



# Tinley Park, Illinois Annual Comprehensive Financial Report

Fiscal Year Ended April 30,

# 2022



**VILLAGE OF TINLEY PARK, ILLINOIS**

**ANNUAL COMPREHENSIVE  
FINANCIAL REPORT**

For the Year Ended  
April 30, 2022

Submitted by:

Hannah M. Lipman, Interim Finance Director

David E. Adamski, Assistant Finance Director

Brad L. Bettenhausen, Financial and Administrative Assistant

## **Village of Tinley Park, Illinois**

### **On Our Cover**

The cover of our Annual Comprehensive Financial Report contains the official crest of the Village of Tinley Park, Illinois.

The Village crest was designed by Mrs. John R. (Betty) Avis and was adopted as the official Village flag and seal in 1963.

The components of the crest are explained below:

The candle is a modern touch signifying the light of learning, burning towards progress.

The Chevron above the candle represents the framework supporting the roof of a house. For our town it signifies the strong and enduring framework already built - ready to meet our future years.

"Illinois" is in part a word of French derivation ("Illini," meaning Indian, and "ois," French - meaning "Tribe of Men").

Also picked was a symbol of French Heraldry, the Fleur-de-lis. This sign of the flower, lily, brings to mind purity and cleanliness. For us, it is our striving to keep our town "clean" physically as well as politically.

The cross of Moline signifies our brotherhood and faith in the future of our town.

The crescents beneath the candle are a symbol of growth, appropriate to this expanding community.

The colors of gold, white and red signify brotherhood, cleanliness and courage - reminders of our work, pride and hope in the town of Tinley Park, Illinois.

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## **INTRODUCTORY SECTION**

**Village President**

Michael W. Glotz

**Village Clerk**

Nancy M. O'Connor

**Village Trustees**

William P. Brady  
William A. Brennan  
Diane M. Galante  
Dennis P. Mahoney  
Michael G. Mueller  
Colleen M. Sullivan

**Village Hall**

16250 S. Oak Park Ave.  
Tinley Park, IL 60477

**Administration**

(708) 444-5000  
Fax: (708) 444-5099

**Community  
Development**

(708) 444-5100  
Fax: (708) 444-5199

**Public Works**

(708) 444-5500

**Police Department**

7850 W. 183rd St.  
Tinley Park, IL 60477  
(708) 444-5300  
Non-Emergency  
Fax: (708) 444-5399

**John T. Dunn  
Public Safety Building**

17355 S. 68th Court  
Tinley Park, IL 60477

**Fire Department**

(708) 444-5200  
Non-Emergency  
Fax: (708) 444-5299

**EMA**

(708) 444-5600  
Fax: (708) 444-5699

**Senior Community  
Center**

(708) 444-5150



January 5, 2023

Citizens and Village Board of Trustees  
Village of Tinley Park, Illinois

The Annual Comprehensive Financial Report of the Village of Tinley Park, Illinois (the Village) for the fiscal year ended April 30, 2022, is submitted herewith. The report has been prepared by the Finance Department with the assistance of our auditor team. Responsibility for the accuracy of the data, the completeness and fairness of the presentation, including all disclosures, rests with the Village government. To the best of our knowledge and belief, the enclosed data is accurate in all material respects and is reported in a manner designed to present fairly the financial position and results of operations of the various funds and account groups of the Village. All disclosures necessary to enable the reader to gain an adequate understanding of the Village's financial activities have been included.

The Management's Discussion and Analysis (MD&A) provides additional information on the financial activities of the Village by providing an overview and analysis of the basic financial statements. The MD&A is required supplementary information in the overall financial report and provides insight into the Village's financial activities and internal and external forces which influence or impact the financial operations that may not be apparent from the financial statements alone. I encourage you to look to the MD&A in conjunction with the review of the financial statements and other information contained in this financial report.

**The Reporting Entity**

The financial reporting entity (the Village) includes all the funds of the primary government (i.e., the Village of Tinley Park).

The Village government provides a full range of services including public safety (police and fire protection); public works (water and sanitary sewer services; stormwater management; construction and maintenance of highways, streets, and related infrastructure; and maintenance of municipal buildings); and certain recreational activities and cultural events in addition to general administrative functions.

Component units are legally separate entities for which the primary government is financially accountable. Discretely presented component units are reported separately in the combined financial statements to emphasize that they are separate from the primary government and to differentiate their financial position, results of operations and cash flows from those of the primary government (the Village).

The Tinley Park Public Library provides library services to the residents of the Village of Tinley Park, and under an intergovernmental agreement to the residents of the Orland Hills Public Library District. The members (trustees) of the Library Board are elected by the Public. Under Illinois Statutes, as a "Free Public Library" (and not a stand-alone Library District), the Library's budget and levy are considered part of the Village's overall budget and levy. While statutorily the Village Board has final approval over the Library's annual budget and tax levy requests, it has been rare for the Village Board to change what the Library Board approved. The Village Board must also authorize and approve any debt issuances contemplated by the Library Board. As the Library Board is otherwise financially accountable for the Library's activities, it has not been classified as a component unit. Separate financial statements have been issued for the Tinley Park Public Library.

In accordance with State Statutes, the Village of Tinley Park was required to establish a Police Pension Fund to provide disability, retirement, and survivor benefits for its full time sworn officers and families in 1958 when the community's population exceeded 5,000. The Tinley Park Police Pension Fund is managed by a five-person Board of Trustees which is comprised of two members elected from active officers, one member elected from beneficiaries, and two appointed by the Village President. A statewide Police Officers' Pension Investment Fund (POPIF) was created in December 2019 which will ultimately consolidate the investment activity of all individual suburban and downstate police pension funds. The Village is required to provide annual contributions toward funding the defined benefit plan following established actuarial methodologies. However, the Village Board does not otherwise exercise financial control over the Fund. The Police Pension Fund is separately presented within the financial statements. No separate external financial statements are issued for the Tinley Park Police Pension Fund.

### **General Information and History of the Village of Tinley Park**

The Village of Tinley Park has a current population of 55,971 according to the 2020 decennial census. The Village is located approximately 30 miles southwest of Chicago's Loop. The present incorporated boundary covers approximately 16 square miles and includes portions of Bremen, Orland, and Rich Townships in Cook County, and Frankfort Township in Will County. The Village is located near the intersections of two major interstate highways. Combined, Interstate 57 (north-south) and Interstate 80 (east-west) offer convenient access to the other Chicago metropolitan expressways and tollways and the rest of the nation. The first two legs of the interchange between Interstate 57 and the Illinois Tollway Interstate 294 was added in 2014, and the remaining portion of this interchange was completed in 2022. This linkage further enhances the highway network connectivity. Daily commuter rail service to and from Chicago is provided by Metra (**Met**ropolitan Commuter **Rail** Division of the Regional Transportation Authority). The Metra commuter rail service reaches downtown Chicago in approximately 50 minutes from two commuter stations located within Tinley Park.

Permanent settlement in the area likely began in the late 1820s. The earliest settlement in the area was sparse, typically developing near a stand of timber that provided building materials and firewood. Batchelor's Grove and Cooper's Grove were two such early timberland-based settlement areas north and northeast of present-day Tinley Park. The origin of the community we now know as Tinley Park, can trace its roots to 1853, with the recording of a plat of subdivision that created the unincorporated "Village of Bremen." This was the first community to be established within Bremen Township, and following a tradition of that earlier time, it was given the same name as the Township. By design, the Village of Bremen was situated to correspond with one of the planned stop intervals integrated into the route of the Chicago Rock Island and Pacific Railroad, and the depot stop was intended to serve the surrounding farmers and farmlands in sending grains and dairy products to market.

The Village of Bremen was also adjacent to two early settlement roads (Batchelor Grove Road; now Oak Park Avenue, and the Thornton Road; now 175th Street) assuring easy access from many directions. The plat for the Village of Bremen set aside an area for "Station Grounds" straddling the recently constructed Chicago Rock Island and Pacific Railroad (CRIPRR) and included sixteen blocks along with adjacent streets. The blocks closest to the two adjacent roadways noted earlier and the railroad, contained fifty-foot-wide lots for the building of homes and businesses surrounding the Station Grounds. Blocks that were a further distance from the railroad and the adjacent roadways were left undivided for later interpretation. Uniquely, under the Village of Bremen plat, the streets north of the railroad bore English names, and those south of the tracks were provided names of Germanic origin. The reasoning behind the street naming remains mere speculation. The plan also included a shared communal common area, identified as the Markt Platz (Market Place) in the German tradition. The Markt Platz was subsequently vacated in the 1870s for the benefit of the fledgling Zion Lutheran Church congregation, and at various times has housed the church, school, and parsonage residences associated with the congregation. The adjacent "Old Zion Landmark" Church constructed in 1884 is now owned by the Tinley Park Park District and is the centerpiece of a museum campus administered by the Bremen Historical Society of Tinley Park (doing business as the Tinley Park Historical Society) which also includes the reproduction of the one-room schoolhouse that served as the first Village Hall (1892-1954). In its early years, the town was commonly known as New Bremen, deriving this name from the post office (originally known as Cooper's Grove) that served the community and surrounding area, which in turn had been renamed in 1850 for its Bremen Township geographic location as the Township governments were established throughout Illinois.

The railroad has always played a prominent role in the growth and development of the community. Arguably the existence of the railroad aided the small village to quickly become a center of commerce and industry to the area.

In earlier times, the railroad's greater impact on the community was primarily in freight services; hauling grains and dairy products to market for the area farmers and receipt of lumber, coal, and merchandise to local retailers, as well as carrying new families and their household effects to settle in the area. With the railroad's terminus in Chicago, the opportunity for residents to easily commute to other communities on the route (primarily Chicago, Blue Island, and Joliet) always existed. By the 1920s, the ideology of living "in the country" and working in the city were being actively promoted. Following World War II, the railroad's major benefit to Tinley Park was as a passenger commuter service to the City of Chicago.

The local post office was formally renamed from New Bremen to Tinley Park in late 1890 in homage to the first railroad station agent, Samuel Tinley, senior. Mr. Tinley served the railroad and the community in that capacity for more than 25 years. Mr. Tinley is known to have been one of the early residents of the Village of Bremen. At the time of his death, it is believed that he was likely to have been a resident of the community longer than any other person up to that point in time, becoming the equivalent of a "founding father." It would also seem clear that he was well respected by the leading citizens of the day to be honored in this manner. Use of the Tinley Park name for the community was formally unveiled to the public on New Year's Day 1891. Reportedly, this change took some residents by surprise and continued to be a subject of some debate into the following year.

An election to incorporate and establish the local municipal government under the Village of Tinley Park name became official on June 28, 1892. The vote arguably put to rest any further debate on the naming issue. From its beginning, the government has operated under the trustee-village form, whereby a Village President (Mayor), Village Clerk, and six trustees are elected from the community at large for staggered four-year terms (Village President, Clerk and three trustees on one election cycle; the remaining three trustees on the alternate election. Prior to 1937 the elected officials all served two-year terms). The Village Government has provided over one hundred thirty years of service to and for the betterment of the community. Under the provisions of the Illinois Constitution, the Village became a Home Rule Unit of government in 1980 when its population exceeded 25,000. As a Home Rule Unit, the Village Board may exercise virtually any power and perform any function pertaining to its governmental affairs not otherwise prohibited by State statutes. This allows the Village greater control and flexibility in administration and governance.

Between the 2000 and 2010 Federal Census, the Village of Tinley Park had moved from the 29th largest incorporated municipality in the State of Illinois to the 22nd largest. In just five years (2000-2005), the Village grew from being the 20th largest municipality in the Chicago metropolitan area to the 14th largest. The Village's ranking by population dropped to 25th in the State in the 2020 Census. At present, Tinley Park is larger than every other community in the south and southwest suburbs except Joliet, Bolingbrook, Cicero, Oak Lawn, and Orland Park. As we continue in the second century of our municipal government, and the new millennium, the Village continues to actively pursue development for the community to further broaden and diversify its economic base and provide local employment opportunities.

Over time, the community has evolved from a rural commerce center based primarily on agrarian activities and pursuits to a progressive and dynamic suburb of Chicago. Although primarily a residential community, the Village has developed a diverse economic base with a variety of retail stores and shops, offices, light industry, and manufacturing.

### **Political Leadership**

Following a binding referendum approved in November 2014, the Village Board adopted term limits for elected officials of the Village which became effective with the April 2015 municipal election. Under the term limit provisions, an elected official can serve no more than three (3) consecutive full four (4) year terms in the same office, which generally limits elected officials to a maximum twelve (12) year consecutive term in any given elected position.

**Local Economy/Economic Development****Employment**

The region has a diverse commercial and light industrial base which has historically helped to stabilize unemployment rates. The Village of Tinley Park and the Chicagoland region have long enjoyed a favorable economic environment. Tinley Park, like the region and Nation, has suffered during the most recent Recession, and the current Coronavirus pandemic. The unemployment rate for the Village (4.9%), remains below the Illinois average of 6.1% for calendar 2021, and has almost consistently been below the comparative annual averages for the Chicago Metropolitan Statistical Area (MSA), Illinois (6.2%) and the national average (5.3%).

**Economic Development**

The Village continues to promote and encourage development of lands bordering Interstate 80 (also known as the I-80 Corridor) for commercial, light industrial, and warehousing operations. The Chicago Southland Interstate Alliance (CSIA-80), an intergovernmental committee, was formed in 2017 with the neighboring communities of Orland Park and Mokena with an objective of establishing a coordinated and cooperative effort in the promotion and development of this area. Because of significant differences in both the method of property tax assessment of commercial and industrial properties, and in overall tax rates between Cook and Will Counties, the Will County area of the I-80 Corridor has been a prime relocation and expansion destination for many area businesses for decades. For commercial or industrial projects, the property tax savings of a Will County location within the I-80 Corridor compared to neighboring Cook County have historically provided a significant incentive for business development.

The CenterPoint Intermodal Center (CIC) between Joliet and Elwood, Illinois is recognized as the largest inland port in North America and encompasses over 6,400 acres. The CIC began construction in 2000 on portions of the Federal Government's former Joliet Army Ammunition Plant. The Intermodal Center includes the Union Pacific Railroad Company's 785-acre Joliet Intermodal Terminal and the Burlington Northern Santa Fe (BNSF) Railway Company's 770-acre Logistics Park Chicago. Combined with the convenient access to the Interstate highway system, and proximity to the CenterPoint Intermodal Center, this area is expected to continue to be highly desirable for business development for years to come. Development along Interstate 80 (the I-80 Corridor) had historically focused on light industrial and commercial improvements. However, in recent years, an increasing emphasis has been on warehousing and logistics operations due to the proximity to the CIC and local developments continue to add to the Village's economic and employment bases. There are only a few remaining undeveloped sites within the Village's portion of the I-80 Corridor and is reflective of the desirable attributes of the area.

The Village of Tinley Park's Convention and Conference Center opened in 2000 and was substantially expanded and renovated between 2009 and 2011. Located near Interstate 80 at the Harlem Avenue interchange, the expanded facility encompasses approximately 120,000 square feet. It contains approximately 70,000 square feet of multi-functional exhibition and meeting space and is managed under a contract with the operator of the adjacent hotel. The space and amenities available at the facility are said to be able to accommodate approximately 77% of all conventions, trade shows, and conferences held in the United States. Prior to Coronavirus, the economic impact of the Convention Center was estimated at \$265 million annually. The full-service hotel which is interconnected with the Convention Center has over 200 rooms. Inclusive of the "Convention Center Hotel," there are currently 10 hotels within the community offering a total of nearly 1,100 rooms. An eleventh hotel is nearing completion, and two additional have received site plan approval. The existence of the Convention Center has been recognized as a factor contributing to the generally high occupancy rates that our Tinley Park hotels have had the pleasure of experiencing.

**Economic Development Assistance and Incentive Programs**

The Village's Economic Development staff worked closely with Cook County officials to expand the availability of the special non-residential property tax assessment incentive programs ("Class 6, 7, and 8") to include all of Bremen and Rich Townships (Class 8 designated townships). These special programs require the properties to be vacant for a stipulated period prior to application and generally cannot be applied to currently occupied properties. Commercial and industrial sites meeting the qualifications for these programs are afforded an assessment rate comparable to residential property (10% versus 25%) for a ten-year period that can generally be renewed. If an incentive were not to be renewed, there are two additional years that are designed to incrementally return the property to the full 25% assessment rate.

This reduction provides significant property tax relief to a Cook County business (60% lower assessment) than it would otherwise receive. The Village also proactively worked with the Cook County Assessor's Office for amendments to the program allowing commercial properties to be eligible after a shorter period of vacancy (one year under special circumstances). The changes aid economic development efforts and reduce urban blight by creating an environment that would encourage and be conducive for redevelopment and re-occupancy of vacant properties more quickly.

The Village has qualified three commercial and light industrial areas within Orland Township for offering the special Class 8 incentive programs to aid in development, redevelopment, and occupancy of vacant spaces. Within a Class 8 designated area, if the Village approves the request for a property/project within the designated geographical areas, the Cook County approval occurs automatically. Outside of the special

Class 8 designated geographic areas, both the local municipality and Cook County must make separate approvals of these incentive requests. The dual approval process increases the time needed for approvals, as well as adds a risk of not receiving both necessary approvals. While the Cook County commercial taxes are still typically higher than neighboring Frankfort Township (Will County) locations within Tinley Park, these special incentive programs can greatly reduce the differential.

### **Economic Development Assistance and Incentive Programs**

#### **Tax Increment Financing (TIF) Districts**

Tax Increment Financing is one of the best tools available to a municipality under Illinois Statutes to encourage economic development of distressed and disadvantaged properties. The expected result is for new investment in rehabilitation or redevelopment of property to increase property values, add employment opportunities, and generate other revenues and benefits to the community. When establishing a Tax Increment Financing (TIF) district, the existing values of the properties are determined and "frozen" for purposes of allocating property taxes to the various governmental agencies included on the property tax bill. As improvements are made, and the value of the property is increased, the taxes calculated on the "incremental value" (the difference between the frozen base value, and the current value) are distributed into a separate Village fund to be used for projects, improvements, and related expenditures within the TIF District. Funds can also be transferred from one TIF to an adjacent TIF at the government's determination, but the expenditures are limited to specific categories primarily focused on redevelopment activities. A TIF District can exist for 23 years to assist toward achieving the goals and objectives of the Redevelopment Plan and Project. With State legislative approval, a TIF can be extended for an additional twelve-year increment to 35 years. The General Assembly has begun granting a second twelve-year extension for a potential 47-year term. Of course, the local municipality can always terminate a TIF district prior to its scheduled end date. This latter option is sometimes chosen if the goals and objectives of the Redevelopment Plan have been achieved.

#### **Oak Park Avenue TIF**

The Village Board created its first TIF district in 1994 for an area on the south end of the Village (Oak Park Avenue TIF) to encourage new development and redevelopment and to provide for other improvements in the designated area. The primary objective of the redevelopment plan, and centerpiece of this TIF district, was creation of the Village's Convention Center complex. By the conclusion of this TIF in 2018, redevelopment in this area resulted in increased property tax values that were nearly 18 times greater than existed when the district was formed. Development that occurred within the TIF has provided other economic benefits through employment opportunities and sales tax revenues. This TIF district reached its statutory 23-year lifespan and was closed at the end of calendar 2018. While there were sites that were available for redevelopment at the close of the TIF, it had achieved a significant portion of the objectives included in the Redevelopment Plan. A reserve was set aside to address anticipated repayments ("claw-backs") of tax increment due to outstanding tax appeals that had not yet been settled. At the close of the TIF, it had created nearly \$31 million in incremental property value that then became available to all of the overlapping governments. This TIF district has been recognized as one of the most successful TIFs in Cook County as well as the State of Illinois overall.



**Main Street North and South TIFs**

During fiscal year 2003, the Village Board established two TIF districts in the core of the original village and along Oak Park Avenue (Main Street North, and Main Street South TIF Districts) to encourage further enhancements and new development. The expected redevelopment of a former elementary school site was a primary catalyst for creation of the TIF Districts which had the support and encouragement of the superintendent of the local elementary school district that had previously owned the school site. The school superintendent's strong support and input resulted in the initial proposed TIF boundary to be expanded and split into the two adjoining TIF district areas. The Main Street South TIF was further expanded to include additional properties during 2006. This expansion was expected to allow the Village to provide needed public improvements to streets adjacent to the expanded area, as well as further facilitate planned economic redevelopment projects to occur within the district.

Redevelopment within the Main Street districts unfortunately has been slower than anticipated due largely to economic factors that could not have been anticipated. Property values decreased significantly due to real estate market corrections following the 2007-2009 Recession.

The taxable property values in the Expanded Main Street South TIF dropped for seven consecutive years and ultimately fell below its frozen base level in the 2015 tax year. The taxable values recovered slightly in tax year 2016 but did not result in any new incremental tax revenues due to repayment of over-distributions related to the prior year. The reduction in values was the result of both recessionary forces, and the demolition of structures that had existed when the TIF was created. The removal of the improvements ultimately results in a reduction of the overall tax base of the TIF district. Demolition of several commercial structures occurred early in the life of the TIF in anticipation of redevelopment. These demolitions also resulted in a change in the property's assessment classification, particularly if the former structure had been used for commercial purposes (changing from a 25% assessment ratio to 10% applicable to vacant land). Demolition should normally only be expected to result in a short-term dip in the property value, as the redevelopment normally would follow soon thereafter. However, projects that had been planned were significantly delayed, or were subsequently abandoned. It was determined that any new development would not be able to generate the level of incremental taxes needed to support the new development in the remaining life of the TIF district. As a result, the decision was made to terminate the Expanded Main Street South TIF early and it was formally closed at the end of calendar 2018. Like the Oak Park Avenue TIF discussed earlier, a reserve fund was retained to address potential tax "claw backs" resulting from tax appeals initiated during the life of the TIF that would be settled after the TIF had been closed.

The Village Board authorized financial assistance agreements for construction of several mixed-use development projects (with residential units constructed above a ground level commercial/retail space) within the Expanded Main Street South, and Main Street North TIF districts as part of the redevelopment efforts within these economic zones. Additionally, the Board approved a plan for redevelopment and financial assistance for the former Lions Pool site (also in the Main Street North TIF) for development of a small group of single-family residential home sites. While the Main Street North TIF has not seen significant private redevelopment projects completed, it reflects an overall value that has nearly doubled from its initial valuation.

**New Bremen TIF**

The New Bremen TIF was approved in May 2018 largely following the boundaries of the Expanded Main Street South TIF that it was intended to replace. This action has effectively provided the opportunity to continue to work toward redevelopment goals and objectives in the historic "downtown" area of the Village by establishing a new 23-year TIF increment period.

Groundbreaking for the long-anticipated Boulevard at Central Station project across from the Oak Park Avenue train station occurred in September 2019. The nearly 300,000 square foot project consists of a four-story building including 165 residential apartment units, and approximately 30,000 of first floor commercial space. Tenant amenities will include a fitness center, lounge, conference room, parking deck and outdoor pool. The first phase of development was completed and began accepting occupants in July of 2021 and was fully leased shortly thereafter. The developers are still striving to buildout and fill the first-floor retail spaces. The second phase of the development is currently on hold.

**Mental Health Center TIF**

The Village of Tinley Park established the Mental Health Center Tax Increment Finance (TIF) District (also referred to as the State Campus TIF) encompassing 565 acres of property with the 280-acre former State health facility as its centerpiece in late 2015. The creation of the TIF anticipated the State's expected sale/transfer of the shuttered facility to the Village soon thereafter. The State of Illinois initially released the property for potential sale in mid-2014, but subsequently withdrew that offer.

The Village has long recognized the redevelopment potential for this property and had approached the State regarding the possibility of its acquisition as early as 2002. In advance of the State's "decommissioning" of operations at the facility (2010 and 2012), the Village began to gather information to identify environmental issues, infrastructure needs, and other factors that may impact redevelopment including estimates of the associated costs to address these issues. Concurrently, the Village planning staff and consultants worked on developing scenarios for potential uses and redevelopment that would be appropriate regardless of whether the site is acquired by the Village, or by other developers. A strong argument has been made for Village acquisition as a means of controlling and directing its future redevelopment, whatever form that development may take. Because of the outdated structures, deteriorated infrastructure, and other environmental issues associated with the Mental Health Center property, the site will almost certainly require economic assistance in its redevelopment. The Village has worked to develop a formal design framework to identify community goals and establish a marketable master plan for redevelopment of the site. Following the State's closure, the site has become an "attractive nuisance" due to vandalism and has raised heightened concerns over perceived, exaggerated, and real environmental issues.

**Short History of the Tinley Park Mental Health Center**

The facility had been approved by the Illinois General Assembly in 1947. The Tinley Park Mental Health Center facility was dedicated in 1958 and opened in 1959, approximately ten years after the first piece of property had been acquired. The site originally encompassed roughly 400 acres, spanning from Harlem Avenue to 80th Avenue, north of 183rd Street (at the southern edge of Cook County). The former Rock Island and Pacific railroad tracks formed its northern boundary on the east and bisected the property at the west end of the site. It was the last of thirteen state hospital facilities to have been built in Illinois. The original site plan and structures were designed by the renowned architectural firm of Skidmore, Owens, and Merrill. The facility had been originally intended to house infirm elderly patients of the Chicagoland area and to redistribute patient load from other state facilities located in Kankakee and Manteno. The Tinley Park facility had a designed capacity of 3,500 patients and included provisions for future expansions to accommodate up to 5,000 patients (the expanded capacity was never added).

The W.A. Howe Development Center was dedicated within the property in 1972 and opened in 1973. The complex was designed to provide residential facilities catering to the needs of developmentally disabled individuals. It was one of seven State facilities to be designed for the care of the developmentally disabled. This facility was dedicated in the name of William A. Howe, an Illinois pioneer in the field of developmental disabilities. Mr. Howe dedicated much of his life in support of projects throughout Illinois benefiting developmentally disabled children and adults.

At its inception, the hospital site was located on the outskirts of Tinley Park. The property was annexed into the Village in 1967. In over a half century of growth and development of Tinley Park, after the facility's development, the site now lies near the geographic center of the community. It has also become a fairly "high profile"/highly visible site due to its location at the northwest corner of 183rd Street and Harlem Avenue near an Interstate 80 interchange, as well as abutting the former Chicago Rock Island and Pacific Railroad (now Metra) tracks. Over the years, the Village of Tinley Park and other public charitable organizations collectively have been beneficiaries to receiving approximately the west 110 acres of the original site. The Village has used its share of this property for a variety of public purposes including a commuter rail station and related parking, public library, equipment storage/service garage, police station, and fire training tower. A portion has been transferred to the Tinley Park Park District for sports fields and a playground.

The approach toward mental health care evolved over time from isolation and institutionalization to a greater emphasis on out-patient treatment resulting in many of the structures on the Tinley Park campus to be underutilized and ultimately abandoned over time. Nearly all the buildings have suffered deterioration due to age and deferred property maintenance. The State closed the Howe Center in July 2010, and the Mental Health Center was closed in July 2012.

The State Campus TIF received an early jump start with the development of Porter Place, a senior care facility, at the northeast corner of 179th Street and Harlem Avenue which resulted in the TIF generating its first incremental tax dollars in tax year 2016.

### **Legacy TIF**

The Legacy TIF was created in late 2016 encompassing the former Panduit headquarters and manufacturing facility and adjacent residential neighborhoods. The Panduit site was the company's first permanent business location. Panduit staff had internally referred to this location as their Legacy site which was used in naming this TIF district. The objectives are to encourage the redevelopment of the Panduit site and creation of regional storm water detention improvements that will benefit both the Legacy and New Bremen (formerly Expanded Main Street South) TIF districts.

The Metropolitan Water Reclamation District of Greater Chicago (MWRD) enacted a Watershed Management Ordinance in 2014 which has imposed significantly increased requirements for storage and management of storm water within a development site relative to new construction and significant renovation projects. This requirement for on-site storm water management adversely impacted the ability to undertake the types of transit-oriented development projects that had been contemplated for the "downtown" area. Freedom Pond, a regional detention facility, has been constructed at the southwest corner of the former Panduit site that addresses the off-site storm water storage and management needs for certain development sites in the New Bremen and Legacy TIF districts and allow for constructing greater densities on certain sites within the New Bremen TIF which are necessary to make the projects economically viable.

### **159th and Harlem TIF**

During 2020 the Village contracted for the analysis necessary to establish the 159th and Harlem TIF encompassing roughly 252 acres centered around the intersection of 159th Street (US Route 6) and Harlem Avenue (Illinois Route 43). This area has long served as a primary gateway to the community and contains some of the oldest commercial areas of the community lying outside of the historic downtown which was centered around the railroad and linearly along Oak Park Avenue (See also New Bremen TIF). This TIF was formally adopted in late 2020 with objectives to revitalize this commercial area and provide public improvements to upgrade service to these properties. Public improvements are also expected to include improvements to enhance esthetics of the area and new amenities such as walking paths to improve safe pedestrian access to the retail establishments. Since creation of the TIF there has been increased interest in new development and redevelopment.

The first major project in this new TIF is a multi-phased redevelopment of the Tinley Park Plaza shopping center involving demolition of approximately half of the in-line retail center square footage and constructing new retail space configured to address tenant needs of today and the foreseeable future. The aging center which first opened in 1974 and later expanded in 1988, had a high vacancy rate and the owners reported the older retail spaces were proving increasingly difficult to lease and reoccupy. With the approval of a TIF and sales tax-based redevelopment incentive agreement, the owners began demolition and reconstruction in late 2020 with two tenants already under contract for the new space. The second phase of demolition and reconstruction is under planning following the closure of a long-time grocery tenant which chose not to renew their lease as part of their corporate restructuring. The third phase will include façade and other improvements to the remaining portions of the in-line center.

The Village has continued a program directing forced demolition of abandoned structures within the community with an objective toward reducing blight. Liens are filed against the properties to enable the Village's costs to be recouped should the properties be sold or redeveloped. In some instances, the Village may pursue foreclosure on the liens to obtain title to properties where other public uses or economic development can be assisted by Village control of the property.

Sales taxes provide a significant portion of the revenues to support the Village's ongoing operations. Accordingly, from time to time, the Village has utilized inducement, redevelopment, and incentive agreements with developers and business owners to encourage new retail developments and expansions to enhance growth in the Village's non-property tax-based revenues. The expectation is that these economic development agreements will result in increased sales tax revenues to the Village, as well as providing local employment opportunities. The Village of Tinley Park enacted a 0.75% Home Rule sales tax in July 2014. This additional revenue source has helped the Village to maintain a balanced budget, fund capital projects, and reduce its reliance on property taxes.

Readers are encouraged to also refer to Note 9 (Commitments) within the Notes to Basic Financial Statements for further details of Village commitments associated primarily with its economic development efforts within the community.

### **Entertainment**

The Hollywood Casino Amphitheater opened in 1990 (originally known as the World Music Theatre, and subsequently Tweeter Center, and First Midwest Bank Amphitheater) and remains one of the larger outdoor music and entertainment pavilions in North America with capacity for over 30,000 spectators. The facility is owned by Live Nation which has become one of the leading owner/operators of both indoor and outdoor concert venues across the country. The 2020 entertainment season unfortunately had to be cancelled as global restrictions were imposed on gatherings to address the Coronavirus pandemic. While the 2021 season was shortened due to the pandemic, the 2022 season included 31 performances, which is on the higher end of shows over the history of the facility.

Adjacent to the theater is the 18-hole Odyssey Golf Course designed by Curtis Strange which is complimented by a banquet facility. The Odyssey Fun World, an indoor arcade and outdoor amusement park is also located nearby. The combination of these developments, and their proximity to each other, has created a local entertainment core within the larger I-80 Corridor area. Along with adjacent properties a designated entertainment district was approved by the Village Board in late 2016.

## **Major Initiatives**

### **Road and Bridge**

The Village continues to actively manage the roadways under its jurisdiction through its Pavement Management Program (PMP). The Pavement Management Program is an annual and ongoing program that has been funded primarily from Motor Fuel Tax revenues, municipal vehicle sticker fees, and previously red-light camera fines. Additional financial support is typically required to supplement these revenues that have been dedicated for funding of this program. Growth in the Village roadway network, and increased material and labor costs have placed significant stress on the Village's ability to finance the PMP activity. This situation is exacerbated by declining Motor Fuel Tax revenues resulting from the combination of reduced fuel consumption, improvements in vehicle fuel efficiency, and (to a lesser degree) non-fossil fueled vehicles. Additionally, Motor Fuel taxes are computed on a cents per gallon basis, and thus are unaffected by fluctuations in the price paid at the pump. However, Motor Fuel taxes are affected by changes in consumption driven by price. As part of enacting a Home Rule Sales Tax, the Board intended that a portion of the resulting revenues would be earmarked toward capital needs, which includes the Pavement Management Program.

Related to the PMP, the Village periodically conducts detailed surface analysis and digital video taping of its roadway network which is then tied to a Geographical Information System (GIS) database to further assist in evaluating and prioritizing future maintenance needs. Under the Pavement Management Program, major street maintenance is performed including street resurfacing and crack sealing with a goal of maintaining an Overall Condition Index (OCI) of at least 80%. In doing so, the Village optimizes its expenditures for pavement management and prevents roadways from deteriorating to a point where more costly major reconstruction is required. Under this program, all municipal roads typically receive major maintenance attention within a fifteen-to-seventeen-year period. This approach has set a standard for road

maintenance virtually unequalled in the suburban area. Each year several miles of the Village's streets are sealed, resurfaced, or reconstructed based on the condition index and available funding. During 2021, approximately 5 miles of streets were resurfaced. This is a lower quantity than has been typically undertaken due to increased construction costs and related curb replacements required.

The State legislature approved a significant increase to motor fuel taxes effective in July 2019. This was the first change to motor fuel taxes since 1990. A portion of the incremental tax (double the prior rate) is allocated to municipalities as "Transportation Renewal Fund" distributions. These taxes are required to be used in the same manner as the regular MFT allocations toward roadway maintenance activities.

### **Arterial streets**

It is important for a community to have several primary arterial streets that enable the major movement of traffic both in North-South and East-West directions. These arterials are also important to minimize response times required of emergency personnel to reach a destination. Ideally, these streets will also extend well beyond the confines of Tinley Park itself.

183rd Street was extended to LaGrange Road (US Route 45) from 84th Avenue during 2011 in conjunction with the State's reconstruction of the LaGrange Road interchange with Interstate 80. This improvement included construction of a surface grade crossing over the Metra (former Rock Island) railroad tracks to create this needed east-west arterial road. Additionally, the Village secured needed land to extend the 183rd Street right-of-way between 94th Avenue and LaGrange Road. The roadway improvements were under the jurisdictional control of the Cook County Highway Department. The Village supplemented the project by adding esthetic and privacy improvements where the new roadway abutted existing residential housing. To aid in the approval of the necessary at-grade crossing on 183rd Street at 84th Avenue, the Village constructed alternate means of access for two single family homes that had historically utilized un-signalized private railroad crossings to access their properties. Both Metra and the Village are pleased to have successfully eliminated these unsignalized crossings. The removals were also necessary for approval of establishing a Quiet Zone as the railroad traverses through Tinley Park. Ironically, Village residents and officials had spent the better part of a century campaigning the railroad to provide greater safety at crossings ultimately resulting in the signage, lights, bells, and gates that we have long become accustomed to seeing. While the train engineer still can sound its bell and horn if deemed necessary, in some respects, the Quiet Zone concept seems to be a move contrary to the safety and warning standards that have developed over the history of railroads.

Extension of 191st Street east of Harlem Avenue to Oak Park Avenue was completed in 2018. This improvement included a full improvement of the intersection of 191st Street and Harlem Avenue creating double left-hand turn lanes in all directions. The work on this project was under a federally funded grant with the Village bearing approximately 20% of the costs. The roadway design contemplates a future phase to continue the public street eastward from Oak Park Avenue to connect with Flossmoor Road at Ridgeland Avenue enhancing east-west arterial road connectivity, not only for Tinley Park, but for the region.

Engineering and design had been initiated for a roundabout to replace the traditional signalized intersection at 183rd Street and Oak Park Avenue. Although roundabouts have been successfully used for years throughout the world, upon completion, this would have been one of the first roundabouts on a primary arterial street in the Chicago suburban area of Illinois. This intersection reconstruction was primarily funded by a federal grant. The Illinois Department of Transportation utilized the design of this roundabout as the State's model template. However, in late 2015, the Village Board chose to terminate the project, bowing to resident anxieties relative to navigating roundabout intersections. Terminating the project required the Village to repay a substantial portion of the grant funding benefits it had previously received for the project. The Village had previously identified other intersections where roundabouts would have been beneficial to traffic flow and these plans were also abandoned due to these resident concerns.

The Village of Tinley Park entered into a cooperative agreement with Cook County to perform the design engineering for the improvements of a portion of 175th Street, Ridgeland Avenue, and Oak Forest Avenue. While these roadways are the jurisdictional responsibility of the Cook County Highway Department, this agreement was intended to help advance the needed reconstruction and resurfacing of these streets within the County's budgetary processes. Upon completion of these improvements, it is expected that the County would transfer jurisdiction for these roads to the Village. Due to COVID-19 and other factors, the project has been delayed.

**Water and Sewer Services****Water**

The Village residents have long benefited from the Lake Michigan water supply. The Village converted from deep wells to Lake Michigan water in 1973. The water is purchased through the Village of Oak Lawn. The Village entered into a new water service agreement with the Village of Oak Lawn in December 2013. The agreement also outlines a series of system improvements to be undertaken to improve water handling and delivery and provide additional redundancy in the regional water system by increasing the pipe sizes which will increase Oak Lawn's ability to meet water demands and interconnecting the current stand-alone supply infrastructures that will minimize the impact of service outages for repairs and maintenance. Initial phases of the improvements related to the pump stations have been completed. This significant system upgrade began construction in 2017 and is ongoing with a target completion in 2025.

The Village of Tinley Park entered into agreements in 1999 with the Villages of New Lenox and Mokena to provide Lake Michigan water to those communities. The Village of New Lenox began water service in October 2001, and Mokena began service in the latter part of 2002.

The City of Chicago had periodically instituted series of significant annual increases in the Lake Michigan water supply. In June 2016, the City of Chicago adopted an ordinance that established the protocol that their water rates would increase based on the change in the Consumer Price Index (CPI) for Chicago up to a maximum of 5% annually. The Chicago increases, as well changes in the rates associated with the delivery of the water supply by the Village of Oak Lawn result in automatic adjustments of the Village of Tinley Park's wholesale and retail water rates. Modifications to establish a uniform basis and methodology to compute the operations and maintenance (O&M) charges for supplying water to the Village's wholesale/bulk service customers are being studied.

Under the current procedures, all utility customers are billed quarterly on staggered cycles. Due to the large number of accounts, and the manual reading process collected through the meter readers, it was impossible to administer billing all utility customers at one time. To address this, the community has been divided into several billing areas, with a third of these different segments billed each month. The Village implemented Advanced Metering Infrastructure (AMI) with the ability to receive meter readings directly from the meters wirelessly on an hourly basis. This eliminated the semi-automated reading process requiring meter readers to visit each service address on a quarterly basis to obtain meter readings. With AMI now in place, it potentially allows the Village to consider changing its billing cycle from the quarterly schedule that has long been in place. More frequent billing could be beneficial to customers, allowing them to better manage their utility billing payments and reduce delinquencies.

Many municipal utilities have established a standard penalty of 10% for accounts than have not been paid on time. The Village revised its late payment penalty to 5% and extended the due date for payment by 5 days (from 20 to 25 days) in February 2016. This change was beneficial to Village utility customers. While late fees are a natural part of the utility billing system, as a "negative" revenue source, only a portion of the revenues have been considered in establishing the annual operating budgets for the utility fund, and as a result, this change has not adversely impacted the overall operations of the enterprise fund.

**Sanitary Sewer**

As the Illinois General Assembly was considering expanding the service area for the Metropolitan Water Reclamation District of Greater Chicago (MWRD; formerly known as the Metropolitan Sanitary District, and Chicago Sanitary District) in 1955, the Village of Tinley opted to be included in its expanded service area and eliminated the need to establish a municipal sewer treatment facility. The MWRD operations are funded primarily from property taxes. As the Village has grown to include territory in Will County, which falls outside of the MWRD service boundaries, agreements have been established with existing treatment facilities (including the MWRD, Village of Frankfort, and Illinois American Water) to handle the water reclamation and solid wastes disposal for that portion of the community. An additional charge is included on the Village utility bill for sewer treatment based on the terms of the agreement with the applicable service provider for Will County utility customers.

The Village has established a Sewer System Evaluation Survey (SSES) program which examines both public and private sanitary sewer systems to assess the condition of the infrastructure and identify sources of extraneous stormwater infiltration and inflow (I&I) entering the sanitary sewers. This ongoing program incrementally and systematically reviews portions of the Village's sanitary sewer collection system, generally by subdivision and geographical area, with a prioritized focus on areas experiencing issues with sewer overflows. Primary testing will typically include cleaning and televising of sewers, as well as smoke and dye testing. Individual house inspections may also be conducted periodically as part of this program to identify any prohibited or improper connections to the sanitary sewer. Reducing infiltration and inflow in the sanitary sewer system reduces problems of sewerage backups and improves water quality in our lakes and streams by not overburdening the collection system and water reclamation (sewerage treatment) facilities. The results of the program identify both public and private improvements that are needed. Identification and prioritization of the problems and recommended corrective actions also benefits the budgeting process and funding of capital related projects.

### **Flood Control**

The Village of Tinley Park has taken an aggressive position regarding flood control and storm water management after the Chicago area was deluged with over 12" of rain in a 24-hour period in June 1996. While Tinley Park residents fared far better than many neighboring communities during this unprecedented storm, the Village Board took aggressive steps to help further mitigate the impacts of future storms by funding a series of studies and stormwater management improvement programs over the ensuing years. These actions have been in concert with the requirements mandated by the US Environmental Protection Agency under the Clean Water Act, and more specifically the National Pollution Discharge Elimination System (NPDES) rules and regulations. The Village Board has established a Storm Water Management Fund (considered a special revenue fund) and utility rate to support some of the costs associated with the water quality monitoring mandated by NPDES, and the MWRD WMO (Watershed Maintenance Ordinance), operation and maintenance of storm water facilities, and construction of new storm water structures and improvements.

Construction of a new bridge and replacement of several culverts along the 76th Avenue drainage ditch were undertaken to improve storm water flow. These improvements resulted in a lowering of a local flood elevation and enabled removal of approximately 200 homes from a designated flood plain. A large storm water retention pond was constructed in an area between Oak Park Avenue and Harlem Avenue and dedicated as Settler's Pond. This pond, along with the related drainage system, effectively lowered the local flood elevation and enabled the additional removal of approximately 550 properties and homes from a designated flood plain. These improvements have eliminated the requirement for separate flood insurance policies for these property owners resulting in insurance cost savings estimated to be at least \$750,000 per year.

A detention pond adjacent to the Tinley Terrace subdivision was constructed in 2009 to relieve chronic street flooding as well as reducing the risks of home flooding during heavy rain events. This project was accomplished with the assistance of an Illinois Department of Commerce and Economic Opportunity (DCEO) grant that underwrote land acquisition and a portion of initial site work.

The Village has participated under the Federal Emergency Management Agency (FEMA) Community Rating System program (CRS) since 2005. The CRS program is part of the National Flood Insurance program administered by FEMA. The CRS program awards points to communities based upon their efforts to address flood related issues through building standards, construction projects and community education. In 2022, the Village was upgraded to a CRS Level 6 rating which results in approximately a 20% discount in flood insurance premiums where required within the community.

The Village of Tinley Park partnered with the Metropolitan Water Reclamation District of Greater Chicago for the distribution of rain barrels in 2016 as part of a program to help control storm water runoff, flooding, and water conservation.

Improvements to address chronic flooding conditions in a particular area of the Parkside subdivision were completed in 2017. Also, in 2017, the Village constructed an eight (8) acre naturalized centralized detention basin at the northeast corner of 175th Street and Ridgeland Avenue. Designated as Freedom Pond, it will provide for the storm water storage needs of certain sites in the "downtown" redevelopment area (area surrounding the Oak Park Avenue train station), the former Panduit factory/office site, and potentially an adjacent residential area that currently has limited existing storm water improvements. The pond



accumulates storm water and control its subsequent release to Midlothian Creek to prevent downstream flooding impacts. Naturalized detention basins such as this have a reduced construction cost, smaller land requirements, and lower long-term maintenance costs. The plantings used to seed and establish the vegetation within the basin also help to improve water quality and attract birds and other wildlife. Without this centralized pond, redevelopment projects that have been proposed for the Village's downtown area would not be feasible.

During 2019, the Village reconstructed North Street in preparation for the Harmony Square entertainment plaza planned to be developed on adjacent property. The Village utilized 16,500 square feet of permeable pavers in the reconstruction of the roadway which provides for approximately 69,000 gallons of on-site stormwater storage capacity. The portion of the roadway developed with the permeable pavers will be utilized from time to time in events expected to take place at Harmony Square and is designed to be easily blocked off to become a "festival street." The MWRD provided a grant to the Village to promote the use of the green infrastructure and thus reducing the burden on the nearby Midlothian Creek during storm events.

Assisted by grants from the MWRD, the Village contracted for several bank stabilization projects along Midlothian Creek in 2020. Portions of what has become known as Midlothian Creek originated with excavated drainage ditches that had been created over a century ago under several Union Drainage Districts for the original purpose of draining farm fields. This infrastructure continues to provide needed drainage, but now primarily serves the houses and businesses that have replaced the farmland.

## **Other**

### **Automation**

The Village continues to incorporate ongoing upgrades to its internal computer network with goals toward greater sharing of information between Village departments with less duplication and redundant data processing and streamlining the overall maintenance of the computer equipment. Automating non-computerized functions, and integration of related functions and activities, allows the Village staff to provide more efficient services to our citizens. Additionally, it frees up the same staff to undertake additional activities and reduces the need to hire additional personnel and add to overhead burdens. Since 2010 the Village has accepted credit and debit card payments for most Village transactions both over the counter and online. Particularly considering the social distancing requirements, and "stay at home" orders imposed to combat the Coronavirus pandemic, the Village has been actively investigating enhancing the types of transactions that can be initiated, monitored, or completed through the Village website versus in-person interactions.

Citizens can do on-line inquiries into their local water/sewer utility bills and can view consumption history and make payments. The software also provides another means for customers to contact the Village for their questions or service needs. Utility customers also can receive their bills electronically via email. Under the Village's EZ-Pay program, utility customers have the option to have their bills paid electronically on the due date from a bank account of their choosing. The Village has taken steps to reduce the number of checks it receives from online banking services and instead receive the payments generated by these banking services primarily through electronic funds transfer. This reduces the amount of time and associated costs to process these payments. Additionally, the Village has contracted for a lockbox service to receive and process utility billing payments. These alternate payment options reduce both walk-in traffic and internal mail processing of utility bill payments. The addition of the Advanced Metering Infrastructure (AMI) system and customer portal provide utility customers with even greater abilities to monitor their consumption and billing records online.

### **Community beautification**

Under a program of identified streetscape enhancements, a compact park and sculpture garden was developed near the Oak Park Avenue train depot. The park was dedicated in September 2001 and named Zabrocki Plaza in honor of long time Mayor Edward J. Zabrocki, Jr. This site had previously been part of the adjacent commuter parking lot, but coincidentally, this location near the railroad has been identified historically as being same location where what is considered the town's first public park had once existed. The unprecedented growth that the community experienced and the Village accomplishments achieved during Mr. Zabrocki's 37-year tenure on the Village Board, including 34 years as Mayor support the recognition and honor bestowed in the naming of this park. With the imposition of the term limits for elected officials in 2014, there will never be another individual who will be able to rival Mr. Zabrocki's 34 consecutive years as Village President. The nearest rivals in all of the Village's history to date, reflect only two other

individuals who served as Village President for twelve years each. John T. “Jack” Dunn served a consecutive twelve-year term (1969-1981), just prior to Mr. Zabrocki. Francis A. Harper served twelve years in two interrupted spans as Village President (1911-1918; 1937-1941), including the first four-year term (prior to 1937, all local elected officials served for a two-year term).

A monument to commemorate the centennial anniversary of the Tinley Park Volunteer Fire Department and their century of volunteer contributions to the life and safety of the community was dedicated in the fall of 2001 at the prominent corner of Zabrocki Plaza (North Street and Oak Park Avenue). The statue “Tinley Park Firefighters” was sculpted by artist A. Joseph Kinkle and honors the early days of the Tinley Park Volunteer Fire Department, which was founded in 1901. The sculptor is known for works that depict Americans at work. The granite base bears the inscription “We Serve Others, Not Ourselves.” Engraved on the base of this monument are the names of the dedicated individuals who had volunteered as firefighters during its first one hundred years, and the individuals who had served as Fire Chief during this span.

A small park area was developed in front of the historic “Carl Vogt Building” (listed on the National Register of Historic Places) continuing the streetscape improvements around the Oak Park Avenue train station which represents the historic core of the community. This “pocket park” compliments the nearby Zabrocki Plaza and train station public spaces. A community message board incorporated into this park provides information on upcoming events and other activities. The Village prohibits signs from being installed in public parkways and rights of way including telephone/light poles to control visual pollution and maintain the aesthetics of the community. A key objective of this message board has been to eliminate temporary signs and banners to announce and advertise events that inevitably would be illegally placed throughout town. Community entry signs, which include common design elements provided by a comprehensive landscape plan, have been installed at several entry points into the community.

The Village has long funded an ongoing program of parkway tree replacement and other landscaping along public streets and Village owned properties to enhance the beauty of the community. The Village was impacted by the Emerald Ash Borer (EAB) Asian Beetle which significantly damaged to the community’s tree canopy. After completing an inventory of trees in the public spaces, the Village ultimately determined the best course of action was to contract for the removal of over 10,000 ash trees from street parkways and other Village properties. In 2014, the Village initiated a program of replacement of the lost trees. The tree replacement project was completed in late 2017, including warranty replacements. Despite the extensive damages, there have been positive outcomes from the EAB infestation. The Village has created a comprehensive inventory of its trees and their condition along street parkways and on other Village owned properties. Additionally, greater diversity in the species and varieties of trees has been incorporated as part of the replacement program.

In conjunction with improvements being made by the State of Illinois along Harlem Avenue (Illinois Route 43), several miles of medians have been landscaped to enhance the local streetscape. This program has been expanded to include landscaped medians along 167th Street between Harlem Avenue and Oak Park Avenue through a cooperative effort between the Village and Cook County. Landscaped medians have also been incorporated into roadway improvements on 183rd Street and 171st Street. Median landscape improvements were incorporated into the LaGrange Road widening and reconstruction project undertaken by the Illinois Department of Transportation.

### **Commuter services**

The Village of Tinley Park took the initiative to request and construct a second commuter station for the community in the 1970s long before residential growth would validate the farsightedness of this action. The Village currently maintains nearly 3,000 commuter parking spaces near its two depots. Prior to the Coronavirus pandemic, the two Tinley Park stops on the Metra Rock Island District line had the highest boarding/ridership of any other stop on the railroad. Additionally, the 80th Avenue depot boarding/ridership alone had ranked among the highest of any stop in the entire Metra rail network. In November 2015, Metra introduced new express trains between the Tinley Park 80th Avenue depot and downtown Chicago which reduces the travel time significantly. As the world sought ways to combat the Coronavirus pandemic during 2020, ridership on all forms of public transportation became almost nonexistent. While we have seen steady increases in utilization of our commuter facilities through the end of 2022, it will likely be years before ridership on the Metra rail line will recover to previous levels. The significantly reduced revenues from commuter parking will present challenges to the Village in the operation and maintenance of its parking lot infrastructure.

The Village played an integral role in the construction of the current Oak Park Avenue depot, which was dedicated in 2003. This station has become the centerpiece of what is the historic core of the community. A new 80th Avenue commuter station was dedicated in November 2012. Jointly funded by a Federal grant, Metra, and the Village, the station design is complimentary to both the Village's Oak Park Avenue depot as well as the nearby public library. To facilitate safe commuter passage to the appropriate train platform, a pedestrian underpass was incorporated into the 80th Avenue depot and platform improvements. The underpass also allows individuals to access the nearby public library and park facilities and thus benefit more than just rail commuters more easily. Both stations have been recognized for their architecture.

The Village began selling single use parking tokens for its daily pay commuter parking lots in the summer of 2010 for the convenience of commuters using these lots. The single use tokens minimize the administrative costs typically associated with conventional coin type tokens. The introduction of the single use tokens has been very well received by the public and several other communities have since adopted similar token programs following our model.

### **Public Recreation and Community Walkability**

A long-term program of sidewalk installation and replacement continues to improve pedestrian access and safety throughout the community. The Village of Tinley Park has developed bike paths that provide nearby commuters access to the 80th Avenue railroad depot as well as adding to the recreational resources available within the community. In 2012, the Village Board adopted a "Complete Streets" resolution to incorporate and integrate pedestrian and bicycle accommodations into local streets and roadways as they are reconstructed or expanded. Complete Streets will include a defined bike lane into the roadbed. Plans have been discussed to further expand the trail network over time and link to trails developed within the Cook County Forest Preserves that border the community.

### **Marketing, Public Communications and Transparency**

The Village of Tinley Park established a web presence in the late 1990s and the current website address is: [www.tinleypark.org](http://www.tinleypark.org). The website contains information on the community and Village departments. The Village takes pride in its efforts toward transparency and "open government." The Village continues to add substantial financial and operational information to its website and otherwise enhance its public disclosures following the "10 Points of Transparency," a former initiative of the Illinois Policy Institute (IPI – for more information see <https://www.illinoispolicy.org/10-point-transparency-checklist/>). In the IPI's last evaluation of the website in November 2013, the Village had achieved a ranking of 92% and earned their "Sunshine Award" for outstanding online transparency performance. A score of greater than 80% is required to qualify for the Sunshine Award. The Illinois Policy Institute no longer conducts the transparency audits. As of the last published survey by the IPI, only 61 local governmental entities in Illinois had achieved the Sunshine Award distinction. Additionally, there were only seventeen other governments that ranked higher than the Village of Tinley Park in the IPI survey. However, with the enhancements that have been made to the Village's Open Government disclosures on its website since the IPI's last assessment, we believe we would achieve a considerably higher ranking today.

The Village rolled out a Facebook page in 2016 to extend its communications of Tinley Park activities and events through social media channels. The Village also shares information to the public through Twitter and other social media platforms.

Following completion of a 2015 tourism assessment, the Village approved a contract in early 2016 to identify a "brand" that the Village should be identified with. After a series of surveys, meetings, and workshops conducted through the year, the Village's brand of "Music" was identified and unveiled in October 2016. A Branding Committee has been formed and work continues in identifying activities and improvements to help to further establish and promote the Brand. As the consultant has noted, the branding process is important, and it is much more than just logos and tag lines. It is expected that branding will benefit the area for years to come. In 2017, the Village Board approved amendments to its amusement tax that applies to live performance, such as the concerts held at the Hollywood Casino Amphitheatre and movie theaters. The tax rate was increased by 1% (5% total) with the incremental increase earmarked to support the Music Branding efforts.

In June 2021, the Village Board voted to discontinue its Tourism and Hotel Tax Agreement with the Chicago Southland Convention and Visitors Bureau (CSCVB). Effective with September 2022, the Village's Marketing Department has taken over tourism and promotional efforts for the Tinley Park Convention Center and the local hotels. The same .095% tax rate that had been contributed to the CSCVB to support tourism and marketing for the region will now be utilized to support efforts focused specifically on Tinley Park. The Village has contracted with Point B Communications to develop a campaign that builds upon the "Life Amplified" brand as part of the Tourism Marketing Action Plan.

### **Administrative Courts**

The Village Board has established four administrative courts to adjudicate parking and other minor offenses, thus relieving burden from the County court systems, expedites the appeals process, and reduces court costs. The Board approved the creation of its fourth court in late 2016 to address changes occurring with the County court system and the success experienced with the existing administrative court system. Additionally, a "Peer Jury" court is operated by our Police Department. Under this successful program, area youths charged with minor crimes are tried by a jury of their peers. The Peer Jury program also reduces the burden on our county court systems as well provides a learning experience to the participants on both sides of the bench.

### **Public Safety**

Since the early 1980s, the people of Tinley Park have had the benefit of a high level 9-1-1 emergency services. The Illinois Commerce Commission authorized Illinois Bell (now AT&T) to offer 9-1-1 service to Chicago suburbs in 1981. The Village's 9-1-1 service became operational no later than 1987, and Tinley Park became the 13th municipality in the State of Illinois to offer 9-1-1 services. It is believed that the Village was one of the first in the Chicagoland area (Chicago initiated service in 1976) to be operational in offering this service. Voters overwhelmingly approved a 1992 referendum to allow a monthly surcharge to be added to each phone line to provide Enhanced 9-1-1 dispatch services. While the "Enhanced" services initially were not significantly advanced from what the Village already had in place, this has changed over time. The surcharge revenues are used exclusively for costs associated with providing emergency services dispatch. The Village's Emergency Telephone System Board continues to oversee and review the system operations and to plan for the system improvements necessary to provide exceptional emergency services. In 2016, Public Act 99-0006 unified the E911 Surcharge for wireline, wireless, and VoIP (voice over internet protocol) services throughout most of the State at 87 cents per phone line (Chicago and Cook County were treated differently). Beginning in 2018, the monthly fee increased to \$1.50 per phone line and the collection of all surcharge revenue from telecommunication companies was centralized through the Illinois State Police (ISP) instead paid directly to the individual local governments.

The Village authorized the upgrade of its emergency notification system in late 2016. Sometimes referred to as a "Reverse 9-1-1" system, the program allows the Village to contact residents to advise them of road closures, water main breaks, construction, weather alerts, special event road closures, etc. The new system allows the Village to reach interested parties by email and text in addition to a recorded voice message.

During fiscal year 2010, red light cameras were installed at three intersections along Harlem Avenue that had historically experienced many traffic accidents attributable to failure to obey the State vehicular code and the traffic control devices. A new contractor was approved in November 2014 and their cameras were installed and operational in early 2017. Since inception of this program, the Village has taken a conservative perspective in reviewing the violations and many potential infractions were rejected without a ticket issued. The Village found that these cameras were effective in improving driver safety which was reflected in decreasing both accidents and red-light violations at the monitored intersections over time. The Village dedicated the fines derived from this program to support its annual Pavement Management Program, a capital project for maintaining Village controlled streets to a high standard (see earlier discussion of the program). However, the Village Board chose not to renew the contract for the red-light camera program and the cameras were removed at the end of calendar 2020. A replacement revenue stream to continue support for the Pavement Management Program has not yet been identified.

For more than its first century, the Village's fire protection services had been provided by the Tinley Park Volunteer Fire Department which had been organized in 1901. There had always been a close working relationship between the volunteer organization and the Village, with the Village often assisting in addressing its needs. The Village purchased the Volunteer Fire Department's first piece of firefighting equipment, a hose cart. The old schoolhouse that served as the first Village Hall was remodeled to accommodate the storage of the cart and other firefighting equipment. After a winter fire destroyed Mayor Francis Harper's home in 1912, the Village promptly sought to supply the Department with needed equipment. The Village Hall was also used to garage the first motorized fire engine, a 1926 REO Speed Wagon. Subsequent Village Hall buildings also included space for the Tinley Park Volunteer Fire Department's equipment.

The Village began contracting for local ambulance services in 1978; long before privatizing municipal services was a popular concept or buzzword. Ambulance services generally account for a significant portion of the activity of a full-time fire department. By contracting these services, the Village and Fire Department reduces its manpower needs, liabilities, and risks, while also realizing significant financial saving to its taxpayers.

During fiscal year 2002, the Village began transitioning from a paid-on-call fire system staffed by members of the Tinley Park Volunteer Fire Department to a wholly Village operated fire department with part-time firefighters. This transition has enabled all four of the Village's fire stations to be manned around the clock to enhance emergency response times. Additional manpower can be added in emergencies or when severe weather is expected. The working partnership between the Village Board and the Tinley Park Volunteer Fire Department for more than a century, and the subsequent transition to the Village operated department have assisted in maintaining one of the finest fire departments in the State of Illinois delivering exceptional service to the community as economically as possible.

The Village's fire training tower assists in the training and emergency preparedness of the Village's firefighters. Other communities have also benefited in using the facility for training purposes. The Village has the distinction of being one of first communities in the State of Illinois to have achieved a Class 3 ISO (Insurance Service Organization) rating (Class 1 is the highest ranking) with, at that time, an all-volunteer fire department. The ISO ratings are a Public Protection Classification that recognizes the fire protection components related to first alarm response to structure fires. The Village achieved the coveted Class 1 ISO rating in July 2018. Slightly more than 240 communities and fire departments nationwide have met the standards for the Class 1 ISO rating. This rating can result in reduced insurance premiums for residents and businesses located within Tinley Park.

Also, near the Village's Fire Training Tower, the Village has developed the first public heliport in the south suburbs. Planned initially to provide a designated landing area for helicopters in an emergency or disaster situation, it was felt that public benefit could also be derived, and thus the necessary improvements to allow for public access were also included in its development. In late 2021, the Village was awarded a grant under the Rebuild Illinois Airport Capital Investment Program to make improvements to the heliport facilities. Planned roadway improvements of 80<sup>th</sup> Avenue will have adjacent electric, and communications wiring relocated underground and enhances the heliport site. During the summer of 2022, a firm conducted trial helicopter service from the Tinley Park Heliport. The plans would be to offer transportation to downtown Chicago, and to the two major airports (O'Hare and Midway) should this venture move forward.

In mid-2020, the Village dedicated the newly constructed Station 47 (number under Division 24 of the Mutual Aid Box Alarm System – MABAS) on 167<sup>th</sup> Street east of 80<sup>th</sup> Avenue, replacing the earlier structure opened in 1975. Built at a time when the fire department was all volunteers, it had minimal sleeping accommodations intended primarily for use as part of emergency preparedness for severe weather events and was not well suited for mixed-gender occupation. The new station is better suited for the round the clock occupancy that is now required. The station accommodates six first responders (three firefighters, two paramedics, and a shift commander) and includes a fitness center, office spaces, and a presently unfinished basement for storage or future expansion needs.

**Strategic Planning**

During 2016, the Village Board and key staff participated to develop strategic planning goals and objectives. These ideas have been assembled and ranked and will assist the Village prioritize its efforts and activities in concert with its available financial resources. The Strategic Plan guidance is expected to be very useful in the annual budgetary processes. The Strategic Plan was last reviewed and updated in late 2019 and is expected to undergo periodic reviews and updates.

**Accounting System and Budgetary Control**

Management of the Village is responsible for establishing and maintaining an internal control structure designed to ensure that the assets of the Village are protected from loss, theft, or misuse and that adequate accounting data is compiled to allow for the preparation of financial statements in conformity with generally accepted accounting principles. In developing and evaluating the Village's accounting system, consideration is given to the adequacy of the internal accounting controls. Internal accounting controls are designed to provide reasonable, but not absolute, assurance regarding the disposition and the reliability of financial records for assets. The concept of reasonable assurance recognizes that the cost of a control should not exceed the benefits likely to be derived and the evaluation of costs and benefits requires estimates and judgments by management.

All internal control evaluations occur within the above framework. We believe that the Village's internal accounting controls adequately safeguard assets and provide reasonable assurance of proper recording of financial transactions.

In addition, budgetary controls are established to ensure compliance with legal provisions embodied in the annual budget approved by the Village Board. The activities of the general, special revenue, capital projects, and enterprise funds are included in the annual approved budget. Budgetary control (the level at which expenditures cannot legally exceed the established budget amount) is generally considered the fund budget in total. Formal budgetary integration is not employed for debt service funds since effective budgetary control is achieved through the provisions of the individual bond issues.

As demonstrated by the statements and schedules included in the financial section of this report, the Village continues to meet its responsibility for sound financial management.

The Village's accounting records for governmental and agency funds are maintained on a modified accrual basis for annual financial reporting, with revenues being recorded when they become both measurable and available, and expenditures being recorded when the fund liability is incurred. Accounting records for the Village's proprietary (enterprise), and pension trust funds are maintained on a full accrual basis. Their revenues are recognized when earned, and expenses when incurred.

**Financial Information****Foundation for the Future**

The Village of Tinley Park has served the community, and overseen its growth and development, for over 128 years. The Village has come a long way since its first year of operation ended in 1893, when total revenues were \$1,695 and consisting solely of licensing fees, primarily derived from liquor licensing. The Village's revenue sources have been greatly expanded and diversified since that time. Total expenses for that first year amounted to \$504, leaving a net balance of \$1,191 and setting the standard for conservative and responsible fiscal management that has been followed to this day.

**Governmental Fund Types**

Governmental Funds are those through which most governmental functions of the Village are financed and provided. The Village's expendable financial resources (except those accounted for in the Proprietary Funds) are accounted for through Governmental Funds. The Village's Governmental Fund types are General, Capital Projects, Special Revenue, and Fiduciary, and are explained in further detail below.

**General Fund**

The General Fund is the primary operating fund of the Village. It is used to account for all the financial resources and activities except those required to be accounted for in another fund.

Special Revenue Funds

Special Revenue Funds are used to account for the financial resources generated by specific revenue sources (other than major capital projects) that are legally or otherwise restricted to expenditures for specific purposes. The Village's Special Revenue Funds include:

Custom Seizures

This fund accounts for the Village share of distributions of seized assets obtained under a US Customs and Department of the Treasury cooperative labor program under which the distributions are restricted to use for certain law enforcement expenditures and related capital acquisitions.

Motor Fuel Tax

A segregated account is required for tracking the revenues and expenditures of the share of motor fuel taxes distributed to municipalities by the State of Illinois on a per-capita basis. State statutes restrict the use of these funds to activities related to roadway maintenance. Tinley Park has further restricted the use of motor fuel taxes to the long-term roadway construction and capital maintenance related expenditures.

Odyssey Street Maintenance Fund

This fund tracks the revenues received from homeowners of the Odyssey Golf Club subdivision, and the related expenditures toward maintenance of that subdivision's private streets as required under agreement obligations whereby the Village has been identified as the "designated contract service provider" of what is more typically a homeowner association obligation.

The Odyssey Golf Club subdivision was planned as an exclusive gated community with private streets. With a certain level of foresightedness, the creators of this subdivision sought to address the long-term maintenance of the private streets on behalf of its future homeowners. Under the development agreement, it was stipulated that the streets would be constructed to the Village's "urban profile" street standards which exceeded the requirements of a typical private street. Private streets are the responsibility of the property owners within a development. Usually there is a homeowner's association that is formed to handle this and other responsibilities within the subdivision/development.

The Odyssey Club Umbrella Association was established and assigned as the governing body for maintenance, administration, and operation of the common areas of the development including the streets. However, in this case, the development agreement also designated the Village was to provide the maintenance services for these private streets and related infrastructure (streetlights and signage). The agreement also established a revenue stream assessed against each homeowner to provide for these costs. This somewhat unusual arrangement was also memorialized in the Declarations of Covenants, Conditions, and Restrictions for the development.

Enhanced 9-1-1

This fund accounts for the receipt and expenditure of charges for enhanced 9-1-1 emergency dispatching services revenues which are restricted for this purpose. A 75¢ per line, per month, assessment on each phone line within Tinley Park was established in 1992 that was restricted by State Statutes to expenditures for operating and maintaining the local emergency services 9-1-1 dispatch system. A charge of 73¢ per line, per month was subsequently added by the State which was applicable to each wireless phone line. The monthly charges were unified in 2016 across Illinois at 87¢ per line, per month. In 2018, Public Act 100-20 increased the monthly charge to \$1.50 per line, per month. This Public Act also centralized the collection of the surcharge through the Illinois State Police which is then periodically distributed to the local Public Service Access Point (9-1-1 dispatch center) service providers.

Hotel/Motel Accommodations Tax

At the direction of the Village Board, the local hotel/motel accommodations tax has been segregated as a separate fund with an emphasis on expending these funds in promotion of the community and the local hotels and restaurants.



The hotel/motel accommodations tax is currently a 7% charge on the rental of hotel/motel rooms. Of this amount, under a separate agreement, 95% of 1% had been distributed to the Chicago Southland Convention and Visitors Bureau for promotion of the region for visitors, meetings, and conventions. The agreement with the CSCVB was terminated at the end of August 2022 and thereafter the Village has redirected these funds to support “Tinley-centric” and “Life Amplified” branded and focused marketing. The Village has also earmarked and dedicated 2% of the tax rate toward supporting current and future debt service associated with the Tinley Park Convention Center facility.

#### Community Development Block Grant

This fund accounts for the receipt and disposition of any CDBG designated funds. Grants received directly by the Village under the Federal Community Development Block Grant Program, or through the Village’s participation under programs administered by Cook or Will County, are restricted to be expended within the established Federal guidelines and by the stated grant purpose(s).

#### Foreign Fire Tax

A special revenue fund tracking the receipt and expenditure of the State imposed Foreign Fire Insurance Tax. The State of Illinois imposes a 2% tax on any insurance policy covering property in Illinois issued by an insurance company that is not physically located in the State. This money is distributed to the local communities in which the insurance policies are written (where the covered property is located) and to be used for expenditures “for the maintenance, use, and benefit of the department.” This fund is expended under the direction of a Foreign Fire Tax Board comprised of local department firefighters. The Foreign Fire Fund is considered a municipal asset for accountability and public reporting.

#### Local Road Improvements

This fund was established to account for the Village Board directed segregation of specific revenues that have been earmarked to support the Village’s Pavement Management Program and the related expenditures.

In April 2008, the vehicle licensing (sticker) fees were increased for the first time in 26 years. With the increase the Village Board directed that the incremental revenues between the old and new fees be earmarked toward the Village’s Pavement Management Program for street maintenance. Beginning with fiscal year 2013, the Village Board authorized all revenues generated by vehicle licensing (stickers) as well as revenues derived from Red Light Camera fines be assigned to this fund to further enhance the funding necessary to support the ongoing Pavement Management Program. The contract for Red Light Cameras was terminated at the end of 2020.

#### Fire Alarm Fund

This fund accumulates the revenues from businesses using the Village’s mandatory fire alarm system and pays the associated costs of operation and maintenance, equipment upgrades and replacements.

A wireless fire alarm Village wide system was installed to replace hard wired fire alarm connections handled by phone lines for Village businesses. The wireless system has improved the operation and reliability of the fire alarm system as well as reduced the associated costs to the business community.

#### Drug Enforcement

A fund established for tracking the state receipts from cases related to controlled substances and their use in enforcement of the Cannabis Control Act and Controlled Substances Act.

#### Storm Water Management Fund

The Village Board earmarked the revenues derived from its Storm Water Management Fee to be segregated and used toward the Village’s obligations related to storm water management.

A Storm Water Management fee was established in 2004 as a utility rate based on water consumption. The revenues generated by this fee are intended to be used toward Village obligations under the Federal Environmental Protection Agency’s National Pollutant Discharge Elimination System (NPDES) permit program, as well as the construction, operation, and maintenance of Village storm water facilities within Tinley Park including retention and detention ponds, storm sewers, and lift stations.

Capital Projects Funds

Capital Projects Funds are used to account for the acquisition of fixed assets or construction of major capital projects not being financed by Enterprise Funds. The Village's Capital Project Funds include:

Capital Projects

The Capital Projects fund accounts for all fixed asset acquisitions and major capital projects not otherwise accounted for in other capital projects or enterprise funds. It is a long-established practice for the Village to make a year-end transfer of cash funds from the General Fund to the Capital Projects Fund more than a predetermined cash balance (including investments). The desired cash balance (including investments) is determined in consideration of several factors and has been maintained at a balance of more than \$1 million for many years. The funds transferred to the Capital Projects Fund are used to finance capital expenditures in subsequent fiscal years. This process provides the Village with greater fiscal control over operating budgets and expenditures, plan for future capital expenditures, as well as minimizing the need for debt financing. This policy also minimizes the impact of unexpected restrictions of the revenue stream on current capital acquisitions and replacements.

To get a more accurate picture of the Village's financial position, the fund balances of the General Fund and Capital Projects Fund could be viewed as a collective balance. In many municipalities, capital purchases are often made from the general fund, thus by adding the two fund balances as reflected in our financial statements, a better comparison to other communities can be made. The Illinois Department of Commerce and Economic Opportunity (DCEO) recommended minimum standard of 25%, or three months of operating expenditures, to provide a cushion against unexpected spending needs, and the Village has well exceeded this requirement. We believe that the DCEO minimum recommendation does not provide sufficient security against unexpected changes in either revenues or expenditures.

Oak Park Avenue Tax (Convention Center) Incremental Finance District

Accounts for the incremental property taxes and related revenues derived from the Oak Park Avenue TIF District, established in 1994, and the use of those funds. This fund closed at the end of 2018 after having reached its maximum twenty-three-year life span. A reserve has been maintained for property tax repayments required due to settlement of tax appeals related to years the TIF was in existence.

Main Street North Tax Incremental Finance District

Accounts for the incremental property taxes and related revenues derived from the Main Street North TIF District, established in 2003, and the use of those funds.

Expanded Main Street South Tax Incremental Finance District

Accounts for the incremental property taxes and related revenues derived from the Expanded Main Street South TIF District, established in 2003, and the use of those funds. This fund was closed in 2018 and was replaced by the New Bremen Tax Increment Finance District. A reserve has been maintained for property tax repayments required due to settlement of tax appeals related to years the TIF was in existence.

Mental Health Center (State Campus) Tax Incremental Finance District

Accounts for the incremental property taxes and related revenues derived from the Mental Health Center (State Campus) TIF District, established in 2015, and the use of those funds.

Legacy Tax Incremental Finance District

Accounts for the incremental property taxes and related revenues derived from the Legacy TIF District, established in 2016, and the use of those funds.

New Bremen Tax Incremental Finance District

Accounts for the incremental property taxes and related revenues derived from the New Bremen TIF District, established in 2018, and the use of those funds.

159th and Harlem Tax Increment Finance District

Accounts for the incremental property taxes and related revenues derived from the 159th and Harlem TIF District, established in 2020, and the use of those funds.

Municipal Real Estate Fund

The Village Board established this fund to accept the proceeds from the sale of Village owned real property. The funds accumulated in this fund are earmarked for the purchase of real property for Village uses.

Proprietary/Enterprise Funds

Proprietary/Enterprise funds are established to account for the financing and self-supporting operations and activities of governmental units which render services to the public on a user fee basis. These operations are often like those found in the private sector operated for a profit. The Village's proprietary/enterprise operations are comprised of two primary operations: Waterworks and Sewerage and Commuter Parking Lot.

Waterworks and Sewerage

The Village waterworks provides water to the citizens of Tinley Park. The water supply is obtained from Lake Michigan under intergovernmental agreements with the Village of Oak Lawn and the City of Chicago.

The Village of Tinley Park has contractual agreements for supplying water in bulk to the Villages of New Lenox and Mokena, and a private utility company (Illinois American Water Company, formerly Citizens Utilities). The latter's primary service area includes the Village of Orland Hills.

The Village operates and maintains a sewerage collection system which receives wastewater from homes and businesses and transports the wastewater to other entities who perform water reclamation services and the final solid wastes disposal. Water reclamation (sanitary sewerage treatment and disposal) is provided primarily by the Metropolitan Water Reclamation District of Greater Chicago (MWRD). Within the MWRD Cook County boundaries, Tinley Park properties pay for the MWRD provided water reclamation services through property taxes. Within the Will County portion of Tinley Park, water reclamation services are provided under contractual arrangements with the MWRD, Village of Frankfort, and a private utility company (Illinois American Water Company, formerly Citizens Utilities). The Village is billed for these services under formulas established under the respective contractual agreements. These charges are passed through to the property owners through the Village utility billings.

Water and sewer rates are reviewed at periodic intervals and are adjusted to pass on additional costs associated with the water supplied and sewerage removed. Water supply rate increases imposed by the City of Chicago or Oak Lawn will automatically adjust the rates charged to Village customers.

To comply with requirements of the Oak Lawn Regional Water System, the Village's Waterworks and Sewerage operations have been further broken down for internal accounting into Water Retail, Water Wholesale, and Sanitary Sewer.

Commuter Parking Lot

The Village of Tinley Park operates several commuter parking facilities with nearly 3,000 parking spaces for individuals utilizing the Metra rail service and other modes of public transport primarily to and from Chicago. The various parking lots are rented in a combination of daily fee and monthly permits to both residents of the Village and non-residents. The rates were adjusted in January 2010 to cover increased operating and maintenance costs over the sixteen years since the rate was last changed in 1994.

Debt Service Funds

Debt Service Funds are used to account for assets held by the Village for the purpose of paying bonded debt issued by the community.

Tax/Bond Stabilization

The Village has set aside funds to assist in stabilizing its tax levy requirements over time and to provide for a portion (or all) of the debt service requirements on some of its general obligation issues.

2009 General Obligation Refunding Bonds2013 General Obligation Refunding Bonds2021A General Obligation Bonds2021B General Obligation Refunding Bonds

These funds were established initially to account for the receipt and expenditure of bond issue proceeds. Once the proceeds have been expended for their intended purpose(s), these funds then accumulate monies for payment of the respective general obligation bonds. These bonds were issued to finance a variety of public improvements within the community including constructing a water reservoir, the Oak Park Avenue train depot, water mains, flood control projects, roadway improvements and expansion of the Village convention center. The debt service is provided by the Tax/Bond Stabilization fund, Water & Sewer fund, incremental tax revenues from established Tax Increment Financing (TIF) districts and a general tax against the property in Tinley Park.

### Special Service Area Number 3

#### Unlimited Ad-valorem Tax Bonds

This fund accumulated monies for payment of the 1988 series Unlimited Ad-valorem Tax Bonds which were serially due in annual installments through December 2007. These bonds were issued to finance certain improvements related to a commercial development within Special Service Area Number 3 (generally the northwest corner of 159th Street and Harlem Avenue). The debt service was provided by an annual real estate tax on all properties within the special service area. The related bonds have been retired.

#### Limited Sales Tax Bonds

This fund accumulates monies for payment of the 1988 series Limited Sales Tax Revenue Bonds which were serially due in annual installments through the scheduled maturity in November 1999. These bonds were issued to finance certain improvements related to a commercial development within Special Service Area Number 3. The debt service is to be provided solely from a specified increment of sales taxes received by the Village from businesses located in the shopping center. Most of the interest coupons and bonds remain outstanding until sufficient incremental revenues have been generated to retire the individual coupons and bonds. The coupons and bonds are to be retired in serial order based on their original due dates. These bonds are not a general obligation of the Village.

### Fiduciary Fund Types

Fiduciary Funds are used to account for assets held by the Village in a trustee capacity or as an agent for individuals, private organizations, other governmental units, and/or other Funds. The Village's Fiduciary Funds consist of the following Agency Funds:

#### Tinley Park Police Pension Fund

The Tinley Park Police Pension Fund accounts for the accumulation of resources to pay pension benefit obligations for the Village of Tinley Park's full time sworn officers and related pension and administrative costs.

The rules for the defined benefit pension plan are provided by State Statute. The statutes establish the contribution rate to be obtained from active members of the police force; funds to be received from other Police Pension Funds for officers who desire to transfer service credit from another police pension fund; and the minimum Village (employer) contribution.

The Police Pension Fund is administered by a Board of Trustees as provided under statutory authority elected from the participating members of the Fund and appointed by the Village President. The Village Treasurer is an ex-officio member of the Police Pension Board and custodian of the funds. The Pension Board has elected to engage the services of an Investment Advisor to assist in the investing of a portion of the pension assets in equity securities (common stocks and annuities).

The Village of Tinley Park has had a long-standing commitment to provide the full amount of the employer annual required contributions (ARC) to the fund as determined by the Public Pension Division of the Illinois Department of Insurance, or by an independent actuary. The Village has chosen to follow traditional actuarial funding methodologies versus the current Projected Unit Credit (PUC) formula currently provided in Illinois statutes. The actuarially determined employer contribution is provided to the pension fund through an annual property tax levy. Above and beyond the ARC, the Village has periodically contributed amounts to the Police Pension Fund with the intention of providing the Police Pension Fund an opportunity to increase its earnings potential with added investable resources. In turn, it was hoped that the increased earnings derived would have a positive impact on

future actuarial funding requirements. Additional contributions were made periodically between fiscal years 1990 and 2001 and totaled \$1,413,650. These additional contributions had been intended to support stabilization of the Village tax levy funding requirements, and correspondingly the impact to Village taxpayers. Regrettably, the Village does not have control over the investment of the pension assets and poor investment performance results of the Police Pension Fund's investment activity during over the period of additional contributions, negated the intended tax stabilization benefits that had been desired from these additional contributions.

The funding ratio for the Pension Fund has been stable and generally improving. The ratio of the actuarial net assets to the accrued liability is over 78% at the end of fiscal year 2022 and improved by over two percentage points from the prior year. This is far ahead of the aggregate of all "Downstate" police pension funds. If the Village continues its practice of providing the ARC, there is little risk that the fund will be unable to provide the required retirement and disability benefits to its members.

#### Special Assessment

Special Assessment funds are established to account for the financial resources received and expended in association with capital projects in which individual property owners derive a direct benefit by the improvements. Under a Special Assessment, the Village provides the financing mechanism for to the property owners to pay for the desired improvements. Typically, the property owner's share of the improvement costs is repaid in annual installments of principal and interest, usually for a period of 10-20 years. Examples of typical special assessment projects include installation of water mains, sanitary sewers, roadway, street lighting, sidewalks, and storm water drainage improvements.

The Village annexed a parcel at Harlem Ave and Vollmer Rd, previously unincorporated and has begun development. As part of the development agreement the Village is seeking a special assessment for the area. The Village Board has passed said special service area designation and is now waiting the statutory allotted time to present to the county for certification and the formal establishment of the special service area, that would be applicable to a special assessment as a failsafe if the developer does not meet the terms of the agreement with the Village, however the Village is confident this will not be enacted and looks forward to a successful partnership.

#### Escrow

The Escrow Fund accounts for the collection, retention, and disbursement of funds deposited with the Village as fiduciary.

#### Payroll

The Payroll Fund accounts for the collection and disbursement of deductions withheld from Village employee's paychecks.

### **Debt Administration**

In April 2008, in conjunction with a bond refunding issue, the Village received an upgraded rating of "AA+" by Standard and Poor's. This rating was reaffirmed most recently in May 2013 and places the Village among the top 5 percent of rated governmental issuers in the Nation (and currently comparable to the US Government itself). In assigning this rating, Standard and Poor's specifically cited the region's deep and diverse local economy, the Village's large and growing tax base, favorable economic indicators, strong financial operation, significant reserve levels, and moderate debt burden. These ratings are indicative of the conservative and responsible fiscal management of the Village government.

As a Home Rule Unit, the Village of Tinley Park has no legal limits on the amount of general obligation debt it may issue and have outstanding at any time. As in other areas, the Village Board has chosen not to take undue advantage of its Home Rule powers and only issues debt, when necessary, economically feasible, and fiscally prudent. The ratio of Net General Obligation Debt as of April 30, 2022, to the 2020 equalized assessed valuation (2021 EAV not available at time of publication) is 1.08% -- well below the 8.625% limit applicable under Illinois State Statutes if the Village were not a Home Rule Unit.

In the early 1980s, the Village established an internally managed Tax/Bond Stabilization fund which initially included an externally managed escrow account. This fund was created to set aside funds necessary to underwrite a portion of the required general obligation debt service subject to being levied through property taxes to stabilize the levy requirements where the then existing debt service requirements were known to increase significantly in future years.

Annually, as money is available, a year end transfer is made to this fund to continue to provide for a portion of the debt service on general obligation issues of the Village in future years in lieu of a property tax levy. The creation of this fund has allowed the Village to stabilize its overall property tax levy, with particular focus on its debt service requirements. A portion of the outstanding general obligation debt service is provided by the Waterworks and Sewerage Fund, where the bonds have funded improvements to the Village's utility system. over \$1 million of general obligation debt was abated from the property tax levy requirements of the 2021 levy (payable in calendar 2022), and the annual abatement has consistently been over \$1 million annually for the most recent twenty-five years of the forty-year practice. The amount of the annual abatement has been decreasing in recent years as outstanding bonds have been paid off and new debt has not been issued in replacement. The net amount levied for debt service has remained at or below \$350,000 annually since the inception of the program in the 1982 levy year (payable in calendar 1983). Over the life of this abatement program, the Village has abated 81% of its total debt service requirements saving taxpayers over \$87 million in taxes.

The Village's program of annual debt service abatements rivals or exceeds the benefits of property tax rebate programs that have been politically fashionable in other communities in the area and has been employed for far longer than any other such program. The philosophy of the Village's tax abatement program can be summed up in the question, "Why should the Village tax its property owners for something that the Village has the funds available to pay, and can pay, from income sources other than property taxes?" The Village Board feels it is better fiscal policy not to tax in the first place than to tax and then issue a rebate. Rebates create a false sense of a benefit to the taxpayer. The tax abatement program requires virtually no administrative costs to implement each year, where most tax rebate programs require the municipality to incur additional administrative costs to receive the rebate requests, perform calculations and verifications before processing the tax refund checks themselves. Additionally, most of the tax rebate programs are designed to only benefit owner-occupied residential homeowners whereas the Village's tax abatement process benefits all property owners including rental and commercial business property. Including all properties helps to keep rents low (both residential and business) and helps encourage business success.

The current debt burden is \$345 for each resident of the Village based on total bonded debt as of April 30, 2022. Additionally, the Village Board has pledged a portion of its Illinois income tax receipts, along with funds from the Waterworks and Sewerage Fund, and the Tax/Bond Stabilization Fund to pay the debt service on other outstanding bond issues which, as a result, will not require a tax levy against the property in the community. These commitments toward debt service will effectively reduce the net debt per-capita. The continued growth in the community, and the Village's fiscal practices, has resulted in an extremely stable per-capita debt.

Before issuing new debt, the Village has established a practice of carefully reviewing its own financial position, and its ability to repay the contemplated new debt issues with the least impact on our citizens and taxpayers. New issues are often structured to coordinate with existing debt obligations and when those obligations are retired. Additionally, the Village is ever conscious of the debt burden placed on our taxpayers by other governmental agencies that overlap or share the same tax base as our community. As feasible, the Village will also structure our own debt issues to coordinate with these overlapping governments.

For the better part of the past half a century, the Village has followed a practice of establishing a shorter term for its bond issues, rarely exceeding twenty (20) years. This practice saves the Village, and its residents/taxpayers, interest costs and assures that the debt does not outlast the capital projects that were financed by the bond issue. This practice also does not place an undue burden on future taxpayers for improvements undertaken today. During the year, the Village advance refunded a portion of the 2013 series bonds and issued new debt to finance water and sewer infrastructure improvements.

### **Long Term Community and Financial Planning**

Since the 1960s, the Village has taken an active role in planning its growth and development, commissioning its first Comprehensive Plan in 1967, including several subsequent and periodic updates, the most recent of which occurred in 2000. Through the Comprehensive Plan, and intergovernmental boundary agreements with neighboring communities, the Village has effectively established the extent to which the Village is able to grow in physical area. The Comprehensive Plan also has established the types of development expected to occur in the remaining undeveloped land within these boundaries. By identifying and recognizing the anticipated geographic size of the community, and the expected development, it has enabled the Village to better anticipate and plan for its infrastructure needs, and other improvements, as well as including personnel to some degree. This in turn, allows the Village to schedule improvements to precede or coincide with development, and to appropriately assess new development for its impacts on the community. As part of its established policies regarding development, the Village has long held that new development is responsible for bearing the costs of its impacts on the community and that these impacts should not be the burden of the rest of the community and taxpayers. Working cooperatively with our school and park districts, since 1971, the Village has collected and distributed nearly \$21.9 million in cash impact fees resulting from new development activity. This figure does not include the value of land, primarily for park and school sites, that was negotiated and received by the Village on behalf of these other governments.

The Village continues to develop and refine its plans and programs regarding its public buildings, equipment, infrastructure, and staffing to maintain acceptable levels of service to the community, while remaining within its self-imposed property tax caps and other limitations. The Village has developed a fleet management program to assess the appropriate timing for vehicle and most heavy equipment replacements. Similarly, it has developed the Pavement Management Program, as noted earlier, to maintain the public streets to a given service level. Similar programs, have, and are being developed for other components of the Village's infrastructure. The Village's established policies to set aside a sizeable portion of our annual revenues from the General Fund for capital expenditures and equipment replacements, the established Tax/Bond Stabilization Fund, economic development standards among others all speak to the Village's financial planning. As you have read through this transmittal letter, many of the economic development and other initiatives that have been referenced and described speak volumes to the long-term planning the Village has performed and continues to do. Further examples of the Village's financial planning will be evident in the MD&A report and the financial statements themselves.

### **Fiscal Policies**

In October 2011, the Village Board adopted a comprehensive Fiscal Policies Manual. This document collected, assembled, and compiled policies adopted by the Village Board over several decades and sets forth the basic framework for the overall fiscal management of the Village government. Operating independently of changing economic circumstances and conditions, these policies reflect the concepts aiding the decision-making process of the Village Board and administration. These policies provide guidelines and guidance for evaluating both current activities and proposals for future activities and programs.

The Fiscal Policies Manual was designed to formalize and memorialize many of the traditions and practices that have long been followed; more clearly define the fiscal discipline of the Village of Tinley Park government; and set standards to be maintained into the future. Within this context, it also compiles and references disparate policies that the Village Board has formally adopted over a forty-year span that bear clear fiscal and financial ramifications.

Many of the policies incorporated into the Fiscal Policies Manual represented long-standing principles (i.e., traditions and practices) that have guided the Village government for most of its existence. These traditions and practices have been further defined and refined over the past forty plus years and have helped maintain the fiscal and financial stability in both the community and its government.

The Village Board has also adopted a practice of performing multi-year forward projections of both expenses and revenues as part of its annual budgetary process and periodic reviews.

It has been identified that there are certain things that a municipality needs to do to protect itself and succeed including:

- Maintain strong fiscal management
- Build reserves
- Know your strengths
  - Tinley Park's strengths include
    - Good location
    - Transportation advantages
    - Strong fiscal management
- Minimize uncertainty
- Establish policy predictability (such as contained in the Fiscal Policies Manual)
- Invest in the infrastructure that firms need to succeed

The Village Board has long incorporated these activities and practices in its planning and budgetary processes. This practice has arguably been beneficial for the financial wellbeing of the community and the government itself.

### **Independent Audit**

Illinois State Statutes, as well as provisions in several municipal bond issues, require an annual audit of the financial records of the Village by independent certified public accountants. The accounting firm of Sikich LLC was selected by the Village Board. Their auditor's opinion is included in this report.

### **Awards and Recognitions**

Tinley Park was one of only five Illinois communities to be honored by the National Association of Town Watches for our participation in the *National Night Out* program which focuses on crime, drug and violence prevention. Additionally, the Illinois Crime Prevention Association presented its 2007 *Organization of the Year Award* to Tinley Park's Seniors and Law Enforcement Together (SALT) group. The SALT group includes approximately 60 senior citizens who assist the Police Department in crime prevention and other activities.

The Village's Crime Prevention Committee was recognized by the Illinois Crime Prevention Association for its ongoing efforts to educate our citizens with ways to reduce and prevent crime. The Village of Tinley Park has been a recipient of the annual Governor's Hometown Award on multiple occasions. A number of these awards were for youth achievement, and all represented the community's volunteer spirit and are a source of civic pride and long-standing tradition for the Village.

In 2006, the Village of Tinley Park was named the national winner of the US Department of Commerce and Economic Development Administration's "Excellence in Urban/Suburban Economic Development" Award. We have the distinct honor of being the first community in Illinois to receive this award. Additionally, we are proud to note that this honor was bestowed to us over other "more nationally well known" communities such as Los Angeles, California and San Antonio, Texas. In making the award, the US Assistant Secretary for Economic Development, Sandy K. Baruah was quoted as saying, "The winners of EDA's Excellence Awards represent the best and brightest economic development methods and practices in use today. Their commitment to sound, research-based, market driven economic development is helping America's communities grow their economies and create jobs." Tinley Park's economic development website was named the "Best Economic Development Website in the United States" by the International Economic Development Council in 2005. Also following in these accolades is recognition of Tinley Park as one of the "Top 12 in the United States for Economic Development Leadership and Innovation" bestowed by the CoreNet Global Real Estate Executives Association in 2006.

The Village's Economic Development Department and the Village activities in economic development were recognized with accreditation by the International Economic Development Council in 2014 becoming the first and only internationally accredited economic development organization in the State of Illinois. This certification was reaffirmed in late 2019.



Former Village President (Mayor) Edward J. Zabrocki was recognized as one of the “Top 10 Mayors in the Country” by the World Mayor Project in 2007.

Retired Fire Marshal Robert T. Bettenhausen was named by Fire Chief Magazine’s Volunteer Fire Chief of the Year in 1997. Fire Marshal Bettenhausen was recognized by the National Volunteer Fire Council with their 2007 Lifetime Achievement Award for his service to the community, State, and Nation in the name of fire service. He was similarly honored with a Lifetime Achievement Award by the Illinois Fire Chiefs Association in May 2008. The Illinois Fire Chiefs Association bestowed the honor of Fire Chief Emeritus to him in October 2013. Bettenhausen was an integral part of the Fire Department’s growth and development. He joined the department in 1952, subsequently serving as Assistant Chief, Fire Chief, and finally as Fire Marshal until his retirement in the fall of 2009. He helped to organize the Volunteer and Combination Officers Section (VCOS) of the International Association of Fire Chiefs Association (IAFC) in 1994. He served the fire prevention and suppression interests of the community longer than any other firefighter in the community’s history. To this day he continues to actively support fire service initiatives nationally. A VCOS scholarship was named in his honor in 2018 and is awarded annually to chief officers from volunteer and combination departments which lack the financial resources to offer professional development to their leaders.

In 2012, the Tinley Park Fire Prevention Bureau received certification by the International Accreditation Service, becoming the first Fire Prevention Bureau to be accredited for their life safety and fire prevention standards and procedures. Accreditation by IAS conveys formal recognition that governmental fire prevention and life safety departments have demonstrated the technical and administrative competence to implement an effective and equitable system of code enforcement. Accredited organizations comply with the IAS Accreditation Criteria for Fire Prevention and Life Safety Departments (AC426), which covers such services as code administration, plan review, and inspection. Credit must also be given to Retired Fire Marshal Bettenhausen, who under his watch as Fire Chief, recommended that the Village adopt a Fire Prevention Code in 1961 and established a formal Fire Prevention Bureau within the Fire Department.

The Illinois chapter of the American Institute of Architects selected Tinley Park’s Oak Park Avenue train station to be on its list of “150 Great Places in Illinois” in April 2007. The organization’s web site’s description of the station says it “reclaims the traditional role of the train station as a ceremony place of arrival.” (<http://illinoisgreatplaces.com/#welcome>) The list was initiated as part of the chapter’s celebration of the AIA’s 150th anniversary and has since been expanded to 200 “Great Places” in recognition of the State’s bicentennial. The initiative was begun to raise awareness about architecture’s effect on the quality of life for Illinois residents. The Tinley Park train station is one of two stations recognized along the route of the former Chicago Rock Island and Pacific Railroad (the other being the Joliet Union Station).

The Village of Tinley Park has received an Honorable Mention in the Illinois Arts Alliance’s annual Arts Friendly Community Awards program in 2007. The award program is aimed at promoting municipal support of the arts in Illinois communities and to honor municipal leaders who have encouraged innovative approaches to using the arts to build healthy communities. The award showcases programs and projects that may be viewed as models or best practices for other communities. Tinley Park was honored for programs including Benches on the Avenue, Music and Movies in the Park, the Caribbean Beach Block Party, Christmas Market, the use of bronze sculptures and artistic birdhouses in public places, and the Vogt Visual Arts Center and Arts Council events.

The Village of Tinley Park was recognized by the Department of Defense as a Commemorative Community for its support of activities to remember the fiftieth anniversary of World War II. The Village is also a recognized White House Millennium Council Project participant in planning activities to celebrate the beginning of the new millennium. The Village of Tinley Park is also a member of Sister City International and has been recognized for the exchange programs that have taken place with Büdingen Germany since 1985. A group from Germany came to Tinley Park in the Fall of 2018 continuing this long-standing relationship. Residents traveled to Büdingen in December 2019 in celebration and commemoration of the thirtieth anniversary of the friendship that has been established between these two communities.

In November 2009, the Village was identified by BusinessWeek magazine's fourth annual survey "America's Best Place to Raise Your Kids" (considered their 2010 survey) as the number one place in both Illinois and the Nation. In the April 2010 issue, Chicago Magazine recognized Tinley Park among their list of "20 Best Towns and Neighborhoods in Chicago and the Suburbs."

A 2012 study entitled "The 20 'Top Transit Suburbs' of Metropolitan Chicago, An Index Approach" conducted by the Chaddick Institute for Metropolitan Development of DePaul University named Tinley Park as one of the top 20 transit friendly cities in the region.

In November 2018, the Village received notification that its Emergency Management Agency had met the standards for certification under a program administered by the Illinois Emergency Management Agency.

In November 2022, the Center for Digital Government recognized the Village for its efforts to strengthen cybersecurity, enhance transparency and digital equity, and planning for the future of work. The Village ranked 8th in the category of US communities with populations up to 75,000.

The Government Finance Officers Association (GFOA) awards a Certificate of Achievement for Excellence in Financial Reporting for municipal entities that publish an easily readable and efficiently organized Annual Comprehensive Financial Report (audit report). The Annual Comprehensive Financial Report must also satisfy both generally accepted accounting principles (GAAP) and applicable legal requirements. The Village of Tinley Park received this distinguished award for the first time with its Comprehensive Annual Financial Report for the fiscal year ended April 30, 1992, and nearly every year since.

The GFOA also developed an award for producing a Popular Annual Financial Report, by which a unit of government can highlight the high points of the Annual Comprehensive Financial Report as well as other achievements, or noteworthy items to provide information targeted at non-financial residents, businesses, or people interested in the unit of government. The Village achieved this award for the first time in 2019.

The Village also participates in the Distinguished Budget Award program winning its first award in 2019 and receiving each year, including the award for the fiscal year 2022 budget document. The budget award recognizes a series of criteria set forth by the GFOA intended to provide the public with a transparent, comprehensive, planning document that outlines the plan for the unit of government in the coming fiscal period.

### **Acknowledgments**

The Annual Comprehensive Financial Report is a large undertaking that cannot be assumed entirely by one person, and we would like to express our appreciation for the contributions of the Village Department heads, staff, and others, who assisted and contributed to this presentation.

Specifically, we would like to thank the Finance Department team. Their contributions, dedication, and commitment to professionalism and excellence made this possible, the true backbone of the Finance Department.

In closing, we would like to thank the Mayor and Board of Trustees for their support in conducting the financial operations of the Village in a fiscally responsible and progressive manner. Their leadership and ongoing support is critical to the preparation of this report, which provides a full disclosure of Village operations and transparent look at the results of the fiscal year ended April 30, 2022.


Respectively submitted,



Hannah M. Lipman,  
Assistant Village Manager, and  
Interim Finance Director



David E. Adamski  
Assistant Finance Director



Brad L. Bettenhausen  
Financial and Administrative Assistant

# Village of Tinley Park, Illinois

## Officers and Officials April 30, 2022

### Village President

**Michael W. Glotz**

Village President 2021 -

Village Trustee 2017 – 2021

### Board of Trustees

**William P. Brady**

2017 -

**Diane M. Galante**

2019 -

**Michael G. Mueller**

2019 -

**William A. Brennan**

2019 -

**Dennis P. Mahoney**

2021 -

**Colleen M. Sullivan**

2021 -

### Village Clerk

**Nancy M. O'Connor**

appointed 2022

### Village Manager

**Patrick J. Carr**

2021 -

### Assistant Village Manager/Interim Finance Director

**Hannah M. Lipman**

2021 -

### Assistant Finance Director

**David E. Adamski**

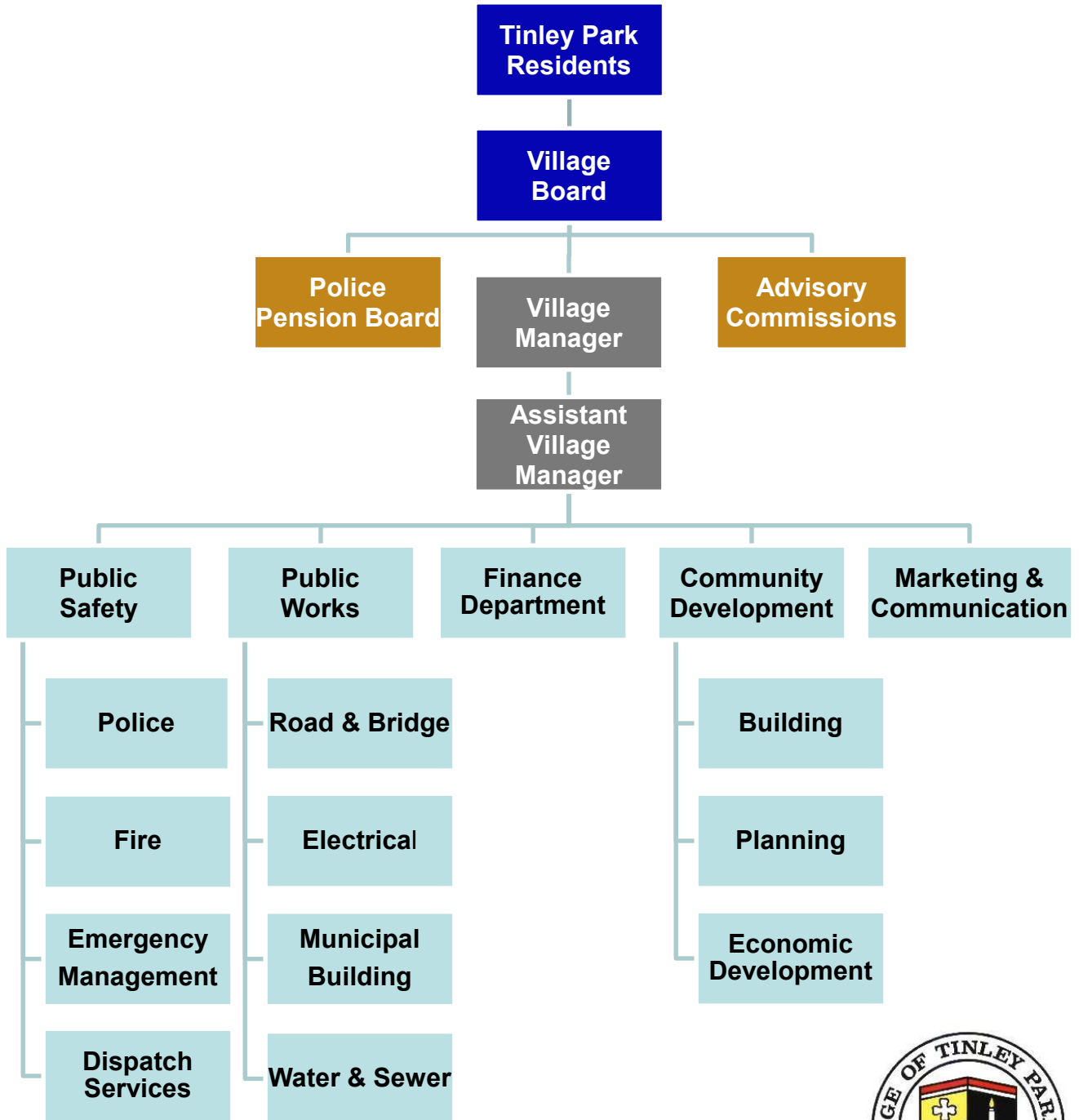
2022 –

### Financial and Administrative Assistant

**Brad L. Bettenhausen**

2021 -

## Organizational Chart





Government Finance Officers Association

Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting

Presented to

**Village of Tinley Park  
Illinois**

For its Annual Comprehensive  
Financial Report  
For the Fiscal Year Ended

April 30, 2021

*Christopher P. Morill*

Executive Director/CEO

## **FINANCIAL SECTION**

## **INDEPENDENT AUDITOR'S REPORT**

The Honorable President  
Members of the Board of Trustees  
Village of Tinley Park, Illinois

### **Report on the Audit of the Financial Statements**

#### **Opinions**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Village of Tinley Park, Illinois (the Village), as of and for the year ended April 30, 2022, and the related notes to financial statements, which collectively comprise the Village's basic financial statements as listed in the table of contents.

In our opinion, the basic financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Village of Tinley Park, Illinois as of April 30, 2022, and the respective changes in financial position and cash flows, where applicable for the year then ended in conformity with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under these standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Village and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.



In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Village's ability to continue as a going concern for 12 months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### **Auditor's Responsibilities for the Audit of the Financial Statements**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and, therefore, is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Village's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Village's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

## **Other Matters**

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and other required supplementary information listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context.

We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### *Supplementary Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Village's basic financial statements. The combining and individual fund financial statements and schedules and supplemental financial information are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining and individual fund financial statements and schedules and supplemental financial information are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements.

The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund financial statements and schedules and supplemental financial information are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### *Other Information*

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

## **Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated January 5, 2023, on our consideration of the Village's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Village's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Village's internal control over financial reporting and compliance.

*Sikich LLP*

Naperville, Illinois  
January 5, 2023

**GENERAL PURPOSE EXTERNAL  
FINANCIAL STATEMENTS**



## **Village of Tinley Park, Illinois**

### **Management's Discussion and Analysis**

**April 30, 2022**

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The Village of Tinley Park's (the "Village") management discussion and analysis (MD&A) is designed to (1) assist the reader in focusing on significant financial issues, (2) provide an overview of the Village's financial activity, (3) identify changes in the Village's financial position (its ability to address the next and subsequent year challenges), (4) identify any material deviations from the financial plan (the approved budget), and (5) identify individual fund issues or concerns.

Since the Management's Discussion and Analysis (MD&A) is designed to focus on the current year's activities, resulting changes and currently known facts, please read it in conjunction with the Transmittal Letter (beginning on page i) and the Village's financial statements (beginning on page 5).

#### **Using the Financial Section of this Annual Comprehensive Report**

For more than 20 years, the primary focus of local governmental financial statements has been summarized fund type information on a current financial resource basis. This approach was modified by the Governmental Accounting Standards Board, and beginning with the fiscal year ended April 30, 2004, the Village's financial statements present two distinct presentations, each with a different snapshot of the Village's finances. Both perspectives (government-wide and major fund) allow the user to address relevant questions, broaden a basis for comparison (year-to-year or government-to-government) and enhance the Village's accountability.

#### **Government-Wide Financial Statements**

The government-wide financial statements (see pages 5-8) are designed to emulate the corporate sector in that all governmental and business-type activities are consolidated into columns which add to a total for the Primary Government. The focus of the Statement of Net Position (the "Unrestricted Net Position") is designed to be similar to bottom line results for the Village and its governmental and business-type activities. This statement combines and consolidates the governmental funds' current financial resources (short-term spendable resources) with capital assets and long-term obligations using the accrual basis of accounting and economic resources measurement focus.

The Statement of Activities (see pages 7-8) is focused on both the gross and net cost of various activities (including governmental and business-type), which are supported by the government's general taxes and other resources. This is intended to summarize and simplify the user's analysis of the cost of various governmental services and/or subsidy to various business-type activities.

The Governmental Activities reflect the Village's basic services, including public safety (police, fire, and emergency services), public works (road and bridge, and facilities maintenance), and administration.

Shared state sales and income taxes, and the local property tax finance the majority of these services. The Business-type Activities reflect private sector type operations (Waterworks and Sewerage and Commuter Parking Lot), where the fee for service is typically expected to cover all or most of the cost of operation, including depreciation.

**Management's Discussion and Analysis (Continued)**

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**Fund Financial Statements**

Traditional users of governmental financial statements will find the Fund Financial Statements presentation more familiar. However, the current focus is on Major Funds rather than fund types of the previous reporting model.

The Governmental Funds (see pages 9-12) are presented on a sources and uses of liquid resources basis. This is the manner in which the financial plan (the budget) is typically developed. The flow and availability of liquid resources is a clear and appropriate focus of any analysis of a government. Funds are established for various purposes and the Fund Financial Statements allow the demonstration of sources and uses and/or budgeting compliance associated therewith.

The Fund Financial Statements also allow the government to address its Fiduciary Fund (Police Pension Fund, see pages 18-19). While this Fund represents trust responsibilities of the government, these assets are restricted in purpose and do not represent discretionary assets of the government. Therefore, these assets are not presented as part of the Government-Wide Financial Statements.

While the Business-type Activities column on the Business-type Fund Financial Statements (see pages 13-17) is the same as the Business-type column on the Government-Wide Financial Statement, the Governmental Funds Total column requires a reconciliation because of the different measurement focus (current financial resources versus total economic resources) which is reflected on the page following each statement (see pages 10 and 12). The flow of current financial resources will reflect bond proceeds and interfund transfers as other financial sources as well as capital expenditures and bond principal payments as expenditures. The reconciliation will eliminate these transactions and incorporate the capital assets and long-term obligation (bonds and others) into the Governmental Activities column (in the Government-wide financial statements).

**Infrastructure Assets**

Historically, a government's largest group of assets (infrastructure – roads, bridges, storm sewers, etc.) were not reported, nor depreciated, in governmental financial statements. The Governmental Accounting Standards Board Statement No. 34 (GASB 34) requires that these assets be valued and reported within the Governmental column of the Government-Wide Financial Statements. Additionally, the government must elect to either (1) depreciate these assets over their estimated useful life or (2) develop a system of asset management designed to maintain the service delivery potential of such assets to near perpetuity. If the government develops the asset management system (the modified approach) which periodically (at least every third year), by category, measures and demonstrates its maintenance of locally established levels of service standards, the government may record its cost of maintenance in lieu of depreciation.

The Village has chosen to depreciate assets over their useful lives. If a road project is considered maintenance – a recurring cost that does not extend the road's original useful life or expand its capacity – the cost of the project will be expensed. An "overlay" (resurfacing) of a road is considered maintenance and thus expensed, whereas a "rebuild" (reconstruction) of a road will be capitalized.

**Government-Wide Financial Statements**

**Statement of Net Position**

Net position may serve over time as a useful indicator of a government's financial position. In the case of the Village, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$339.0 million as of April 30, 2022. As of the end of the prior fiscal year (April 30, 2021), assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$317.5 million.

## Village of Tinley Park, Illinois

### Management's Discussion and Analysis (Continued)

A significant portion of the Village's net position as of April 30, 2022 (67.6 percent) reflects its investment in capital assets (i.e., land, land improvements, storm sewers, water mains, buildings, equipment, and vehicles), less any related debt that is still outstanding which was used to acquire those assets. The Village uses these capital assets to provide services to its citizens; consequently, these assets are not available for future spending. Although the Village's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources since the capital assets themselves cannot be used to liquidate these liabilities.

The following table summarizes the Statement of Net Position for the prior and current fiscal years (in millions).

	<b>Governmental Activities</b>		<b>Business-Type Activities</b>		<b>Total</b>	
	2022	2021	2022	2021	2022	2021
Current and other assets	\$167.1	\$149.7	\$39.1	\$28.9	\$206.2	\$178.6
Capital Assets	<u>203.6</u>	<u>206.1</u>	<u>35.6</u>	<u>36.0</u>	<u>239.2</u>	<u>242.1</u>
<b>Total Assets</b>	<u>370.7</u>	<u>355.8</u>	<u>74.7</u>	<u>64.9</u>	<u>445.4</u>	<u>420.7</u>
Deferred Outflows of Resources	<u>14.2</u>	<u>12.7</u>	<u>0.7</u>	<u>0.9</u>	<u>14.9</u>	<u>13.6</u>
<b>Total Assets and Deferred Outflows of Resources</b>	<u>384.9</u>	<u>368.5</u>	<u>75.4</u>	<u>65.8</u>	<u>460.3</u>	<u>434.3</u>
Long-term Liabilities	62.9	63.7	13.2	1.8	76.1	68.7
Current Liabilities	<u>10.0</u>	<u>7.6</u>	<u>2.5</u>	<u>5.0</u>	<u>12.5</u>	<u>9.4</u>
<b>Total Liabilities</b>	<u>72.9</u>	<u>71.3</u>	<u>15.7</u>	<u>6.8</u>	<u>88.6</u>	<u>78.1</u>
Deferred Inflows of Resources	<u>30.7</u>	<u>37.6</u>	<u>2.0</u>	<u>1.1</u>	<u>32.7</u>	<u>38.7</u>
<b>Total Liabilities and Deferred Inflows of Resources</b>	<u>103.6</u>	<u>108.9</u>	<u>17.7</u>	<u>7.9</u>	<u>121.3</u>	<u>116.8</u>
Net position:						
Net investment in capital assets	195.6	196.9	33.7	34.3	229.3	231.2
Restricted	<u>19.1</u>	<u>15.4</u>	<u>-</u>	<u>-</u>	<u>19.1</u>	<u>15.4</u>
Unrestricted	<u>66.6</u>	<u>47.3</u>	<u>24.0</u>	<u>23.6</u>	<u>90.6</u>	<u>70.9</u>
<b>Total Net Position</b>	<u>\$281.3</u>	<u>\$259.6</u>	<u>\$57.7</u>	<u>\$57.9</u>	<u>\$339.0</u>	<u>\$317.5</u>

For more detailed information see the Statement of Net Position (pages 5-6).

The Village's combined net position (the Village's equity) increased \$21.5 million from \$317.5 million to \$339.0 million. Net position of the Village's governmental activities was \$281.3 million and increased by \$21.7 million from the prior year. Liabilities for governmental activities increased by \$1.6 million and current assets increased \$17.4 million. The Village's unrestricted net position for governmental activities, the part of net position that can be used to finance day-to-day operations, was \$66.6 million and increased by \$19.3 million over the prior year. The net position of business-type activities was \$57.7 million and decreased by \$0.2 million.

#### Normal Impacts

There are six basic (normal) transactions that will affect the comparability of the Statement of Net Position summary presentation.

- **Net Results of Activities** – will impact (increase/decrease) Current Assets and Unrestricted Net Position.
- **Borrowing for Capital** – will increase Current Assets and Non-Current Liabilities (Long-Term Debt).

## Village of Tinley Park, Illinois

### Management's Discussion and Analysis (Continued)

- **Spending Borrowed Proceeds on New Capital** – will reduce Current Assets and increase Capital Assets. There is also a second impact, an increase in the Invested in Capital Assets portion of Net Position and an increase in Related Debt which will not change the Net Investment in Capital Assets.
- **Spending of Non-Borrowed Current Assets on New Capital** – will (a) reduce Current Assets and increase Capital Assets; and (b) will reduce Unrestricted Net Position and increase Net Investment in Capital Assets.
- **Principal Payment on Debt** – will (a) reduce Current Assets and reduce Non-Current Liabilities (Long-Term Debt); and (b) reduce Unrestricted Net Position and increase Net Investment in Capital Assets.
- **Reduction of Capital Assets through Depreciation** – will reduce Capital Assets and Net Investment in Capital Assets.

#### Current Year Impacts

The Village's Net Position increased by \$21.5 million during the current fiscal year. Governmental activities resulted in an increase in Net Position of \$12.7 million while Business-Type activities decreased net position by \$0.2 million.

#### Changes in Net Position

The following Table summarizes the revenues and expenses for the prior and current fiscal years and highlights the Changes in Net Position.

#### Condensed Statement of Activities for the Years Ended April 30, 2022, and 2021 (in millions)

	Governmental Activities		Business-Type Activities		Total	
	2022	2021	2022	2021	2022	2021
Revenues:						
Program revenues:						
Charges for services	\$5.1	\$5.0	\$27.7	\$26.1	\$32.8	\$31.1
Operating and capital grants and contributions	5.2	6.9	-	-	5.2	6.9
General revenues:						
Real estate taxes	28.4	23.5	-	-	28.4	23.5
Other taxes	31.8	26.5	-	-	31.8	26.5
Other	9.7	7.8	0.1	0.2	9.8	8.0
<b>Total revenues</b>	<u>80.2</u>	<u>69.7</u>	<u>27.8</u>	<u>26.3</u>	<u>108.0</u>	<u>96.0</u>
Expenses:						
General government	11.5	9.8	-	-	11.5	9.8
Public works	14.0	17.4	29.2	26.5	43.3	43.9
Public safety	29.4	26.8	-	-	29.4	26.9
Social services	2.0	2.0	-	-	2.0	1.9
Interest and fees	0.3	0.3	-	-	0.3	0.3
<b>Total expenses</b>	<u>57.2</u>	<u>56.3</u>	<u>29.2</u>	<u>26.5</u>	<u>86.5</u>	<u>82.8</u>
Change in Net Position before Transfers	<u>23.0</u>	<u>13.4</u>	<u>(1.4)</u>	<u>(0.2)</u>	<u>21.5</u>	<u>13.2</u>
Transfers	<u>(1.2)</u>	<u>(0.8)</u>	<u>1.2</u>	<u>0.8</u>	<u>-</u>	<u>-</u>
Change in Net Position	<u>21.8</u>	<u>12.6</u>	<u>(0.2)</u>	<u>0.6</u>	<u>21.5</u>	<u>13.2</u>
Net position, May 1	<u>259.6</u>	<u>247.0</u>	<u>57.9</u>	<u>57.3</u>	<u>317.5</u>	<u>304.3</u>
Net position, April 30	<u>\$281.4</u>	<u>\$259.6</u>	<u>\$57.7</u>	<u>\$57.9</u>	<u>\$339.0</u>	<u>\$317.5</u>



**Management's Discussion and Analysis (Continued)**

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**Normal Impacts**

There are eight basic impacts on revenues and expenses as reflected below.

**Revenues:**

- **Economic Condition** – which can reflect a declining, stable or growing economic environment and has a substantial impact on state income, sales and utility tax revenue as well as public spending habits for building permits, elective user fees and volumes of consumption.
- **Increase/Decrease in Village Board approved rates** – while certain tax rates are set by statute, the Village Board has significant authority to impose and periodically increase/decrease rates (water, wastewater, impact fees, building fees, home rule sales tax, etc.).
- **Changing Patterns in Intergovernmental and Grant Revenue (both recurring and non-recurring)** – certain recurring revenues (state shared revenues, etc.) may experience significant changes periodically while non-recurring (or one-time) grants are less predictable and often distorting in their impact on year-to-year comparisons.
- **Market Impacts on Investment income** – the Village's investment portfolio is managed using a similar average maturity to most governments. Market conditions may cause investment income to fluctuate.

**Expenses:**

- **Introduction of New Programs** – within the functional expense categories (Public Safety, Public Works, General Government, Social Services, etc.) individual programs may be added or deleted to meet changing community needs.
- **Increase in Authorized Personnel** – changes in service demand may cause the Village Board to increase/decrease authorized staffing.
- **Salary Increases (annual adjustments and merit)** – the ability to attract and retain human and intellectual resources requires the Village to strive to approach a competitive salary range position in the marketplace.
- **Inflation** – while overall inflation appears to be reasonably modest, the Village is a major consumer of certain commodities such as supplies, fuels, and parts. Some functions may experience unusual commodity specific increases.

**Current Year Impacts**

**Revenues:**

For the fiscal year ended April 30, 2022, revenues from all activities totaled \$108.0 million. The Village has a diversified revenue structure and depends on several key revenue sources to help pay for the services provided.

Property tax revenues derived from governmental activities increased approximately 20.8 percent from the prior year. This overall increase in property taxes is partially attributable to the normal property tax levy increase, as well as a sizable increase in incremental property taxes allocated the Village Tax Increment Finance (TIF) districts during the current fiscal year. Taxes generated within the TIF Districts combined increased approximately \$2.9 million in comparison to the prior year which represented a 193.5 percent increase over the prior year. The increase in property taxes associated with the Village TIF Districts represented over 59 percent of the overall change in property taxes from the prior year. As had been noted in the prior year's MD&A, the Village had created the Harlem and 159th Street TIF district in FY 2021. As had been anticipated, this TIF district was a significant contributor to the increase in TIF incremental property taxes realized in FY 2022.

## Village of Tinley Park, Illinois

### Management's Discussion and Analysis (Continued)

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The TIF districts have been created to encourage both new development and redevelopment in certain targeted areas of the community with a primary objective to stabilize and potentially increase the local tax base. Under TIF statutes, the taxable property value of each parcel located within the boundaries of the district are frozen at the inception of the TIF for distribution of taxes to the various taxing agencies that derive taxes from these properties. The property taxes generated by any subsequent increase in taxable property values (the increment), are distributed to the Village to assist in making necessary public improvements, or to undertake other activities intended to encourage and promote development.

The Village is a Home Rule community under Illinois Statutes and does not have any restrictions or limitations as to the amounts that can be requested from property taxes. However, the Village Board has adopted, and long followed, a fiscal policy that establishes a limit on the determination of the annual property tax levy request each year. This formula limits the increase to be no more than a combined percentage increase accounting for inflation and growth in the tax base from new development. Increases in the tax levy help to ensure the Village's purchasing power is not diluted over time, and at the same time providing necessary funding for core services and infrastructure. Each year, a proposed tax levy is calculated, per the Village's fiscal policy, utilizing growth of property valuations, and external inflationary indicators to arrive at a commensurate increase in levy dollars suggested for the Board's consideration. The Village Board discusses the proposal and provides direction as to what, if any, increase is to be included in the levy request. For tax year 2020 and 2021, the Board opted to increase the levy at amounts less than had been suggested by the fiscal policy formula. For tax year 2020, the Board's approved levy only included a \$0.5 million increase to address the change in the actuarial funding requirements for the Police Pension Fund. The Board approved a 1 percent increase in the levy for 2021, even though the fiscal policy formula had suggested an increase of nearly 5 percent.

The tax base (Equalized Assessed Valuation, or EAV) of the Village increased, about 8.3 percent from tax year 2019 to 2020. Cook County value's increased by 10.0 percent, while Will County grew more modestly at 2.8 percent. Due to delays in the annual tax process, valuation information for tax year 2021 was not available at the time of production of this report. Cook County follows a process where roughly one-third of the County's tax parcels are reviewed and adjusted each year, divided into Chicago, North suburban, and South suburban geographic areas. The changes to the valuation of existing properties will typically follow this three-year reassessment cycle. The Cook County increase noted is primarily attributable to the triennial reassessment cycle that occurred in tax year 2020.

The Village experienced a five year "free fall" in its overall taxable property values between tax year 2010 and 2015 which stripped \$492 million from its tax base. This period of decline was generally attributable to real estate market corrections following the Great Recession. This period of decline was not unique to Tinley Park, and similar trends were reflected throughout the region. The 2020 EAV remains 9.5 percent below the peak value that had existed in tax year 2010 (\$1.81 billion).

Cook County has utilized a classified system of assessments for property tax purposes whereby real estate is assessed at different rates based on how the property is primarily used since at least 1973. Under the current classification structure (adopted in 2009), virtually all residential property is assessed at 10 percent of fair value, and commercial/industrial property is assessed at 25 percent of fair value. When a classified system is used for assessments, under Illinois statutes, the property must still be assessed at 1/3 of fair value overall. Particularly because all current Cook County property classes are assessed at rates that fall below the statutory 1/3 (33.33 percent) benchmark, an Equalization Factor is required to be applied to bring the overall property assessments up to the statutorily required 1/3 standard. Any change in the Equalization Factor (also referred to as the Multiplier) results in an increase or decrease of the overall tax base without changing the underlying property valuation and assessment. The 2020 Cook County Equalization Factor of 3.2234 increased 10.5 percent from the preceding year (2.9160). This Factor was the second highest on record. The highest Equalization Factor, which applied to tax year 2009, was at 3.3701. As noted, the Equalization Factor is intended to adjust the overall property valuation in Cook County to the statutorily required 1/3 of fair value. The lower the Equalization Factor, the closer the overall unadjusted valuation is to the statutorily required ratio.

**Management's Discussion and Analysis (Continued)**

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Intergovernmental Revenues are items received by the Village from other governmental entities. This classification also includes governmental grants. The State of Illinois distributes several tax items to municipalities based on population including Income, Motor Fuel, and Use taxes. Intergovernmental revenues increased over 11.6 percent in Fiscal Year 2022 compared to the prior year. A significant portion of this increase was driven by an increase in the Local Government Distributive Fund share of Income and Use Tax receipts. Federal grant receipts were also a significant contributor to this overall increase.

The Village established a policy beginning in 1989 to set aside a portion of the State income tax distributions received to be used exclusively for major capital projects within the community. Under this policy, 30.58 percent of all income tax receipts are segregated and earmarked for capital projects. The direct effect of this policy is to limit the portion of income tax receipts supporting general operations of the Village to the State's income tax distribution allocation formula-based levels that existed prior to the 1989 income tax increases and the subsequent formula changes for the sharing of State income tax revenues to municipalities through the Local Government Distributive Fund. This policy reflects the Village Board's fiscal restraint and long-range financial planning. The earmarked share of the income tax revenues is transferred to a Village Capital Projects fund at the end of each fiscal year. Allowing these funds to remain in the General Fund throughout the fiscal year provides the Village the opportunity to utilize this cash flow throughout the year and minimize the need for short-term borrowing or the establishment of a separate working cash fund.

Licenses, Permits and Fees increased nearly \$211,000 (7.5 percent) in Fiscal Year 2022 when compared to the prior year. This increase was driven largely by increases in a number of licensing fees following an internal review. Video gaming licensing increased due to both the number of licensed establishments and gaming terminals, but also a revision of the licensing fees to charge both the Establishment and the Terminal Operator separately. Combined, these licensing revenues increased 56.7 percent. Building permits decreased by 3.1 percent when compared to the prior year and is primarily attributable to a couple larger dollar value commercial permits issued in the prior year. Residential construction continues to be slow, reflecting a total of 42 new residential units (single/multi-family) during Calendar 2021. The prior year reflected 19 new residential units. The lowest number of new residential units in the past ten years was recorded in 2012 with 12. Overall permit activity and the estimated dollar value covered by those permits for Calendar 2021 were the highest on record for the past ten years.

Municipal Occupation Tax revenues, commonly referred to as Sales Taxes are comprised of several component taxes. The Village receives 1 percent of the State's minimum sales tax rate of 6.25 percent from all taxable sales occurring within the municipality. The Village Board enacted a Home Rule Sales Tax at the rate of 0.75 percent that became effective in July 2014. This tax does not apply to certain transactions including titled goods (vehicles), groceries, and drugs. The Village also receives a per capita share of the State's Use Tax imposed on goods purchased outside of Illinois but used within the State. Similarly, the Village receives a share of the State's Cannabis Sales Tax on a per capita basis. A tax is also imposed on automobile rental transactions, but this is a nominal revenue for the Village.

Municipal Occupation Taxes (Sales tax revenues) increased 13.1 percent (over \$3,100,000) during Fiscal Year 2022 compared to the prior year. Beginning in January 2021, larger out-of-state and online retailers have been required to collect sales taxes based on the rate effective for the delivery destination (delivery point of sale, or DPOS). This change has resulted in a significant increase in the Village's overall sales tax revenues, including the offsetting decrease in Use Tax distributions.

The Village's share of State Use tax underperformed the prior year by more than 14 percent (over \$365,000). Based on the changes in the State's Sales Tax regulations, the Village had anticipated that the Use Tax would decrease as the Leveling the Playing Field for Illinois Retail Act changes would impact comparability to the prior year during FY 2022, which is reflected in the decrease noted above. This revenue stream is expected to normalize as we move past the transition year under the Leveling the Playing Field for Illinois Retail Act.

**Management's Discussion and Analysis (Continued)**

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During Fiscal Year 2022, the Village's earnings from investments decreased by nearly 58 percent when compared to the prior fiscal year. This decrease is reflective of the low yields offered during the year which have continues to be repressed since the COVID-19 "Shutdown." The Village's effective yield continued to be in line with established benchmarks. The Village of Tinley Park has traditionally considered investment earnings as a supplement to the annual operating budgets of the various funds and not considered as an integral component of operating revenues or essential to the support of budgeted expenditures during the fiscal year.

The net position of the Tinley Park Police Pension Fund decreased 7.9 percent (\$7.7 million) in Fiscal Year 2022. This decrease was primarily driven by investment performance which resulted in over an \$8 million loss during Fiscal Year 2022 compared to the prior year's income of nearly \$22 million. The Village's employer contributions to the fund were 22.5 percent greater than the prior year and the contributions are driven by the annual actuarially determined funding requirements using conventional actuarial methodologies that produce an annual employer contribution requirement that exceeds the Projected Unit Credit (PUC) Method referenced in the State's Pension Code. At the end of fiscal year 2022, the Tinley Park Police Pension Fund's assets will cover more than 78 percent of the net pension liability and represents more than a 2 percent increase over the prior year's level of funding. At this level, the Village's fund is in a better financial position than most of the other local police pension funds maintained throughout the State of Illinois. With continued support through both employer and employee contributions, there is little risk of the fund being unable to pay its obligations when due.

**Expenses:**

The Village's total expenses for all activities for the year ended April 30, 2022 were \$86.4 million. As with prior years, Public Safety activities were the Village's largest activity outlay in FY 2022. The expenses totaled 29.2 million (34.0 percent) to support the operations of the Police, Fire, and Emergency Management Departments. The Village has 83 full-time sworn police personnel as of the end of the fiscal year. The patrol officers are members of the Metropolitan Alliance of Police (MAP) collective bargaining unit, and their current contract expires in 2024.

Public Works activities (\$14.0 million) accounted for 16.3 percent of the total activity expenses. The Village provides Lake Michigan water to its residents, as well as providing bulk water service to two other municipalities and a private utility company (that primarily serves a third municipality) through intergovernmental agreements and contracts. The water supply is purchased from the Village of Oak Lawn who acquires the treated Lake Michigan water supply from the City of Chicago. The Village maintains its own wastewater collection system, but the water reclamation and solid waste disposal (also commonly referred to as sewerage treatment) is performed by other governmental agencies and a private utility company.

Additionally, the Village operates and maintains storm water collection and storage facilities throughout the community. Public works activities also include maintaining Village streets, street lighting, commuter parking lots, municipal buildings, and related facilities.

The Village elected to participate in the Illinois Municipal League Risk Management Association (IMLRMA) as of December 1, 2021 for its general liability, workers' compensation, and other risk coverage. Since Calendar 2019, the Village had participated in the Illinois Counties Risk Management Trust (ICRMT) with administration by the Insurance Program Managers Group (IPMG). The pool is responsible for establishing the rights and responsibilities of the member agencies and retains the risk of loss. The Village anticipates realizing significant savings in its risk management costs with this change.

The Village purchases commercial insurance to cover eligible employees for health and accident claims and to limit exposure to employee health risks.

**Management's Discussion and Analysis (Continued)**

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**Financial Analysis of the Village's Funds**

**Governmental Funds**

As of April 30, 2022, the governmental funds (as presented on the balance sheet on page 9, and the statement of revenues, expenditures, and changes in fund balance on page 11) reported a combined fund balance of over \$140.5 million. Revenues and other financing sources exceeded expenditures and other financing uses in Fiscal Year 2022 by \$21.3 million. The changes in the primary revenue categories were discussed under the Revenues section found earlier in this document. General Fund expenditures were \$5.9 million less than the budget. It is not uncommon for the expenditures to close at less than the amounts budgeted due to the Village's conservative practices followed in the establishment of the annual budgets. A conservative approach is taken that tends to budget revenues at levels less than may be realized to account for unanticipated economic or political changes. Following this conservative budgetary approach, expenditure budgets tend to favor a "worse case" (not worst case) scenario in the budget setting whereby expenditure budgets anticipate a greater level of activity than may occur. In some cases, projects and activities may be budgeted that end up being curtailed or deferred due to staffing or other issues. It is not uncommon for the Village's actual expenditures to close the year at levels less than contemplated in the budget.

The Capital Improvements Fund Expenditures constituted 26.0 percent (\$36.1 million) of the budget. Many of the projects and items budgeted were not expended during the fiscal year. Of the total budget, only 7.4 percent was expended during the year. There are a number of factors that contribute to this low budget to actual ratio. Some items requested by came in under budget, in some cases requested items ended not being purchased during the year due to change in plans, inability to move forward with a project due to changing priorities, or that budgeted expenditures were contingent on other activities to occur prior and thus were not utilized during the year.

The annual Capital Improvements Fund budget also does include a number of contingency and reserve items that would only be utilized in emergency situations. These unspent budgeted reserves contribute significantly to the favorable budget to expenditure relationship that exists in this Fund. Additionally, due to a variety of reasons, some of the departmental capital requests that had been approved and included in the adopted budget were unable to be purchased or expended within the fiscal year. Since the budgetary authority lapses at fiscal year-end, these unspent capital requests generally must be requested and re-authorized in the following fiscal year, should the department determine they are still necessary. It is not uncommon for the actual capital expenditures to be less than the approved budget.

**Proprietary Funds**

The budget approved for the Waterworks and Sewerage Fund reflected expenses more than revenues by approximately \$1.4 million, before depreciation and non-operating revenues and expenses. The fiscal year budgeted financial activities included several capital improvements and scheduled infrastructure replacements being funded from capital reserves that are presented as part of net position. These budgeted capital improvements were components of this budgetary "loss." As noted, the funding for these projects had been accumulated in earlier years in anticipation of future capital needs.

The actual revenues for the fiscal year exceeded the budget by 6 percent of the original projection. The bulk of this increase was attributable to the water and sewer services provided.

Operating expenses were 4 percent under budget for the year, spending slightly more than 26.2 million in total. Capital projects that had been budgeted but were not undertaken during the fiscal year provided the positive budgetary savings including offsetting a small overage in other operating expenses. Due to engineering, bidding, and other timing considerations, some of the projects were unable to be undertaken or completed within the fiscal year. For construction projects with approved contractual obligations, the appropriate budget for the remainder of the project is re-authorized in the following fiscal year. Budgeted projects that were not initiated or expended during the fiscal year are re-evaluated for potential inclusion in subsequent fiscal year budgets or reallocation to new projects and expenses.

**Management's Discussion and Analysis (Continued)**

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Beginning in June 2016, Chicago water rates were programmed to increase annually based on the change in the Chicago Consumer Price Index for the prior calendar year but capped at an annual increase of not more than 5 percent. The Village of Oak Lawn adjusts its Maintenance and Operations charges on a calendar year basis in conjunction with the water supply contract that was approved in November 2013. These increases are automatically incorporated into the Village's wholesale and retail rates as they become effective.

**General Fund Budgetary Highlights**

The Village typically starts its annual budget preparation toward the end of each calendar year, preparing projections of anticipated revenues for both the current and upcoming fiscal years. Department heads are requested to provide operating budget expenditure projections for the current year as well as operating budget and capital expenditure requests for the ensuing fiscal year. The Finance Team and Village Manager's Office review these requests and provide recommendation to the Village Board committees on the various departmental budgets, based on the requests and the expected revenue sources to support the activities. The Village Board then meets to review the proposed budget in the entirety, generally during the month of March. It is the Village Board's policy that the primary operating and proprietary (enterprise) funds reflect a balanced budget prior to approval.

Most of the other Village funds including capital projects and special revenue funds are not subject to this balanced budget requirement since they are typically designed to accumulate funds over one or more fiscal periods for later expenditure. The budget details are finalized and presented at a Public Hearing, and adopted by the Village Board, normally during the month of April, so that the budget is completed and approved prior to the start of the new fiscal year. The Village fiscal policies establish that budgetary control is set to the fund budget in total. In review of historic records of budgetary amendments that had been adopted in years prior indicated that nearly all amendments were cosmetic in nature to create favorable budget to actual comparisons in financial reporting. These cosmetic amendments do not foster good practices relative to management and oversight of the budgets. For these reasons, the Village's fiscal policies discourage budget amendments. No budget amendments have been adopted in decades, including fiscal year 2022. The following page presents a table that reflects the original budget and the actual activity for the revenues and expenditures for the General Fund.

As shown in the table that follows, the General Fund budget was anticipated to have a drawdown a net \$3.2 million as a result of planned transfers; however, actual results provided a significant surplus that allowed for a \$20.6 million in net transfers, mainly earmarked for funding future capital and infrastructure needs of the Village in subsequent fiscal years. Actual revenues exceeded budget by \$13.5 million and actual expenditures were less than budget by \$5.9 million.

As noted earlier, the Village annually transfers a portion of the income tax distributions received from the State of Illinois to a Capital Improvements (Projects) Fund for future expenditures to benefit the community. Additionally, it has also been a long-established practice of the Village Board to make year-end transfers of cash funds in excess of a predetermined balance (including investments) and fund balance from the General Fund to the Capital Projects Fund and other "reserves." The desired cash balance (including investments) is determined in consideration of a number of factors but has been maintained well in excess of \$1,000,000 for many years.

The funds transferred to the Capital Projects Fund are used to finance capital expenditures in subsequent fiscal years as well as provide for certain contingency reserves. This process affords the Village greater fiscal control over operating budgets and expenditures, plan for future capital expenditures, as well as minimizing the need for frequent debt financing. This policy also minimizes the impact of unanticipated changes in the economic environment that results in reductions or contractions in the revenue stream during any given fiscal year on capital acquisitions and replacements that had been scheduled and budgeted to occur within that fiscal year.

Village of Tinley Park, Illinois

Management's Discussion and Analysis (Continued)

Schedule of Budget vs. Actual Performance – General Fund  
For the Fiscal Year Ending April 30, 2022

	Original and Final Budget	Actual	Variance Over/(Under) Budget
<b>Revenues</b>			
Property Taxes	\$23,252,000	\$23,978,798	\$726,798
Other Taxes	22,740,300	30,432,688	7,692,388
Intergovernmental	6,228,025	10,023,159	3,795,134
Fines, forfeitures, and reimbursements	1,008,253	1,618,498	610,245
Licenses, permits, and fees	2,586,000	3,011,891	425,891
Charges for services	552,300	906,330	354,030
Investment income	319,500	134,834	(184,666)
Miscellaneous	362,959	446,230	83,271
<b>Total Revenue</b>	<b>\$57,049,337</b>	<b>\$70,552,428</b>	<b>\$13,503,091</b>
<b>Expenditures</b>			
General government	5,268,018	4,012,231	(1,255,787)
General overhead	2,830,285	2,574,516	(255,769)
Police	21,458,890	20,497,054	(961,836)
Fire	5,771,512	5,148,176	(623,336)
Emergency management agency	3,088,523	2,935,471	(153,052)
Public works	9,256,936	7,933,793	(1,323,143)
Community development	2,229,566	1,914,008	(315,558)
Information technology	1,353,682	963,481	(390,201)
Boards, commissions, and committees	188,223	66,472	(121,751)
Village bus service	117,990	100,881	(17,109)
Economic incentives	1,044,448	1,440,036	395,588
Capital Outlay	1,168,830	345,330	(823,500)
Debt Service	17,650	-	(17,650)
<b>Total Expenditures</b>	<b>53,794,553</b>	<b>47,931,449</b>	<b>(5,863,104)</b>
Excess (Deficiency) of Revenues over Expenditures	3,254,784	22,620,979	19,366,195
<b>Other Financing Sources (Uses)</b>			
Transfers In	90,000	86,764	(3,236)
Transfers (out)	(3,309,000)	(20,638,379)	(17,329,379)
<b>Total Other Financing Sources (uses)</b>	<b>(3,219,000)</b>	<b>(20,551,615)</b>	<b>(17,332,615)</b>
Net Change in Fund Balance	\$35,784	2,069,364	\$2,033,580
Fund Balance, May 1		38,517,049	
<b>Fund Balance, April 30</b>		<b>\$40,586,413</b>	

## Village of Tinley Park, Illinois

### Management's Discussion and Analysis (Continued)

#### Capital Assets

At the end of the Fiscal Year 2022, the Village had a combined total of capital assets of \$239.2 million net of accumulated depreciation. This investment is found in a broad range of capital assets including land, land improvements, buildings, vehicles, machinery and equipment, furniture and fixtures, streets, bridges, water mains, storm sewers, and sanitary sewers.

The Net Capital Assets of the Village decreased by about \$2.9 million from Fiscal Year 2021. For more detailed information on capital assets, refer to the table on the following page and Footnote 4 in the basic financial statements found on pages 31 through 33.

**Village of Tinley Park Capital Assets (in Millions)  
For the Fiscal Year Ending April 30, 2022**

	Governmental Activities		Business-Type Activities		Total	
	2022	2021	2022	2021	2022	2021
Non-Depreciable Assets						
Land	\$124.3	\$124.0	\$1.2	\$1.2	\$125.5	\$125.2
Construction in Progress	11.2	10.8	1.5	0.4	12.7	11.2
Capital Assets Being Depreciated						
Buildings and property	107.6	106.4	-	-	107.6	106.4
Machinery and equipment	25.6	25.0	9.5	9.4	35.1	34.4
Waterworks and sewer system	-	-	103.3	102.7	103.3	102.7
Parking lot	-	-	3.4	3.4	3.4	3.4
Less Accumulated Depreciation	<u>(65.1)</u>	<u>(60.1)</u>	<u>(83.3)</u>	<u>(81.2)</u>	<u>(148.4)</u>	<u>(141.3)</u>
<b>Net Capital Assets</b>	<b>\$203.6</b>	<b>\$206.1</b>	<b>\$35.6</b>	<b>\$36.0</b>	<b>\$239.2</b>	<b>\$242.1</b>

#### Debt Outstanding

During the fiscal year, the Village of Tinley Park retired nearly \$8.0 million of debt, inclusive of debt associated with business-type activities.

The Village Board traditionally has issued general obligation bonds when it requires debt financing as it offers the lowest overall costs to the Village and its taxpayers. The Board has a long-established practice of abating a substantial portion of the annual debt service requirements on its various outstanding general obligation bonds as a means of stabilizing and managing the municipal property tax levy request. These abatements utilize available funds or designated funding sources to minimize the tax impacts on the community's property owners. The abatements of the debt service requirements for the 2021 tax year (covering debt service payments due in calendar 2022) totaled over \$1.1 million. This represented over 56.7 percent of the total debt service that is due in calendar 2022. Over the 40 years that the Village Board has authorized these annual abatements, property owners within the community have been relieved of nearly \$89.0 million in otherwise required property tax levy requirements for debt service. These cumulative abatements represent a collective 80.9 percent of the corresponding total debt service requirements. All owners of real property in Tinley Park receive the benefit of these abatements. Tinley Park property owners generally receive a comparable or greater annual benefit through this abatement process than through tax rebate programs that have become politically popular in other communities in the area. The Village's program of annual abatements also benefits the business community which no other local tax rebate program the Village is aware of has considered. In fact, most municipal rebate programs established by other communities are predominately financed at the expense of the business community. The Village finds the concept of rebate programs to be generally fiscally unsound and administratively costly and has absolutely no plans to implement such a tax rebate program in the foreseeable future. The Village Board feels strongly that it is a better fiscal policy to have only taxed for what is necessary in the first place, than to create false illusions of an extra property owner benefit through a rebate program structure.



## **Village of Tinley Park, Illinois**

### **Management's Discussion and Analysis (Continued)**

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For more detailed information on the Village's debt, refer to Footnote 5 in the basic financial statements on pages 33 through 36.

#### **Economic Factors**

The Village continued to watch its revenues and expenditures closely in the post-COVID-19 "Shutdown" era and is prepared to implement a reduced spending plan if necessary. Fortunately, such drastic actions were not required during FY 2022. The Village has continued its fiscally responsible, and conservative approach to its budgets.

The financial condition of the Federal, State, and County governments continued to impact the Village of Tinley Park. The Federal Government has provided significant amounts of stimulus and expanded unemployment benefits following the COVID-19 pandemic. This both helped and hurt the national, state, and local economies. The Village took every opportunity to participate in the programs provided at all levels of government, however, these processes are extremely competitive and favors communities that have not been fiscally managed as well as the Village of Tinley Park. Strong, conservative fiscal management are traits the Village has long taken pride in providing to its citizenry.

The Village has a long history of establishing fiscal policies, creating special revenue funds (to locally restrict how the funds will be used), and other reserves to provide for its ability to continue operations for a period of time should changes in economy or normal revenue streams be disrupted. The Village weathered the COVID-19 global pandemic and its impacts reasonably well. While most areas of the Village operations have recovered since the end of the "Shutdown," the Village continues to experience financial stress in its Commuter Parking Fund due to reduced ridership. The Village anticipates that it will need to subsidize the operating expenses of this fund for some time even with efforts to control expenses.

The Illinois General Assembly has periodically imposed property tax legislation on municipalities and other taxing bodies to give property taxpayers the appearance of some tax relief. The Property Tax Extension Limitation Law (PTELL) in effect since tax year 1994, limits an annual levy increase to the lower of the consumer price index (CPI) or five percent, plus new growth, and mandates the use of the prior year equalized assessed valuation (EAV) amounts to provide additional limits on the tax extension. This "tax cap" continues to limit the taxing authority of the majority of taxing bodies that overlap or share boundaries with the Village of Tinley Park. The Village of Tinley Park (inclusive of the Tinley Park Public Library which, by Statute, is considered a direct part of the Village's tax levy), is considered a Home Rule Unit under the Illinois Constitution and is not subject to these State imposed tax cap requirements. However, as previously noted, the Village Board has long adhered to its own self-imposed "tax caps" since the early 1970s as part of its own fiscal policies and practices. The Village's "tax cap" policies predate the State imposed formula.

The Village has continued to approve its annual property tax levies at, or less than, the amounts suggested by its tax cap formula. This Village fiscal policies have established a commitment of levying at least the minimum actuarially determined contributions to support its Police Pension Fund. As noted earlier, the Village uses conventional actuarial methodologies instead of the Projected Unit Credit (PUC) methodology included in the State Statutes. The Village's chosen methodology will generally compute a larger contribution requirement than PUC but is the most responsible means for funding the pension obligation. The Village's commitment to addressing its financial obligations relative to the Pension Fund is reflected in its 78.3 percent funding status as of the end of the fiscal year.

The Village looks at the growth of the property valuations and other economic indicators to ensure its purchasing power is not impaired over time and the same service levels and efficient delivery of those services are maintained.

## **Village of Tinley Park, Illinois**

### **Management's Discussion and Analysis (Continued)**

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Property taxes to fund education represent 65 to 80 percent of the total tax bill. As a result, no true property tax relief can be realized until the State of Illinois addresses the funding of education. Public school districts rely heavily on property taxes to fund the majority of their operations. Under the Illinois Constitution, it is the State's responsibility to fund public education and therefore the burden to reduce or restrict this funding mechanism falls upon the State Legislature. This limits local jurisdictions, such as the Village of Tinley Park, the ability to make impactful change to its residents and businesses property taxes. In Tinley Park local officials are tasked with managing approximately 12 percent of the property tax bill while providing public safety, infrastructure and other essential services on a daily basis.

#### **Contacting the Village's Financial Management**

This financial report is designed to provide our citizens, customers, investors and creditors with a general overview of the Village's finances and to demonstrate the Village's accountability for the money it receives. Questions concerning this report or requests for additional financial information should be directed to:

Hannah M. Lipman  
Interim Finance Director

Brandi Azbill  
Assistant Finance Director

David E. Adamski  
Assistant Finance Director

Brad L. Bettenhausen  
Financial and Administrative Assistant to the Village

Village of Tinley Park  
16250 Oak Park Avenue  
Tinley Park, Illinois 60477  
[finance@tinleypark.org](mailto:finance@tinleypark.org)  
708-444-5000

## **BASIC FINANCIAL STATEMENTS**

**VILLAGE OF TINLEY PARK, ILLINOIS**

**STATEMENT OF NET POSITION**

April 30, 2022

	<b>Governmental Activities</b>	<b>Business-Type Activities</b>	<b>Total</b>
<b>ASSETS</b>			
Cash and investments	\$ 135,791,558	\$ 39,937,355	\$ 175,728,913
Land held for resale	800,000	-	800,000
Receivables (net, where applicable, of allowance for uncollectibles)			
Property taxes	13,374,275	-	13,374,275
Accounts	184,094	3,763,039	3,947,133
Intergovernmental	7,906,829	-	7,906,829
Other	814,382	576,609	1,390,991
Prepaid items	637,989	-	637,989
Deposits	2,074,169	-	2,074,169
Net pension asset	326,164	52,344	378,508
Interfund balances	5,189,211	(5,189,211)	-
Capital assets not being depreciated	135,524,437	2,774,167	138,298,604
Capital assets being depreciated, net of accumulated depreciation	68,120,309	32,803,288	100,923,597
 Total assets	 370,743,417	 74,717,591	 445,461,008
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Pension items	9,548,690	349,385	9,898,075
Other postemployment benefit (OPEB) items	4,682,207	363,543	5,045,750
 Total deferred outflows of resources	 14,230,897	 712,928	 14,943,825
 Total assets and deferred outflows of resources	 384,974,314	 75,430,519	 460,404,833
<b>LIABILITIES</b>			
Accounts payable	3,791,155	2,241,846	6,033,001
Accrued payroll	445	-	445
Deposits payable	3,701,192	127,712	3,828,904
Unearned revenue	2,405,486	-	2,405,486
Interest payable	74,586	140,003	214,589
Long-term liabilities			
Due within one year	2,476,016	691,175	3,167,191
Due in more than one year	60,452,989	12,523,317	72,976,306
 Total liabilities	 72,901,869	 15,724,053	 88,625,922
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Pension items	8,581,907	1,315,989	9,897,896
Other postemployment benefit (OPEB) items	8,391,981	651,581	9,043,562
Unamortized gain on refunding	334,495	55,155	389,650
Deferred revenue - property taxes	13,374,275	-	13,374,275
 Total deferred inflows of resources	 30,682,658	 2,022,725	 32,705,383
 Total liabilities and deferred inflows of resources	 103,584,527	 17,746,778	 121,331,305

(This statement is continued on the following page.)

**VILLAGE OF TINLEY PARK, ILLINOIS**

**STATEMENT OF NET POSITION (Continued)**

April 30, 2022

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	<b>Governmental Activities</b>	<b>Business-Type Activities</b>	<b>Total</b>
<hr/>			
<b>NET POSITION</b>			
Net investment in capital assets	\$ 195,568,270	\$ 33,693,732	\$ 229,262,002
Restricted for			
Public safety	3,251,878	-	3,251,878
Maintenance of roadways	5,893,343	-	5,893,343
Capital projects	9,946,972	-	9,946,972
Debt service	91,821	-	91,821
Unrestricted	66,637,503	23,990,009	90,627,512
	<hr/>		
<b>TOTAL NET POSITION</b>	<b>\$ 281,389,787</b>	<b>\$ 57,683,741</b>	<b>\$ 339,073,528</b>
	<hr/>		

See accompanying notes to financial statements.

**VILLAGE OF TINLEY PARK, ILLINOIS**

**STATEMENT OF ACTIVITIES**

For the Year Ended April 30, 2022

FUNCTIONS/PROGRAMS	Expenses	Program Revenues		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
<b>PRIMARY GOVERNMENT</b>				
Governmental Activities				
General government	\$ 11,521,882	\$ 3,433,632	\$ 1,178,199	\$ 22,427
Public works	14,044,296	651,559	2,572,067	1,245,650
Public safety	29,374,310	1,006,383	140,313	-
Social services	2,015,756	4,185	-	-
Interest and fees	252,964	-	-	-
Total governmental activities	57,209,208	5,095,759	3,890,579	1,268,077
Business-Type Activities				
Water and sewer	28,774,646	27,459,887	-	24,411
Commuter parking	417,715	228,351	-	-
Total business-type activities	29,192,361	27,688,238	-	24,411
<b>TOTAL PRIMARY GOVERNMENT</b>	<b>\$ 86,401,569</b>	<b>\$ 32,783,997</b>	<b>\$ 3,890,579</b>	<b>\$ 1,292,488</b>

	Net (Expense) Revenue and Change in Net Position		
	Primary Government		
	Governmental	Business-Type	
	Activities	Activities	Total
	\$ (6,887,624)	\$ -	\$ (6,887,624)
	(9,575,020)	-	(9,575,020)
	(28,227,614)	-	(28,227,614)
	(2,011,571)	-	(2,011,571)
	(252,964)	-	(252,964)
	(46,954,793)	-	(46,954,793)
	-	(1,290,348)	(1,290,348)
	-	(189,364)	(189,364)
	-	(1,479,712)	(1,479,712)
	(46,954,793)	(1,479,712)	(48,434,505)
General Revenues			
Taxes			
Property	28,352,442	-	28,352,442
Other taxes			
Home rule sales tax	7,343,795	-	7,343,795
Sales tax	19,607,882	-	19,607,882
Amusement	1,516,858	-	1,516,858
Telecommunication	172,479	-	172,479
911	1,138,806	-	1,138,806
Hotel/motel	1,882,007	-	1,882,007
Cannabis	89,865	-	89,865
Intergovernmental revenues			
Income tax	8,117,164	-	8,117,164
Personal property replacement tax	194,858	-	194,858
American Rescue Plan Act	707,751	-	707,751
Investment income	357,471	86,707	444,178
Miscellaneous	413,337	-	413,337
Gain on sale of capital assets	28,910	-	28,910
Transfers in (out)	(1,167,247)	1,167,247	-
Total	68,756,378	1,253,954	70,010,332
CHANGE IN NET POSITION	21,801,585	(225,758)	21,575,827
NET POSITION, MAY 1	259,588,202	57,909,499	317,497,701
NET POSITION, APRIL 30	\$ 281,389,787	\$ 57,683,741	\$ 339,073,528

See accompanying notes to financial statements.

**VILLAGE OF TINLEY PARK, ILLINOIS**

**GOVERNMENTAL FUNDS**

**BALANCE SHEET**

April 30, 2022

	<b>General</b>	<b>Capital Improvements</b>	<b>Nonmajor Governmental</b>	<b>Total Governmental</b>
<b>ASSETS</b>				
Cash and investments	\$ 43,724,131	\$ 65,970,966	\$ 26,096,461	\$ 135,791,558
Land held for resale	-	800,000	-	800,000
Receivables (net, where applicable, of allowance for uncollectibles)				
Property taxes	13,170,920	-	203,355	13,374,275
Accounts	131,190	3,886	49,018	184,094
Intergovernmental	6,659,904	-	1,246,925	7,906,829
Other	791,465	22,917	-	814,382
Prepaid items	-	637,989	-	637,989
Deposits	-	2,074,169	-	2,074,169
Due from other funds	215,765	-	45,249	261,014
Advance to other funds	-	6,836,488	-	6,836,488
<b>TOTAL ASSETS</b>	<b>\$ 64,693,375</b>	<b>\$ 76,346,415</b>	<b>\$ 27,641,008</b>	<b>\$ 168,680,798</b>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES</b>				
<b>LIABILITIES</b>				
Accounts payable	\$ 2,919,768	\$ 531,023	\$ 340,364	\$ 3,791,155
Accrued payroll	445	-	-	445
Accrued interest	-	-	4,818	4,818
Deposits payable	3,701,192	-	-	3,701,192
Unearned revenue	2,405,486	-	-	2,405,486
Due to other funds	45,249	-	215,765	261,014
Advance from other funds	1,647,277	-	-	1,647,277
Total liabilities	10,719,417	531,023	560,947	11,811,387
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Unavailable revenue - property taxes	13,170,920	-	203,355	13,374,275
Unavailable revenue - Intergovernmental Risk Management Agency	-	2,074,169	-	2,074,169
Unavailable revenue - intergovernmental revenue	216,625	3,886	660,000	880,511
Total deferred inflows of resources	13,387,545	2,078,055	863,355	16,328,955
Total liabilities and deferred inflows of resources	24,106,962	2,609,078	1,424,302	28,140,342
<b>FUND BALANCES</b>				
Nonspendable				
Prepaid items	-	637,989	-	637,989
Restricted				
Public safety	-	-	3,251,878	3,251,878
Maintenance of roadways	-	-	5,893,343	5,893,343
Capital projects	-	-	9,946,972	9,946,972
Debt service	-	-	91,821	91,821
Committed				
Capital projects	-	73,099,348	136,543	73,235,891
Debt service	-	-	7,359,277	7,359,277
Assigned				
Stormwater	837,257	-	-	837,257
Commercial development	3,077,169	-	-	3,077,169
Local road improvements	1,048,878	-	-	1,048,878
Fire alarms	2,952,409	-	-	2,952,409
Unassigned (deficit)	32,670,700	-	(463,128)	32,207,572
Total fund balances	40,586,413	73,737,337	26,216,706	140,540,456
<b>TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES</b>	<b>\$ 64,693,375</b>	<b>\$ 76,346,415</b>	<b>\$ 27,641,008</b>	<b>\$ 168,680,798</b>

See accompanying notes to financial statements.



**VILLAGE OF TINLEY PARK, ILLINOIS**

**RECONCILIATION OF FUND BALANCES OF GOVERNMENTAL FUNDS TO THE  
GOVERNMENTAL ACTIVITIES IN THE STATEMENT OF NET POSITION**

April 30, 2022

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<b>FUND BALANCES OF GOVERNMENTAL FUNDS</b>	\$ 140,540,456
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds	203,644,746
Long-term intergovernmental receivables are not available to pay for current period expenditures and, therefore, are deferred inflows of resources in the governmental funds	880,511
The deposit with the Intergovernmental Risk Management Agency is unavailable in the governmental funds but recognized as revenue in the government-wide financial statements	2,074,169
Differences between expected and actual experiences, assumption changes, and net difference between projected and actual earnings for the Police Pension Fund are recognized as deferred outflows and inflows of resources on the statement of net position	6,989,869
Differences between expected and actual experiences, assumption changes, and net difference between projected and actual earnings for the Illinois Municipal Retirement Fund are recognized as deferred outflows and inflows of resources on the statement of net position	(6,023,086)
Differences between expected and actual experiences, assumption changes, and net differences between projected and actual earnings for the other postemployment benefit plan are recognized as deferred outflows of resources on the statement of net position	(3,709,774)
Net pension asset for the Illinois Municipal Retirement Fund is shown as an asset on the statement of net position	326,164
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the governmental funds	
General obligation bonds	(6,822,914)
Special service area bonds	(895,000)
Net pension liability - Police Pension	(29,117,841)
Premium on bonds payable	(24,067)
Gain on refunding	(334,495)
Compensated absences payable	(1,306,693)
Other postemployment benefit obligation	(24,762,490)
Accrued interest on long-term liabilities is reported as a liability on the statement of net position	(69,768)
<b>NET POSITION OF GOVERNMENTAL ACTIVITIES</b>	<u><u>\$ 281,389,787</u></u>

See accompanying notes to financial statements.

**VILLAGE OF TINLEY PARK, ILLINOIS**

**GOVERNMENTAL FUNDS**

**STATEMENT OF REVENUES, EXPENDITURES,  
AND CHANGES IN FUND BALANCES**

For the Year Ended April 30, 2022

	<b>General</b>	<b>Capital Improvements</b>	<b>Nonmajor Governmental</b>	<b>Total Governmental</b>
<b>REVENUES</b>				
Property taxes	\$ 23,978,798	\$ -	\$ 4,373,644	\$ 28,352,442
Other taxes	30,432,688	-	1,138,806	31,571,494
Intergovernmental	10,023,159	22,427	3,735,335	13,780,921
Fines, forfeitures, and reimbursements	1,618,498	-	-	1,618,498
Licenses, permits, and fees	3,011,891	12,849	76,334	3,101,074
Charges for services	906,330	-	-	906,330
Investment income	134,834	148,700	73,937	357,471
Miscellaneous	446,230	14,670	-	460,900
Total revenues	70,552,428	198,646	9,398,056	80,149,130
<b>EXPENDITURES</b>				
Current				
General government	4,012,231	-	557,521	4,569,752
General overhead	2,574,516	-	-	2,574,516
Police	20,497,054	-	702,086	21,199,140
Fire	5,148,176	-	-	5,148,176
Emergency management agency (EMA)	2,935,471	-	-	2,935,471
Public works	7,933,793	-	4,026,135	11,959,928
Information technology	963,481	-	-	963,481
Community development	1,914,008	-	-	1,914,008
Boards, commissions, and committees	66,472	-	-	66,472
Village bus service	100,881	-	-	100,881
Economic incentives	1,440,036	-	-	1,440,036
Capital outlay	345,330	2,663,970	765,274	3,774,574
Debt service				
Principal	-	-	1,209,623	1,209,623
Interest and fiscal charges	-	-	362,792	362,792
Total expenditures	47,931,449	2,663,970	7,623,431	58,218,850
<b>EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES</b>	22,620,979	(2,465,324)	1,774,625	21,930,280
<b>OTHER FINANCING SOURCES (USES)</b>				
Proceeds from disposal of capital assets	-	28,910	-	28,910
Bonds issued	-	-	5,112,900	5,112,900
Premium on bonds issued	-	-	24,067	24,067
Payment to escrow agent	-	-	(5,069,665)	(5,069,665)
Transfers in	86,764	18,521,892	2,610,358	21,219,014
Transfers (out)	(20,638,379)	(608,112)	(683,894)	(21,930,385)
Total other financing sources (uses)	(20,551,615)	17,942,690	1,993,766	(615,159)
<b>NET CHANGE IN FUND BALANCES</b>	2,069,364	15,477,366	3,768,391	21,315,121
<b>FUND BALANCES, MAY 1</b>	38,517,049	58,259,971	22,448,315	119,225,335
<b>FUND BALANCES, APRIL 30</b>	\$ 40,586,413	\$ 73,737,337	\$ 26,216,706	\$ 140,540,456

See accompanying notes to financial statements.

**VILLAGE OF TINLEY PARK, ILLINOIS**

RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES,  
EXPENDITURES, AND CHANGES IN FUND BALANCES TO THE  
GOVERNMENTAL ACTIVITIES IN THE STATEMENT OF ACTIVITIES

For the Year Ended April 30, 2022

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<b>NET CHANGE IN FUND BALANCES - TOTAL GOVERNMENTAL FUNDS</b>	<b>\$ 21,315,121</b>
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital outlay as expenditures; however, they are capitalized on the statement of net position and depreciated on the statement of activities	2,977,345
Depreciation expense does not require the use of current financial resources and, therefore, is not reported as an expenditure in governmental funds	(5,018,440)
The transfer of capital assets from governmental activities to business-type activities is reported on the statement of activities	(455,876)
Intergovernmental revenues that are deferred in the fund financial statements because they are not available but are recognized in the government-wide financial statements	(826,625)
The change in the Intergovernmental Risk Management Agency deposit is deferred in the fund financial statements because it is not available but is recognized in the government-wide financial statements	(229,161)
The payment to escrow agent for the current refunding of long-term debt is reported as an expenditure in the governmental funds but as A decrease of principal outstanding in the statement of net position	4,658,610
The repayment of the principal portion of long-term debt is reported as an expenditure when due in governmental funds but as a reduction of principal outstanding on the statement of net position	1,209,623
The issuance of long-term debt is reported as an other financing source in governmental funds but as an increase in principal outstanding on the statement of net position Refunding debt	(5,112,900)
Amortization of premium on bonds is reported as a reduction of interest expense on the statement of activities	730,428
Amortization of the gain on refunding is reported as interest expense on the statement of activities	(314,747)
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds Change in accrued interest Change in compensated absences	81,135 (35,871)
Changes in total OPEB liability and deferred outflows/inflows of resources are reported only in the statement of activities	(326,766)
The change in the Police Pension Fund net pension liability and deferred outflows/inflows of resources is not a source or use of a financial resource	627,267
The change in the Illinois Municipal Retirement Fund net pension liability and deferred outflows/inflows of resources is not a source or use of a financial resource	2,522,442
<b>CHANGE IN NET POSITION OF GOVERNMENTAL ACTIVITIES</b>	<b><u>\$ 21,801,585</u></b>

See accompanying notes to financial statements.

**VILLAGE OF TINLEY PARK, ILLINOIS**

**PROPRIETARY FUNDS**

**STATEMENT OF NET POSITION**

April 30, 2022

	<b>Business-Type Activities</b>		
	<b>Waterworks and Sewerage</b>	<b>Nonmajor Commuter Parking Lot</b>	<b>Total</b>
<b>CURRENT ASSETS</b>			
Cash and investments	\$ 36,237,353	\$ 3,700,002	\$ 39,937,355
Receivables (net, where applicable, of allowance for uncollectibles)			
Customer accounts	215,706	-	215,706
Unbilled service	3,547,333	-	3,547,333
Other	576,609	-	576,609
Total current assets	40,577,001	3,700,002	44,277,003
<b>NONCURRENT ASSETS</b>			
Advance to other funds	1,321,642	-	1,321,642
Net pension asset	51,246	1,098	52,344
Capital assets			
Land	986,194	278,000	1,264,194
Construction in progress	1,509,973	-	1,509,973
Waterworks and sewerage system	103,344,195	-	103,344,195
Parking lot	-	3,372,976	3,372,976
Equipment	9,323,796	145,785	9,469,581
Pedestrian crossing	-	30,260	30,260
Total capital assets	115,164,158	3,827,021	118,991,179
Less accumulated depreciation	(80,411,469)	(3,002,255)	(83,413,724)
Net capital assets	34,752,689	824,766	35,577,455
Total noncurrent assets	36,125,577	825,864	36,951,441
Total assets	76,702,578	4,525,866	81,228,444
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Pension items - Illinois Municipal Retirement Fund	342,058	7,327	349,385
Other postemployment benefit items	363,543	-	363,543
Total deferred outflows of resources	705,601	7,327	712,928
Total assets and deferred outflows of resources	77,408,179	4,533,193	81,941,372

(This statement is continued on the following page.)

VILLAGE OF TINLEY PARK, ILLINOIS

PROPRIETARY FUNDS

STATEMENT OF NET POSITION (Continued)

April 30, 2022

	<b>Business-Type Activities</b>		
	<b>Waterworks and Sewerage</b>	<b>Nonmajor Commuter Parking Lot</b>	<b>Total</b>
<b>CURRENT LIABILITIES</b>			
Accounts payable	\$ 2,230,468	\$ 11,378	\$ 2,241,846
Accrued payroll	-	-	-
Interest payable	127,712	-	127,712
Deposits payable	140,003	-	140,003
Compensated absences payable	80,122	1,378	81,500
Total OPEB liability	46,908	-	46,908
Capital lease payable	8,486	-	8,486
Bonds payable	554,281	-	554,281
Total current liabilities	3,187,980	12,756	3,200,736
<b>NONCURRENT LIABILITIES</b>			
Advance from other funds	6,510,853	-	6,510,853
General obligation bonds payable (less current portion)	10,585,608	-	10,585,608
Capital lease payable (less current portion)	53,567	-	53,567
Compensated absences payable (less current portion)	4,254	-	4,254
Total other postemployment benefit liability (less current portion)	1,879,888	-	1,879,888
Total noncurrent liabilities	19,034,170	-	19,034,170
Total liabilities	22,222,150	12,756	22,234,906
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Pension items - Illinois Municipal Retirement Fund	1,288,392	27,597	1,315,989
Gain on refunding	55,155	-	55,155
Other postemployment benefit items	651,581	-	651,581
Total deferred inflows of resources	1,995,128	27,597	2,022,725
Total liabilities and deferred inflows of resources	24,217,278	40,353	24,257,631
<b>NET POSITION</b>			
Net investment in capital assets	32,868,966	824,766	33,693,732
Unrestricted	20,321,935	3,668,074	23,990,009
<b>TOTAL NET POSITION</b>	<b>\$ 53,190,901</b>	<b>\$ 4,492,840</b>	<b>\$ 57,683,741</b>

See accompanying notes to financial statements.

**VILLAGE OF TINLEY PARK, ILLINOIS**

**PROPRIETARY FUNDS**

**STATEMENT OF REVENUES, EXPENSES, AND  
CHANGES IN NET POSITION**

For the Year Ended April 30, 2022

	<b>Business-Type Activities</b>		
	<b>Waterworks and Sewerage</b>	<b>Nonmajor Commuter Parking Lot</b>	<b>Total</b>
<b>OPERATING REVENUES</b>			
Charges for services			
Water sales and sewer charges	\$ 26,721,377	\$ -	\$ 26,721,377
Meter sales	27,814	-	27,814
Building impact fees	11,800	-	11,800
Parking fees	-	216,569	216,569
Parking fines	-	11,782	11,782
Other	625,857	-	625,857
Development assessments and fees	72,186	-	72,186
Annexation recaptures	853	-	853
Total operating revenues	27,459,887	228,351	27,688,238
<b>OPERATING EXPENSES EXCLUDING DEPRECIATION</b>			
Operations	26,229,677	366,905	26,596,582
Total operating expenses excluding depreciation	26,229,677	366,905	26,596,582
OPERATING INCOME (LOSS) BEFORE DEPRECIATION	1,230,210	(138,554)	1,091,656
Depreciation	2,204,052	50,810	2,254,862
OPERATING INCOME (LOSS)	(973,842)	(189,364)	(1,163,206)
<b>NON-OPERATING REVENUES (EXPENSES)</b>			
Investment income	75,238	11,469	86,707
Interest expense and fees	(340,917)	-	(340,917)
Total non-operating revenues (expenses)	(265,679)	11,469	(254,210)
INCOME (LOSS) BEFORE CONTRIBUTIONS AND TRANSFERS	(1,239,521)	(177,895)	(1,417,416)
<b>CONTRIBUTIONS</b>	480,287	-	480,287
<b>TRANSFERS</b>			
Transfers in	711,371	-	711,371
Total transfers	711,371	-	711,371
CHANGE IN NET POSITION	(47,863)	(177,895)	(225,758)
NET POSITION, MAY 1	53,238,764	4,670,735	57,909,499
<b>NET POSITION, APRIL 30</b>	\$ 53,190,901	\$ 4,492,840	\$ 57,683,741

See accompanying notes to financial statements.

**VILLAGE OF TINLEY PARK, ILLINOIS**

**PROPRIETARY FUNDS**

**STATEMENT OF CASH FLOWS**

For the Year Ended April 30, 2022

	<b>Business-Type Activities</b>		
	<b>Waterworks and Sewerage</b>	<b>Nonmajor Commuter Parking Lot</b>	<b>Total</b>
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>			
Receipts from customers and users	\$ 27,285,036	\$ 228,351	\$ 27,513,387
Payments to suppliers	(24,226,983)	(367,134)	(24,594,117)
Payments to employees	(2,053,138)	(45,292)	(2,098,430)
Net cash from operating activities	1,004,915	(184,075)	820,840
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>			
Transfers in	711,371	-	711,371
Net cash from noncapital financing activities	711,371	-	711,371
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>			
Purchases of capital assets	(942,468)	-	(942,468)
Principal paid on general obligation bonds	(445,377)	-	(445,377)
Principal paid on capital leases	(827)	-	(827)
Proceeds of general obligation bonds	9,998,792	-	9,998,792
Interest and fees paid on general obligation bonds	(226,926)	-	(226,926)
Net cash from capital and related financing activities	8,383,194	-	8,383,194
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>			
Interest on investments	75,238	11,472	86,710
Net cash from investing activities	75,238	11,472	86,710
<b>NET INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS</b>	10,174,718	(172,603)	10,002,115
<b>CASH AND CASH EQUIVALENTS, MAY 1</b>	26,062,635	3,872,605	29,935,240
<b>CASH AND CASH EQUIVALENTS, APRIL 30</b>	\$ 36,237,353	\$ 3,700,002	\$ 39,937,355
<b>CASH AND INVESTMENTS</b>			
Cash and cash equivalents	\$ 36,237,353	\$ 3,700,002	\$ 39,937,355
<b>TOTAL CASH AND INVESTMENTS</b>	\$ 36,237,353	\$ 3,700,002	\$ 39,937,355

(This statement is continued on the following page.)

**VILLAGE OF TINLEY PARK, ILLINOIS**

**PROPRIETARY FUNDS**

**STATEMENT OF CASH FLOWS (Continued)**

For the Year Ended April 30, 2022

	<b>Business-Type Activities</b>		
	<b>Waterworks and Sewerage</b>	<b>Nonmajor Commuter Parking Lot</b>	<b>Total</b>
<b>RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH FLOWS FROM OPERATING ACTIVITIES</b>			
Operating income (loss)	\$ (973,842)	\$ (189,364)	\$ (1,163,206)
Adjustments to reconcile operating (loss) income to net cash from operating activities			
Depreciation	2,204,052	50,810	2,254,862
Changes in current assets and liabilities			
Accounts receivable	(174,851)	-	(174,851)
Deposits payable	3,425	-	3,425
Accounts payable	357,542	(3,012)	354,530
Accrued payroll and compensated absences payable	(71,885)	(3,078)	(74,963)
Pension related items	(371,471)	(39,431)	(410,902)
Total other postemployment benefit liability	31,945	-	31,945
<b>NET CASH FROM OPERATING ACTIVITIES</b>	<b>\$ 1,004,915</b>	<b>\$ (184,075)</b>	<b>\$ 820,840</b>
<b>SCHEDULE OF NONCASH TRANSACTIONS</b>			
Contributed capital assets	\$ 455,876	\$ -	\$ 455,876
Capital asset additions in accounts payable and retainage	436,892	-	436,892
Issuance of capital lease	62,880	-	62,880
Issuance of refunding bonds	825,100	-	825,100
Premium on refunding bonds issued	4,011	-	4,011
Payment to escrow agent	(844,895)	-	(844,895)
<b>TOTAL NONCASH TRANSACTIONS</b>	<b>\$ 939,864</b>	<b>\$ -</b>	<b>\$ 939,864</b>

See accompanying notes to financial statements.



**VILLAGE OF TINLEY PARK, ILLINOIS**

**PENSION TRUST FUND**

**STATEMENT OF FIDUCIARY NET POSITION**

April 30, 2022

	<b>Pension Trust</b>
<b>ASSETS</b>	
Cash and short-term investments	<u>\$ 125,383</u>
Investments at fair value	
U.S. Government and agency securities	21,031,266
Municipal bonds	5,385,217
Corporate bonds	4,814,508
Negotiable CDs	962,646
Corporate equity instruments	53,195,648
Insurance annuity contracts	<u>3,036,582</u>
Total investments	<u>88,425,867</u>
Receivables	
Accrued interest and other receivable	<u>225,350</u>
Total receivables	<u>225,350</u>
Prepaid items	<u>8,535</u>
Total assets	<u>88,785,135</u>
<b>LIABILITIES</b>	
Accounts payable	<u>15,478</u>
Total liabilities	<u>15,478</u>
<b>NET POSITION RESTRICTED FOR PENSIONS</b>	<u><u>\$ 88,769,657</u></u>

See accompanying notes to financial statements.

**VILLAGE OF TINLEY PARK, ILLINOIS**

**PENSION TRUST FUNDS**

**STATEMENT OF CHANGES IN FIDUCIARY NET POSITION**

For the Year Ended April 30, 2022

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**ADDITIONS**

Contributions

Employer	\$ 4,548,623
Employee	894,625
Other member revenue	<u>148,632</u>

Total contributions	<u>5,591,880</u>
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Investment income

Net appreciation (depreciation) in fair value of investments	(12,358,077)
Interest	<u>4,511,381</u>

Total investment income	(7,846,696)
Less investment expenses	<u>(170,138)</u>

Net investment income	<u>(8,016,834)</u>
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Total additions	<u>(2,424,954)</u>
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**DEDUCTIONS**

Benefits and refunds	5,183,420
Administrative expenses	<u>42,273</u>

Total deductions	<u>5,225,693</u>
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NET INCREASE (DECREASE)	(7,650,647)
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**NET POSITION RESTRICTED  
FOR PENSIONS**

May 1	<u>96,420,304</u>
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April 30	<u><u>\$ 88,769,657</u></u>
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See accompanying notes to financial statements.

# **VILLAGE OF TINLEY PARK, ILLINOIS**

## **NOTES TO FINANCIAL STATEMENTS**

April 30, 2022

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### **1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The Village of Tinley Park, Illinois (the Village) was incorporated in 1892 and is currently a home rule municipality under the provisions of the constitution and general statutes of the State of Illinois. The corporate limits of the municipality encompass territory in Cook and Will Counties. The Village operates under the trustee-village form of government and the trustees are elected from the community at-large. The Village provides a full range of services including public safety, public works (roads, water, sanitary sewer collection, storm water management), community development (planning, zoning, and economic development), and general administrative services.

The accounting policies of the Village conform to accounting principles generally accepted in the United States of America, as applicable to governments (hereinafter referred to as generally accepted accounting principles (GAAP)). The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The following is a summary of the more significant policies:

#### **a. Reporting Entity**

As defined by GAAP established by GASB, the financial statements present the Village (the primary government). In evaluating how to define the reporting entity, management has considered all potential component units. The decision to include a potential component unit in the reporting entity was based upon the significance of its operational or financial relationship with the primary government. The Police Pension Employees Retirement System (PPERS) is reported as a fiduciary component unit of the Village.

The Village's financial statements include PPERS as a blended fiduciary component unit report as a Pension Trust Fund. PPERS functions for the benefit of these employees and is governed by a five-member pension board. Two members appointed by the Village's Board of Trustees, one elected by retired pension members, and two elected by active members constitute the pension board. The Village and PPERS participants are obligated to fund all PPERS costs based upon actuarial valuations. The State of Illinois is authorized to establish benefit levels. The Village utilized an independent actuary and is authorized to approve the actuarial assumptions used in the determination of contribution levels. PPERS does not issue a separate report.

**VILLAGE OF TINLEY PARK, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

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**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

b. Fund Accounting

The Village uses funds to report on its financial position and the change in its financial position. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

A fund is a separate accounting entity with a self-balancing set of accounts. The minimum number of funds are maintained consistent with legal and managerial requirements.

Funds are classified into the following categories: governmental, proprietary, and fiduciary.

Governmental funds are used to account for all or most of the Village's general activities, including the collection and disbursement of restricted, committed, or assigned monies (special revenue funds), the funds restricted, committed, or assigned for the acquisition or construction of capital assets (capital projects funds), and the funds restricted, committed, or assigned for the servicing of long-term debt (debt service funds). The General Fund is used to account for all activities of the Village not accounted for in some other fund.

Enterprise funds are used to account for activities similar to those found in the private sector, where the determination of net income is necessary or useful to sound financial administration. Goods or services from such activities can be provided either to outside parties (enterprise funds) or to other departments or agencies primarily within the Village (internal service funds).

Fiduciary funds are used to account for assets held on behalf of outside parties, including other governments. The Village utilizes pension trust funds which are generally used to account for assets that the Village holds in a fiduciary capacity.

c. Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the Village. The effect of material interfund activity has been eliminated from these statements. Interfund services provided and used are not eliminated on these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

**VILLAGE OF TINLEY PARK, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

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**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

c. Government-Wide and Fund Financial Statements (Continued)

The statement of net position presents the Village's nonfiduciary assets and liabilities with the difference reported in three categories:

Net investment in capital assets consists of capital assets, net of accumulated depreciation and reduced by outstanding balances for bonds and other debt that are attributable to the acquisition, construction, or improvement of those assets.

Restricted net position, if applicable, result when constraints placed on net position use are either externally imposed by creditors, grantors, contributors, and the like, or imposed by law through constitutional provisions or enabling legislation.

Unrestricted net position consists of net position that do not meet the criteria of the two preceding categories.

When both restricted and unrestricted resources are available for use, it is the Village's policy to use restricted resources first to finance qualifying activities, then unrestricted resources as they are needed.

The statement of activities demonstrates the degree to which the direct expenses of a given function, segment, or program are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

The Village reports the following major governmental funds:

The General Fund is the general operating fund of the Village. It is used to account for all financial resources except those accounted for in another fund. The services which are administered by the Village and accounted for in the General Fund include general services, public works, and public safety.

**VILLAGE OF TINLEY PARK, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

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**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

c. Government-Wide and Fund Financial Statements (Continued)

The Capital Improvements Fund is used to account for all other major capital projects transactions of the Village not financed through proprietary funds or other capital projects funds.

The Village reports the following major proprietary funds:

The Waterworks and Sewerage Fund is used to account for the provision of water and sewer services to the residents of the Village. All activities necessary to provide such services are accounted for in this fund, including, but not limited to, administration, operations, maintenance, financing and related debt service, and billing and collection.

The Village reports a pension trust fund as a fiduciary component unit to account for the Police Pension Fund.

d. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues and additions are recorded when earned and expenses and deductions are recorded when a liability is incurred. Property taxes are recognized as revenues in the year for which they are levied (i.e., intended to finance). Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. Operating revenues and expenses are directly attributable to the operation of the proprietary funds. Non-operating revenue/expenses are incidental to the operations of these funds.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., when they become both measurable and available). “Measurable” means the amount of the transaction can be determined and “available” means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period, generally 60 days except for sales taxes and telecommunication taxes which use 90 days. The Village recognizes property taxes when they become both measurable and available in the year for which they are levied (i.e., intended to finance). Expenditures are recorded when the related fund liability is incurred. Principal and interest on general long-term debt are recorded as expenditures when due.

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

d. Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)

Property taxes, sales taxes owed from the state at year end, franchise taxes, licenses, charges for services, and investment income associated with the current fiscal period are all considered to be susceptible to accrual and are recognized as revenues of the current fiscal period.

In applying the susceptible to accrual concept to intergovernmental revenues (e.g., federal and state grants), the legal and contractual requirements of the numerous individual programs are used as guidelines. There are, however, essentially two types of revenues. In one, monies must be expended on the specific purpose or project before any amounts will be paid to the Village; therefore, revenues are recognized based upon the expenditures recorded. In the other, monies are virtually unrestricted as to purpose of expenditure and are generally revocable only for failure to comply with prescribed eligibility requirements, such as equal employment opportunity. These resources are reflected as revenues at the time of receipt or earlier if they meet the availability criterion.

The Village reports unearned revenue and deferred/unavailable revenue on its financial statements. Deferred/unavailable revenues arise when a potential revenue does not meet the available criteria for recognition in the current period, under the modified accrual basis of accounting. Unearned revenue arises when a revenue is measurable but not earned under the accrual basis of accounting. Unearned revenues also arise when resources are received by the Village before it has a legal claim to them or prior to the provision of services, as when grant monies are received prior to the incurrence of qualifying expenditures. In subsequent periods, when both revenue recognition criteria are met, or when the Village has a legal claim to the resources, the liability or deferred inflows of resource for unearned and deferred/unavailable revenue are removed from the financial statements and revenue is recognized.

e. Cash and Cash Equivalents

For purposes of the statement of cash flows, the Village considers cash and cash equivalents to include cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

f. Investments

Investments with a maturity of less than one year when purchased, non-negotiable certificates of deposit, and other nonparticipating investments are stated at cost or amortized cost. Investments with a maturity greater than one year when purchased and all investments of the pension trust fund are stated at fair value. Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date.

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

g. Interfund Receivables/Payables

Transactions between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either “interfund receivables/payables” (current portion of interfund loans) or “advances to/from other funds” (noncurrent portion of interfund loans). All other outstanding balances between funds are reported as “due to/from other funds.”

Advances are offset by nonspendable fund balance in applicable governmental funds.

Interfund service transactions are accounted for as revenues, expenditures, or expenses.

Transactions that constitute reimbursements to a fund for expenditures/expenses initially made from it that are properly applicable to another fund are recorded as expenditures/expenses in the reimbursing fund and as reductions of expenditures/expenses in the fund that is reimbursed. All other interfund transactions are reported as transfers.

h. Prepaid Items/Expenses

Payments made to vendors for services that will benefit periods beyond the date of this report are recorded as prepaid items. Prepaid items are reported using the consumption method.

i. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads and bridges) are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the Village as assets with an initial, individual cost of more than \$15,000, and an estimated useful life of greater than one year. Additions or improvements that significantly extend the useful life of an asset, or that significantly increase the capacity of an asset are capitalized. Expenditures for asset acquisitions and improvements are stated as capital outlay expenditures in the governmental funds.

Such assets are recorded at historical cost or estimated historical cost. Donated capital assets are recorded at estimated acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.



**VILLAGE OF TINLEY PARK, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

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**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

i. Capital Assets (Continued)

Major outlays for capital assets and improvements are capitalized as projects are constructed. Property, plant, and equipment is depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Buildings and property	20-40
Equipment and vehicles	5-15
Waterworks and sewerage system	10-40
Parking lot	20-30
Pedestrian crossing	30

Gains or losses from sales or retirements of capital assets are included in operations on the statement of activities.

j. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

k. Compensated Absences

Vacation leave is recorded in governmental funds when due (upon employee retirement or termination). Vested or accumulated vacation leave of proprietary funds and governmental activities at the government-wide level is recorded as an expense and liability as the benefits accrue to employees.

l. Long-Term Obligations

In the government-wide financial statements and proprietary funds in the fund financial statements, long-term debt, and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund financial statements. Bond premiums and discounts, as well as the unamortized loss on refunding, are deferred and amortized over the life of the bonds. Bonds payable are reported net of any applicable bond premium or discount. Issuance costs are reported as expenses.

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**l. Long-Term Obligations (Continued)**

Unamortized gains and losses on refundings are reported as a deferred inflows or outflows of resources, respectively.

In the fund financial statements, governmental funds recognize bond premiums and discounts during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as expenditures.

Debt service funds are specifically established to account for and service the long-term obligations for the governmental funds debt. The enterprise fund individually accounts for and services the applicable debt that benefits the fund. Long-term debt is recognized as a liability in a governmental fund when due, or when resources have been accumulated for payment early in the following year.

**m. Fund Balance/Net Position**

In the fund financial statements, governmental funds report nonspendable fund balance for amounts that are either not in spendable form or legally or contractually required to be maintained intact. Restrictions of fund balance are reported for amounts constrained by legal restrictions from outside parties for a specific purpose, or externally imposed by outside entities. Committed fund balance is constrained by formal actions of the Village Board of Trustees, which is considered the Village's highest level of decision-making authority. Formal actions include ordinances approved by the Board of Trustees. Committed amounts cannot be used for any other purpose unless the Village removes or changes the specified use by taking the same type of action it employed to previously commit those amounts.

Assigned fund balance represents amounts constrained by the Village's intent to use them for a specific purpose. The authority to assign amounts for specific purpose within the General Fund delegated to the Finance Director through the fund balance policy adopted by the Village Board of Trustees. The General Fund target fund balance is 25% or three months of operation. Within the other governmental fund types (special revenue, debt service, capital projects) resources are assigned in accordance with the established fund purpose and approved budget/appropriation. Any residual fund balance in these fund types that are not restricted or committed have been assigned by the Village Finance Director. Within these same funds, a residual deficit, if any, is reported as unassigned. The General Fund is the only fund that reports a positive unassigned fund balance.

**VILLAGE OF TINLEY PARK, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

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**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

m. Fund Balance/Net Position (Continued)

The Village's flow of funds assumption prescribes that the funds with the highest level of constraint are expended first. If restricted or unrestricted funds are available for spending, the restricted funds are spent first. Additionally, if different levels of unrestricted funds are available for spending the Village considers committed funds to be expended first followed by assigned and then unassigned funds.

n. Capital Contributions

Capital contributions reported in the proprietary funds represent capital assets donated from outside parties, principally developers, as well as other funds, if applicable.

o. Use of Estimates

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows of resources, liabilities, and deferred inflows of resources, and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

p. Postponement of Implementation of Certain Authoritative Guidance

In accordance with the provisions of GASB Statement No. 95, *Postponement of the Effective Dates of Certain Authoritative Guidance*, the Village has delayed the implementation of GASB Statement No. 87, *Leases*, to April 30, 2023.

**2. DEPOSITS AND INVESTMENTS**

a. Deposits with Financial Institutions

Custodial credit risk for deposits with financial institutions is the risk that in the event of bank failure, the Village's deposits may not be returned to it. The Village's investment policy requires pledging of collateral, held in the Village's name by an independent third-party custodian for all bank balances in excess of federal depository insurance, at an amount not less than 102% of the fair value of the funds secured. As of April 30, 2022, \$1,250,986 in deposits were uncollateralized.

**2. DEPOSITS AND INVESTMENTS (Continued)**

b. Village Investments

The Village's investment policy authorizes the Village to invest in all investments allowed by Illinois Compiled Statutes (ILCS). These include deposits/investments in insured commercial banks, savings and loan institutions, obligations of the U.S. Treasury and U.S. agencies, insured credit union shares, money market mutual funds with portfolios of securities issued or guaranteed by the United States Government or agreements to repurchase these same obligations, repurchase agreements, short-term commercial paper rated within the three highest classifications by at least two standard rating services, The Illinois Funds, and Illinois Metropolitan Investment Fund (IMET). The Village's investment policy does limit their deposits to financial institutions that are members of the FDIC system and are capable of posting collateral for amounts in excess of FDIC insurance. Additionally, with the exception of U.S. Treasury securities and authorized pools, for which there is no restriction as to the percentage of the portfolio, no more than 50% of the Village's total investment portfolio, at the time of investment, will be invested in a single security, type of security, or with a single financial institution.

The Illinois Public Treasurers' Investment Pool, known as The Illinois Funds, operates as a qualified external investment pool in accordance with the criteria established in GASB Statement No. 79, *Certain External Investment Pools and Pool Participants*, and thus, reports all investments at amortized cost rather than market value. The investment in The Illinois Funds by participants is also reported at amortized cost. The Illinois Funds does not have any limitations or restrictions on participant withdrawals. The Illinois Treasurer's Office issues a separate financial report for The Illinois Funds which may be obtained by contacting the Administrative Office at Illinois Business Center, 400 West Monroe Street, Suite 401, Springfield, Illinois 62704.

The Village categorizes the fair value measurements within the fair value hierarchy established by GAAP. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs.

It is the policy of the Village to invest its funds in a manner which will provide the highest investment return with the maximum security while meeting the daily cash flow demands of the Village and conforming to all state and local statutes governing the investment of public funds, using the "prudent person" standard for managing the overall portfolio. The primary objectives of the policy are, in order of priority, safety of principal, liquidity, and rate of return.

**VILLAGE OF TINLEY PARK, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

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**2. DEPOSITS AND INVESTMENTS (Continued)**

b. Village Investments (Continued)

The Village maintains a cash pool that is available for use by all funds, except the pension trust fund. The deposits and investments of the pension trust fund are held separately from those of other funds.

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to the investment, the Village will not be able to recover the value of its investments that are in possession of an outside party. To limit its exposure, the Village's investment policy requires all security transactions that are exposed to custodial credit risk to be processed on a delivery versus payment (DVP) basis with the underlying investments held in a custodial account with the trust department of an approved financial institution. The Illinois Funds are not subject to custodial credit risk.

Concentration of credit risk is the risk that the Village has too high a percentage of their investments invested in one type of investment. The Village's investment policy requires diversification to avoid unreasonable risk.

The following table presents the investments and maturities of the Village's investments subject to interest rate risk as of April 30, 2022:

Investment Type	Fair Value	Investment Maturities (in Years)			
		Less than 1	1-5	6-10	Greater than 10
Negotiable certificates of deposit	\$ 4,523,000	\$ 1,810,000	\$ 2,713,000	\$ -	\$ -
<b>TOTAL</b>	<b>\$ 4,523,000</b>	<b>\$ 1,810,000</b>	<b>\$ 2,713,000</b>	<b>\$ -</b>	<b>\$ -</b>

The Village has the following recurring fair value measurements as of April 30, 2022. The negotiable certificates of deposit are valued using quoted matrix pricing models (Level 2 inputs).

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. In accordance with its investment policy, the Village limits its exposure to interest rate risk by matching its investments with anticipated cash flow requirements.

Credit risk is the risk that the issuer of a debt security will not pay its par value upon maturity. The Village limits its exposure to credit risk by limiting investments to negotiable certificates of deposit. The Illinois Funds' are rated AAA. The negotiable certificates of deposit were not rated.

**VILLAGE OF TINLEY PARK, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

**3. PROPERTY TAXES**

The Village annually establishes a legal right to the property tax assessments upon the enactment of a tax levy ordinance by the Village Board of Trustees. These tax assessments are levied in December and attach as an enforceable lien on the previous January 1. Tax bills are prepared by Cook County and issued on or about February 1 and July 1 and are payable in two installments which become due on or about March 1 and August 1. Tax bills are prepared by Will County and issued on or about May 1 and are payable in two equal installments which become due on or about June 1 and September 1. The Counties collect such taxes and periodically remit them to the Village.

Property taxes for 2021 attach as an enforceable lien on January 1, 2021, on property values assessed as of the same date. Taxes are levied by December of the subsequent fiscal year (by passage of a Tax Levy Ordinance). The uncollected portion of the 2021 tax levy is intended to fund expenditures for the 2022-2023 fiscal year, these taxes are reported as unavailable/deferred as of April 30, 2022.

The 2022 tax levy, which attached as an enforceable lien on property as of January 1, 2022, has not been recorded as a receivable at April 30, 2022. The tax has not yet been levied by the Village and will not be levied until later in the calendar year and, therefore, the levy is not measurable at April 30, 2022.

A reduction for collection losses based on historical collection experience has been provided on uncollected tax levies. Property taxes are billed and collected by the County Treasurers of Cook County and Will County, Illinois.

**4. CAPITAL ASSETS**

The Village's capital asset activity for the year ended April 30, 2022 was as follows:

	Beginning Balances	Increases	Transfers	Decreases	Ending Balances
<b>GOVERNMENTAL ACTIVITIES</b>					
Capital assets not being depreciated					
Land	\$ 124,053,490	\$ 273,185	\$ -	\$ -	\$ 124,326,675
Construction in progress	10,808,113	2,754,495	(455,876)	1,908,970	11,197,762
Total capital assets not being depreciated	134,861,603	3,027,680	(455,876)	1,908,970	135,524,437
Capital assets being depreciated					
Buildings and property	106,407,211	1,235,543	-	-	107,642,754
Equipment and vehicles					
General purpose	2,944,122	120,500	-	-	3,064,622
Public works	7,826,467	47,043	-	37,192	7,836,318
Public safety	14,247,583	455,549	-	20,265	14,682,867
Total capital assets being depreciated	131,425,383	1,858,635	-	57,457	133,226,561

**VILLAGE OF TINLEY PARK, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

**4. CAPITAL ASSETS (Continued)**

	Beginning Balances	Increases	Transfers	Decreases	Ending Balances
<b>GOVERNMENTAL ACTIVITIES</b>					
(Continued)					
Less accumulated depreciation for					
Buildings and property	\$ 43,531,085	\$ 3,113,549	\$ -	\$ -	\$ 46,644,634
Equipment and vehicles	16,614,184	1,904,891	-	57,457	18,461,618
Total accumulated depreciation	60,145,269	5,018,440	-	57,457	65,106,252
Total capital assets being depreciated, net	71,280,114	(3,159,805)	-	-	68,120,309
<b>GOVERNMENTAL ACTIVITIES</b>					
<b>CAPITAL ASSETS, NET</b>					
	\$ 206,141,717	\$ (132,125)	\$ (455,876)	\$ 1,908,970	\$ 203,644,746
<b>BUSINESS-TYPE ACTIVITIES</b>					
Capital assets not being depreciated					
Land	\$ 1,239,783	\$ 24,411	\$ -	\$ -	\$ 1,264,194
Construction in progress	413,537	1,275,668	455,876	635,108	1,509,973
Total capital assets not being depreciated	1,653,320	1,300,079	455,876	635,108	2,774,167
Capital assets being depreciated					
Waterworks and sewerage system	102,709,087	635,108	-	-	103,344,195
Parking lot	3,372,976	-	-	-	3,372,976
Equipment	9,414,499	103,692	-	48,610	9,469,581
Pedestrian crossing	30,260	-	-	-	30,260
Total capital assets being depreciated	115,526,822	738,800	-	48,610	116,217,012
Less accumulated depreciation for					
Waterworks and sewerage system	75,633,796	1,604,027	-	-	77,237,823
Parking lot	2,775,401	50,810	-	-	2,826,211
Equipment	2,768,015	600,025	-	48,610	3,319,430
Pedestrian crossing	30,260	-	-	-	30,260
Total accumulated depreciation	81,207,472	2,254,862	-	48,610	83,413,724
Total capital assets being depreciated, net	34,319,350	(1,516,062)	-	-	32,803,288
<b>BUSINESS-TYPE ACTIVITIES</b>					
<b>CAPITAL ASSETS, NET</b>					
	\$ 35,972,670	\$ (215,983)	\$ 455,876	\$ 635,108	\$ 35,577,455

**VILLAGE OF TINLEY PARK, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

**4. CAPITAL ASSETS (Continued)**

Depreciation expense was charged to functions/programs of the primary government as follows:

<b>GOVERNMENTAL ACTIVITIES</b>	
General government	\$ 2,548,507
Public safety	1,423,127
Public works	1,041,951
Social services	<u>4,855</u>
<b>TOTAL DEPRECIATION EXPENSE - GOVERNMENTAL ACTIVITIES</b>	<b><u>\$ 5,018,440</u></b>
<b>BUSINESS-TYPE ACTIVITIES</b>	
Waterworks and sewerage	\$ 2,204,052
Commuter parking lot	<u>50,810</u>
<b>TOTAL DEPRECIATION EXPENSE - BUSINESS-TYPE ACTIVITIES</b>	<b><u>\$ 2,254,862</u></b>

**5. LONG-TERM OBLIGATIONS**

A summary of long-term obligation activity for the Village for the year ended April 30, 2022 is as follows:

	Outstanding Debt as of May 1	Additions	Reductions/ Refundings	Outstanding Debt as of April 30	Due Within One Year
<b>GOVERNMENTAL ACTIVITIES</b>					
General obligation bonds financed through governmental funds	\$ 7,578,247	\$ 5,112,900	\$ 5,868,233	\$ 6,822,914	\$ 625,720
Special service area bonds	895,000	-	-	895,000	-
Unamortized bond premium	754,495	24,067	754,495	24,067	-
Total OPEB liability*	31,158,395	-	6,395,905	24,762,490	608,938
Net pension liability - IMRF*, **	5,371,497	-	5,371,497	-	-
Net pension liability - police*	16,695,460	12,422,381	-	29,117,841	-
Compensated absences*	1,270,822	1,243,171	1,207,300	1,306,693	1,241,358
<b>TOTAL</b>	<b><u>\$ 63,723,916</u></b>	<b><u>\$ 18,802,519</u></b>	<b><u>\$ 19,597,430</u></b>	<b><u>\$ 62,929,005</u></b>	<b><u>\$ 2,476,016</u></b>

\*The other postemployment benefit liability, net pension liabilities, and compensated absences are historically retired by the Village's General Fund.

\*\*The net pension liability - IMRF is now reported as a net pension asset. See Note 10 for additional information.



**VILLAGE OF TINLEY PARK, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

**5. LONG-TERM OBLIGATIONS (Continued)**

	Outstanding Debt as of May 1	Additions	Reductions/ Refundings	Outstanding Debt as of April 30	Due Within One Year
<b>BUSINESS-TYPE ACTIVITIES</b>					
General obligation bonds financed through governmental funds	\$ 1,506,753	\$ 9,792,100	\$ 1,221,767	\$ 10,077,086	\$ 554,281
Unamortized bond premium	120,110	1,062,803	120,110	1,062,803	-
Capital lease payable	-	62,880	827	62,053	8,486
Net pension liability - IMRF*	866,016	-	866,016	-	-
Total OPEB liability	2,416,815	-	490,019	1,926,796	46,908
Compensated absences	77,823	81,831	73,900	85,754	81,500
<b>TOTAL</b>	<b>\$ 4,987,517</b>	<b>\$ 10,999,614</b>	<b>\$ 2,772,639</b>	<b>\$ 13,214,492</b>	<b>\$ 691,175</b>

\*The net pension liability - IMRF is now reported as a net pension asset. See Note 10 for additional information.

Outstanding debt as of April 30, 2022, consists of the following:

**General Obligation Bonds**

General obligation refunding bonds dated June 20, 2013, of which the refunded principal of \$1,710,014 is to be serviced by the General Fund and \$284,986 is to be serviced by the Waterworks and Sewerage Fund, provides for the retirement of principal of \$585,000 in 2022, \$625,000 in 2023, \$665,000 in 2024, and \$705,000 in 2025. Interest is payable on December 1 and June 1 of each year at varying rates between 4% and 5%.

\$ 1,995,000

General obligation refunding bonds dated December 22, 2021, of which the refunded principal of \$5,112,900 is to be serviced by the General Fund and \$852,100 is to be serviced by the Waterworks and Sewerage Fund, provides for the retirement of principal of \$105,000 in 2022, \$100,000 in 2023, \$100,000 in 2024, \$865,000 in 2025, \$895,000 in 2026, \$920,000 in 2027, \$955,000 in 2028, \$995,000 in 2029, and \$1,030,000 in 2030. Interest is payable on December 1 and June 1 of each year at varying rates between 4% and 5%.

5,965,000

General obligation bonds dated December 22, 2021, of which the principal of \$8,940,000 is to be serviced by the Waterworks and Sewerage Fund, provides for the retirement of principal of \$450,000 in 2022, \$450,000 in 2023, \$475,000 in 2024, \$500,000 in 2025, \$525,000 in 2026, \$550,000 in 2027, \$575,000 in 2028, \$605,000 in 2029, \$635,000 in 2030, \$660,000 in 2031, \$675,000 in 2032, \$690,000 in 2033, \$705,000 in 2034, \$715,000 in 2035, and \$730,000 in 2036. Interest is payable on December 1 and June 1 of each year at varying rates between 2% and 5%.

8,940,000

Unamortized bond premium

1,086,870

Total general obligation bonds

17,986,870

**VILLAGE OF TINLEY PARK, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

**5. LONG-TERM OBLIGATIONS (Continued)**

Special Service Area Bonds

Limited sales tax revenue bonds dated November 1, 1988 provide for the retirement of principal of \$895,000. Interest was payable May 1 and November 1 at a rate of 10.25% through November 1, 1999, the original scheduled maturity of the series. Bonds and coupons remain serially outstanding until retired and do not accrue any further interest past their original due dates. Bonds and coupons are to be paid solely from a specific annual incremental portion of the sales tax revenues generated within the Special Service Area Number 3 over the life of the bonds. The specified annual incremental sales tax revenues have generated \$93,737 in "Recapture Differential" through April 30, 2022 that is applied to retire outstanding interest coupons and bonds in serial order, respectively. Of this amount, \$88,919 has been paid and retired certain outstanding interest coupons, and \$4,818 is held as Unused Recapture Differential until it accumulated sufficiently to retire the next coupon in the series. The Village is not legally obligated to fund or otherwise provide for these payments except from the specified annual incremental sales tax revenues when available. As future annual incremental revenues (Recapture Differential) become available, and are accumulated in sufficient amounts, additional debt service payments will be made. See also Note 9 (Commitments).

\$ 895,000

**TOTAL LONG-TERM DEBT**

\$ 18,881,870

The future debt service requirements to amortize the outstanding bonded debt are as follows:

Fiscal Year Ending April 30,	General Obligation Bonds					
	Governmental Activities			Business-Type Activities		
	Principal	Interest	Total	Principal	Interest	Total
2023	\$ 625,720	\$ 162,352	\$ 788,072	\$ 554,281	\$ 324,059	\$ 878,340
2024	655,720	144,215	799,935	559,280	316,935	876,215
2025	690,006	114,001	804,007	589,994	289,399	879,393
2026	741,435	82,072	823,507	623,565	260,328	883,893
2027	767,149	67,243	834,392	652,851	232,857	885,708
2028	788,578	56,120	844,698	681,422	204,753	886,175
2029	818,578	43,897	862,475	711,422	175,216	886,638
2030	852,864	30,390	883,254	747,136	144,215	891,351
2031	882,864	15,892	898,756	782,135	111,548	893,683
2032	-	-	-	660,000	83,500	743,500
2033	-	-	-	675,000	70,300	745,300
2034	-	-	-	690,000	56,800	746,800
2035	-	-	-	705,000	43,000	748,000
2036	-	-	-	715,000	28,900	743,900
2037	-	-	-	730,000	14,600	744,600
<b>TOTAL</b>	<u>\$ 6,822,914</u>	<u>\$ 716,182</u>	<u>\$ 7,539,096</u>	<u>\$ 10,077,086</u>	<u>\$ 2,356,410</u>	<u>\$ 12,433,496</u>

**VILLAGE OF TINLEY PARK, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

**5. LONG-TERM OBLIGATIONS (Continued)**

Capital Leases

The Village is committed under leases for various vehicles as follows:

Issue	Fund Debt Retired By	Balances May 1	Additions	Reductions	Balances April 30	Current Portion
	Waterworks and Sewerage					
Vehicles		\$ -	\$ 62,880	\$ 827	\$ 62,053	\$ 8,486
<b>TOTAL</b>		<b>\$ -</b>	<b>\$ 62,880</b>	<b>\$ 827</b>	<b>\$ 62,053</b>	<b>\$ 8,486</b>

Annual debt service requirements to maturity for these leases as follows:

Fiscal Year Ending April 30,	Business-Type Activities		
	Principal	Interest	Total
2023	\$ 8,486	\$ 3,138	\$ 11,624
2024	8,954	2,670	11,624
2025	9,446	2,178	11,624
2026	9,968	1,656	11,624
2027	25,199	1,034	26,233
<b>TOTAL</b>	<b>\$ 62,053</b>	<b>\$ 10,676</b>	<b>\$ 72,729</b>

Current Refunding

On December 2, 2021, the Village issued \$5,965,000 of the Series 2021B Taxable General Obligation Refunding Bonds to currently refund \$5,435,000 of the Series 2013 General Obligation Bonds. The refunded bonds were paid from escrow on December 22, 2021. As a result of the refunding, the Village achieved cash flow savings of \$607,496 and an economic gain on the refunding of \$608,347.

**6. RISK MANAGEMENT**

The Village is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; illnesses of employees; and natural disasters.

**6. RISK MANAGEMENT (Continued)**

The Village participated in the Intergovernmental Risk Management Agency (IRMA). IRMA is an organization of municipalities and special districts in Northeastern Illinois, which have formed an association under the Illinois Intergovernmental Cooperation Statute, to pool its risk management needs. The agency administers a mix of self-insurance and commercial insurance coverages; property/casualty and workers' compensation claim administration/litigation management services; unemployment claim administration; extensive risk management/loss control consulting and training programs; and a risk information system and financial reporting service for its members.

The Village's payments to IRMA are displayed on the financial statements as expenditures/expenses in appropriate funds. Each member assumes the first \$1,000 of each occurrence for years prior to 2004 and \$2,500 for each occurrence in 2004 and subsequent years. Beginning in 2005, members are now given the option to assume higher deductibles. Effective in 2010, the Village assumed the first \$10,000 of each occurrence. Effective in 2016, the Village has assumed the first \$50,000 of each occurrence. IRMA has a mix of self-insurance and commercial insurance at various amounts above that level.

Each member appoints one delegate, along with an alternate delegate, to represent the member on the Board of Directors. The Village does not exercise any control over the activities of the agency beyond its representation on the Board of Directors.

Initial contributions are determined each year based on the individual member's eligible revenue as defined in the by-laws of IRMA, experience modification factors based on past member loss experience, and optional deductible credits. Members have a contractual obligation to fund any deficit of IRMA attributable to a membership year during which they were a member. Supplemental contributions may be required to fund these deficits.

The Village purchases commercial insurance to cover its employees for health and accident claims.

The Village has not had significant reductions in insurance coverage from the previous fiscal year nor did settlements exceed insurance coverage in any of the last three years.

Effective January 1, 2019, the Village participates in the Illinois Counties Risk Management Trust (ICRMT) with administration by the Insurance Program Managers Group (IPMG) for general liability, workers' compensation and other risks. The pool is responsible for establishing the rights and responsibilities of the member agencies and retains the risk of loss. To limit exposure to employee health risks, the Village has purchased third party indemnity insurance.

**VILLAGE OF TINLEY PARK, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

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**7. INDIVIDUAL FUND DISCLOSURES**

a. Due From/To Other Funds

Individual fund interfund receivables/payables are as follows:

Receivable Fund	Payable Fund	Amount
Nonmajor Governmental	General	\$ 45,249
General	Nonmajor Governmental	<u>215,765</u>
<b>TOTAL</b>		<u><u>\$ 261,014</u></u>

Interfund debt reflects operating loans which are expected to be repaid in the following fiscal year.

b. Advance To/From Other Funds

Individual fund long-term interfund receivables/payables are as follows:

Receivable Fund	Payable Fund	Amount
Capital Improvements	General	\$ 325,635
Waterworks and Sewerage	General	1,321,642
Capital Improvements	Waterworks and Sewerage	<u>6,510,853</u>
<b>TOTAL</b>		<u><u>\$ 8,158,130</u></u>

Interfund debt reflects operating loans which are not expected to be repaid in the following fiscal year.

c. Interfund Transfers

Interfund transfers between funds for the year ended April 30, 2022 were as follows:

	Transfers In	Transfers Out
General		
Capital Improvements	\$ 86,764	\$ 18,521,892
Nonmajor Governmental	-	1,405,116
Waterworks and Sewerage	-	<u>711,371</u>

**VILLAGE OF TINLEY PARK, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

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**7. INDIVIDUAL FUND DISCLOSURES (Continued)**

c. Interfund Transfers (Continued)

	<u>Transfers In</u>	<u>Transfers Out</u>
Capital Improvements		
General	\$ 18,521,892	\$ 86,764
Nonmajor Governmental	-	521,348
Nonmajor Governmental		
General	1,405,116	-
Capital Improvements	521,348	-
Other Nonmajor Governmental	683,894	683,894
Waterworks and Sewerage		
General	711,371	-
Governmental Activities		
Business-Type Activities	-	455,876
Business-Type Activities		
Governmental Activities	<u>455,876</u>	<u>-</u>
<b>TOTAL</b>	<u><u>\$ 22,386,261</u></u>	<u><u>\$ 22,386,261</u></u>

Interfund transfers are to assist with payment of debt and cover costs incurred in funds where work is related to other funds. These transfers will not be repaid.

The transfer from Governmental Activities to Business-Type Activities is to reflect a capital contribution.

d. Deficit Fund Balances

The following funds reported deficit fund balances/net position at April 30, 2022:

<u>Fund</u>	<u>Deficit Balance</u>
Series 2021A and Series 2021B Bonds	\$ (463,128)

**8. LAKE MICHIGAN WATER PROJECT AND SANITARY SEWER SERVICES**

a. Lake Michigan Water Project

In 1973, the Village entered into water service supply agreements with the Village of Oak Lawn, Illinois (Oak Lawn) whereby Oak Lawn constructed a water transmission line to provide Lake Michigan water to the Village and to neighboring communities. The purpose of the transmission line, as well as the related assets constructed by the Village was to provide, pump, and store Lake Michigan water. The project began operations in 1974.

To finance the construction of the transmission line, which remains the property of Oak Lawn, Oak Lawn issued general obligation bonds. As part of the current water supply agreements, the Village is responsible for a share of the costs related to the construction of the transmission line. In addition to the transmission line costs, the Village is responsible for a portion of principal and interest on the bonded debt incurred by Oak Lawn to finance the expansion of the pumping and storage system and is to make semiannual payments to Oak Lawn as the bonds are repaid through the fiscal year. Payments are in proportion to the Village's water allocations. During the year ended April 30, 2022, the Village made payments totaling \$256,177 to Oak Lawn as required.

The Village also pays Oak Lawn for the purchase of Lake Michigan water which is based upon water consumption. During the year ended April 30, 2022, this amount totaled \$18,047,394.

In 1982, the Village entered into a water supply contract with Citizens Utilities (now Illinois American Water, hereafter IAW). Under this contract, the Village supplies Lake Michigan water to this private utility company that serves a portion of the Village of Orland Hills, and a small Orland Park subdivision. For services provided under the agreement, the Village receives a handling fee toward the maintenance and operation of the water system, calculated on gallons supplied to IAW. The contract, as amended, has expired as of November 2006. Negotiations on a contract renewal are in process. The Village has continued to supply water to IAW under terms of the amended contract previously noted.

Under a 1999 water supply contract, the Village also supplies Lake Michigan water to the Villages of New Lenox and Mokena. Similar to the IAW agreement, the Village receives a handling fee toward the maintenance and operation of the water system calculated on the gallons supplied to New Lenox and Mokena. The contract runs for a term of 40 years (2039). Additionally, the Villages of New Lenox and Mokena are also responsible for a portion of the Village's commitment to Oak Lawn for debt service.

**8. LAKE MICHIGAN WATER PROJECT AND SANITARY SEWER SERVICES  
(Continued)**

b. Sanitary Sewer Services

The portion of the Village located within Cook County receives sanitary sewer treatment and disposal services through the Metropolitan Water Reclamation District of Greater Chicago (MWRD). The MWRD charges for these services through a property tax against all property within its district.

In 1978, the Village entered into a service agreement with MWRD to provide sanitary sewer treatment and disposal services to a portion of Will County that was within the corporate limits, or planning area, of the Village. The fee for these services is calculated on a basis similar to the property tax MWRD receives within its district boundaries assessed on all properties within the service area that is incorporated into the Village but includes a premium factor for service outside their normal service area. These annual service fees are then charged to the individual properties as part of their quarterly utility billings. During the year ended April 30, 2022, the Village paid \$762,242 under this agreement.

A portion of the Village located in Will County receives sanitary sewer treatment and disposal services under a 1994 bulk wastewater treatment service agreement with IAW. The fee for these services are based on the tariff schedule currently in effect as approved from time-to-time by the Illinois Commerce Commission. This agreement runs for a term of 40 years, with a provision for a ten-year extension. The Village's utility customers within this service area are charged for these services as part of the quarterly utility billings. During the year ended April 30, 2022, the Village paid \$745,876 under this agreement.

Under a 1996 wastewater treatment service agreement, the Village of Frankfort (Frankfort) provides sanitary sewer treatment and disposal services to a portion of the Village located within Will County. This agreement runs for a period of 20 years (2016), with provision for extension. The Village has continued to operate under the terms of the original agreement since its expiration in 2016. Frankfort receives a fee, based on water consumption, which is included as part of the utility bills to these property owners. During the year ended April 30, 2022, the Village paid \$554,665 under this agreement.

**9. COMMITMENTS**

The Village imposed a Home Rule (HMR) sales tax at a rate of 0.75% effective July 1, 2014 for applicable retail sales. The HMR tax rate does not apply to certain retail purchases such as titled goods (e.g., vehicles) groceries and drugs. As part of the enabling ordinance, the Village Board of Trustees included clarifying language establishing that the HMR tax would not be subject to sales tax sharing under any economic incentive agreement that had been established prior to the imposition of the tax if that agreement had not explicitly



**9. COMMITMENTS (Continued)**

included HMR taxes. The HMR tax did not exist when these agreements were negotiated and was not contemplated for sharing under those agreements if the agreements did not specifically reference other sales taxes such as HMR. In the enabling ordinance, the Village Board also established a policy that the HMR tax would not be used in relation to future economic assistance sharing agreements. References to “regular sales tax” or “local” sales tax in the following narrative refer to the one percent (1%) municipal sales tax rate (MT) earmarked for the local governing jurisdiction (municipality or county) within the “base” sales tax rate structure in Illinois.

The Village entered into agreements to provide economic assistance associated with the development of the Park Center Plaza. In conjunction with the amended agreements, Limited Sales Tax Revenue bonds were issued to support a portion of the infrastructure construction costs associated with this shopping center. The sales tax incentive as originally provided was pledged to support the repayment of the bond issue. Under the bond ordinance, the \$150,000 increment (greater than \$425,000, but not greater than \$575,000) of regular municipal sales taxes (1%) received by the Village from the retail activity in this shopping center on an annual basis was pledged to retire the outstanding interest coupons and bonds related to the 1988 Limited Sales Tax Revenue bond issue. If any interest coupon or bond was not paid at its original due date, the coupon or bond continues to remain outstanding until it is paid. No additional interest accrues on these unpaid interest coupons and bonds. The planned maturity of the bond issue was November 1, 1999. After the stated maturity date, the annual \$150,000 sales tax increment is referred to as “Recapture Differential” within the bond ordinance. The Recapture Differential amounts are accumulated and held until enough funds exist to retire the next in the series of interest coupons (to be retired in sequence based on the original due date). After all the outstanding interest coupons have been retired, the Recapture Differential is then applied to retire the outstanding bonds, also in serial order. The total amount of incremental sales taxes pledged toward debt service on the bonds was not to exceed \$1,500,000. The cumulative debt service to be retired under the limited sales tax bonds totaled \$1,426,719 which is less than the established maximum pledged incremental sales tax. Bond registrar/paying agent fees or related administrative expenses, if any, would be paid from the remaining \$73,281 incremental sales tax funds committed under the bond issue. The Village received notice of the resignation of the bond registrar/paying agent effective March 31, 2018. Due to the limited number of bondholders (only one of record) and the minimal activity expected on this bond issue, the Village has assumed the registrar and paying agent duties beginning April 1, 2018. The bondholder contact information provided by the former bond registrar/paying agent was outdated and despite extensive efforts the Village has been unsuccessful in establishing contact with the bondholder(s). Unpaid bonds and interest coupons outstanding under the Limited Sales Tax Revenue bond issue total \$1,337,800 as of April 30, 2022. Through the year ended April 30, 2022, the annual sales taxes collected from the development have exceeded the \$425,000 minimum threshold in a total of six (6) bond issue related accounting years, which generated a total of \$93,737 in “Recapture Differential.” Of this amount, \$88,919 had been remitted to the bond registrar for the benefit of the bondholders and retirement of outstanding interest coupons. The remaining Recapture Differential in the amount of \$4,818 is insufficient to retire the next sequential interest coupon in its entirety and continues to be held as of April 30, 2022.

**VILLAGE OF TINLEY PARK, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

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**9. COMMITMENTS (Continued)**

The Village of Tinley Park entered into an intergovernmental agreement with Community Consolidated School District 146 for the purchase of the former site of the District's Central Middle School located one block east of Oak Park Avenue between 67th Court, 67th Avenue, and 172nd and 173rd Streets. The roughly three-acre site encompassing an entire block was in the former Expanded Main Street South TIF District. The property has also been included within the current New Bremen TIF District which has replaced the earlier district. Under the terms of the 2003 agreement, the Village paid the school district \$350,000 at closing, and an additional \$1,000,000 in December 2008. The school district was entitled to 30% of any incremental taxes generated by the property from December 2008 through the life of the TIF to a maximum of \$1,650,000 for an overall total of \$3,000,000. The Village withheld this vacant property from potential redevelopment due to expectations that it would specifically be needed for temporary parking and staging area for other construction and redevelopment projects that had been proposed and contemplated early in the life of the Expanded Main Street South TIF District. However, those projects did not materialize, and the property has remained Village owned and vacant. In the interim it has been regularly used for temporary construction staging and parking for special events. It is anticipated that the property will be included in some form of residential redevelopment in the future. The property currently remains vacant and tax exempt and has not generated any incremental taxes. As the opportunity for the property to be redeveloped and generate increment within the old TIF had been eliminated by the Village's continued ownership and control that did not release the property for redevelopment, equitably, the obligation under the agreement have been transferred to the New Bremen TIF District. As of April 30, 2022, the Village has paid a total of \$1,350,000 under the agreement with the school district.

An intergovernmental agreement was established between the Village of Tinley Park and Community Consolidated School District 146 associated with the Main Street North TIF District. Under this 2003 agreement and subject to some restrictions and priorities, 17% of the incremental taxes generated over the life of the TIF, to a maximum of \$2,500,000, were to be set aside for possible future capital improvements made by the School District within the Main Street North TIF District. A total of \$1,185,099 has been accumulated in the Capital Fund through April 30, 2022.

Under a 2011 agreement with Menard, Inc., the Village is providing economic assistance to the company in support of redevelopment of a former retail department store/office building for an expanded Menard's retail center. Upon completion of this expansion, the Tinley Park Menard's retail store had been the largest store in their chain. Under this agreement, the Village will remit 50% of the sales taxes (local 1% only) more than \$288,000 generated by the local Menard's business location annually for a total of ten years. The incentive began once the new expansion was completed in the Fall of 2013. The maximum incentive to be provided under this agreement is \$1,000,000. As of April 30, 2022, a total of \$497,091 has been paid under the agreement. Based on sales activity, an additional \$8,922 has been accrued as of April 30, 2022, but is not payable until the completion of the incentive year.

**9. COMMITMENTS (Continued)**

In February 2011, the Village entered into an inducement agreement with Ryan Companies US, Inc. to provide economic assistance toward construction of new retail space in the shopping center known as Brookside Marketplace. Due to the economic climate following the Recession, the developer found they required additional resources to entice retailers to locate in the Brookside Marketplace development as well as complete the buildout of the shopping center. The agreement was predicated on adding, at a minimum, HomeGoods and Old Navy stores to the shopping center. This agreement ran for a ten-year period beginning September 2011, coinciding with the opening of the first store in retail space constructed after December 31, 2010. The Village provided a maximum of \$1,250,000 in financial assistance under this agreement through sharing of sales tax revenues (local 1% only) generated by the new store development. The agreement provided the developer 54% of the sales taxes generated from the new retail spaces in semi-annual payments until either the maximum amount was achieved, or the incentive term expired. The developer (Ryan Companies US, Inc.) subsequently entered into an agreement with DDR Brookside, LLC on January 16, 2012 in relation to the sale of the Brookside Marketplace properties. As part of this agreement, Ryan Companies US, Inc. and DDR Brookside, LLC shared a portion of the incentive payments. The inducement agreement was amended in March 2012 to reflect these changes. During the fiscal year ended April 30, 2022, the agreement reached the end of the ten-year incentive period. At the conclusion of the incentive agreement, a total of \$1,246,743 had been paid.

The Village has entered into a 2004 intergovernmental agreement with the Village of Orland Hills (Orland Hills) providing for sharing of sales tax revenue from the Park Hills shopping center. While the site of this development had been in the planning area for the Village, it had been abruptly annexed by Orland Hills. It was subsequently determined that Orland Hills was unable to adequately provide all the public services necessary for the site to be developed. Under the subsequent agreement between the two municipalities, the property was de-annexed by Orland Hills and annexed to the Village. Storm water detention for this development is primarily provided through a detention facility located within the corporate limits of Orland Hills. The Village was required to pay for the modification of the storm water detention pond located in Orland Hills that would be utilized by this commercial development. It was also agreed that the two communities would share in the sales tax revenues generated by the shopping center development. Under the agreement, for the first 20 years, Orland Hills receives 65% of all municipal sales taxes generated within the property, inclusive of HMR sales tax. After the initial 20-year period, and continuing thereafter in perpetuity, Orland Hills receives 55% of all municipal sales taxes generated. The Village expended \$1,590,617 on the storm water detention facility. This cost was 2.6 times greater than the original project estimates. The Village is entitled to retain 50% of the computed sales tax sharing due to Orland Hills toward the recovery of the project costs until fully repaid. As of April 30, 2022, the Village has paid a total of \$759,598 to Orland Hills under this agreement. A like amount has been retained by the Village toward repayment of the construction costs of the detention facility, leaving an unreimbursed balance of \$814,397. Shared sales tax dollars owed to Orland Hills through April 30, 2022 has been accrued in the amount of \$23,203.

**9. COMMITMENTS (Continued)**

An agreement with JP Gallagher Building Corp was approved during 2005 to provide economic assistance in redeveloping the former Lion's Pool site for eight (8) upscale wooded single-family home sites. The redevelopment site, known as Forest Glen, is located within the Main Street North TIF District. Under this agreement, the Village replaced a bridge over Midlothian Creek to allow Willow Lane (on the west) to be improved and interconnected with Gaynelle Road (on the east) and providing a means of public access through the development. This bridge had been estimated to cost \$250,000 and the developer was to provide \$90,000 toward the project prorated as building permits were issued. While located in a TIF district, this financial assistance was provided from sources other than tax incremental financing (TIF) revenues. The Village completed its commitment under the agreement and expended a total of \$545,666 on the bridge and roadway project. A total of five building permits have been issued for this development through April 30, 2022 collecting \$56,250 of the development contributions identified under the agreement toward the bridge construction. No other financial assistance was provided to this development.

The Village entered into an agreement with South Street Development, LLC related to the construction of a mixed-use transit-oriented development fronting South Street and directly across from the Metra Tinley Park Oak Park Avenue commuter station. The Boulevard at Central Station consists of retail commercial space combined with residential apartments. Under the amended agreement, the Village will provide a maximum of \$4,826,000 in reimbursement of TIF eligible expenses. In addition, the Village would pay up to \$2,200,000 toward related public improvements associated with the development and limit the building permit fees to a maximum of \$100,000. The project construction plan was subsequently broken into phases and the building permit for the first phase, representing approximately 40% of the overall proposed development, was computed at \$39,820. Without the capitation and pro-rata, the permit fees for Phase One would normally have been \$221,345. The occupancy of the apartments began in October 2021, and the developer reported that the residential units were fully leased shortly thereafter. As of April 30, 2022, the developer has received the full \$2,200,000 reimbursement for the public improvements. Under prior development agreements for this site, \$638,210 in expenses had been paid by the Village for real estate acquisition, demolition, and other site related costs. These costs count toward the maximum financial assistance to be provided.

In conjunction with the development of a new corporate world headquarters office building, the Village and Panduit Corporation entered into an agreement providing for certain financial assistance in May 2008. Panduit Corporation has long been a major property owner and employer within Tinley Park. Under this agreement, the Village agreed to rebate a portion of the Village's property taxes extended against the new headquarter property that are more than \$26,000, but not to exceed \$110,000 each year with a maximum cumulative rebate of \$2,200,000 over 20 years. The company moved into the new building in 2010. The initial incentive year began in tax year 2010 (taxes payable in 2011), the year that the completed project was fully assessed for property tax purposes. The tax rebate has only

**9. COMMITMENTS (Continued)**

reached the maximum annual capitation in one tax year since inception, so will not reach the maximum benefit authorized under the agreement. As of April 30, 2022, a total of \$913,972 has been paid. Based on the 2021 property taxes (payable in calendar 2022), the Company will be potentially eligible for a rebate of \$67,495. The rebate is contingent on the Company paying the total amounts due on the annual property tax bill, which had not occurred as of April 30, 2022.

The Village entered into an agreement with Steiner Electric Co in February 2011 to provide economic assistance associated with the renovation of a vacant industrial building for a manufacturing and distribution division of the company. The agreement encompasses a ten-year period that began with September 2011 and provided for sales tax sharing in an amount not to exceed \$212,000 over the life of the agreement. The company was to receive 25% of the sales taxes (local 1% only) that exceeded an amount of \$5,000 generated on an annual basis. The maximum ten-year term was reached during the fiscal year ended April 30, 2022, and a total of \$117,560 was paid under the agreement at its conclusion.

In February 2012, the Village entered into an agreement with Kowalis Motors, Inc. to provide economic assistance associated with the renovation, remodeling, and other upgrades to their Orland Toyota sales facilities in Tinley Park. The agreement encompassed a ten-year period beginning with September 2012 and provides for sales tax sharing in an amount not to exceed \$1,000,000 over the life of the agreement. The company receives 33% of any sales taxes (local 1% only) in excess of \$360,000 generated on an annual basis. As of April 30, 2022, a total of \$108,071 has been paid under the agreement. No additional incentive dollars have been earned through April 30, 2022. The agreement will reach its ten-year maximum during fiscal year 2023.

To provide economic assistance with the construction of a Golden Corral restaurant, in February 2013, the Village entered into an agreement with Golden Five, Inc. Under the agreement, the Village waived 50% of the permit and inspection fees to a maximum of \$14,000 and provides for sales tax (local 1% only) sharing in an amount not to exceed \$200,000. Under the ten-year agreement, the Village retains the first \$50,000 in sales taxes annually and shares 50% of the excess up to the maximum dollar amount, or ten-year term, whichever occurs first. The business opened in December 2013. Incentive dollars in the amount of \$3,209 have been computed and paid through April 30, 2022. There are no additional incentive dollars earned through the end of the fiscal year. Additionally, the Village approved a Cook County "Class 8" property tax incentive which reduces the assessment ratio to 10% for a ten-year period (an additional two-year phase-out period which gradually increases the assessment rate back to the normal 25% rate applicable to commercial property can potentially apply should this property tax incentive not be renewed). This property tax incentive became effective with Tax Year 2014 and through tax year 2020, the business has received a total effective benefit of \$866,650 in property tax savings. The collective impact of the Cook County special classification incentives specifically on the Village is discussed separately later in this note.

**VILLAGE OF TINLEY PARK, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

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**9. COMMITMENTS (Continued)**

The Village entered into an agreement with Rizza Buick GMC Cadillac, Inc. in July 2013 to provide economic assistance associated with the renovation, remodeling, and other upgrades to their Rizza Cadillac and Rizza Buick GMC sales facilities in Tinley Park. The agreement encompasses a ten-year period beginning with September 2014 and provides for sales tax sharing in an amount not to exceed \$825,000 over the life of the agreement. The company receives 33% of any sales taxes (local 1% only) greater than \$251,500 generated on an annual basis. A total of \$540,797 in shared sales taxes under this incentive have been paid through April 30, 2022. A total of \$30,369 has been accrued based on sales tax reporting through the end of the fiscal year but is not due and payable until after the conclusion of the incentive year.

Chrysler Group Realty Company LLC and the Village entered into an agreement in December 2013 to provide economic assistance associated with the expansion, renovation, remodeling, and other upgrades to the dealership sales facilities in Tinley Park which included creating a consolidated and expanded sales facility to house sales of new Chrysler, Jeep, Dodge, and Ram vehicle brands as well as used vehicles. The agreement encompasses a ten-year period and provides for sales tax sharing in an amount not to exceed \$3,000,000 over the life of the agreement. The company will receive 49% of the Municipal sales taxes (1% only) in excess of \$287,000 generated on an annual basis. As of April 30, 2022, a total of \$1,824,474 in financial assistance had been paid. A total of \$30,764 has been accrued based on sales tax reporting through the end of the fiscal year but is not due and payable until after the conclusion of the incentive year.

The Village entered into an agreement with Watson Family Hyundai, Inc. in December 2014 to provide potential economic assistance with the renovation, remodeling, and other improvements and upgrades to the Family Hyundai dealership facilities in Tinley Park. The agreement provides for a sales tax sharing incentive in the amount not to exceed \$266,667 over a ten-year period beginning with January 2016. The company receives 33% of any regular sales tax (1%) greater than \$505,250 generated on an annual basis. A total of \$77,008 has been paid through April 30, 2022. No additional incentive dollars have been earned through the end of the fiscal year.

The Village entered into an agreement in May 2014 with RBT Industries, LLC, doing business as The Great Escape, for the construction of a new retail store on LaGrange Road in Tinley Park. The agreement provided for a sales tax sharing incentive in the amount not to exceed \$250,000 over a ten-year period. The company was to receive 50% of any regular sales tax (1%) greater than \$5,850 generated on an annual basis. The agreement reached successful conclusion in only six years with the maximum incentive of \$250,000 paid during the fiscal year ended April 30, 2022.

**9. COMMITMENTS (Continued)**

In April 2017, the Village entered into an economic incentive agreement with Banging Gavel Properties, LLC related to the redevelopment of the historic Carl Vogt Building into a brewery, tap room, and restaurant. The Carl Vogt Building is listed on the National Register of Historic Places for its architectural significance and is a prominent fixture of the historic Downtown Tinley area. Under this agreement, the Village purchased a portion of the property for a public plaza and public parking for \$150,000. The Village would also provide up to \$450,000 in reimbursement of eligible renovation expenditures under the Illinois Tax Increment Financing Act. The agreement further provides for a sales tax sharing incentive in the amount not to exceed \$250,000 over a ten-year period. The company would receive 50% of any regular sales tax (1%) more than \$6,000 generated on an annual basis. As of April 30, 2022, the land transfer has been completed resulting in the payment of the \$150,000. Work has commenced on the renovations but have not been completed as of the end of the fiscal year, and therefore, no further financial assistance payments are currently due.

In July 2018, related to the sale of the hotel property directly connected to the Tinley Park Convention Center owned by the Village of Tinley Park, the Village amended the 2008 management contract relative to the convention center with Harp Group, Inc. The amended management agreement, covering a term of twenty years, provides the hotel operator/convention center manager a maximum of \$750,000 annually for management of the Village's convention center facility. This management fee is ostensibly to serve as an offset to the property taxes associated with the hotel connected to the convention center. The management fee is paid through a combination of property tax abatements and amounts derived from the Village's Hotel Accommodations Tax. The Village, Elementary School District 159, and Rich Township High School District mutually approved companion agreements to provide annual property tax abatements of 50% of the taxes levied and extended upon the hotel property for the respective governments with a maximum cumulative abatement of \$4 million. In years where the tax abatement was provided, and the total tax amounts abated were less than the maximum \$750,000, the Village would additionally pay the hotel operator the differential between the collective abatements and \$750,000 from its Hotel Accommodations Tax revenues. When the maximum abatement amount has been reached (\$4 million), it is intended that new property tax abatement agreements would be approved. Should the abatement agreements be unable to be renewed, the hotel operator would then be entitled to a rebate of a share the Village Hotel Accommodations Tax generated solely by the hotel facility. Under this latter tax sharing, the amount of the payment is determined by a calculation utilizing three percentage tiers based on thresholds of hotel taxes generated by the property, with the maximum tax sharing continuing to be capped at \$750,000 annually. The cumulative tax abatements have totaled \$1,656,325 and the Village has paid \$207,883 from hotel taxes as of April 30, 2022. An additional amount of \$385,791 has been accrued and is due as of year end.

**9. COMMITMENTS (Continued)**

The Village entered into a redevelopment agreement with the Brixmor Property Group, owners of the Tinley Park Plaza Shopping Center in September 2020. The agreement was intended to provide financial assistance associated with the redevelopment and upgrades to the shopping center that had been suffering from high vacancy. The redevelopment project included demolition of existing retail space; construction of new retail space; façade improvements; as well as updated signage, lighting, landscaping, and parking. The financial assistance under the agreement consists of two components. The primary component of assistance will be provided in the form of reimbursement of Tax Increment Financing (TIF) eligible “Redevelopment Project Costs.” The TIF assistance is supplemented by sharing of a portion of the incremental local share of sales taxes (1%) generated by the shopping center businesses after renovation. The agreement provides for the reimbursement of 50% of the eligible “Redevelopment Project Costs” from TIF incremental taxes over a ten-year period and capped at \$9,900,000. The incremental Municipal Tax sharing would be 50% of the sales taxes generated that exceeds \$384,352 annually over a ten-year period up to a maximum of \$2,500,000. The base for the computation of incremental sales taxes would be increased should an existing Tinley Park business subsequently relocate into the Tinley Park Plaza.

The agreement provides a formula for scaling the amounts to be provided from the sales tax component based on the eligible “Redevelopment Project Costs” and the “Actual Project Costs.” However, the combined financial assistance provided by the two components cannot exceed \$9,900,000. At the time of the agreement, it was anticipated that \$8,100,000 would be provided by TIF incremental taxes, and the balance of \$1,800,000 would be provided by the incremental sales taxes. The TIF reimbursements are to begin in the year in which the full value of the redevelopment is reflected in the computation of property taxes and generating TIF incremental taxes (anticipated to occur with the 2021 Tax Year, collected in calendar 2022). The computations for the potential sales tax sharing begins with the month following the opening of the new “Grocer Tenant.” The project had not met the requirements to initiate either financial assistance component and no amounts are due as of April 30, 2022.

The Village and JMW Properties LLC entered into a Tax Increment Financing Agreement in June 2021 to provide economic assistance in renovating their retail center to retain an existing tenant and entice a new retail business. The agreement provides for the reimbursement of certain specified eligible “Redevelopment Project Costs” by sharing 75% of the TIF incremental tax revenues generated by the property over a ten-year period with the maximum economic assistance capped at \$960,000. The project had not met the requirements to initiate the TIF financial assistance and no amounts are due as of April 30, 2022.



**9. COMMITMENTS (Continued)**

In July 2021, the Village entered into a Tax Increment Financing Agreement with 163rd and Harlem LLC, doing business as Pete's Fresh Markets, relative to the redevelopment of the former Super Kmart property. The owner intends to remodel the existing structure to serve as a warehouse for their retail grocery chain and construct a new retail grocery store and related tenant spaces. Under the agreement, the Village will provide a maximum of \$5,500,000 in economic assistance through the reimbursement of eligible "Redevelopment Project Costs" by sharing 80% of the TIF incremental tax revenues generated by the property over a ten-year period. The project had not met the requirements to initiate the TIF financial assistance and no amounts are due as of April 30, 2022.

Separately, in May 2020, the Village had approved Cook County "Class 6" and "Class 7" property tax incentives relative to this site. The Cook County "Class" incentives reduce the assessment ratio to 10% for a ten-year period (an additional two-year phase-out period which gradually increases the assessment rate back to the normal 25% rate applicable to commercial property can potentially apply should this property tax incentive not be renewed). The "Class 6" incentive became effective for Tax Year 2020, and the business received an effective benefit of \$319,407 in property tax savings in this first year. The collective impact of the Cook County special classification incentives specifically on the Village is discussed separately later in this note.

From time-to-time, the Village has authorized special property tax incentive classifications that have been authorized by the Cook County Board for certain commercial and industrial properties located within the Cook County portion of the community. The purpose of these special Cook County property tax incentives (generally known as Class 6, 7, and 8 incentives) is to encourage commercial and industrial development, rehabilitation of existing facilities, and reutilization of unoccupied and abandoned buildings. The goal of these special incentive classifications is to stimulate expansion and retention of existing commercial and industrial activities and to increase employment opportunities.

The Village has approved these special incentive requests to businesses that, as a result, have occupied vacant structures, constructed new buildings, or expanded existing facilities. It is not uncommon for the improvements to increase the property's overall Equalized Assessed Value (EAV) and produce greater property tax revenue potential for the Village and the other overlapping taxing districts than would have resulted if the development had not occurred.

Under these special incentive classifications, qualifying property is assessed at 10% of market value for a ten-year period, versus the normal assessment rate of 25% which would otherwise apply. These special incentive classifications authorize the same level of assessment (10%) for the qualifying property as is normally afforded to residential properties in Cook County and results in significant tax savings for the businesses benefiting from the incentive. The structure of these Cook County incentive programs include provision for an additional two-year phase out period (assessed at 15% in year eleven, and 20% in year twelve) to gradually transition from the special low assessment rate to the normal assessment rate. The incentives are generally renewable, and the two-year phase out period only applies if the incentive were not to be renewed.

**VILLAGE OF TINLEY PARK, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

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**9. COMMITMENTS (Continued)**

These special incentives are not tax abatements where a portion of the tax levy extended against specific properties is waived, foregone, or reduced. These special incentives affect the determination of the overall EAV applicable to the property and taxing districts before the extension of the taxing districts' requested tax levies and the determination of tax rates. Because of the discounted EAV granted to the properties, these Cook County special incentives effectively redistribute a fractionally small portion of the tax levy of each taxing district to all the other taxpayers within each of the overlapping taxing districts.

An approximation of the Village's share of the tax impact attributable to the "discount" created by the reduced assessment rates is obtained by multiplying the discount EAV (the difference between the EAV without incentive and the EAV with incentive) times the tax rate. The impact to the Village under the active special Cook County incentive classifications for the fiscal year ended April 30, 2022 (tax year 2020) is estimated at \$399,769.

**10. DEFINED BENEFIT PENSION PLANS**

The Village contributes to two defined benefit pension plans, the Illinois Municipal Retirement Fund (IMRF), a cost-sharing multiple-employer public employee retirement system; and the Police Pension Plan, which is a single-employer pension plan. The benefits, benefit levels, employee contributions, and employer contributions for both plans are governed by Illinois Compiled Statutes (ILCS) and can only be amended by the Illinois General Assembly. IMRF issues a publicly available report that includes financial statements and supplementary information for the plan as a whole, but not for individual employers. That report can be obtained from IMRF, 2211 York Road, Suite 500, Oak Brook, Illinois 60523 or at [www.imrf.org](http://www.imrf.org). The Village also issues an IMRF Allocation Report to allocate the Tinley Park Public Library (the Library) proportionate amounts. The Police Pension Plan does not issue a separate report.

The table below is a summary for all Village pension plans as of and for the year ended April 30, 2022:

	IMRF	Police Pension	Total
Net pension liability (asset)	\$ (378,508)	\$ 29,117,841	\$ 28,739,333
Deferred outflows of resources	2,526,462	7,371,613	9,898,075
Deferred inflows of resources	9,516,152	381,744	9,897,896
Pension expense (income)	(1,088,145)	3,921,356	2,833,211

VILLAGE OF TINLEY PARK, ILLINOIS  
NOTES TO FINANCIAL STATEMENTS (Continued)

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**10. DEFINED BENEFIT PENSION PLANS (Continued)**

a. Plan Descriptions

Illinois Municipal Retirement Fund

*Plan Administration*

All employees (other than those covered by the Police Pension Plan) hired in positions that meet or exceed the prescribed annual hourly standard must be enrolled in IMRF as participating members.

The plan is accounted for on the economic resources measurement focus and the accrual basis of accounting. Employer and employee contributions are recognized when earned in the year that the contributions are required, benefits and refunds are recognized as an expense and liability when due and payable.

*Plan Membership*

At December 31, 2021 (the measurement date), IMRF membership consisted of:

Inactive employees or their beneficiaries currently receiving benefits	213
Inactive employees entitled to but not yet receiving benefits	165
Active employees	<u>270</u>
 TOTAL	 <u><u>648</u></u>

*Benefits Provided*

All employees (other than those covered by the Police Pension Plan) hired in positions that meet or exceed the prescribed annual hourly standard must be enrolled in IMRF as participating members. IMRF provides two tiers of pension benefits. Employees hired prior to January 1, 2011, are eligible for Tier 1 benefits. For Tier 1 employees, pension benefits vest after eight years of service. Participating members who retire at age 55 (reduced benefits) or after age 60 (full benefits) with eight years of credited service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1 2/3% of their final rate of earnings, for each year of credited service up to 15 years, and 2% for each year thereafter.

Employees hired on or after January 1, 2011, are eligible for Tier 2 benefits. For Tier 2 employees, pension benefits vest after ten years of service. Participating members who retire at age 62 (reduced benefits) or after age 67 (full benefits) with ten years of credited service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1 2/3% of their final rate of earnings, for each year of credited service up to 15 years, and 2% for each year thereafter.

**10. DEFINED BENEFIT PENSION PLANS (Continued)**

a. Plan Descriptions (Continued)

Illinois Municipal Retirement Fund (Continued)

*Benefits Provided (Continued)*

IMRF also provides death and disability benefits. These benefit provisions and all are established by ILCS.

*Contributions*

Participating members are required to contribute 4.50% of their annual salary to IMRF. The Village is required to contribute the remaining amounts necessary to fund IMRF as specified by statute. The employer contribution for the year ended April 30, 2022 was 12.94% of covered payroll. For the fiscal year ended April 30, 2022, the Village contributed \$1,845,221 to the plan. The Village also contributes for disability benefits, death benefits, and supplemental retirement benefits rate is set by statute.

*Actuarial Assumptions*

The Village's net pension liability (asset) was measured as of December 31, 2021 and the total pension liability used to calculate the net pension liability (asset) was determined by an actuarial valuation performed as of the same date using the following actuarial methods and assumptions.

Actuarial valuation date	December 31, 2021
Actuarial cost method	Entry-age normal
Assumptions	
Inflation	2.25%
Salary increases	2.85% to 13.75%
Interest rate	7.25%
Asset valuation method	Fair value

For nondisabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Retiree, Male (adjusted 106%) and Female (adjusted 105%) tables, and future mortality improvements projected using scale MP-2020. For disabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Disabled Retiree, Male and Female (both unadjusted) tables, and future mortality improvements projected using scale MP-2020. For active members, the Pub-2010, Amount-Weighted, below-median income, General, Employee, Male and Female (both unadjusted) tables, and future mortality improvements projected using scale MP-2020.

**VILLAGE OF TINLEY PARK, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

**10. DEFINED BENEFIT PENSION PLANS (Continued)**

a. Plan Descriptions (Continued)

Illinois Municipal Retirement Fund (Continued)

*Discount Rate*

The discount rate used to measure the total pension liability at December 31, 2021 was 7.25%. The projection of cash flows used to determine the discount rate assumed that member contributions will be made at the current contribution rate and that the Village contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the IMRF's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members.

*Changes in the Net Pension Liability (Asset)*

	(a) Total Pension Liability	(b) Plan Fiduciary Net Position	(a) - (b) Net Pension Liability (Asset)
BALANCES AT JANUARY 1, 2021	\$ 88,185,619	\$ 80,932,697	\$ 7,252,922
Changes for the period			
Service cost	1,631,254	-	1,631,254
Interest	6,282,050	-	6,282,050
Difference between expected and actual experience	672,583	-	672,583
Changes in assumptions	-	-	-
Employer contributions	-	2,183,728	(2,183,728)
Employee contributions	-	748,510	(748,510)
Net investment income	-	13,573,174	(13,573,174)
Benefit payments and refunds	(4,704,553)	(4,704,553)	-
Other (net transfer)	-	(226,477)	226,477
Net changes	3,881,334	11,574,382	(7,693,048)
BALANCES AT DECEMBER 31, 2021	\$ 92,066,953	\$ 92,507,079	\$ (440,126)

**VILLAGE OF TINLEY PARK, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

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**10. DEFINED BENEFIT PENSION PLANS (Continued)**

a. Plan Descriptions (Continued)

Illinois Municipal Retirement Fund (Continued)

*Changes in the Net Pension Liability (Asset) (Continued)*

The table presented on the previous page includes amounts for both the Village and the Library. The Village's collective shares of the net pension liability at January 1, 2021, the employer contributions, and the net pension liability (asset) at December 31, 2021 were \$6,237,513, \$1,878,006, and \$(378,508), respectively. The Library's collective shares of the net pension liability at January 1, 2021, the employer contributions, and the net pension liability at December 31, 2021 were \$1,015,409, \$305,722, and \$(61,618), respectively.

*Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources*

For the year ended April 30, 2022, the Village recognized pension expense (income) of \$(1,088,145).

At April 30, 2022, the Village reported deferred outflows of resources and deferred inflows of resources related to IMRF from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ 1,593,606	\$ 19,177
Changes in assumption	391,664	528,452
Contributions after measurement date	541,192	-
Net difference between projected and actual earnings on pension plan investments	-	-
	-	8,968,523
TOTAL	<u>\$ 2,526,462</u>	<u>\$ 9,516,152</u>

**VILLAGE OF TINLEY PARK, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

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**10. DEFINED BENEFIT PENSION PLANS (Continued)**

a. Plan Descriptions (Continued)

Illinois Municipal Retirement Fund (Continued)

*Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources (Continued)*

\$541,192 reported as deferred outflows of resources related to pensions resulting from the Village contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the reported year ending April 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to IMRF will be recognized as pension expense by the Village as follows:

Year Ending April 30,	
2023	\$ (1,253,992)
2024	(3,070,444)
2025	(1,945,123)
2026	(1,261,323)
2027	-
Thereafter	-
TOTAL	<u>\$ (7,530,882)</u>

*Discount Rate Sensitivity*

The following is a sensitive analysis of the net pension liability (asset) to changes in the discount rate. The table below presents the net pension liability (asset) of the Village calculated using the discount rate of 7.25% as well as what the Village's net pension liability (asset) would be if it were calculated using a discount rate that is one percentage point lower (6.25%) or one percentage point higher (8.25%) than the current rate:

	1% Decrease (6.25%)	Current Discount Rate (7.25%)	1% Increase (8.25%)
Village	\$ 9,122,626	\$ (378,508)	\$ (7,924,730)
Library	1,485,079	(61,618)	(1,290,072)
TOTAL	<u>\$ 10,607,705</u>	<u>\$ (440,126)</u>	<u>\$ (9,214,802)</u>

**VILLAGE OF TINLEY PARK, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

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**10. DEFINED BENEFIT PENSION PLANS (Continued)**

a. Plan Descriptions (Continued)

Police Pension Plan

*Plan Administration*

Police sworn personnel are covered by the Police Pension Plan. Although this is a single-employer pension plan, the defined benefits and employee and employer contribution levels are governed by Illinois Compiled Statutes (40 ILCS 5/3-1) and may be amended only by the Illinois legislature. The Village accounts for the plan as a pension trust fund.

The plan is governed by a five-member Board of Trustees. Two members of the Board of Trustees are appointed by the Village President, one member is elected by pension beneficiaries, and two members are elected by active police employees.

*Plan Membership*

At April 30, 2022, the measurement date, membership consisted of:

Inactive plan members currently receiving benefits	66
Inactive plan members entitled to but not yet receiving benefits	7
Active plan members	<u>83</u>
 TOTAL	 <u><u>156</u></u>

*Benefits Provided*

The Police Pension Plan provides retirement benefits as well as death and disability benefits. Tier 1 employees (those hired prior to January 1, 2011) attaining the age of 50 or older with 20 or more years of creditable service are entitled to receive an annual retirement benefit equal to one-half of the salary attached to the rank held on the last day of service, or for one year prior to the last day, whichever is greater. The annual benefit shall be increased by 2.50% of such salary for each additional year of service over 20 years up to 30 years to a maximum of 75% of such salary. Employees with at least eight years but less than 20 years of credited service may retire at or after age 60 and receive 2.50% of salary for each year of service. The monthly benefit shall be increased annually, following the first anniversary date of retirement and be paid upon reaching the age of at least 55 years, by 3% of the original pension, and 3% compounded annually thereafter.



**10. DEFINED BENEFIT PENSION PLANS (Continued)**

a. Plan Descriptions (Continued)

Police Pension Plan (Continued)

*Benefits Provided* (Continued)

Tier 2 employees (those hired on or after January 1, 2011) attaining the age of 55 or older with ten or more years of creditable service are entitled to receive an annual retirement benefit equal to the greater of the average monthly salary obtaining by dividing the total salary during the 48 consecutive months of service within the last of 60 months in which the total salary was the highest by the number of months in that period; or the average monthly salary obtained by dividing the total salary of the police officer during the 96 consecutive months of service within the last 120 months of service in which the total salary was the highest by the number of months of service in that period. Tier 2 police officers' salary for pension purposes is capped at \$106,800, plus the lesser of ½ of the annual change in the Consumer Price Index or 3% compounded. The annual benefit shall be increased by 2.50% of such salary for each additional year of service over 20 years up to 30 years to a maximum of 75% of such salary. Employees with at least ten years may retire at or after age 50 and receive a reduced benefit (i.e., ½% for each month under 55). The cap for calendar year 2019 is \$113,645. The monthly benefit of a Tier 2 police officer shall be increased annually at age 60 on the January 1<sup>st</sup> after the police officer retires, or the first anniversary of the pension starting date, whichever is later.

*Contributions*

Employees are required by ILCS to contribute 9.91% of their base salary to the Police Pension Plan. If an employee leaves covered employment with less than 20 years of service, accumulated employee contributions may be refunded without accumulated interest. The Village is required to contribute the remaining amounts necessary to finance the plan and the administrative costs as actuarially determined by an enrolled actuary. Effective January 1, 2011, the Village has until the year 2040 to fund 90% of the past service cost for the Police Pension Plan. The Village has chosen a policy to fund 100% of the past service costs by 2033. For the year ended April 30, 2022, the Village's contribution was 50.39% of covered payroll.

**VILLAGE OF TINLEY PARK, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

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**10. DEFINED BENEFIT PENSION PLANS (Continued)**

a. Plan Descriptions (Continued)

Police Pension Plan (Continued)

*Investment Policy*

ILCS limits the Police Pension Fund's (the Fund) investments to those allowable by ILCS and require the Fund's Board of Trustees to adopt an investment policy which can be amended by a majority vote of the Board of Trustees. The Fund's investment policy authorizes the Fund to make deposits/invest in insured commercial banks, savings and loan institutions, obligations of the U.S. Treasury and U.S. agencies, insured credit union shares, money market mutual funds with portfolios of securities issued or guaranteed by the United States Government or agreements to repurchase these same obligations, repurchase agreements, short-term commercial paper rated within the three highest classifications by at least two standard rating services, investment grade corporate bonds, and The Illinois Funds. The Fund may also invest in certain non-U.S. obligations, Illinois municipal corporations tax anticipation warrants, veteran's loans, obligations of the State of Illinois and its political subdivisions, Illinois insurance company general and separate accounts, mutual funds and corporate equity securities, and real estate investment trusts. The investment policy was not modified during the year ended April 30, 2022.

The Fund's investment policy, in accordance with ILCS, establishes the following target allocation across asset classes:

Asset Class	Target	Long-Term Expected Real Rate of Return
Fixed income	35.00%	1.00%
Large cap domestic equity	45.50%	6.40%
Small cap domestic equity	13.00%	8.00%
International equity	6.50%	6.90%

The overall target for the Fund is approximately 35% invested in fixed income securities and 65% invested in equity securities. The long-term expected real rates of return are net of a 2.25% factor for inflation and investment expense. ILCS limits the Fund's investments in equities, mutual funds, and variable annuities to 65%. Securities in any one company should not exceed 5% of the total fund.

**10. DEFINED BENEFIT PENSION PLANS (Continued)**

a. Plan Descriptions (Continued)

Police Pension Plan (Continued)

*Investment Policy* (Continued)

The long-term expected rate of return on the Fund's investments was determined using the Morningstar Analyst Research Center - SBBI Data for the period of 12/31/1925 through 12/31/2018 and the MCSI EAFE Index 12/31/1969 through 12/31/2018 (international equity). Best estimates or arithmetic real rates of return excluding inflation for each major asset class included in the Fund's target asset allocation as of April 30, 2022 are listed in the table above.

*Investment Concentrations*

There are no significant investments (other than United States Government guaranteed obligations) in any one organization that represent 5% or more of the Fund's investments.

*Investment Rate of Return*

For the year ended April 30, 2022, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was (8.80%). The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

*Deposits with Financial Institutions*

Custodial credit risk for deposits with financial institutions is the risk that in the event of a bank's failure, the Fund's deposits may not be returned to them. The Fund's investment policy requires all bank balances to be covered by federal depository insurance.

**VILLAGE OF TINLEY PARK, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

**10. DEFINED BENEFIT PENSION PLANS (Continued)**

a. Plan Descriptions (Continued)

Police Pension Plan (Continued)

*Interest Rate Risk*

As of April 30, 2022, the Village had the following investments and maturities, all of which were held by the Tinley Park Police Pension Fund:

Investment Type	Fair Value	Investment Maturities (in Years)			
		Less Than 1	1-5	5-10	Greater Than 10
U.S. Government backed securities	\$ 12,947	\$ -	\$ 2,676	\$ 10,271	\$ -
U.S. Government bonds	3,394,259	-	2,662,477	731,782	-
U.S. agencies - FHLB	5,148,791	50,191	3,054,829	2,043,771	-
U.S. agencies - FFCB	11,947,129	180,784	5,839,905	5,926,440	-
U.S. agencies - TVA	528,140	-	98,723	429,417	-
Local government bonds	5,385,217	125,615	2,775,614	2,483,988	-
Corporate bonds	4,814,508	124,988	3,998,155	691,365	-
Negotiable CDs	962,646	-	591,948	370,698	-
Total investments with maturities	32,193,637	\$ 481,578	\$ 19,024,327	\$ 12,687,732	\$ -
Corporate equity investments	53,195,648				
Insurance annuity contracts	3,036,582				
TOTAL	<u>\$ 88,425,867</u>				

The Fund has the following recurring fair value measurements as of April 30, 2022.

The corporate equity instruments are valued using quoted prices in active markets for identical assets (Level 1 inputs). The U.S. Treasury obligations, U.S. agency obligations, state and local obligations, corporate bonds and the negotiable CDs are valued using quoted matrix pricing models (Level 2 inputs). The insurance annuity contracts are valued by the value of the underlying assets (Level 3 inputs).

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. In accordance with its investment policy, the Fund limits its exposure to interest rate risk by structuring the portfolio to provide liquidity for operating funds and maximizing yields for funds not needed for expected current cash flows. The investment policy does not limit the maximum maturity length of investments in the Fund.

**10. DEFINED BENEFIT PENSION PLANS (Continued)**

a. Plan Descriptions (Continued)

Police Pension Plan (Continued)

*Concentration of Credit Risk*

The Fund's investment policy requires the Fund to diversify its investments by security type and institutions with the exception of U.S. Treasury securities and authorized pools for which there is no restriction as to percentage of portfolio. No more than 50% of the Fund's total portfolio at the time of the investment will be invested in a single security, type of security, or single financial institution.

*Credit Risk*

The Fund limits its exposure to credit risk, the risk that the issuer of a debt security will not pay its par value upon maturity, by primarily investing in U.S. Treasury obligations and other obligations which are rated in the top three classes by a national rating agency. The money market mutual funds are not rated. The Illinois Funds are rated AAA. The U.S. agency obligations and municipal bonds are rated AAA to AA. The corporate bonds range in rating from AAA to AA-. The insurance annuity contracts are not rated.

*Custodial Credit Risk*

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to the investment, the Fund will not be able to recover the value of its investments that are in possession of an outside party.

To limit its exposure, the Fund requires all security transactions that are exposed to custodial credit risk to be processed on a delivery versus payment (DVP) basis with the underlying investments held by a third party acting as the Fund's agent separate from where the investment was purchased in the Fund's name. The money market mutual funds and equity mutual funds are not subject to custodial credit risk.

*Discount Rate*

The discount rate used to measure the total pension liability was 7%. The projection of cash flows used to determine the discount rate assumed that member contributions will be made at the current contribution rate and that the Village contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the Fund's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members.

**VILLAGE OF TINLEY PARK, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

**10. DEFINED BENEFIT PENSION PLANS (Continued)**

a. Plan Descriptions (Continued)

Police Pension Plan (Continued)

*Changes in the Net Pension Liability*

	(a) Total Pension Liability	(b) Plan Fiduciary Net Position	(a) - (b) Net Pension Liability
BALANCES AT MAY 1, 2021	\$ 113,115,764	\$ 96,420,304	\$ 16,695,460
Changes for the period			
Service cost	1,819,987	-	1,819,987
Interest	7,864,083	-	7,864,083
Changes of benefit terms	-	-	-
Difference between expected and actual experience	207,591	-	207,591
Changes in assumptions	(85,139)	-	(85,139)
Employer contributions	-	4,548,623	(4,548,623)
Employee contributions	-	894,625	(894,625)
Contributions - buyback	148,632	148,632	-
Net investment income	-	(8,016,834)	8,016,834
Benefit payments and refunds	(5,183,420)	(5,183,420)	-
Administrative expense	-	(42,273)	42,273
Net changes	4,771,734	(7,650,647)	12,422,381
BALANCES AT APRIL 30, 2022	\$ 117,887,498	\$ 88,769,657	\$ 29,117,841

Changes in assumptions to the mortality, retirement, disability, termination rate tables, and assumed salary increase rates were made in 2022.

The Plan's fiduciary net position represents 75.30% as a percentage of the total pension liability as of April 30, 2022.

**VILLAGE OF TINLEY PARK, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

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**10. DEFINED BENEFIT PENSION PLANS (Continued)**

a. Plan Descriptions (Continued)

Police Pension Plan (Continued)

*Actuarial Assumptions*

The total pension liability above was determined by an actuarial valuation using the following actuarial methods and assumptions.

Actuarial valuation date	April 30, 2022
Actuarial cost method	Entry-age normal
Assumptions	
Inflation	2.50%
Salary increases	3.25%
Interest rate	7.00%
Cost of living adjustments	3.00%
Asset valuation method	Fair value

The actuarial assumptions used in the April 30, 2022 valuation were based on the PubS-2010 with generational improvements using Scale MP-2021.

*Discount Rate Sensitivity*

The following is a sensitive analysis of the net pension liability to changes in the discount rate. The table below presents the net pension liability of the Village calculated using the discount rate of 7% as well as what the Village's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6%) or one percentage point higher (8%) than the current rate:

	1% Decrease (6%)	Current Discount Rate (7%)	1% Increase (8%)
Net pension liability	\$ 46,022,181	\$ 29,117,841	\$ 15,346,820

**VILLAGE OF TINLEY PARK, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

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**10. DEFINED BENEFIT PENSION PLANS (Continued)**

a. Plan Descriptions (Continued)

Police Pension Plan (Continued)

*Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources*

For the year ended April 30, 2022, the Village recognized pension expense of \$3,921,356. At April 30, 2022, the Village reported deferred outflows of resources and deferred inflows of resources related to the police pension from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ 1,611,986	\$ -
Changes in assumptions	1,516,401	381,744
Net difference between projected and actual earnings on pension plan investments	4,243,226	-
TOTAL	<u>\$ 7,371,613</u>	<u>\$ 381,744</u>

Changes in the net pension liability related to the difference in actual and expected experience, or changes in assumptions regarding future events, are recognized in pension expense over the expected remaining service life of all employees (active and retired) in the plan. Differences in projected and actual earnings over the measurement period are recognized over a five-year period.

Amounts reported as deferred outflows of resources and deferred inflows of resources related to the police pension will be recognized in pension expense as follows:

<u>Year Ending April 30,</u>	
2023	\$ 1,788,257
2024	1,509,677
2025	486,244
2026	3,115,016
2027	60,061
Thereafter	<u>30,614</u>
TOTAL	<u>\$ 6,989,869</u>



**10. DEFINED BENEFIT PENSION PLANS (Continued)**

a. Plan Descriptions (Continued)

Police Pension Plan (Continued)

*Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources (Continued)*

The schedule of changes in net pension liability, total pension liability and related ratios, investment returns, and the schedule of contributions are presented as required supplementary information (RSI) following the notes to financial statements.

**11. OTHER POSTEMPLOYMENT BENEFITS**

a. Plan Description

In addition to providing the pension benefits described, the Village provides postemployment health care (OPEB) benefits for retirees and disabled employees through a cost-sharing defined benefit plan (the Plan). The benefits, benefit levels, employee contributions, and any employer contributions are governed by the Village and can be amended by the Village through its personnel manual and union contracts. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75. The Plan does not issue a separate report. The activity of the Plan is reported in the Village's General Fund and Water and Sewer Fund. The Village also issues an OPEB Allocation Report to allocate the Library proportionate amounts.

b. Benefits Provided

The Village provides OPEB to its retirees and certain disabled employees. To be eligible for benefits, an employee must qualify for retirement under one of the Village's retirement plans or meet COBRA requirements. All retirees contribute either 50% (Civilian), 50% less \$60/month (Police), or 100% (employees not eligible for subsidized benefits) of the premium to the Plan to cover the cost of providing the benefits to the retirees via the health insurance plan (pay as you go), which results in an implicit subsidy to the Village. For certain disabled employees who qualify for health insurance benefits under the Public Safety Employee Benefits Act (PSEBA), the Village is required to pay 100% of the cost of basic health insurance for the employee and their dependents for their lifetime.

All health care benefits are provided through the Village's insured health plan. The benefit levels are the same as those afforded to active employees. Benefits include general inpatient and outpatient medical services; mental, nervous and substance abuse care; vision care; dental care; and prescriptions. Eligibility in village sponsored health care plans is discontinued upon eligibility for federally sponsored health care benefits.

**VILLAGE OF TINLEY PARK, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

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**11. OTHER POSTEMPLOYMENT BENEFITS (Continued)**

c. Membership

At April 30, 2022, membership consisted of:

Inactive employees or beneficiaries currently receiving benefit payments	137
Inactive employees entitled to but not yet receiving benefit payments	-
Active employees	<u>257</u>
<b>TOTAL</b>	<b><u>394</u></b>

d. Total OPEB Liability

The Village's total OPEB liability of \$26,939,445 was measured as of April 30, 2022 and was determined by an actuarial valuation as of April 30, 2022.

e. Actuarial Assumptions and Other Inputs

The total OPEB liability at April 30, 2022, as determined by an actuarial valuation as of April 30, 2022, was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified.

Actuarial cost method	Entry-age normal
Actuarial value of assets	N/A
Inflation	2.50%
Salary increases	3.50% to 11.00%
Discount rate	3.98%
Healthcare cost trend rates	7.25% Initial 4.00% Ultimate

For certain disabled employees who qualify under the Public Safety Employee Benefits Act, the Village is required to pay 100% of the cost of basic health insurance for retirees and their dependents for their lifetime.

**VILLAGE OF TINLEY PARK, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

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**11. OTHER POSTEMPLOYMENT BENEFITS (Continued)**

e. Actuarial Assumptions and Other Inputs (Continued)

The discount rate was based on the index rate for tax exempt general obligation municipal bonds rated AA or better at April 30, 2022.

Mortality rates were based on the PubG-2010 Total Dataset Mortality Tables with fully generational improvement using Scale MP-2020.

The actuarial assumptions used in the April 30, 2022 valuation are based on 100% participation assumed for those eligible for a subsidized benefit (20% for an implicit benefit), with 75% electing spouse coverage.

f. Changes in the Total OPEB Liability

	<u>Total OPEB Liability</u>
BALANCES AT MAY 1, 2021	<u>\$ 33,791,203</u>
Changes for the period	
Service cost	1,177,503
Interest	633,909
Difference between expected and actual experience	(91,277)
Changes in benefit terms	-
Changes in assumptions	(7,911,224)
Benefit payments	(660,669)
Other changes	<u>-</u>
Net changes	<u>(6,851,758)</u>
BALANCES AT APRIL 30, 2022	<u>\$ 26,939,445</u>

There were changes in assumptions related to the discount rate from 1.83% for the reporting period ended April 30, 2021, to 3.98% for the reporting period ended April 30, 2022. Also reflected are updated health care costs and premiums, updated health care cost trend rates, updated retirement, termination and disability rates for IMRF participants and updated mortality rates.

**VILLAGE OF TINLEY PARK, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

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**11. OTHER POSTEMPLOYMENT BENEFITS (Continued)**

f. Changes in the Total OPEB Liability (Continued)

The table presented above includes amounts for both the Village and Library. The Village's proportionate share of the total OPEB liability at May 1, 2021 and the total OPEB liability at April 30, 2022 was \$33,575,210 and \$26,689,286, respectively. The Library's proportionate share of the total OPEB liability at May 1, 2021 and the total OPEB liability at April 30, 2022 was \$215,993 and \$250,159, respectively.

g. Rate Sensitivity

The following is a sensitivity analysis of the total OPEB liability to changes in the discount rate and the healthcare cost trend rate. The table below presents the total OPEB liability of the Village calculated using the discount rate of 3.98% as well as what the total OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (2.98%) or one percentage point higher (4.98%) than the current rate:

	1% Decrease (2.98%)	Current Discount Rate (3.98%)	1% Increase (4.98%)
Village	\$ 30,981,364	\$ 26,689,286	\$ 23,308,077
Library	290,389	250,159	171,400
Total	\$ 31,271,753	\$ 26,939,445	\$ 23,479,477

The table below presents the total OPEB liability calculated using the healthcare rate of 4% to 7.25% as well as what the total OPEB liability would be if it were calculated using a healthcare rate that is one percentage point lower or one percentage point higher than the current rate:

	1% Decrease	Current Healthcare Rate	1% Increase
Village	\$ 22,840,666	\$ 26,689,286	\$ 31,610,434
Library	214,086	250,159	296,286
TOTAL	\$ 23,054,752	\$ 26,939,445	\$ 31,906,720

**VILLAGE OF TINLEY PARK, ILLINOIS**  
NOTES TO FINANCIAL STATEMENTS (Continued)

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**11. OTHER POSTEMPLOYMENT BENEFITS (Continued)**

- h. OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended April 30, 2022, the Village recognized OPEB expense of \$1,104,821. At April 30, 2022, the Village reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ 776,606	\$ 75,509
Changes in assumptions	4,269,144	8,968,053
<b>TOTAL</b>	<b>\$ 5,045,750</b>	<b>\$ 9,043,562</b>

Amounts reported as deferred outflows of resources and deferred inflows of resources will be recognized in OPEB expense as follows:

Year Ending April 30,	
2023	\$ (699,448)
2024	(699,450)
2025	(1,003,543)
2026	(1,003,548)
2027	(591,823)
Thereafter	-
<b>TOTAL</b>	<b>\$ (3,997,812)</b>

**12. SUBSEQUENT EVENT**

Subsequent to April 30, 2022, the Village entered a lease agreement for vehicles that were received between May 18, 2022 and November 11, 2022. The total amount to be financed through the lease is \$311,397.

## **REQUIRED SUPPLEMENTARY INFORMATION**

**VILLAGE OF TINLEY PARK, ILLINOIS**

**GENERAL FUND**

**SCHEDULE OF REVENUES, EXPENDITURES, AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL**

For the Year Ended April 30, 2022

	<b>Original and Final Budget</b>	<b>Actual</b>
<b>REVENUES</b>		
Property taxes	\$ 23,252,000	\$ 23,978,798
Other taxes	22,740,300	30,432,688
Intergovernmental	6,228,025	10,023,159
Fines, forfeitures, and reimbursements	1,008,253	1,618,498
Licenses, permits, and fees	2,586,000	3,011,891
Charges for services	552,300	906,330
Investment income	319,500	134,834
Miscellaneous	362,959	446,230
	<hr/>	<hr/>
Total revenues	57,049,337	70,552,428
	<hr/>	<hr/>
<b>EXPENDITURES</b>		
Current		
General government	5,268,018	4,012,231
General overhead	2,830,285	2,574,516
Police	21,458,890	20,497,054
Fire	5,771,512	5,148,176
Emergency management agency (EMA)	3,088,523	2,935,471
Public works	9,256,936	7,933,793
Community development	2,229,566	1,914,008
Information technology	1,353,682	963,481
Boards, commissions, and committees	188,223	66,472
Village bus service	117,990	100,881
Economic incentives	1,044,448	1,440,036
Capital outlay	1,168,830	345,330
Debt service		
Interest and fiscal charges	17,650	-
	<hr/>	<hr/>
Total expenditures	53,794,553	47,931,449
	<hr/>	<hr/>
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	3,254,784	22,620,979
	<hr/>	<hr/>
<b>OTHER FINANCING SOURCES (USES)</b>		
Transfers in	90,000	86,764
Transfers (out)	(3,309,000)	(20,638,379)
	<hr/>	<hr/>
Total other financing sources (uses)	(3,219,000)	(20,551,615)
	<hr/>	<hr/>
NET CHANGE IN FUND BALANCE	\$ 35,784	2,069,364
	<hr/>	<hr/>
FUND BALANCE, MAY 1		38,517,049
		<hr/>
FUND BALANCE, APRIL 30		\$ 40,586,413
		<hr/>

(See independent auditor's report.)

**VILLAGE OF TINLEY PARK, ILLINOIS**

**ILLINOIS MUNICIPAL RETIREMENT FUND**

**SCHEDULE OF EMPLOYER CONTRIBUTIONS**

Last Seven Fiscal Years

<b>FISCAL YEAR ENDED APRIL 30,</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>	<b>2022</b>
Actuarially determined contribution	\$ 1,651,030	\$ 1,677,310	\$ 1,747,525	\$ 1,801,048	\$ 1,751,985	\$ 1,871,730	\$ 1,845,221
Contributions in relation to the actuarially determined contribution	1,651,030	1,677,310	1,747,525	1,801,048	1,751,985	1,871,730	1,845,221
<b>CONTRIBUTION DEFICIENCY (Excess)</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>
Covered payroll	\$ 13,304,426	\$ 12,744,305	\$ 13,284,822	\$ 13,986,046	\$ 14,135,431	\$ 14,044,719	\$ 14,260,987
Contributions as a percentage of covered payroll	12.41%	13.16%	13.15%	12.88%	12.39%	13.33%	12.94%

Notes to Required Supplementary Information

The information presented was determined as part of the actuarial valuation as of December 31 of the preceding year. Additional information as of the latest actuarial valuation presented is as follows: the actuarial cost method was entry-age normal; the amortization method was level percent of pay, closed, and the amortization period was 22 years; the asset valuation method was five-year smoothed market; and the significant actuarial assumptions were an investment rate of return at 7.25% annually, projected salary increases assumption of 3.35% to 14.25% compounded annually, and postretirement benefit increases of 3.25% compounded annually.

Ultimately, this schedule should present information for the last ten years. However, until ten years of information can be compiled, information will be presented for as many years as is available.

(See independent auditor's report.)



VILLAGE OF TINLEY PARK, ILLINOIS

POLICE PENSION FUND

SCHEDULE OF EMPLOYER CONTRIBUTIONS

Last Ten Fiscal Years

FISCAL YEAR ENDED APRIL 30,	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
Actuarially determined contribution	\$ 1,917,996	\$ 1,908,547	\$ 2,268,361	\$ 2,195,531	\$ 2,665,501	\$ 2,793,782	\$ 2,971,618	\$ 2,932,566	\$ 3,532,273	\$ 4,105,240
Contribution in relation to the actuarially determined contribution	1,983,338	2,051,941	2,039,356	2,301,390	2,651,272	3,061,031	3,080,010	2,988,151	3,713,034	4,548,623
<b>CONTRIBUTION DEFICIENCY (Excess)</b>	<u>\$ (65,342)</u>	<u>\$ (143,394)</u>	<u>\$ 229,005</u>	<u>\$ (105,859)</u>	<u>\$ 14,229</u>	<u>\$ (267,249)</u>	<u>\$ (108,392)</u>	<u>\$ (55,585)</u>	<u>\$ (180,761)</u>	<u>\$ (443,383)</u>
Covered payroll	\$ 6,875,585	\$ 7,098,495	\$ 7,388,131	\$ 7,611,690	\$ 7,680,974	\$ 7,534,583	\$ 8,008,771	\$ 8,931,617	\$ 8,847,251	\$ 9,027,497
Contributions as a percentage of covered payroll	28.85%	28.91%	27.60%	30.23%	34.52%	40.63%	38.46%	33.46%	41.97%	50.39%

Notes to Required Supplementary Information

The information presented was determined as part of the actuarial valuations as of May 1 of the prior fiscal year. Additional information as of the latest actuarial valuation presented is as follows: the actuarial cost method was entry-age normal; the amortization method was level percent of pay, closed, and the amortization period was 11 years; the asset valuation method was at five-year smoothed market; and the significant actuarial assumptions were an investment rate of return of 7% annually, projected salary increase assumption of 5.74%, compounded annually, and postretirement benefit increases of 2.50% compounded annually.

(See independent auditor's report.)

**VILLAGE OF TINLEY PARK, ILLINOIS**

**ILLINOIS MUNICIPAL RETIREMENT FUND**

**SCHEDULE OF THE EMPLOYER'S PROPORTIONATE  
SHARE OF THE NET PENSION LIABILITY**

Last Seven Calendar Years

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<b>MEASUREMENT DATE DECEMBER 31,</b>	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>
Employer's proportion of net pension liability (asset)	87.00%	86.00%	86.00%	86.00%	86.00%	86.00%	86.00%
Employer's proportionate share of net pension liability (asset)	\$ 12,785,384	\$ 13,222,817	\$ 7,360,897	\$ 15,888,726	\$ 10,240,171	\$ 6,237,513	\$ (378,508)
Employer's covered payroll	12,864,785	12,694,325	13,054,118	13,785,923	14,233,289	14,621,527	14,099,144
Employer's proportionate share of the net pension liability (asset) as a percentage of its covered payroll	99.38%	104.16%	56.39%	115.25%	71.95%	42.66%	(2.68%)
Plan fiduciary net position as a percentage of the total pension liability	78.36%	78.64%	88.29%	76.87%	85.79%	91.78%	100.48%

Ultimately, this schedule should present information for the last ten years. However, until ten years of information can be compiled, information will be presented for as many years as is available.

(See independent auditor's report.)

**VILLAGE OF TINLEY PARK, ILLINOIS**

**POLICE PENSION FUND**

**SCHEDULE OF CHANGES IN THE EMPLOYER'S  
NET PENSION LIABILITY AND RELATED RATIOS**

Last Eight Fiscal Years

<b>MEASUREMENT DATE APRIL 30,</b>	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>	<b>2022</b>
<b>TOTAL PENSION LIABILITY</b>								
Service cost	\$ 1,730,878	\$ 1,906,605	\$ 1,976,445	\$ 1,838,372	\$ 1,568,380	\$ 1,665,979	\$ 1,892,648	\$ 1,819,987
Interest	5,056,781	5,806,203	5,804,259	6,190,344	6,514,175	7,118,339	7,531,882	7,864,083
Changes of benefit terms	-	-	-	-	-	557,600	-	-
Differences between expected and actual experience	(244,445)	(4,919,605)	(312,115)	1,368,613	977,610	693,989	313,275	207,591
Changes to actuarial assumptions	4,992,676	-	1,526,789	(1,075,378)	3,538,271	-	-	(85,139)
Contributions - buy back	-	112,885	57,074	408,984	43,934	74,752	-	148,632
Benefit payments, including refunds of member contributions	(2,608,060)	(2,864,866)	(3,142,539)	(3,655,203)	(4,014,370)	(4,203,735)	(4,655,417)	(5,183,420)
Net change in total pension liability	8,927,830	41,222	5,909,913	5,075,732	8,628,000	5,906,924	5,082,388	4,771,734
Total pension liability - beginning	73,543,755	82,471,585	82,512,807	88,422,720	93,498,452	102,126,452	108,033,376	113,115,764
<b>TOTAL PENSION LIABILITY - ENDING</b>	<b>\$ 82,471,585</b>	<b>\$ 82,512,807</b>	<b>\$ 88,422,720</b>	<b>\$ 93,498,452</b>	<b>\$ 102,126,452</b>	<b>\$ 108,033,376</b>	<b>\$ 113,115,764</b>	<b>\$ 117,887,498</b>
<b>PLAN FIDUCIARY NET POSITION</b>								
Contributions - employer	\$ 2,039,356	\$ 2,301,388	\$ 2,651,272	\$ 3,061,031	\$ 3,080,010	\$ 2,988,151	\$ 3,713,034	\$ 4,548,623
Contributions - member	767,720	774,884	742,134	772,138	788,064	851,217	863,269	894,625
Contributions - buy back	-	112,885	57,074	408,984	43,934	74,752	-	148,632
Net investment income	4,003,874	(161,549)	5,724,784	5,304,264	3,603,859	325,747	21,610,401	(8,016,834)
Benefit payments, including refunds of member contributions	(2,603,445)	(2,864,866)	(3,142,539)	(3,655,203)	(4,014,370)	(4,203,735)	(4,655,417)	(5,183,420)
Administrative expense	(15,627)	(20,427)	(37,021)	(22,468)	(24,354)	(28,493)	(41,378)	(42,273)
Net change in plan fiduciary net position	4,191,878	142,315	5,995,704	5,868,746	3,477,143	7,639	21,489,909	(7,650,647)
Plan fiduciary net position - beginning	55,246,970	59,438,848	59,581,163	65,576,867	71,445,613	74,922,756	74,930,395	96,420,304
<b>PLAN FIDUCIARY NET POSITION - ENDING</b>	<b>\$ 59,438,848</b>	<b>\$ 59,581,163</b>	<b>\$ 65,576,867</b>	<b>\$ 71,445,613</b>	<b>\$ 74,922,756</b>	<b>\$ 74,930,395</b>	<b>\$ 96,420,304</b>	<b>\$ 88,769,657</b>
<b>EMPLOYER'S NET PENSION LIABILITY</b>	<b>\$ 23,032,737</b>	<b>\$ 22,931,644</b>	<b>\$ 22,845,853</b>	<b>\$ 22,052,839</b>	<b>\$ 27,203,696</b>	<b>\$ 33,102,981</b>	<b>\$ 16,695,460</b>	<b>\$ 29,117,841</b>

MEASUREMENT DATE APRIL 30,	2015	2016	2017	2018	2019	2020	2021	2022
Plan fiduciary net position as a percentage of the total pension liability	72.07%	72.21%	74.16%	76.41%	73.36%	69.36%	85.24%	75.30%
Covered payroll	\$ 7,388,131	\$ 7,611,690	\$ 7,680,974	\$ 7,534,583	\$ 8,008,771	\$ 8,931,617	\$ 8,847,251	\$ 9,027,497
Employer's net pension liability as a percentage of covered payroll	311.75%	301.27%	297.43%	292.69%	339.67%	370.63%	188.71%	322.55%

There was a change in 2022 with respect to actuarial assumptions specific to the mortality, retirement, disability, termination rate tables, and assumed salary increase rates.

There was a change in 2020 with respect to benefit terms from the prior years' related to surviving spouse benefits, pensionable salary cap, and final average salary.

There was a change in 2019 with respect to actuarial assumptions from the prior years' related to mortality rates.

There was a change in 2018 with respect to actuarial assumptions from the prior years' related to termination, retirement, and disability rates. The percentage of active disablements was updated from 70% to 60%.

There was a change in 2017 with respect to mortality rates and salary.

Ultimately, this schedule should present information for the last ten years. However, until ten years of information can be compiled, information will be presented for as many years as is available.

(See independent auditor's report.)

**VILLAGE OF TINLEY PARK, ILLINOIS**

**SCHEDULE OF THE EMPLOYER'S  
PROPORTIONATE SHARE OF THE TOTAL  
POSTEMPLOYMENT BENEFIT LIABILITY**

Last Four Fiscal Years

<b>MEASUREMENT DATE APRIL 30,</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>	<b>2022</b>
Employer's proportion of total OPEB liability	99.27%	99.27%	99.27%	99.27%
Employer's proportionate share of total OPEB liability	\$ 29,114,099	\$ 27,402,762	\$ 33,575,210	\$ 26,689,286
Employer's covered-employee payroll	N/A*	22,374,438	23,770,604	22,812,164
Employer's proportionate share of the total OPEB liability as a percentage of its covered-employee payroll	0.00%	122.47%	141.25%	117.00%

No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75

\*The covered payroll was not provided for the April 30, 2019 measurement period.

Ultimately, this schedule should present information for the last ten years. However, until ten years of information can be compiled, information will be presented for as many years as is available.

(See independent auditor's report.)

**VILLAGE OF TINLEY PARK, ILLINOIS**

**POLICE PENSION FUND**

**SCHEDULE OF INVESTMENT RETURNS**

Last Eight Fiscal Years

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<b>FISCAL YEAR ENDED APRIL 30,</b>	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>	<b>2022</b>
Annual money-weighted rate of return, net of investment expense	5.68%	4.46%	9.59%	7.86%	4.88%	0.40%	28.82%	(8.80%)

Ultimately, this schedule should present information for the last ten years. However, until ten years of information can be compiled, information will be presented for as many years as is available.

(See independent auditor's report.)

## **VILLAGE OF TINLEY PARK, ILLINOIS**

### **NOTES TO REQUIRED SUPPLEMENTARY INFORMATION**

April 30, 2022

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#### **BUDGETARY INFORMATION**

a. Budgetary Basis of Accounting

Budgets are adopted on a basis consistent with GAAP, except for enterprise funds which do not include budgeted amounts for depreciation expense. The original budget was not amended during the current year.

b. Budgetary Process

The Village follows these procedures in establishing the budgetary data reflected in the financial statements:

1. The Village Manager submits to the Village Board of Trustees a proposed operating budget ordinance, which serves as a budget, for the fiscal year commencing the following May 1. The operating budget ordinance includes proposed expenditures and the means of financing them.
2. Public hearings are conducted by the Village to obtain taxpayer comments.
3. Subsequently, the budget is legally enacted through passage of an ordinance.
4. Formal budgetary integration is employed as a management control device during the year for the general, special revenue, and capital projects funds. Formal budgetary integration is not employed for debt service funds because effective budgetary control is alternatively achieved through general obligation bond indenture provisions.
5. Budgets for the general, special revenue, capital projects funds (with the exception of the Series 2021A and Series 2021B Bonds Fund), and enterprise funds are adopted on a basis consistent with GAAP.
6. Budgetary authority lapses at year end.
7. State law requires that “expenditures be made in conformity with appropriation/budget.” As under the Budget Act, transfers between line items and departments may be made by administrative action. Amounts to be transferred between funds would require the Village Board of Trustees approval. Legal budgetary control is maintained at fund level.
8. Budgeted amounts are as originally adopted.

**VILLAGE OF TINLEY PARK, ILLINOIS**  
**NOTES TO REQUIRED SUPPLEMENTARY INFORMATION (Continued)**

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**BUDGETARY INFORMATION (Continued)**

c. Amounts in Excess of Budget

The following funds had expenditures in excess of budget:

Fund	Excess
Oak Park Avenue TIF Fund	\$ 3,705
Main Street South TIF Fund	840
Main Street North TIF Fund	5,073
Motor Fuel Tax Fund	906,304



**COMBINING AND INDIVIDUAL FUND  
FINANCIAL STATEMENTS AND SCHEDULES**

## **MAJOR GOVERNMENTAL FUNDS**

**VILLAGE OF TINLEY PARK, ILLINOIS**

**GENERAL FUND**

**SCHEDULE OF GENERAL AGENCY REVENUES - BUDGET AND ACTUAL**

For the Year Ended April 30, 2022

	<b>Original and Final Budget</b>	<b>Actual</b>
<b>PROPERTY TAXES</b>	<b>\$ 23,252,000</b>	<b>\$ 23,978,798</b>
<b>OTHER TAXES</b>		
Municipal occupation taxes	21,240,300	27,041,541
Amusement	-	666,269
Video gaming tax	600,000	842,871
Total other taxes	21,840,300	28,550,681
<b>FINES, FORFEITURES, AND REIMBURSEMENTS</b>		
State	30,033	35,726
Police grant	7,000	12,704
Other reimbursements	268,900	512,842
Fines and penalties	284,000	321,706
Insurance	25,000	314,026
Total fines, forfeitures, and reimbursements	614,933	1,197,004
<b>LICENSES, PERMITS, AND FEES</b>		
Liquor licenses	140,000	282,368
Business	100,000	121,176
Cable franchise	980,000	1,029,438
Building permits	400,000	580,463
Video gaming	190,000	145,400
Video gaming terminal operator	-	177,750
Natural gas franchise fee	48,000	56,400
Contractor	42,000	57,000
Pet	1,000	1,191
Property registration fee	40,000	55,152
Crime free rental license	45,000	44,975
Total licenses, permits, and fees	1,986,000	2,551,313

(This schedule is continued on the following page.)

**VILLAGE OF TINLEY PARK, ILLINOIS**

**GENERAL FUND**

**SCHEDULE OF GENERAL AGENCY REVENUES - BUDGET AND ACTUAL (Continued)**

For the Year Ended April 30, 2022

	<b>Original and Final Budget</b>	<b>Actual</b>
<b>INTERGOVERNMENTAL</b>		
Personal property replacement tax	\$ 57,400	\$ 194,858
State income taxes	4,000,000	5,634,935
Illinois income tax surcharge	1,762,000	2,482,229
Federal and state grants	-	1,322,033
Telecommunication tax	192,000	172,479
Total intergovernmental	6,011,400	9,806,534
<b>CHARGES FOR SERVICES</b>		
Rebillables	50,000	403,096
Senior bus	1,800	2,985
Elevator inspection fees	18,000	9,810
Total charges for services	69,800	415,891
<b>INVESTMENT INCOME</b>		
Investment income	253,000	108,280
<b>MISCELLANEOUS</b>		
Miscellaneous	355,959	434,086
<b>TOTAL REVENUES</b>	<b>\$ 54,383,392</b>	<b>\$ 67,042,587</b>

(See independent auditor's report.)

**VILLAGE OF TINLEY PARK, ILLINOIS**

**GENERAL FUND**

**SCHEDULE OF GENERAL AGENCY EXPENDITURES - BUDGET AND ACTUAL**

For the Year Ended April 30, 2022

	<b>Original and Final Budget</b>	<b>Actual</b>
<b>GENERAL GOVERNMENT</b>		
Mayor and trustees		
Personal services		
Salaries	\$ 182,000	\$ 141,681
Employee benefits	29,200	24,387
Social Security and IMRF	23,725	14,287
Contractual services and commodities		
Communications	8,066	6,489
Travel	250	-
Meetings and conferences	-	50
Reception and meals	1,000	691
Dues, subscriptions, and licensing	12,285	7,087
Supplies and materials	1,000	1,091
Printing and publications	2,000	49
Other contractual services	37,000	27,774
Total mayor and trustees	296,526	223,586
Village Manager		
Personal services		
Salaries	674,400	637,691
Employee benefits	132,820	124,373
Employee recognition	2,000	1,727
Social Security and IMRF	142,650	132,179
Employment costs	2,000	1,634
Contractual services and commodities		
Communications	7,546	3,884
Travel	1,000	166
Meetings and conferences	1,000	548
Reception and meals	1,000	997
Dues, subscriptions, and licensing	63,690	58,962
Office supplies	2,400	1,544
Fuel	4,000	3,649
Training	5,000	7,723
Repairs and maintenance	2,500	2,413
Other contractual services	-	25,095
Total village manager	1,042,006	1,002,585

(This schedule is continued on the following pages.)

**VILLAGE OF TINLEY PARK, ILLINOIS**

**GENERAL FUND**

**SCHEDULE OF GENERAL AGENCY EXPENDITURES - BUDGET AND ACTUAL (Continued)**

For the Year Ended April 30, 2022

	<b>Original and Final Budget</b>	<b>Actual</b>
<b>GENERAL GOVERNMENT (Continued)</b>		
Finance		
Personal services		
Salaries	\$ 1,208,000	\$ 797,316
Employee benefits	247,200	172,320
Social Security and IMRF	254,250	171,977
Employment costs	1,800	3,103
Contractual services and commodities		
Communications	2,150	1,171
Meetings and conferences	2,000	-
Reception and meals	3,150	2,306
Dues, subscriptions, and licensing	34,285	22,796
Supplies and materials	2,400	2,435
Training	1,500	1,025
Other contractual services	35,000	102,453
Total finance	1,791,735	1,276,902
Village Clerk		
Personal services		
Salaries	257,000	172,320
Employee benefits	53,120	49,613
Social Security and IMRF	54,700	33,025
Employee costs	5,500	-
Contractual services and commodities		
Meeting and conferences	500	-
Dues, subscriptions, and licensing	52,670	22,311
Supplies and materials	1,000	538
Training	1,000	571
Postage	1,500	1,232
Legal notices and advertising	500	204
Other contractual services	500	35
Printing and publications	2,400	989
Miscellaneous	21,956	12,256
Total village clerk	452,346	293,094

(This schedule is continued on the following pages.)

**VILLAGE OF TINLEY PARK, ILLINOIS**

**GENERAL FUND**

**SCHEDULE OF GENERAL AGENCY EXPENDITURES - BUDGET AND ACTUAL (Continued)**

For the Year Ended April 30, 2022

	<b>Original and Final Budget</b>	<b>Actual</b>
<b>GENERAL GOVERNMENT (Continued)</b>		
Marketing/communications		
Personal services		
Salaries	\$ 380,600	\$ 355,345
Employee benefits	20,250	24,095
Social Security and IMRF	79,200	74,482
Employee costs	1,000	2,382
Contractual services and commodities		
Communications	2,400	2,006
Travel	1,000	-
Meetings and conferences	3,500	-
Reception and meals	3,000	96
Dues, subscriptions, and licensing	20,615	12,996
Supplies and materials	78,000	69,505
Repairs and maintenance	2,000	-
Postage	5,000	1,484
Other contractual services	31,680	74,393
Printing and publications	36,500	1,641
Programs and special events	237,000	211,573
Tourism programs	2,500	360
Municipal TV station	8,500	6,255
	<hr/>	<hr/>
Total marketing/communications	912,745	836,613
	<hr/>	<hr/>
Total general government	\$ 4,495,358	\$ 3,632,780
	<hr/>	<hr/>
<b>GENERAL OVERHEAD</b>		
General overhead		
Personal services		
Employee benefits	\$ 4,950	\$ 1,738
Employee recognition	1,000	5,162
Social Security and IMRF	50,000	-
Employee costs	40,000	11,329
Contractual services and commodities		
Communications	34,700	27,104
Dues, subscriptions, and licensing	4,775	3,439
Supplies and materials	14,850	13,055
Fuel supplied to others	62,650	75,806
Repairs and maintenance	750	-
Postage	13,400	11,073

(This schedule is continued on the following pages.)

VILLAGE OF TINLEY PARK, ILLINOIS

GENERAL FUND

SCHEDULE OF GENERAL AGENCY EXPENDITURES - BUDGET AND ACTUAL (Continued)

For the Year Ended April 30, 2022

	<b>Original and Final Budget</b>	<b>Actual</b>
<b>GENERAL OVERHEAD (Continued)</b>		
General overhead (Continued)		
Contractual services and commodities (Continued)		
Insurance	\$ 1,145,440	\$ 1,318,859
Legal notices and advertising	10,500	7,461
Legal services	1,076,400	853,811
Engineering rebillables	20,000	95,891
Auditing services	21,400	12,709
Other contractual services	36,450	76,655
Printing and publications	6,350	6,658
Recognition and support groups	1,000	-
Miscellaneous	285,670	53,766
Total general overhead	<u>\$ 2,830,285</u>	<u>\$ 2,574,516</u>
<b>POLICE</b>		
Police		
Personal services		
Salaries	\$ 12,815,050	\$ 12,369,768
Employee benefits	2,506,000	2,092,643
Employee recognition	5,250	3,848
Social Security and IMRF	444,800	406,323
Employee costs	5,000	11,258
Contractual services and commodities		
Communications	105,553	104,034
Travel	15,300	1,954
Meetings and conferences	4,795	4,190
Reception and meals	5,600	2,306
Grant expenditures	300	-
Dues, subscriptions, and licensing	289,390	216,637
Supplies and materials	89,230	49,732
Fuel	214,200	203,889
Training	113,405	105,471
Repairs and maintenance	125,815	118,572
Postage	10,500	11,119
Wireless fire alarm	660	660
Uniforms	27,500	34,220
Microfilm and digital imaging	5,500	551
Other contractual services	139,755	115,076

(This schedule is continued on the following pages.)



**VILLAGE OF TINLEY PARK, ILLINOIS**

**GENERAL FUND**

**SCHEDULE OF GENERAL AGENCY EXPENDITURES - BUDGET AND ACTUAL (Continued)**

For the Year Ended April 30, 2022

	<b>Original and Final Budget</b>	<b>Actual</b>
<b>POLICE (Continued)</b>		
Police (Continued)		
Contractual services and commodities (Continued)		
Printing and publication	\$ 13,400	\$ 9,388
Photography	1,200	248
Signs and sign material	500	73
Hardware, tools, and equipment	84,087	73,670
Miscellaneous	16,100	12,842
Pension contribution	4,420,000	4,548,582
	<hr/>	<hr/>
Total police	\$ 21,458,890	\$ 20,497,054
	<hr/>	<hr/>
<b>FIRE</b>		
Fire suppression		
Personal services		
Salaries	\$ 3,410,000	\$ 3,077,624
Employee benefits	111,000	72,921
Employee recognition	4,000	2,274
Social Security and IMRF	491,000	449,456
Employee costs	43,150	28,813
Contractual services and commodities		
Communications	28,786	47,811
Meetings and conferences	1,000	2,117
Reception and meals	2,000	2,490
Dues, subscriptions, and licensing	79,277	60,825
Supplies and materials	48,050	49,069
Fuel	43,250	39,871
Training	7,509	5,072
Repairs and maintenance	251,050	234,285
Postage	650	557
Wireless fire alarm	4,300	2,855
Uniforms	42,150	36,833
Other contractual services	48,070	42,487
Printing and publication	1,750	757
Hardware, tools, and equipment	83,175	29,073
	<hr/>	<hr/>
Total fire suppression	4,700,167	4,185,190
	<hr/>	<hr/>

(This schedule is continued on the following pages.)

**VILLAGE OF TINLEY PARK, ILLINOIS**

**GENERAL FUND**

**SCHEDULE OF GENERAL AGENCY EXPENDITURES - BUDGET AND ACTUAL (Continued)**

For the Year Ended April 30, 2022

	<b>Original and Final Budget</b>	<b>Actual</b>
<b>FIRE (Continued)</b>		
Fire prevention		
Personal services		
Salaries	\$ 760,000	\$ 676,270
Employee benefits	104,600	107,157
Social Security and IMRF	159,000	138,725
Employee costs	1,000	408
Contractual services and commodities		
Communications	5,050	4,084
Reception and meals	-	29
Dues, subscriptions, and licensing	19,530	17,682
Supplies and materials	6,120	4,439
Fuel	2,805	2,030
Training	750	759
Repairs and maintenance	1,550	4,829
Postage	1,000	1,367
Uniforms	3,000	2,648
Other contractual services	5,570	1,949
Printing and publications	1,000	610
Equipment	370	-
Total fire prevention	1,071,345	962,986
Total fire	\$ 5,771,512	\$ 5,148,176
<b>EMERGENCY MANAGEMENT AGENCY (EMA)</b>		
Personal services		
Salaries	\$ 1,697,775	\$ 1,393,470
Employee benefits	357,950	274,249
Employee recognition	750	374
Social Security and IMRF	349,800	282,007
Employment costs	7,500	16,592
Contractual services and commodities		
Communications	8,368	6,718
Travel	700	-
Meetings and conferences	1,150	(211)
Reception and meals	1,700	533
Dues, subscriptions, and licensing	116,330	102,356

(This schedule is continued on the following pages.)

**VILLAGE OF TINLEY PARK, ILLINOIS**

**GENERAL FUND**

**SCHEDULE OF GENERAL AGENCY EXPENDITURES - BUDGET AND ACTUAL (Continued)**

For the Year Ended April 30, 2022

	<b>Original and Final Budget</b>	<b>Actual</b>
<b>EMERGENCY MANAGEMENT AGENCY (EMA) (Continued)</b>		
Contractual services and commodities (Continued)		
Supplies and materials	\$ 7,525	\$ 4,599
Fuel	5,355	6,245
Training	5,795	5,182
Repairs and maintenance	32,515	18,948
Postage	300	68
Uniforms	1,660	3,402
Legal notices and advertising	200	-
Other contractual services	12,550	312,586
Printing and publications	1,000	-
Programs and special events	1,200	407
Miscellaneous	2,400	-
Ambulance service	476,000	507,946
	<hr/>	<hr/>
Total Emergency Management Agency (EMA)	\$ 3,088,523	\$ 2,935,471
	<hr/>	<hr/>
<b>PUBLIC WORKS</b>		
Personal services		
Salaries	\$ 3,430,520	\$ 3,020,974
Employee benefits	810,810	687,740
Employee recognition	3,000	749
Social Security and IMRF	716,425	634,069
Employment costs	25,650	8,155
Contractual services and commodities		
Utilities	409,876	408,563
Communications	38,590	32,066
Meetings and conferences	1,300	563
Reception and meals	2,000	976
Dues, subscriptions, and licensing	106,780	94,805
Supplies and materials	200,200	227,733
Fuel	100,480	101,578
Training	17,460	16,118
Repairs and maintenance	503,402	542,907
Refuse disposal	80,000	74,980
Postage	1,100	-
Wireless fire alarm	7,195	4,620
Uniforms	6,810	7,054

(This schedule is continued on the following pages.)

**VILLAGE OF TINLEY PARK, ILLINOIS**

**GENERAL FUND**

**SCHEDULE OF GENERAL AGENCY EXPENDITURES - BUDGET AND ACTUAL (Continued)**

For the Year Ended April 30, 2022

	<b>Original and Final Budget</b>	<b>Actual</b>
<b>PUBLIC WORKS (Continued)</b>		
Contractual services and commodities (Continued)		
Legal notices and advertising	\$ 3,300	\$ 3,768
Engineering services	21,000	23,023
Other contractual services	1,649,483	1,348,344
Printing and publication	3,575	2,941
Infrastructure improvements	523,000	307,285
Sign and sign materials	20,000	14,498
Hardware, tools, and equipment	27,600	39,460
Ice control for roads	518,880	288,969
Total public works	<u>\$ 9,228,436</u>	<u>\$ 7,891,938</u>
<b>COMMUNITY DEVELOPMENT</b>		
Personal services		
Salaries	\$ 1,132,300	\$ 963,833
Employee benefits	266,000	221,625
Social Security and IMRF	240,200	202,304
Contractual services and commodities		
Supplies and materials	6,800	4,200
Postage	2,300	2,365
Uniforms	-	50
Other contractual services	364,550	408,865
Printing and publications	1,900	1,396
Fuel	500	3,654
Repairs and maintenance	25,367	14,444
Dues and subscriptions	97,675	66,789
Training	4,900	1,893
Travel	1,100	18
Miscellaneous	11,204	9,975
Programs and events	4,000	500
Receptions and meals	600	456
Meetings and conferences	6,170	1,149
Microfilm, digital marketing	1,000	-
Engineering	60,000	4,064
Legal notices and advertisements	3,000	6,428
Total community development	<u>\$ 2,229,566</u>	<u>\$ 1,914,008</u>

(This schedule is continued on the following pages.)

**VILLAGE OF TINLEY PARK, ILLINOIS**

**GENERAL FUND**

**SCHEDULE OF GENERAL AGENCY EXPENDITURES - BUDGET AND ACTUAL (Continued)**

For the Year Ended April 30, 2022

	<b>Original and Final Budget</b>	<b>Actual</b>
<b>INFORMATION TECHNOLOGY</b>		
Personal services		
Salaries	\$ 450,000	\$ 324,977
Social Security and IMRF	92,925	64,615
Employment costs	1,000	510
Employee benefits	117,000	83,829
Contractual services and commodities		
Dues and subscriptions	283,438	268,068
Supplies and materials	1,750	536
Meetings and conferences	250	250
Repairs and maintenance	13,700	1,033
Training	6,500	1,737
Travel expenses	500	-
Reception and meals	200	-
Other contractual services	386,419	217,926
Total information technology	\$ 1,353,682	\$ 963,481
<b>BOARDS, COMMISSIONS, AND COMMITTEES</b>		
Civil service		
Personal services		
Salaries	\$ 52,750	\$ 18,382
Social Security and IMRF	8,155	1,453
Contractual services and commodities		
Reception and meals	6,300	4,848
Dues, subscriptions, and licensing	1,833	35
Supplies and materials	34,150	14,516
Postage	5,125	1,310
Signs	2,000	150
Special events	45,310	23,772
Recognition	6,500	-
Legal services	-	744
Legal notices and advertising	1,000	-
Printing and publications	2,800	442
Other contractual services	22,300	820
Total civil service	188,223	66,472
Total boards, commissions, and committees	\$ 188,223	\$ 66,472

(This schedule is continued on the following page.)

**VILLAGE OF TINLEY PARK, ILLINOIS**

**GENERAL FUND**

**SCHEDULE OF GENERAL AGENCY EXPENDITURES - BUDGET AND ACTUAL (Continued)**

For the Year Ended April 30, 2022

	<b>Original and Final Budget</b>	<b>Actual</b>
<b>VILLAGE BUS SERVICE</b>		
Personal services		
Salaries	\$ 87,900	\$ 75,779
Social Security and IMRF	10,600	8,864
Employment costs	1,500	1,687
Communications	620	130
Contractual services and commodities		
Supplies and materials	250	145
Fuel	11,840	9,938
Repairs and maintenance	5,280	4,338
Total village bus service	\$ 117,990	\$ 100,881
<b>CAPITAL OUTLAY</b>	\$ -	\$ -
<b>ECONOMIC INCENTIVES</b>	\$ 894,448	\$ 989,871
<b>TOTAL EXPENDITURES</b>	\$ 51,656,913	\$ 46,714,648

(See independent auditor's report.)

**VILLAGE OF TINLEY PARK, ILLINOIS**

GENERAL FUND

COMBINING BALANCE SHEET - BY SUBFUND

April 30, 2022

	<b>General Agency</b>	<b>Storm Water Management</b>	<b>Hotel/Motel Tax</b>
<b>ASSETS</b>			
Cash and investments	\$ 28,706,994	\$ 2,689,117	\$ 3,359,847
Receivables (net, where applicable, of allowance for uncollectibles)			
Property taxes	13,170,920	-	-
Accounts	-	93,973	-
Intergovernmental	6,443,279	216,625	-
Other	612,257	-	158,371
Due from other funds	215,765	-	-
<b>TOTAL ASSETS</b>	<b>\$ 49,149,215</b>	<b>\$ 2,999,715</b>	<b>\$ 3,518,218</b>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES</b>			
<b>LIABILITIES</b>			
Accounts payable	\$ 901,190	\$ 298,556	\$ 395,800
Accrued payroll	-	-	-
Deposits payable	25	-	-
Unearned revenue	2,405,486	-	-
Due to other funds	-	-	45,249
Advance from other funds	-	1,647,277	-
Total liabilities	3,306,701	1,945,833	441,049
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Unavailable revenues - property taxes	13,170,920	-	-
Unavailable revenues - intergovernmental	-	216,625	-
Total deferred inflows of resources	13,170,920	216,625	-
<b>FUND BALANCES</b>			
Assigned			
Storm water	-	837,257	-
Commercial development	-	-	3,077,169
Local road improvements	-	-	-
Fire alarms	-	-	-
Unassigned	32,671,594	-	-
Total fund balances	32,671,594	837,257	3,077,169
<b>TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES</b>	<b>\$ 49,149,215</b>	<b>\$ 2,999,715</b>	<b>\$ 3,518,218</b>

<b>Local Roads Improvements</b>	<b>Fire Alarm</b>	<b>Special Assessment</b>	<b>Escrow</b>	<b>Payroll</b>	<b>Total</b>
\$ 1,050,075	\$ 2,936,505	\$ (308)	\$ 3,700,268	\$ 1,281,633	\$ 43,724,131
-	-	-	-	-	13,170,920
385	36,827	-	5	-	131,190
-	-	-	-	-	6,659,904
-	-	20,837	-	-	791,465
-	-	-	-	-	215,765
<u>\$ 1,050,460</u>	<u>\$ 2,973,332</u>	<u>\$ 20,529</u>	<u>\$ 3,700,273</u>	<u>\$ 1,281,633</u>	<u>\$ 64,693,375</u>
\$ 1,582	\$ 20,478	\$ 20,529	\$ -	\$ 1,281,633	\$ 2,919,768
-	445	-	-	-	445
-	-	-	3,701,167	-	3,701,192
-	-	-	-	-	2,405,486
-	-	-	-	-	45,249
-	-	-	-	-	1,647,277
<u>1,582</u>	<u>20,923</u>	<u>20,529</u>	<u>3,701,167</u>	<u>1,281,633</u>	<u>10,719,417</u>
-	-	-	-	-	13,170,920
-	-	-	-	-	216,625
-	-	-	-	-	13,387,545
-	-	-	-	-	837,257
-	-	-	-	-	3,077,169
1,048,878	-	-	-	-	1,048,878
-	2,952,409	-	-	-	2,952,409
-	-	-	(894)	-	32,670,700
<u>1,048,878</u>	<u>2,952,409</u>	<u>-</u>	<u>(894)</u>	<u>-</u>	<u>40,586,413</u>
<u>\$ 1,050,460</u>	<u>\$ 2,973,332</u>	<u>\$ 20,529</u>	<u>\$ 3,700,273</u>	<u>\$ 1,281,633</u>	<u>\$ 64,693,375</u>

(See independent auditor's report.)



**VILLAGE OF TINLEY PARK, ILLINOIS**

**GENERAL FUND**

**COMBINING SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES  
IN FUND BALANCES - BY SUBFUND**

For the Year Ended April 30, 2022

	<b>General Agency</b>		<b>Storm Water Management</b>		<b>Hotel/Motel Tax</b>	
	<b>Budget</b>	<b>Actual</b>	<b>Budget</b>	<b>Actual</b>	<b>Budget</b>	<b>Actual</b>
<b>REVENUES</b>						
Property taxes	\$ 23,252,000	\$ 23,978,798	\$ -	\$ -	\$ -	\$ -
Other taxes	21,840,300	28,550,681	-	-	900,000	1,882,007
Intergovernmental	6,011,400	9,806,534	216,625	216,625	-	-
Fines, forfeitures, and reimbursements	614,933	1,197,004	-	-	-	5,955
Licenses, permits, and fees	1,986,000	2,551,313	-	-	-	-
Charges for services	69,800	415,891	482,500	490,439	-	-
Investment income	253,000	108,280	20,000	7,308	25,000	9,417
Miscellaneous	355,959	434,086	7,000	9,775	-	-
Total revenues	54,383,392	67,042,587	726,125	724,147	925,000	1,897,379
<b>EXPENDITURES</b>						
Current						
General government	4,495,358	3,632,780	-	-	362,200	167,040
General overhead	2,830,285	2,574,516	-	-	-	-
Police	21,458,890	20,497,054	-	-	-	-
Fire	5,771,512	5,148,176	-	-	-	-
Emergency Management Agency (EMA)	3,088,523	2,935,471	-	-	-	-
Public works	9,228,436	7,891,938	-	-	-	-
Community development	2,229,566	1,914,008	-	-	-	-
Information technology	1,353,682	963,481	-	-	-	-
Boards, commissions, and committees	188,223	66,472	-	-	-	-
Village bus service	117,990	100,881	-	-	-	-
Economic incentives	894,448	989,871	-	-	150,000	450,165
Capital outlay	-	-	1,133,830	333,281	-	-
Debt service						
Interest and fiscal charges	-	-	17,650	-	-	-
Total expenditures	51,656,913	46,714,648	1,151,480	333,281	512,200	617,205
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	2,726,479	20,327,939	(425,355)	390,866	412,800	1,280,174
<b>OTHER FINANCING SOURCES (USES)</b>						
Transfers in	600,000	702,539	90,000	86,764	-	-
Transfers (out)	(2,802,000)	(20,083,263)	-	(17,399)	(1,107,000)	(1,240,256)
Total other financing sources (uses)	(2,202,000)	(19,380,724)	90,000	69,365	(1,107,000)	(1,240,256)
NET CHANGE IN FUND BALANCES	\$ 524,479	947,215	\$ (335,355)	460,231	\$ (694,200)	39,918
FUND BALANCES, MAY 1		31,724,379		377,026		3,037,251
FUND BALANCES (DEFICIT), APRIL 30		\$ 32,671,594		\$ 837,257		\$ 3,077,169

Local Road Improvement		Fire Alarm		Special Assessment		Escrow	
Budget	Actual	Budget	Actual	Budget	Actual	Budget	Actual
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	16,356	393,320	399,183	-	-	-	-
600,000	460,578	-	-	-	-	-	-
-	-	-	-	-	-	-	-
1,500	2,553	20,000	8,170	-	-	-	(894)
-	-	-	2,369	-	-	-	-
601,500	479,487	413,320	409,722	-	-	-	(894)
-	-	410,460	212,411	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
28,500	41,855	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	35,000	12,049	-	-	-	-
-	-	-	-	-	-	-	-
28,500	41,855	445,460	224,460	-	-	-	-
573,000	437,632	(32,140)	185,262	-	-	-	(894)
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
<u>\$ 573,000</u>	<u>437,632</u>	<u>\$ (32,140)</u>	<u>185,262</u>	<u>\$ -</u>	<u>-</u>	<u>\$ -</u>	<u>(894)</u>
	<u>611,246</u>		<u>2,767,147</u>		<u>-</u>		<u>-</u>
	<u>\$ 1,048,878</u>		<u>\$ 2,952,409</u>		<u>\$ -</u>		<u>\$ (894)</u>

(This schedule is continued on the following page.)

**VILLAGE OF TINLEY PARK, ILLINOIS**

**GENERAL FUND**

**COMBINING SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES  
IN FUND BALANCES - BY SUBFUND (Continued)**

For the Year Ended April 30, 2022

	<b>Payroll</b>		<b>Intrafund Reclassifications</b>		<b>Total</b>	
	<b>Budget</b>	<b>Actual</b>	<b>Budget</b>	<b>Actual</b>	<b>Budget</b>	<b>Actual</b>
<b>REVENUES</b>						
Property taxes	\$ -	\$ -	\$ -	\$ -	\$ 23,252,000	\$ 23,978,798
Other taxes	-	-	-	-	22,740,300	30,432,688
Intergovernmental	-	-	-	-	6,228,025	10,023,159
Fines, forfeitures, and reimbursements	-	-	-	-	1,008,253	1,618,498
Licenses, permits, and fees	-	-	-	-	2,586,000	3,011,891
Charges for services	-	-	-	-	552,300	906,330
Investment income	-	-	-	-	319,500	134,834
Miscellaneous	-	-	-	-	362,959	446,230
Total revenues	-	-	-	-	57,049,337	70,552,428
<b>EXPENDITURES</b>						
Current						
General government	-	-	-	-	5,268,018	4,012,231
General overhead	-	-	-	-	2,830,285	2,574,516
Police	-	-	-	-	21,458,890	20,497,054
Fire	-	-	-	-	5,771,512	5,148,176
Emergency Management Agency (EMA)	-	-	-	-	3,088,523	2,935,471
Road and bridge	-	-	-	-	9,256,936	7,933,793
Community development	-	-	-	-	2,229,566	1,914,008
Information technology	-	-	-	-	1,353,682	963,481
Boards, commissions, and committees	-	-	-	-	188,223	66,472
Village bus service	-	-	-	-	117,990	100,881
Economic incentives	-	-	-	-	1,044,448	1,440,036
Capital outlay	-	-	-	-	1,168,830	345,330
Debt service						
Interest and fiscal charges	-	-	-	-	17,650	-
Total expenditures	-	-	-	-	53,794,553	47,931,449
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	-	-	-	-	3,254,784	22,620,979
<b>OTHER FINANCING SOURCES (USES)</b>						
Transfers in	-	-	(600,000)	(702,539)	90,000	86,764
Transfers (out)	-	-	600,000	702,539	(3,309,000)	(20,638,379)
Total other financing sources (uses)	-	-	-	-	(3,219,000)	(20,551,615)
NET CHANGE IN FUND BALANCES	<u>\$ -</u>	<u>-</u>	<u>\$ -</u>	<u>-</u>	<u>\$ 35,784</u>	<u>2,069,364</u>
FUND BALANCES, MAY 1		<u>-</u>		<u>-</u>		<u>38,517,049</u>
FUND BALANCES (DEFICIT), APRIL 30		<u>\$ -</u>		<u>\$ -</u>		<u>\$ 40,586,413</u>

(See independent auditor's report.)

**VILLAGE OF TINLEY PARK, ILLINOIS**

**CAPITAL IMPROVEMENTS FUND**

**SCHEDULE OF REVENUES, EXPENDITURES, AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL**

For the Year Ended April 30, 2022

	<b>Original and Final Budget</b>	<b>Actual</b>
<b>REVENUES</b>		
Intergovernmental	\$ 913,000	\$ 22,427
Licenses, permits, and fees	238	12,849
Investment income	340,000	148,700
Miscellaneous	-	14,670
Total revenues	1,253,238	198,646
<b>EXPENDITURES</b>		
Capital outlay	36,093,160	2,663,970
Total expenditures	36,093,160	2,663,970
<b>EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES</b>	(34,839,922)	(2,465,324)
<b>OTHER FINANCING SOURCES (USES)</b>		
Proceeds from sale of capital assets	-	28,910
Transfers in	2,802,000	18,521,892
Transfers (out)	(194,100)	(608,112)
Total other financing sources (uses)	2,607,900	17,942,690
<b>NET CHANGE IN FUND BALANCE</b>	<u><u>\$ (32,232,022)</u></u>	15,477,366
<b>FUND BALANCE, MAY 1</b>		<u>58,259,971</u>
<b>FUND BALANCE, APRIL 30</b>		<u><u>\$ 73,737,337</u></u>

(See independent auditor's report.)

**VILLAGE OF TINLEY PARK, ILLINOIS**

**CAPITAL IMPROVEMENTS FUND**

**SCHEDULE OF EXPENDITURES - BUDGET AND ACTUAL**

For the Year Ended April 30, 2022

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	<b>Original and Final Budget</b>	<b>Actual</b>
<b>CAPITAL OUTLAY</b>		
Salary reserve	\$ 2,049,500	\$ -
Canine team	25,000	38,975
Insurance reserve	751,140	-
Computer programing	47,986	-
Security study	35,000	44,280
Landscape maintenance	38,700	-
Branding	729,154	-
Retention pond maintenance	61,000	34,013
Signs and sign materials	40,000	6,600
Exercise equipment	5,000	4,375
Train station equipment/fixtures	-	18,026
TV/DVR	6,555	-
Furniture	43,700	6,001
Multimedia equipment	20,000	7,504
Events equipment/décor	40,000	3,088
Information tech projects	67,444	833
Computer and servers	156,000	3,600
Computer equipment	15,744	-
Reader/printer	120,000	54,893
Laser printer	24,890	19,726
Laptop computers	179,251	179,536
Electronic timekeeping	42,920	4,224
911 enhancement	12,000	7,500
Computer software	103,920	-
Building department software	111,000	13,860
Finance software	1,405,701	5,290
FD software	125,000	-
Emergency notification	126,000	-
Automobiles	468,000	354,114
PW vehicles	81,500	-
Trucks	615,000	-
Pick up truck	93,900	-
Aerial lift truck	120,000	43,295
Frontend loader	175,000	1,067
Trailer	30,500	-
Aerial ladder replace	700,000	-
Pressure wash/sand blast	65,000	41,100
PW equipment	17,000	-

(This schedule is continued on the following page.)

**VILLAGE OF TINLEY PARK, ILLINOIS**

**CAPITAL IMPROVEMENTS FUND**

**SCHEDULE OF EXPENDITURES - BUDGET AND ACTUAL (Continued)**

For the Year Ended April 30, 2022

	<b>Original and Final Budget</b>	<b>Actual</b>
<b>CAPITAL OUTLAY (Continued)</b>		
Payload measuring system	\$ 26,000	\$ -
PD cameras	56,000	-
Intersection cameras	334,593	22,139
FD airpaks	500,000	77,880
Arrow board	51,500	28,202
Riot gear	30,000	-
Tile/floor finish	26,500	17,588
HVAC equipment	294,000	293,390
Roof repair	180,000	-
Public safety remodel	856,048	64,699
Shooting range improvements	15,500	-
Village hall remodel/improvements	120,000	-
PD station improvements/upgrades	42,000	-
Roadwatch program	10,000	-
Street lighting	400,000	378,216
Security systems	4,000	-
Streetscape improvements	582,500	-
Parking lot repair	780,605	158,039
Peripheral roads	715,140	-
Contract roadway improvements	180,000	-
80th Ave bridge rebuild (Will Cty)	2,301,810	585
Communication infrastructure	389,500	501,684
Downtown plaza improvements	8,845,360	-
Property acquisition	7,500,000	-
Municipal building improvements	75,000	43,256
Train station improvements	50,000	-
Bike path	280,000	5,964
Landscape enhancements	-	700
Veterans memorials	-	2,852
Contract roadway improvements	150,000	16,876
Historic site acquisition	100,000	-
Property acquisition	-	10,000
Fire station reserve	131,321	-
Municipal building reserve	1,750,030	-
2010 GO/ 2013 GO bond debt service	417,248	-
Payments to other governments	150,000	150,000
<b>TOTAL CAPITAL OUTLAY</b>	<b>\$ 36,093,160</b>	<b>\$ 2,663,970</b>

(See independent auditor's report.)

**NONMAJOR GOVERNMENTAL FUNDS**

**VILLAGE OF TINLEY PARK, ILLINOIS**

**NONMAJOR GOVERNMENTAL FUNDS**

**COMBINING BALANCE SHEET**

April 30, 2022

	<b>Special Revenue</b>	<b>Debt Service</b>	<b>Capital Projects</b>	<b>Total</b>
<b>ASSETS</b>				
Cash and investments	\$ 8,570,131	\$ 7,410,667	\$ 10,115,663	\$ 26,096,461
Receivables				
Property taxes	-	203,355	-	203,355
Accounts	22,663	-	26,355	49,018
Intergovernmental	586,925	660,000	-	1,246,925
Due from other funds	-	45,249	-	45,249
<b>TOTAL ASSETS</b>	<b>\$ 9,179,719</b>	<b>\$ 8,319,271</b>	<b>\$ 10,142,018</b>	<b>\$ 27,641,008</b>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES</b>				
<b>LIABILITIES</b>				
Accounts payable	\$ 34,498	\$ -	\$ 305,866	\$ 340,364
Accrued interest payable	-	4,818	-	4,818
Due to other funds	-	-	215,765	215,765
<b>Total liabilities</b>	<b>34,498</b>	<b>4,818</b>	<b>521,631</b>	<b>560,947</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Unavailable revenue - property taxes	-	203,355	-	203,355
Unavailable revenue - intergovernmental revenue	-	660,000	-	660,000
<b>Total deferred inflows of resources</b>	<b>-</b>	<b>863,355</b>	<b>-</b>	<b>863,355</b>
<b>FUND BALANCES</b>				
Restricted				
Public safety	3,251,878	-	-	3,251,878
Maintenance of roadways	5,893,343	-	-	5,893,343
Capital projects	-	-	9,946,972	9,946,972
Debt service	-	91,821	-	91,821
Committed				
Debt service	-	7,359,277	-	7,359,277
Capital projects	-	-	136,543	136,543
Unassigned (deficit)	-	-	(463,128)	(463,128)
<b>Total fund balances</b>	<b>9,145,221</b>	<b>7,451,098</b>	<b>9,620,387</b>	<b>26,216,706</b>
<b>TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES</b>	<b>\$ 9,179,719</b>	<b>\$ 8,319,271</b>	<b>\$ 10,142,018</b>	<b>\$ 27,641,008</b>

(See independent auditor's report.)



**VILLAGE OF TINLEY PARK, ILLINOIS**

**NONMAJOR GOVERNMENTAL FUNDS**

**COMBINING STATEMENT OF REVENUES, EXPENDITURES,  
AND CHANGES IN FUND BALANCES**

For the Year Ended April 30, 2022

	<b>Special Revenue</b>	<b>Debt Service</b>	<b>Capital Projects</b>	<b>Total</b>
<b>REVENUES</b>				
Property taxes	\$ -	\$ -	\$ 4,373,644	\$ 4,373,644
Other taxes	1,138,806	-	-	1,138,806
Intergovernmental	3,697,779	-	37,556	3,735,335
Investment income	26,558	20,870	26,509	73,937
Licenses, permits, and fees	76,334	-	-	76,334
<b>Total revenues</b>	<b>4,939,477</b>	<b>20,870</b>	<b>4,437,709</b>	<b>9,398,056</b>
<b>EXPENDITURES</b>				
Current				
General government	1,000	-	556,521	557,521
Police	702,086	-	-	702,086
Road and bridge	4,026,135	-	-	4,026,135
Capital outlay	9,566	-	755,708	765,274
Debt service				
Principal	-	1,209,623	-	1,209,623
Interest and fiscal charges	-	362,792	-	362,792
<b>Total expenditures</b>	<b>4,738,787</b>	<b>1,572,415</b>	<b>1,312,229</b>	<b>7,623,431</b>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES</b>	<b>200,690</b>	<b>(1,551,545)</b>	<b>3,125,480</b>	<b>1,774,625</b>
<b>OTHER FINANCING SOURCES (USES)</b>				
Bonds issued	-	-	5,112,900	5,112,900
Premium on bonds issued	-	-	24,067	24,067
Payment to escrow agent	-	-	(5,069,665)	(5,069,665)
Transfers in	-	2,610,358	-	2,610,358
Transfers (out)	-	(672,586)	(11,308)	(683,894)
<b>Total other financing sources (uses)</b>	<b>-</b>	<b>1,937,772</b>	<b>55,994</b>	<b>1,993,766</b>
<b>NET CHANGE IN FUND BALANCES</b>	<b>200,690</b>	<b>386,227</b>	<b>3,181,474</b>	<b>3,768,391</b>
<b>FUND BALANCES, MAY 1</b>	<b>8,944,531</b>	<b>7,064,871</b>	<b>6,438,913</b>	<b>22,448,315</b>
<b>FUND BALANCES, APRIL 30</b>	<b>\$ 9,145,221</b>	<b>\$ 7,451,098</b>	<b>\$ 9,620,387</b>	<b>\$ 26,216,706</b>

(See independent auditor's report.)

**NONMAJOR SPECIAL REVENUE FUNDS**

**VILLAGE OF TINLEY PARK, ILLINOIS**

**SPECIAL REVENUE FUNDS**

**COMBINING BALANCE SHEET**

April 30, 2022

	<b>Customs Seizures</b>	<b>Motor Fuel Tax</b>	<b>Odyssey Street Maintenance</b>	<b>Drug Enforcement</b>	<b>Enhanced 911 Services</b>	<b>Foreign Fire Tax</b>	<b>Total</b>
<b>ASSETS</b>							
Cash and investments	\$ 20,170	\$ 5,220,124	\$ 483,945	\$ 109,568	\$ 2,421,201	\$ 315,123	\$ 8,570,131
Receivables							
Accounts	-	-	22,663	-	-	-	22,663
Intergovernmental	-	190,274	-	-	396,651	-	586,925
<b>TOTAL ASSETS</b>	<b>\$ 20,170</b>	<b>\$ 5,410,398</b>	<b>\$ 506,608</b>	<b>\$ 109,568</b>	<b>\$ 2,817,852</b>	<b>\$ 315,123</b>	<b>\$ 9,179,719</b>
<b>LIABILITIES AND FUND BALANCES</b>							
<b>LIABILITIES</b>							
Accounts payable	\$ -	\$ 23,505	\$ 158	\$ -	\$ 10,835	\$ -	\$ 34,498
Total liabilities	-	23,505	158	-	10,835	-	34,498
<b>FUND BALANCES</b>							
Restricted							
Public safety	20,170	-	-	109,568	2,807,017	315,123	3,251,878
Maintenance of roadways	-	5,386,893	506,450	-	-	-	5,893,343
Total fund balances	20,170	5,386,893	506,450	109,568	2,807,017	315,123	9,145,221
<b>TOTAL LIABILITIES AND FUND BALANCES</b>	<b>\$ 20,170</b>	<b>\$ 5,410,398</b>	<b>\$ 506,608</b>	<b>\$ 109,568</b>	<b>\$ 2,817,852</b>	<b>\$ 315,123</b>	<b>\$ 9,179,719</b>

(See independent auditor's report.)

**VILLAGE OF TINLEY PARK, ILLINOIS**

**SPECIAL REVENUE FUNDS**

**COMBINING STATEMENT OF REVENUES, EXPENDITURES,  
AND CHANGES IN FUND BALANCES**

For the Year Ended April 30, 2022

	<b>Customs Seizures</b>	<b>Motor Fuel Tax</b>	<b>Odyssey Street Maintenance</b>	<b>Drug Enforcement</b>	<b>Enhanced 911 Services</b>	<b>Foreign Fire Tax</b>	<b>Total</b>
<b>REVENUES</b>							
Other taxes	\$ -	\$ -	\$ -	\$ -	\$ 1,138,806	\$ -	\$ 1,138,806
Intergovernmental	-	3,601,092	-	9,190	-	87,497	3,697,779
Investment income	59	18,638	1,359	299	6,133	70	26,558
License, permits, and fees	-	-	76,334	-	-	-	76,334
<b>Total revenues</b>	<b>59</b>	<b>3,619,730</b>	<b>77,693</b>	<b>9,489</b>	<b>1,144,939</b>	<b>87,567</b>	<b>4,939,477</b>
<b>EXPENDITURES</b>							
Current							
General government	-	-	-	1,000	-	-	1,000
Public safety	-	-	-	-	568,271	133,815	702,086
Road and bridge	-	4,006,304	19,831	-	-	-	4,026,135
Capital outlay	-	-	-	-	9,566	-	9,566
<b>Total expenditures</b>	<b>-</b>	<b>4,006,304</b>	<b>19,831</b>	<b>1,000</b>	<b>577,837</b>	<b>133,815</b>	<b>4,738,787</b>
<b>NET CHANGE IN FUND BALANCES</b>	<b>59</b>	<b>(386,574)</b>	<b>57,862</b>	<b>8,489</b>	<b>567,102</b>	<b>(46,248)</b>	<b>200,690</b>
<b>FUND BALANCES, MAY 1</b>	<b>20,111</b>	<b>5,773,467</b>	<b>448,588</b>	<b>101,079</b>	<b>2,239,915</b>	<b>361,371</b>	<b>8,944,531</b>
<b>FUND BALANCES, APRIL 30</b>	<b>\$ 20,170</b>	<b>\$ 5,386,893</b>	<b>\$ 506,450</b>	<b>\$ 109,568</b>	<b>\$ 2,807,017</b>	<b>\$ 315,123</b>	<b>\$ 9,145,221</b>

(See independent auditor's report.)

**VILLAGE OF TINLEY PARK, ILLINOIS**

**CUSTOMS SEIZURES FUND**

**SCHEDULE OF REVENUES, EXPENDITURES, AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL**

For the Year Ended April 30, 2022

	<b>Original and Final Budget</b>	<b>Actual</b>
<b>REVENUES</b>		
Investment income	\$ 100	\$ 59
Total revenues	100	59
<b>EXPENDITURES</b>		
None	-	-
Total expenditures	-	-
NET CHANGE IN FUND BALANCE	<u>\$ 100</u>	59
FUND BALANCE, MAY 1		<u>20,111</u>
<b>FUND BALANCE, APRIL 30</b>		<u><u>\$ 20,170</u></u>

(See independent auditor's report.)

**VILLAGE OF TINLEY PARK, ILLINOIS**

**MOTOR FUEL TAX FUND**

**SCHEDULE OF REVENUES, EXPENDITURES, AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL**

For the Year Ended April 30, 2022

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	<b>Original and Final Budget</b>	<b>Actual</b>
<hr/>		
<b>REVENUES</b>		
Intergovernmental	\$ 2,230,000	\$ 3,601,092
Investment income	30,000	18,638
	<hr/>	
Total revenues	2,260,000	3,619,730
	<hr/>	
<b>EXPENDITURES</b>		
Current		
Road and bridge	3,100,000	4,006,304
	<hr/>	
Total expenditures	3,100,000	4,006,304
	<hr/>	
NET CHANGE IN FUND BALANCE	<u>\$ (840,000)</u>	(386,574)
FUND BALANCE, MAY 1		<hr/> 5,773,467
FUND BALANCE, APRIL 30		<hr/> <u>\$ 5,386,893</u>

(See independent auditor's report.)

**VILLAGE OF TINLEY PARK, ILLINOIS**

**ODYSSEY STREET MAINTENANCE FUND**

**SCHEDULE OF REVENUES, EXPENDITURES, AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL**

For the Year Ended April 30, 2022

	<b>Original and Final Budget</b>	<b>Actual</b>
<b>REVENUES</b>		
Licenses, permits, and fees	\$ 74,880	\$ 76,334
Investment income	3,000	1,359
Total revenues	77,880	77,693
<b>EXPENDITURES</b>		
Current		
Road and Bridge	42,750	19,831
Total expenditures	42,750	19,831
NET CHANGE IN FUND BALANCE	<u>\$ 35,130</u>	57,862
FUND BALANCE, MAY 1		<u>448,588</u>
<b>FUND BALANCE, APRIL 30</b>		<u><u>\$ 506,450</u></u>

(See independent auditor's report.)

**VILLAGE OF TINLEY PARK, ILLINOIS**

**DRUG ENFORCEMENT FUND**

**SCHEDULE OF REVENUES, EXPENDITURES, AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL**

For the Year Ended April 30, 2022

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	<b>Original and Final Budget</b>	<b>Actual</b>
<b>REVENUES</b>		
Intergovernmental	\$ -	\$ 9,190
Investment income	700	299
Total revenues	700	9,489
<b>EXPENDITURES</b>		
Current		
General government	3,300	1,000
Total expenditures	3,300	1,000
<b>NET CHANGE IN FUND BALANCE</b>	<u>\$ (2,600)</u>	8,489
<b>FUND BALANCE, MAY 1</b>		<u>101,079</u>
<b>FUND BALANCE, APRIL 30</b>		<u>\$ 109,568</u>

(See independent auditor's report.)



**VILLAGE OF TINLEY PARK, ILLINOIS**

**ENHANCED 911 SERVICES FUND**

**SCHEDULE OF REVENUES, EXPENDITURES, AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL**

For the Year Ended April 30, 2022

	<b>Original and Final Budget</b>	<b>Actual</b>
<b>REVENUES</b>		
Other taxes	\$ 998,080	\$ 1,138,806
Investment income	15,000	6,133
Total revenues	1,013,080	1,144,939
<b>EXPENDITURES</b>		
Current		
Public safety	626,250	568,271
Capital outlay	269,000	9,566
Total expenditures	895,250	577,837
NET CHANGE IN FUND BALANCE	\$ 117,830	567,102
FUND BALANCE, MAY 1		2,239,915
FUND BALANCE, APRIL 30		\$ 2,807,017

(See independent auditor's report.)

**VILLAGE OF TINLEY PARK, ILLINOIS**

**FOREIGN FIRE TAX FUND**

**SCHEDULE OF REVENUES, EXPENDITURES, AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL**

For the Year Ended April 30, 2022

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	<b>Original and Final Budget</b>	<b>Actual</b>
<b>REVENUES</b>		
Intergovernmental	\$ 77,500	\$ 87,497
Investment income	200	70
Total revenues	<u>77,700</u>	<u>87,567</u>
<b>EXPENDITURES</b>		
Current		
Public safety	<u>430,000</u>	<u>133,815</u>
Total expenditures	<u>430,000</u>	<u>133,815</u>
<b>NET CHANGE IN FUND BALANCE</b>	<u><u>\$ (352,300)</u></u>	(46,248)
<b>FUND BALANCE, MAY 1</b>		<u>361,371</u>
<b>FUND BALANCE, APRIL 30</b>		<u><u>\$ 315,123</u></u>

(See independent auditor's report.)

**NONMAJOR DEBT SERVICE FUNDS**

**VILLAGE OF TINLEY PARK, ILLINOIS**

**DEBT SERVICE FUNDS**

**COMBINING BALANCE SHEET**

April 30, 2022

	<b>Tax/Bond Stabilization</b>	<b>2009 General Obligation Bonds</b>	<b>2013 General Obligation Bonds</b>
<b>ASSETS</b>			
Cash and investments	\$ 4,047,885	\$ -	\$ -
Receivables			
Property taxes	-	203,355	-
Intergovernmental	-	660,000	-
Due from other funds	-	-	-
<b>TOTAL ASSETS</b>	<b>\$ 4,047,885</b>	<b>\$ 863,355</b>	<b>\$ -</b>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES</b>			
<b>LIABILITIES</b>			
Accrued interest	\$ -	\$ -	\$ -
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Unavailable revenue - property taxes	-	203,355	-
Unavailable revenue - intergovernmental revenue	-	660,000	-
Total deferred inflows of resources	-	863,355	-
<b>FUND BALANCES</b>			
Restricted			
Debt service	-	-	-
Committed			
Debt service	4,047,885	-	-
Total fund balances	4,047,885	-	-
<b>TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES</b>	<b>\$ 4,047,885</b>	<b>\$ 863,355</b>	<b>\$ -</b>

Special Service Area #3	Limited Sales Tax Bonds	Hotel Tax Debt Service Reserve	Total	
\$ 82,084	\$ 14,555	\$ 3,266,143	\$ 7,410,667	
-	-	-	203,355	
-	-	-	660,000	
-	-	45,249	45,249	
\$ 82,084	\$ 14,555	\$ 3,311,392	\$ 8,319,271	
\$ -	\$ 4,818	\$ -	\$ 4,818	
-	-	-	203,355	
-	-	-	660,000	
-	-	-	863,355	
82,084	9,737	-	91,821	
-	-	3,311,392	7,359,277	
82,084	9,737	3,311,392	7,451,098	
\$ 82,084	\$ 14,555	\$ 3,311,392	\$ 8,319,271	

(See independent auditor's report.)

**VILLAGE OF TINLEY PARK, ILLINOIS**

**DEBT SERVICE FUNDS**

**COMBINING STATEMENT OF REVENUES, EXPENDITURES,  
AND CHANGES IN FUND BALANCES**

For the Year Ended April 30, 2022

	<b>Tax/Bond Stabilization</b>	<b>2009 General Obligation Bonds</b>	<b>2013 General Obligation Bonds</b>
<b>REVENUES</b>			
Investment income	\$ 11,208	\$ -	\$ -
Total revenues	11,208	-	-
<b>EXPENDITURES</b>			
Debt service			
Principal	-	708,190	501,433
Interest and fiscal charges	125	29,036	333,131
Total expenditures	125	737,226	834,564
<b>EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES</b>	11,083	(737,226)	(834,564)
<b>OTHER FINANCING SOURCES (USES)</b>			
Transfers in	500,851	737,226	834,564
Transfers (out)	(283,126)	-	-
Total other financing sources (uses)	217,725	737,226	834,564
<b>NET CHANGE IN FUND BALANCES</b>	228,808	-	-
<b>FUND BALANCES, MAY 1</b>	3,819,077	-	-
<b>FUND BALANCES, APRIL 30</b>	\$ 4,047,885	\$ -	\$ -

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<b>Special Service Area #3</b>	<b>Limited Sales Tax Bonds</b>	<b>Hotel Tax Debt Service Reserve</b>	<b>Total</b>
\$ 244	\$ 43	\$ 9,375	\$ 20,870
244	43	9,375	20,870
-	-	-	1,209,623
-	-	500	362,792
-	-	500	1,572,415
244	43	8,875	(1,551,545)
-	-	537,717	2,610,358
-	-	(389,460)	(672,586)
-	-	148,257	1,937,772
244	43	157,132	386,227
81,840	9,694	3,154,260	7,064,871
\$ 82,084	\$ 9,737	\$ 3,311,392	\$ 7,451,098

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(See independent auditor's report.)

**NONMAJOR CAPITAL PROJECTS FUNDS**



**VILLAGE OF TINLEY PARK, ILLINOIS**

**CAPITAL PROJECTS FUNDS**

**COMBINING BALANCE SHEET**

April 30, 2022

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	<b>Main Street North TIF</b>	<b>Main Street South TIF</b>	<b>Oak Park Avenue TIF</b>
<b>ASSETS</b>			
Cash and investments	\$ 3,741,471	\$ 305,952	\$ 319,913
Accounts receivable	-	-	-
<b>TOTAL ASSETS</b>	<b>\$ 3,741,471</b>	<b>\$ 305,952</b>	<b>\$ 319,913</b>
<b>LIABILITIES AND FUND BALANCES</b>			
<b>LIABILITIES</b>			
Accounts payable	\$ 15,557	\$ -	\$ 750
Due to other funds	-	-	-
Total liabilities	15,557	-	750
<b>FUND BALANCES</b>			
Restricted			
Capital projects	3,725,914	305,952	319,163
Committed			
Capital projects	-	-	-
Unassigned (deficit)	-	-	-
Total fund balances (deficit)	3,725,914	305,952	319,163
<b>TOTAL LIABILITIES AND FUND BALANCES</b>	<b>\$ 3,741,471</b>	<b>\$ 305,952</b>	<b>\$ 319,913</b>

<b>Legacy TIF</b>	<b>New Bremen TIF</b>	<b>159th and Harlem TIF</b>	<b>Municipal Real Estate</b>	<b>Mental Health Center TIF</b>	<b>Series 2021A and Series 2021B Bonds</b>	<b>Total</b>
\$ 1,936,844	\$ 1,140,800	\$ 1,241,959	\$ 136,543	\$ 1,292,181	\$ -	\$ 10,115,663
15,200	-	11,155	-	-	-	26,355
<u>\$ 1,952,044</u>	<u>\$ 1,140,800</u>	<u>\$ 1,253,114</u>	<u>\$ 136,543</u>	<u>\$ 1,292,181</u>	<u>\$ -</u>	<u>\$ 10,142,018</u>
\$ 35,327	\$ 3,892	\$ 1,297	\$ -	\$ 1,680	\$ 247,363	\$ 305,866
-	-	-	-	-	215,765	215,765
<u>35,327</u>	<u>3,892</u>	<u>1,297</u>	<u>-</u>	<u>1,680</u>	<u>463,128</u>	<u>521,631</u>
1,916,717	1,136,908	1,251,817	-	1,290,501	-	9,946,972
-	-	-	136,543	-	-	136,543
-	-	-	-	-	(463,128)	(463,128)
<u>1,916,717</u>	<u>1,136,908</u>	<u>1,251,817</u>	<u>136,543</u>	<u>1,290,501</u>	<u>(463,128)</u>	<u>9,620,387</u>
<u>\$ 1,952,044</u>	<u>\$ 1,140,800</u>	<u>\$ 1,253,114</u>	<u>\$ 136,543</u>	<u>\$ 1,292,181</u>	<u>\$ -</u>	<u>\$ 10,142,018</u>

(See independent auditor's report.)

**VILLAGE OF TINLEY PARK, ILLINOIS****CAPITAL PROJECTS FUNDS****COMBINING STATEMENT OF REVENUES, EXPENDITURES,  
AND CHANGES IN FUND BALANCES**

For the Year Ended April 30, 2022

	<b>Main Street North TIF</b>	<b>Main Street South TIF</b>	<b>Oak Park Avenue TIF</b>
<b>REVENUES</b>			
Property taxes	\$ 338,534	\$ -	\$ -
Rebillables	-	-	-
Investment income	10,892	913	967
Total revenues	349,426	913	967
<b>EXPENDITURES</b>			
Current			
General government	178,777	540	705
Capital outlay	42,294	300	3,000
Total expenditures	221,071	840	3,705
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	128,355	73	(2,738)
<b>OTHER FINANCING SOURCES (USES)</b>			
Bonds issued	-	-	-
Premium on bonds issued	-	-	-
Payment to escrow agent	-	-	-
Transfers out	-	-	-
Total other financing sources (uses)	-	-	-
NET CHANGE IN FUND BALANCES	128,355	73	(2,738)
FUND BALANCES (DEFICIT), MAY 1	3,597,559	305,879	321,901
<b>FUND BALANCES (DEFICIT), APRIL 30</b>	<b>\$ 3,725,914</b>	<b>\$ 305,952</b>	<b>\$ 319,163</b>

<b>Legacy TIF</b>	<b>New Bremen TIF</b>	<b>159th and Harlem TIF</b>	<b>Municipal Real Estate</b>	<b>Mental Health Center TIF</b>	<b>Series 2021A and Series 2021B Bonds</b>	<b>Total</b>
\$ 1,406,407	\$ 293,916	\$ 1,352,642	\$ -	\$ 982,145	\$ -	\$ 4,373,644
17,965	-	19,591	-	-	-	37,556
2,844	3,917	782	406	1,824	3,964	26,509
1,427,216	297,833	1,373,015	406	983,969	3,964	4,437,709
1,643	135,994	33,987	-	127,208	77,667	556,521
162,839	91,399	-	-	-	455,876	755,708
164,482	227,393	33,987	-	127,208	533,543	1,312,229
1,262,734	70,440	1,339,028	406	856,761	(529,579)	3,125,480
-	-	-	-	-	5,112,900	5,112,900
-	-	-	-	-	24,067	24,067
-	-	-	-	-	(5,069,665)	(5,069,665)
-	(10,457)	-	-	-	(851)	(11,308)
-	(10,457)	-	-	-	66,451	55,994
1,262,734	59,983	1,339,028	406	856,761	(463,128)	3,181,474
653,983	1,076,925	(87,211)	136,137	433,740	-	6,438,913
\$ 1,916,717	\$ 1,136,908	\$ 1,251,817	\$ 136,543	\$ 1,290,501	\$ (463,128)	\$ 9,620,387

(See independent auditor's report.)

**VILLAGE OF TINLEY PARK, ILLINOIS**

**MAIN STREET NORTH TIF FUND**

**SCHEDULE OF REVENUES, EXPENDITURES, AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL**

For the Year Ended April 30, 2022

	<b>Original and Final Budget</b>	<b>Actual</b>
<b>REVENUES</b>		
Property taxes	\$ 440,000	\$ 338,534
Investment income	30,000	10,892
Total revenues	470,000	349,426
<b>EXPENDITURES</b>		
General government		
Other contractual services	168,498	178,777
Capital outlay	47,500	42,294
Total expenditures	215,998	221,071
NET CHANGE IN FUND BALANCE	<u>\$ 254,002</u>	128,355
FUND BALANCE, MAY 1		<u>3,597,559</u>
FUND BALANCE, APRIL 30		<u>\$ 3,725,914</u>

(See independent auditor's report.)

**VILLAGE OF TINLEY PARK, ILLINOIS**

**MAIN STREET SOUTH TIF FUND**

**SCHEDULE OF REVENUES, EXPENDITURES, AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL**

For the Year Ended April 30, 2022

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	<b>Original and Final Budget</b>	<b>Actual</b>
<b>REVENUES</b>		
Investment income	\$ 2,500	\$ 913
Total revenues	2,500	913
<b>EXPENDITURES</b>		
General government		
Other contractual services	-	540
Capital outlay	-	300
Total expenditures	-	840
NET CHANGE IN FUND BALANCE	<u>\$ 2,500</u>	73
FUND BALANCE, MAY 1		<u>305,879</u>
<b>FUND BALANCE, APRIL 30</b>		<u><u>\$ 305,952</u></u>

(See independent auditor's report.)

**VILLAGE OF TINLEY PARK, ILLINOIS**

**OAK PARK AVENUE TIF FUND**

**SCHEDULE OF REVENUES, EXPENDITURES, AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL**

For the Year Ended April 30, 2022

	<b>Original and Final Budget</b>	<b>Actual</b>
<b>REVENUES</b>		
Investment income	\$ 2,500	\$ 967
Total revenues	2,500	967
<b>EXPENDITURES</b>		
General government		
Other contractual services	-	705
Capital outlay	-	3,000
Total expenditures	-	3,705
NET CHANGE IN FUND BALANCE	\$ 2,500	(2,738)
FUND BALANCE, MAY 1		321,901
<b>FUND BALANCE, APRIL 30</b>		<b>\$ 319,163</b>

(See independent auditor's report.)

**VILLAGE OF TINLEY PARK, ILLINOIS**

**MENTAL HEALTH CENTER TIF FUND**

**SCHEDULE OF REVENUES, EXPENDITURES, AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL**

For the Year Ended April 30, 2022

	<b>Original and Final Budget</b>	<b>Actual</b>
<b>REVENUES</b>		
Property taxes	\$ 177,000	\$ 982,145
Investment income	3,200	1,824
Total revenues	180,200	983,969
<b>EXPENDITURES</b>		
General government		
Other contractual services	484,000	127,208
Total expenditures	484,000	127,208
<b>EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES</b>	(303,800)	856,761
<b>OTHER FINANCING SOURCES (USES)</b>		
Transfers (out)	(100,000)	-
Total other financing sources (uses)	(100,000)	-
<b>NET CHANGE IN FUND BALANCE</b>	<u>\$ (403,800)</u>	856,761
<b>FUND BALANCE, MAY 1</b>		<u>433,740</u>
<b>FUND BALANCE, APRIL 30</b>		<u><u>\$ 1,290,501</u></u>

(See independent auditor's report.)



**VILLAGE OF TINLEY PARK, ILLINOIS**

**LEGACY TIF FUND**

**SCHEDULE OF REVENUES, EXPENDITURES, AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL**

For the Year Ended April 30, 2022

	<b>Original and Final Budget</b>	<b>Actual</b>
<b>REVENUES</b>		
Property taxes	\$ 650,000	\$ 1,406,407
Rebillables	-	17,965
Investment income	2,500	2,844
Total revenues	652,500	1,427,216
<b>EXPENDITURES</b>		
General government		
Other contractual services	212,500	1,643
Capital outlay	400,000	162,839
Total expenditures	612,500	164,482
NET CHANGE IN FUND BALANCE	<u>\$ 40,000</u>	1,262,734
FUND BALANCE, MAY 1		<u>653,983</u>
FUND BALANCE, APRIL 30		<u><u>\$ 1,916,717</u></u>

(See independent auditor's report.)

**VILLAGE OF TINLEY PARK, ILLINOIS**

**NEW BREMEN TIF FUND**

**SCHEDULE OF REVENUES, EXPENDITURES, AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL**

For the Year Ended April 30, 2022

	<b>Original and Final Budget</b>	<b>Actual</b>
<b>REVENUES</b>		
Property taxes	\$ 400,000	\$ 293,916
Investment income	25,000	3,917
Total revenues	425,000	297,833
<b>EXPENDITURES</b>		
General government		
Contractual services	108,000	89,486
Other contractual services	121,508	46,508
Capital outlay	1,731,546	91,399
Total expenditures	1,961,054	227,393
<b>EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES</b>	(1,536,054)	70,440
<b>OTHER FINANCING SOURCES (USES)</b>		
Transfers (out)	-	(10,457)
Total other financing sources (uses)	-	(10,457)
<b>NET CHANGE IN FUND BALANCE</b>	<u>\$ (1,536,054)</u>	59,983
<b>FUND BALANCE, MAY 1</b>		<u>1,076,925</u>
<b>FUND BALANCE, APRIL 30</b>		<u>\$ 1,136,908</u>

(See independent auditor's report.)

**VILLAGE OF TINLEY PARK, ILLINOIS**

**MUNICIPAL REAL ESTATE FUND**

**SCHEDULE OF REVENUES, EXPENDITURES, AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL**

For the Year Ended April 30, 2022

	<b>Original and Final Budget</b>	<b>Actual</b>
<b>REVENUES</b>		
Investment income	\$ 250	\$ 406
Total revenues	250	406
<b>EXPENDITURES</b>		
None	-	-
Total expenditures	-	-
NET CHANGE IN FUND BALANCE	<u>\$ 250</u>	406
FUND BALANCE, MAY 1		<u>136,137</u>
<b>FUND BALANCE, APRIL 30</b>		<u><u>\$ 136,543</u></u>

(See independent auditor's report.)

**VILLAGE OF TINLEY PARK, ILLINOIS**

**159TH AND HARLEM TIF FUND**

**SCHEDULE OF REVENUES, EXPENDITURES, AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL**

For the Year Ended April 30, 2022

	<b>Original and Final Budget</b>	<b>Actual</b>
<b>REVENUES</b>		
Property taxes	\$ 3,400,000	\$ 1,352,642
Rebillables	-	19,591
Investment income	-	782
Total revenues	3,400,000	1,373,015
<b>EXPENDITURES</b>		
General government		
Contractual services	1,518,000	33,987
Capital outlay	1,800,000	-
Total expenditures	3,318,000	33,987
NET CHANGE IN FUND BALANCE	<u>\$ 82,000</u>	1,339,028
FUND BALANCE (DEFICIT), MAY 1		<u>(87,211)</u>
FUND BALANCE, APRIL 30		<u>\$ 1,251,817</u>

(See independent auditor's report.)

## **PROPRIETARY FUNDS**

**VILLAGE OF TINLEY PARK, ILLINOIS**

**WATERWORKS AND SEWERAGE FUND**

**SCHEDULE OF REVENUES, EXPENSES, AND CHANGES  
IN NET POSITION - BUDGET AND ACTUAL - BUDGETARY BASIS**

For the Year Ended April 30, 2022

	<b>Original and Final Budget</b>	<b>Actual</b>
<b>OPERATING REVENUES</b>		
Water sales and sewer services	\$ 25,819,500	\$ 26,721,377
Meter sales	26,500	27,814
Building impact fees	7,000	11,800
Annexation recaptures	850	853
Development contributions and fees	32,000	72,186
Other	8,500	625,857
Total operating revenues	25,894,350	27,459,887
<b>OPERATING EXPENSES EXCLUDING DEPRECIATION</b>		
Operating expenses, other than depreciation	27,327,283	26,229,677
<b>OPERATING INCOME (LOSS)</b>	(1,432,933)	1,230,210
<b>NON-OPERATING REVENUES (EXPENSES)</b>		
Investment income	183,000	75,238
Interest (expense)	(515,732)	(340,917)
Total non-operating revenues (expenses)	(332,732)	(265,679)
<b>INCOME (LOSS) BEFORE CONTRIBUTIONS AND TRANSFERS</b>	(1,765,665)	964,531
<b>CONTRIBUTIONS</b>	-	480,287
<b>TRANSFERS</b>		
Transfers in	-	711,371
Total transfers	-	711,371
<b>CHANGE IN NET POSITION - BUDGETARY BASIS</b>	<u>\$ (1,765,665)</u>	<u>2,156,189</u>
<b>ADJUSTMENTS TO GAAP BASIS</b>		
Depreciation		(2,204,052)
<b>TOTAL ADJUSTMENTS TO GAAP BASIS</b>		<u>(2,204,052)</u>
<b>CHANGE IN NET POSITION - GAAP BASIS</b>		(47,863)
<b>NET POSITION, MAY 1</b>		<u>53,238,764</u>
<b>NET POSITION, APRIL 30</b>		<u>\$ 53,190,901</u>

(See independent auditor's report.)

**VILLAGE OF TINLEY PARK, ILLINOIS**

**WATERWORKS AND SEWERAGE FUND**

**SCHEDULE OF DETAILED OPERATING EXPENSES - BUDGET AND ACTUAL**

For the Year Ended April 30, 2022

	<b>Original and Final Budget</b>	<b>Actual</b>
<b>PERSONAL SERVICES, SALARIES</b>	<b>\$ 2,282,158</b>	<b>\$ 1,641,727</b>
<b>CONTRACTUAL SERVICES</b>		
Illinois American Water sewer treatment services	\$ 735,000	\$ 745,876
Metropolitan Water Reclamation District sewer service	812,000	762,242
Frankfort sewer service	545,925	554,665
Postage	92,500	48,267
Telephone and mobile data communications	87,130	68,275
Wireless alarm fees	2,478	1,320
Training	18,000	8,630
Medical exams	600	390
Meetings and conferences	2,380	2,456
Receptions and meals	753	583
Vehicle inspection	650	601
Printing	45,500	39,087
Liability insurance	265,490	341,469
Software license support	117,736	107,587
Employee health and life	620,164	482,122
Employment costs	3,150	2,549
Social Security and IMRF	476,289	413,722
Employee recognition	2,000	634
Electricity	280,000	269,128
Gas	2,500	3,507
Sewer televising equipment	2,200	1,984
Repairs buildings	30,100	40,120
Maintenance lift station	31,000	17,372
Maintenance pump station	42,000	29,230
Repairs - machinery and equipment	37,000	22,302
Repairs - motor vehicles	30,000	17,780
Insurance deductible	77,000	96,714
Radio maintenance	1,000	127
Machine rental	12,095	6,519
Towel and laundry service	500	396
Dues and subscriptions	2,220	2,441
Meter testing	51,640	-
Service contracts	297,081	170,036
Other contractual services	314,500	163,184
Engineering	175,000	14,773
Auditing and accounting	41,675	24,750

(This schedule is continued on the following pages.)

**VILLAGE OF TINLEY PARK, ILLINOIS**

**WATERWORKS AND SEWERAGE FUND**

**SCHEDULE OF DETAILED OPERATING EXPENSES - BUDGET AND ACTUAL (Continued)**

For the Year Ended April 30, 2022

	<b>Original and Final Budget</b>	<b>Actual</b>
<b>CONTRACTUAL SERVICES (Continued)</b>		
Legal services	\$ 5,000	\$ 313
Legal notices and advertising	75,000	-
Water tank inspections	15,800	-
Soil testing	4,000	1,226
Vehicle licenses	500	130
Laboratory fees	15,700	21,036
Engineering	105,000	-
Leak location survey	36,801	27,482
Communications infrastructure plan	13,000	12,362
Total contractual services	<u>\$ 5,526,057</u>	<u>\$ 4,523,387</u>
<b>COMMODITIES</b>		
Office supplies	\$ 5,400	\$ 4,315
Confectionery supplies	1,500	1,620
First aid supplies	500	65
Water purchase:		
Oak Lawn I	14,566,300	18,047,394
Oak Lawn II	1,254,060	1,075,221
Oak Lawn III	225,000	256,177
Expendable tools	12,000	10,487
Kerosene, gas, and oil	31,750	34,038
Diesel	15,000	16,569
Chemical supplies	8,000	5,015
Tires and tubes	6,000	3,113
Electrical supplies	1,500	477
Books, manuals, and brochures	500	-
Uniforms	5,450	5,456
Painting supplies	3,000	1,889
Plumbing supplies	60,000	75,091
Water meter repairs	1,800	828
Hydrant repairs	7,000	19,944
Landscaping material	2,000	9,282
Spoils disposal	25,000	25,517
Lumber supplies	1,000	-
Welding supplies	1,500	1,583
Concrete and masonry	50,000	22,009
Asphalt and road tar	40,000	73,370

(This schedule is continued on the following page.)



**VILLAGE OF TINLEY PARK, ILLINOIS**

**WATERWORKS AND SEWERAGE FUND**

**SCHEDULE OF DETAILED OPERATING EXPENSES - BUDGET AND ACTUAL (Continued)**

For the Year Ended April 30, 2022

	<b>Original and Final Budget</b>	<b>Actual</b>
<b>COMMODITIES (Continued)</b>		
Sewer tile and culvert	\$ 10,000	\$ 496
Hardware	2,375	1,673
Signs and sign material	2,000	235
Safety supplies	10,000	10,859
Sand and gravel	20,000	15,886
Parking lot repair	60,000	12,932
Other supplies	2,000	4,892
Emergency repairs	100,000	154,136
Sewer lining	500,000	60,013
Trucks	521,451	12,344
Underground locator	2,000	1,165
Other expenses	77,630	78,017
Total commodities	<u>\$ 17,631,716</u>	<u>\$ 20,042,108</u>
<b>CAPITAL OUTLAY</b>		
Water supply system improvements	\$ 1,366,500	\$ -
Hydrants	24,000	21,448
Electronic timekeeping	7,852	1,007
Lift station modify	489,000	-
Total capital outlay	<u>\$ 1,887,352</u>	<u>\$ 22,455</u>
<b>TOTAL OPERATING EXPENSES</b>	<u><b>\$ 27,327,283</b></u>	<u><b>\$ 26,229,677</b></u>

(See independent auditor's report.)

VILLAGE OF TINLEY PARK, ILLINOIS

WATERWORKS AND SEWERAGE FUND

COMBINING STATEMENT OF NET POSITION - BY SUBFUND

April 30, 2022

	Water and Sewer	Sewer Rehab and Replacement	Water and Sewer Construction	Water Wholesale	Sewer	Water Escrow	Total
<b>CURRENT ASSETS</b>							
Cash and investments	\$ 13,828,164	\$ 8,658,609	\$ 8,066,030	\$ 665,440	\$ 4,336,857	\$ 682,253	\$ 36,237,353
Receivables (net, where applicable, of allowance for uncollectibles)							
Customer accounts	185,238	-	213	-	30,255	-	215,706
Unbilled service	2,544,953	-	-	-	1,002,380	-	3,547,333
Other	23,788	-	-	551,990	831	-	576,609
Total current assets	16,582,143	8,658,609	8,066,243	1,217,430	5,370,323	682,253	40,577,001
<b>NONCURRENT ASSETS</b>							
Advance to other funds	1,321,642	-	-	-	-	-	1,321,642
Net pension asset	30,235	-	-	5,708	15,303	-	51,246
Capital assets							
Land	272,889	-	-	207,976	505,329	-	986,194
Construction in progress	757,342	-	-	43,533	709,098	-	1,509,973
Waterworks and sewerage system	61,672,110	-	-	9,413,002	32,259,083	-	103,344,195
Equipment	6,847,606	-	-	340,222	2,135,968	-	9,323,796
Total capital assets	69,549,947	-	-	10,004,733	35,609,478	-	115,164,158
Less accumulated depreciation	(50,785,179)	-	-	(7,813,254)	(21,813,036)	-	(80,411,469)
Net capital assets	18,764,768	-	-	2,191,479	13,796,442	-	34,752,689
Total noncurrent assets	20,116,645	-	-	2,197,187	13,811,745	-	36,125,577
Total assets	36,698,788	8,658,609	8,066,243	3,414,617	19,182,068	682,253	76,702,578
<b>DEFERRED OUTFLOWS OF RESOURCES</b>							
Pension items - Illinois Municipal Retirement Fund	201,814	-	-	38,099	102,145	-	342,058
Other postemployment benefit items	213,763	-	-	40,717	109,063	-	363,543
Total deferred outflows of resources	415,577	-	-	78,816	211,208	-	705,601
Total assets and deferred outflows of resources	37,114,365	8,658,609	8,066,243	3,493,433	19,393,276	682,253	77,408,179

	Water and Sewer	Sewer Rehab and Replacement	Water and Sewer Construction	Water Wholesale	Sewer	Water Escrow	Total
<b>CURRENT LIABILITIES</b>							
Accounts payable	\$ 794,785	\$ 4,594	\$ 45,298	\$ 666,727	\$ 719,064	\$ -	\$ 2,230,468
Interest payable	74,839	-	-	10,390	42,483	-	127,712
Deposits payable	140,003	-	-	-	-	-	140,003
Compensated absences payable	47,097	-	-	8,978	24,047	-	80,122
Total OPEB liability	27,582	-	-	5,254	14,072	-	46,908
Capital lease payable	8,486	-	-	-	-	-	8,486
Bonds payable	290,111	-	-	40,275	223,895	-	554,281
Total current liabilities	1,382,903	4,594	45,298	731,624	1,023,561	-	3,187,980
<b>NONCURRENT LIABILITIES</b>							
Advance from other funds	-	-	6,510,853	-	-	-	6,510,853
General obligation bonds payable (less current portion)	6,156,010	-	-	854,617	3,574,981	-	10,585,608
Capital lease payable (less current portion)	53,567	-	-	-	-	-	53,567
Compensated absences payable (less current portion)	2,516	-	-	472	1,266	-	4,254
Total other postemployment benefit liability (less current portion)	1,105,374	-	-	210,547	563,967	-	1,879,888
Total noncurrent liabilities	7,317,467	-	6,510,853	1,065,636	4,140,214	-	19,034,170
Total liabilities	8,700,370	4,594	6,556,151	1,797,260	5,163,775	-	22,222,150
<b>DEFERRED INFLOWS OF RESOURCES</b>							
Pension items - Illinois Municipal Retirement Fund	760,150	-	-	143,504	384,738	-	1,288,392
Gain on refunding	-	-	-	-	55,155	-	55,155
Other postemployment benefit items	383,130	-	-	72,977	195,474	-	651,581
Total deferred inflows of resources	1,143,280	-	-	216,481	635,367	-	1,995,128
Total liabilities and deferred inflows of resources	9,843,650	4,594	6,556,151	2,013,741	5,799,142	-	24,217,278
<b>NET POSITION</b>							
Net investment in capital assets	18,222,285	-	-	2,157,050	12,489,631	-	32,868,966
Unrestricted (deficit)	9,048,430	8,654,015	1,510,092	(677,358)	1,104,503	682,253	20,321,935
<b>TOTAL NET POSITION</b>	<b>\$ 27,270,715</b>	<b>\$ 8,654,015</b>	<b>\$ 1,510,092</b>	<b>\$ 1,479,692</b>	<b>\$ 13,594,134</b>	<b>\$ 682,253</b>	<b>\$ 53,190,901</b>

(See independent auditor's report.)

VILLAGE OF TINLEY PARK, ILLINOIS

WATERWORKS AND SEWERAGE FUND

COMBINING SCHEDULE OF REVENUES, EXPENSES, AND CHANGES  
IN NET POSITION - BY SUBFUND

For the Year Ended April 30, 2022

	Water and Sewer	Sewer Rehab and Replacement	Water and Sewer Construction	Water Wholesale	Sewer	Water Escrow	Total
<b>OPERATING REVENUES</b>							
Water sales and sewer services	\$ 14,523,889	\$ -	\$ -	\$ 7,965,059	\$ 4,232,429	\$ -	\$ 26,721,377
Meter sales	18,115	-	-	-	9,699	-	27,814
Building impact fees	-	1,100	10,700	-	-	-	11,800
Annexation recaptures	-	-	853	-	-	-	853
Development contributions and fees	64,186	-	8,000	-	-	-	72,186
Other	299,993	300,000	-	9,766	11,198	4,900	625,857
Total operating revenues	14,906,183	301,100	19,553	7,974,825	4,253,326	4,900	27,459,887
<b>OPERATING EXPENSES EXCLUDING DEPRECIATION</b>							
Operating expenses, other than depreciation	14,323,050	710,035	(829,926)	9,283,194	2,743,324	-	26,229,677
OPERATING INCOME (LOSS)	583,133	(408,935)	849,479	(1,308,369)	1,510,002	4,900	1,230,210
<b>NON-OPERATING REVENUES (EXPENSES)</b>							
Investment income	22,657	24,107	21,333	2,105	5,036	-	75,238
Interest (expense)	(189,455)	-	-	(26,516)	(124,946)	-	(340,917)
Total non-operating revenues (expenses)	(166,798)	24,107	21,333	(24,411)	(119,910)	-	(265,679)
INCOME (LOSS) BEFORE CONTRIBUTIONS AND TRANSFERS	416,335	(384,828)	870,812	(1,332,780)	1,390,092	4,900	964,531
<b>CONTRIBUTIONS</b>	461,032	-	-	19,255	-	-	480,287
<b>TRANSFERS</b>							
Transfers in	-	711,371	-	-	-	-	711,371
Total transfers	-	711,371	-	-	-	-	711,371
CHANGE IN NET POSITION - BUDGETARY BASIS	877,367	326,543	870,812	(1,313,525)	1,390,092	4,900	2,156,189
<b>ADJUSTMENTS TO GAAP BASIS</b>							
Depreciation	(1,382,222)	-	-	(191,692)	(630,138)	-	(2,204,052)
<b>TOTAL ADJUSTMENTS TO GAAP BASIS</b>	(1,382,222)	-	-	(191,692)	(630,138)	-	(2,204,052)
CHANGE IN NET POSITION - GAAP BASIS	(504,855)	326,543	870,812	(1,505,217)	759,954	4,900	(47,863)
NET POSITION, MAY 1	27,775,570	8,327,472	639,280	2,984,909	12,834,180	677,353	53,238,764
<b>NET POSITION, APRIL 30</b>	\$ 27,270,715	\$ 8,654,015	\$ 1,510,092	\$ 1,479,692	\$ 13,594,134	\$ 682,253	\$ 53,190,901

(See independent auditor's report.)

**VILLAGE OF TINLEY PARK, ILLINOIS**

**COMMUTER PARKING LOT FUND**

**SCHEDULE OF REVENUES, EXPENSES, AND CHANGES  
IN NET POSITION - BUDGET AND ACTUAL**

For the Year Ended April 30, 2022

	<b>Original and Final Budget</b>	<b>Actual</b>
<b>OPERATING REVENUES</b>		
Parking fees	\$ 76,360	\$ 216,569
Parking fines	7,000	11,782
Total operating revenues	83,360	228,351
<b>OPERATING EXPENSES EXCLUDING DEPRECIATION</b>		
Operating expenses, other than depreciation	716,275	366,905
OPERATING INCOME (LOSS) BEFORE DEPRECIATION	(632,915)	(138,554)
Depreciation	-	50,810
OPERATING INCOME (LOSS)	(632,915)	(189,364)
<b>NON-OPERATING REVENUES (EXPENSES)</b>		
Investment income	32,000	11,469
Total non-operating revenues (expenses)	32,000	11,469
INCOME (LOSS) BEFORE TRANSFERS	(600,915)	(177,895)
<b>TRANSFERS</b>		
Transfers in	150,224	-
Total transfers	150,224	-
CHANGE IN NET POSITION	<u>\$ (450,691)</u>	(177,895)
NET POSITION, MAY 1		<u>4,670,735</u>
NET POSITION, APRIL 30		<u>\$ 4,492,840</u>

(See independent auditor's report.)

**VILLAGE OF TINLEY PARK, ILLINOIS**

**COMMUTER PARKING LOT FUND**

**SCHEDULE OF OPERATING EXPENSES - BUDGET AND ACTUAL**

For the Year Ended April 30, 2022

	<b>Original and Final Budget</b>	<b>Actual</b>
Personnel services, salaries	\$ 103,500	\$ 2,783
Contractual services		
Printing	10,300	9,625
Liability insurance	26,000	20,695
Employee health insurance	16,000	41
Employment costs	500	-
Social Security and IMRF	21,525	9,139
Electricity	3,350	1,641
Water and sewer	3,500	2,913
Repairs - machinery	6,100	4,412
Insurance deduction	60,000	21,440
Rental land	14,400	14,400
Snow removal	220,450	130,445
Other contractual services	3,000	-
Engineering services	11,500	-
Auditing and accounting	2,100	1,247
Chemicals	1,000	-
Electrical supplies	1,500	734
Uniforms	400	-
Paint supplies	500	-
Landscaping materials	28,000	151
Concrete and masonry	1,000	-
Parking lot repairs	160,000	132,753
Salt	15,000	9,986
Hardware	200	15
Signs	250	-
Sand and gravel	3,000	2,530
Other supplies	500	-
Refunds	1,200	480
Miscellaneous	1,500	1,475
<b>TOTAL OPERATING EXPENSES</b>		
<b>EXCLUDING DEPRECIATION</b>	<b>\$ 716,275</b>	<b>\$ 366,905</b>

(See independent auditor's report.)

## **SUPPLEMENTAL FINANCIAL INFORMATION**

**VILLAGE OF TINLEY PARK, ILLINOIS**

**SCHEDULE OF LONG-TERM DEBT REQUIREMENTS**

April 30, 2022

General Obligation Bonds	Year Ending April 30,	Interest Rate	Principal			Interest			Total
			Waterworks and			Waterworks and			
			Governmental	Sewerage	Total Principal	Governmental	Sewerage	Total Interest	
Series 2013									
Dated June 20, 2013	2023	4.00%	\$ 535,719	\$ 89,281	\$ 625,000	\$ 313,074	\$ 52,176	\$ 365,250	\$ 990,250
Funded 85.70% by Governmental and	2024	5.00%	570,005	94,995	665,000	291,645	48,605	340,250	1,005,250
14.30% by Business-Type Activities - Water Fund	2025	5.00%	604,290	100,710	705,000	263,145	43,855	307,000	1,012,000
			\$ 1,710,014	\$ 284,986	\$ 1,995,000	\$ 867,864	\$ 144,636	\$ 1,012,500	\$ 3,007,500
General Obligation Bonds	Year Ending April 30,	Interest Rate	Principal			Interest			Total
			Waterworks and			Waterworks and			
			Governmental	Sewerage	Total Principal	Governmental	Sewerage	Total Interest	
Series 2021A									
Dated December 22, 2021	2023	5.00%	\$ -	\$ 450,000	\$ 450,000	\$ -	\$ 297,002	\$ 297,002	\$ 747,002
Funded 100% by Business-Type Activities - Water Fund	2024	5.00%	-	450,000	450,000	-	292,900	292,900	742,900
	2025	5.00%	-	475,000	475,000	-	270,400	270,400	745,400
	2026	5.00%	-	500,000	500,000	-	246,650	246,650	746,650
	2027	5.00%	-	525,000	525,000	-	221,650	221,650	746,650
	2028	5.00%	-	550,000	550,000	-	195,400	195,400	745,400
	2029	5.00%	-	575,000	575,000	-	167,900	167,900	742,900
	2030	5.00%	-	605,000	605,000	-	139,150	139,150	744,150
	2031	4.00%	-	635,000	635,000	-	108,900	108,900	743,900
	2032	2.00%	-	660,000	660,000	-	83,500	83,500	743,500
	2033	2.00%	-	675,000	675,000	-	70,300	70,300	745,300
	2034	2.00%	-	690,000	690,000	-	56,800	56,800	746,800
	2035	2.00%	-	705,000	705,000	-	43,000	43,000	748,000
	2036	2.00%	-	715,000	715,000	-	28,900	28,900	743,900
	2037	2.00%	-	730,000	730,000	-	14,600	14,600	744,600
			\$ -	\$ 8,940,000	\$ 8,940,000	\$ -	\$ 2,237,052	\$ 2,237,052	\$ 11,177,052



**VILLAGE OF TINLEY PARK, ILLINOIS**

SCHEDULE OF LONG-TERM DEBT REQUIREMENTS (Continued)

April 30, 2022

	Year Ending April 30,	Interest Rate	Principal			Interest			Total
			Governmental	Waterworks and Sewerage	Total Principal	Governmental	Waterworks and Sewerage	Total Interest	
<b>General Obligation Refunding Bonds</b>									
Series 2021B									
Dated December 22, 2021	2023	4.00%	\$ 90,001	\$ 14,999	\$ 105,000	\$ 82,208	\$ 13,701	\$ 95,909	\$ 200,909
Funded 82.90% by Governmental and	2024	4.00%	85,715	14,285	100,000	85,501	14,249	99,750	199,750
17.10% by Business-Type Activities - Water Fund	2025	4.00%	85,715	14,285	100,000	83,786	13,964	97,750	197,750
	2026	4.00%	741,435	123,565	865,000	82,072	13,678	95,750	960,750
	2027	4.00%	767,149	127,851	895,000	67,243	11,207	78,450	973,450
	2028	4.00%	788,578	131,422	920,000	56,120	9,353	65,473	985,473
	2029	4.00%	818,578	136,422	955,000	43,897	7,316	51,213	1,006,213
	2030	4.00%	852,864	142,136	995,000	30,390	5,065	35,455	1,030,455
	2031	5.00%	882,865	147,135	1,030,000	15,892	2,648	18,540	1,048,540
			<u>\$ 5,112,900</u>	<u>\$ 852,100</u>	<u>\$ 5,965,000</u>	<u>\$ 547,109</u>	<u>\$ 91,181</u>	<u>\$ 638,290</u>	<u>\$ 6,603,290</u>

	Year Ending April 30,	Interest Rate			
			Principal	Interest	Total
<b>Limited Sales Tax Revenue Bonds</b>					
Dated November 1, 1988	See note below		<u>\$ 895,000</u>	<u>\$ 531,719</u>	<u>\$ 1,426,719</u>

The debt service for the Limited Sales Tax Revenue Bonds represents total principal and interest outstanding, due to unavailable specific incremental sales tax revenues to provide for payment at the original stated maturities. The outstanding interest and principal will be retired annually, in series, from specific incremental sales tax revenues generated within Special Service Area #3 when and if such incremental revenues are available. See also Note 5 (Long-Term Obligations) and Note 9 (Commitments).

(See independent auditor's report.)

## STATISTICAL SECTION

This part of the Village of Tinley Park, Illinois' annual comprehensive financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the Village's overall financial health.

<u>Contents</u>	<u>Page(s)</u>
Financial Trends These schedules contain trend information to help the reader understand how the Village's financial performance and well-being have changed over time.	138-147
Revenue Capacity These schedules contain information to help the reader assess the Village's most significant local revenue source, the sales tax.	148-158
Debt Capacity These schedules present information to help the reader assess the affordability of the Village's current levels of outstanding debt and the Village's ability to issue additional debt in the future.	159-164
Demographic and Economic Information These schedules offer demographic and economic indicators to help the reader understand the environment within which the Village's financial activities take place.	165-166
Operating Information These schedules contain service and infrastructure data to help the reader understand how the information in the Village's financial report relates to the services the Village provides and the activities it performs.	167-174

*Sources: Unless otherwise noted, the information in these schedules is derived from the annual comprehensive financial reports for the relevant year.*

# VILLAGE OF TINLEY PARK, ILLINOIS

## NET POSITION BY COMPONENT

Last Ten Fiscal Years

<b>Fiscal Year</b>	<b>2013</b>	<b>2014</b>	<b>2015</b>	<b>2016*</b>
<b>GOVERNMENTAL ACTIVITIES</b>				
Net investment in capital assets	\$ 166,073,636	\$ 170,241,947	\$ 171,551,972	\$ 175,316,389
Restricted	17,640,039	19,317,206	20,441,396	21,623,442
Unrestricted	42,258,111	44,509,405	50,692,042	25,186,087
<b>TOTAL GOVERNMENTAL ACTIVITIES</b>	<b>\$ 225,971,786</b>	<b>\$ 234,068,558</b>	<b>\$ 242,685,410</b>	<b>\$ 222,125,918</b>
<b>BUSINESS-TYPE ACTIVITIES</b>				
Net investment in capital assets	\$ 26,453,348	\$ 27,155,351	\$ 27,840,140	\$ 27,692,077
Unrestricted	23,004,157	24,910,883	26,632,379	26,626,447
<b>TOTAL BUSINESS-TYPE ACTIVITIES</b>	<b>\$ 49,457,505</b>	<b>\$ 52,066,234</b>	<b>\$ 54,472,519</b>	<b>\$ 54,318,524</b>
<b>PRIMARY GOVERNMENT</b>				
Net investment in capital assets	\$ 192,526,984	\$ 197,397,298	\$ 199,392,112	\$ 203,008,466
Restricted	17,640,039	19,317,206	20,441,396	21,623,442
Unrestricted	65,262,268	69,420,288	77,324,421	51,812,534
<b>TOTAL PRIMARY GOVERNMENT</b>	<b>\$ 275,429,291</b>	<b>\$ 286,134,792</b>	<b>\$ 297,157,929</b>	<b>\$ 276,444,442</b>

\*The Village implemented GASB Statement No. 68 during the fiscal year ended April 30, 2016.

\*\*The Village implemented GASB Statement No. 75 during the fiscal year ended April 30, 2019.

### Data Source

Audited Financial Statements

2017	2018	2019**	2020	2021	2022
\$ 180,028,034	\$ 186,208,073	\$ 191,581,994	\$ 198,098,603	\$ 196,894,227	\$ 195,568,270
18,246,615	16,250,226	15,116,708	14,796,529	15,426,052	19,184,014
42,778,687	47,064,125	36,575,422	34,064,341	47,267,923	66,637,503
\$ 241,053,336	\$ 249,522,424	\$ 243,274,124	\$ 246,959,473	\$ 259,588,202	\$ 281,389,787
\$ 32,118,855	\$ 32,414,123	\$ 32,940,885	\$ 34,741,008	\$ 34,345,807	\$ 33,693,732
22,739,765	23,941,669	23,735,460	22,630,051	23,563,692	23,990,009
\$ 54,858,620	\$ 56,355,792	\$ 56,676,345	\$ 57,371,059	\$ 57,909,499	\$ 57,683,741
\$ 212,146,889	\$ 218,622,196	\$ 224,522,879	\$ 232,839,611	\$ 231,240,034	\$ 229,262,002
18,246,615	16,250,226	15,116,708	14,796,529	15,426,052	19,184,014
65,518,452	71,005,794	60,310,882	56,694,392	70,831,615	90,627,512
\$ 295,911,956	\$ 305,878,216	\$ 299,950,469	\$ 304,330,532	\$ 317,497,701	\$ 339,073,528

# VILLAGE OF TINLEY PARK, ILLINOIS

## CHANGE IN NET POSITION

Last Ten Fiscal Years

<b>Fiscal Year</b>	<b>2013</b>	<b>2014</b>	<b>2015</b>	<b>2016</b>
<b>EXPENSES</b>				
Governmental Activities				
General government	\$ 7,665,099	\$ 8,739,435	\$ 8,775,423	\$ 9,228,529
Public works	8,927,964	9,712,855	10,657,146	10,537,269
Public safety	24,454,236	25,581,497	28,898,115	29,282,595
Social services	3,490,517	2,974,874	3,221,597	3,345,971
Interest and fees	1,398,047	1,331,813	956,067	1,102,291
Total governmental activities expenses	45,935,863	48,340,474	52,508,348	53,496,655
Business-Type Activities				
Waterworks and sewerage	18,709,987	20,513,721	21,059,744	23,011,396
Commuter parking lot	653,130	847,805	413,270	691,403
Total business-type activities expenses	19,363,117	21,361,526	21,473,014	23,702,799
<b>TOTAL PRIMARY GOVERNMENT EXPENSES</b>	<b>\$ 65,298,980</b>	<b>\$ 69,702,000</b>	<b>\$ 73,981,362</b>	<b>\$ 77,199,454</b>
<b>PROGRAM REVENUES</b>				
Governmental Activities				
Charges for services				
General government	\$ 3,871,389	\$ 3,696,799	\$ 3,807,235	\$ 4,246,295
Public works	601,063	601,398	588,554	617,449
Public safety	337,490	376,432	376,419	379,636
Social services	147,448	90,347	95,868	170,815
Operating grants and contributions	241,084	391,544	412,394	309,629
Capital grants and contributions	2,970,147	2,769,027	2,268,569	1,690,500
Total governmental activities program revenues	8,168,621	7,925,547	7,549,039	7,414,324
Business-Type Activities				
Charges for services				
Waterworks and sewerage	20,040,305	22,003,023	22,757,138	23,707,172
Commuter parking lot	727,766	730,019	747,679	745,407
Operating grants and contributions	943,310	1,141,186	287,912	224,013
Capital grants and contributions	-	-	-	-
Total business-type activities program revenues	21,711,381	23,874,228	23,792,729	24,676,592
<b>TOTAL PRIMARY GOVERNMENT PROGRAM REVENUES</b>	<b>\$ 29,880,002</b>	<b>\$ 31,799,775</b>	<b>\$ 31,341,768</b>	<b>\$ 32,090,916</b>

<b>2017*</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>	<b>2022</b>
\$ 16,364,337	\$ 16,220,567	\$ 12,035,852	\$ 12,547,733	\$ 9,770,008	\$ 11,521,882
11,141,801	11,456,960	12,799,470	15,712,242	17,371,546	14,044,296
25,955,225	27,790,455	27,892,996	30,514,831	26,915,203	29,374,310
1,918,257	2,183,629	2,115,404	2,092,037	1,969,363	2,015,756
750,883	595,521	239,120	312,419	270,691	252,964
56,130,503	58,247,132	55,082,842	61,179,262	56,296,811	57,209,208
23,099,454	24,030,960	24,326,656	23,618,221	25,983,025	28,774,646
752,701	460,641	834,582	769,671	575,652	417,715
23,852,155	24,491,601	25,161,238	24,387,892	26,558,677	29,192,361
\$ 79,982,658	\$ 82,738,733	\$ 80,244,080	\$ 85,567,154	\$ 82,855,488	\$ 86,401,569
\$ 3,299,040	\$ 3,358,226	\$ 3,131,061	\$ 3,038,547	\$ 3,270,379	\$ 3,433,632
605,054	742,432	564,199	551,038	767,735	651,559
1,443,850	1,630,334	1,702,236	1,685,266	993,419	1,006,383
30,058	28,564	27,542	10,326	1,792	4,185
1,965,413	1,839,244	1,877,432	2,435,587	4,650,431	3,890,579
1,043,202	574,451	402,201	743,935	2,158,490	1,268,077
8,386,617	8,173,251	7,704,671	8,464,699	11,842,246	10,254,415
24,212,715	24,762,820	24,882,828	23,645,573	26,001,823	27,459,887
730,101	733,045	726,442	652,176	73,115	228,351
-	-	-	-	-	-
-	242,188	-	317,379	-	24,411
24,942,816	25,738,053	25,609,270	24,615,128	26,074,938	27,712,649
\$ 33,329,433	\$ 33,911,304	\$ 33,313,941	\$ 33,079,827	\$ 37,917,184	\$ 37,967,064

# VILLAGE OF TINLEY PARK, ILLINOIS

## CHANGE IN NET POSITION (Continued)

Last Ten Fiscal Years

<b>Fiscal Year</b>	<b>2013</b>	<b>2014</b>	<b>2015</b>	<b>2016</b>
<b>NET REVENUES (EXPENSES)</b>				
Governmental activities	\$ (37,767,242)	\$ (40,414,927)	\$ (44,959,309)	\$ (46,082,331)
Business-type activities	2,348,264	2,512,702	2,319,715	973,793
<b>TOTAL PRIMARY GOVERNMENT NET REVENUES (EXPENSES)</b>	<b>\$ (35,418,978)</b>	<b>\$ (37,902,225)</b>	<b>\$ (42,639,594)</b>	<b>\$ (45,108,538)</b>
<b>GENERAL REVENUES AND OTHER CHANGES IN NET POSITION</b>				
Governmental Activities				
Taxes				
Property	\$ 23,936,599	\$ 25,278,137	\$ 24,755,597	\$ 25,919,552
Sales tax	13,034,501	13,664,339	18,841,228	20,054,116
Income	5,365,094	5,415,046	5,712,586	5,799,968
Utility	992,332	915,530	932,917	827,278
Other	1,844,799	2,274,791	2,505,975	2,519,574
Interest	442,469	350,519	309,483	336,974
Miscellaneous	824,504	613,337	518,375	790,323
Gain on sale of capital assets	-	-	-	-
Transfers	(633,894)	-	-	10,525
Total governmental activities	45,806,404	48,511,699	53,576,161	56,258,310
Business-Type Activities				
Investment earnings	112,481	96,027	86,570	93,523
Transfers	633,894	-	-	(10,525)
Total business-type activities	746,375	96,027	86,570	82,998
<b>TOTAL PRIMARY GOVERNMENT</b>	<b>\$ 46,552,779</b>	<b>\$ 48,607,726</b>	<b>\$ 53,662,731</b>	<b>\$ 56,341,308</b>
<b>CHANGE IN NET POSITION</b>				
Governmental activities	\$ 8,039,162	\$ 8,096,772	\$ 8,616,852	\$ 10,175,979
Business-type activities	3,094,639	2,608,729	2,406,285	1,056,791
<b>TOTAL PRIMARY GOVERNMENT CHANGE IN NET POSITION</b>	<b>\$ 11,133,801</b>	<b>\$ 10,705,501</b>	<b>\$ 11,023,137</b>	<b>\$ 11,232,770</b>

\*The Village changed certain revenue classification and functional expense allocations during the fiscal year ended April 30, 2017.

Data Source

Audited Financial Statements

2017*	2018	2019	2020	2021	2022
\$ (47,743,886)	\$ (50,073,881)	\$ (47,378,171)	\$ (52,714,563)	\$ (44,454,565)	\$ (46,954,793)
1,090,661	1,246,452	448,032	227,236	(483,739)	(1,479,712)
\$ (46,653,225)	\$ (48,827,429)	\$ (46,930,139)	\$ (52,487,327)	\$ (44,938,304)	\$ (48,434,505)
\$ 25,231,511	\$ 26,383,513	\$ 24,515,773	\$ 21,886,487	\$ 23,477,698	\$ 28,352,442
20,763,409	21,595,699	21,849,136	21,621,232	23,850,282	26,951,677
5,359,841	5,141,935	5,505,237	6,145,716	6,500,279	8,117,164
704,747	717,812	983,352	1,015,301	1,006,018	1,138,806
2,876,621	3,498,968	3,659,597	3,617,762	1,780,941	3,856,067
517,362	881,340	1,347,245	1,573,395	837,203	357,471
110,035	323,702	498,879	540,019	374,680	413,337
-	-	-	-	47,075	28,910
676,221	-	-	-	(790,882)	(1,167,247)
56,239,747	58,542,969	58,359,219	56,399,912	57,083,294	68,048,627
125,656	250,720	400,496	467,478	231,297	86,707
(676,221)	-	-	-	790,882	1,167,247
(550,565)	250,720	400,496	467,478	1,022,179	1,253,954
\$ 55,689,182	\$ 58,793,689	\$ 58,759,715	\$ 56,867,390	\$ 58,105,473	\$ 69,302,581
\$ 8,495,861	\$ 8,469,088	\$ 10,981,048	\$ 3,685,349	\$ 12,628,729	\$ 21,093,834
540,096	1,497,172	848,528	694,714	538,440	(225,758)
\$ 9,035,957	\$ 9,966,260	\$ 11,829,576	\$ 4,380,063	\$ 13,167,169	\$ 20,868,076



**VILLAGE OF TINLEY PARK, ILLINOIS**

**FUND BALANCES OF GOVERNMENTAL FUNDS**

Last Ten Fiscal Years

<b>Fiscal Year</b>	<b>2013</b>	<b>2014</b>	<b>2015</b>	<b>2016</b>
<b>GENERAL FUND</b>				
Assigned	\$ 10,789,308	\$ 12,040,097	\$ 13,517,279	\$ 15,071,929
Unassigned	4,684,841	5,511,050	5,653,234	6,020,777
<b>TOTAL GENERAL FUND</b>	<b>\$ 15,474,149</b>	<b>\$ 17,551,147</b>	<b>\$ 19,170,513</b>	<b>\$ 21,092,706</b>
<b>ALL OTHER GOVERNMENTAL FUNDS</b>				
Nonspendable	\$ 1,101,856	\$ -	\$ -	\$ -
Unassigned (deficit)	(143,355)	(140,558)	(144,399)	-
Restricted	15,902,426	16,664,465	17,146,505	17,512,202
Committed	32,087,999	35,661,602	40,607,539	46,790,044
<b>TOTAL ALL OTHER GOVERNMENTAL FUNDS</b>	<b>\$ 48,948,926</b>	<b>\$ 52,185,509</b>	<b>\$ 57,609,645</b>	<b>\$ 64,302,246</b>

N/A - not applicable

Data Source

Audited Financial Statements

2017	2018	2019	2020	2021	2022
\$ 6,446,983	\$ 6,895,573	\$ 6,727,524	\$ 7,380,519	\$ 6,792,670	\$ 7,915,713
21,604,327	22,024,411	27,231,432	27,683,588	31,724,379	32,670,700
\$ 28,051,310	\$ 28,919,984	\$ 33,958,956	\$ 35,064,107	\$ 38,517,049	\$ 40,586,413
\$ -	\$ 1,511,192	\$ -	\$ -	\$ -	\$ 637,989
-	(428,536)	-	(22,243)	(87,211)	(463,128)
18,246,615	16,250,226	15,116,708	14,796,529	15,426,052	19,184,014
51,133,516	54,297,627	58,321,115	58,612,208	65,369,445	80,595,168
\$ 69,380,131	\$ 71,630,509	\$ 73,437,823	\$ 73,386,494	\$ 80,708,286	\$ 99,954,043

**VILLAGE OF TINLEY PARK, ILLINOIS**

**CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS**

Last Ten Fiscal Years

<b>Fiscal Year</b>	<b>2013</b>	<b>2014</b>	<b>2015</b>	<b>2016</b>
<b>REVENUES</b>				
Property taxes	\$ 23,936,599	\$ 25,278,137	\$ 24,775,597	\$ 25,919,552
Sales tax	13,034,501	13,664,339	18,841,228	20,226,614
Other taxes	2,390,613	2,771,101	2,891,649	3,009,578
Intergovernmental	10,040,704	8,665,821	8,471,921	7,956,816
Licenses, permits, and fees	2,572,750	2,558,436	2,815,326	3,033,669
Fines, forfeitures, and reimbursements	1,512,505	1,363,045	1,335,093	1,524,521
Charges for services	1,057,463	1,024,161	993,569	1,057,321
Investment income	442,469	350,519	309,483	336,974
Development assessment and fees	-	148,350	-	-
Miscellaneous	824,504	613,337	518,375	782,193
Total revenues	55,812,108	56,437,246	60,952,241	63,847,238
<b>EXPENDITURES</b>				
General government	9,774,319	9,690,048	9,835,327	10,197,088
Public safety	21,327,410	22,243,913	23,169,143	23,978,441
Buildings, highways, and streets	7,952,705	8,540,690	8,903,238	8,814,521
Capital outlay	8,079,018	5,224,513	6,945,891	7,587,188
Debt service				
Principal	3,620,621	2,930,205	3,974,231	3,716,369
Interest and fees	1,354,535	1,345,440	1,060,909	949,362
Total expenditures	52,108,608	49,974,809	53,888,739	55,242,969
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	3,703,500	6,462,437	7,063,502	8,604,269
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	14,649,731	11,260,009	16,614,052	16,829,518
Transfers (out)	(15,283,625)	(11,260,009)	(16,614,052)	(16,818,993)
Bonds issued	-	9,720,081	-	-
Premium on bonds issued	-	1,304,718	-	-
Bonds refunded	-	(11,303,150)	-	-
Land market value adjustment	-	(550,505)	-	-
Proceeds from disposal of capital assets	-	-	-	-
Total other financing sources (uses)	(633,894)	(828,856)	-	10,525
<b>NET CHANGE IN FUND BALANCES</b>	<b>\$ 3,069,606</b>	<b>\$ 5,633,581</b>	<b>\$ 7,063,502</b>	<b>\$ 8,614,794</b>
<b>DEBT SERVICE AS A PERCENTAGE OF NONCAPITAL EXPENDITURES</b>				
	11.30%	9.55%	10.73%	9.79%

Data Source

Audited Financial Statements

2017	2018	2019	2020	2021	2022
\$ 25,231,511	\$ 26,383,513	\$ 24,515,774	\$ 21,886,487	\$ 23,477,698	\$ 28,352,442
20,763,409	21,595,699	21,849,136	21,621,232	23,850,282	26,951,677
3,189,196	3,870,637	4,299,138	4,309,329	2,506,670	4,619,817
7,944,284	7,874,534	8,029,896	9,677,315	12,347,134	13,780,921
1,782,718	1,973,401	1,946,627	1,781,969	1,464,632	1,618,498
2,898,411	3,013,607	2,760,991	2,650,977	2,918,506	3,101,074
570,591	580,196	591,854	530,993	1,643,126	906,330
517,373	881,340	1,347,245	1,573,395	837,203	357,471
-	-	-	-	-	-
562,612	350,202	1,355,714	585,750	704,059	460,900
63,460,105	66,523,129	66,696,375	64,617,447	69,749,310	80,149,130
11,911,969	12,236,125	11,602,368	10,906,166	10,190,312	11,629,146
24,642,619	26,121,069	26,294,782	26,594,722	27,677,128	29,282,787
8,797,346	10,060,522	9,191,432	11,548,106	11,284,240	11,959,928
6,549,534	9,676,198	10,940,726	12,558,916	8,364,471	3,774,574
4,489,102	4,742,446	1,449,470	1,521,509	1,169,503	1,209,623
833,269	683,531	515,760	465,235	409,697	362,792
57,223,839	63,519,891	59,994,538	63,594,654	59,095,351	58,218,850
6,236,266	3,003,238	6,701,837	1,022,793	10,653,959	21,930,280
15,866,431	20,504,811	18,244,089	15,582,904	13,285,009	21,219,014
(15,866,431)	(20,504,811)	(18,244,089)	(15,582,904)	(13,285,009)	(21,930,385)
-	-	-	-	-	5,112,900
-	-	-	-	-	24,067
-	-	-	-	-	(5,069,665)
-	-	-	-	-	-
-	-	144,449	31,029	120,775	28,910
-	-	144,449	31,029	120,775	(615,159)
\$ 6,236,266	\$ 3,003,238	\$ 6,846,286	\$ 1,053,822	\$ 10,774,734	\$ 21,315,121
10.50%	10.08%	4.01%	3.89%	2.88%	2.85%

**VILLAGE OF TINLEY PARK, ILLINOIS**

**TAXABLE ASSESSED VALUE AND ACTUAL VALUE OF TAXABLE PROPERTY**

Last Ten Levy Years

<b>Levy Year</b>	<b>Residential Property</b>	<b>Commercial Property</b>	<b>Industrial Property</b>	<b>Other Property</b>	<b>Total Taxable Assessed Value (3)</b>	<b>Cook County Taxable Assessed Value</b>	<b>Will County Taxable Assessed Value</b>	<b>Cook County Equalization Factor (1)</b>	<b>Estimated Actual Value</b>	<b>Estimated Actual Taxable Value</b>	<b>Total Direct Tax Rate (2)</b>
2012	\$ 1,129,641,720	\$ 242,830,563	\$ 119,538,059	\$ 106,846	\$ 1,492,117,188	\$ 1,145,025,203	\$ 347,091,985	2.8056	\$ 4,476,351,564	33.33%	1.339
2013	1,057,748,826	231,345,319	109,117,038	101,375	1,398,312,558	1,066,577,781	331,734,777	2.6621	4,194,937,674	33.33%	1.444
2014	1,004,674,109	269,896,499	69,577,327	134,059	1,344,281,994	1,016,027,998	328,253,996	2.7253	4,032,845,982	33.33%	1.502
2015	985,993,573	263,900,095	70,241,289	83,515	1,320,218,472	989,772,042	330,446,430	2.6685	3,960,655,416	33.33%	1.529
2016	1,029,962,697	269,373,566	69,480,402	85,207	1,368,901,872	1,032,425,212	336,476,660	2.8032	4,106,705,616	33.33%	1.475
2017	1,162,003,029	285,901,458	72,938,252	87,575	1,520,930,314	1,177,159,971	343,770,343	2.9627	4,562,790,942	33.33%	1.328
2018	1,145,903,842	300,814,107	71,268,506	86,157	1,518,072,612	1,169,484,236	348,588,376	2.9109	4,554,217,836	33.33%	1.395
2019	1,140,842,891	304,434,639	69,434,377	88,335	1,514,800,242	1,158,459,018	356,341,224	2.9160	4,544,400,726	33.33%	1.468
2020	1,241,941,133	318,162,508	80,581,559	99,026	1,640,784,226	1,274,432,956	366,351,270	3.2234	4,922,352,678	33.33%	1.391
2021	DNA	DNA	DNA	DNA	DNA	DNA	375,014,936	DNA	DNA	DNA	DNA

DNA: Cook County data not available at the time of report issuance.

(1) Equalization Factor applicable to Cook County only; Will County Equalization Factor is 1.0.

(2) Cook County tax rate reflected which applies to the majority of the property in the Village; Village rate only (excludes public library).

(3) Taxable Assessed Value is also referred to as Equalized Assessed Value (EAV)

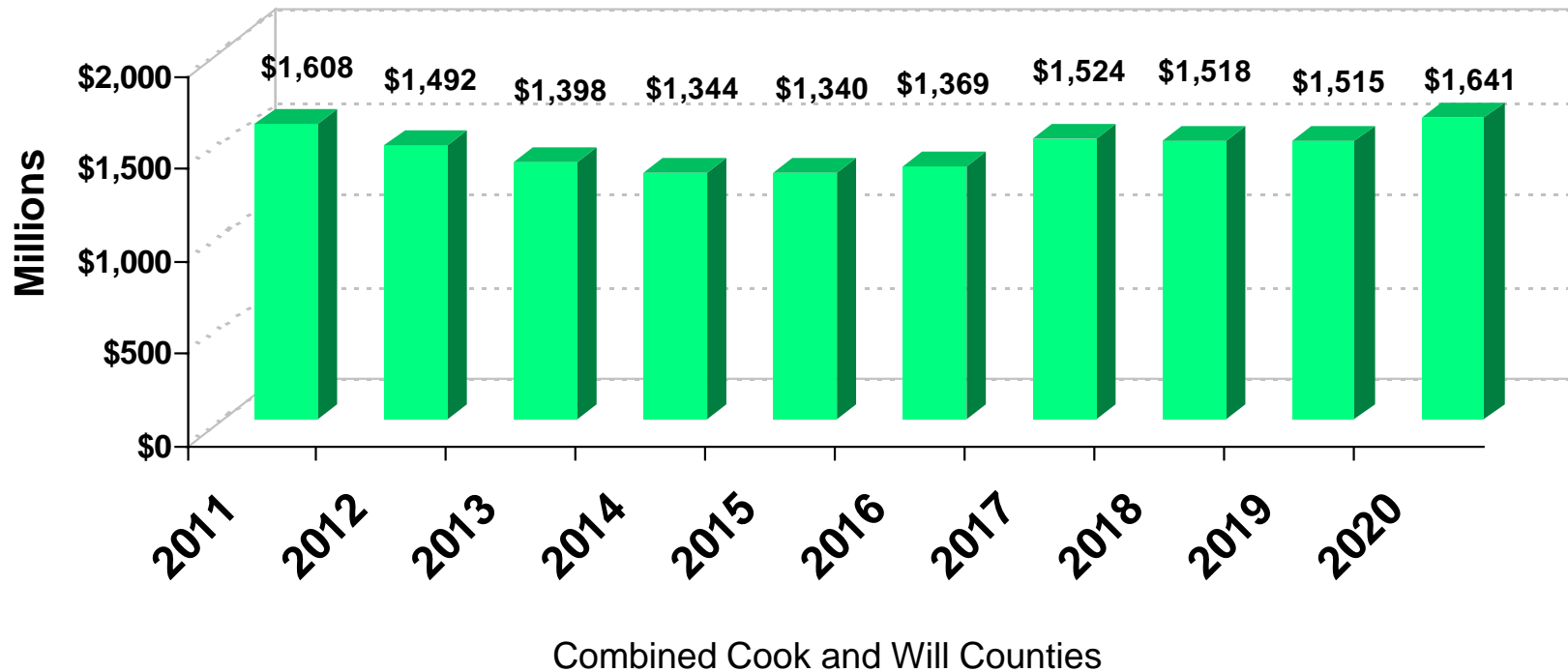
Note: Property is to be assessed at 1/3 (33 1/3%) of actual value by state statutes. Property tax rates are per \$100 of assessed valuation.

Data Sources

Office of the County Clerks Tax Extension Office.

# Village of Tinley Park, Illinois

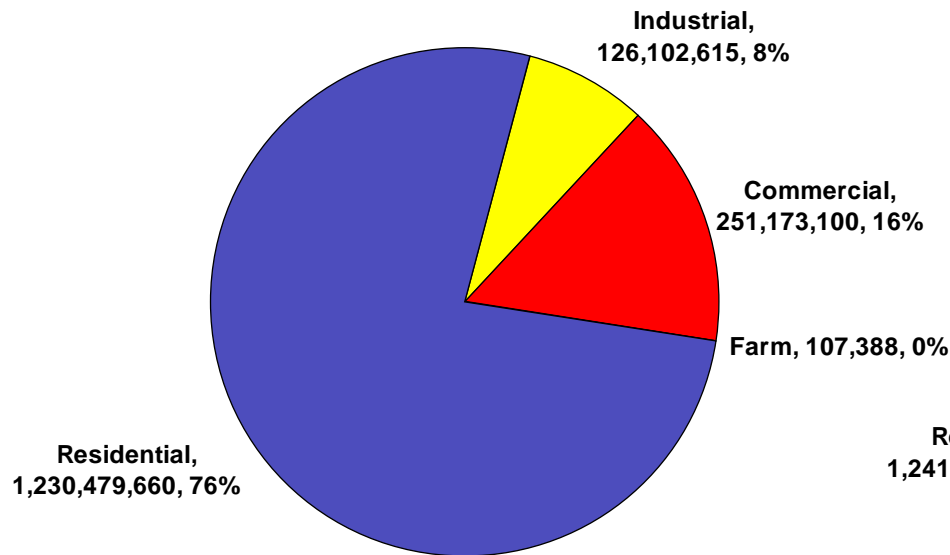
## Ten Year Change in Equalized Assessed Valuation 2011 – 2020



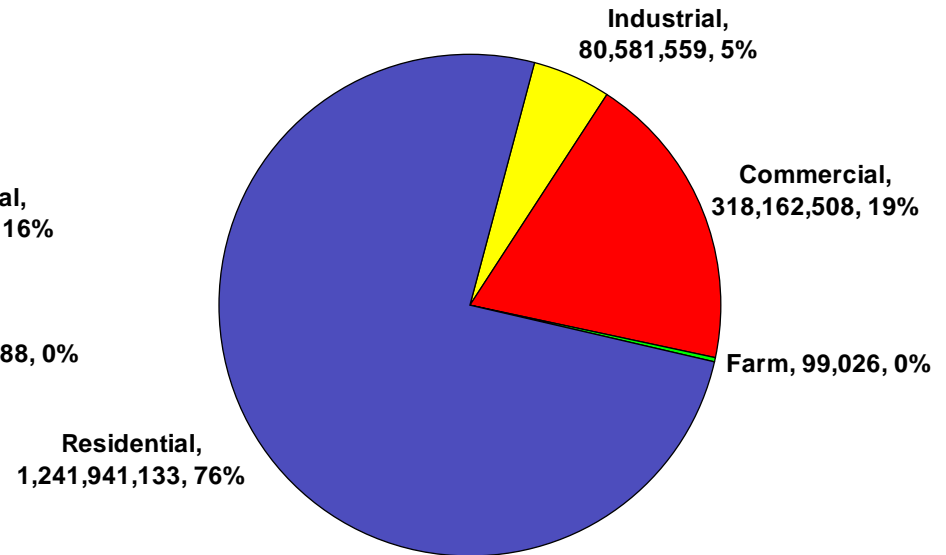
# Village of Tinley Park, Illinois

## Ten Year Change in Equalized Assessed Value By Property Class 2011 & 2020

**2011**



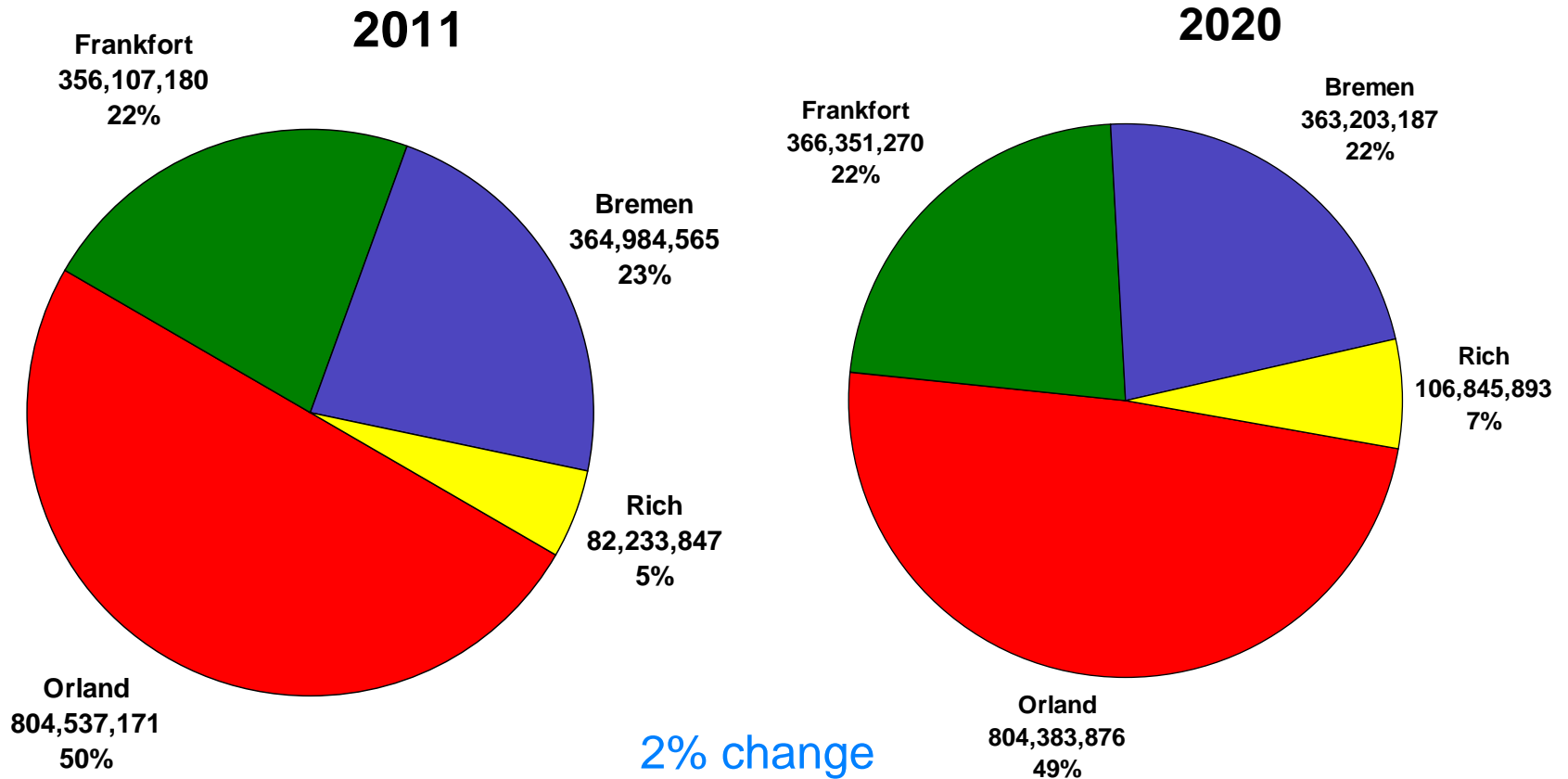
**2020**



Source: Cook County Clerk, Department of Tax and Real Estate Services  
Will County Clerk, Department of Tax Extension

# Village of Tinley Park, Illinois

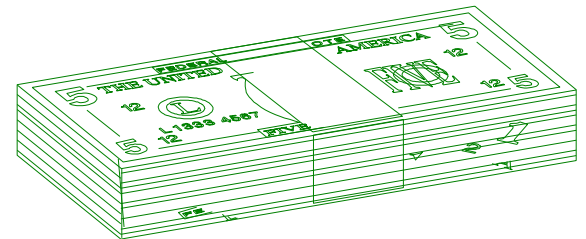
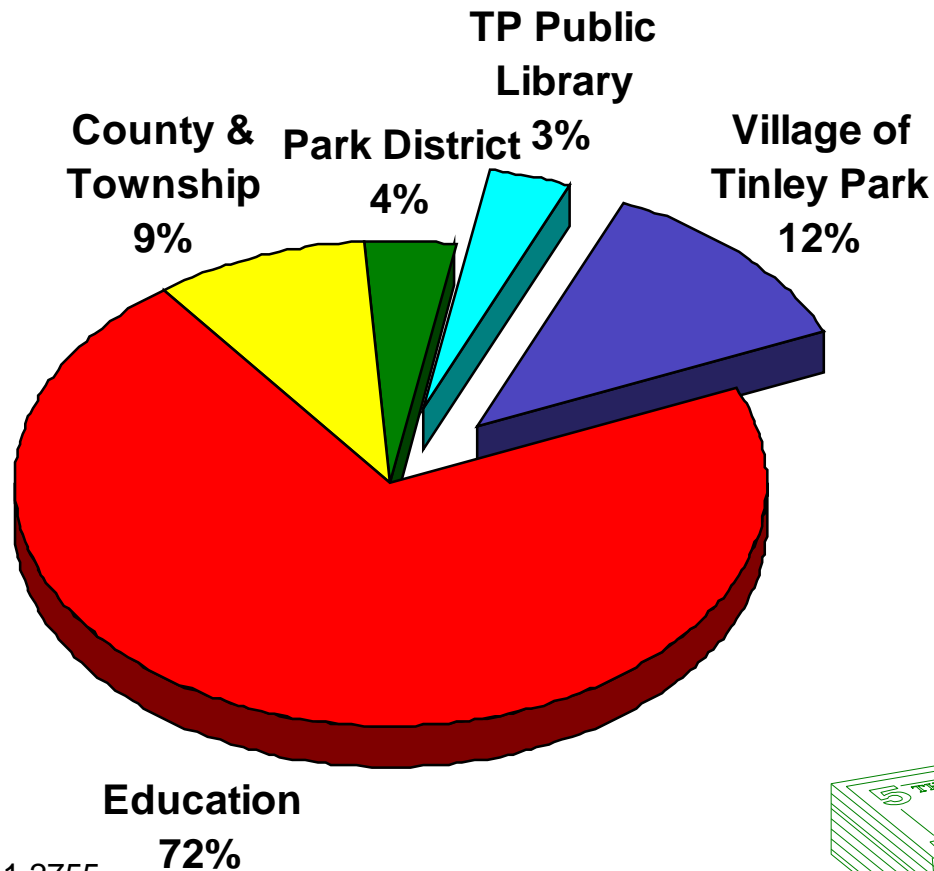
## Ten Year Change in Equalized Assessed Value By Township





# Village of Tinley Park, Illinois

## Real Estate Tax Distribution - Village Average (Where Property Tax Dollars Go)



Average total tax rate - \$11.2755

Source: Cook & Will County Treasurers

Tax Year 2020

- Average rates applicable to Tinley Park

**VILLAGE OF TINLEY PARK, ILLINOIS**

**PROPERTY TAX RATES - PER \$100 OF ASSESSED VALUATION**

Last Ten Levy Years

<b>Tax Levy Year</b>	<b>2012</b>	<b>2013</b>	<b>2014</b>	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>
<b>VILLAGE GOVERNMENT</b>										
Corporate	\$ 0.7108	\$ 0.7858	\$ 0.7803	\$ 0.7641	\$ 0.7319	\$ 0.6242	\$ 0.6315	\$ 0.6455	\$ 0.5959	DNA
Bond and interest	0.0246	0.0258	0.0268	0.0273	0.0263	0.0237	0.0237	0.0243	0.0224	DNA
Police pension	0.1388	0.1482	0.1704	0.2039	0.2061	0.1973	0.1951	0.2402	0.2577	DNA
IMRF and Social Security	0.1432	0.1408	0.1465	0.1492	0.1439	0.1262	0.1431	0.1462	0.1350	DNA
Fire protection	0.1415	0.1481	0.1540	0.1568	0.1513	0.1361	0.1530	0.1564	0.1444	DNA
Police protection	0.0713	0.0812	0.1052	0.1071	0.1033	0.1361	0.1530	0.1564	0.1444	DNA
Civil defense (EMA)	0.0467	0.0488	0.0508	0.0517	0.0499	0.0408	0.0442	0.0456	0.0421	DNA
Audit	0.0017	0.0018	0.0019	0.0019	0.0030	0.0030	0.0013	0.0015	0.0014	DNA
Liability insurance	0.0604	0.0632	0.0657	0.0669	0.0590	0.0398	0.0499	0.0510	0.0471	DNA
Total Village Government	\$ 1.3390	\$ 1.4437	\$ 1.5016	\$ 1.5289	\$ 1.4747	\$ 1.3272	\$ 1.3948	\$ 1.4671	\$ 1.3904	DNA
Extended Rate (rounded)	\$ 1.3390	\$ 1.4440	\$ 1.5020	\$ 1.5290	\$ 1.4750	\$ 1.3280	\$ 1.3950	\$ 1.4680	\$ 1.3910	DNA
<b>PUBLIC LIBRARY</b>										
Library	\$ 0.2891	\$ 0.2959	\$ 0.3013	\$ 0.3064	\$ 0.3062	\$ 0.2814	\$ 0.2969	\$ 0.3153	\$ 0.2926	DNA
IMRF and Social Security	0.0302	0.0280	0.0341	0.0348	0.0346	0.0312	0.0320	0.0326	0.0301	DNA
Liability insurance	0.0076	0.0072	0.0075	0.0077	0.0063	0.0030	0.0027	0.0027	0.0025	DNA
Library buildings and sites	0.0223	0.0333	0.0364	0.0371	0.0247	0.0179	0.0206	0.0207	0.0191	DNA
Bonds and interest	0.0363	0.0388	0.0392	0.0404	0.0393	0.0360	0.0362	0.0371	0.0327	DNA
Total Public Library	\$ 0.3855	\$ 0.4032	\$ 0.4185	\$ 0.4264	\$ 0.4111	\$ 0.3695	\$ 0.3884	\$ 0.4084	\$ 0.3770	DNA
Extended Rate (rounded)	\$ 0.3860	\$ 0.4040	\$ 0.4190	\$ 0.4270	\$ 0.4120	\$ 0.3700	\$ 0.3890	\$ 0.4090	\$ 0.3780	DNA

DNA: Cook County data not available at the time of report issuance.

Notes: Rates presented are for property located in the Cook County portion of the Village.

Abbreviations: IMRF - Illinois Municipal Retirement Fund; EMA - Emergency Management Agency

Data Source

Office of the Cook County Clerk - Tax Extension Office

**VILLAGE OF TINLEY PARK, ILLINOIS**

**PROPERTY TAX RATES - DIRECT AND OVERLAPPING GOVERNMENTS - COOK COUNTY ONLY**

Last Ten Levy Years

<b>Tax Levy Year</b>	<b>2012</b>	<b>2013</b>	<b>2014</b>	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>
Village Direct Rates										
General corporate	\$ 1.339	\$ 1.444	\$ 1.502	\$ 1.529	\$ 1.475	\$ 1.328	\$ 1.395	\$ 1.468	\$ 1.391	DNA
Village of Tinley Park Library Fund	0.386	0.404	0.419	0.427	0.412	0.370	0.389	0.409	0.378	DNA
<b>OVERLAPPING DEBT</b>										
Cook County	0.531	0.560	0.568	0.552	0.533	0.496	0.489	0.454	0.453	DNA
Cook County Forest Preserve	0.063	0.069	0.069	0.069	0.063	0.062	0.060	0.059	0.058	DNA
Metropolitan Water Reclamation District of Greater Chicago	0.370	0.417	0.430	0.426	0.406	0.402	0.396	0.389	0.378	DNA
South Cook County Mosquito Abatement District	0.014	0.016	0.017	0.017	0.017	0.016	0.017	0.018	0.017	DNA
Consolidated Elections	-	0.031	-	0.034	-	0.031	-	0.030	-	DNA
Kimberly Heights Sanitary District	0.195	0.211	0.241	0.256	0.246	0.220	0.234	0.240	0.228	DNA
Park districts										
Tinley Park Park District	0.455	0.493	0.521	0.534	0.522	0.475	0.498	0.420	0.394	DNA
Frankfort Square Park District	0.590	0.633	0.659	0.665	0.652	0.639	0.642	0.643	0.644	DNA
Mokena Community Park District	0.307	0.323	0.327	0.330	0.323	0.321	0.319	0.318	0.317	DNA
Townships										
Bremen Township	0.070	0.078	0.085	0.089	0.087	0.081	0.086	0.088	0.079	DNA
Orland Township	0.066	0.070	0.073	0.075	0.072	0.066	0.071	0.073	0.067	DNA
Rich Township	0.292	0.304	0.302	0.296	0.284	0.262	0.275	0.276	0.241	DNA
Township general assistance										
Bremen Township General Assistance	0.014	0.016	0.018	0.019	0.019	0.018	0.019	0.020	0.018	DNA
Orland Township General Assistance	0.007	0.007	0.006	0.007	0.006	0.006	0.006	0.006	0.006	DNA
Rich Township General Assistance	0.039	0.046	0.048	0.052	0.050	0.046	0.050	0.055	0.048	DNA
Township road and bridge										
Bremen Township road and bridge	0.045	0.050	0.055	0.058	0.057	0.053	0.056	0.058	0.052	DNA
Orland Township road and bridge	0.037	0.039	0.040	0.041	0.039	0.035	0.037	0.038	0.035	DNA
Rich Township road and bridge	0.085	0.094	0.101	0.106	0.103	0.097	0.105	0.110	0.099	DNA
Education/schools										
Kirby School District	4.399	4.779	5.135	5.304	5.119	4.488	4.736	4.877	4.603	DNA
Arbor Park School District 140	4.624	5.060	5.663	5.869	5.755	5.183	5.471	5.671	5.000	DNA
Community Consolidated School District 146	5.041	5.456	5.906	6.125	5.943	5.474	5.749	5.893	5.187	DNA
Elementary School District 159	6.489	7.276	7.589	7.885	7.735	7.316	7.713	7.646	6.340	DNA
Country Club Hills School District 160	4.887	5.385	5.997	6.274	6.136	6.691	7.176	7.543	6.906	DNA

Tax Levy Year	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
<b>OVERLAPPING DEBT (Continued)</b>										
Education/schools (Continued)										
Rich Township High School District 227	\$ 5.302	\$ 5.830	\$ 6.222	\$ 6.464	\$ 6.231	\$ 5.916	\$ 6.045	\$ 6.279	\$ 5.653	DNA
Bremen Community High School District 228	4.377	4.795	5.209	5.401	5.296	4.772	4.550	4.507	4.019	DNA
Consolidated High School District 230	2.438	2.641	2.770	2.879	2.778	2.287	2.425	2.488	2.295	DNA
South Suburban Community College District 510	0.511	0.559	0.599	0.621	0.607	0.578	0.611	0.627	0.555	DNA
Prairie State Community College District 515	0.410	0.439	0.458	0.487	0.481	0.454	0.477	0.492	0.450	DNA
Moraine Valley Community College District 524	0.346	0.375	0.403	0.419	0.406	0.365	0.384	0.393	0.351	DNA

DNA: Cook County data not available at the time of report issuance.

Data Sources

Office of the Cook County Clerk - Tax Extension Office  
Village records

# VILLAGE OF TINLEY PARK, ILLINOIS

## PROPERTY TAX RATES - DIRECT AND OVERLAPPING GOVERNMENTS - WILL COUNTY ONLY

Last Ten Levy Years

Tax Levy Year	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
<b>VILLAGE DIRECT RATES</b>										
General corporate	\$ 1.3539	\$ 1.4273	\$ 1.5281	\$ 1.4515	\$ 1.5669	\$ 1.4074	\$ 1.2491	\$ 1.4616	\$ 1.4201	\$ 1.3397
Village of Tinley Park Library Fund	0.3905	0.3984	0.4256	0.4042	0.4372	0.3923	0.3483	0.4071	0.3857	0.3622
<b>OVERLAPPING RATES</b>										
Will County	0.5696	0.5994	0.6210	0.6140	0.6121	0.5986	0.5927	0.5842	0.5788	0.5761
Will County Forest Preserve	0.1859	0.1970	0.1977	0.1937	0.1944	0.1895	0.1504	0.1462	0.1443	0.1339
Will County Building Commission	0.0212	0.0222	0.0223	0.0218	0.0026	-	-	-	-	-
Park districts										
Tinley Park Park District	0.4584	0.4828	0.5273	0.5059	0.5605	0.5100	0.4259	0.4455	0.4199	0.3636
Frankfort Square Park District	0.5846	0.6265	0.6557	0.6692	0.6433	0.6382	0.6274	0.6396	0.6383	0.5349
Mokena Community Park District	0.3030	0.3184	0.3240	0.3264	0.3208	0.3175	0.3160	0.3154	0.3139	0.3086
Township										
Frankfort Township	0.0896	0.0960	0.0998	0.0998	0.0962	0.0951	0.0926	0.0931	0.0934	0.0904
Township road and bridge										
Frankfort road and bridge	0.2146	0.2194	0.2222	0.2155	0.2078	0.2012	0.1822	0.1910	0.1860	0.1837
Education/schools										
Summit Hill School District 161	3.6596	3.9036	4.1112	4.1590	4.1149	4.1024	4.1247	4.1544	4.1765	4.1634
Lincolnway High School District 210	1.9190	2.0605	2.1394	2.1594	2.1189	2.1207	2.1292	2.1550	2.1911	2.1986
Joliet Junior College District 525	0.2768	0.2955	0.3085	0.3065	0.3099	0.2994	0.2924	0.2938	0.2891	0.2848

### Data Sources

Office of the Will County Clerk - Tax Extension Office  
Village records

**VILLAGE OF TINLEY PARK, ILLINOIS**

**TOTAL PROPERTY TAX RATES BY TAX CODE**

Last Ten Levy Years

<b>Tax Levy Year</b>	<b>2012</b>	<b>2013</b>	<b>2014</b>	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>
<b>BREMEN TOWNSHIP</b>										
13039 (SD 146, 228, 510, TP Park)	\$ 13.216	\$ 14.388	\$ 15.398	\$ 15.901	\$ 15.437	\$ 14.156	\$ 14.315	\$ 14.440	\$ 12.979	DNA
13139 (SD 146, 228, 510, TP Park, OPA TIF)	"	"	"	"	"	"	N/A	N/A	N/A	DNA
13155 (SD 146, 228, 510, TP Park MSN TIF)	"	"	"	"	"	"	14.315	14.440	12.979	DNA
13156 (SD 146, 228, 510, TP Park, MSS TIF)	"	"	"	"	"	"	N/A	N/A	N/A	DNA
13185 (SD 146, 228, 510, TP Park, MHC TIF)	"	"	"	"	"	"	14.315	14.440	12.979	DNA
13186 (SD 146, 228, 510, TP Park, Legacy TIF)	"	"	"	"	"	"	"	"	"	DNA
13208 (SD 146, 228, 510, TP Park, New Bremen TIF)	"	"	"	"	"	"	"	"	"	DNA
13210 (SD 146, 230, 524, TP Park, 159th & Harlem TIF)	"	"	"	"	"	"	"	"	11.051	DNA
13211 (SD 146, 230, 524, TP Park, 159th & Harlem TIF)	"	"	"	"	"	"	"	"	"	DNA
13212 (SD 146, 228, 510, TP Park, 159th & Harlem TIF)	"	"	"	"	"	"	"	"	12.979	DNA
13213 (SD 146, 228, 510, TP Park, 159th & Harlem TIF)	"	"	"	"	"	"	"	"	"	DNA
13215 (SD 146, 230, 524, TP Park, 159th & Harlem TIF)	"	"	"	"	"	"	"	"	11.051	DNA
13040 (SD 145, 228, 510, No Park)	12.344	13.499	14.634	15.111	14.727	13.390	13.539	13.798	12.398	DNA
13089 (SD 145, 228, 510, TP Park)	12.799	13.992	15.155	15.645	15.249	13.865	14.037	14.218	12.792	DNA
13098 (SD 146, 230, 524, TP Park)	11.112	12.050	12.763	13.177	12.718	11.458	11.963	12.187	11.051	DNA
13130 (SD 145, 228, 510, No Park, KHSD)	12.539	13.710	14.875	15.367	14.973	13.610	13.773	14.038	12.626	DNA
13148 (SD 145, 228, 510, TP Park, KHSD)	12.994	14.203	15.396	15.901	15.495	14.085	14.271	14.458	13.020	DNA
13151 (SD 160, 228, 510, TP Park)	13.062	14.317	15.489	16.050	15.630	15.373	15.742	16.090	14.698	DNA
13159 (SD 160, 228, 510, No Park)	12.223	13.315	14.212	15.516	15.108	14.898	15.244	15.670	14.304	DNA
<b>ORLAND TOWNSHIP</b>										
28013 (SD 140, 230, 524, TP Park)	10.451	11.345	11.953	12.313	11.848	10.427	10.903	11.122	10.426	DNA
28043 (SD 140, 230, 524, TP Park)	"	"	"	"	"	"	"	"	"	DNA
28086 (SD 140, 230, 524, TP Park)	"	"	"	"	"	"	"	"	"	DNA
28092 (SD 140, 230, 524, TP Park, MHC TIF)	"	"	"	"	"	"	"	"	"	DNA
28100 (SD 146, 230, 524, TP Park, 159th & Harlem TIF)	"	"	"	"	"	"	"	"	11.010	DNA
28101 (SD 146, 230, 524, TP Park, SSA#3, 159th & Harlem TIF)	"	"	"	"	"	"	"	"	"	DNA
28101 (SD 146, 230, 524, TP Park, 159th & Harlem TIF)	"	"	"	"	"	"	"	"	"	DNA
28027 (SD 146, 230, 524, TP Park)	11.093	12.022	12.724	13.134	12.672	11.413	11.916	12.138	11.010	DNA
28057 (SD 146, 230, 524, TP Park, SSA#3)	"	"	"	"	"	"	"	"	"	DNA
28048 (SD 140, 230, 524, Mokena Park)	10.303	11.175	11.759	12.109	11.649	10.273	10.724	11.020	10.349	DNA
The following Tax Codes exist, but are not currently in use										
28051 (SD 140, 230, 524, TP Park, Orland Fire)	11.578	12.583	13.249	13.656	13.140	11.587	12.129	12.377	11.574	DNA
28066 (SD 140, 230, 524, No Park, Orland Fire)	11.123	12.090	12.728	13.122	12.618	11.112	11.631	11.957	11.180	DNA
28067 (SD 140, 230, 524, No Park)	9.996	10.852	11.432	11.779	11.326	9.952	10.405	10.702	10.032	DNA
28082 (SD 140, 230, 524, No Park)	"	"	"	"	"	"	"	"	"	DNA

Tax Levy Year	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
<b>RICH TOWNSHIP</b>										
32013 (SD 157, 161, 515, TP Park)	\$ 15.775	\$ 17.423	\$ 18.246	\$ 18.878	\$ 18.312	\$ 17.271	\$ 17.909	\$ 18.105	\$ 15.900	DNA
32070 (SD 157, 161, 515, No Park)	"	"	"	"	"	"	"	"	"	DNA
32083 (SD 157, 611, 515, Frankfort Sq Park)	15.910	17.563	18.384	19.009	18.442	17.435	18.053	18.328	16.150	DNA
The following Tax Code exists, but is not currently in use										
32070 (SD 157, 161, 515, No Park)	15.320	16.930	17.725	18.344	17.790	16.796	17.411	17.685	15.506	DNA
<b>FRANKFORT TOWNSHIP</b>										
1920 (SD 161, 210, 525, TP Park)	9.139	9.702	10.203	10.131	10.221	9.917	9.601	9.932	9.885	9.696
1922 (SD 616, 210, 525, Mokena Park)	8.984	9.538	10.000	9.952	9.982	9.724	9.491	9.802	9.779	9.641
1961 (SD 161, 210, 525, Frankfort Sq Park)	9.265	9.846	10.332	10.295	10.304	10.045	9.803	10.126	10.103	9.868

DNA: Cook County data not available at the time of report issuance.

#### Notes

Rates are presented as per \$100 of Equalized Assessed Value (EAV)

SD = School District - listed by number, elementary, high, and community college, respectively

TP Park = Tinley Park Park District; Mokena Park = Mokena Community Park District; Frankfort Sq Park

= Frankfort Square Park District; No Park = no park district included

KHSD = Kimberly Heights Sanitary District; SSA = Special Service Area

TIF = Tax Increment Financing District - Oak Park Avenue, Main Street North, Main Street South, Mental Health Center, Legacy, New Bremen, 159th & Harlem

#### Data Sources

Office of the Cook and Will County Clerks - Tax Extension Office

Village records

**VILLAGE OF TINLEY PARK, ILLINOIS**

**PRINCIPAL PROPERTY TAXPAYERS**

Current Year and Nine Years Ago

Taxpayer	Type of Business	2021 (2020 Levy) (2)			2012 (2011 Levy)		
		Equalized Assessed Value	Rank	Percentage of Total Village Taxable Assessed Valuation	Equalized Assessed Value	Rank	Percentage of Total Village Taxable Assessed Valuation
DT Brookside LLC (1)	Retail Shopping Center	\$ 11,868,858	1	0.72%	\$ 7,878,358	7	0.49%
New Plan Excel Prop	Retail Shopping Center	11,704,413	2	0.71%	14,052,206	1	0.87%
Panduit, et al.	Corporate Offices	11,280,726	3	0.69%	9,565,025	2	0.59%
IRC Park Center Plaza	Retail Shopping Center	10,256,575	4	0.63%			
Menards	Retail	8,978,258	5	0.55%			
Tinley Park Portfolio Investors (1)	Industrial Commercial Property	8,075,224	6	0.49%			
Oak Park Ave OWN	Real Estate	8,045,500	7	0.49%			
Panterra Development (1)	Corporate Offices	7,188,271	8	0.44%			
SCRM LLC	Real Estate	7,120,555	9	0.43%			
Walmart Stores	Retail	5,914,272	10	0.36%			
Holiday Inn Select	Hotel				9,255,513	3	0.58%
Inland R.E.	Real Estate				8,818,954	4	0.55%
Kmart Corporation	Retail				8,644,776	5	0.54%
Intercontinental	Automobile Dealership				8,354,083	6	0.52%
Neja Group	Outdoor Entertainment Pavilion				6,838,066	8	0.43%
International Imports	Automobile Dealership				6,461,052	9	0.40%
Southwest Naper LTD Partnership (1)	Corporate Offices				6,401,268	10	0.40%
		<u>\$ 90,432,652</u>		<u>5.51%</u>	<u>\$ 86,269,301</u>		<u>5.37%</u>
	Total Equalized Assessed Value	<u>\$ 1,640,784,226</u>			<u>\$ 1,607,862,863</u>		

(1) Will County

(2) 2021 Cook County information was not available at the time this report was produced, therefore 2020 Levy information has been presented for a second year.

Note: Every effort has been made to report the largest taxpayers. Many taxpayers own or maintain multiple parcels under various names and it is possible that some parcels and their valuations may have been omitted. Valuations are considered to be as of January 1st for tax purposes. Taxpayer is based on name appearing in the tax records as the recipient of the tax bill(s), which may not reflect the current owner.

Data Sources

Cook and Will County Clerk's Office - Tax Extension Office  
Cook and Will County Treasurer's Office



**VILLAGE OF TINLEY PARK, ILLINOIS**  
**PROPERTY TAX LEVIES AND COLLECTIONS**

Last Ten Levy Years

Levy Year	Tax Levied	Collected within the Fiscal Year of the Levy		Collections in Subsequent Years	Total Collections to Date	
		Amount	Percentage of Levy		Amount	Percentage of Levy
2012	\$ 20,031,166	\$ 7,821,886	39.05%	\$ 12,050,961	\$ 19,872,847	99.21%
2013	20,136,234	7,894,058	39.20%	11,815,085	19,709,143	97.88%
2014	20,276,789	7,997,810	39.44%	11,953,683	19,951,493	98.40%
2015	20,108,486	7,928,682	39.43%	11,638,060	19,566,742	97.31%
2016	20,500,525	7,907,837	38.57%	12,198,222	20,106,059	98.08%
2017	20,470,908	8,082,498	39.48%	11,930,055	20,012,553	97.76%
2018	20,668,522	8,349,423	40.40%	11,892,072	20,241,495	97.93%
2019	22,214,462	8,604,316	38.73%	13,271,086	21,875,402	98.47%
2020	22,929,916	8,281,906	36.12%	14,298,583	22,580,489	98.48%
2021 (1)	23,300,000	9,389,925	40.30%	-	9,389,925	40.30%

(1) 2021 Tax Levy amount is estimated due to Cook County extensions not being available at the time this report was produced.

Note: Property is to be assessed at 33 1/3% of actual value by state statute. Includes levies for general government, police pension, and debt service. Excludes municipal share of township road and bridge levy, which is not under the levy authority or control of the Village.

Data Source

Office of the County Clerk - Tax Extension Office

# VILLAGE OF TINLEY PARK, ILLINOIS

## MUNICIPAL SALES TAX RECEIPTS BY CATEGORY

Last Ten Calendar Years

Calendar Year	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
General merchandise	\$ 1,934,588	\$ 1,931,837	\$ 1,904,806	\$ 1,823,389	\$ 1,212,759	\$ 995,042	\$ 1,054,968	\$ 999,575	\$ 935,435	\$ 1,081,361
Food	801,550	766,582	788,430	815,121	1,213,295	1,182,460	1,411,103	1,455,238	1,570,840	1,548,353
Drinking and eating places	1,085,036	1,123,687	1,218,608	1,277,254	1,292,980	1,350,681	1,400,134	1,511,622	1,130,726	1,499,880
Apparel	233,940	269,195	277,148	275,203	305,679	310,172	327,327	322,045	244,926	376,354
Furniture and H.H. and radio	429,418	434,129	417,086	430,386	422,911	577,996	563,154	543,655	601,772	700,669
Lumber, building hardware	341,657	378,881	445,124	486,189	469,109	457,076	453,150	476,730	579,801	590,107
Automotive and filling stations	3,973,543	4,334,866	4,804,465	4,899,615	4,981,557	5,471,436	5,699,848	5,645,645	5,429,715	6,777,556
Drugs and miscellaneous retail	1,320,868	1,367,861	1,421,857	1,575,726	1,679,770	1,619,041	1,364,864	1,371,536	1,372,131	2,278,389
Agriculture and all others	1,626,100	1,931,648	1,828,054	1,665,108	1,871,639	2,003,575	2,081,627	2,017,629	1,843,407	2,447,731
Manufacturers	50,272	32,716	58,355	57,958	71,198	63,179	75,594	84,958	73,237	96,579
<b>TOTAL</b>	<b>\$ 11,796,972</b>	<b>\$ 12,571,402</b>	<b>\$ 13,163,933</b>	<b>\$ 13,305,949</b>	<b>\$ 13,520,897</b>	<b>\$ 14,030,658</b>	<b>\$ 14,431,769</b>	<b>\$ 14,428,633</b>	<b>\$ 13,781,990</b>	<b>\$ 17,396,979</b>
Total number of tax reporting entities	1,067	1,087	1,145	1,242	1,271	1,317	1,284	1,283	1,209	4,747
Village direct sales tax rate	1.00%	1.00%	1.00%	1.00%	1.00%	1.00%	1.00%	1.00%	1.00%	1.00%
Village home rule sales tax rate	0.00%	0.00%	0.75%	0.75%	0.75%	0.75%	0.75%	0.75%	0.75%	0.75%
Village population (estimates in <i>italics</i> )	57,149	57,284	57,280	57,143	57,176	56,668	56,204	55,773	55,971	54,864
Sales tax dollars per capita	\$ 206	\$ 219	\$ 230	\$ 233	\$ 236	\$ 248	\$ 257	\$ 259	\$ 246	\$ 317

Note: Village home rule sales tax dollars (tax rate effective July 1, 2014) are excluded from this presentation to maintain comparability with prior years.

### Data Sources

Illinois Department of Revenue  
US Census Bureau (population and estimates)  
SIC - Standard Industrial Classification  
Village records

**VILLAGE OF TINLEY PARK, ILLINOIS**

**DIRECT AND OVERLAPPING SALES TAX RATES**

Last Ten Calendar Years

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<b>Calendar Year</b>	<b>Village Rate</b>	<b>State Rate</b>	<b>Regional Transportation Authority - Cook County</b>	<b>Cook County</b>	<b>Regional Transportation Authority - Will County</b>	<b>Will County</b>	<b>Total Tax Rate Applicable to Cook County Locations</b>	<b>Total Tax Rate Applicable to Will County Locations</b>
2012	1.00%	5.00%	1.25%	1.00%	0.75%	0.25%	8.25%	7.00%
2013	1.00%	5.00%	1.25%	0.75%	0.75%	0.25%	8.00%	7.00%
2014	1.75%	5.00%	1.25%	0.75%	0.75%	0.25%	8.75%	7.75%
2015	1.75%	5.00%	1.25%	1.75%	0.75%	0.25%	9.75%	7.75%
2016	1.75%	5.00%	1.25%	1.75%	0.75%	0.25%	9.75%	7.75%
2017	1.75%	5.00%	1.25%	1.75%	0.75%	0.25%	9.75%	7.75%
2018	1.75%	5.00%	1.25%	1.75%	0.75%	0.25%	9.75%	7.75%
2019	1.75%	5.00%	1.25%	1.75%	0.75%	0.25%	9.75%	7.75%
2020	1.75%	5.00%	1.25%	1.75%	0.75%	0.25%	9.75%	7.75%
2021	1.75%	5.00%	1.25%	1.75%	0.75%	0.25%	9.75%	7.75%

Note: Cook County tax changes effective July 2010; January 2012, 2013, and 2015; and Tinley Park Home Rule Sales Tax of .75% became effective July 1, 2014.

Data Sources

Illinois Department of Revenue  
Village Records

**VILLAGE OF TINLEY PARK, ILLINOIS**

**RATIOS OF OUTSTANDING DEBT BY TYPE**

Last Ten Fiscal Years

Fiscal Year Ended	Governmental Activities			Business-Type Activities			Total Primary Government	Ratio of Total Outstanding Debt to Equalized Assessed Valuation	Total Outstanding Debt Per Capita
	General Obligation Bonds	Redevelopment Bonds	Sales Tax Increment Bonds	General Obligation Bonds	Revenue Bonds	Capital Leases			
2013	\$ 32,988,941	\$ -	\$ 895,000	\$ 7,097,334	\$ 49,500	\$ -	\$ 41,030,775	2.78%	\$ 731
2014	30,153,032	-	895,000	6,554,219	-	-	37,602,251	2.69%	663
2015	26,074,679	-	895,000	5,867,948	-	-	32,837,627	2.35%	579
2016	22,319,569	-	895,000	5,163,816	-	-	28,378,385	2.15%	497
2017	17,791,726	-	895,000	4,447,415	-	-	23,134,141	1.69%	405
2018	13,010,540	-	895,000	3,709,358	-	-	17,614,898	1.16%	311
2019	11,412,870	-	895,000	2,908,331	-	-	15,216,201	1.00%	271
2020	9,592,134	-	895,000	2,074,785	-	-	12,561,919	0.83%	225
2021	8,332,742	-	895,000	1,626,863	-	-	10,854,605	0.66%	194
2022	6,846,981	-	895,000	11,139,889	-	62,053	18,943,923	1.08%	345

Data Source

Village records

# VILLAGE OF TINLEY PARK, ILLINOIS

## RATIOS OF GENERAL BONDED DEBT OUTSTANDING

Last Ten Fiscal Years

<b>Fiscal Year</b>	<b>General Obligation Bonds</b>	<b>Less: Amounts Restricted for Debt Service on Statement of Net Position</b>	<b>Net Debt Obligation</b>	<b>Percentage of Estimated Actual Taxable Value of Property (1) (2)</b>	<b>Net Debt Per Capita (1)</b>
2013	\$ 40,086,275	\$ 2,676,899	\$ 37,409,376	0.68%	\$ 660
2014	36,706,251	2,941,059	33,765,192	0.80%	595
2015	31,942,627	3,584,392	28,358,235	0.70%	500
2016	27,483,385	4,401,916	23,081,469	0.57%	404
2017	22,239,142	5,235,358	17,003,784	0.41%	297
2018*	16,719,898	88,492	16,631,406	0.36%	293
2019	14,321,201	89,785	14,231,416	0.31%	253
2020	11,666,919	90,758	11,576,161	0.25%	208
2021	9,959,605	91,534	9,868,071	0.20%	176
2022 (2)	17,986,870	91,821	17,895,049	0.34%	308

Details of the Village's outstanding debt can be found in the notes to financial statements.

(1) See the schedule of Demographic and Economic Information for equalized assessed valuation of property and population data.

(2) 2021 EAV information was not available from Cook County at the time this report was produced. Therefore this percentage is calculated using the 2020 EAV.

\*Beginning in 2018, figures only present restricted, not committed amounts.

### Data Source

Audited financial statements

# VILLAGE OF TINLEY PARK, ILLINOIS

## DEBT RATIOS AND PER CAPITA DEBT - GENERAL OBLIGATION BOND SALES

April 30, 2022

Village Issue		Ratio to Estimated Actual Value				Per Capita (1)		Full Value Per Capita
		Direct Debt		Direct and Overlapping Debt		Direct and Overlapping Debt		
		Including Self-Supporting	Excluding Self-Supporting	Including Self-Supporting	Excluding Self-Supporting	Including Self-Supporting	Excluding Self-Supporting	
Sale Date	Amount							
October 4, 2004	\$ 8,450,000	0.94%	0.12%	4.94%	4.12%	\$ 2,327	\$ 1,940	47,084
April 28, 2008	5,005,000	1.16%	0.38%	4.63%	3.85%	2,804	2,333	60,528
March 23, 2009	10,235,000	0.69%	N/A	4.20%	N/A	3,221	N/A	76,726
December 16, 2009	16,380,000	0.63%	N/A	4.00%	N/A	3,289	N/A	82,119
December 22, 2010	14,155,000	0.85%	N/A	3.99%	N/A	3,620	N/A	90,618
August 30, 2011	5,940,000	1.02%	N/A	4.03%	N/A	3,727	N/A	92,387
February 15, 2012	5,235,000	1.04%	N/A	3.15%	N/A	3,567	N/A	85,068
June 20, 2013	11,340,000	0.91%	N/A	4.42%	N/A	3,761	N/A	85,068
December 22, 2021	5,965,000	1.07%	N/A	8.74%	N/A	2,563	N/A	87,945
December 22, 2021	8,940,000	1.07%	N/A	8.74%	N/A	2,563	N/A	87,945

N/A - not applicable

(1) Population based on U.S. Decennial Census

### Data Sources

Applicable Official Statements

Village records

**VILLAGE OF TINLEY PARK, ILLINOIS**

**DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT**

April 30, 2022

Governmental Unit	Debt	Village's Applicable Share of Gross Debt to be Paid from Real Property Taxes	
		Percentage	Amount
<b>SCHOOL DISTRICTS</b>			
Elementary school districts			
Community Consolidated School District 146	\$ 16,920,000	54.83%	\$ 9,277,236
Summit Hill Elementary district 161 (Will County)	30,755,000	39.35%	12,102,093
Elementary School District 159	49,685,416	2 21.78%	10,821,484
Arbor Park School District 145	19,395,000	2 8.20%	1,590,390
School District #160	11,160,000	2 0.18%	20,088
High school districts			
Consolidated High School District 230	23,190,000	15.71%	3,643,149
Bremen Community High School District 228	50,000,000	21.86%	10,930,000
Lincolnway High School District 210 (Will County)	237,367,390	2 8.64%	20,508,542
Rich Township High School District 227	84,180,000	3 9.80%	8,249,640
Community college districts			
Moraine Valley Community College District 524	36,100,000	3 7.28%	2,628,080
South Suburban Community College District 510	14,968,632	2 9.03%	1,351,667
Joliet Junior College District 525 (Will County)	50,030,000	3 1.59%	795,477
Prairie State Community College District 515	22,940,000	4 2.99%	685,906
Total schools	646,691,438		82,603,752
<b>OTHER THAN SCHOOLS</b>			
Cook County (including Forest Preserve District)	2,501,601,750	3 0.73%	18,261,693
Will County (including Forest Preserve District)	80,805,000	3 1.59%	1,284,800
Metropolitan Water Reclamation District of Greater Chicago	1,714,095,000	3 0.75%	12,855,713
Park districts			
Tinley Park Park District	-	91.45%	-
Frankfort Square Park District	6,285,632	2,3 36.38%	2,286,713
Mokena Community Park District	4,680,000	4 6.01%	281,268
Total other than schools	4,307,467,382		34,970,187
Subtotal, overlapping debt	4,954,158,820		117,573,939
Tinley Park Public Library Bonds	660,000		660,000
Total, overlapping debt	4,954,818,820		118,233,939
Village of Tinley Park (primary government)	7,741,981		7,717,914
Total direct and overlapping bonded debt (1)	\$ 4,962,560,801		\$ 125,951,853

(1) - Debt information for overlapping and direct debt is as of April 30, 2022

(2) - Includes original principal amounts of outstanding General Obligation Capital Appreciation Bonds

(3) - Excludes principal amounts of outstanding General Obligation (Alternative Revenue Source) Bonds which are expected to be paid from sources other than general taxation

(4) - Excludes principal amounts of outstanding debt certificate

Data Sources

The Cook, Grundy, Kendall, Kankakee, LaSalle, Livingston, and Will County Clerk Offices; and the Municipal Securities Rulemaking Board's Electronic Municipal Market Access System (EMMA).

# **VILLAGE OF TINLEY PARK, ILLINOIS**

## **SCHEDULE OF LEGAL DEBT MARGIN**

April 30, 2022

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The Village achieved home rule status in 1980.

Chapter 65, Section 5/8-5-1 of the Illinois Compiled Statutes governs computation of the legal debt margin.

"The General Assembly may limit by law the amount and require referendum approval of debt to be incurred by home rule municipalities, payable from ad valorem property tax receipts, only in excess of the following percentages of the assessed value of its taxable property...(2) if its population is more than 25,000 and less than 50,000 an aggregate of one per cent:...indebtedness which is outstanding on the effective date (July 1, 1971) of this constitution or which is thereafter approved by referendum...shall not be included in the foregoing percentage amounts."

To date the General Assembly has set no limits for home rule municipalities.

Under its adopted Fiscal Policies, the Village of Tinley Park has established an objective of maintaining a net debt margin (debt less funds restricted for debt service divided by the total Equalized Assessed Value [EAV]) of less than 8.625%; which is the maximum rate applicable to non-home rule communities under State Statutes.

See the schedule of Ratios Of General Bonded Debt Outstanding on page 160.



**VILLAGE OF TINLEY PARK, ILLINOIS**

**PLEDGED REVENUE COVERAGE**

Last Ten Fiscal Years

<b>Pledged Revenue Coverage</b>							
<b>Fiscal Year</b>	<b>Water Charges and Others</b>	<b>Less: Operating Expenses</b>	<b>Net Available Revenue</b>	<b>Debt Service</b>		<b>Coverage</b>	
				<b>Principal</b>	<b>Interest</b>		
2013	\$ 20,040,305	\$ 16,144,261	\$ 3,896,044	\$ 65,000	\$ 25,118		42.5
2014	22,003,023	17,965,429	4,037,594	70,000	25,118		42.5
2015	23,045,050	18,561,995	4,483,055	**	**		**
2016	23,931,185	20,658,911	3,272,274	**	**		**
2017	24,212,715	20,788,286	3,424,429	**	**		**
2018	24,762,820	21,816,980	2,945,840	**	**		**
2019	24,882,828	22,236,628	2,646,200	**	**		**
2020	23,645,573	21,139,422	2,506,151	**	**		**
2021	26,001,823	23,586,108	2,415,715	**	**		**
2022	27,459,887	26,229,677	1,230,210	**	**		**

\*\*The Water Revenue Bond was paid in full and debt retired in FY2014.

Details of the Village's outstanding debt can be found in the notes to financial statements.

Notes: Water Charges and Other includes revenues generated from operations of waterworks and sewerage system. Operating expenses do not include interest, depreciation, or amortization expense.

Data Sources

Village records

Audited financial statements

# VILLAGE OF TINLEY PARK, ILLINOIS

## DEMOGRAPHIC AND ECONOMIC INFORMATION

Last Ten Calendar Years

Calendar Year	Population		Per Capita Personal Income	Total Personal Income	Median Age	School Enrollment	Unemployment Rate	Equalized Assessed Value (EAV)	Per Capita EAV
2012	57,149	(E)	\$ 31,197	\$ 1,782,877,353	40.4	10,315	8.00%	\$ 1,492,117,188	26,109
2013	57,284	(E)	34,299	1,964,783,916	40.3	10,415	7.90%	1,398,312,558	24,410
2014	57,280	(E)	34,541	1,978,508,480	40.3	9,978	6.30%	1,344,281,994	23,469
2015	57,143	(E)	34,165	1,952,290,595	39.4	9,850	5.00%	1,320,218,472	23,104
2016	57,176	(E)	35,423	2,025,345,448	39.6	9,379	4.80%	1,368,901,872	23,942
2017	56,668	(E)	37,428	2,120,969,904	41.0	9,818	4.20%	1,520,930,314	26,839
2018	56,204	(E)	37,597	2,113,101,788	42.0	9,837	3.20%	1,518,072,612	27,010
2019	55,773	(E)	38,266	2,134,209,618	42.7	9,378	3.00%	1,514,800,242	27,160
2020	55,971	(A)	40,607	2,272,814,397	43.5	9,280	8.80%	1,640,784,226	29,315
2021	54,864	(E)	40,955	2,246,955,120	40.5	9,361	4.90%	N/A	N/A

(A) Actual

(E) Estimate

(EAV) Equalized Assessed Value. 2021 data not available.

Note: Actual personal income data is available for census years.

### Data Sources

US Census Bureau, US Bureau of Labor Statistics, Gale Demographics NOW

# VILLAGE OF TINLEY PARK, ILLINOIS

## PRINCIPAL EMPLOYERS

Current Year and Nine Years Ago

Employer	2022			2013		
	Number of Employees	Rank	% of Total Village Employed Population	Number of Employees	Rank	% of Total Village Employed Population
Panduit Corporation	789	1	2.69%	615	1	1.94%
Kirby School District 140*	502	2	1.71%	535	2	1.69%
Village of Tinley Park**	472	3	1.61%	419	4	1.32%
Target Corporation	315	4	1.07%	325	5	1.03%
Community Consolidated School District 146*	289	5	0.98%	279	8	0.88%
Consolidated School District 230*	271	6	0.92%	248	9	0.78%
Proven IT	189	7	0.64%			
Jewel	180	8	0.61%			
Menard Inc.	173	9	0.59%			
Sam's Club	160	10	0.55%			
Comcast (Call Center)				485	3	1.53%
St. Coletta's of Illinois				318	6	1.00%
Pronger Smith (now Duly Health)				285	7	0.90%
Springfield Service Corporation				220	10	0.69%
<b>TOTAL</b>	<b>3,340</b>		<b>11.37%</b>	<b>3,729</b>		<b>11.76%</b>

\*Represents the employment for schools located in the Village.

\*\*Includes part-time employees and the Library.

### Data Sources

Referenceusa.com

Village records

Economic Development Canvas of employers. May include estimated employment figures.

**VILLAGE OF TINLEY PARK, ILLINOIS**

**EMPLOYEES**

Last Ten Fiscal Years

<b>Function/Program</b>	<b>2013</b>	<b>2014</b>	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020 (2)</b>	<b>2021</b>	<b>2022</b>
<b>GENERAL GOVERNMENT</b>										
Administration	28	26	27	25	25	21	16	28	24	27
Community Development	6	6	6	7	8	7	9	8	6	8
<b>PUBLIC SAFETY</b>										
Police										
Officers	73	75	74	76	76	74	76	82	82	84
Civilians	24	29	31	28	31	31	28	30	30	31
Fire	4	4	4	4	5	5	5	5	5	5
<b>PUBLIC WORKS</b>										
Full-time employees by function										
Administration	7	7	6	6	6	8	8	7	7	9
Streets and Building Department	24	23	25	26	27	27	27	32	30	30
Water and Sewer	18	17	17	17	17	21	21	21	21	21
<b>Total full-time employees</b>	<b>184</b>	<b>187</b>	<b>190</b>	<b>189</b>	<b>195</b>	<b>194</b>	<b>190</b>	<b>213</b>	<b>205</b>	<b>215</b>
Part-time employees by function										
General Government	22	24	23	26	33	43	41	33	28	28
Public Safety - Police	68	63	60	66	59	58	69	20	51	52
Public Safety - Fire (1)	121	123	132	123	113	110	108	111	109	103
Public Works - Streets and Building	3	4	3	2	3	8	10	8	7	4
Public Works - Water	21	20	19	17	21	9	9	6	4	4
<b>Total part-time employees</b>	<b>235</b>	<b>234</b>	<b>237</b>	<b>234</b>	<b>229</b>	<b>228</b>	<b>237</b>	<b>178</b>	<b>199</b>	<b>191</b>
<b>TOTAL EMPLOYEES</b>	<b>419</b>	<b>421</b>	<b>427</b>	<b>423</b>	<b>424</b>	<b>422</b>	<b>427</b>	<b>391</b>	<b>404</b>	<b>406</b>

(1) Data for firefighters reflects part-time firefighters eligible to work whether or not they were paid for the specific two-week period.

(2) In 2020, due to school closings resulting from COVID-19, the part-time public safety-police is significantly reduced as crossing guards were not needed.

Note: Data reflected is for employees paid for the two-week period ending on the 30th date of April in each year. Data excludes seasonal hires.

Data Source

Village Finance Department, Primary Government Only

**VILLAGE OF TINLEY PARK, ILLINOIS**

**OPERATING INDICATORS BY FUNCTION**

Last Ten Fiscal Years

<b>Function/Program</b>	<b>2013</b>	<b>2014</b>	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>	<b>2022</b>
<b>GENERAL GOVERNMENT</b>										
Community Development										
Building permits issued (1)										
Commercial	97	84	80	72	94	64	68	87	96	N/A
Single-family residential	17	20	14	14	13	16	11	7	10	N/A
Multi-family residential	7	14	12	15	12	11	21	12	32	N/A
Other	1,514	1,519	1,556	1,547	1,458	1,442	1,389	1,681	2,253	N/A
Estimated property value added (million \$)	\$ 37.7	\$ 37.5	\$ 50.7	\$ 29.8	\$ 61.0	\$ 38.0	\$ 44.1	\$ 61.2	66	N/A
Code violations (1)	301	345	593	546	524	588	599	672	811	N/A
<b>PUBLIC SAFETY</b>										
Police										
Physical arrest	1,715	1,336	1,246	1,131	1,192	1,196	1,054	969	862	734
Parking/compliance violations	7,834	6,974	5,021	3,475	6,734	5,107	4,836	3,929	2,412	2,868
Traffic violations	3,851	2,848	2,315	2,069	2,052	2,045	1,985	1,661	1,533	1,333
911 calls police incidents (1)	27,245	30,945	29,712	38,360	41,981	39,748	39,458	31,988	43,635	N/A
911 calls fire incidents (1)	7,253	8,850	8,383	8,641	7,760	8,543	8,587	7,771	8,866	N/A
Fire										
Fire/Emergency responses	2,225	1,858	1,791	2,601	2,027	2,484	2,842	2,747	2,638	2,901
EMA (1)										
Emergency management call-outs, mutual aid	27	21	8	13	8	10	8	22	8	N/A
Emergency management events, meetings, training, traffic	552	586	643	665	641	564	628	460	475	N/A
Music theatre traffic control (2)	26	23	24	25	23	28	33	-	36	N/A
<b>PUBLIC WORKS</b>										
Streets										
Street resurfacing (miles of streets)	9.6	9.5	10.7	10.2	12.6	8.9	9.7	11.2	6.7	5.2
Crack sealing (miles)	12.0	11.0	9.3	9.2	9.2	11.4	8.3	12.3	-	-
Water										
Water main breaks	83	78	43	26	43	57	39	41	56	59

(1) Calendar year data

(2) The music theater was closed during the summer of 2020 due to the Covid-19 Pandemic.

N/A - not available

Data Source

Village records

# VILLAGE OF TINLEY PARK, ILLINOIS

## TOP TEN WATER CONSUMERS

Current Year and Nine Years Ago

Business Name	Business Use	2022			2013		
		Usage (gallons) (000's)	Rank	Amount Billed	Usage (gallons) (000's)	Rank	Amount Billed
Edgewater Walk Apartments	Residential	18,536	1	\$ 201,824	-		\$ -
Orlan Creek Apartments	Residential	12,874	2	137,318	11,030	4	85,368
Delta Sonic	Car Wash	11,887	3	126,451	12,350	3	94,349
Edenbridge Apartments	Residential	11,291	4	103,019	8,897	6	70,342
Edgewater Walk Lakebluff Condominiums	Residential	6,669	5	71,696	25,403	1	198,686
KVH Industries	Commercial	6,617	6	69,660	6,641	7	49,497
CarMax	Commercial	6,506	7	69,359	-		-
Brookside Glen	Residential	6,661	8	62,389	-		-
Whispering Cove Condominium Association	Residential	4,130	9	48,684	-		-
Even Hotel	Hotel	4,450	10	48,045	-		-
W A Howe Development	Health Facility	-		-	17,145	2	101,007
Cambridge Park Condominium Association	Residential	-		-	9,955	5	75,741
Panduit	Commercial	-		-	5,998	8	44,899
Cherry Hill Farms Association	Residential	-		-	5,748	9	43,499
Edwards Realty Co.	Commercial	-		-	5,526	10	40,741
Total Revenues - Top Ten Consumers				<u>\$ 938,445</u>	<u>\$ 804,129</u>		
Total System Operating Revenue				<u>\$ 27,459,887</u>	<u>\$ 20,040,305</u>		
Percent of Total System Operating Revenue				<u>3.42%</u>	<u>4.01%</u>		

Data Source

Village Records

**VILLAGE OF TINLEY PARK, ILLINOIS**

**WATERWORKS AND SEWERAGE FUND SYSTEM STATISTICS**

Last Ten Fiscal Years

<b>Function/Program</b>	<b>2013</b>	<b>2014</b>	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>	<b>2022</b>
<b>WATER STATISTICS</b>										
Water meters (1)	23,493	23,543	23,592	23,672	23,682	23,728	23,772	23,779	23,810	23,862
New connections (tap-ons)	51	34	37	35	30	37	35	39	29	48
Average daily consumption (thousand gallons) (2)	5,443	5,133	4,449	4,536	4,247	4,609	4,452	4,256	5,037	6,229
Peak daily consumption (thousand gallons) (2)	18,737	17,123	13,757	15,688	14,912	13,216	13,946	13,968	15,349	15,605
Total gallons purchased/gallons pumped master meter (million gallons) (3)	3,648.3	3,493.9	3,168.6	3,157.0	3,195	3,205.6	3,225.0	3,017.0	3,427.0	3,877.0
<b>SERVICE LOCATIONS</b>										
Sanitary sewer service only	15	15	15	15	13	12	12	18	18	14
Water and sanitary sewer	20,113	20,130	20,165	20,190	20,217	20,205	20,297	20,313	20,357	20,391
Water service outside	3,358	3,388	3,360	3,367	3,377	3,342	3,445	3,435	3,449	3,467
Totals	23,486	23,533	23,540	23,572	23,607	23,559	23,754	23,766	23,824	23,872

# VILLAGE OF TINLEY PARK, ILLINOIS

## WATERWORKS AND SEWERAGE FUND SYSTEM STATISTICS (Continued)

Last Ten Fiscal Years

	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
<b>Water and Sewer Rates</b>										
<b>(per 1,000 gallons unless otherwise indicated)</b>										
Water quarterly base charge (4)	\$ 29.19	\$ 30.94	\$ 30.94	\$ 30.94	\$ 30.94	\$ 30.94	\$ 30.94	\$ 30.94	\$ 30.94	\$ 30.94
Water, first 20,000 gallons per quarter	4.76	5.58	6.10	6.10	6.11	6.18	6.28	6.39	6.47	7.02
Water > 20,000 gallons per quarter	6.83	7.78	8.30	8.30	8.31	8.38	8.48	8.59	8.67	9.22
Sanitary sewer base charge	\$ 6.56	\$ 7.19	\$ 7.19	\$ 7.19	\$ 7.19	\$ 7.19	\$ 7.19	\$ 7.19	\$ 7.19	\$ 7.19
Sanitary sewer (6,000 gallon minimum through 2009)	1.04	1.14	1.14	1.14	1.14	1.14	1.14	1.14	1.14	1.14
<b>Quarterly minimum charges</b>										
Water	\$ 29.19	\$ 30.94	\$ 30.94	\$ 30.94	\$ 30.94	\$ 30.94	\$ 30.94	\$ 30.94	\$ 30.94	\$ 30.94
Sanitary sewer	6.56	7.19	7.19	7.19	7.19	7.19	7.19	7.19	7.19	7.19
Total minimum charges	\$ 35.75	\$ 38.13	\$ 38.13	\$ 38.13	\$ 38.13	\$ 38.13	\$ 38.13	\$ 38.13	\$ 38.13	\$ 38.13
Increase over Prior	7.8%	6.7%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%

(1) Includes multiple family structures served by a single meter

(2) Tinley Park users only. Excludes wholesale water sales

(3) Includes wholesale water sales.

(4) Base charges vary depending on meter size and indoor or outdoor usage. Values displayed are for standard meter for inside usage.

Note: Values displayed are for standard meter inside usage.

### Data Source

Village Records



# VILLAGE OF TINLEY PARK, ILLINOIS

## CAPITAL ASSET STATISTICS BY FUNCTION

Last Ten Fiscal Years

Function/Program	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
<b>PUBLIC SAFETY</b>										
Police Stations	1	1	1	1	1	1	1	1	1	1
Fire Stations	4	4	4	4	4	4	4	4	4	4
<b>PUBLIC WORKS</b>										
Streets*										
Streets (miles)	255	225	228	228	228	228	228	232	232	242
Streetlights	3,395	3,589	3,589	3,609	3,609	3,609	3,752	3,763	3,803	3,932
<b>WATER</b>										
Water mains (miles)	255	255	255	257	257	257	257	259	261	261
Fire hydrants**	3,750	3,839	3,920	3,920	3,920	3,920	3,941	3,953	3,934	3,938
Storage capacity (thousands of gallons)	21,000	21,000	21,000	21,000	21,000	21,000	21,000	21,000	21,000	21,000
<b>WASTEWATER</b>										
Sanitary sewers (miles)	207	207	220	223	223	223	223	224	224	237
Storm sewers (miles)	267	267	268	268	268	268	270	278	278	278

\*Beginning in 2014, estimate of streets revised to include centerlane miles within incorporated Tinley Park only.

\*\*Beginning in 2015, hydrants revised due to completion of hydrant inventory encompassing all hydrants within the Village including all schools and industrial parks.

### Data Source

2016-2020 MGP, Inc. GIS data

Village records

# VILLAGE OF TINLEY PARK, ILLINOIS

## LABOR FORCE AND UNEMPLOYMENT

Last Ten Calendar Years

Calendar Year	Labor Force	Employed	Unemployed		Comparable Unemployment Rates		
			Number	Rate	Chicago MSA	Illinois	U.S.
2012	32,061	29,494	2,567	8.0%	9.1%	9.0%	8.1%
2013	32,251	29,703	2,548	7.9%	9.1%	9.0%	7.4%
2014	32,208	30,169	2,039	6.3%	7.1%	7.1%	6.2%
2015	32,131	30,509	1,622	5.0%	5.9%	6.0%	5.3%
2016	32,388	30,824	1,564	4.8%	5.8%	5.8%	4.9%
2017	32,281	30,911	1,370	4.2%	4.9%	5.0%	4.4%
2018	31,677	30,677	1,000	3.2%	4.0%	4.3%	3.9%
2019	31,446	30,491	955	3.0%	3.8%	4.0%	3.7%
2020 (1)	30,187	27,531	2,656	8.8%	9.9%	9.5%	8.1%
2021	30,869	29,342	1,527	4.9%	6.2%	6.1%	5.3%

(MSA) Metropolitan Statistical Area

(1) The COVID-19 pandemic had a significant impact on unemployment.

### Data Sources

Unemployment Statistics, Bureau of Labor Statistics, United States Dept. of Labor  
Village records

# VILLAGE OF TINLEY PARK, ILLINOIS

## PROPERTY DEVELOPMENT AND CONSTRUCTION

Last Ten Calendar Years

Tax Levy Year	Commercial		Residential					Other Permits and Construction		Total Estimated Property Value Added
			Single-Family		Average Value	Multi-Family				
	Units	Value	Units	Value		Units	Value	Units	Value	
2012	86	\$ 21,767,074	12	\$ 2,886,800	\$ 240,567	-	\$ -	1,291	\$ 10,525,024	\$ 35,178,898
2013	97	22,951,863	17	3,480,070	204,710	7	840,000	1,514	10,457,203	37,729,136
2014	84	20,580,022	20	4,101,000	205,050	14	1,680,000	1,519	11,177,805	37,538,827
2015	80	31,320,467	14	3,390,500	242,179	12	1,440,000	1,556	14,509,065	50,660,032
2016	72	8,254,527	14	3,952,900	282,350	15	2,000,000	1,547	15,595,662	29,803,089
2017	94	40,587,787	13	4,265,822	328,140	12	1,440,000	1,458	14,664,061	60,957,670
2018	64	15,492,253	16	5,534,235	345,890	11	1,320,000	1,442	15,504,764	37,851,252
2019	68	20,617,085	11	3,738,060	339,824	21	3,440,000	1,389	16,329,114	44,124,259
2020	87	39,001,715	7	2,276,392	325,199	12	1,740,000	1,681	18,203,646	61,221,753
2021	96	33,441,720	10	3,050,000	305,000	32	4,375,680	2,253	25,516,807	66,384,207

Data Source

Village records