Loader	A1024	1985

**Non-Government Resources****Airlink**

<b><u>RESOURCE</u></b>	<b><u>ESF CAT #</u></b>	<b><u>KIND</u></b>	<b><u>TYPE</u></b>	<b><u>DESCRIPTION</u></b>	<b><u>UNIT #</u></b>	<b><u>YEAR MFG.</u></b>
Air Ambulance (Rotary-Wing)	8	P.E.V.	3	Bell 407 Helicopter	N/A	2008

**Non-Government Resources****Valley Ambulance**

<b><u>RESOURCE</u></b>	<b><u>ESF CAT #</u></b>	<b><u>KIND</u></b>	<b><u>TYPE</u></b>	<b><u>DESCRIPTION</u></b>	<b><u>UNIT #</u></b>	<b><u>YEAR MFG.</u></b>
Ambulance (Ground)	8	P.E.V.	2	Ford E450 Ambulance	1	2006
Ambulance (Ground)	8	P.E.V.	2	Chevrolet Savannah Ambulance	2	2007
Ambulance (Ground)	8	P.E.V.	2	Ford E350 Ambulance	3	2003
Ambulance (Ground)	8	P.E.V.	2	Ford E350 Ambulance	4	2003
Ambulance (Ground)	8	P.E.V.	2	Chevrolet Savannah Ambulance	5	2008

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## **VOLUNTEER COORDINATION DURING DISASTER RESPONSE and RECOVERY**

### **I. PURPOSE**

This appendix provides guidance and direction for the effective, safe and efficient use of volunteers during a disaster. The primary role of the Volunteer Coordinator is the coordination of disaster work requirements with the available volunteer assets.

### **II. SITUATION**

- A. Individuals, local, regional and beyond, will want to volunteer their time and services for many reasons and purposes.
- B. Volunteers represent a valuable resource to fill gaps and provide additional help during the response and recovery of a community.
- C. Volunteer contributions have a monetary value which can be used to offset cost sharing during a Presidential Declaration.
- D. The Scotts Bluff County volunteer management plan includes but is not limited to the notification, screening, "just in time" training, deployment, work assignment, safety, tracking of the individuals and accomplishments, dismissal and demobilization of volunteers.
- E. Volunteers are managed during an incident by a pre-appointed and trained volunteer coordinator.
- F. If there is no Volunteer Coordinator, the Logistics Chief/Manager will manage the volunteer program.
- G. The Volunteer Coordinator will work with the Logistics Chief/Manager, the EOC Executive Board, Emergency Manager and as needed the Incident Commander.
- H. Dependent upon the situation, the Volunteer Coordinator may need an additional people to carry out the responsibilities of this function. This group, a part of the Logistics or Administration section (NIMS), will constitute the Volunteer Registration Center (VRC).

### **III. ASSUMPTION AND PLANNING FACTORS**

- A. Not all volunteer are suited for disaster response and recovery work.
- B. Volunteers and donated goods and services must be managed and accounted for as any other resource.

- C. The Volunteer Coordinator is assigned and trained in volunteer management.
- D. A Volunteer Management Plan has been developed to address policy and processes used and to eliminate potential problems that could occur during activation.
- E. The Volunteer Coordinator has knowledge of the Federal Volunteer Protection Act, 1997, the Nebraska Emergency Management Act, 1996 RRS, and any local ordinances regarding the use, management, liability of and for volunteers.
- F. The Incident Commander, in coordination with the Resource Chief and Emergency Manager will initiate the Volunteer Registration Center activation.

#### IV. THE VOLUNTEER COMPLEX

There are four types of volunteers that are useful resources during an event. Each requires a management strategy to provide the effective use, reduce jurisdiction liabilities, track accomplishments, for incident management planning and as an offset to local cost sharing, and to provide for and protect the individual volunteers.

The types of volunteers include:

- A. **Professional:** These individuals have identified levels of skills, training, certification or licenses; generally belong to an affiliated organization. These are generally nationally, state, regionally or locally recognized organizations.
- B. **Affiliated:** These individuals are identified with a recognized group or organization in which there is generally a command and control structure; individuals may be professional or certified or specialty trained such as Medical Reserve Corps members, Civil Air Patrol or members of National Volunteer Organizations Active in Disasters, Community Organizations Active in Disasters, local Humane Societies.. Or the members may not be trained or certified, but respond under an affiliated organization such as a local/regional bank, local social/service organization such as the Elks, Boy Scouts or local/regional faith based community organizations.
- C. **Unskilled:** These individuals are untrained in response and possess no specific skills. These individuals may be either affiliated or unaffiliated and if the latter, they are usually spontaneous.
- D. **Spontaneous:** These individuals arrive on scene without being requested by the authorities/incident command. Some will have professional certifications, others will "just want to help" yet others may be there for illegal purposes. Some individuals may not be suited to assist. However, most will have some skills that could be useful during some action period. Many will also be unaffiliated.



V. CONCEPT OF OPERATIONS

## A. Local Emergency Management

The jurisdiction will activate the volunteer management plan at the beginning of the event to provide for life safety and control of spontaneous volunteers.

## 1. Procedures and responsibilities of volunteer coordination:

- a. The Logistics Chief/Manager will receive the requests for assistance from the I C, affected individuals or agencies. The EOC Executive Board will determine the process for assistance request prioritization.
- b. The Volunteer Coordinator will maintain records and accounting of numbers, kinds and accomplishments of the volunteers so the Planning section and the Incident Commander are aware of these resources prior to the next Incident Action Plan creation.
- c. Volunteers, including VOAD, COAD, MRC, CAP, Citizen Corps members, will register at the Volunteer Registration Center or other location designated by the Volunteer Coordinator. Registration information will be given to the EOC and distributed to the public through by the PIO.
- d. The Volunteer Coordinator will work with the Public Information Officer to coordinate public announcements about the volunteer registration locations as well as other necessary information regarding this effort.
- e. The PIO will prepare media releases asking for volunteers and/or providing information about the volunteer process. It is advisable to have prepared messages containing information about:
  - i. How and where to register for volunteer work,
  - ii. Jurisdictional guidance about those under 18 years old and their access to the site; whether parent/guardian must sign registration,
  - iii. The need to have valid identification, and certification for medical and other specialized services.
  - iv. The duration and types of volunteer work needed,
  - v. The types of skills, equipment and number of volunteers needed,
  - vi. Limitations for volunteers such as medical conditions that may limit activities, allergies, Tetanus shot information (i.e.) date of last tetanus shot and/or location where to receive tetanus shot,

- vii. Appropriate clothing and protective clothing such as steel-toed shoes, waterproof boots, full length pants or jeans, full shirts preferably long sleeved, jacket, rain gear, gloves, hat or hard hat, protective eyewear, sunscreen, insect repellent;
  - viii. Appropriate tools to bring such as shovels, brooms, buckets, mops or hand tools and chain saws and their responsibility to use and track them appropriately,
  - ix. Parking areas and Staging areas for transportation to and from the work site(s), and
  - x. Information about water, snacks, lunches and smoking.
- f. Registration of volunteers should include:
- i. A registration card (pre-printed, if possible, see example) with:
    - a) Name,
    - b) Individual or organization represented,
    - c) Equipment assets available, special training or skills,
    - d) Name/phone number for notification if there is an emergency,
    - e) A reference for verification (screening) purposes for specialty or sensitive tasks, and,
    - f) Skills appropriate for the volunteer tasks.
  - ii. Groups or organizations donating time, labor, materials and wish to remain anonymous must have a designated point of contact (POC). The POC is responsible for reporting the numbers of volunteers, kinds of work accomplished, donations, etc. to the EOC or Volunteer Coordinator. The POC is also responsible for the safety and actions of the organization.
  - iii. Long-term volunteers such as in the EOC, communications support, volunteer coordinators, and mass care coordinators should have a written job description, the nature of the assignment, the expectations, prohibitions and consequences.
  - iv. Being assigned work appropriate to capability and possible equipment assets of the volunteer.
  - v. Giving the volunteer a pass/identification card to the disaster area. It is recommended these cards be reissued daily.
  - vi. Prior to deployment to the disaster area, volunteers should be given a safety briefing.

- g. The safety briefing should include statements or a handout indicating:
- i. The jurisdiction's appreciation for their concern and a warning that their enthusiasm may lead to unsafe decisions,
  - ii. The worksite communications structure: who their immediate supervisor is, when they are to start/stop work, where, what their assignment are, how long the work period is, and how to reach someone for help, extra supplies, field condition safety issues, etc.
  - iii. The kinds of hazards they may find at the work site and the need to listen to the crew leader and follow their guidance concerning the work site,
  - iv. The use of appropriate clothing for the season and community and the personal protection equipment such as boots, gloves, hats, long pants, sunscreen, insect repellent,
  - v. That if they provide their own tools, they are responsible for them,
  - vi. That water may be available in the work area, but encourage them to bring a personal water container; and to stay hydrated,
  - vii. Where the portable toilets are located and personal hygiene needs,
  - viii. That flood waters and storm debris should be considered as contaminated and containing bacteria; therefore, wash hands, face before eating, drinking;
  - ix. They must seek immediate medical treatment for all injuries, insect bites,
  - x. That stray pets or wild animals may be encountered and they should inform the crew leader and avoid the animal,
  - xi. How to retrieve and safely store personal items found such as pictures, clothing, electronics, other household items,
  - xii. That looting is a crime,
  - xiii. That storm debris contains many heavy, sharp items; use heavy gloves; get help lifting or ask the crew leader to call for heavy equipment,

- xiv. That disasters often dislodge hazardous materials and volunteers are to follow the instructions of trained Hazmat responders,
  - xv. Information about the possibility of encountering victims, in shock, injured or deceased, and injured or dead animals. They are to follow the instructions given at the work site, and
  - xvi. Information about disaster stress, anxiety: that they will be unable to undo the effects of the disaster; that each is helping - one step at a time to assist the victims; that if they recover one picture, lost toy, care for one disoriented victim, then they have helped ease the suffering and allowed that person to begin recovery.
- h. The Volunteer Coordinator will maintain a communications system with the Crew Leaders and receive periodic updates on the volunteers, work accomplished, injuries, additional resources needed.
  - i. The Volunteer Coordinator/Crew Leaders must ensure that volunteers return to the registration desk or official exit point after completing their work assignment and notify the Coordinator that the work has been completed or additional resources are needed. If volunteers wish to continue working, they will receive a new assignment.
  - j. The Volunteer Coordinator will update the Logistics Manager frequently on:
    - i. Personnel and equipment being volunteered
    - ii. Work being accomplished in the disaster area, and
    - iii. Additional resources needed or unusual circumstances that are of concern.
  - k. The Volunteer Coordinator will complete a summary of all volunteer time, material, services and equipment provided during the event. This summary will be forwarded to the Logistics Manager, the EOC and possibly the jurisdiction's Clerk's office.
  - l. Sample volunteer registration and job assignment forms are available in Attachment 4 and in the Emergency Manager's Handbook.

## VI. ADMINISTRATION AND LOGISTICS

This Appendix will be reviewed and upgraded at least annually and after every event using volunteers.

VII TRAINING AND EXERCISING

Training is available through FEMA, NEMA and other agencies. The local volunteer coordination plan is incorporated into the county's PET program.

**LIST OF ATTACHMENTS**

<u>Attachment</u>	<u>Item</u>	<u>Page</u>
1	Citizen Corps	L-59
2	Region 22 Volunteer Reception Center Manual	L-61

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## **Citizen Corps – Volunteer Resources**

The Nebraska Citizen Corps program, <http://www.citizencorps.gov>, provides training and information to citizens regarding disaster preparedness and, response, promoting the goal of being self-sufficient for 72 hours. It also provides volunteer opportunities for preparedness education and outreach. Citizen Corps has five partner programs: Medical Reserve Corps (MRC), Community Emergency Response Team (CERT), Volunteers in Police Services (VIPS), Fire Corps, and Neighborhood Watch. Not all counties in Nebraska have Citizen Corps Councils, nor all of these programs

### **A. Medical Reserve Corps (MRC)**

The MRC provides volunteers in disasters or public health events. These volunteers can provide medical and health care, administrative, organizational, and logistical support. There are seven MRC regions in Nebraska, see map, Annex G, Attachment 4. The Regional MRC coordinators can notify volunteers when needed for deployment.

### **B. Community Emergency Response Team (CERT)**

CERT trains volunteers in disaster preparedness, light search and rescue, damage assessment, disaster first aid, triage, fire suppression, and basic disaster psychology. CERT volunteers can assist first responders or be used to support community events.

### **C. Volunteers in Police Services (VIPS)**

VIPS provides support and resources for agencies that wish to use the skills of citizen volunteers. The goal is to enhance the capacity of state and local law enforcement to utilize volunteers.

### **D. Fire Corps**

The Fire Corps provides support and resources for fire departments interested in using volunteers to help fill administrative and service roles. Firefighters are then free to focus on their specialized duties. The goal is to aid in fire prevention, response, and education through the volunteers working with the fire department.

### **E. Neighborhood Watch**

The Neighborhood Watch program encourages citizens to be vigilant and proactive about community safety. Issues such as, "eyes-and-ears" training and target-hardening techniques form the core of the program. As groups have grown, the citizens' roles have become more multifaceted and tailored to local needs. USAonWatch, the face of the National Neighborhood Watch Program, empowers citizens to become active in homeland security efforts and to provide information, training, technical support and resources to local law enforcement agencies and citizens.

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OPERATIONS MANUAL  
FOR  
REGION 22 EMERGENCY MANAGEMENT  
VOLUNTEER RECEPTION CENTER  
(VRC)  
(revised 10-23-13)

United Way of Western Nebraska  
Scotts Bluff County Health Department  
Region 22 Emergency Management  
Scotts Bluff County Volunteer Center  
Panhandle Region Medical Response System

Scottsbluff, Nebraska



## Introduction

The United Way of Western Nebraska, Scotts Bluff County Health Department, Region 22 Emergency Management, Scotts Bluff County Volunteer Center, and Panhandle Region Medical Response System have partnered to manage volunteers during a disaster and/or crisis situation resulting from manmade causes such as Chemical, Biological, Radiological, Nuclear or Explosion Incidents (CBRNE) and/or natural causes such as tornado, flood, blizzard, etc., by utilizing the Region 22 Emergency Management Volunteer Reception Center (VRC).

This includes working collaboratively with the management and volunteers of the Scotts Bluff and Banner County fire/EMS, Police Departments, Scotts Bluff County Health Department, Panhandle Public Health District and numerous other volunteer and disaster response professionals.

The Panhandle Region Medical Response System will maintain a database of volunteers that can assist in the various areas of a disaster. Non-medical unsolicited volunteers will be processed through the VRC.

## PURPOSE AND OPERATIONS

The Volunteer Reception Center (VRC) will be opened at the request of the local Emergency Operation Center (EOC) and maintained until the EOC notifies the VRC that there is no longer a need for the VRC.

The VRC will:

- Register, assign and reassign volunteers
- Background checks, if necessary and if time permits
- Train volunteers as necessary
- Collect and maintain data on volunteers
- Track volunteers while they are participating in disaster response
- Thank all volunteers at the conclusion of the event

The Volunteer Reception Center will operate using the National Incident Management System and the Incident Command System.

## RECRUITMENT PLAN

The Disaster Relief Committee (DRC) will use a variety of media to get the message out that the Volunteer Reception Center is recruiting volunteers to assist during times of disaster. A pool of volunteers to assist with management of the VRC will be recruited and maintained and updated when needed. In the event additional volunteers are needed for the VRC management and other areas of the disaster operations the following marketing materials will be used.

Public Service Announcement (PSA's) The DRC will start PSA's on the radio station informing the general public about this opportunity. This form of media will be reviewed when needed.

Media Releases: The DRC will distribute media releases in conjunction with the disaster's Public Information Officer so information can be shared with the community.

Brochure: A brochure will be designed to provide information to potential volunteers and the general public. The brochure will have information about helping in the event of a disaster.

Presentations: The Region 22 Emergency Management DRC will make presentations to the media and community organizations

Website: Various hyperlinks from [scottsbuff.org](http://scottsbuff.org), [gering.org](http://gering.org), [scottsbuffcounty.org](http://scottsbuffcounty.org) and [unitedwayofwesternnebraska.com](http://unitedwayofwesternnebraska.com) carry a hyperlink for registering as a volunteer. The hyperlink connects to United Way of Western Nebraska's website and the website is managed by the United Way of Western Nebraska.

Volunteer Form: The Disaster Volunteer Resource Center Recruitment form will be available to the general public. The volunteer forms will also be available on the websites, can be distributed as required, and can be requested by phone or mail. (Insert the correct form number.

#### OPERATING A VOLUNTEER RECEPTION CENTER OPERATION CHECKLIST

- ☐ You have been contacted to open a VRC and you know where the disaster is.
- ☐ Review the VRC sites and decide which site would be most appropriate. The primary site is the Allo Communications building. Other sites are: Banner County High School, Western Nebraska Community College – Harms Advanced Technology Center, Gering Civic Center, and the Mitchell Events Center. Confirm with the EOC and Operations Chief.
- ☐ Call primary contact for site and let them know a VRC will be opened.
- ☐ Call in staff and key volunteers and let them know where to report.
- ☐ Ensure the “Go Kit” is acquired and assign staff/volunteers to report and pick up the “Go Kit”. “Go Kit” includes a roster for keeping track of volunteers time in and out and VRC resource (supplies, materials, and funds used) usage accounting page – assign staff/volunteers to keep an these tracking forms
- ☐ When you arrive at the site review proposed site plan and walk through entire area to locate all exits, facilities, tables, chairs etc.
- ☐ Set up tables and chairs according to proposed plan.
  1. Greeting area
  2. Registration area
  3. Interview area
  4. Badging area
  5. Safety briefing area
  6. Job training area
  7. Staging Area Manager Liaison area
  8. Waiting area
  9. Staff break area and restroom area
- ☐ Put up all signage in the appropriate areas.
- ☐ Have each coordinator get the necessary supplies for their area and set up. The list is on each job description.
- ☐ The facility management people should locate a generator or set up our own generator. They should identify emergency lighting.
- ☐ A walk through should be done with the help of volunteers to make sure everything will flow and is marked accordingly. See the Flow chart.
- ☐ Do a safety inspection and identify all hazards.
- ☐ Conduct a short meeting DAILY with all coordinators and determine if any additional supplies are needed.
- ☐ Document the condition of borrowed items, owner etc. (Resource sheet)

- ☐ Do one more final walk through.
- ☐ Remind volunteers to fill out time sheets and incident reports.
- ☐ Open doors.
- ☐ Coffee and water for staff/volunteers
- ☐ Provide a final report to the EOC and Disaster team once VRC is closed.
- ☐ Complete site inspection checklist and document condition of areas used
- ☐ Send thank you notes to all volunteers.

## ACTIVATION CHECKLIST/ACTION ITEMS

EACH STATION SHOULD HAVE A COMPLETE MANUAL IN AN EASILY ACCESSIBLE SPOT!

### Forms

- ☐ VRC-01 (Disaster Response Volunteer Application)
- ☐ VRC-02 (Flow Chart)
- ☐ VRC-03 (Phone Bank Members)
- ☐ VRC-04 (Phone Numbers – Allo Building)
- ☐ VRC-05 (Volunteer Sign In Sheet)
- ☐ VRC-06 (Volunteer Work Sheet)
- ☐ VRC-07 (Safety Orientation Sign-In Sheet)
- ☐ VRC-08 (Spot Screening Sheet)
- ☐ VRC-09 (Go Kit Check List)
- ☐ VRC-10 (Work Site Sign-in)
- ☐ Phone books

### Site Preparation

- ☐ Determine which of the Selected VRC sites will be best suited for the emergency
  - Location – outside of the Disaster Zone
  - Accessibility – Ease of transport, in, out, to the Zone
  - Capability of filling the need
- ☐ Local Emergency Manager may be called upon to select appropriate site
- ☐ Notify the appropriate facility of VRC activation
- ☐ Facility personnel may start/assist in the pre-arranged set-up of the VRC (Chairs, tables, etc.)
  - \*An established floor plan for the VRC traffic flow should be provided at the time of the signed agreement
- ☐ Contact VRC Volunteer Staff to request their assistance in VRC operation

### Initial Staff Briefing (On Site)

- ☐ Inform Staff of the scope of the Disaster.
- ☐ Project number of volunteers needed and number of days of operation
- ☐ Review role of Volunteer Reception Center
- ☐ Review Responsibilities of Reception Center positions and job descriptions
- ☐ Sign up for shift duties – days and times

### Activating the Volunteer Center

- ☐ Volunteer Center needs to be operation as soon as practical
- ☐ Take Time to properly prepare the Volunteer Reception Center
- ☐ Take Time to coordinate all initial activities with the local Emergency Manager

### Staffing Volunteer Center

- ☐ Staffing numbers will be based on scope of operation (Remain flexible, adjust to situation, first 72 hours will be critical)
- ☐ Suggested staff numbers per shift

Greeter	1
Registration Identification Station	2
Interview Station	3-4
Safety Orientation/Staging	2
Phone Bank	3-4 (check on phone availability at site)
Data Management	3-4 (paper forms unless computers are available)
Runners	2-3
Site Director	1

Cross train qualified staff. Staff other positions as needed for situation.

- ☐ Primary means of coordination volunteer effort within the community is through a phone bank where potential volunteers can call in
- ☐ Nature of calls into the “bank”
  - Inquiries into what is going on with Disaster recovery
  - Inquiries to condition of family members and friends
  - Inquiries for donations
  - Inquiries regarding VRC Open hours and how to serve
  - Requests for Emergency Assistance
- ☐ Determine location of the phone bank and the means of establishing the phone bank with the local telephone system, numbers to be used, and means of paying for the phone bank

### Staff breaks area

A staff break area should be established. Noise, frustration, the general sense of urgency and the intensity at which the VRC staff will be working will cause stress to build. Providing a quiet room with low light and ensuring that staff takes short breaks whenever possible will help everyone to operate efficiently and minimize the stress. A Staff break area will be identified for each site.

## DISASTER VOLUNTEER FLOW CHART

\*(DV denotes Disaster Volunteer)

**\*\* (Make sure all forms are initialed after you handle them) \*\***

Volunteer Enters-advances to:

### **Station #1 Greeters**

- Ask for picture ID. If no ID is available or the ID does not seem valid, ask volunteer to leave and return with a valid form of identification.
- Write the volunteer's name on the front of Volunteer Packet. The Packet contains two sheets: **Volunteer Application (front & back)** (VRC Form 01) and the **Volunteer Sign-In Sheet** (VRC Form 05).
- Ask volunteer to have a seat in the waiting area and fill out their information on each sheet and return the completed info & packet back to the greeter station.
- Ask volunteer to be seated again and wait until called by DV Registration (Station #2)
- Greeter will make sure info is filled out and initial the bottom of the sheets before placing them back in the packet. Greeter or Runner will place volunteer's packet in the DV Registration basket.

### **Station #2 - Disaster Volunteer Registration – Two Station #2s**

- Make a copy of the volunteer's picture ID, initial the bottom of the page and put back in the packet.
- **\*\*Juvenile volunteers- make 2 copies** of their ID. One will be held by DV Registration and the other will be included with the "Volunteer Packet".
- Enter Volunteer's information from the Volunteer's Application onto the computer's **On Site Registration Form**. Ask any other questions needed to complete the form.
- DV Registration initials forms at bottom of sheet before placing back in packet.
- Volunteer is asked to be seated and wait until called by DV Interviewer at Station #3
- DV Registration places the Volunteer Packet in DV Interviewer basket.

### **Station #3 - Disaster Volunteer Interviewer**

- Volunteer is interviewed using the Spot Screening Checklist.
- Skills/areas of interest (back page of Volunteer Application)- briefly look at
- DV Interviewer initials bottom of form before placing back in packet.
- Volunteer is asked to be seated and wait to be called by Badging Coordinator at Station #4
- DV Interviewer places the Volunteer Packet in the Badging Coordinator basket.

### **Station #4 – Badging Coordinator**

- Badging Coordinator verifies the Volunteer Packet information and identification and initials the bottom of any forms before placing back in packet.
- Fill out badge with Volunteer's info. Give badge and safety pin to Volunteer.
- Volunteer is asked to be seated and wait to be called by the Safety Briefer at Station #5.
- Badging Coordinator places the Volunteer Packet in the Safety Briefing basket.

### **Station #5 - Safety Briefing**

- Safety Briefer will document the attendance of each volunteer receiving the prepared safety briefing appropriate to the specific disaster event.
- Volunteer is asked to be seated and wait to be called by the Job Trainer at Station #6
- Safety Briefer places Volunteer Packet in Job Training basket.

### **Station #6 - Job Training**

- Volunteers will sign in and have their badge. Job training specific to each worksite or function can be provided before volunteers depart for their work areas. If possible, training should be given by someone with first-hand knowledge of current operations at the site.
- Volunteer is asked to be seated and wait to be called by the Staging Area Manager Liaison at Station #7
- Job Training places Volunteer Packet in Staging Area basket.

### **Station #7 – Staging Area Manager Liaison**

- Volunteers will be sent to a Staging Area by the Staging Area Manager Liaison and told to report to the Staging Area Manager for assignment according to the needs of the Incident Commander.

## VOLUNTEER RECEPTION CENTER

### Job Descriptions

1. Site Director
2. Runner Coordinator/Runners
3. Phone Bank Coordinator/Operators
4. Communications Officer
5. Information Technology Coordinator – if possible
6. Greeter
7. Disaster Volunteer Registration Coordinator
8. Disaster Volunteer Interviewer
9. Identification Badge Specialist
10. Safety Briefer\*
11. Job Trainers\*
12. Staging Area Manager Liaison

\*Note: Some of these individuals may be located at the Staging Area.

### **JOB ACTION SHEET**

After the staff briefing by Site Director:

1. Report to badging area to receive badge (if you do not already have it) and arm band.
2. Report to your station and read through job description
3. Prepare area with items from go kit
4. Place following items in a obvious place for all volunteers to be able to read:
  - a. Job Description and Job action sheet
  - b. Arm band list
  - c. Map
  - d. Volunteer Flow Chart
5. Report to supervisor or Site Director when you and your area are ready to go.
6. When a new shift reports in, be prepared to brief them on the process at your station and at what point your work is at the moment. Also, be sure new shift volunteers know your stations supervisor and site director, and your supervisor knows they have reported in.

### 1. SITE DIRECTOR

This position will supervise all operations of the Volunteer Reception Center to include, but not limited to:

- ☐ Establishes the VRC at a designated facility and hours of operation
- ☐ Briefs and debriefs VRC staff according to a set schedule
- ☐ Briefs the Emergency Manager of the VRC Operations
- ☐ Ensures proper disposition of volunteer records and files after the operations
- ☐ Coordinates with the local Emergency Manager the need for volunteers and documents opportunities



- ❑ Oversees the fulfillment of volunteer requests
- ❑ Establishes and communicates job assignments
- ❑ Acts as a consultant for VRC Personnel problems

#### Supplies Needed

Go Kit and/or site materials  
VRC Manual

### 2. RUNNER COORDINATOR/RUNNERS

This position will supervise the Runners that will perform the duties listed below.

- ❑ Ensure the various stations are kept stocked with supplies
- ❑ Escort volunteers from station to station if necessary
- ❑ Escort Guests within the VRC
- ❑ Assist in staging and transportation of volunteers out of the Safety Briefing
- ❑ Responsible for the Collection and delivery of Request for Emergency Volunteers forms from the “Phone Bank” to be posted on the “Status/Bulletin Board” by Interview station.
- ❑ Responsible for the collection and delivery of the “Disaster Volunteer Resource Center Registration Form”
- ❑ Disaster Volunteer Resource Center” forms from the “Interviewer Station” to “Data Coordinators”.

#### Supplies Needed:

Utilize “Go Kit” and/or site materials

### 3. PHONE BANK COORDINATOR/OPERATORS

This position will supervise the Operators that will perform the duties listed below.

- ❑ Responsible for taking calls from people who want to volunteer
- ❑ Have information readily available: need for volunteers, hours and days the VRC will be open to process volunteers
- ❑ Registration of volunteers is required for liability concerns and federal assistance
- ❑ All volunteer assignments will be assigned by the Emergency Manager and processed through the VRC
- ❑ Responsible for taking calls from people who may have been affected and need assistance
- ❑ Requests for assistance will be transferred to the Emergency Operations Center for prioritization and possible assignment to the VRC
- ❑ Responsible for taking calls from the Emergency Manager/Emergency Operations Center requesting volunteer assistance

7a. Only requests from the Emergency Manager can be honored by the VRC

7b. All other request for volunteer assistance must be forwarded to the Emergency Manager to be prioritized and assigned

\*Request the person(s) come to the VRC to fill out the “Request for Emergency Volunteers

#### Supplies Needed:

Go Kit and/or site materials

#### 4. COMMUNICATIONS OFFICER

This position will:

- ❑ This position will be responsible for communicating between the Site Manager and Emergency manager on all press releases and volunteer needs.

Supplies Needed:

Go Kit and/or site materials

#### 5. INFORMATION TECHNOLOGY COORDINATOR – If Possible

Job Description

- ❑ This position will provide technical support for all areas of the Volunteer Reception Center.
  1. The Information Technology specialist should start working immediately on the server and terminals in the following locations when the Volunteer Reception Center is activated:  
Registration Center
  2. Credentialing table (ECDHD)
  3. Phone Bank
  4. Data Entry
  5. Site Manager
  6. Disaster Behavioral Health (ECDHD)

Supplies Needed:

Go Kit and/or site materials as needed

#### 6. GREETER

This position will:

- ❑ Greet people with a friendly but firm demeanor, determine the purpose of their visit and direct them accordingly
- ❑ Ask for identification and insure the ID is valid. If no ID is available or the ID does not seem valid, ask volunteer to leave and return with a valid form of identification.
- ❑ Inform “walk-ins” of the operating hours of the VRC
- ❑ If walk-ins request VRC or disaster-specific information and it is available, you may give them that information sheet.
- ❑ Volunteer will be given a “Disaster Response Volunteer Packet”. Write their name on the outside of the packet. Explain any questions they have relating to the forms.
- ❑ If they are media personnel, direct them to the VRC Director.
- ❑ Victims of the disaster requesting assistance or resources are directed to the Monetary Disaster Relief Fund Committee (MDRF) or given a Community Resource sheet .The greeters answer questions and manage waiting volunteers. Please thank everyone for volunteering, briefly explain the process and ask everyone to be patient or to come back later.

Supplies needed: Go Kit and/or site materials

## 7. DISASTER VOLUNTEER REGISTRATION COORDINATOR

### **Instructions for locating forms on the computers:**

1. Turn computer and screen on
2. Look for shortcuts on the Desktop
  - a. Shortcut to all documents and settings (all forms available)
  - b. Shortcut to On Site Registration Form (volunteer registration form)

This position will supervise the Registrars for Disaster Volunteers that will perform the duties below.

- ☐ Make a copy of the volunteer's picture ID, initial bottom of the page before putting back in the packet.
- ☐ Juvenile volunteers- make 2 copies of their picture ID. One will be held by DV Registration, the other in the Volunteer packet.
- ☐ Enter the information from the Volunteer Application onto the computer's On Site Registration Form. Ask any other questions needed to complete the form.
- ☐ DV Registration initials bottom of forms before placing back in packet.
- ☐ Ask the volunteer to be seated and wait until called by the Interview Station.
- ☐ Place Volunteer Packet in DV Interviewer basket at Station #3.

Supplies Needed:

Go Kit and/or site materials

## 8. DISASTER VOLUNTEER INTERVIEWER

This position will:

- ☐ Interview the Volunteer by using the Spot Screening Checklist (VRC Form 08)
- ☐ Briefly review the skills/areas of interest on the back of the Volunteer Application.
- ☐ Initial bottom of forms before placing back in packet.
- ☐ If forwarding person on to Badging, ask Volunteer to take a seat until called by Badging Station # 4
- ☐ Place Volunteer Packet into Badging basket.
- ☐ If not forwarding the person on due to questionable issues, advise the person they did not pass the screening and notify the Site Director in an inconspicuous manner and advise the Site Director that this individual will not become a badged volunteer. The Site Director will escort the individual out of the building.
- ☐ If the Site Director meets resistance to being escorted out, calling law enforcement may be a viable option.

IMPORTANT: ALL VOLUNTEERS ARE REQUIRED TO SIGN IN AND OUT ON SIGN IN/OUT RECORD SHEET AT SITE DIRECTORS STATION. PLEASE EMPHASIZE TO VOLUNTEER!

**\*\*Remember:** disaster registration differs from a normal volunteer intake. There is less time to try to fit each volunteer into an ideal assignment. Refer the volunteer on the spot. It is likely that some volunteers will exhibit the stress of the disaster and extra measures of patience and understanding are needed.

Supplies Needed: Go Kit and/or site materials

## 9. DISASTER VOLUNTEER BADGE SPECIALIST

This position will:

- ☐ Verify the Volunteer Packet information with one form of government issued ID
- ☐ Take the picture of volunteer for badges and event badges if necessary.
- ☐ Enter the last name, first name, and job on the badge. (if applicable, match the color coding for the badges.) Give badge and safety pins to Volunteer.
- ☐ Badger will initial any forms before placing back in packet.
- ☐ Ask volunteer to be seated and wait to be called by the Safety Briefing-Station #5.
- ☐ Badger places packet in Safety Briefer basket.

Supplies Needed:

Go Kit and/or site materials

## 10. SAFETY BRIEFER

This position will:

- ☐ Ensure all attendees of the Safety Orientation have gone through Volunteer Registration and Interview Process
- ☐ Explain time element in waiting
- ☐ Brief Volunteers according to the “Safety Briefing”
  - 3a. Known and potential Hazards
  - 3b. Prescribed precautions to take
  - 3c. Recommended/Required protective equipment
  - 3d. Projected weather
- ☐ Have Volunteers sign “Volunteer Safety Orientation Sign-In Sheet” (VRC Form 07)
- ☐ Stage Volunteers for Transportation if needed
- ☐ Assign volunteers with equipment to appropriate groups
- ☐ Ask volunteer to be seated and wait to be called by the Job Trainer- Station #6

Supplies Needed: Go Kit and/or site materials

## 11. Job Trainers

- ☐ Job training specific to each worksite or function can be provided before volunteers depart for their work areas. If possible, training should be given by someone with first – hand knowledge of current operations site
- ☐ Read Specialized Training sheet emphasizing the importance of following supervisors instructions at the worksite
- ☐ Encourage everyone to attend a debriefing at these locations when their shift is completed
- ☐ When specialized job training is complete explain where volunteers should meet the transportation to their worksites if transportation is provided, otherwise ask volunteer to be seated and wait to be called by the Staging Area- Station #7
- ☐ Place packet in Staging basket

Supplied needed:

Go Kit and/or site material

12. Staging Area Manager Liaison

- ☐ Maintains contact with the Staging Area Manager
- ☐ Provides the Staging Area Manager with personnel that have specific skills needed to accomplish tasks as directed by the Incident Commander

LIST OF FORMS

- ☐ VRC-01 (Disaster Response Volunteer Application)
- ☐ VRC-02 (Flow Chart)
- ☐ VRC-03 (Phone Bank Members)
- ☐ VRC-04 (Phone Numbers – Allo Building)
- ☐ VRC-05 (Volunteer Sign In Sheet)
- ☐ VRC-06 (Volunteer Work Sheet)
- ☐ VRC-07 (Safety Orientation Sign-In Sheet)
- ☐ VRC-08 (Spot Screening Sheet)
- ☐ VRC-09 (Go Kit Check List)
- ☐ VRC-10 (Work Site Sign-in)

# Volunteer Application

VRC Form 01 (08-01-13)

## How to Enlist

Sign on in advance to help in times of disaster. Tell us how to get in touch with you:

Name: \_\_\_\_\_

Date of Birth: \_\_\_\_\_

Address: \_\_\_\_\_

City: \_\_\_\_\_

State: \_\_\_\_\_ Zip: \_\_\_\_\_

Phone Day: \_\_\_\_\_ Phone Evening: \_\_\_\_\_

Cell: \_\_\_\_\_ E mail: \_\_\_\_\_

Place of Employment: \_\_\_\_\_

<b>I prefer to be:</b> _____ <b>Inactive</b> (prepared for service only in an emergency or disaster) _____ <b>Active</b> (Leader, United Way, Chamber of Commerce, Community health initiatives)
---

Are you currently in good health: \_\_\_\_\_ Yes \_\_\_\_\_ No

I hereby make application to become a disaster response volunteer in the area, I also hereby give permission for this information to be shared exclusively between the United Way of Western Nebraska. Scoffs Bluff County Health Department; Panhandle Public Health District; and Scotts Bluff County Emergency Management.

Signature: \_\_\_\_\_

Date: \_\_\_\_\_

INITIAL BEFORE FORWARDING TO NEXT STATION HERE: \_\_\_\_\_

### Skills / Profession / Areas of Interest

(Check appropriate categories and any special skills for category)

Note: If license/certification is required you must provide it upon request

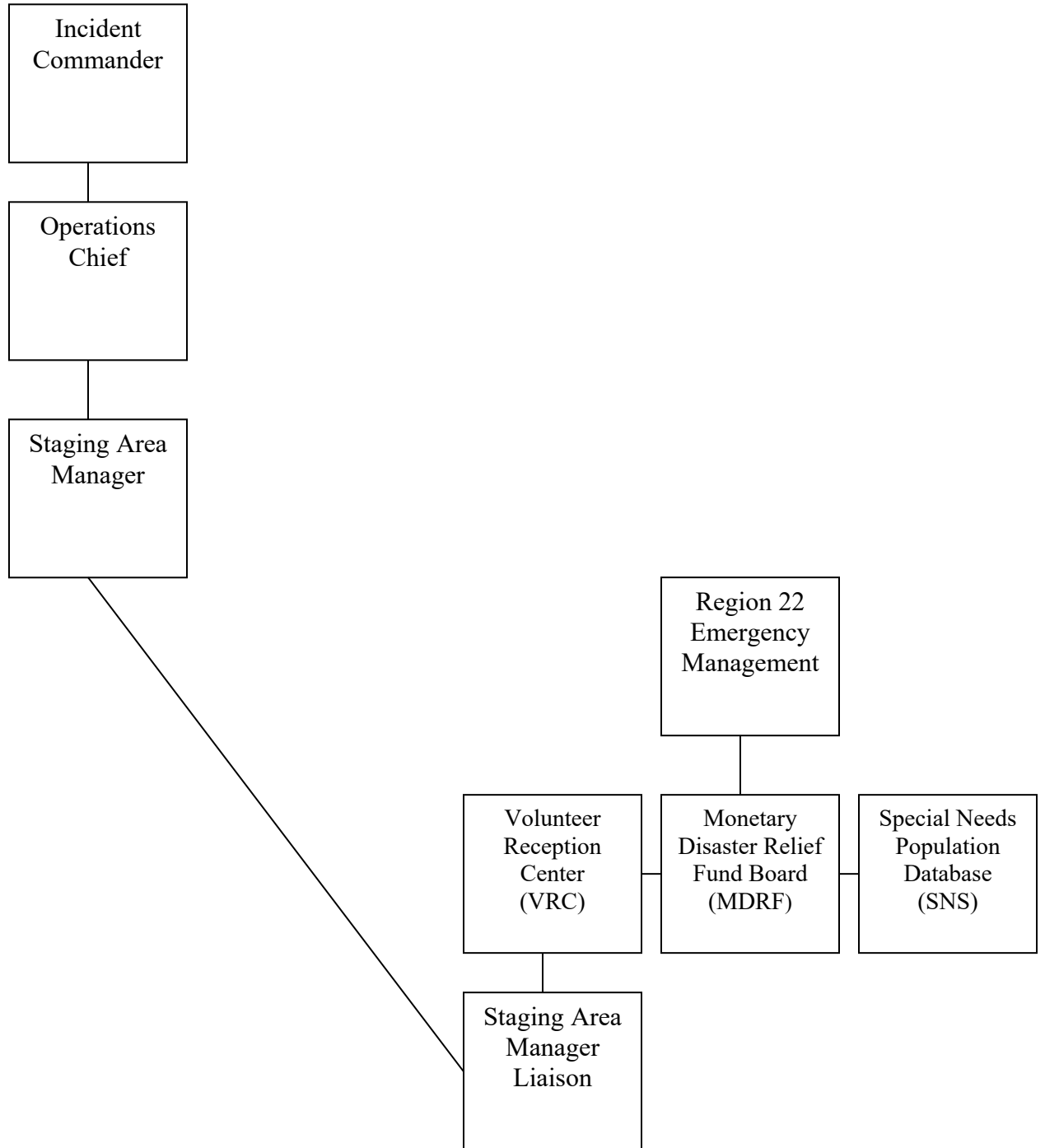
- ☐ Administration/Supervision
- ☐ Animal Care
- ☐ Animal Rescue
- ☐ CDL
  - ☐ Bus Driver
  - ☐ Trucker
- ☐ Child Care
- ☐ Communications
  - ☐ Ham Radio/CB Radio
  - ☐ Cellular
  - ☐ Phones
  - ☐ Other
- ☐ Computer Skills
  - ☐ Computer
  - ☐ Computer Operation
  - ☐ Data Entry
  - ☐ Repair/Installation
  - ☐ Other
- ☐ Food Management
  - ☐ Food Preparation
  - ☐ Food Service
  - ☐ Other
- ☐ General Office Skills
- ☐ Heavy Equipment Operator
  - ☐ Fork Lift
  - ☐ Other
- ☐ Languages
  - ☐ Spanish
  - ☐ Sign
  - ☐ Other
- ☐ Law Enforcement
- ☐ Mechanical Ability
- Construction/Repair
  - ☐ Home Repair
  - ☐ Welding
- ☐ Counseling
  - ☐ School Counselor
  - ☐ Clergy
  - ☐ Licensed Mental Health
  - ☐ Practitioner Psychiatrist
  - ☐ Psychological First Aid
  - ☐ Other

INITIAL BEFORE FORWARDING  
TO NEXT STATION  
HERE: \_\_\_\_\_

- ☐ Damage Assessment
- ☐ Debris Removal/Clean-up
- ☐ Driving
- ☐ EMT/Fire & Rescue
- ☐ Farmer
- ☐ Guiding Traffic
- ☐ Medical/Veterinary
  - ☐ Dentist
  - ☐ Lab Tech/MT
  - ☐ Physician
  - ☐ NP
  - ☐ PA
  - ☐ Technician
  - ☐ Paramedic
  - ☐ LPN
  - ☐ RN
  - ☐ Veterinarian
  - ☐ X-Ray
  - ☐ Other
- ☐ Missing Person Search
- ☐ Mortuary Service
- ☐ Security Experience
- ☐ Shelter Services
- ☐ Seniors
  - ☐ Disabled
  - ☐ Other
- ☐ Teacher
- ☐ Waste Disposal
- ☐ Other

# FLOW CHART

Form: VRC 02 (08-01-13)





## PHONE BANK MEMBERS

Form: VRC-03 (08-01-13)

[illegible]

# Volunteer Sign-In Sheet

VRC Form 05 (08-01-13)

PLEASE PRINT CLEARLY, COMPLETE AS BEST YOU CAN, RETURN THIS TO A  
COORDINATOR AT THE REGISTRATION TABLE

Date: \_\_\_\_\_

Name (first) \_\_\_\_\_ (last) \_\_\_\_\_ DOB \_\_\_\_\_

Home Address: \_\_\_\_\_

Phone: \_\_\_\_\_

Medical Conditions that may limit Activities: \_\_\_\_\_

Special Skills: \_\_\_\_\_

## Volunteer Registration Information

The Volunteer Protection Act of 1997 provides legal immunity for registered volunteers working in disaster-related function, who are working within the scope of their assigned responsibilities, are acting in good faith and are not guilty of gross negligence.

I, for myself and my heirs, executors, administrators and assigns, hereby release, indemnify and hold harmless the Coordination Agency, Local Governments, State of Nebraska, disaster response and recovery supporting non-profit, non-government Agencies, the organizers, sponsors and supervisors of all disaster preparedness, response and recovery activities from all liability for any and all risk of damage or bodily injury or death that may occur to me (including any injury caused by negligence), in connection with any volunteer disaster effort in which I choose to participate.

I likewise hold harmless from liability any person transporting me to or from any disaster relief activity.

In addition, disaster relief officials have permission to utilize any photographs, digital images, or videos taken of me for publicity or training purposes.

I will abide by all safety instructions and information provided to me during disaster relief efforts.

I express agree that this release, waiver and indemnity agreement is intended to be as broad and inclusive as permitted by the State of Nebraska, and that if any portion thereof is held invalid, it is agreed that the balance shall notwithstanding, continue in full force.

I have no know physical or mental conditions, excepted as indicated on this form that would impair my capability fully, as intended or expected of me.

I have carefully read this release and indemnification and understand the contents thereof and sign this release as my own free act.

Signature \_\_\_\_\_ Date \_\_\_\_\_

Parent/Guardian, if under 18 \_\_\_\_\_ Date \_\_\_\_\_

INITIAL BEFORE FORWARDING TO NEXT STATION HERE: \_\_\_\_\_

# Volunteer Work Sheets

VRC 06 (08-01-13)

Date \_\_\_\_\_

[illegible]

# Volunteer Safety Orientation Sign- In Sheet

VRC Form 07 (08-01-13)

Date: \_\_\_\_\_

Coordinator or Crew leader:

\_\_\_\_\_

Name: (PRINT)	Briefer	Type of Briefing	**Start time	**End time	**Total hours	Notes

PLEASE READ BEFORE SIGNING: I have registered and received safety instructions for working at this site and agree to follow the safety procedures and directions of the crew leader.

Signature \_\_\_\_\_

Date \_\_\_\_\_

# SPOT SCREENING CHECKLIST

VRC Form 08 (08-01-13)

Volunteer Name:	
Interviewer:	
Date:	
Location:	
Completed Volunteer Sign-In Sheet:	Yes/No
Completed Volunteer Spot Screening Checklist:	Yes/No
Environmental/Situation Description:	Yes/No
Received Volunteer Packet	Yes/No
INTERVIEW QUESTIONS	
Lifeline – Why are you interested in volunteering? Share a story about yourself.	
Preference – Do you have a preference to what position/role you take on?	
Strength – What are your strengths/weaknesses working with different environments and tasks?	
Specific – Do you have the skills necessary to handle the position you just mentioned? Specifics?	
Proof – Please list a few accomplishments that demonstrate evidence of your competence.	

INITIAL BEFORE FORWARDING TO NEXT STATION HERE: \_\_\_\_\_

# GO KIT EQUIPMENT CHECK LIST

VRC Form 09 (08-01-13)

Name: \_\_\_\_\_

Date: \_\_\_\_\_

Item	Base Number	Inventory Number	Need to Replace
Clipboards	10 Each		
Clock	2 Each		
Highlighter	5 Each		
Legal Pads	2 Each		
Manila Folder	20 Each		
Maps – City	20 Each		
Maps – County	20 Each		
Paper Clips	2 Boxes		
Paper for Printer	1 Ream		
Pen	30 Each		
Pencils	5 Each		
Phone Books	10 Each		
Post-it Notes	2 Pads		
Scissors	2 Each		
Staplers	2 Each		
Staples	1 Box		
Tape Dispensers with Tape	2 Each		

VRC Form 10 (08-01-13)

PLEASE READ BEFORE SIGNING: I have registered and received safety instructions for working at this site and agree to follow the safety procedures and directions of the crew leader.

[illegible]